Calendar No. 368

112TH CONGRESS 2D SESSION

S. 1952

[Report No. 112-162]

To improve hazardous materials transportation safety and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 7, 2011

Mr. Lautenberg (for himself and Mr. Rockefeller) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

APRIL 25, 2012
Reported by Mr. Rockefeller, without amendment

A BILL

To improve hazardous materials transportation safety and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Hazardous Materials
- 5 Transportation Safety Improvement Act of 2011".

1 SEC. 2. TABLE OF CONTENTS.

- 2 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Definition.
 - Sec. 4. References to title 49, United States Code.
 - Sec. 5. Training for emergency responders.
 - Sec. 6. Paperless Hazard Communications Pilot Program.
 - Sec. 7. Improving data collection, analysis, and reporting.
 - Sec. 8. Loading and unloading of hazardous materials.
 - Sec. 9. Hazardous material technical assessment, research and development, and analysis program.
 - Sec. 10. Hazardous Material Enforcement Training Program.
 - Sec. 11. Inspections.
 - Sec. 12. Civil penalties.
 - Sec. 13. Reporting of fees.
 - Sec. 14. Special permits, approvals, and exclusions.
 - Sec. 15. Highway routing disclosures.
 - Sec. 16. Authorization of appropriations.

3 SEC. 3. DEFINITION.

- 4 In this Act, the term "Secretary" means the Sec-
- 5 retary of Transportation.
- 6 SEC. 4. REFERENCES TO TITLE 49, UNITED STATES CODE.
- 7 Except as otherwise expressly provided, whenever in
- 8 this Act an amendment or repeal is expressed in terms
- 9 of an amendment to, or repeal of, a section or other provi-
- 10 sion, the reference shall be considered to be made to a
- 11 section or other provision of title 49, United States Code.
- 12 SEC. 5. TRAINING FOR EMERGENCY RESPONDERS.
- 13 (a) Training Curriculum.—Section 5115 is
- 14 amended—
- 15 (1) in subsection (b)(1)(B), by striking "basic";
- 16 (2) in subsection (b)(2), by striking "basic";
- 17 and

1	(3) in subsection (c), by striking "basic".
2	(b) Operations Level Training.—Section 5116 is
3	amended—
4	(1) in subsection (b)(1), by adding at the end
5	the following: "To the extent that a grant is used to
6	train emergency responders, the State or Indian
7	tribe shall provide written certification to the Sec-
8	retary that the emergency responders who receive
9	training under the grant will have the ability to pro-
10	tect nearby persons, property, and the environment
11	from the effects of accidents or incidents involving
12	the transportation of hazardous material in accord-
13	ance with existing regulations or National Fire Pro-
14	tection Association standards for competence of re-
15	sponders to hazardous materials.";
16	(2) in subsection (j)—
17	(A) by redesignating paragraph (5) as
18	paragraph (7); and
19	(B) by inserting after paragraph (4) the
20	following:
21	"(5) The Secretary may not award a grant to
22	an organization under this subsection unless the or-
23	ganization ensures that emergency responders who
24	receive training under the grant will have the ability
25	to protect nearby persons, property, and the environ-

1	ment from the effects of accidents or incidents in-
2	volving the transportation of hazardous material in
3	accordance with existing regulations or National
4	Fire Protection Association standards for com-
5	petence of responders to hazardous materials.
6	"(6) Notwithstanding paragraphs (1) and (3),
7	to the extent determined appropriate by the Sec-
8	retary, a grant awarded by the Secretary to an orga-
9	nization under this subsection to conduct hazardous
10	material response training programs may be used to
11	train individuals with responsibility to respond to ac-
12	cidents and incidents involving hazardous material.";
13	and
14	(3) in subsection (k)—
15	(A) by striking "annually" and inserting
16	"an annual report";
17	(B) by inserting "the report" after "make
18	available'';
19	(C) by striking "information" and insert-
20	ing ". The report submitted under this sub-
21	section shall include information"; and
22	(D) by striking "The report shall identify"
23	and all that follows and inserting the following:

