

Union Calendar No. 443

106TH CONGRESS
2^D SESSION

H. R. 3380

[Report No. 106-778, Part I]

To amend title 18, United States Code, to establish Federal jurisdiction over offenses committed outside the United States by persons employed by or accompanying the Armed Forces, or by members of the Armed Forces who are released or separated from active duty prior to being identified and prosecuted for the commission of such offenses, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 16, 1999

Mr. CHAMBLISS (for himself and Mr. MCCOLLUM) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

JULY 20, 2000

Reported from the Committee on the Judiciary with an amendment

JULY 20, 2000

Referral to the Committee on Armed Services extended for a period ending not later than July 20, 2000

JULY 20, 2000

Committee on Armed Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To amend title 18, United States Code, to establish Federal

jurisdiction over offenses committed outside the United States by persons employed by or accompanying the Armed Forces, or by members of the Armed Forces who are released or separated from active duty prior to being identified and prosecuted for the commission of such offenses, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Military*
 5 *Extraterritorial Jurisdiction Act of 2000”.*

6 **SEC. 2. FEDERAL JURISDICTION.**

7 *(a) CERTAIN CRIMINAL OFFENSES COMMITTED OUT-*
 8 *SIDE THE UNITED STATES.—Title 18, United States Code,*
 9 *is amended by inserting after chapter 211 the following new*
 10 *chapter:*

11 **“CHAPTER 212—MILITARY**
 12 **EXTRATERRITORIAL JURISDICTION**

“Sec.

“3261. *Criminal offenses committed by certain members of the Armed Forces and by persons employed by or accompanying the Armed Forces outside the United States.*

“3262. *Arrest and commitment.*

“3263. *Delivery to authorities of foreign countries.*

“3264. *Limitation on removal.*

“3265. *Initial proceedings.*

“3266. *Regulations.*

“3267. *Definitions.*

1 **“§3261. Criminal offenses committed by certain mem-**
2 **bers of the Armed Forces and by persons**
3 **employed by or accompanying the Armed**
4 **Forces outside the United States**

5 *“(a) Whoever engages in conduct outside the United*
6 *States that would constitute an offense punishable by im-*
7 *prisonment for more than 1 year if the conduct had been*
8 *engaged in within the special maritime and territorial ju-*
9 *risdiction of the United States—*

10 *“(1) while employed by or accompanying the*
11 *Armed Forces outside the United States; or*

12 *“(2) while a member of the Armed Forces subject*
13 *to chapter 47 of title 10 (the Uniform Code of Mili-*
14 *tary Justice),*
15 *shall be punished as provided for that offense.*

16 *“(b) No prosecution may be commenced against a per-*
17 *son under this section if a foreign government, in accord-*
18 *ance with jurisdiction recognized by the United States, has*
19 *prosecuted or is prosecuting such person for the conduct*
20 *constituting such offense, except upon the approval of the*
21 *Attorney General or the Deputy Attorney General (or a per-*
22 *son acting in either such capacity), which function of ap-*
23 *proval may not be delegated.*

24 *“(c) Nothing in this chapter may be construed to de-*
25 *prive a court-martial, military commission, provost court,*
26 *or other military tribunal of concurrent jurisdiction with*

1 *respect to offenders or offenses that by statute or by the law*
2 *of war may be tried by a court-martial, military commis-*
3 *sion, provost court, or other military tribunal.*

4 “(d) *No prosecution may be commenced against a*
5 *member of the Armed Forces subject to chapter 47 of title*
6 *10 (the Uniform Code of Military Justice) under this sec-*
7 *tion unless—*

8 “(1) *such member ceases to be subject to such*
9 *chapter; or*

10 “(2) *an indictment or information charges that*
11 *the member committed the offense with 1 or more*
12 *other defendants, at least 1 of whom is not subject to*
13 *such chapter.*

14 **“§ 3262. Arrest and commitment**

15 “(a) *The Secretary of Defense may designate and au-*
16 *thorize any person serving in a law enforcement position*
17 *in the Department of Defense to arrest, in accordance with*
18 *applicable international agreements, outside the United*
19 *States any person described in section 3261(a) if there is*
20 *probable cause to believe that such person violated section*
21 *3261(a).*

