112TH CONGRESS 1ST SESSION

S. 439

To provide for comprehensive budget reform in order to increase transparency and reduce the deficit.

IN THE SENATE OF THE UNITED STATES

March 2, 2011

Mr. Thune (for himself, Mr. Crapo, Mr. Inhofe, Mr. Kirk, Mr. Chambliss, Mr. Johanns, and Mr. Portman) introduced the following bill; which was read twice and referred to the Committee on the Budget

A BILL

To provide for comprehensive budget reform in order to increase transparency and reduce the deficit.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Deficit Reduction and Budget Reform Act of 2011".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
 - Sec. 1. Short title and table of contents.

TITLE I—JOINT BUDGET RESOLUTION

Sec. 101. Purposes.

Sec. 102. Timetable.

- Sec. 103. Joint resolution on the budget.
- Sec. 104. Budget required before spending bills may be considered.
- Sec. 105. Amendments to joint resolutions on the budget.
- Sec. 106. Continuing appropriations.

TITLE II—BIENNIAL BUDGET

- Sec. 201. Effective date.
- Sec. 202. Revision of timetable.
- Sec. 203. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 204. Amendments to Rules of the House of Representatives.
- Sec. 205. Two-year appropriations; title and style of appropriation Acts.
- Sec. 206. Multivear authorizations.
- Sec. 207. Government strategic and performance plans on a biennial basis.
- Sec. 208. Biennial appropriation bills.
- Sec. 209. Assistance by Federal agencies to standing committees of the Senate and the House of Representatives.

TITLE III—DISCRETIONARY SPENDING LIMITS

Subtitle A—Spending Limits

Sec. 301. Discretionary spending limits.

Subtitle B—Reports and Orders

- Sec. 311. Reports and orders.
- Sec. 312. Spending limits enforcement.
- Sec. 313. Spending reduction order.

TITLE IV—LEGISLATIVE LINE-ITEM VETO

- Sec. 401. Short title.
- Sec. 402. Legislative line-item veto.
- Sec. 403. Technical and conforming amendments.
- Sec. 404. Rescission measures considered.

TITLE V—BIENNIAL BUDGET DEFICIT REDUCTION

- Sec. 501. Joint Committee on Deficit Reduction.
- Sec. 502. Biennial budget deficit reduction legislation.
- Sec. 503. Debt buyback fund.

TITLE VI—PAYGO HONESTY WITH RESPECT TO TRUST FUNDS AND EMERGENCY DESIGNATIONS

- Sec. 601. PAYGO and trust funds.
- Sec. 602. Emergency designations.

TITLE VII—CREDIT REFORM

Sec. 701. Credit Reform Act treatment of the purchase of private stock, equity, or capital.

TITLE VIII—RESPONSIBLE HEALTH CARE BUDGETING LIMITS

Subtitle A—Cost Containment of the CLASS Program

Sec. 801. CLASS funding warning.

Sec. 802. Presidential submission of legislation.

Sec. 803. Procedures in the House of Representatives.

Sec. 804. Procedures in the Senate.

Subtitle B—Modification of Medicare Cost Containment Trigger

Sec. 811. Modification of Medicare cost containment trigger.

TITLE I—JOINT BUDGET RESOLUTION

SEC. 101. PURPOSES.

1

2

Paragraphs (1) and (2) of section 2 of the Congres-4

sional Budget and Impoundment Control Act of 1974 are

amended to read as follows:

7 "(1) to assure effective control over the budg-

8 etary process; and

"(2) to facilitate the determination each year of 9

10 the appropriate level of Federal revenues and ex-

11 penditures by the Congress and the President;".

SEC. 102. TIMETABLE.

13 Section 300 of the Congressional Budget Act of 1974

is amended to read as follows:

15 "TIMETABLE

16 "Sec. 300. The timetable with respect to the Con-

gressional budget process for any fiscal year is as follows:

"First Session

On or before: First Monday in February

February 15

Not later than 6 weeks after President submits budget.

April 1

Action to be completed:

President submits his budget.

Congressional Budget Office submits report to Budget Committees.

Committees submit views and estimates to Budget Committees.

Budget Committees report joint resolution on the budget.