1	shall identify the ultimate recipients of such
2	grants and include—
3	"(A) a detailed accounting and description
4	of each grant expenditure by each grant recipi-
5	ent, including the amount of, and purpose for,
6	each expenditure;
7	"(B) the number of persons trained under
8	the grant program, by training level;
9	"(C) an evaluation of the efficacy of such
10	planning and training programs; and
11	"(D) any recommendations the Secretary
12	may have for improving such grant programs.".
13	SEC. 6. PAPERLESS HAZARD COMMUNICATIONS PILOT
1314	SEC. 6. PAPERLESS HAZARD COMMUNICATIONS PILOT PROGRAM.
14	PROGRAM.
141516	PROGRAM. (a) IN GENERAL.—The Secretary may conduct pilot
14151617	PROGRAM. (a) In General.—The Secretary may conduct pilot projects to evaluate the feasibility and effectiveness of
14 15 16 17 18	PROGRAM. (a) In General.—The Secretary may conduct pilot projects to evaluate the feasibility and effectiveness of using paperless hazard communications systems. At least
14151617	PROGRAM. (a) IN GENERAL.—The Secretary may conduct pilot projects to evaluate the feasibility and effectiveness of using paperless hazard communications systems. At least 1 of the pilot projects under this section shall take place
14 15 16 17 18	PROGRAM. (a) IN GENERAL.—The Secretary may conduct pilot projects to evaluate the feasibility and effectiveness of using paperless hazard communications systems. At least 1 of the pilot projects under this section shall take place in a rural area.
14 15 16 17 18 19 20	PROGRAM. (a) IN GENERAL.—The Secretary may conduct pilot projects to evaluate the feasibility and effectiveness of using paperless hazard communications systems. At least 1 of the pilot projects under this section shall take place in a rural area. (b) Requirements.—In conducting pilot projects
14 15 16 17 18 19 20 21	PROGRAM. (a) IN GENERAL.—The Secretary may conduct pilot projects to evaluate the feasibility and effectiveness of using paperless hazard communications systems. At least 1 of the pilot projects under this section shall take place in a rural area. (b) Requirements.—In conducting pilot projects under this section, the Secretary—
14 15 16 17 18 19 20 21	PROGRAM. (a) In General.—The Secretary may conduct pilot projects to evaluate the feasibility and effectiveness of using paperless hazard communications systems. At least 1 of the pilot projects under this section shall take place in a rural area. (b) Requirements.—In conducting pilot projects under this section, the Secretary— (1) may not waive the requirements under sec-

1	(A) fire services personnel;
2	(B) law enforcement and other appropriate
3	enforcement personnel;
4	(C) other emergency response providers;
5	(D) persons who offer hazardous material
6	for transportation;
7	(E) persons who transport hazardous ma-
8	terial by air, highway, rail, and water; and
9	(F) employees of persons who transport or
10	offer for transportation hazardous material by
11	air, highway, rail, and water.
12	(c) Report.—Not later than 2 years after the date
13	of the enactment of this Act, the Secretary shall—
14	(1) prepare a report on the results of the pilot
15	projects carried out under this section, including—
16	(A) a detailed description of the pilot
17	projects;
18	(B) an evaluation of each pilot project, in-
19	cluding an evaluation of the performance of
20	each paperless hazard communications system
21	in such project;
22	(C) an assessment of the safety and secu-
23	rity impact of using paperless hazard commu-
24	nications systems, including any impact on the
25	public, emergency response, law enforcement,

- 1 and the conduct of inspections and investiga-2 tions; and
- (D) 3 recommendation whether a on 4 paperless hazard communications systems 5 should be permanently incorporated into the 6 Federal hazardous material transportation safe-7 ty program under chapter 51 of title 49, United 8 States Code; and
- 9 (2) submit a final report to the Committee on 10 Commerce, Science, and Transportation of the Sen-11 ate and the Committee on Transportation and Infra-12 structure of the House of Representatives that con-13 tains the results of the pilot projects carried out 14 under this section, including the matters described 15 in paragraph (1).
- 16 (d) Paperless Hazard Communications System
 17 Defined.—In this section, the term "paperless hazard
 18 communications system" means the use of advanced com19 munications methods, such as wireless communications
 20 devices, to convey hazard information between all parties
 21 in the transportation chain, including emergency respond22 ers and law enforcement personnel. The format of commu23 nication may be equivalent to that used by the carrier.

