112TH CONGRESS 1ST SESSION

H. R. 1606

To amend title XIX of the Social Security Act to require States to provide oral health services to aged, blind, or disabled individuals under the Medicaid Program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 15, 2011

Mr. Engel (for himself and Ms. Schakowsky) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend title XIX of the Social Security Act to require States to provide oral health services to aged, blind, or disabled individuals under the Medicaid Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; FINDINGS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Special Care Dentistry Act of 2011".
- 6 (b) FINDINGS.—Congress finds the following:
- 7 (1) According to the United States Surgeon
- 8 General's Report on Oral Health in America:

- 1 (A) No less than a silent epidemic of oral
 2 diseases is affecting our most vulnerable citi3 zens, including low income elderly, individuals
 4 with disabilities, and many members of racial
 5 and ethnic minority groups.
 - (B) Oral diseases and conditions affect health and well-being throughout life. The burden of oral problems is extensive and may be particularly severe in vulnerable populations.
 - (C) Oral diseases and conditions are associated with other health problems. Associations between chronic oral infections and other health problems, including diabetes, heart disease, and adverse pregnancy outcomes have been reported.
 - (2) Providing appropriate and necessary oral health benefits under Medicaid to individuals classified as aged, blind, or disabled would prevent unnecessary emergency room visits, hospitalizations, and downstream health care costs, reducing Medicaid spending.
 - (3) While 28 percent of the people enrolled in Medicaid are aged, blind, or disabled, the high cost of medical expenditures for these populations con-

- sumes 72 percent of the total Medicaid budget. This
 is not the case with dental benefits.
 - (4) For the aged, blind, or disabled, oral health services are deemed "optional" by the Federal Government and most States provide little to no Medicaid coverage for these services. Many of these vulnerable citizen's mouths are infected with no hope of receiving access to even basic dental care.
 - (5) In 2003, adult aged, blind, and disabled Medicaid recipients received basic oral health services in only 6 States (Connecticut, New Jersey, New York, North Dakota, Pennsylvania, and Wisconsin).
 - (6) Appropriate and necessary oral health services for adult aged, blind, and disabled people will help reduce not only Medicaid costs for these populations, but also downstream Medicare expenditures, which together total almost \$600,000,000,000 annually.
 - (7) Dental office overhead averages over 65 percent. Unfortunately, Medicaid reimbursement rates fall far short of covering these expenses.
 - (8) Additional Federal investment for the delivery of oral health services is needed to ensure vulnerable adults receive oral health benefits.

1	(9) Investments are needed for an oral health
2	initiative to reduce the profound disparities in oral
3	health by improving the health status of vulnerable
4	populations to the level of health status that is en-
5	joyed by the majority of Americans.
6	SEC. 2. REQUIREMENT TO PROVIDE AGED, BLIND, OR DIS-
7	ABLED INDIVIDUALS WITH ORAL HEALTH
8	SERVICES UNDER THE MEDICAID PROGRAM.
9	(a) In General.—Title XIX of the Social Security
10	Act (42 U.S.C. 1396 et seq.) is amended by inserting after
11	section 1943 the following new section:
12	"ORAL HEALTH SERVICES FOR AGED, BLIND, OR
13	DISABLED INDIVIDUALS
14	"Sec. 1944. (a) Services Under a State Adult
15	DENTAL PROGRAM FOR AGED, BLIND, OR DISABLED IN-
16	DIVIDUALS.—A State shall provide oral health coverage
17	for aged, blind, or disabled individuals described in sub-
18	section (b) through a separate State adult dental program.
19	The State shall demonstrate that the services and fees
20	provided and program requirements under this section are
21	at least equivalent to the services, fees, and requirements
22	that are provided to children under this title and include
23	age-appropriate services for such individuals, and that the
24	services are provided at intervals to determine the exist-
25	ence of a suspected illness or condition consistent with rea-
26	sonable standards of dental practice (taking into account

