### 112TH CONGRESS 1ST SESSION

# H. R. 2319

To cap noninterest Federal spending as a percentage of full employment GDP, to require that budgets and budget resolutions adhere to these caps, to enforce these caps, to increase financial transparency for mandatory programs, to provide for a line-item adjustment, to require the parings of significant spending increases and adjustments to the debt ceiling, and to provide for a Federal Sunset commission to assist Congress in eliminating Federal agencies and programs that no longer serve a public need or reforming those that are inefficient or ineffective in serving a public need, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

June 23, 2011

Mr. Brady of Texas introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules, Ways and Means, Appropriations, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To cap noninterest Federal spending as a percentage of full employment GDP, to require that budgets and budget resolutions adhere to these caps, to enforce these caps, to increase financial transparency for mandatory programs, to provide for a line-item adjustment, to require the parings of significant spending increases and adjustments to the debt ceiling, and to provide for a Federal Sunset commission to assist Congress in eliminating Federal agencies and programs that no longer

serve a public need or reforming those that are inefficient or ineffective in serving a public need, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Maximizing America's Prosperity Act of 2011".
- 6 (b) Table of Contents.—
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.

#### TITLE I—STATUTORY CAP ON TOTAL FEDERAL SPENDING

- Sec. 101. Total spending limits.
- Sec. 102. Allocation for emergencies.
- Sec. 103. Reports and orders.
- Sec. 104. Spending reduction orders.

#### TITLE II—FISCALLY RESPONSIBLE BUDGET

- Sec. 201. President's budget submissions to Congress.
- Sec. 202. Concurrent resolutions on the budget.

#### TITLE III—LEGISLATIVE LINE ITEM REDUCTION ACT OF 2011

- Sec. 301. Short title.
- Sec. 302. Legislative line item reduction.

#### TITLE IV—PERMANENT CONTINUING RESOLUTION

Sec. 401. Automatic continuing appropriations.

#### TITLE V—TRANSPARENCY

Sec. 501. Inclusion in annual social security account statement of estimated present value of taxes and benefits for Social Security and Medicare and projected deficit as a percent of lifetime earnings.

#### TITLE VI—DEBT IMPACT

Sec. 601. CBO spending and revenue estimates.

#### TITLE VII—FEDERAL SUNSET

- Sec. 701. Short title.
- Sec. 702. Review and abolishment of Federal agencies.
- Sec. 703. Establishment of Commission.

- Sec. 704. Review of efficiency and need for Federal agencies.
- Sec. 705. Criteria for review.
- Sec. 706. Oversight by Commission.
- Sec. 707. Disposition of agency affairs.
- Sec. 708. Program inventory.
- Sec. 709. Expedited consideration of schedule for review.
- Sec. 710. Definitions.
- Sec. 711. Offset of amounts appropriated.

#### TITLE VIII—SEVERABILITY

Sec. 801. Severability.

#### 1 SEC. 2. FINDINGS.

- 2 The Congress finds the following:
- 3 (1) Excessive Federal spending relative to the
- 4 size of the U.S. economy as measured by gross do-
- 5 mestic product (GDP) has created large, persistent
- 6 budget deficits and an unsustainable increase in
- 7 Federal debt.
- 8 (2) The current level of Federal spending as a
- 9 percentage of GDP is well above both its post-World
- War II average and the level found by most econo-
- 11 mists to maximize economic growth. According to
- the nonpartisan Congressional Budget Office, if cur-
- rent policies are not changed, Federal spending as a
- percentage of GDP will explode to 35 percent of
- 15 GDP by fiscal year 2035.
- 16 (3) A legislative spending cap is the most effec-
- tive means of controlling excessive Federal spending.
- 18 (4)(A) Congress can directly control discre-
- 19 tionary and mandatory spending through legislative

- changes, but Congress cannot directly control interest spending.
- (B) The Federal Reserve should conduct mone-3 tary policy independently from fiscal policy with the 5 goal of maintaining long-term price stability. Thus, 6 using total spending instead of noninterest spending 7 as the basis of the cap may create undue pressure 8 on the Federal Reserve to pursue an overly accom-9 modative monetary policy for too long in order to 10 maintain low interest rates to help Congress keep 11 total spending within its spending cap. If the Fed-12 eral Reserve were to succumb to this pressure, the 13 United States would suffer from greater price infla-14 tion and a declining foreign exchange value of the 15 U.S. dollar.
  - (C) Therefore, the spending cap should be based on noninterest spending.
  - (5) A cap on noninterest spending should be relative to the size of the economy. However, using actual or projected GDP as the denominator would make the spending cap, and thus Federal spending, susceptible to fluctuations in the economic cycle. Hence, using an alternative measurement such as full employment GDP would allow for greater sta-

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1	bility in Federal spending through the economic
2	cycle.
3	(6) To adhere to spending caps, Congress needs
4	additional tools to balance the special interest de-
5	mands for additional spending with the broader pub-
6	lic interest for spending restraint.
7	TITLE I—STATUTORY CAP ON
8	TOTAL FEDERAL SPENDING
9	SEC. 101. TOTAL SPENDING LIMITS.
10	(a) Total Spending Limits.—After section 252 of
11	the Balanced Budget and Emergency Deficit Control Act
12	of 1985, add the following new section:
13	"SEC. 252A. TOTAL SPENDING LIMITS.
14	"(a) Projections.—
15	"(1) OMB REPORT.—OMB shall prepare a re-
16	port comparing projected total spending under sec-
17	tion 257 and the total spending limits in subsection
18	(c), and include such report in the budget as sub-
19	mitted by the President annually under section
20	1105(a) of title 31, United States Code.
21	"(2) CBO REPORT.—CBO shall prepare a re-
22	port comparing projected total spending under sec-
23	tion 257 and the total spending limits in subsection
24	(c) and include such report in the CBO annual base-

line and reestimate of the President's budget.

1 "(3) Inclusion in spending reduction or-2 DERS.—Reports prepared pursuant to this sub-3 section shall be included in the spending reduction 4 report. "(b) Spending Reduction Order.—A spending re-5 duction order shall be implemented using the procedures 7 set forth in section 256. "(c) FISCAL YEARS OF THE TOTAL SPENDING PE-8 RIOD.—The fiscal years within the total spending period shall be as follows: 10 "(1) Fiscal year 2013: 19.0 percent of full em-11 12 ployment GDP. "(2) Fiscal year 2014: 18.0 percent of full em-13 14 ployment GDP. 15 "(3) Fiscal year 2015: 17.4 percent of full em-16 ployment GDP. 17 "(4) Fiscal year 2016: 17.2 percent of full em-18 ployment GDP. 19 "(5) Fiscal year 2017: 17.0 percent of full em-20 ployment GDP. "(6) Fiscal year 2018: 16.8 percent of full em-21 22 ployment GDP. 23 "(7) Fiscal year 2019: 16.7 percent of full employment GDP. 24

1	"(8) Fiscal year 2020: 16.6 percent of full em-
2	ployment GDP.
3	"(9) Fiscal year 2021 and subsequent fiscal
4	years: 16.5 percent of full employment GDP.
5	"(d) Reduction for Unfunded Federal Man-
6	DATES.—The amount determined under subsection (c)
7	with respect to each fiscal year shall be reduced by an
8	amount equal to the amount of the unfunded direct costs
9	with respect to such fiscal year of Federal mandates (as
10	such terms are defined under section 421) enacted after
11	the date of the enactment of this section. Such amount
12	shall not be treated as being less than zero with respect
13	to any fiscal year.".
14	(b) Definitions.—Section 3 of the Congressional
15	Budget and Impoundment Control Act of 1974 (2 U.S.C.
16	622) is amended by adding at the end the following new
17	paragraphs:
18	"(11) The term 'total spending' means all out-
19	lays of the Government including those from off-
20	budget entities and budget authority and outlays
21	flowing therefrom, as applicable, designated as emer-
22	gencies, and excluding net interest.
23	"(12) The term 'total spending limit' means the
24	maximum permissible total spending of the Govern-

- 1 ment set forth as a percentage of estimated full em-
- 2 ployment GDP.
- 3 "(13) The term 'full employment GDP' has the
- 4 same meaning as the term potential GDP used by
- 5 the Congressional Budget Office, which is the gross
- 6 domestic product that would occur if the economy
- 7 were at full employment, not exceeding the employ-
- 8 ment level at which inflation would occur .".
- 9 (c) Conforming Amendment.—The table of con-
- 10 tents set forth in 250(c) of the Balanced Budget and
- 11 Emergency Deficit Control Act of 1985 is amended by in-
- 12 serting after the item relating to section 252A the fol-
- 13 lowing new item:

"Sec. 252A. Total spending limits.".

#### 14 SEC. 102. ALLOCATION FOR EMERGENCIES.

- 15 (a) Section 302(a) of the Congressional Budget Act
- 16 of 1974 is amended by adding at the end the following
- 17 new paragraph:
- 18 "(6) Allocation to the committees on ap-
- 19 PROPRIATIONS FOR EMERGENCIES.—Of the amounts
- of new budget authority and outlays allocated to the
- 21 Committees on Appropriations for the first fiscal
- year of the concurrent resolution on the budget, 1
- percent shall be set aside for emergencies and may
- be used for no other purpose.".