1 SEC. 7. IMPROVING DATA COLLECTION, ANALYSIS, AND RE2 PORTING.

(a) Assessment.—

- (1) In general.—Not later than 6 months after the date of the enactment of this Act, the Secretary, in coordination with the Secretary of Homeland Security, as appropriate, shall conduct an assessment to improve the collection, analysis, reporting, and use of data related to accidents and incidents involving the transportation of hazardous ma-
 - (2) Review.—The assessment conducted under this subsection shall review the methods used by the Pipeline and Hazardous Materials Safety Administration (referred to in this section as the "Administration") for collecting, analyzing, and reporting accidents and incidents involving the transportation of hazardous material, including the adequacy of—
 - (A) information requested on the accident and incident reporting forms required to be submitted to the Administration;
 - (B) methods used by the Administration to verify that the information provided on such forms is accurate and complete;
- (C) accident and incident reporting requirements, including whether such require-

terial.

- 1 ments should be expanded to include shippers 2 and consignees of hazardous materials;
- 3 (D) resources of the Administration related 4 to data collection, analysis, and reporting, in-5 cluding staff and information technology; and
- 6 (E) the database used by the Administra7 tion for recording and reporting such accidents
 8 and incidents, including the ability of users to
 9 adequately search the database and find infor10 mation.
- 11 (b) DEVELOPMENT OF ACTION PLAN.—Not later 12 than 9 months after the date of the enactment of this Act, 13 the Secretary shall develop an action plan and timeline 14 for improving the collection, analysis, reporting, and use 15 of data by the Administration, including revising the data-16 base of the Administration, as appropriate.
- 17 (c) Submission to Congress.—Not later than 15
 18 days after the completion of the action plan and timeline
 19 under subsection (c), the Secretary shall submit the action
 20 plan and timeline to the Committee on Commerce,
 21 Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House
 22 of Representatives.
- 24 (d) REPORTING REQUIREMENTS.—Section 25 5125(b)(1)(D) is amended by inserting "and other haz-

- 1 ardous materials transportation incident reporting to the
- 2 9–1–1 emergency system or involving State or local emer-
- 3 gency responders in the initial response to the incident"
- 4 before the period at the end.

5 SEC. 8. LOADING AND UNLOADING OF HAZARDOUS MATE-

- 6 RIALS.
- 7 (a) Rulemaking.—Not later than 2 years after date
- 8 of the enactment of this Act, the Secretary, after consulta-
- 9 tion with the Department of Labor and the Environmental
- 10 Protection Agency, as appropriate, and after providing no-
- 11 tice and an opportunity for public comment shall prescribe
- 12 regulations establishing uniform procedures among facili-
- 13 ties for the safe loading and unloading of hazardous mate-
- 14 rials on and off tank cars and cargo tank trucks.
- 15 (b) Inclusion.—The regulations prescribed under
- 16 subsection (a) may include procedures for equipment in-
- 17 spection, personnel protection, and necessary safeguards.
- 18 (c) Consideration.—In prescribing regulations
- 19 under subsection (a), the Secretary shall give due consid-
- 20 eration to carrier rules and procedures that produce an
- 21 equivalent level of safety.

1	SEC. 9. HAZARDOUS MATERIAL TECHNICAL ASSESSMENT,
2	RESEARCH AND DEVELOPMENT, AND ANAL-
3	YSIS PROGRAM.
4	(a) In General.—Chapter 51 is amended by insert-
5	ing after section 5117 the following:
6	"§ 5118. Hazardous material technical assessment, re-
7	search and development, and analysis
8	program
9	"(a) Risk Reduction.—
10	"(1) Program authorized.—The Secretary of
11	Transportation may develop and implement a haz-
12	ardous material technical assessment, research and
13	development, and analysis program for the purpose
14	of—
15	"(A) reducing the risks associated with the
16	transportation of hazardous material; and
17	"(B) identifying and evaluating new tech-
18	nologies to facilitate the safe, secure, and effi-
19	cient transportation of hazardous material.
20	"(2) Coordination.—In developing the pro-
21	gram under paragraph (1), the Secretary shall—
22	"(A) utilize information gathered from
23	other modal administrations with similar pro-
24	grams; and
25	"(B) coordinate with other modal adminis-
26	trations, as appropriate.