- 1 the increased needs and oral health complexities of the
- 2 population) as determined by the Secretary after consulta-
- 3 tion with national professional dental organizations.
- 4 "(b) Aged, Blind, or Disabled Individuals De-
- 5 SCRIBED.—For purposes of subsection (a), an aged, blind,
- 6 or disabled individual described in this subsection is an
- 7 individual—
- 8 "(1) who is eligible for medical assistance under
- 9 subclause (I) or (II) of section 1902(a)(10)(A)(i)
- 10 (but only, in the case of subclause (I), with respect
- to an individual who is so eligible on the basis of re-
- ceiving aid or assistance under any plan of the State
- approved under title I, X, XIV, or XVI); and
- "(2) who would be considered an aged, blind, or
- disabled individual under section 1614 (without re-
- gard to whether the individual satisfies the income
- and resource requirements for receiving supple-
- mental security income benefits under title XVI) and
- is otherwise eligible for medical assistance under the
- 20 State plan or under a waiver of such plan.
- 21 "(c) Transportation.—The State shall provide
- 22 transportation for aged, blind, or disabled individuals de-
- 23 scribed in subsection (b) to dental offices, hospitals, clin-
- 24 ics, or other treatment centers for the provision of oral
- 25 health services to the same extent that transportation is

1	provided under the State plan for children eligible for
2	medical assistance.".
3	(b) Definition of Oral Health Services.—
4	(1) In general.—Section 1905 of the Social
5	Security Act (42 U.S.C. 1396d) is amended—
6	(A) in subsection (a), by amending para-
7	graph (10) to read as follows:
8	"(10) oral health services (as defined in sub-
9	section (ee)); and"; and
10	(B) by adding at the end the following:
11	(ee)(1) For purposes of this title, the term 'oral
12	health services' means—
13	"(A) relief of pain and infections;
14	"(B) restoration or replacement of teeth;
15	"(C) periodontal treatment;
16	"(D) dental health preventive services, including
17	adult fluoride application;
18	"(E) in-patient and out-patient dental surgical,
19	evaluation, and examination services;
20	"(F) dentures or partial denture care;
21	"(G) per patient house call and long term care
22	facility visits;
23	"(H) sedation and anesthesia; and
24	"(I) behavior management services.
25	"(2) For the purpose of this subsection:

1	"(A) The term 'long term care facility' means—
2	"(i) a nursing facility;
3	"(ii) an assisted living facility or a resident
4	care program facility (as such terms are defined
5	by the Secretary);
6	"(iii) a board and care facility (as defined
7	in section 1903(q)(4)(B), including a mental re-
8	tardation group home);
9	"(iv) an intermediate care facility for the
10	mentally retarded; and
11	"(v) any other facility that is licensed or
12	certified by the State and is determined appro-
13	priate by the Secretary, such as a community
14	mental health center that meets the require-
15	ments of section 1913(c) of the Public Health
16	Service Act, a psychiatric health facility, and a
17	mental health rehabilitation center.
18	"(B) The term 'house call' means the delivery
19	of dental services in long term care facilities needed
20	to overcome mobility impairments and transpor-
21	tation barriers.
22	"(C) The term 'behavior management' means
23	services needed to accommodate physical or behav-
24	ioral impairment.".
25	(c) Conforming Amendments.—

1	(1) Terminology.—Section
2	1902(a)(43)(D)(iii) of the Social Security Act (42
3	U.S.C. 1396a(a)(43)(D)(iii)) is amended by striking
4	"dental" and inserting "oral health" each place it
5	appears.
6	(2) State Plan.—Section 1902(a) of such Act
7	(42 U.S.C. 1396a(a)) is amended—
8	(A) in paragraph (82), by striking "and"
9	at the end;
10	(B) in paragraph (83), by striking the pe-
11	riod at the end and inserting "; and; and
12	(C) by inserting after paragraph (83) the
13	following:
14	"(84) provide for—
15	"(A) making oral health services available
16	to aged, blind, or disabled individuals described
17	in subsection (b) of section 1944 in accordance
18	with the requirements of that section;
19	"(B) informing all persons in the State
20	who are aged, blind, or disabled and have been
21	determined to be eligible for medical assistance
22	including oral health services (as defined in sec-
23	tion 1905(ee)), of the availability of such serv-
24	ices;