- 1 (b) Section 1105(a)(14) of title 31, United States
- 2 Code, is amended by inserting ", including an amount for
- 3 emergency spending not less than 1 percent of all discre-
- 4 tionary spending for that year" before the period.
- 5 SEC. 103. REPORTS AND ORDERS.
- 6 Section 254 of the Balanced Budget and Emergency
- 7 Deficit Control Act of 1985 is amended to read as follows:
- 8 "SEC. 254. REPORTS AND ORDERS.
- 9 "(a) TIMETABLE.—

#### "Date:

5 days before the President's budget submission. President's budget submission ...

 $15~\mathrm{days}$  after end of session  $\ldots\ldots$ 

### Action to be completed:

CBO sequestration preview report.

OMB sequestration preview report. CBO sequestration update report. OMB sequestration update report.

CBO sequestration final report.

OMB sequestration final report; Presidential order.

- 10 "(b) Submission and Availability of Reports.—
- 11 Each report required by this section shall be submitted
- 12 to the Committees on the Budget of the House of Rep-
- 13 resentatives and the Senate. On the following day a notice
- 14 of the report shall be printed in the Federal Register.
- 15 "(c) Sequestration Preview Report.—
- 16 "(1) Reporting requirement.—On the dates
- specified in subsection (a), OMB and CBO shall
- issue a preview report regarding discretionary limits
- and total spending limits, with sequestration based
- on laws enacted through those dates.

1	"(2) Total spending limit sequestration
2	REPORT.—The preview reports shall set forth for the
3	budget year estimates for the following:
4	"(A) The total spending limit.
5	"(B) The estimated total spending
6	amount.
7	"(C) The full employment GDP, as derived
8	by OMB from the most recent report of the
9	Congressional Budget Office entitled 'The
10	Budget and Economic Outlook'.
11	"(D) The amount of reductions required
12	under section 252A.
13	"(3) Explanation of differences.—The
14	OMB reports shall explain the differences between
15	OMB and CBO estimates for each item set forth in
16	this subsection.
17	"(d) SEQUESTRATION UPDATE REPORT.—On the
18	dates specified in subsection (a), OMB and CBO shall
19	issue a sequestration update report, reflecting laws en-
20	acted through those dates, containing all of the informa-
21	tion required in the sequestration preview report.
22	"(e) Sequestration Final Report.—
23	"(1) Reporting requirement.—On the dates
24	specified in subsection (a), OMB and CBO shall
25	issue a sequestration final report, reflecting laws en-

- acted through those dates, containing all of the information required in the sequestration preview report.
- "(2) PRESIDENTIAL ORDER.—On the date specified in subsection (a), if in its sequestration final report OMB estimates that any sequestration is required, the President shall issue an order fully implementing without change all sequestrations required by the OMB calculations set forth in that report. This order shall be effective on issuance.
- "(f) GAO COMPLIANCE REPORT.—Upon request of the Committee on the Budget of the House of Representatives or the Senate, the Comptroller General shall submit to the Congress and the President a report on—
- 15 "(1) the extent to which each order issued by 16 the President under this section complies with all of 17 the requirements contained in this part, either certi-18 fying that the order fully and accurately complies 19 with such requirements or indicating the respects in 20 which it does not; and
- "(2) the extent to which each report issued by
  OMB or CBO under this section complies with all of
  the requirements contained in this part, either certifying that the report fully and accurately complies

- 1 with such requirements or indicating the respects in
- which it does not.
- 3 "(g) Economic and Technical Assumptions.—In
- 4 all reports required by this section, OMB shall use the
- 5 same economic and technical assumptions as used in the
- 6 most recent budget submitted by the President under sec-
- 7 tion 1105(a) of title 31, United States Code".
- 8 SEC. 104. SPENDING REDUCTION ORDERS.
- 9 (a) In General.—Section 256 of the Balanced
- 10 Budget and Emergency Deficit Control Act of 1985 is
- 11 amended to read as follows:
- 12 "SEC. 256. SPENDING REDUCTION ORDER.
- "(a) General Rules.—
- 14 "(1) CALCULATION OF SPENDING REDUCTION
- 15 PERCENTAGE.—OMB shall include in its final
- spending sequestration report a requirement that
- each nonexempt spending account shall be reduced
- by an amount of budget authority calculated by mul-
- tiplying the baseline level of budgetary resources in
- 20 that account at that time by the uniform percentage
- 21 necessary to reduce outlays sufficient to eliminate an
- 22 excess spending amount.
- "(2) Exemptions.—The following shall be ex-
- empt from reduction under any order issued under
- 25 this part:

1	"(A) Payments for net interest.
2	"(B) Obligated balances of budget author-
3	ity carried over from prior fiscal years.
4	"(C) Any obligations of the Federal Gov-
5	ernment required to be paid under the United
6	States Constitution or legally contractual obli-
7	gations.
8	"(D) Intragovernmental transfers.
9	"(3) Reduction Limitation.—(A) No discre-
10	tionary budget account shall be subject to a spend-
11	ing reduction of more than ten percent of its budg-
12	etary resources.
13	"(B) No direct spending program shall be sub-
14	ject to a spending reduction which exceeds the elimi-
15	nation of the entire automatic spending increase for
16	that program for the fiscal year to which the appli-
17	cable sequestration applies.
18	"(C) Notwithstanding subparagraph (A) or (B),
19	a spending reduction of 100 percent shall occur for
20	any existing program that is not operative on the
21	applicable final spending sequestration report.
22	"(4) Application.—Once issued, a spending
23	reduction shall be applied to nonexempt programs as
24	follows:

1 "(A) Budgetary resources subject to a 2 spending reduction to any discretionary account 3 shall be permanently canceled.

- "(B) The same percentage spending reduction shall apply to all programs, projects, and activities within a budget account (with programs, projects, and activities as delineated in the appropriation Act or accompanying report for the relevant fiscal year covering that account, or for accounts not included in appropriation Acts, as delineated in the most recently submitted President's budget).
- "(C) Administrative regulations implementing a spending reduction shall be made within 120 days of the issue of a spending reduction order.
- "(b) Emergencies.—(1) No funding shall be subject to sequestration or counted for purposes of calculating a sequester if it is designated for an emergency program under this section and so designated by the President.
- "(2) Congress shall not designate a program an 22 emergency program unless such designation is agreed to 23 in accordance with the requirements of paragraph (1) of 24 clause 1 of rule XV of the Rules of the House of Rep-25 resentatives."

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1	(b) Technical and Conforming Amendments.—
2	(1) Repeals.—Sections 255 and 275 of the
3	Balanced Budget and Emergency Deficit Control
4	Act of 1985 are repealed.
5	(2) Conforming amendment.—The item re-
6	lating to section 256 in the table of contents set
7	forth in section 250(a) of the Balanced Budget and
8	Emergency Deficit Control Act of 1985 is amended
9	to read as follows:
	"Sec. 256. Spending reduction order.".
10	TITLE II—FISCALLY
11	RESPONSIBLE BUDGET
12	SEC. 201. PRESIDENT'S BUDGET SUBMISSIONS TO CON-
13	GRESS.
13	GRESS.
13 14	GRESS. Section 1105 of title 31, United States Code, is
13 14 15 16	GRESS.  Section 1105 of title 31, United States Code, is amended by adding at the end the following new sub-
13 14 15 16	GRESS.  Section 1105 of title 31, United States Code, is amended by adding at the end the following new subsection:
13 14 15 16	GRESS. Section 1105 of title 31, United States Code, is amended by adding at the end the following new subsection: $\hbox{``(i)(1) The budget transmitted pursuant to subsection}$
13 14 15 16 17	GRESS.  Section 1105 of title 31, United States Code, is amended by adding at the end the following new subsection:  "(i)(1) The budget transmitted pursuant to subsection (a) shall be in compliance with the statutory cap
13 14 15 16 17 18	GRESS.  Section 1105 of title 31, United States Code, is amended by adding at the end the following new subsection:  "(i)(1) The budget transmitted pursuant to subsection (a) shall be in compliance with the statutory cap on total Federal spending set forth in the Maximizing
13 14 15 16 17 18 19	GRESS.  Section 1105 of title 31, United States Code, is amended by adding at the end the following new subsection:  "(i)(1) The budget transmitted pursuant to subsection (a) shall be in compliance with the statutory cap on total Federal spending set forth in the Maximizing America's Prosperity Act of 2011.
13 14 15 16 17 18 19 20	GRESS.  Section 1105 of title 31, United States Code, is amended by adding at the end the following new subsection:  "(i)(1) The budget transmitted pursuant to subsection (a) shall be in compliance with the statutory cap on total Federal spending set forth in the Maximizing America's Prosperity Act of 2011.  "(2) Any budget transmitted pursuant to subsection
13 14 15 16 17 18 19 20 21	Section 1105 of title 31, United States Code, is amended by adding at the end the following new subsection:  "(i)(1) The budget transmitted pursuant to subsection (a) shall be in compliance with the statutory cap on total Federal spending set forth in the Maximizing America's Prosperity Act of 2011.  "(2) Any budget transmitted pursuant to subsection (a) or paragraph (1) for a fiscal year shall include the

1 projection period and that the trust fund ratios will 2 not be declining at the end of such period if the re-3 port from the Actuaries indicate a shortfall in the trust funds. 4 "(B) A prioritization of non-exempt spending 6 (as described in section 256(a)(2) of the Balanced 7 Budget and Emergency Deficit Control Act of 8 1985), by ranking all programs, projects, and activi-9 ties of the Government in five categories from the— "(i) most essential to 10 "(ii) essential to 11 12 "(iii) somewhat essential to "(iv) less essential to 13 "(v) least essential, 14 15 with not less than 12 percent of total non-exempt 16 spending falling into any one category. For purposes of subparagraph (A), the term 'OASDI trust fund ratio' has the meaning provided in section 18

201(l)(3)(B)(iii) of the Social Security Act and the term

'Hospital Insurance Trust Fund ratio' has the meaning

provided in section 201(l)(5)(B) of such Act, and such

budget shall facilitate the plan.".