1	"(b) Cooperation.—In carrying out subsection (a),
2	the Secretary may work cooperatively with regulated and
3	other entities, including shippers, carriers, emergency re-
4	sponders, State and local officials, and academic institu-
5	tions.".
6	(b) Conforming Amendment.—The chapter anal-
7	ysis for chapter 51 is amended by inserting after the item
8	relating to section 5117 the following:
	"5118. Hazardous material technical assessment, research and development, and analysis program.".
9	SEC. 10. HAZARDOUS MATERIAL ENFORCEMENT TRAINING
10	PROGRAM.
11	(a) In General.—The Secretary shall establish a
12	multimodal hazardous material enforcement training pro-
13	gram for government hazardous materials inspectors and
14	investigators—
15	
	(1) to develop uniform performance standards
16	(1) to develop uniform performance standards for training hazardous material inspectors and inves-
16 17	
	for training hazardous material inspectors and inves-
17	for training hazardous material inspectors and investigators; and
17 18	for training hazardous material inspectors and inves- tigators; and (2) to train hazardous material inspectors and
17 18 19	for training hazardous material inspectors and investigators; and (2) to train hazardous material inspectors and investigators on—
17 18 19 20	for training hazardous material inspectors and investigators; and (2) to train hazardous material inspectors and investigators on— (A) how to collect, analyze, and publish

1	(B) how to identify noncompliance with
2	regulations issued under chapter 51 of title 49,
3	United States Code, and take appropriate en-
4	forcement action.
5	(b) STANDARDS AND GUIDELINES.—Under the pro-
6	gram established under this section, the Secretary may de-
7	velop—
8	(1) guidelines for hazardous material inspector
9	and investigator qualifications;
10	(2) best practices and standards for hazardous
11	material inspector and investigator training pro-
12	grams; and
13	(3) standard protocols to coordinate investiga-
14	tion efforts among Federal, State, and local jurisdic-
15	tions on accidents or incidents involving the trans-
16	portation of hazardous material.
17	(c) Availability.—The standards, protocols, and
18	findings of the program established under this section—
19	(1) shall be mandatory for—
20	(A) the Department of Transportation's
21	multimodal personnel conducting hazardous
22	material enforcement inspections or investiga-
23	tions; and

1	(B) State employees who conduct federally
2	funded compliance reviews, inspections, or in-
3	vestigations; and
4	(2) shall be made available to Federal, State,
5	and local hazardous materials safety enforcement
6	personnel.
7	SEC. 11. INSPECTIONS.
8	(a) Notice of Enforcement Measures.—Section
9	5121(c)(1) is amended—
10	(1) in subparagraph (E), by striking "and" at
11	the end;
12	(2) in subparagraph (F), by striking the period
13	at the end and inserting "; and; and
14	(3) by adding at the end the following:
15	"(G) shall provide to the affected offeror,
16	carrier, packaging manufacturer or tester, or
17	other person responsible for the package rea-
18	sonable notice of—
19	"(i) his or her decision to exercise his
20	or her authority under paragraph (1);
21	"(ii) any findings made; and
22	"(iii) any actions being taken as a re-
23	sult of a finding of noncompliance.".
24	(b) Regulations.—Section 5121(e) is amended by
25	adding at the end the following:

1	"(3) Matters to be addressed.—The regu-
2	lations issued under this subsection shall address—
3	"(A) the safe and expeditious resumption
4	of transportation of perishable hazardous mate-
5	rial, including radiopharmaceuticals and other
6	medical products, that may require timely deliv-
7	ery due to life-threatening situations;
8	"(B) the means by which—
9	"(i) noncompliant packages that
10	present an imminent hazard are placed
11	out-of-service until the condition is cor-
12	rected; and
13	"(ii) noncompliant packages that do
14	not present a hazard are moved to their
15	final destination;
16	"(C) appropriate training and equipment
17	for inspectors; and
18	"(D) the proper closure of packaging in
19	accordance with the hazardous material regula-
20	tions.".
21	(c) Grants and Cooperative Agreements.—Sec-
22	tion 5121(g)(1) is amended by inserting "safety and" be-
23	fore "security".
24	SEC. 12. CIVIL PENALTIES.
25	Section 5123 is amended—