22 “(b) *Except as provided in sections 3263 and 3264,*
23 *a person arrested under subsection (a) shall be delivered as*
24 *soon as practicable to the custody of civilian law enforce-*
25 *ment authorities of the United States for removal to the*

1 *United States for judicial proceedings in relation to conduct*
2 *referred to in such subsection unless such person has had*
3 *charges brought against him or her under chapter 47 of title*
4 *10 for such conduct.*

5 **“§ 3263. Delivery to authorities of foreign countries**

6 “(a) *Any person designated and authorized under sec-*
7 *tion 3262(a) may deliver a person described in section*
8 *3261(a) to the appropriate authorities of a foreign country*
9 *in which such person is alleged to have violated section*
10 *3261(a) if—*

11 “(1) *appropriate authorities of that country re-*
12 *quest the delivery of the person to such country for*
13 *trial for such conduct as an offense under the laws of*
14 *that country; and*

15 “(2) *the delivery of such person to that country*
16 *is authorized by a treaty or other international agree-*
17 *ment to which the United States is a party.*

18 “(b) *The Secretary of Defense, in consultation with the*
19 *Secretary of State, shall determine which officials of a for-*
20 *ign country constitute appropriate authorities for purposes*
21 *of this section.*

22 **“§ 3264. Limitation on removal**

23 “(a) *Except as provided in subsection (b), and except*
24 *for a person delivered to authorities of a foreign country*

1 *under section 3263, a person arrested for or charged with*
2 *a violation of section 3261(a) shall not be removed—*

3 *“(1) to the United States; or*

4 *“(2) to any foreign country other than a country*
5 *in which such person is believed to have violated sec-*
6 *tion 3261(a).*

7 *“(b) The limitation in subsection (a) does not apply*
8 *if—*

9 *“(1) a Federal magistrate judge orders the per-*
10 *son to be removed to the United States to be present*
11 *at a detention hearing held pursuant to section*
12 *3142(f);*

13 *“(2) a Federal magistrate judge orders the deten-*
14 *tion of the person before trial pursuant to section*
15 *3142(e), in which case the person shall be promptly*
16 *removed to the United States for purposes of such de-*
17 *tention;*

18 *“(3) the person is entitled to, and does not*
19 *wave, a preliminary examination under the Federal*
20 *Rules of Criminal Procedure, in which case the per-*
21 *son shall be removed to the United States in time for*
22 *such examination;*

23 *“(4) a Federal magistrate judge otherwise orders*
24 *the person to be removed to the United States; or*

1 “(5) *the Secretary of Defense determines that*
2 *military necessity requires that the limitations in*
3 *subsection (a) be waived, in which case the person*
4 *shall be removed to the nearest United States military*
5 *installation outside the United States adequate to de-*
6 *tain the person and to facilitate the initial appear-*
7 *ance described in section 3265(a).*

8 **“§ 3265. *Initial proceedings***

9 “(a)(1) *In the case of any person arrested for or*
10 *charged with a violation of section 3261(a) who is not deliv-*
11 *ered to authorities of a foreign country under section 3263,*
12 *the initial appearance of that person under the Federal*
13 *Rules of Criminal Procedure—*

14 “(A) *shall be conducted by a Federal magistrate*
15 *judge; and*

16 “(B) *may be carried out by telephony or such*
17 *other means that enables voice communication among*
18 *the participants, including any counsel representing*
19 *the person.*

20 “(2) *In conducting the initial appearance, the Federal*
21 *magistrate judge shall also determine whether there is prob-*
22 *able cause to believe that an offense under section 3261(a)*
23 *was committed and that the person committed it.*

24 “(3) *If the Federal magistrate judge determines that*
25 *probable cause exists that the person committed an offense*

1 *under section 3261(a), and if no motion is made seeking*
2 *the person’s detention before trial, the Federal magistrate*
3 *judge shall also determine at the initial appearance the con-*
4 *ditions of the person’s release before trial under chapter 207*
5 *of this title.*

6 “(b) *In the case of any person described in subsection*
7 *(a), any detention hearing of that person under section*
8 *3142(f)—*

9 “(1) *shall be conducted by a Federal magistrate*
10 *judge; and*

11 “(2) *at the request of the person, may be carried*
12 *out by telephony or such other means that enables*
13 *voice communication among the participants, includ-*
14 *ing any counsel representing the person.*