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### 1 SEC. 202. CONCURRENT RESOLUTIONS ON THE BUDGET.

- 2 (a) In General.—Section 312 of the Congressional
- 3 Budget Act of 1974 is amended by adding at the end the
- 4 following new subsection:
- 5 "(g) STATUTORY CAP ON TOTAL FEDERAL SPEND-
- 6 ING POINT OF ORDER.—It shall not be in order in the
- 7 House of Representatives or the Senate to consider any
- 8 concurrent resolution on the budget that sets forth total
- 9 Federal outlays for any fiscal year in excess of those set
- 10 forth for that fiscal year in section 252A of the Balanced
- 11 Budget and Emergency Deficit Control Act of 1985.".
- 12 (b) Conforming Amendment.—Subsections (c)(2)
- 13 and (d)(3) of section 904 of the Congressional Budget Act
- 14 of 1974 are each amended by striking "and 312(c)" and
- 15 inserting "312(c), and 312(g)".

# 16 TITLE III—LEGISLATIVE LINE

# 17 ITEM REDUCTION ACT OF 2011

- 18 SEC. 301. SHORT TITLE.
- 19 This title may be cited as the "Legislative Line Item
- 20 Reduction Act of 2011".
- 21 SEC. 302. LEGISLATIVE LINE ITEM REDUCTION.
- 22 (a) In General.—Title X of the Congressional
- 23 Budget and Impoundment Control Act of 1974 (2 U.S.C.
- 24 621 et seq.) is amended by striking part C and inserting
- 25 the following:

1	"Part C—Legislative Line Item Reduction
2	"EXPEDITED CONSIDERATION OF CERTAIN PROPOSED
3	RESCISSIONS
4	"Sec. 1021.
5	"(a) Proposed Rescissions.—The President may
6	send a special message, at the time and in the manner
7	provided in subsection (b), that proposes to rescind dollar
8	amounts of discretionary budget authority and items of
9	direct spending.
10	"(b) Transmittal of Special Message.—
11	"(1) Special message.—
12	"(A) In general.—
13	"(i) Four messages.—The President
14	may transmit to Congress not to exceed 4
15	special messages per calendar year, pro-
16	posing to rescind dollar amounts of discre-
17	tionary budget authority and items of di-
18	rect spending.
19	"(ii) Timing.—Special messages may
20	be transmitted under clause (i)—
21	"(I) with the President's budget
22	submitted pursuant to section 1105 of
23	title 31, United States Code; and
24	"(II) 3 other times as determined
25	by the President.

1	"(iii) Limitations.—
2	"(I) In general.—Special mes-
3	sages shall be submitted within 1 cal-
4	endar year of the date of enactment of
5	any dollar amount of discretionary
6	budget authority or item of direct
7	spending the President proposes to re-
8	scind pursuant to this title.
9	"(II) RESUBMITTAL.—If Con-
10	gress rejects or does not complete ac-
11	tion on a bill introduced under this
12	title, the President may resubmit
13	some or all of the dollar amounts of
14	discretionary budget authority and
15	items of direct spending in that bill in
16	not more than 1 additional special
17	message under this part or part B.
18	"(B) Contents of special message.—
19	Each special message shall specify, with respect
20	to the dollar amount of discretionary budget au-
21	thority or item of direct spending proposed to
22	be rescinded—
23	"(i) the dollar amount of discretionary
24	budget authority available and proposed
25	for rescission from accounts, departments.

1	or establishments of the government and
2	the dollar amount of the reduction in out-
3	lays that would result from the enactment
4	of such rescission of discretionary budget
5	authority for the time periods set forth in
6	subparagraph (A)(iii);
7	"(ii) the specific items of direct spend-
8	ing proposed for rescission and the dollar
9	amounts of the reductions in budget au-
10	thority and outlays or increases in receipts
11	that would result from enactment of such
12	rescission for the time periods set forth in
13	subparagraph (A)(iii);
14	"(iii) the budgetary effects of pro-
15	posals for rescission, estimated as of the
16	date the President submits the special
17	message, relative to the most recent levels
18	calculated consistent with the methodology
19	described in section 257 of the Balanced
20	Budget and Emergency Deficit Control Act
21	of 1985 and included with a budget sub-
22	mission under section 1105(a) of title 31,

United States Code, for the time periods

of—

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1	"(I) the fiscal year in which the
2	proposal is submitted; and
3	"(II) each of the 10 following fis-
4	cal years beginning with the fiscal
5	year after the fiscal year in which the
6	proposal is submitted;
7	"(iv) any account, department, or es-
8	tablishment of the Government to which
9	such dollar amount of discretionary budget
10	authority or item of direct spending is
11	available for obligation, and the specific
12	project or governmental functions involved;
13	"(v) the reasons why such dollar
14	amount of discretionary budget authority
15	or item of direct spending should be re-
16	scinded;
17	"(vi) the estimated fiscal and eco-
18	nomic impacts, of the proposed rescission;
19	"(vii) to the maximum extent prac-
20	ticable, all facts, circumstances, and con-
21	siderations relating to or bearing upon the
22	proposed rescission and the decision to ef-
23	fect the proposed rescission, and the esti-
24	mated effect of the proposed rescission
25	upon the objects, purposes, and programs

1	for which the budget authority or items of
2	direct spending are provided; and
3	"(viii) a draft bill that, if enacted,
4	would rescind the budget authority and
5	items of direct spending proposed to be re-
6	scinded in that special message.
7	"(2) Analysis by congressional budget
8	OFFICE.—
9	"(A) In general.—Upon the receipt of a
10	special message under this section proposing to
11	rescind dollar amounts of discretionary budget
12	authority and items of direct spending the Di-
13	rector of the Congressional Budget Office shall
14	prepare an estimate of the savings in budget
15	authority or outlays resulting from such pro-
16	posed rescission.
17	"(B) Methodology.—The estimates re-
18	quired by subparagraph (A) shall be made rel-
19	ative to the most recent levels calculated con-
20	sistent with the methodology used to calculate
21	a baseline under section 257 of the Balanced
22	Budget and Emergency Control Act of 1985
23	and included with a budget submission under
24	section 1105(a) of title 31, United States Code,

and transmitted to the chairmen of the Com-

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mittees on the Budget of the House of Representatives and Senate.

# "(3) Enactment of rescission bill.—

"(A) DEFICIT REDUCTION.—Amounts of budget authority or items of direct spending that are rescinded pursuant to enactment of a bill as provided under this section shall be dedicated only to deficit reduction and shall not be used as an offset for other spending increases or revenue reductions.

ADJUSTMENT  $_{
m OF}$ BUDGET TAR-GETS.—Not later than 5 days after the date of enactment of a rescission bill as provided under this section, the chairs of the Committees on the Budget of the Senate and the House of Representatives shall revise spending and revenue levels under section 311(a) of the Congressional Budget Act of 1974 and adjust the committee allocations under section 302(a) of the Congressional Budget Act of 1974 or any other adjustments as may be appropriate to reflect the rescission. The adjustments shall reflect the budgetary effects of such rescissions as estimated by the President pursuant to paragraph (1)(B)(iii). The appropriate committees

1 shall report revised allocations pursuant to sec-2 tion 302(b) of the Congressional Budget Act of 1974. Notwithstanding any other provision of 3 4 law, the revised allocations and aggregates shall be considered to have been made under a con-6 current resolution on the budget agreed to 7 under the Congressional Budget Act of 1974 8 and shall be enforced under the procedures of 9 that Act.

"(C) Adjustments to Caps.—After enactment of a rescission bill as provided under this section, the President shall revise applicable limits under the Maximizing America's Prosperity Act of 2011, as appropriate.

15 "(c) Procedures for Expedited Consider-16 ation.—

# 17 "(1) IN GENERAL.—

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"(A) Introduction.—Before the close of the second day of session of the Senate and the House of Representatives, respectively, after the date of receipt of a special message transmitted to Congress under subsection (b), the majority leader of each House, for himself, or minority leader of each House, for himself, or a Member of that House designated by that majority lead-

er or minority leader shall introduce (by request) the President's draft bill to rescind the amounts of budget authority or items of direct spending, as specified in the special message and the President's draft bill. If the bill is not introduced as provided in the preceding sentence in either House, then, on the third day of session of that House after the date of receipt of that special message, any Member of that House may introduce the bill.

# "(B) Referral and reporting.—

"(i) ONE COMMITTEE.—The bill shall be referred by the presiding officer to the appropriate committee. The committee shall report the bill without any revision and with a favorable, an unfavorable, or without recommendation, not later than the fifth day of session of that House after the date of introduction of the bill in that House. If the committee fails to report the bill within that period, the committee shall be automatically discharged from consideration of the bill, and the bill shall be placed on the appropriate calendar.

