

112TH CONGRESS  
1ST SESSION

# S. 28

To amend the Communications Act of 1934 to provide public safety providers an additional 10 megahertz of spectrum to support a national, interoperable wireless broadband network and authorize the Federal Communications Commission to hold incentive auctions to provide funding to support such a network, and for other purposes.

---

## IN THE SENATE OF THE UNITED STATES

JANUARY 25 (legislative day, JANUARY 5), 2011

Mr. ROCKEFELLER (for himself, Mr. LAUTENBERG, Mr. NELSON of Florida, Ms. KLOBUCHAR, Mr. CARDIN, and Mr. HARKIN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

---

## A BILL

To amend the Communications Act of 1934 to provide public safety providers an additional 10 megahertz of spectrum to support a national, interoperable wireless broadband network and authorize the Federal Communications Commission to hold incentive auctions to provide funding to support such a network, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Public Safety Spectrum and Wireless Innovation Act”.

1 (b) TABLE OF CONTENTS.—The table of contents for  
 2 this Act is as follows:

- Sec. 1. Short title; table of contents.  
 Sec. 2. Definitions.

TITLE I—NATIONWIDE INTEROPERABLE PUBLIC SAFETY  
 BROADBAND NETWORK

- Sec. 101. Establishment of network.  
 Sec. 102. Reallocation of D block to public safety.  
 Sec. 103. Flexible use of narrowband spectrum.  
 Sec. 104. Secondary use of public safety spectrum.  
 Sec. 105. Interoperability.  
 Sec. 106. Commercial network roaming and priority access.  
 Sec. 107. Advisory board.

TITLE II—FUNDING

- Sec. 201. Establishment of funds.  
 Sec. 202. Public safety interoperable broadband network construction.  
 Sec. 203. Public safety interoperable broadband maintenance and operation.  
 Sec. 204. Incentive spectrum auction authority.  
 Sec. 205. Report on efficient use of public safety spectrum.  
 Sec. 206. GAO report on satellite broadband.  
 Sec. 207. Access to GSA schedules.  
 Sec. 208. Federal infrastructure sharing.  
 Sec. 209. Audits.  
 Sec. 210. Antidiversion prohibition.

3 **SEC. 2. DEFINITIONS.**

4 In this Act:

5 (1) 700 MHZ BAND.—The term “700 MHz  
 6 band” means the portion of the electromagnetic  
 7 spectrum between the frequencies from 698 mega-  
 8 hertz to 806 megahertz.

9 (2) 700 MHZ D BLOCK SPECTRUM.—The term  
 10 “700 MHz D block spectrum” means the portion of  
 11 the electromagnetic spectrum between the fre-  
 12 quencies from 758 megahertz to 763 megahertz and  
 13 between the frequencies from 788 megahertz to 793  
 14 megahertz.

1           (3) ASSISTANT SECRETARY.—The term “Assist-  
2           ant Secretary” means the Assistant Secretary of  
3           Commerce for Communications and Information.

4           (4) COMMISSION.—The term “Commission”  
5           means the Federal Communications Commission.

6           (5) CONSTRUCTION FUND.—The term “con-  
7           struction fund” means the fund established in sec-  
8           tion 201(a)(1)(A).

9           (6) EXISTING PUBLIC SAFETY BROADBAND  
10          SPECTRUM.—The term “existing public safety  
11          broadband spectrum” means the portion of the elec-  
12          tromagnetic spectrum between the frequencies from  
13          763 megahertz to 768 megahertz and between the  
14          frequencies from 793 megahertz to 798 megahertz.

15          (7) MAINTENANCE AND OPERATION FUND.—  
16          The term “maintenance and operation fund” means  
17          the fund established in section 201(a)(2)(A).

18          (8) NARROWBAND SPECTRUM.—The term  
19          “narrowband spectrum” means the portion of the  
20          electromagnetic spectrum between the frequencies  
21          from 769 megahertz to 775 megahertz and between  
22          the frequencies from 799 megahertz to 805 mega-  
23          hertz.

1           (9) NTIA.—The term “NTIA” means the Na-  
2           tional Telecommunications and Information Admin-  
3           istration.