	"First Session—Continued		
	April 15 Congress completes action on joint resolution		
	June 10 House Appropriations Committee reports last annual appropriation bill.		
	June 15 Congress completes action on reconciliation legislation.		
	June 30		
	October 1 Fiscal year begins.".		
1	SEC. 103. JOINT RESOLUTION ON THE BUDGET.		
2	(a) Content of Joint Resolutions on the		
3	Budget.—Section 301(a)(4) of the Congressional Budget		
4	Act of 1974 is amended to read as follows:		
5	"(4) subtotals of new budget authority and out-		
6	lays for nondefense discretionary spending, defense		
7	discretionary spending, Medicare, Medicaid, other di-		
8	rect spending (excluding interest), and interest; and		
9	for emergencies (for the reserve fund in section		
10	317(b) and for military operations in section		
11	317(e));".		
12	(b) Additional Matters in Joint Resolution.—		
13	Section 301(b) of the Congressional Budget Act of 1974		
14	is amended as follows:		
15	(1) Strike paragraphs (1), and (6) through (9).		
16	(2) Redesignate paragraphs (2), (3), (4), and		
17	(5) accordingly.		
18	(3) Amend paragraph (3), as redesignated, to		

read as follows:

1	"(3) set forth such other matters, and require
2	such other procedures, relating to the budget as may
3	be appropriate to carry out the purposes of the Act,
4	but shall not include a suspension or alteration of
5	the application of the motion to strike a provision as
6	set forth in section $310(d)(2)$ or $(h)(2)(F)$.".
7	(c) Required Contents of Report.—Section
8	301(e)(2) of the Congressional Budget Act of 1974 is
9	amended as follows:
10	(1) Redesignate subparagraphs (A), (B), (C),
11	(D), (E), and (F) as subparagraphs (B), (C), (E),
12	(F), (H), and (I), respectively.
13	(2) Before subparagraph (B) (as redesignated),
14	insert the following new subparagraph:
15	"(A) new budget authority and outlays for
16	each major functional category, based on alloca-
17	tions of the total levels set forth pursuant to
18	subsection (a)(1);".
19	(3) In subparagraph (C) (as redesignated),
20	strike "mandatory" and insert "direct spending".
21	(4) After subparagraph (C) (as redesignated),
22	insert the following new subparagraph:
23	"(D) a measure, as a percentage of gross
24	domestic product, of total outlays, total Federal
25	revenues, the surplus or deficit, and new out-

1	lays for nondefense discretionary spending, de-		
2	fense spending, Medicare, Medicaid and other		
3	direct spending as set forth in such resolu-		
4	tion;".		
5	(5) After subparagraph (F) (as redesignated),		
6	insert the following new subparagraph:		
7	"(G) if the joint resolution on the budget		
8	includes any allocation to a committee other		
9	than the Committee on Appropriations of levels		
10	in excess of current law levels, a justification		
11	for not subjecting any program, project, or ac-		
12	tivity (for which the allocation is made) to an-		
13	nual discretionary appropriations;".		
14	(d) Additional Contents of Report.—Section		
15	301(e)(3) of the Congressional Budget Act of 1974 is		
16	amended as follows:		
17	(1) Redesignate subparagraphs (A) and (B) as		
18	subparagraphs (B) and (C), respectively, strike sub-		
19	paragraphs (C) and (D), and redesignate subpara-		
20	graph (E) as subparagraph (D) and strike the pe-		
21	riod and insert "; and".		
22	(2) Before subparagraph (B), insert the fol-		
23	lowing new subparagraph:		
24	"(A) new budget authority and outlays for		
25	each major functional category, based on alloca-		

1	tions of the total levels set forth pursuant to
2	subsection (a)(1);".
3	(3) At the end, add the following new subpara-
4	graph:
5	"(E) set forth, if required by subsection
6	(f), the calendar year in which, in the opinion
7	of the Congress, the goals for reducing unem-
8	ployment set forth in section 4(b) of the Em-
9	ployment Act of 1946 should be achieved.".
10	(e) Budget Presentation.—After section
11	301(e)(3) add the following new paragraph:
12	"(4) Budget format.—In addition to the con-
13	tents that may be included in the report pursuant to
14	paragraph (3), a presentation of the functional cat-
15	egories may also be included as follows:
16	"(A) Principal federal obligations.—
17	Activities intrinsic to the Federal Government
18	(including both discretionary and mandatory
19	spending) as follows:
20	"(i) National defense;
21	"(ii) International affairs;
22	"(iii) Veterans benefits and services;
23	and
24	"(iv) Administration of justice.

1	"(B) FEDERALLY SUPPORTED DOMESTIC
2	PRIORITIES.—The total domestic discretionary
3	spending levels as follows:
4	"(i) Total domestic discretionary
5	spending.
6	"(ii) Optional inclusion of additional
7	specific recommended levels.
8	"(C) Major domestic entitlements.—
9	Major domestic direct spending programs as
10	follows:
11	"(i) Medicare.
12	"(ii) Medicaid.
13	"(iii) Other direct spending.
14	"(iv) Optional inclusion of additional
15	specific recommended levels.
16	"(D) General Government and finan-
17	CIAL MANAGEMENT.—Funding for financing
18	government operations as follows:
19	"(i) General government.
20	"(ii) Net interest.
21	"(iii) Allowances.
22	"(iv) Offsetting receipts.".
23	(f) President's Budget Submission to Con-
24	GRESS.—(1) The first two sentences of section 1105(a)
25	of title 31, United States Code, are amended to read as