# "(ii) Multiple committees.—

1	"(I) Referrals.—If a bill con-
2	tains provisions in the jurisdiction of
3	more than 1 committee, the bill shall
4	be jointly referred to the committees
5	of jurisdiction and the Committee on
6	the Budget.
7	"(II) VIEWS OF COMMITTEE.—
8	Any committee, other than the Com-
9	mittee on the Budget, to which a bill
10	is referred under this clause may sub-
11	mit a favorable, an unfavorable rec-
12	ommendation, without recommenda-
13	tion with respect to the bill to the
14	Committee on the Budget prior to the
15	reporting or discharge of the bill.
16	"(III) REPORTING.—The Com-
17	mittee on the Budget shall report the
18	bill not later than the fifth day of ses-
19	sion of that House after the date of
20	introduction of the bill in that House,
21	without any revision and with a favor-
22	able or unfavorable recommendation,
23	or without recommendation, together
24	with the recommendations of any

1	committee to which the bill has been
2	referred.
3	"(IV) DISCHARGE.—If the Com-
4	mittee on the Budget fails to report
5	the bill within that period, the com-
6	mittee shall be automatically dis-
7	charged from consideration of the bill,
8	and the bill shall be placed on the ap-
9	propriate calendar.
10	"(C) FINAL PASSAGE.—A vote on final
11	passage of the bill shall be taken in the Senate
12	and the House of Representatives on or before
13	the close of the 10th day of session of that
14	House after the date of the introduction of the
15	bill in that House. If the bill is passed, the
16	Clerk of the House of Representatives shall
17	cause the bill to be transmitted to the Senate
18	before the close of the next day of session of the
19	House.
20	"(2) Consideration in the house of Rep-
21	RESENTATIVES.—
22	"(A) MOTION TO PROCEED TO CONSIDER-
23	ATION.—A motion in the House of Representa-
24	tives to proceed to the consideration of a bill
25	under this subsection shall be highly privileged

and not debatable. An amendment to the motion shall not be in order, nor shall it be in order to move to reconsider the vote by which the motion is agreed to or disagreed to.

- "(B) Limits on debate.—Debate in the House of Representatives on a bill under this subsection shall not exceed 4 hours, which shall be divided equally between those favoring and those opposing the bill. A motion further to limit debate shall not be debatable. It shall not be in order to move to recommit a bill under this subsection or to move to reconsider the vote by which the bill is agreed to or disagreed to.
- "(C) APPEALS.—Appeals from decisions of the chair relating to the application of the Rules of the House of Representatives to the procedure relating to a bill under this section shall be decided without debate.
- "(D) APPLICATION OF HOUSE RULES.— Except to the extent specifically provided in this section, consideration of a bill under this section shall be governed by the Rules of the House of Representatives. It shall not be in order in the House of Representatives to con-

sider any bill introduced pursuant to the provisions of this section under a suspension of the rules or under a special rule.

# "(3) Consideration in the senate.—

- "(A) MOTION TO PROCEED TO CONSIDER-ATION.—A motion to proceed to the consideration of a bill under this subsection in the Senate shall not be debatable. A motion to proceed to consideration of the bill may be made even though a previous motion to the same effect has been disagreed to. It shall not be in order to move to reconsider the vote by which the motion to proceed is agreed to or disagreed to.
- "(B) LIMITS ON DEBATE.—Debate in the Senate on a bill under this subsection, and all debatable motions and appeals in connection therewith, shall not exceed a total of 10 hours, equally divided and controlled in the usual form.
- "(C) DEBATABLE MOTIONS AND AP-PEALS.—Debate in the Senate on any debatable motion or appeal in connection with a bill under this subsection shall be limited to not more than 1 hour from the time allotted for debate,

1	to be equally divided and controlled in the usual
2	form.
3	"(D) MOTION TO LIMIT DEBATE.—A mo-
4	tion in the Senate to further limit debate on a
5	bill under this subsection is not debatable.
6	"(E) MOTION TO RECOMMIT.—A motion to
7	recommit a bill under this subsection is not in
8	order.
9	"(F) Consideration of the house
10	BILL.—
11	"(i) In general.—If the Senate has
12	received the House companion bill to the
13	bill introduced in the Senate prior to the
14	vote required under paragraph (1)(C), then
15	the Senate shall consider, and the vote
16	under paragraph (1)(C) shall occur on, the
17	House companion bill.
18	"(ii) Procedure after vote on
19	SENATE BILL.—If the Senate votes, pursu-
20	ant to paragraph (1)(C), on the bill intro-
21	duced in the Senate, the Senate bill shall
22	be held pending receipt of the House mes-
23	sage on the bill. Upon receipt of the House
24	companion bill, the House bill shall be
25	deemed to be considered, read for the third

1	time, and the vote on passage of the Sen-
2	ate bill shall be considered to be the vote
3	on the bill received from the House.
4	"(d) Amendments and Divisions Prohibited.—
5	"(1) In general.—No amendment to a bill
6	considered under this section shall be in order in ei-
7	ther the Senate or the House of Representatives.
8	"(2) No division.—It shall not be in order to
9	demand a division of the question in the House of
10	Representatives (or in a Committee of the Whole).
11	"(3) No suspension.—No motion to suspend
12	the application of this subsection shall be in order
13	in the House of Representatives, nor shall it be in
14	order in either the House of Representatives or the
15	Senate to suspend the application of this subsection
16	by unanimous consent.
17	"(e) Temporary Presidential Authority to
18	WITHHOLD.—
19	"(1) AVAILABILITY.—The President may not
20	withhold any dollar amount of discretionary budget
21	authority until the President transmits and Congress
22	receives a special message pursuant to subsection
23	(b). Upon receipt by Congress of a special message
24	pursuant to subsection (b), the President may direct
25	that any dollar amount of discretionary budget au-

- 1 thority proposed to be rescinded in that special mes-2 sage shall be withheld from obligation for a period 3 not to exceed 45 calendar days from the date of receipt by Congress.
- $((2) \quad \text{Early})$ AVAILABILITY.—The President 6 may make any dollar amount of discretionary budget 7 authority withheld from obligation pursuant to para-8 graph (1) available at an earlier time if the Presi-9 dent determines that continued withholding would 10 not further the purposes of this title.
- 11 "(f) Temporary Presidential Authority to 12 Suspend.—
- 13 "(1) Suspend.—The President may not sus-14 pend the execution of any item of direct spending 15 until the President transmits and Congress receives 16 a special message pursuant to subsection (b). Upon 17 receipt by Congress of a special message, the Presi-18 dent may suspend the execution of any item of di-19 rect spending proposed to be rescinded in that mes-20 sage for a period not to exceed 45 calendar days from the date of receipt by Congress.
  - EARLY AVAILABILITY.—The President may terminate the suspension of any item of direct spending suspended pursuant to paragraph (1) at an earlier time if the President determines that con-

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1 tinuation of the suspension would not further the 2 purposes of this title. 3 "(g) DEFINITIONS.—In this section: "(1) APPROPRIATION LAW.—The term 'appro-4 5 priation law' means any general or special appro-6 priation Act, and any Act or joint resolution making 7 supplemental, deficiency, or continuing appropria-8 tions. 9 "(2) CALENDAR DAY.—The term 'calendar day' 10 means a standard 24-hour period beginning at mid-11 night. "(3) Days of session.—The term 'days of 12 13 session' means only those days on which both 14 Houses of Congress are in session. 15 "(4) Dollar amount of discretionary BUDGET AUTHORITY.—The term 'dollar amount of 16 17 discretionary budget authority' means the dollar 18 amount of budget authority and obligation limita-19 tions— 20 "(A) specified in an appropriation law, or 21 the dollar amount of budget authority required 22 to be allocated by a specific proviso in an ap-23 propriation law for which a specific dollar figure

was not included;

1 "(B) represented separately in any table, 2 chart, or explanatory text included in the state-3 ment of managers or the governing committee 4 report accompanying such law;

> "(C) required to be allocated for a specific program, project, or activity in a law (other than an appropriation law) that mandates obligations from or within accounts, programs, projects, or activities for which budget authority or an obligation limitation is provided in an appropriation law;

> "(D) represented by the product of the estimated procurement cost and the total quantity of items specified in an appropriation law or included in the statement of managers or the governing committee report accompanying such law; or

"(E) represented by the product of the estimated procurement cost and the total quantity of items required to be provided in a law (other than an appropriation law) that mandates obligations from accounts, programs, projects, or activities for which dollar amount of discretionary budget authority or an obligation limitation is provided in an appropriation law.