4   **TITLE I—NATIONWIDE INTER-**  
5   **OPERABLE PUBLIC SAFETY**  
6   **BROADBAND NETWORK**

7   **SEC. 101. ESTABLISHMENT OF NETWORK.**

8           (a) IN GENERAL.—The Commission shall take all ac-  
9           tions necessary to ensure the deployment of a nationwide  
10          public safety interoperable broadband network in the 700  
11          MHz band, including—

12           (1) developing and implementing nationwide  
13          technical and operational requirements for the net-  
14          work;

15           (2) adopting any rules necessary to achieve  
16          interoperability in the network; and

17           (3) adopting user authentication and encryption  
18          requirements for the network.

19          (b) COVERAGE.—The Commission shall ensure that  
20          the network is deployed and interoperable in rural, as well  
21          as urban, areas, including necessary build out of commu-  
22          nications infrastructure in rural areas to accommodate  
23          network access and functionality.

24   **SEC. 102. REALLOCATION OF D BLOCK TO PUBLIC SAFETY.**

25          (a) REALLOCATION OF D BLOCK.—

1           (1) IN GENERAL.—The Commission shall reallo-  
2           cate the 700 MHz D block spectrum for use by pub-  
3           lic safety entities in accordance with the provisions  
4           of this Act.

5           (2) SPECTRUM ALLOCATION.—Section 337(a)  
6           of the Communications Act of 1934 (47 U.S.C.  
7           337(a)) is amended—

8                   (A) by striking “24” in paragraph (1) and  
9                   inserting “34”; and

10                   (B) by striking “36” in paragraph (2) and  
11                   inserting “26”.

12           (b) INTEGRATION WITH EXISTING PUBLIC SAFETY  
13           BROADBAND SPECTRUM.—The Commission shall—

14                   (1) determine the licensing for the 700 MHz D  
15                   block spectrum reallocated under section 337 of the  
16                   Communications Act of 1934 (47 U.S.C. 337), as  
17                   amended by subsection (a);

18                   (2) determine how best to integrate the 700  
19                   MHz D block spectrum reallocated with the existing  
20                   public safety spectrum; and

21                   (3) determine whether the 20 megahertz of  
22                   public safety broadband spectrum should be licensed  
23                   on a nationwide, regional, or statewide basis, or  
24                   some combination thereof, in accordance with the  
25                   public interest.

1 **SEC. 103. FLEXIBLE USE OF NARROWBAND SPECTRUM.**

2 The Commission shall allow the narrowband spec-  
3 trum to be used in a flexible manner, including usage for  
4 public safety broadband communications, subject to such  
5 technical and interference protection measures as the  
6 Commission may require.

7 **SEC. 104. SECONDARY USE OF PUBLIC SAFETY SPECTRUM.**

8 (a) IN GENERAL.—Notwithstanding section 337 of  
9 the Communications Act of 1934 (47 U.S.C. 337), the  
10 Commission may authorize any public safety licensee or  
11 licensees to allow access to spectrum licensed to such li-  
12 censee or licensees to non-public safety governmental  
13 users, commercial users, utilities, including organizations  
14 providing or operating critical infrastructure, including  
15 electric, gas, and water utilities, and other Federal agen-  
16 cies and departments.

17 (b) LIMITATIONS AND CONDITIONS.—The Commis-  
18 sion shall—

19 (1) authorize the provision of access to such  
20 spectrum only on a secondary basis;

21 (2) require secondary access agreements to be  
22 in writing and to be submitted to the Commission  
23 for review and approval;

24 (3) require that the public safety entity retain  
25 the right to use any such spectrum on a primary,  
26 preemptible basis;

1           (4) consider whether it is in the public interest  
2           to require multiple secondary leases per licensee; and

3           (5) require that all funds received from such  
4           secondary access pursuant to such written agree-  
5           ments be reinvested in the public safety interoper-  
6           able broadband network by using such funds only  
7           for constructing, maintaining, improving, or pur-  
8           chasing equipment to be used in conjunction with  
9           the network, by deposit into the Maintenance and  
10          Operation Fund established by section 201 or other-  
11          wise.

12 **SEC. 105. INTEROPERABILITY.**

13          (a) IN GENERAL.—The Commission shall ensure that  
14          the nationwide public safety broadband network is fully  
15          interoperable on a nationwide basis.