- 1 follows: "On or after the first Monday in January but not
- 2 later than the first Monday in February of each year the
- 3 President shall submit a budget of the United States Gov-
- 4 ernment for the following fiscal year which shall set forth
- 5 the following levels:
- 6 "(A) Totals of new budget authority and out-
- 7 lays.
- 8 "(B) Total Federal revenues and the amount, if
- 9 any, by which the aggregate level of Federal reve-
- nues should be increased or decreased by bills and
- resolutions to be reported by the appropriate com-
- mittees.
- "(C) The surplus or deficit in the budget.
- 14 "(D) Subtotals of new budget authority and
- outlays for nondefense discretionary spending, de-
- 16 fense discretionary spending, direct spending (ex-
- 17 cluding interest), and interest, and for emergencies
- 18 (for the reserve fund in section 317(b) and for mili-
- tary operations in section 317(c)).
- 20 "(E) The public debt.
- 21 Each budget submission shall include a budget message
- 22 and summary and supporting information and, as a sepa-
- 23 rately delineated statement, the levels requires in the pre-
- 24 ceding sentence for at least each of the 4 ensuing fiscal
- 25 years.".

- 1 (2) The third sentence of section 1105(a) of title 31,
- 2 United States Code, is amended by inserting "submission"
- 3 after "budget".
- 4 (g) Limitation on the Content of Budget Res-
- 5 OLUTIONS.—Section 305 of the Congressional Budget Act
- 6 of 1974 is amended by adding at the end the following
- 7 new subsection:
- 8 "(e) Limitation on Contents.—(1) It shall not be
- 9 in order in the House of Representatives or in the Senate
- 10 to consider any joint resolution on the budget or any
- 11 amendment thereto or conference report thereon that con-
- 12 tains any matter referred to in paragraph (2).
- 13 "(2) Any joint resolution on the budget or any
- 14 amendment thereto or conference report thereon that con-
- 15 tains any matter not permitted in section 301 (a) or (b)
- 16 shall not be treated in the House of Representatives or
- 17 the Senate as a budget resolution under subsection (a) or
- 18 (b) or as a conference report on a budget resolution under
- 19 subsection (c) of this section.".
- 20 SEC. 104. BUDGET REQUIRED BEFORE SPENDING BILLS
- 21 MAY BE CONSIDERED.
- 22 (a) Amendments to Section 302.—Section 302 of
- 23 the Congressional Budget Act of 1974 is amended—
- 24 (1) in subsection (a), by striking paragraph (5);
- 25 and

- 1 (2) in subsection (f)(1)(A), by striking "as re-
- 2 ported".
- 3 (b) Amendments to Section 303 and Con-
- 4 FORMING AMENDMENTS.—(1) Section 303 of the Con-
- 5 gressional Budget Act of 1974 is amended by striking "(a)
- 6 IN GENERAL.—", by striking "has been agreed to" and
- 7 inserting "takes effect in subsection (a)", and by striking
- 8 subsections (b) and (c); and
- 9 (2) by striking its section heading and inserting the
- 10 following new section heading: "CONSIDERATION OF
- 11 BUDGET-RELATED LEGISLATION BEFORE BUDGET BE-
- 12 COMES LAW".
- 13 (c) Expedited Procedures Upon Veto of Joint
- 14 RESOLUTION ON THE BUDGET.—(1) Title III of the Con-
- 15 gressional Budget Act of 1974 is amended by adding after
- 16 section 315 the following new section:
- 17 "EXPEDITED PROCEDURES UPON VETO OF JOINT
- 18 RESOLUTION ON THE BUDGET
- "Sec. 316. (a) Special Rule.—If the President ve-
- 20 toes a joint resolution on the budget for a fiscal year, the
- 21 majority leader of the House of Representatives or Senate
- 22 (or his designee) shall introduce a concurrent resolution
- 23 on the budget or joint resolution on the budget for such
- 24 fiscal year. If the Committee on the Budget of either
- 25 House fails to report such concurrent or joint resolution
- 26 referred to it within five calendar days (excluding Satur-

- 1 days, Sundays, or legal holidays except when that House
- 2 of Congress is in session) after the date of such referral,
- 3 the committee shall be automatically discharged from fur-
- 4 ther consideration of such resolution and such resolution
- 5 shall be placed on the appropriate calendar.
- 6 "(b) Procedure in the House of Representa-
- 7 TIVES AND THE SENATE.—
- 8 "(1) Except as provided in paragraph (2), the
- 9 provisions of section 305 for the consideration in the
- House of Representatives and in the Senate of joint
- 11 resolutions on the budget and conference reports
- thereon shall also apply to the consideration of con-
- current resolutions on the budget introduced under
- subsection (a) and conference reports thereon.
- 15 "(2) Debate in the Senate on any concurrent
- resolution on the budget or joint resolution on the
- budget introduced under subsection (a), and all
- amendments thereto and debatable motions and ap-
- peals in connection therewith, shall be limited to not
- 20 more than 10 hours and in the House of Represent-
- 21 atives such debate shall be limited to not more than
- 22 3 hours.
- "(c) Contents of Concurrent Resolutions.—
- 24 Any concurrent resolution on the budget introduced under
- 25 subsection (a) shall be in compliance with section 301.