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1	"(5) Rescind or rescission.—The term 're-
2	scind' or 'rescission' means—
3	"(A) in the case of a dollar amount of dis-
4	cretionary budget authority, to reduce or repeal
5	a provision of law to prevent that budget au-
6	thority or obligation limitation from having
7	legal force or effect; and
8	"(B) in the case of direct spending, to re-
9	peal a provision of law in order to prevent the
10	specific legal obligation of the United States
11	from having legal force or effect.
12	"(6) Direct spending.—The term 'direct
13	spending' means budget authority provided by law
14	(other than an appropriation law), mandatory spend-
15	ing provided in appropriation Acts, and entitlement
16	authority.
17	"(7) ITEM OF DIRECT SPENDING.—The term
18	'item of direct spending' means any specific provi-
19	sion of law enacted after the effective date of the
20	Legislative Line Item Reduction Act of 2011 that is
21	estimated to result in an increase in budget author-
22	ity or outlays for direct spending relative to the most
23	recent levels calculated consistent with the method-
24	ology described in section 257 of the Balanced

Budget and Emergency Deficit Control Act of 1985

1	and included with a budget submission under section
2	1105(a) of title 31, United States Code, and, with
3	respect to estimates made after that budget submis-
4	sion that are not included with it, estimates con-
5	sistent with the economic and technical assumptions
6	underlying the most recently submitted President's
7	budget.
8	"(8) Suspend the execution.—The term
9	'suspend the execution' means, with respect to an
10	item of direct spending, to stop the carrying into ef-
11	fect of the specific provision of law that provides
12	such benefit.".
13	(b) Exercise of Rulemaking Powers.—Section
14	904 of the Congressional Budget Act of 1974 (2 U.S.C.
15	621 note) is amended—
16	(1) in subsection (a), by striking "and 1017"
17	and inserting "1017, and 1021"; and
18	(2) in subsection (d), by striking "section
19	1017" and inserting "sections 1017 and 1021".
20	(c) CLERICAL AMENDMENTS.—
21	(1) Short title.—Section 1(a) of the Con-
22	gressional Budget and Impoundment Control Act of
23	1974 is amended by—
24	(A) striking "Parts A and B" before "title
25	X" and inserting "Parts A. B. and C": and

1	(B) striking the last sentence and inserting
2	at the end the following new sentence: "Part C
3	of title X also may be cited as the 'Legislative
4	Line Item Reduction Act of 2011'".
5	(2) Table of contents.—The table of con-
6	tents set forth in section 1(b) of the Congressional
7	Budget and Impoundment Control Act of 1974 is
8	amended by deleting the contents for part C of title
9	X and inserting the following:
	"Part C—Legislative Line Item Veto
	"Sec. 1021. Expedited consideration of certain proposed rescissions.".
10	(d) Effective Date and Expiration.—
11	(1) Effective date.—The amendments made
12	by this Act shall—
13	(A) take effect on the date of enactment of
14	this Act; and
15	(B) apply to any dollar amount of discre-
16	tionary budget authority, item of direct spend-
17	ing, or targeted tax benefit provided in an Act
18	enacted on or after September 1, 2011.
19	(2) Expiration.—The amendments made by
20	this Act shall expire on December 31, 2015

# 1 TITLE IV—PERMANENT 2 CONTINUING RESOLUTION

_	CONTINUING RESOLUTION
3	SEC. 401. AUTOMATIC CONTINUING APPROPRIATIONS.
4	(a) In General.—Chapter 13 of title 31, United
5	States Code, is amended by inserting after section 1310
6	the following new section:
7	"§ 1311. Continuing appropriations
8	"(a)(1) If any regular appropriation bill for a fiscal
9	year does not become law before the beginning of such
10	fiscal year or a joint resolution making continuing appro-
11	priations is not in effect, there are appropriated, out of
12	any money in the Treasury not otherwise appropriated,
13	and out of applicable corporate or other revenues, receipts,
14	and funds, such sums as may be necessary to continue
15	any project or activity for which funds were provided in
16	the preceding fiscal year—
17	"(A) in the corresponding regular appropriation
18	Act for such preceding fiscal year; or
19	"(B) if the corresponding regular appropriation
20	bill for such preceding fiscal year did not become
21	law, then in a joint resolution making continuing ap-
22	propriations for such preceding fiscal year.
23	"(2) Appropriations and funds made available, and

24 authority granted, for a project or activity for any fiscal

- 1 year pursuant to this section shall be at a rate of oper-
- 2 ations not in excess of the lower of—
- 3 "(A) 90 percent of the rate of operations pro-
- 4 vided for in the regular appropriation Act providing
- 5 for such project or activity for the preceding fiscal
- 6 year;
- 7 "(B) in the absence of such an Act, 90 percent
- 8 of the rate of operations provided for such project or
- 9 activity pursuant to a joint resolution making con-
- tinuing appropriations for such preceding fiscal year;
- "(C) 90 percent of the rate of operations pro-
- vided for in the regular appropriation bill as passed
- by the House of Representatives or the Senate for
- the fiscal year in question, except that the lower of
- these two versions shall be ignored for any project
- or activity for which there is a budget request if no
- funding is provided for that project or activity in ei-
- ther version; or
- "(D) 90 percent of the annualized rate of oper-
- ations provided for in the most recently enacted
- joint resolution making continuing appropriations
- for part of that fiscal year or any funding levels es-
- tablished under the provisions of this Act.
- 24 "(3) Appropriations and funds made available, and
- 25 authority granted, for any fiscal year pursuant to this sec-

- 1 tion for a project or activity shall be available for the pe-
- 2 riod beginning with the first day of a lapse in appropria-
- 3 tions and ending with the earlier of—
- 4 "(A) the date on which the applicable regular
- 5 appropriation bill for such fiscal year becomes law
- 6 (whether or not such law provides for such project
- 7 or activity) or a continuing resolution making appro-
- 8 priations becomes law, as the case may be; or
- 9 "(B) the last day of such fiscal year.
- 10 "(b) An appropriation or funds made available, or au-
- 11 thority granted, for a project or activity for any fiscal year
- 12 pursuant to this section shall be subject to the terms and
- 13 conditions imposed with respect to the appropriation made
- 14 or funds made available for the preceding fiscal year, or
- 15 authority granted for such project or activity under cur-
- 16 rent law.
- 17 "(c) Appropriations and funds made available, and
- 18 authority granted, for any project or activity for any fiscal
- 19 year pursuant to this section shall cover all obligations or
- 20 expenditures incurred for such project or activity during
- 21 the portion of such fiscal year for which this section ap-
- 22 plies to such project or activity.
- 23 "(d) Expenditures made for a project or activity for
- 24 any fiscal year pursuant to this section shall be charged
- 25 to the applicable appropriation, fund, or authorization

- 1 whenever a regular appropriation bill or a joint resolution
- 2 making continuing appropriations until the end of a fiscal
- 3 year providing for such project or activity for such period
- 4 becomes law.
- 5 "(e) This section shall not apply to a project or activ-
- 6 ity during a fiscal year if any other provision of law (other
- 7 than an authorization of appropriations)—
- 8 "(1) makes an appropriation, makes funds
- 9 available, or grants authority for such project or ac-
- 10 tivity to continue for such period; or
- 11 "(2) specifically provides that no appropriation
- shall be made, no funds shall be made available, or
- no authority shall be granted for such project or ac-
- tivity to continue for such period.
- 15 "(f) For purposes of this section, the term 'regular
- 16 appropriation bill' means any annual appropriation bill
- 17 making appropriations, otherwise making funds available,
- 18 or granting authority, for any of the following categories
- 19 of projects and activities:
- 20 "(1) Agriculture, Rural Development, Food and
- 21 Drug Administration, and Related Agencies.
- 22 "(2) Commerce, Justice, Science, and Related
- Agencies.
- "(3) Department of Defense.
- 25 "(4) Energy and Water Development.

1	"(5) Financial Services and General Govern-
2	ment.
3	"(6) Department of Homeland Security.
4	"(7) Department of the Interior, Environment,
5	and Related Agencies.
6	"(8) Departments of Labor, Health and
7	Human Services, Education, and Related Agencies.
8	"(9) Legislative Branch.
9	"(10) Military Construction, Veterans' Affairs,
10	and Related Agencies.
11	"(11) Department of State, Foreign Oper-
12	ations, and Related Programs.
13	"(12) Transportation, Housing and Urban De-
14	velopment, and Related Agencies.".
15	(b) Clerical Amendment.—The analysis of chap-
16	ter 13 of title 31, United States Code, is amended by in-
17	serting after the item relating to section 1310 the fol-
18	lowing new item:

"1311. Continuing appropriations.".

# 1 TITLE V—TRANSPARENCY

2	SEC. 501. INCLUSION IN ANNUAL SOCIAL SECURITY AC-
3	COUNT STATEMENT OF ESTIMATED PRESENT
4	VALUE OF TAXES AND BENEFITS FOR SOCIAL
5	SECURITY AND MEDICARE AND PROJECTED
6	DEFICIT AS A PERCENT OF LIFETIME EARN-
7	INGS.
8	(a) In General.—Section 1143(a)(2) of the Social
9	Security Act (42 U.S.C. 1320b–13(a)(2)) is amended—
10	(1) in subparagraph (E), by striking "benefits."
11	and inserting "benefits;"; and
12	(2) by adding after subparagraph (E) the fol-
13	lowing new subparagraphs:
14	"(F) an estimate, as determined by the Com-
15	missioner, in consultation with the Secretary of
16	Health and Human Services, on the basis of avail-
17	able records of the Commissioner and projections
18	based on reasonable assumptions, of—
19	"(i) the present value of potential lifetime
20	aggregate employer, employee, and self-employ-
21	ment contributions of the eligible individual for
22	old-age, survivors, and disability insurance
23	(under title II) and for hospital insurance
24	(under part A of title XVIII):

1	"(ii) the present value of potential lifetime
2	premiums payable (under parts B and D of title
3	XVIII); and
4	"(iii) the present value of potential lifetime
5	aggregate retirement, disability, survivor, and
6	auxiliary benefits payable on the eligible individ-
7	ual's account under title II and per capita bene-
8	fits payable under the Medicare program of title
9	XVIII; and
10	"(G) an estimate, as determined by the Com-
11	missioner, in consultation with the Secretary of
12	Health and Human Services, on the basis of avail-
13	able records of the Commissioner and projections
14	based on reasonable assumptions, of the ratio (ex-
15	pressed as a percentage) of—
16	"(i) the sum of the projected deficit-fi-
17	nanced benefits under the old-age, survivors,
18	and disability insurance program with respect
19	to the eligible individual and the projected def-
20	icit-financed benefits under part A of the Medi-
21	care program under title XVIII with respect to
22	the eligible individual, to
23	"(ii) projected lifetime earnings of the eli-
24	gible individual.".