16          (b) TECHNICAL AND OPERATIONAL RULES.—

17               (1) INSURING INTEROPERABILITY.—The Com-  
18               mission shall establish technical and operational  
19               rules to ensure nationwide interoperability, including  
20               rules that—

21                       (A) establish requirements for nationwide  
22                       roaming ability among any licensee, licensees,  
23                       lessees, and secondary users;

24                       (B) will ensure the safety of State  
25                       broadband public safety networks, including re-

1            requirements for protecting and monitoring the  
2            network to protect against cyber-attack;

3            (C) will promote competition in the device  
4            market for public safety communications by re-  
5            quiring devices for use on a public safety net-  
6            work to be—

7                    (i) built to open standards;

8                    (ii) capable of being used by any ven-  
9                    dor and across all public safety systems;  
10                   and

11                   (iii) backward-compatible with exist-  
12                   ing second and third generation commer-  
13                   cial networks;

14            (D) authorize public safety entities to exe-  
15            cute partnerships with other public or private  
16            entities to build or operate the State’s public  
17            safety broadband network;

18            (E) encourage public safety entities to uti-  
19            lize, to the greatest extent possible, existing  
20            commercial, State, or Federal Government in-  
21            frastructure;

22            (F) will ensure that the interoperability  
23            plan includes integration with 9–1–1 call cen-  
24            ters; and

1 (G) require any licensee or licensees to file  
2 annual reports on—

3 (i) the status of public safety  
4 broadband network construction and inter-  
5 operability; and

6 (ii) the status and deployment of ex-  
7 isting public safety broadband and  
8 narrowband systems.

9 (2) FACTORS TO BE CONSIDERED.—In carrying  
10 out paragraph (1), the Commission shall, at a min-  
11 imum, consider—

12 (A) the extent to which particular tech-  
13 nologies and user equipment are, or are likely  
14 to be, available in the commercial marketplace;

15 (B) the availability of necessary tech-  
16 nologies and equipment on reasonable and non-  
17 discriminatory licensing terms; and

18 (C) the ability of particular technologies  
19 and equipment—

20 (i) to evolve with technological devel-  
21 opments in the commercial marketplace;  
22 and

23 (ii) to accommodate prioritization for  
24 public safety transmissions.

25 (c) RFP STANDARDS.—

1           (1) IN GENERAL.—The Commission shall estab-  
2           lish procedural and substantive requirements for re-  
3           quests for proposals related to the nationwide public  
4           safety broadband network that—

5                   (A) require such requests to meet the tech-  
6                   nical requirements under subsection (b) that  
7                   ensure interoperability of the broadband net-  
8                   work to which it relates and ensure that noth-  
9                   ing will interfere with such interoperability;

10                   (B) limit the authority for issuing such re-  
11                   quests to States or multi-State organizations,  
12                   except to the extent delegated to an agency or  
13                   political subdivision;

14                   (C) will ensure that the request-for-pro-  
15                   posals process is open, transparent, and com-  
16                   petitive;

17                   (D) require any such request—

18                           (i) to be issued on a Statewide or  
19                           multi-State basis and to be coordinated  
20                           with the appropriate State chief executive  
21                           or the executive’s designee;

22                           (ii) to demonstrate that the State has  
23                           a plan for interoperability, with provision  
24                           for both urban and rural build out; and

1 (iii) to cover any necessary relocation  
2 of incumbent narrowband operations in the  
3 existing public safety broadband spectrum;

4 (E) authorize States to issue requests for  
5 proposals that will build on a State broadband  
6 network; and

7 (F) require the term of any contract under  
8 the process to be reasonable and, in any event,  
9 for less than the term of the underlying license.

10 (2) MODEL RFPS.—The Commission may en-  
11 courage the use of the requests-for-proposal model  
12 or form developed by the Government Accountability  
13 Office under section 207 of this Act.

14 (d) RURAL BUILD OUT REQUIREMENTS.—The Com-  
15 mission shall—

16 (1) establish rural build out targets for the pub-  
17 lic safety broadband network, including targets for  
18 States or smaller areas;

19 (2) require contracts awarded through the re-  
20 quest-for-proposals process in connection with the  
21 network to include deployment phases with substan-  
22 tial rural coverage milestones as part of each phase  
23 where appropriate; and

24 (3) in collaboration with the Assistant Sec-  
25 retary, make funding for each build out phase after

1 the first contingent on meeting build out targets for  
2 the preceding phase to the extent feasible.