15 “(c)(1) *If any initial proceeding under this section*
16 *with respect to any such person is conducted while the per-*
17 *son is outside the United States, and the person is entitled*
18 *to have counsel appointed for purposes of such proceeding,*
19 *the Federal magistrate judge may appoint as such counsel*
20 *for purposes of such hearing a qualified military counsel.*

21 “(2) *For purposes of this subsection, the term ‘qualified*
22 *military counsel’ means a judge advocate made available*
23 *by the Secretary of Defense for purposes of such proceedings,*
24 *who—*

1 “(A) is a graduate of an accredited law
2 school or is a member of the bar of a Federal
3 court or of the highest court of a State; and

4 “(B) is certified as competent to perform
5 such duties by the Judge Advocate General of the
6 armed force of which he is a member.

7 **“§ 3266. Regulations**

8 “(a) The Secretary of Defense, after consultation with
9 the Secretary of State and the Attorney General, shall pre-
10 scribe regulations governing the apprehension, detention,
11 delivery, and removal of persons under this chapter and the
12 facilitation of proceedings under section 3265. Such regula-
13 tions shall be uniform throughout the Department of De-
14 fense.

15 “(b)(1) The Secretary of Defense, after consultation
16 with the Secretary of State and the Attorney General, shall
17 prescribe regulations requiring that, to the maximum extent
18 practicable, notice shall be provided to any person employed
19 by or accompanying the Armed Forces outside the United
20 States who is not a national of the United States that such
21 person is potentially subject to the criminal jurisdiction of
22 the United States under this chapter.

23 “(2) A failure to provide notice in accordance with the
24 regulations prescribed under paragraph (1) shall not defeat
25 the jurisdiction of a court of the United States or provide

1 *a defense in any judicial proceeding arising under this*
2 *chapter.*

3 “(c) *The regulations prescribed under this section, and*
4 *any amendments to those regulations, shall not take effect*
5 *before the date that is 90 days after the date on which the*
6 *Secretary of Defense submits a report containing those regu-*
7 *lations or amendments (as the case may be) to the Com-*
8 *mittee on the Judiciary of the House of Representatives and*
9 *the Committee on the Judiciary of the Senate.*

10 **“§ 3267. Definitions**

11 *“As used in this chapter:*

12 “(1) *The term ‘employed by the Armed Forces*
13 *outside the United States’ means—*

14 “(A) *employed as a civilian employee of the*
15 *Department of Defense (including a non-*
16 *appropriated fund instrumentality of the De-*
17 *partment), as a Department of Defense con-*
18 *tractor (including a subcontractor at any tier),*
19 *or as an employee of a Department of Defense*
20 *contractor (including a subcontractor at any*
21 *tier);*

22 “(B) *present or residing outside the United*
23 *States in connection with such employment; and*

24 “(C) *not a national of or ordinarily resi-*
25 *dent in the host nation.*

1 “(2) *The term ‘accompanying the Armed Forces*
2 *outside the United States’ means—*

3 “(A) *a dependent of—*

4 “(i) *a member of the Armed Forces;*

5 “(ii) *a civilian employee of the Depart-*
6 *ment of Defense (including a non-*
7 *appropriated fund instrumentality of the*
8 *Department); or*

9 “(iii) *a Department of Defense con-*
10 *tractor (including a subcontractor at any*
11 *tier) or an employee of a Department of De-*
12 *fense contractor (including a subcontractor*
13 *at any tier);*

14 “(B) *residing with such member, civilian*
15 *employee, contractor, or contractor employee out-*
16 *side the United States; and*

17 “(C) *not a national of or ordinarily resi-*
18 *dent in the host nation.*

19 “(3) *The term ‘Armed Forces’ has the meaning*
20 *given the term ‘armed forces’ in section 101(a)(4) of*
21 *title 10.*

22 “(4) *The terms ‘Judge Advocate General’ and*
23 *‘judge advocate’ have the meanings given such terms*
24 *in section 801 of title 10.’.*

1 (b) *CLERICAL AMENDMENT.*—*The table of chapters for*
2 *part II of title 18, United States Code, is amended by in-*
3 *serting after the item relating to chapter 211 the following*
4 *new item:*

“**212. Military extraterritorial jurisdiction 3261**”.

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