1	(b) Definitions.—Section 1143(a) of such Act (42
2	U.S.C. 1320b–13(a)) is amended—
3	(1) by redesignating paragraph (3) as para-
4	graph (4); and
5	(2) by inserting after paragraph (2) the fol-
6	lowing new paragraph:
7	"(3) For purposes of paragraph (2)(G)—
8	"(A) The term 'projected deficit-financed bene-
9	fits' means—
10	"(i) with respect to an eligible individual in
11	connection with the old-age, survivors, and dis-
12	ability insurance program, the product of—
13	"(I) the benefits described in subpara-
14	graph (F)(ii) of such individual under such
15	program, and
16	"(II) the ratio of future annual defi-
17	cits, excluding interest, of the Federal Old-
18	Age and Survivors Insurance Trust Fund
19	and the Federal Disability Insurance Trust
20	Fund over the eligible individual's lifetime
21	to future annual outlays from such Trust
22	Funds over such lifetime; and
23	"(ii) with respect to an eligible individual
24	in connection with the Medicare program under
25	title XVIII, the product of—

1	"(I) the benefits for hospital insur-
2	ance (under part A of title XVIII) de-
3	scribed in subparagraph (F)(ii) of such in-
4	dividual under such program, and
5	"(II) the ratio of future annual defi-
6	cits of the Federal Hospital Insurance
7	Trust Fund over the eligible individual's
8	lifetime to future annual outlays from such
9	Trust Fund over such lifetime.
10	"(B) The term 'projected lifetime earnings' of
11	the eligible individual means the present value of the
12	potential total wages paid to, and self-employment
13	income derived by, the eligible individual over the eli-
14	gible individual's lifetime, as determined without re-
15	gard to the contribution and benefit base under sec-
16	tion 230.".
17	(c) Effective Date.—The amendments made by
18	this section shall apply with respect to annual statements
19	issued after 2012.
20	TITLE VI—DEBT IMPACT
21	SEC. 601. CBO SPENDING AND REVENUE ESTIMATES.
22	Paragraph (1) of section 402 the Congressional
23	Budget Act of 1974 is amended by inserting after the
24	comma the following: "and of the effect on interest and
25	on the Federal debt,".

## 1 TITLE VII—FEDERAL SUNSET

2	SEC. 701. SHORT TITLE.
3	This title may be cited as the "Federal Sunset Act
4	of 2011".
5	SEC. 702. REVIEW AND ABOLISHMENT OF FEDERAL AGEN
6	CIES.
7	(a) Schedule for Review.—Not later than one
8	year after the date of the enactment of this title, the Fed-
9	eral Agency Sunset Commission established under section
10	703 shall submit to Congress a schedule for review by the
11	Commission of each agency that lists the date of abolish-
12	ment for each agency. Such date of abolishment shall
13	occur at least once every 12 years (or less, if determined
14	appropriate by Congress).
15	(b) Review of Agencies Performing Related
16	FUNCTIONS.—In determining the schedule for review of
17	agencies under subsection (a), the Commission shall pro-
18	vide that agencies that perform similar or related func-
19	tions be reviewed concurrently to promote efficiency and
20	consolidation.
21	(c) Abolishment of Agencies.—
22	(1) In general.—Each agency shall be re-
23	viewed and abolished according to the schedule cre-

ated pursuant to this section and approved under

- section 709, unless the agency is reauthorized by the Congress.
- 3 (2) EXTENSION.—The date of abolishment for 4 an agency may be extended for an additional two 5 years if the Congress enacts legislation extending 6 such date by a vote of a supermajority of the House 7 of Representatives and the Senate.

#### 8 SEC. 703. ESTABLISHMENT OF COMMISSION.

- 9 (a) ESTABLISHMENT.—There is established a com10 mission to be known as the "Federal Agency Sunset Com11 mission".
- 12 (b) COMPOSITION.—The Commission shall be com-13 posed of 12 members (in this title referred to as the 14 "members") who shall be appointed as follows:
- 15 (1) Six members shall be appointed by the
  16 Speaker of the House of Representatives, one of
  17 whom may include the Speaker of the House of Rep18 resentatives, with minority members appointed with
  19 the consent of the minority leader of the House of
  20 Representatives.
  - (2) Six members shall be appointed by the majority leader of the Senate, one of whom may include the majority leader of the Senate, with minority members appointed with the consent of the minority leader of the Senate.

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1	(c) Qualifications of Members.—
2	(1) In General.—
3	(A) APPOINTED BY THE SPEAKER OF THE
4	HOUSE OF REPRESENTATIVES.—Of the mem-
5	bers appointed under subsection $(b)(1)$ , four
6	shall be members of the House of Representa-
7	tives (not more than two of whom may be of
8	the same political party), and two shall be an
9	individual described in subparagraph (C).
10	(B) Appointed by the majority lead-
11	ER OF THE SENATE.—Of the members ap-
12	pointed under subsection (b)(2), four shall be
13	members of the Senate (not more than two of
14	whom may be of the same political party) and
15	two shall be an individual described in subpara-
16	graph (C).
17	(C) Individual described.—An indi-
18	vidual under this subparagraph is an indi-
19	vidual—
20	(i) who is not a member of Congress;
21	and
22	(ii) with expertise in the operation
23	and administration of Government pro-
24	grams.

- 1 (2) Continuation of membership.—If a 2 member was appointed to the Commission as a 3 Member of Congress and the member ceases to be a Member of Congress, that member shall cease to 5 be a member of the Commission. The validity of any 6 action of the Commission shall not be affected as a 7 result of a member becoming ineligible to serve as 8 a member for the reasons described in this para-9 graph.
- 10 (d) INITIAL APPOINTMENTS.—All initial appoint-11 ments to the Commission shall be made not later than 90 12 days after the date of the enactment of this Act.
  - (e) Chairman; Vice Chairman.—
  - (1) Initial Chairman.—An individual shall be designated by the Speaker of the House of Representatives from among the members initially appointed under subsection (b)(1) to serve as chairman of the Commission for a period of two years.
- 19 (2) Initial vice-chairman.—An individual 20 shall be designated by the majority leader of the 21 Senate from among the individuals initially appointed under subsection (b)(2) to serve as vice-23 chairman of the Commission for a period of two years.

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1 (3) ALTERNATE APPOINTMENTS OF CHAIRMEN
2 AND VICE-CHAIRMEN.—Following the termination of
3 the 2-year period described in paragraphs (1) and
4 (2), the Speaker and the majority leader shall alter5 nate every two years in appointing the chairman and
6 vice-chairman of the Commission.

## (f) TERMS OF MEMBERS.—

(1) In General.—Each member appointed to the Commission shall serve for a term of six years, except that, of the members first appointed under paragraphs (1) and (2) of subsection (b), two members shall be appointed to serve a term of three years under each such paragraph.

#### (2) Term limit.—

- (A) MEMBER OF CONGRESS.—A member of the Commission who is a member of Congress and who serves more than three years of a term may not be appointed to another term as a member.
- (B) Not a member of congress.—A member of the Commission who is not a member of Congress and who serves as a member of the Commission for more than 56 months may not be appointed to another term as a member.

(3) VACANCIES.—Any member appointed to fill a vacancy occurring before the expiration of the term for which the member's predecessor was appointed shall be appointed only for the remainder of that term. A member may serve after the expiration of that member's term until a successor has taken office. A vacancy in the Commission shall be filled in the manner in which the original appointment was made.

## (g) Powers of Commission.—

- (1) Hearings and sessions.—The Commission may, for the purpose of carrying out this title, hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence as the Commission considers appropriate. The Commission may administer oaths to witnesses appearing before it.
- (2) Obtaining information.—The Commission may secure directly from any agency information necessary to enable it to carry out its duties under this title. Upon request of the Chairman, the head of that agency shall furnish that information to the Commission in a full and timely manner.
- 24 (3) Subpoena Power.—

- (A) AUTHORITY TO ISSUE SUBPOENA.—
  The Commission may issue a subpoena to require the attendance and testimony of witnesses and the production of evidence relating to any matter under investigation by the Commission.
  - (B) Compliance with subpoend.—If a person refuses to obey an order or subpoend of the Commission that is issued in connection with a Commission proceeding, the Commission may apply to the United States district court in the judicial district in which the proceeding is held for an order requiring the person to comply with the subpoend or order.
- (4) IMMUNITY.—The Commission is an agency of the United States for purposes of part V of title 18, United States Code (relating to immunity of witnesses).
- (5) Contract authority.—The Commission may contract with and compensate government and private agencies or persons for services without regard to section 6101 of title 41, United States Code (relating to advertising requirement for Federal Government purchases and sales).
- 24 (h) Commission Procedures.—

- 1 (1) Meetings.—The Commission shall meet at 2 the call of the Chairman. (2) Quorum.—Seven members of the Commis-3 sion shall constitute a quorum but a lesser number 4 5 may hold hearings. 6 (3) Voting.—The schedule for review sub-7 mitted pursuant to section 702(a) and the report 8 and draft of legislation submitted pursuant to sec-9 tion 704 shall have the approval of not less than 7 10 of the 12 members of the Commission. 11 (i) Personnel Matters.— 12 (1) Compensation.—Members shall not be 13 paid by reason of their service as members. 14 (2) Travel expenses.—Each member shall 15 receive travel expenses, including per diem in lieu of 16 subsistence, in accordance with applicable provisions 17 under subchapter I of chapter 57 of title 5, United 18 States Code. 19
  - (3) DIRECTOR.—The Commission shall have a Director who shall be appointed by the Chairman. The Director shall be paid at a rate not to exceed the maximum rate of basic pay for GS-15 of the General Schedule.