3 (e) DEVELOPMENT AND MAINTENANCE OF INTER-  
4 OPERABILITY, SECURITY, AND FUNCTIONALITY STAND-  
5 ARDS.—The Commission and through agreements exe-  
6 cuted with the National Institute of Standards and Tech-  
7 nology, shall develop, maintain, and update such require-  
8 ments and standards as may be necessary to ensure inter-  
9 operability, security, and functionality.

10 (f) AUTHORIZATION OF APPROPRIATIONS.—There  
11 are authorized to be appropriated to the Commission, for  
12 use by the Emergency Response and Interoperability Cen-  
13 ter in carrying out its responsibilities under this Act,  
14 \$5,500,000 for each of fiscal years 2013 through 2018.

15 **SEC. 106. COMMERCIAL NETWORK ROAMING AND PRIORITY**  
16 **ACCESS.**

17 The Commission may adopt rules, if necessary in the  
18 public interest, to improve the ability of public safety net-  
19 works to roam onto commercial networks and to gain pri-  
20 ority access to commercial networks in an emergency if—

21 (1) the public safety entity equipment is tech-  
22 nically compatible with the commercial network;

23 (2) the commercial network is reasonably com-  
24 pensated; and

25 (3) it is consistent with the public interest.

1 **SEC. 107. PUBLIC SAFETY ADVISORY BOARD.**

2 (a) IN GENERAL.—Not later than 90 days after the  
3 date of enactment of this Act, the Commission shall estab-  
4 lish a public safety advisory board to advise the Commis-  
5 sion on—

6 (1) carrying out its duties under section 101;

7 and

8 (2) the implementation of improvements to the  
9 public safety interoperable broadband network under  
10 that section.

11 (b) COMPOSITION.—The Commission shall determine  
12 the composition of the advisory board, which shall include,  
13 at a minimum, representatives from each of the following:

14 (1) State, local, and tribal governments.

15 (2) Public safety organizations.

16 (3) Providers of commercial mobile service.

17 (4) Manufacturers of communications equip-  
18 ment.

19 (c) REPORTS.—The Commission shall consult with  
20 the advisory board on any study or report on public safety  
21 spectrum.

22 (d) FACCA INAPPLICABLE.—The Federal Advisory  
23 Committee Act (5 U.S.C. App.) shall not apply to the advi-  
24 sory board.

25 (e) TERMINATION.—The advisory board shall termi-  
26 nate 10 years after the date of enactment of this Act.

**TITLE II—FUNDING****2 SEC. 201. ESTABLISHMENT OF FUNDS.**

3 (a) IN GENERAL.—

4 (1) CONSTRUCTION FUND.—

5 (A) ESTABLISHMENT.—There is estab-  
6 lished in the Treasury of the United States a  
7 fund to be known as the Public Safety Inter-  
8 operable Broadband Network Construction  
9 Fund.

10 (B) PURPOSE.—The Assistant Secretary  
11 shall establish and administer the grant pro-  
12 gram under section 202 using the funds depos-  
13 ited in the Construction Fund.

14 (C) CREDIT.—

15 (i) BORROWING AUTHORITY.—The  
16 Assistant Secretary may borrow from the  
17 general fund of the Treasury beginning on  
18 October 1, 2011, such sums as may be  
19 necessary, but not to exceed  
20 \$2,000,000,000, to implement section 202.

21 (ii) REIMBURSEMENT.—The Secretary  
22 of the Treasury shall reimburse the general  
23 fund of the Treasury, without interest, for  
24 any amounts borrowed under clause (i) as  
25 funds are deposited into the Construction

1 Fund, but in no case later than December  
2 31, 2015.

3 (2) MAINTENANCE AND OPERATION FUND.—

4 (A) ESTABLISHMENT.—There is estab-  
5 lished in the Treasury of the United States a  
6 fund to be known as the Public Safety Inter-  
7 operable Broadband Network Maintenance and  
8 Operation Fund.

9 (B) PURPOSE.—The Commission shall use  
10 the funds deposited in the Maintenance and Op-  
11 eration Fund to carry out section 203.