1	(1) in subsection (a)—
2	(A) in paragraph (1), by striking
3	"\$50,000" and inserting "\$75,000"; and
4	(B) in paragraph (2), by striking
5	" $$100,000$ " and inserting " $$175,000$ "; and
6	(2) by adding at the end the following:
7	"(h) Penalty for Obstruction of Inspections
8	AND INVESTIGATIONS.—The Secretary may impose a pen-
9	alty on a person who obstructs or prevents the Secretary
10	from carrying out inspections or investigations under sub-
11	section (c) or (i) of section 5121.
12	"(i) Prohibition on Hazardous Material Oper-
13	ATIONS AFTER NONPAYMENT OF PENALTIES.—
14	"(1) In general.—Except as provided under
15	paragraph (2), a person subject to the jurisdiction of
16	the Secretary under this chapter who fails to pay a
17	civil penalty assessed under this chapter, or fails to
18	arrange and abide by an acceptable payment plan
19	for such civil penalty, may not conduct any activity
20	regulated under this chapter beginning on the 91st
21	day after the date specified by order of the Secretary
22	for payment of such penalty unless the person has
23	filed a formal administrative or judicial appeal of the
24	penalty.

1	"(2) Exception.—Paragraph (1) shall not
2	apply to any person who is unable to pay a civil pen-
3	alty because such person is a debtor in a case under
4	chapter 11 of title 11.
5	"(3) Rulemaking.—Not later than 2 years
6	after the date of the enactment of this subsection,
7	the Secretary, after providing notice and an oppor-
8	tunity for public comment, shall issue regulations
9	that—
10	"(A) set forth procedures to require a per-
11	son who is delinquent in paying civil penalties
12	to cease any activity regulated under this chap-
13	ter until payment has been made or an accept-
14	able payment plan has been arranged; and
15	"(B) ensures that the person described in
16	subparagraph (A)—
17	"(i) is notified in writing; and
18	"(ii) is given an opportunity to re-
19	spond before the person is required to
20	cease the activity.".
21	SEC. 13. REPORTING OF FEES.
22	Section 5125(f)(2) is amended by striking ", upon
23	the Secretary's request," and inserting "biennially"

1	SEC. 14. SPECIAL PERMITS, APPROVALS, AND EXCLUSIONS.
2	(a) In General.—Section 5117 is amended to read
3	as follows:
4	"§ 5117. Special permits, approvals, and exclusions
5	"(a) Authority To Issue Special Permits.—
6	"(1) Conditions.—The Secretary of Transpor-
7	tation may issue, modify, or terminate a special per-
8	mit implementing new technologies or authorizing a
9	variance from a provision under this chapter or a
10	regulation prescribed under section 5103(b), 5104,
11	5110, or 5112 to a person performing a function
12	regulated by the Secretary under section $5103(b)(1)$
13	to achieve—
14	"(A) a safety level at least equal to the
15	safety level required under this chapter; or
16	"(B) a safety level consistent with the pub-
17	lic interest and this chapter, if a required safety
18	level does not exist.
19	"(2) Findings required.—
20	"(A) In general.—Before issuing, renew-
21	ing, or modifying a special permit or granting
22	party status to a special permit, the Secretary
23	shall determine that the person is fit to conduct
24	the activity authorized by such permit in a
25	manner that achieves the level of safety re-
26	quired under paragraph (1).