- 1 "(d) Effect of Concurrent Resolution on the
- 2 Budget.—Notwithstanding any other provision of this
- 3 title, whenever a concurrent resolution on the budget de-
- 4 scribed in subsection (a) is agreed to, then the aggregates,
- 5 allocations, and reconciliation directives (if any) contained
- 6 in the report accompanying such concurrent resolution or
- 7 in such concurrent resolution shall be considered to be the
- 8 aggregates, allocations, and reconciliation directives for all
- 9 purposes of sections 302, 303, and 311 for the applicable
- 10 fiscal years and such concurrent resolution shall be
- 11 deemed to be a joint resolution for all purposes of this
- 12 title and the Rules of the House of Representatives and
- 13 any reference to the date of enactment of a joint resolution
- 14 on the budget shall be deemed to be a reference to the
- 15 date agreed to when applied to such concurrent resolu-
- 16 tion.".
- 17 (2) The table of contents set forth in section 1(b) of
- 18 the Congressional Budget and Impoundment Control Act
- 19 of 1974 is amended by inserting after the item relating
- 20 to section 315 the following new item:

"Sec. 316. Expedited procedures upon veto of joint resolution on the budget.".

- 21 SEC. 105. AMENDMENTS TO JOINT RESOLUTIONS ON THE
- BUDGET.
- (a) Definition.—Paragraph (4) of section 3 of the
- 24 Congressional Budget Act of 1974 is amended to read as
- 25 follows:

1	"(4) the term 'joint resolution on the budget'
2	means—
3	"(A) a joint resolution setting forth the
4	budget for the United States Government for a
5	fiscal year as provided in section 301; and
6	"(B) any other joint resolution revising the
7	budget for the United States Government for a
8	fiscal year as described in section 304.".
9	(b) Additional Amendments to the Congres-
10	SIONAL BUDGET AND IMPOUNDMENT CONTROL ACT OF
11	1974.—(1)(A) Sections 301, 302, 303, 305, 308, 310,
12	311, 312, 314, 405, and 904 of the Congressional Budget
13	Act of 1974 (2 U.S.C. 621 et seq.) are amended by strik-
14	ing "concurrent" each place it appears and inserting
15	"joint".
16	(B) Section 301 of the Congressional Budget Act of
17	1974 is further amended by striking the last sentence.
18	(C)(i) Sections $302(d)$, $302(g)$, $308(a)(1)(A)$, and
19	310(d)(1) of the Congressional Budget Act of 1974 are
20	amended by striking "most recently agreed to concurrent
21	resolution on the budget" each place it occurs and insert-
22	ing "most recently enacted joint resolution on the budget
23	or agreed to concurrent resolution on the budget (as appli-
24	cable)".

- 1 (ii) The section heading of section 301 is amended
- 2 by striking "ANNUAL ADOPTION OF CONCURRENT RESO-
- 3 LUTION" and inserting "JOINT RESOLUTIONS"; and
- 4 (iii) Section 304 of such Act is amended to read as
- 5 follows:
- 6 "PERMISSIBLE REVISIONS OF BUDGET RESOLUTIONS
- 7 "Sec. 304. At any time after the joint resolution on
- 8 the budget for a fiscal year has been enacted pursuant
- 9 to section 301, and before the end of such fiscal year, the
- 10 two Houses and the President may enact a joint resolution
- 11 on the budget which revises or reaffirms the joint resolu-
- 12 tion on the budget for such fiscal year most recently en-
- 13 acted, and for purposes of the enforcement of the Congres-
- 14 sional Budget Act of 1974, the chairman of the Budget
- 15 Committee of the House of Representatives or the Senate,
- 16 as applicable, may adjust levels as needed for the enforce-
- 17 ment off of the budget resolution.".
- 18 (D) Sections 302, 303, 310, and 311, of such Act
- 19 are amended by striking "agreed to" each place it appears
- 20 and by inserting "enacted".
- 21 (2)(A) Paragraph (4) of section 3 of the Congres-
- 22 sional Budget and Impoundment Control Act of 1974 is
- 23 amended by striking "concurrent" each place it appears
- 24 and by inserting "joint".
- 25 (B) The table of contents set forth in section 1(b)
- 26 of such Act is amended—