12 (b) TRANSFER OF FUNDS AT COMPLETION OF CON-  
13 STRUCTION.—The Secretary of the Treasury shall transfer  
14 to the Maintenance and Operation Fund any funds re-  
15 maining in the Construction Fund after the date of the  
16 completion of the construction phase, as determined by the  
17 Assistant Secretary.

18 (c) TRANSFER OF FUNDS TO THE TREASURY.—The  
19 Secretary of the Treasury shall transfer to the general  
20 fund of the Treasury any funds remaining in the Mainte-  
21 nance and Operation Fund after the end of the 10-year  
22 period that begins after the date of the completion of the  
23 construction phase, as determined by the Assistant Sec-  
24 retary.

25 (d) AUTHORIZATION OF APPROPRIATIONS.—

1           (1) CONSTRUCTION FUND.—There are author-  
2           ized to be appropriated to the Assistant Secretary  
3           for deposit in the Construction Fund in and after  
4           fiscal year 2013 such sums as necessary subject to  
5           paragraph (3).

6           (2) MAINTENANCE AND OPERATION FUND.—  
7           There are authorized to be appropriated to the Com-  
8           mission for deposit in the Maintenance and Oper-  
9           ation Fund in and after fiscal year 2013 such sums  
10          as necessary subject to paragraph (3).

11          (3) LIMITATION.—The authorization of appro-  
12          priations under paragraphs (1) and (2) may not ex-  
13          ceed a total of \$11,000,000,000.

14 **SEC. 202. PUBLIC SAFETY INTEROPERABLE BROADBAND**  
15 **NETWORK CONSTRUCTION.**

16          (a) CONSTRUCTION GRANT PROGRAM ESTABLISH-  
17          MENT.—The Assistant Secretary, in consultation with the  
18          Commission, shall take such action as is necessary to es-  
19          tablish a grant program to assist public safety entities to  
20          establish a nationwide public safety interoperable  
21          broadband network in the 700 MHz band.

22          (b) PROJECTS.—Grants may be made under this sec-  
23          tion for the construction of a public safety interoperable  
24          broadband network, including improvement of existing  
25          commercial and noncommercial networks and facilities

1 and construction of new infrastructure to meet public safe-  
2 ty requirements, as defined by the Commission, that oper-  
3 ate as part of the public safety interoperable broadband  
4 network in the 700 MHz band.

5 (c) MATCHING REQUIREMENTS.—

6 (1) FEDERAL SHARE.—

7 (A) IN GENERAL.—The Federal share of  
8 the cost of carrying out a project under this  
9 section may not exceed 80 percent of the eligi-  
10 ble costs of carrying out a project, as deter-  
11 mined by the Assistant Secretary in consulta-  
12 tion with the Commission.

13 (B) WAIVER.—The Assistant Secretary  
14 may waive, in whole or in part, the require-  
15 ments of subparagraph (A) for good cause  
16 shown if it determines that such a waiver is in  
17 the public interest.

18 (2) NON-FEDERAL SHARE.—The non-Federal  
19 share of the cost of carrying out a project under this  
20 section may be provided through an in-kind con-  
21 tribution.

22 (d) REQUIREMENTS.—Not later than 6 months after  
23 the date of enactment of this Act, the Assistant Secretary,  
24 in consultation with the Commission, shall establish grant  
25 program requirements including the following:

1           (1) Demonstrated compliance with applicable  
2 Commission request-for-proposal and license terms  
3 and service rules, including interoperability and  
4 technical rules, construction requirements, and sec-  
5 ondary use rules.

6           (2) Defining entities that are eligible to receive  
7 a grant under this section.

8           (3) Defining eligible costs for purposes of sub-  
9 section (c)(1).

10          (4) Determining the scope of network infra-  
11 structure eligible for grant funding under this sec-  
12 tion.

13          (5) Prioritizing grants for projects that ensure  
14 coverage in rural as well as urban areas.

15 **SEC. 203. PUBLIC SAFETY INTEROPERABLE BROADBAND**  
16 **MAINTENANCE AND OPERATION.**

17          (a) MAINTENANCE AND OPERATION REIMBURSE-  
18 MENT PROGRAM.—The Commission shall administer a  
19 program through which not more than 50 percent of main-  
20 tenance and operational expenses associated with the pub-  
21 lic safety interoperable broadband network may be reim-  
22 bursed from the Maintenance and Operation Fund for  
23 those expenses that are attributable to the maintenance,  
24 operation, and improvement of the public safety interoper-  
25 able broadband network.