1	"(B) Considerations.—In making the
2	determination under subparagraph (A), the
3	Secretary shall consider—
4	"(i) the person's safety history (in-
5	cluding prior compliance history);
6	"(ii) the person's accident and inci-
7	dent history; and
8	"(iii) any other information the Sec-
9	retary considers appropriate to make such
10	a determination.
11	"(3) Effective Period.—A special permit
12	issued under this section—
13	"(A) shall be for an initial period of not
14	more than 2 years;
15	"(B) may be renewed by the Secretary
16	upon application—
17	"(i) for successive periods of not more
18	than 4 years each; or
19	"(ii) in the case of a special permit re-
20	lating to section 5112, for an additional
21	period of not more than 2 years.
22	"(b) Applications.—
23	"(1) REQUIRED DOCUMENTATION.—When ap-
24	plying for a special permit or the renewal or modi-
25	fication of a special permit or requesting party sta-

1	tus to a special permit under this section, the Sec-
2	retary shall require the person to submit an applica-
3	tion that contains—
4	"(A) a detailed description of the person's
5	request;
6	"(B) a listing of the person's current facili-
7	ties and addresses where the special permit will
8	be utilized;
9	"(C) a safety analysis prescribed by the
10	Secretary that justifies the special permit;
11	"(D) documentation to support the safety
12	analysis;
13	"(E) a certification of safety fitness; and
14	"(F) proof of registration, as required
15	under section 5108.
16	"(2) Public Notice.—The Secretary shall—
17	"(A) publish notice in the Federal Register
18	that an application for a special permit has
19	been filed; and
20	"(B) provide the public an opportunity to
21	inspect and comment on the application.
22	"(3) SAVINGS CLAUSE.—This subsection does
23	not require the release of information protected by
24	law from public disclosure.

1	"(c) Coordinate and Communicate With Modal
2	CONTACT OFFICIALS.—
3	"(1) In general.—In evaluating applications
4	under subsection (b), and making the findings and
5	determinations under subsections (a), (e), and (h),
6	the Administrator of the Pipeline and Hazardous
7	Materials Safety Administration shall consult, co-
8	ordinate, or notify the modal contact official respon-
9	sible for the specified mode of transportation that
10	will be utilized under a special permit or approval
11	before—
12	"(A) issuing, modifying, or renewing the
13	special permit;
14	"(B) granting party status to the special
15	permit; or
16	"(C) issuing or renewing the special permit
17	or approval.
18	"(2) Modal contact official defined.—In
19	this section, the term 'modal contact official'
20	means—
21	"(A) the Administrator of the Federal
22	Aviation Administration;
23	"(B) the Administrator of the Federal
24	Motor Carrier Safety;

1	"(C) the Administrator of the Federal
2	Railroad Administration; and
3	"(D) the Commandant of the Coast Guard.
4	"(d) Applications To Be Dealt With Prompt-
5	LY.—The Secretary shall—
6	"(1) issue, modify, renew, or grant party status
7	to a special permit or approval for which a request
8	was filed under this section, or deny the issuance,
9	modification, renewal, or grant, on or before the last
10	day of the 180-day period beginning on the first day
11	of the month following the date of the filing of the
12	request; or
13	"(2) publish a statement in the Federal Reg-
14	ister that—
15	"(A) describes the reason for the delay of
16	the Secretary's decision on the special permit or
17	approval; and
18	"(B) includes an estimate of the additional
19	time necessary before the decision is made.
20	"(e) Emergency Processing of Special Per-
21	MITS.—
22	"(1) FINDINGS REQUIRED.—The Secretary may
23	not grant a request for emergency processing of a
24	special permit unless the Secretary determines
25	that—

1	"(A) a special permit is necessary for na-
2	tional security purposes;
3	"(B) processing on a routine basis under
4	this section would result in significant injury to
5	persons or property; or
6	"(C) a special permit is necessary to pre-
7	vent significant economic loss or damage to the
8	environment that could not be prevented if the
9	application were processed on a routine basis.
10	"(2) Waiver of fitness test.—The Sec-
11	retary may waive the requirement under subsection
12	(a)(2) for a request for which the Secretary makes
13	a determination under subparagraph (A) or (B) of
14	paragraph (1).
15	"(3) Notification.—Not later than 90 days
16	after the date of issuance of a special permit under
17	this subsection, the Secretary shall publish a notice
18	in the Federal Register of the issuance that in-
19	cludes—
20	"(A) a statement of the basis for the find-
21	ing of emergency; and
22	"(B) the scope and duration of the special
23	permit.