- 1 (i) in the item relating to section 301, by strik-
- 2 ing "Annual adoption of concurrent resolution" and
- 3 inserting "Joint resolutions";
- 4 (ii) by striking the item relating to section 303
- 5 and inserting the following:

"Sec. 303. Consideration of budget-related legislation before budget becomes law.";

- 6 and
- 7 (iii) by striking "concurrent" and inserting
- 8 "joint" in the item relating to section 305.
- 9 (c) Conforming Amendments to the Rules of
- 10 THE HOUSE OF REPRESENTATIVES.—Clauses 1(d)(1),
- 11 4(a)(4), 4(b)(2), 4(f)(1)(A), and 4(f)(2) of rule X, clause
- 12 10 of rule XVIII, clause 10 of rule XX, and clauses 7
- 13 and 10 of rule XXI of the Rules of the House of Rep-
- 14 resentatives are amended by striking "concurrent" each
- 15 place it appears and inserting "joint".
- 16 (d) Conforming Amendments to the Balanced
- 17 Budget and Emergency Deficit Control Act of
- 18 1985.—Section 258C(b)(1) of the Balanced Budget and
- 19 Emergency Deficit Control Act of 1985 (2 U.S.C.
- 20 907d(b)(1)) is amended by striking "concurrent" and in-
- 21 serting "joint".
- 22 (e) Conforming Amendments to Section 310
- 23 Regarding Reconciliation Directives.—(1) The side
- 24 heading of section 310(a) of the Congressional Budget Act

- 1 of 1974 (as amended by section 105(b)) is further amend-
- 2 ed by inserting "Joint Explanatory Statement Ac-
- 3 COMPANYING CONFERENCE REPORT ON" before "JOINT".
- 4 (2) Section 310(a) of such Act is amended by striking
- 5 "A" and inserting "The joint explanatory statement ac-
- 6 companying the conference report on a".
- 7 (3) The first sentence of section 310(b) of such Act
- 8 is amended by striking "If" and inserting "If the joint
- 9 explanatory statement accompanying the conference re-
- 10 port on".
- 11 (4) Section 310(c)(1) of such Act is amended by in-
- 12 serting "the joint explanatory statement accompanying
- 13 the conference report on" after "pursuant to".
- 14 (f) Conforming Amendments to Section 3 Re-
- 15 GARDING DIRECT SPENDING.—Section 3 of the Congres-
- 16 sional Budget and Impoundment Control Act of 1974 is
- 17 amended by adding at the end the following new para-
- 18 graph:
- 19 "(11) The term 'direct spending' has the mean-
- ing given to such term in section 250(c)(8) of the
- 21 Balanced Budget and Emergency Deficit Control
- 22 Act of 1985.".

1 SEC. 106. CONTINUING APPROPRIATIONS.

2	(a) In General.—Chapter 13 of title 31, United
3	States Code, is amended by inserting after section 1310
4	the following new section:
5	"§ 1311. Continuing appropriations
6	"(a)(1) If any regular appropriation bill for each fis-
7	cal year in a biennium does not become law before the
8	beginning of such biennium or a joint resolution making
9	continuing appropriations is not in effect, there are appro-
10	priated for the 2 years of the biennium, out of any money
11	in the Treasury not otherwise appropriated, and out of
12	applicable corporate or other revenues, receipts, and
13	funds, excluding any budget authority designated as an
14	emergency or temporary funding for projects or activities
15	that are not part of ongoing operations, such sums as may
16	be necessary to continue any project or activity for which
17	funds were provided in the preceding fiscal year—
18	"(A) for defense, veterans, and homeland secu-
19	rity spending—
20	"(i) in the corresponding regular appro-
21	priation Act for such preceding fiscal year; or
22	"(ii) if the corresponding regular appro-
23	priation bill for such preceding fiscal year did
24	not become law, then in a joint resolution mak-
25	ing continuing appropriations for such pre-
26	ceding fiscal year; and

1	"(B) for spending not described in subpara-
2	graph (A), total level allowable for the appropriate
3	accounts under section 251 of the Balanced Budget
4	and Emergency Deficit Control of Act of 1985 in
5	the same proportion of funding that such accounts
6	received the preceding fiscal year.