1 (b) REPORT.—Not later than 7 years after the date  
2 of enactment of this Act, the Commission shall submit to  
3 Congress a report on whether to continue to provide fund-  
4 ing for the Maintenance and Operation Fund after the end  
5 of the 10-year period that begins after the date of the com-  
6 pletion of the construction phase, as determined by the  
7 Assistant Secretary.

8 **SEC. 204. AUCTION OF SPECTRUM.**

9 (a) IN GENERAL.—

10 (1) IDENTIFICATION OF SPECTRUM.—Not later  
11 than 1 year after the date of enactment of this Act,  
12 the Assistant Secretary shall identify, at a minimum,  
13 25 megahertz of contiguous spectrum at frequencies  
14 located between 1675 megahertz and 1710 mega-  
15 hertz, inclusive, to be made available for immediate  
16 reallocation.

17 (2) AUCTION.—Not later than January 31,  
18 2014, the Commission shall conduct the auction of  
19 the licenses, by commencing the bidding, for the fol-  
20 lowing:

21 (A) The spectrum between the frequencies  
22 of 2155 megahertz and 2180 megahertz, inclu-  
23 sive.

24 (B) The spectrum identified pursuant to  
25 paragraph (1).

1           (3) PROCEEDS.—The proceeds (including de-  
2           posits and up front payments from successful bid-  
3           ders) from the auction shall be deposited in the Con-  
4           struction Fund.

5           (b) INCENTIVE SPECTRUM AUCTION AUTHORITY.—

6           (1) IN GENERAL.—Paragraph (8) of section  
7           309(j) of the Communications Act of 1934 (47  
8           U.S.C. 309(j)) is amended—

9                   (A) by striking “(B), (D), and (E),” in  
10                   subparagraph (A) and inserting “(B), (D), (E),  
11                   and (F),”; and

12                   (B) by adding at the end thereof the fol-  
13                   lowing:

14                   “(F) INCENTIVE AUCTION AUTHORITY.—

15                           “(i) AUTHORITY.—The Commission  
16                           may if the Commission determines that it  
17                           is consistent with the public interest in uti-  
18                           lization of the spectrum for a licensee to  
19                           relinquish voluntarily some or all of its li-  
20                           censed spectrum usage rights in order to  
21                           permit the assignment of new initial li-  
22                           censes subject to new service rules, the  
23                           Commission may disburse to that licensee  
24                           a portion of the auction proceeds related to  
25                           the new use that the Commission deter-

1 mines, in its discretion, are attributable to  
2 the licensee's relinquished spectrum usage.

3 “(ii) PROCEEDS FOR FUNDS.—Not-  
4 withstanding subparagraph (A), the pro-  
5 ceeds (including deposits and up front pay-  
6 ments from successful bidders) from the  
7 use of a competitive bidding system under  
8 this subsection with respect to relinquished  
9 spectrum, after deduction of any amounts  
10 disbursed to the relinquishing licensee,  
11 shall be deposited as follows:

12 “(I) All proceeds less than or  
13 equal to \$5,500,000,000 shall be de-  
14 posited in the Construction Fund and  
15 shall be made available to the Assist-  
16 ant Secretary without further appro-  
17 priations.

18 “(II) Any proceeds exceeding  
19 \$5,500,000,000 shall be deposited in  
20 the Maintenance and Operation Fund  
21 and shall be made available to the  
22 Commission without further appro-  
23 priations.

24 “(III) Any proceeds exceeding  
25 \$11,000,000,000 shall be made avail-

1           able, as provided by appropriation  
2           Acts, for growth-enhancing infrastruc-  
3           ture projects, including the NextGen  
4           aviation navigation system, develop-  
5           ment of high-speed rail transpor-  
6           tation, and Smart Grid electrical  
7           power transmission and management  
8           technology.”.

9           (c) EXTENSION OF AUCTION AUTHORITY.—Section  
10          309(j)(11) of the Communications Act of 1934 (47 U.S.C.  
11          309(j)(11)) is amended by striking “2012” and inserting  
12          “2020”.