1	"(4) Effective period.—A special permit
2	issued under this subsection shall be effective for a
3	period not to exceed 180 days.
4	"(f) Exclusions.—
5	"(1) IN GENERAL.—The Secretary shall ex-
6	clude, in any part, from this chapter and regulations
7	prescribed under this chapter—
8	"(A) a public vessel (as defined in section
9	2101 of title 46);
10	"(B) a vessel exempted under section 3702
11	of title 46 or from chapter 37 of title 46; and
12	"(C) a vessel to the extent it is regulated
13	under the Ports and Waterways Safety Act of
14	1972 (33 U.S.C. 1221, et seq.).
15	"(2) Firearms.—This chapter and regulations
16	prescribed under this chapter do not prohibit—
17	"(A) or regulate transportation of a fire-
18	arm (as defined in section 232 of title 18), or
19	ammunition for a firearm, by an individual for
20	personal use; or
21	"(B) transportation of a firearm or ammu-
22	nition in commerce.
23	"(g) Limitation on Authority.—Unless the Sec-
24	retary decides that an emergency exists, a person subject
25	to this chapter may only be granted a variance from this

1	chapter through a special permit or renewal granted under
2	this section.
3	"(h) APPROVALS.—
4	"(1) Findings required.—
5	"(A) IN GENERAL.—The Secretary may
6	not issue an approval or grant the renewal of
7	an approval pursuant to part 107 of title 49,
8	Code of Federal Regulations until the Secretary
9	has determined that the person is fit, willing,
10	and able to conduct the activity authorized by
11	the approval in a manner that achieves the level
12	of safety required under subsection $(a)(1)$.
13	"(B) Considerations.—In making a de-
14	termination under subparagraph (A), the Sec-
15	retary shall consider—
16	"(i) the person's safety history (in-
17	cluding prior compliance history);
18	"(ii) the person's accident and inci-
19	dent history; and
20	"(iii) any other information the Sec-
21	retary considers appropriate to make such
22	a determination.
23	"(2) Required documentation.—When ap-
24	plying for an approval or renewal or modification of
25	an approval under this section, the Secretary shall

1	require the person to submit an application that con-
2	tains—
3	"(A) a detailed description of the person's
4	request;
5	"(B) a listing of the persons current facili-
6	ties and addresses where the approval will be
7	utilized;
8	"(C) a safety analysis prescribed by the
9	Secretary that justifies the approval;
10	"(D) documentation to support the safety
11	analysis;
12	"(E) a certification of safety fitness; and
13	"(F) the verification of registration re-
14	quired under section 5108.
15	"(3) Savings Provision.—Nothing in this sub-
16	section may be construed to require the release of
17	information protected by law from public disclosure.
18	"(i) Noncompliance.—The Secretary may modify,
19	suspend, or terminate a special permit or approval if the
20	Secretary determines that—
21	"(1) the person who was granted the special
22	permit or approval has violated the special permit or
23	approval or the regulations issued under this chapter
24	in a manner that demonstrates that the person is

1	not fit to conduct the activity authorized by the spe-
2	cial permit or approval; or
3	"(2) the special permit or approval is unsafe.
4	"(j) Rulemaking.—Not later than 2 years after the
5	date of the enactment of this Act, the Secretary, after pro-
6	viding notice and an opportunity for public comment, shall
7	issue regulations that establish—
8	"(1) standard operating procedures to support
9	administration of the special permit and approval
10	programs; and
11	"(2) objective criteria to support the evaluation
12	of special permit and approval applications.
13	"(k) Annual Review of Certain Special Per-
14	MITS.—
15	"(1) Review.—The Secretary shall conduct an
16	annual review and analysis of special permits—
17	"(A) to identify consistently used and long-
18	standing special permits with an established
19	safety record; and
20	"(B) to determine whether such permits
21	may be converted into the hazardous materials
22	regulations.
23	"(2) Factors.—In conducting the review and
24	analysis under paragraph (1), the Secretary may
25	consider—