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- 1 (4) STAFF.—The Director may appoint and fix 2 the pay of additional personnel as the Director con-3 siders appropriate.
  - (5) APPLICABILITY OF CERTAIN CIVIL SERVICE LAWS.—The Director and staff of the Commission shall be appointed subject to the provisions of title 5, United States Code, governing appointments in the competitive service, and shall be paid in accordance with the provisions of chapter 51 and subchapter III of chapter 53 of that title relating to classification and General Schedule pay rates.

## (j) OTHER ADMINISTRATIVE MATTERS.—

- (1) Postal and printing services.—The Commission may use the United States mails and obtain printing and binding services in the same manner and under the same conditions as other agencies.
- (2) Administrative support services.—
  Upon the request of the Commission, the Administrator of General Services shall provide to the Commission, on a reimbursable basis, the administrative support services necessary for the Commission to carry out its duties under this title.
- 24 (3) EXPERTS AND CONSULTANTS.—The Com-25 mission may procure temporary and intermittent

1	services under section 3109(b) of title 5, United
2	States Code.
3	(k) Sunset of Commission.—The Commission shall
4	terminate on December 31, 2036, unless reauthorized by
5	Congress.
6	SEC. 704. REVIEW OF EFFICIENCY AND NEED FOR FEDERAL
7	AGENCIES.
8	(a) In General.—The Commission shall review the
9	efficiency and public need for each agency in accordance
10	with the criteria described in section 705.
11	(b) Recommendations; Report to Congress.—
12	The Commission shall submit to Congress and the Presi-
13	dent not later than September 1 of each year a report
14	containing—
15	(1) an analysis of the efficiency of operation
16	and public need for each agency to be reviewed in
17	the year in which the report is submitted pursuant
18	to the schedule submitted to Congress under section
19	702;
20	(2) recommendations on whether each such
21	agency should be abolished or reorganized;
22	(3) recommendations on whether the functions
23	of any other agencies should be consolidated, trans-
24	ferred, or reorganized in an agency to be reviewed
25	in the year in which the report is submitted pursu-

1	ant to the schedule submitted to Congress under
2	section 702; and
3	(4) recommendations for administrative and
4	legislative action with respect to each such agency,
5	but not including recommendations for appropriation
6	levels.
7	(c) Draft Legislation.—The Commission shall
8	submit to Congress and the President not later than Sep-
9	tember 1 of each year a draft of legislation to carry out
10	the recommendations of the Commission under subsection
11	(b).
12	(d) Information Gathering.—The Commission
13	shall—
14	(1) conduct public hearings on the abolishment
15	of each agency reviewed under subsection (b);
16	(2) provide an opportunity for public comment
17	on the abolishment of each such agency;
18	(3) require the agency to provide information to
19	the Commission as appropriate; and
20	(4) consult with the General Accountability Of-
21	fice, the Office of Management and Budget, the
22	Comptroller General, and the chairman and ranking
23	minority members of the committees of Congress
24	with oversight responsibility for the agency being re-

viewed regarding the operation of the agency.

1	(e) Use of Program Inventory.—The Commis-
2	sion shall use the program inventory prepared under sec-
3	tion 709 in reviewing the efficiency and public need for
4	each agency under subsection (a).
5	SEC. 705. CRITERIA FOR REVIEW.
6	The Commission shall evaluate the efficiency and
7	public need for each agency pursuant to section 704 using
8	the following criteria:
9	(1) The effectiveness, and the efficiency of the
10	operation of, the programs carried out by each such
11	agency.
12	(2) Whether the programs carried out by the
13	agency are cost-effective.
14	(3) Whether the agency has acted outside the
15	scope of its original authority, and whether the origi-
16	nal objectives of the agency have been achieved.
17	(4) Whether less restrictive or alternative meth-
18	ods exist to carry out the functions of the agency.
19	(5) The extent to which the jurisdiction of, and
20	the programs administered by, the agency duplicate
21	or conflict with the jurisdiction and programs of
22	other agencies.
23	(6) The potential benefits of consolidating pro-
24	grams administered by the agency with similar or

- duplicative programs of other agencies, and the potential for consolidating such programs.
- The number and types of beneficiaries or persons served by programs carried out by the agenty.
  - (8) The extent to which any trends, developments, and emerging conditions that are likely to affect the future nature and extent of the problems or needs that the programs carried out by the agency are intended to address.
  - (9) The extent to which the agency has complied with the applicable provisions contained in the sections 1115, 1116, 1117, 1120, 1121, 1122, 1123, 1124, 1125, and the first 9703 of title 31, United States Code, section 306 of title 5, United States Code, and chapter 28 of title 39, United States Code.
  - (10) The promptness and effectiveness with which the agency seeks public input and input from State and local governments on the efficiency and effectiveness of the performance of the functions of the agency.
  - (11) Whether the agency has worked to enact changes in the law that are intended to benefit the

- public as a whole rather than the specific business, institution, or individuals that the agency regulates.
  - (12) The extent to which the agency has encouraged participation by the public as a whole in making its rules and decisions rather than encouraging participation solely by those it regulates.
    - (13) The extent to which the public participation in rulemaking and decisionmaking of the agency has resulted in rules and decisions compatible with the objectives of the agency.
    - (14) The extent to which the agency complies with equal employment opportunity requirements regarding equal employment opportunity.
    - (15) The extent of the regulatory, privacy, and paperwork impacts of the programs carried out by the agency.
    - (16) The extent to which the agency has coordinated with State and local governments in performing the functions of the agency.
    - (17) The potential effects of abolishing the agency on State and local governments.
  - (18) The extent to which changes are necessary in the authorizing statutes of the agency in order that the functions of the agency can be performed in the most efficient and effective manner.

## 1 SEC. 706. OVERSIGHT BY COMMISSION.

2	(a) Monitoring of Implementation of Rec-
3	OMMENDATIONS.—The Commission shall monitor imple-
4	mentation of laws enacting provisions that incorporate rec-
5	ommendations of the Commission with respect to abolish-
6	ment or reorganization of agencies.
7	(b) Monitoring of Other Relevant Legisla-
8	TION.—
9	(1) In General.—The Commission shall review
10	and report to Congress on all legislation introduced
11	in either house of Congress that would establish—
12	(A) a new agency; or
13	(B) a new program to be carried out by an
14	existing agency.
15	(2) Report to congress.—The Commission
16	shall include in each report submitted to Congress
17	under paragraph (1) an analysis of whether—
18	(A) the functions of the proposed agency
19	or program could be carried out by one or more
20	existing agencies;
21	(B) the functions of the proposed agency
22	or program could be carried out in a less re-
23	strictive manner than the manner proposed in
24	the legislation; and

- 1 (C) the legislation provides for public input 2 regarding the performance of functions by the 3 proposed agency or program.
- 4 SEC. 707. DISPOSITION OF AGENCY AFFAIRS.
- 5 The President, in consultation with the head of an
- 6 agency determined to be abolished pursuant to section
- 7 702(c), may take such action as may be necessary to wind
- 8 down the operation of such agency during the two-year
- 9 period following the date of abolishment for each such
- 10 agency.
- 11 SEC. 708. PROGRAM INVENTORY.
- 12 (a) Preparation.—The Comptroller General and
- 13 the Director of the Congressional Budget Office, in co-
- 14 operation with the Director of the Congressional Research
- 15 Service, shall prepare an inventory of Federal programs
- 16 (in this title referred to as the "program inventory") with-
- 17 in each agency.
- 18 (b) Purpose.—The purpose of the program inven-
- 19 tory is to advise and assist the Congress and the Commis-
- 20 sion in carrying out the requirements of this title. Such
- 21 inventory shall not in any way bind the committees of the
- 22 Senate or the House of Representatives with respect to
- 23 their responsibilities under this title and shall not infringe
- 24 on the legislative and oversight responsibilities of such
- 25 committees. The Comptroller General shall compile and

- 1 maintain the inventory and the Director of the Congres-
- 2 sional Budget Office shall provide budgetary information
- 3 for inclusion in the inventory.
- 4 (c) Inventory Content.—The program inventory
- 5 shall set forth for each program each of the following mat-
- 6 ters:

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- 7 (1) The specific provision or provisions of law authorizing the program.
- 9 (2) The committees of the Senate and the 10 House of Representatives which have legislative or 11 oversight jurisdiction over the program.
- 12 (3) A brief statement of the purpose or pur-13 poses to be achieved by the program.
  - (4) The committees which have jurisdiction over legislation providing new budget authority for the program, including the appropriate subcommittees of the Committees on Appropriations of the Senate and the House of Representatives.
  - (5) The agency and, if applicable, the subdivision thereof responsible for administering the program.
- 22 (6) The grants-in-aid, if any, provided by such program to State and local governments.
- (7) The next reauthorization date for the pro-gram.