13          (d) LIMITATION.—

14               (1) IN GENERAL.—The Commission may not  
15               reclaim frequencies licensed to broadcast television  
16               licensees or other licensees, directly or indirectly, on  
17               an involuntary basis for purposes of section  
18               309(j)(8)(F) of the Communications Act of 1934.

19               (2) RULE OF CONSTRUCTION.—Nothing in this  
20               Act or in the amendments made by this Act shall be  
21               construed to permit the Commission to reclaim fre-  
22               quencies of broadcast television licensees or any  
23               other licensees directly or indirectly on an involun-  
24               tary basis for the purpose that section.

1 **SEC. 205. REPORT ON EFFICIENT USE OF PUBLIC SAFETY**  
2 **SPECTRUM.**

3 Not later than 5 years after the date of enactment  
4 of this Act and every 5 years thereafter, the Commission  
5 shall conduct a study and submit a report to the Senate  
6 Committee on Commerce, Science, and Transportation  
7 and the House of Representatives Committee on Energy  
8 and Commerce on the spectrum held by the public safety  
9 entities. In the report the Commission shall—

10 (1) examine how such spectrum is being used;

11 (2) provide a recommendation for whether more  
12 spectrum needs to be made available to meet the  
13 needs of public safety entities; and

14 (3) assess the opportunity for return of any  
15 spectrum to the Commission for auction to commer-  
16 cial providers to provide revenue to the Treasury of  
17 the United States.

18 **SEC. 206. GAO REPORT ON SATELLITE BROADBAND.**

19 Not later than 2 years after the date of enactment  
20 of this Act, the Comptroller General of the United States  
21 shall conduct a study and submit to Congress a report  
22 on the current and future capabilities of fixed and mobile  
23 satellite broadband to assist public safety entities during  
24 an emergency.

25 **SEC. 207. ACCESS TO GSA SCHEDULES.**

26 The Administrator of General Services shall—

1           (1) establish rules under which public safety en-  
2           tities may access and use the rates offered to the  
3           General Services Administration for communications  
4           services and devices;

5           (2) develop and furnish to the Commission a  
6           model request-for-proposals form for public safety  
7           use under section 105; and

8           (3) develop a procedure under which public  
9           safety entities are authorized to purchase from es-  
10          tablished GSA schedules.

11 **SEC. 208. FEDERAL INFRASTRUCTURE SHARING.**

12          The Administrator of General Services shall establish  
13          rules to allow any public safety licensee or licensees to  
14          have access to Federal infrastructure to construct and  
15          maintain the public safety interoperable broadband net-  
16          work.

17 **SEC. 209. AUDITS.**

18          (a) IN GENERAL.—Not later than 3 years after the  
19          date of enactment of this Act, and every 3 years there-  
20          after, the Comptroller General of the United States shall  
21          perform an audit of the financial statements, records, and  
22          accounts of the—

23                 (1) Public Safety Interoperable Broadband Net-  
24                 work Construction Fund established under section  
25                 201(a)(1);

1           (2) Public Safety Interoperable Broadband Net-  
2           work Maintenance and Operation Fund established  
3           under section 201(a)(2);

4           (3) construction grant program established  
5           under section 202; and

6           (4) maintenance and operation program estab-  
7           lished under section 203.

8           (b) GAAP.—Each audit required under subsection  
9           (a) shall be conducted in accordance with generally accept-  
10          able accounting procedures.

11          (c) REPORT TO CONGRESS.—A copy of each audit re-  
12          quired under subsection (a) shall be submitted to the ap-  
13          propriate committees of Congress.

14          **SEC. 210. ANTIDIVERSION PROHIBITION.**

15          Except as provided in section 309(j)(8)(F)(ii)(III) of  
16          the Communications Act of 1934, as added by this Act,  
17          no funds made available under this Act or any amendment  
18          made by this Act may be used for any purpose other than  
19          in support of the nationwide public safety interoperable  
20          broadband network to be deployed under this Act, includ-  
21          ing the acquisition, construction, or reconstruction of in-  
22          frastructure and facilities, the purchase of equipment and  
23          services, including hardware, software, and training, in ac-  
24          cordance with rules established by the Commission.

○