- 7 "(2) Appropriations and funds made available, and 8 authority granted, for a project or activity for any fiscal 9 year pursuant to this section shall be at a rate of oper-10 ations not in excess of the lower of—
- "(A) the rate of operations provided for in the regular appropriation Act providing for such project or activity for the preceding fiscal year;
 - "(B) in the absence of such an Act, the rate of operations provided for such project or activity pursuant to a joint resolution making continuing appropriations for such preceding fiscal year;
 - "(C) the rate of operations provided for in the regular appropriation bill as passed by the House of Representatives or the Senate for the fiscal year in question, except that the lower of these two versions shall be ignored for any project or activity for which there is a budget request if no funding is provided for that project or activity in either version; or

14

15

16

17

18

19

20

21

22

23

24

- 1 "(D) the annualized rate of operations provided
- 2 for in the most recently enacted joint resolution
- 3 making continuing appropriations for part of that
- 4 fiscal year or any funding levels established under
- 5 the provisions of this Act.
- 6 "(3) Appropriations and funds made available, and
- 7 authority granted, for any fiscal year pursuant to this sec-
- 8 tion for a project or activity shall be available for the pe-
- 9 riod beginning with the first day of a lapse in appropria-
- 10 tions and ending with the earlier of—
- 11 "(A) the date on which the applicable regular
- appropriation bill for such fiscal year becomes law
- 13 (whether or not such law provides for such project
- or activity) or a continuing resolution making appro-
- priations becomes law, as the case may be; or
- 16 "(B) the last day of such fiscal year.
- 17 "(b) An appropriation or funds made available, or au-
- 18 thority granted, for a project or activity for any fiscal year
- 19 pursuant to this section shall be subject to the terms and
- 20 conditions imposed with respect to the appropriation made
- 21 or funds made available for the preceding fiscal year, or
- 22 authority granted for such project or activity under cur-
- 23 rent law.
- 24 "(c) Appropriations and funds made available, and
- 25 authority granted, for any project or activity for any fiscal

- 1 year pursuant to this section shall cover all obligations or
- 2 expenditures incurred for such project or activity during
- 3 the portion of such fiscal year for which this section ap-
- 4 plies to such project or activity.
- 5 "(d) Expenditures made for a project or activity for
- 6 any fiscal year pursuant to this section shall be charged
- 7 to the applicable appropriation, fund, or authorization
- 8 whenever a regular appropriation bill or a joint resolution
- 9 making continuing appropriations until the end of a fiscal
- 10 year providing for such project or activity for such period
- 11 becomes law.
- 12 "(e) This section shall not apply to a project or activ-
- 13 ity during a fiscal year if any other provision of law (other
- 14 than an authorization of appropriations)—
- 15 "(1) makes an appropriation, makes funds
- available, or grants authority for such project or ac-
- 17 tivity to continue for such period; or
- 18 "(2) specifically provides that no appropriation
- shall be made, no funds shall be made available, or
- 20 no authority shall be granted for such project or ac-
- 21 tivity to continue for such period.
- 22 "(f) For purposes of this section, the term 'regular
- 23 appropriation bill' means any annual appropriation bill
- 24 making appropriations, otherwise making funds available,

1	or granting authority, for any of the following categories	
2	of projects and activities:	
3	"(1) Agriculture, rural development, Food and	
4	Drug Administration, and related agencies pro-	
5	grams.	
6	"(2) The Department of Defense.	
7	"(3) Energy and water development, and re-	
8	lated agencies.	
9	"(4) State, foreign operations, and related pro-	
10	grams.	
11	"(5) The Department of Homeland Security.	
12	"(6) The Department of the Interior, Environ-	
13	mental Protection Agency, and related agencies.	
14	"(7) The Departments of Labor, Health and	
15	Human Services, and Education, and related agen-	
16	cies.	
17	"(8) Military construction, veterans affairs, and	
18	related agencies.	
19	"(9) Science, the Departments of State, Jus-	
20	tice, and Commerce, and related agencies.	
21	"(10) The Departments of Transportation,	
22	Housing and Urban Development, and related agen-	
23	cies.	
24	"(11) The Legislative Branch.	

1	"(12) Financial services and general govern-	
2	ment.".	
3	(b) Clerical Amendment.—The analysis of chap-	
4	ter 13 of title 31, United States Code, is amended by in-	
5	serting after the item relating to section 1310 the fol-	
6	lowing new item:	
	"1311. Continuing appropriations.".	
7	TITLE II—BIENNIAL BUDGET	
8	SEC. 201. EFFECTIVE DATE.	
9	The provisions of this subtitle shall take effect on	
10	January 1 of the calendar year after the year of the enact-	
11	ment of this Act.	
12	SEC. 202. REVISION OF TIMETABLE.	
13	Section 300 of the Congressional Budget Act of 1974	
14	(2 U.S.C. 631) is amended to read as follows:	
15	"TIMETABLE	
16	"Sec. 300. (a) In General.—Except as provided by	
17	subsection (b), the timetable with respect to the congres-	
18	sional budget process for any Congress (beginning with	
19	the One Hundred Twelfth Congress or a subsequent Con-	
20	gress, as applicable) is as follows:	
	"First Session	

On or before: Action to be completed: First Monday in February President submits budget recommendations. Congressional Budget Office submits report February 15 to Budget Committees. Not later than 6 weeks after Committees submit views and estimates to budget submission. Budget Committees. April 1 Budget Committees report joint resolution on the biennial budget.