1	(8) A unique identification number which links
2	the program and functional category structure.
3	(9) The year in which the program was origi-
4	nally established and, where applicable, the year in
5	which the program expires.
6	(10) Where applicable, the year in which new
7	budget authority for the program was last author-
8	ized and the year in which current authorizations of
9	new budget authority expire.
10	(11) Any other information the Commission de-
11	termines to be necessary.
12	(d) Budget Authority.—The report also shall set
13	forth for each program whether the new budget authority
14	provided for such program is—
15	(1) authorized for a definite period of time;
16	(2) authorized in a specific dollar amount but
17	without limit of time;
18	(3) authorized without limit of time or dollar
19	amounts;
20	(4) not specifically authorized; or
21	(5) permanently provided,
22	as determined by the Director of the Congressional Budg-
23	et Office.
24	(e) CBO Information.—For each program or group
25	of programs, the program inventory also shall include in-

- 1 formation prepared by the Director of the Congressional
- 2 Budget Office indicating each of the following matters:
- 3 (1) The amounts of new budget authority au-
- 4 thorized and provided for the program for each of
- 5 the preceding four fiscal years and, where applicable,
- 6 the four succeeding fiscal years.
- 7 (2) The functional and subfunctional category
- 8 in which the program is presently classified and was
- 9 classified under the fiscal year 2012 budget.
- 10 (3) The identification code and title of the ap-
- 11 propriation account in which budget authority is
- 12 provided for the program.
- 13 (f) MUTUAL EXCHANGE OF INFORMATION.—The
- 14 General Accountability Office, the Congressional Research
- 15 Service, and the Congressional Budget Office shall permit
- 16 the mutual exchange of available information in their pos-
- 17 session which would aid in the compilation of the program
- 18 inventory.
- 19 (g) Assistance by Executive Branch.—The Of-
- 20 fice of Management and Budget and the agencies (and the
- 21 subdivisions thereof) shall, to the extent necessary and
- 22 possible, provide the General Accountability Office with
- 23 assistance requested by the Comptroller General in the
- 24 compilation of the program inventory.

## SEC. 709. EXPEDITED CONSIDERATION OF SCHEDULE FOR

2.	<b>REVIEW</b> .
_	1012 4 113 44 9

- 3 (a) Introduction and Committee Consider-4 ation.—
- 5 (1) Introduction.—The Commission schedule 6 for review bill shall be introduced in the Senate by 7 the majority leader, or the majority leader's des-8 ignee, and in the House of Representatives, by the 9 Speaker, or the Speaker's designee. Upon such in-10 troduction, the Commission schedule for review bill 11 shall be referred to the appropriate committees of Congress under paragraph (2). If the Commission 12 13 schedule for review bill is not introduced in accord-14 ance with the preceding sentence, then any member 15 of Congress may introduce such bill in their respec-16 tive House of Congress beginning on the date that 17 is the 5th calendar day that such House is in session 18 following the date of the submission of such aggre-19 gate legislative language provisions.

## (2) Committee Consideration.—

(A) Referral.—A Commission schedule for review bill introduced under paragraph (1) shall be referred to any appropriate committee of jurisdiction in the Senate and the House of Representatives. A committee to which a Commission schedule for review bill is referred

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under this paragraph may review and comment on such bill, may report such bill to the respective House, and may not amend such bill.

- (B) Reporting.—Not later than 30 calendar days after the introduction of the Commission schedule for review bill, each Committee of Congress to which the Commission schedule for review bill was referred shall report the bill.
- (C) DISCHARGE OF COMMITTEE.—If a committee to which is referred a Commission schedule for review bill has not reported such bill at the end of 30 calendar days after its introduction or at the end of the first day after there has been reported to the House involved a Commission schedule for review bill, whichever is earlier, such committee shall be deemed to be discharged from further consideration of such bill, and such bill shall be placed on the appropriate calendar of the House involved.

## (b) Expedited Procedure.—

## (1) Consideration.—

(A) IN GENERAL.—Not later than 5 calendar days after the date on which a committee has reported a Commission schedule for review

bill or been discharged from consideration of a Commission schedule for review bill, the majority leader's designee, or the Speaker of the House of Representatives, or the Speaker's designee, shall move to proceed to the consideration of the Commission schedule for review bill. It shall also be in order for any member of the Senate or the House of Representatives, respectively, to move to proceed to the consideration of the Commission schedule for review bill at any time after the conclusion of such 5-day period.

(B) Motion to proceed to the consideration of a Commission schedule for review bill is highly privileged in the House of Representatives and is privileged in the Senate and is not debatable. The motion is not subject to amendment or to a motion to postpone consideration of the Commission schedule for review bill. If the motion to proceed is agreed to, the Senate or the House of Representatives, as the case may be, shall immediately proceed to consideration of the Commission schedule for review bill without intervening motion, order, or other business, and the

Commission schedule for review bill shall remain the unfinished business of the Senate or the House of Representatives, as the case may be, until disposed of.

- (C) LIMITED DEBATE.—Debate on the Commission schedule for review bill and on all debatable motions and appeals in connection therewith shall be limited to not more than 10 hours, which shall be divided equally between those favoring and those opposing the Commission schedule for review bill. A motion further to limit debate on the Commission schedule for review bill is in order and is not debatable. All time used for consideration of the Commission schedule for review bill, including time used for quorum calls (except quorum calls immediately preceding a vote) and voting, shall come from the 10 hours of debate.
- (D) AMENDMENTS.—No amendment to the Commission schedule for review bill shall be in order in the Senate and the House of Representatives.
- (E) VOTE ON FINAL PASSAGE.—Immediately following the conclusion of the debate on the Commission schedule for review bill, the

vote on final passage of the Commission schedule for review bill shall occur.

- (F) OTHER MOTIONS NOT IN ORDER.—A motion to postpone consideration of the Commission schedule for review bill, a motion to proceed to the consideration of other business, or a motion to recommit the Commission schedule for review bill is not in order. A motion to reconsider the vote by which the Commission schedule for review bill is agreed to or not agreed to is not in order.
- (2) Consideration by other house.—If, before the passage by one House of the Commission schedule for review bill that was introduced in such House, such House receives from the other House a Commission schedule for review bill as passed by such other House—
  - (A) the Commission schedule for review bill of the other House shall not be referred to a committee and may only be considered for final passage in the House that receives it under subparagraph (C);
  - (B) the procedure in the House in receipt of the Commission schedule for review bill of the other House, shall be the same as if no

1	Commission schedule for review bill had been	
2	received from the other House; and	
3	(C) notwithstanding subparagraph (B), the	
4	vote on final passage shall be on the Commis-	
5	sion schedule for review bill of the other House.	
6	(3) DISPOSITION.—Upon disposition of a Com-	
7	mission schedule for review bill that is received by	
8	one House from the other House, it shall no longer	
9	be in order to consider the Commission schedule for	
10	review bill that was introduced in the receiving	
11	House.	
12	(c) Rules of the Senate and the House of	
13	Representatives.—This section is enacted—	
13 14	Representatives.—This section is enacted—  (1) as an exercise of the rulemaking power of	
14	(1) as an exercise of the rulemaking power of	
14 15	(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, re-	
<ul><li>14</li><li>15</li><li>16</li></ul>	(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, re- spectively, and is deemed to be part of the rules of	
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, re- spectively, and is deemed to be part of the rules of each House, respectively, but applicable only with re-	
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, re- spectively, and is deemed to be part of the rules of each House, respectively, but applicable only with re- spect to the procedure to be followed in that House	
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, re- spectively, and is deemed to be part of the rules of each House, respectively, but applicable only with re- spect to the procedure to be followed in that House in the case of a Commission schedule for review bill,	
14 15 16 17 18 19 20	(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, re- spectively, and is deemed to be part of the rules of each House, respectively, but applicable only with re- spect to the procedure to be followed in that House in the case of a Commission schedule for review bill, and it supersedes other rules only to the extent that	
14 15 16 17 18 19 20 21	(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, re- spectively, and is deemed to be part of the rules of each House, respectively, but applicable only with re- spect to the procedure to be followed in that House in the case of a Commission schedule for review bill, and it supersedes other rules only to the extent that it is inconsistent with such rules; and	

- 1 time, in the same manner, and to the same extent
- 2 as in the case of any other rule of that House.

## 3 SEC. 710. DEFINITIONS.

4 In this title:

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- 5 (1) AGENCY.—The term "agency" has the 6 meaning given the term Executive agency in section 7 105 of title 5, United States Code, except that such 8 term includes an advisory committee as that term is 9 defined in section 3 of the Federal Advisory Com-10 mittee Act (5 U.S.C. App.).
  - (2) CALENDAR DAY.—The term "calendar day" means a calendar day other than one on which either House is not in session because of an adjournment of more than 3 days to a date certain.
  - (3) Commission.—The term "Commission" means the Federal Agency Sunset Commission established under section 703.
- 18 (4) COMMISSION SCHEDULE FOR REVIEW
  19 BILL.—The term "Commission schedule for review
  20 bill" means only a bill that is introduced as provided
  21 under section 709, and contains the schedule for re22 view submitted pursuant to section 702(a), without
  23 modification.

- 1 (5) Supermajority.—The term "super-
- 2 majority' means an affirmative vote of two-thirds of
- 3 the Members, duly chosen and sworn.
- 4 SEC. 711. OFFSET OF AMOUNTS APPROPRIATED.
- 5 Amounts appropriated to carry out this title shall be
- 6 offset by a reduction in amounts appropriated to carry out
- 7 programs of other agencies.

## 8 TITLE VIII—SEVERABILITY

- 9 SEC. 801. SEVERABILITY.
- In the event that any provision of this Act shall, for
- 11 any reason, be held to be invalid or unenforceable in any
- 12 respect, such invalidity or unenforceability shall not affect
- 13 any other provision of this Act, and this Act shall be con-
- 14 strued as if the invalid or unenforceable provision had
- 15 never been included in this Act.