1	"(A) the safety record for hazardous mate-
2	rials transported under the special permit;
3	"(B) the application of a special permit;
4	"(C) the suitability of provisions in the
5	special permit for incorporation into the haz-
6	ardous materials regulations; and
7	"(D) rulemaking activity in related areas.
8	"(3) Rulemaking.—After completing the re-
9	view and analysis under paragraph (1) and providing
10	notice and opportunity for public comment, the Sec-
11	retary shall issue regulations, as needed.".
12	(b) Conforming Amendment.—The analysis for
13	chapter 51 is amended by striking the item relating to
14	section 5117 and inserting the following:
	"5117. Special permits, approvals, and exclusions.".
15	SEC. 15. HIGHWAY ROUTING DISCLOSURES.
16	(a) List of Route Designations.—Section
17	5112(c) is amended—
18	(1) by striking "In coordination" and inserting
19	the following:
20	"(1) In general.—In coordination"; and
21	(2) by adding at the end the following:
22	"(2) State responsibilities.—
23	"(A) IN GENERAL.—Each State shall sub-
24	mit to the Secretary, in a form and manner to

1	be determined by the Secretary and in accord-
2	ance with subparagraph (B)—
3	"(i) the name of the State agency re-
4	sponsible for hazardous material highway
5	route designations; and
6	"(ii) a list of the State's currently ef-
7	fective hazardous material highway route
8	designations.
9	"(B) Frequency.—Each State shall sub-
10	mit the information described in subparagraph
11	(A)(ii)—
12	"(i) at least once every 2 years; and
13	"(ii) not later than 60 days after a
14	hazardous material highway route designa-
15	tion is established, amended, or discon-
16	tinued.".
17	(b) Compliance With Section 5112.—Section
18	5125(c)(1) is amended by inserting ", and is published
19	in the Department's hazardous materials route registry
20	under section 5112(c)" before the period at the end.
21	SEC. 16. AUTHORIZATION OF APPROPRIATIONS.
22	Section 5128 is amended to read as follows:
23	"§ 5128. Authorization of appropriations
24	"(a) In General.—There are authorized to be ap-
25	propriated to the Secretary to carry out this chapter (ex-

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cept sections 5107(e), 5108(g)(2), 5113, 5115, 5116, and
 1
 2
   5119)—
 3
            "(1) $42,338,000 for fiscal year 2012; and
             "(2) $42,762,000 for fiscal year 2013.
 4
 5
        "(b) Hazardous Materials Emergency Pre-
 6
   PAREDNESS FUND.—From the Hazardous Materials
 7
   Emergency Preparedness Fund established under section
 8
   5116(i), the Secretary may expend, during each of fiscal
   years 2012 and 2013—
10
             "(1) $188,000 to carry out section 5115;
11
             "(2) $21,800,000 to carry out subsections (a)
12
        and (b) of section 5116, of which not less than
13
        $13,650,000 shall be available to carry out section
14
        5116(b);
15
             "(3) $150,000 to carry out section 5116(f);
             "(4) $625,000 to publish and distribute the
16
17
        Emergency Response
                                Guidebook
                                           \operatorname{under}
                                                    section
18
        5116(i)(3); and
19
             "(5) $1,000,000 to carry out section 5116(j).
20
        "(c) Hazardous Materials Training Grants.—
21
    From the Hazardous Materials Emergency Preparedness
   Fund established pursuant to section 5116(i), the Sec-
   retary may expend $4,000,000 for each of the fiscal years
   2012 and 2013 to carry out section 5107(e).
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"(d) Credits to Appropriations.—

25

"(1) EXPENSES.—In addition to amounts otherwise made available to carry out this chapter, the Secretary may credit amounts received from a State, Indian tribe, or other public authority or private entity for expenses the Secretary incurs in providing training to the State, authority, or entity.

"(2) AVAILABILITY OF AMOUNTS.—Amounts made available under this section shall remain available until expended.".

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Calendar No. 368

112TH CONGRESS S. 1952 2D SESSION S. 1952 [Report No. 112-162]

A BILL

To improve hazardous materials transportation safety and for other purposes.

April 25, 2012

Reported without amendment