"First Session—Continued		
May 15	Congress completes action on joint resolution	
	on the biennial budget.	
May 15	Biennial appropriation bills may be consid-	
	ered in the House of Representatives.	
June 10	House Appropriations Committee reports last	
	biennial appropriation bill.	
June 30	House completes action on biennial appro-	
	priation bills.	
October 1	Biennium begins.	

"Second Session

On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after	Congressional Budget Office submits report
President submits budget review.	to Budget Committees.
The last day of the session	Congress completes action on bills and reso-
	lutions authorizing new budget authority
	for the succeeding biennium.

- 1 "(b) Special Rule.—In the case of any first session
- 2 of Congress that begins in any year during which the term
- 3 of a President (except a President who succeeds himself)
- 4 begins, the following dates shall supersede those set forth
- 5 in subsection (a):

"First Session

On or before:	Action to be completed:
First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to
	Budget Committees.
May 15	Budget Committees report joint resolution on
	the biennial budget.
June 1	Congress completes action on joint resolution
	on the biennial budget.
June 1	Biennial appropriation bills may be consid-
	ered in the House of Representatives.
July 1	House Appropriations Committee reports last
	biennial appropriation bill.
July 20	House completes action on biennial appro-
	priation bills.
October 1	Biennium begins.".

1	SEC. 203. AMENDMENTS TO THE CONGRESSIONAL BUDGET
2	AND IMPOUNDMENT CONTROL ACT OF 1974.
3	(a) Declaration of Purpose.—Section 2(2) of the
4	Congressional Budget and Impoundment Control Act of
5	1974 (2 U.S.C. 621(2)) is amended by striking "each
6	year" and inserting "biennially".
7	(b) Definitions.—
8	(1) Budget resolution.—Section 3(4) of
9	such Act (2 U.S.C. 622(4)) is amended by striking
10	"fiscal year" each place it appears and inserting "bi-
11	ennium".
12	(2) BIENNIUM.—Section 3 of such Act (2
13	U.S.C. 622) (as amended by section 113(a)) is fur-
14	ther amended by adding at the end the following
15	new paragraph:
16	"(13) The term 'biennium' means the period of
17	2 consecutive fiscal years beginning on October 1 of
18	any odd-numbered year.".
19	(e) Biennial Joint Resolution on the Budg-
20	ET.—
21	(1) Contents of Resolution.—Section
22	301(a) of such Act (2 U.S.C. 632(a)) is amended—
23	(A) in the matter preceding paragraph (1)
24	by—

1	(i) striking "April 15 of each year"
2	and inserting "May 15 of each odd-num-
3	bered year";
4	(ii) striking "the fiscal year beginning
5	on October 1 of such year" the first place
6	it appears and inserting "the biennium be-
7	ginning on October 1 of such year";
8	(iii) striking "the fiscal year beginning
9	on October 1 of such year" the second
10	place it appears and inserting "each fiscal
11	year in such period"; and
12	(iv) striking "each of the four ensuing
13	fiscal years" and inserting "each fiscal
14	year in the next 2 bienniums";
15	(B) in paragraph (6), by striking "for the
16	fiscal year" and inserting "for each fiscal year
17	in the biennium"; and
18	(C) in paragraph (7), by striking "for the
19	fiscal year" and inserting "for each fiscal year
20	in the biennium".
21	(2) Additional matters.—Section 301(b) of
22	such Act (2 U.S.C. 632(b)) is amended—
23	(A) in paragraph (3), by striking "for such
24	fiscal year" and inserting "for either fiscal year
25	in such biennium"; and

1	(B) in paragraph (7), by striking "for the
2	first fiscal year" and inserting "for each fiscal
3	year in the biennium".
4	(3) Views of other committees.—Section
5	301(d) of such Act (2 U.S.C. 632(d)) is amended by
6	inserting "(or, if applicable, as provided by section
7	300(b))" after "United States Code".
8	(4) Hearings.—Section 301(e)(1) of such Act
9	(2 U.S.C. 632(e)) is amended by—
10	(A) striking "fiscal year" and inserting
11	"biennium"; and
12	(B) inserting after the second sentence the
13	following: "On or before April 1 of each odd-
14	numbered year (or, if applicable, as provided by
15	section 300(b)), the Committee on the Budget
16	of each House shall report to its House the
17	joint resolution on the budget referred to in
18	subsection (a) for the biennium beginning on
19	October 1 of that year.".
20	(5) Goals for reducing unemployment.—
21	Section $301(f)$ of such Act $(2$ U.S.C. $632(f))$ is
22	amended by striking "fiscal year" each place it ap-
23	pears and inserting "biennium".
24	(6) Economic assumptions.—Section
25	301(g)(1) of such Act (2 U.S.C. $632(g)(1)$) is