1	"(C) providing or arranging for the provi-
2	sion of such services in all cases where they are
3	requested;
4	"(D) arranging for (directly or through re-
5	ferral to appropriate agencies, organizations, or
6	individuals) corrective treatment the need for
7	which is disclosed by such services; and
8	"(E) reporting to the Secretary (in a uni-
9	form form and manner established by the Sec-
10	retary, by aged, blind, or disabled group and by
11	basis of eligibility for medical assistance, and by
12	not later than April 1 after the end of each fis-
13	cal year, beginning with fiscal year 2012) the
14	information relating to oral health services pro-
15	vided under the plan during each fiscal year
16	consisting of—
17	"(i) the number of aged, blind, or dis-
18	abled individuals who reside in the State;
19	"(ii) the number of aged, blind, or
20	disabled individuals provided oral health
21	services;
22	"(iii) the number of such individuals
23	referred for corrective treatment (the need
24	for which is disclosed by such services);

1	"(iv) the amount of, and type of, pre-
2	ventive oral health services needed and
3	provided;
4	"(v) the amount of, and type of, sur-
5	gical restorative oral health services needed
6	and provided; and
7	"(vi) the amount of, and type of,
8	other oral health services needed and pro-
9	vided, disaggregated into whether the serv-
10	ices were—
11	"(I) emergency;
12	"(II) preventive;
13	"(III) surgical;
14	"(IV) restorative;
15	"(V) periodontal;
16	"(VI) endodontic; or
17	"(VII) prosthodontic.".
18	(3) Nursing facilities.—Section
19	1919(b)(4)(A)(vi) of such Act (42 U.S.C.
20	1396r(b)(4)(A)(vi)) is amended by inserting, "oral
21	health services (as defined in section 1905(ee)) for
22	an aged, blind, or disabled individual described in
23	section 1944(b) who is a resident of the nursing fa-
24	cility." after "plan)".

- 1 (d) Federal Funding for Cost of Covering 2 Aged, Blind, or Disabled.—Section 1905 of the Social
- 3 Security Act (42 U.S.C. 1396d), as amended by sub-
- 4 section (b)(1), is amended—
- 5 (1) in subsection (b), in the first sentence, by
- 6 inserting "subsection (ee) and" before "section
- 7 1933(d)"; and
- 8 (2) by adding at the end the following new sub-
- 9 section:
- 10 "(ff) Increased FMAP for Medical Assistance
- 11 FOR AGED, BLIND, AND DISABLED INDIVIDUALS.—The
- 12 Federal medical assistance percentage determined for a
- 13 State that is one of the 50 States or the District of Colum-
- 14 bia for each fiscal year with respect to amounts expended
- 15 for medical assistance for aged, blind and disabled individ-
- 16 uals described in section 1944(b) shall be equal to 100
- 17 percent.".
- 18 (e) Effective Date.—
- 19 (1) In general.—Except as provided in para-
- graph (2), the amendments made by this section
- 21 shall apply to calendar quarters beginning on or
- after October 1, 2011, without regard to whether or
- 23 not final regulations to carry out such amendments
- have been promulgated by such date.

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(2)Delay permitted for STATE PLAN AMENDMENT.—In the case of a State plan for medical assistance under title XIX of the Social Security Act which the Secretary of Health and Human Services determines requires State legislation (other than legislation appropriating funds) in order for the plan to meet the additional requirements imposed by the amendments made by this section, the State plan shall not be regarded as failing to comply with the requirements of such title solely on the basis of its failure to meet these additional requirements before the first day of the first calendar quarter beginning after the close of the first regular session of the State legislature that begins after the date of enactment of this Act. For purposes of the previous sentence, in the case of a State that has a 2-year legislative session, each year of such session shall be deemed to be a separate regular session of the State legislature.

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