1	amended by striking "for a fiscal year" and insert-
2	ing "for a biennium".
3	(7) Section Heading.—The section heading of
4	section 301 of such Act is amended by striking "AN-
5	NUAL" and inserting "BIENNIAL".
6	(8) Table of contents.—The item relating
7	to section 301 in the table of contents set forth in
8	section 1(b) of such Act is amended by striking "An-
9	nual" and inserting "Biennial".
10	(d) Committee Allocations.—Section 302 of such
11	Act (2 U.S.C. 633) is amended—
12	(1) in subsection $(a)(1)$ by—
13	(A) striking "for the first fiscal year of the
14	resolution," and inserting "for each fiscal year
15	in the biennium,";
16	(B) striking "for that period of fiscal
17	years" and inserting "for all fiscal years cov-
18	ered by the resolution"; and
19	(C) striking "for the fiscal year of that
20	resolution" and inserting "for each fiscal year
21	in the biennium";
22	(2) in subsection (f)(1), by striking "for a fiscal
23	vear" and inserting "for a biennium":

1	(3) in subsection $(f)(1)$, by striking "first fiscal
2	year" and inserting "either fiscal year of the bien-
3	nium";
4	(4) in subsection $(f)(2)(A)$, by—
5	(A) striking "first fiscal year" and insert-
6	ing "each fiscal year of the biennium"; and
7	(B) striking "the total of fiscal years" and
8	inserting "the total of all fiscal years covered by
9	the resolution"; and
10	(5) in subsection (g)(1)(A), by striking "April"
11	and inserting "May".
12	(e) Section 303 Point of Order.—Section 303 of
13	such Act (2 U.S.C. 634(a)) is amended by striking "for
14	a fiscal year" and inserting "for a biennium" and by strik-
15	ing "the first fiscal year" and inserting "each fiscal year
16	of the biennium".
17	(f) Permissible Revisions of Joint Resolutions
18	ON THE BUDGET.—Section 304 of such Act (2 U.S.C.
19	635) is amended—
20	(1) by striking "fiscal year" the first two places
21	it appears and inserting "biennium";
22	(2) by striking "for such fiscal year"; and
23	(3) by inserting before the period "for such bi-
24	ennium".

1 (g) Procedures for Consideration of Budget Resolutions.—Section 305(a)(3) of such Act (2 U.S.C. 636(b)(3)) is amended by striking "fiscal year" and in-3 serting "biennium". 4 5 (h) Completion of House Committee Action on 6 APPROPRIATION BILLS.—Section 307 of such Act (2) U.S.C. 638) is amended— 8 (1) by striking "each year" and inserting "each 9 odd-numbered year (or, if applicable, as provided by 10 section 300(b), July 1)"; 11 (2) by striking "annual" and inserting "bien-12 nial"; (3) by striking "fiscal year" and inserting "bi-13 14 ennium"; and (4) by striking "that year" and inserting "each 15 odd-numbered year". 16 17 (i) Completion of House Action on Regular APPROPRIATION BILLS.—Section 309 of such Act (2) 18 U.S.C. 640) is amended— 19 (1) by striking "It" and inserting "Except 20 21 whenever section 300(b) is applicable, it"; (2) by inserting "of any odd-numbered calendar 22 year" after "July"; 23 (3) by striking "annual" and inserting "bien-24 nial"; and 25

1	(4) by striking "fiscal year" and inserting "bi-
2	ennium''.
3	(j) Reconciliation Process.—Section 310 of such
4	Act (2 U.S.C. 641) is amended—
5	(1) in subsection (a), in the matter preceding
6	paragraph (1), by striking "any fiscal year" and in-
7	serting "any biennium";
8	(2) in subsection (a)(1), by striking "such fiscal
9	year" each place it appears and inserting "any fiscal
10	year covered by such resolution"; and
11	(3) by striking subsection (f) and redesignating
12	subsection (g) as subsection (f).
13	(k) Section 311 Point of Order.—
14	(1) In the house of representatives.—
15	Section 311(a)(1) of such Act (2 U.S.C. 642(a)) is
16	amended—
17	(A) by striking "for a fiscal year" and in-
18	serting "for a biennium";
19	(B) by striking "the first fiscal year" each
20	place it appears and inserting "either fiscal
21	year of the biennium"; and
22	(C) by striking "that first fiscal year" and
23	inserting "each fiscal year in the biennium".
24	(2) In the senate.—Section 311(a)(2) of
25	such Act is amended—

1	(A) in subparagraph (A), by striking "for
2	the first fiscal year" and inserting "for either
3	fiscal year of the biennium"; and
4	(B) in subparagraph (B)—
5	(i) by striking "that first fiscal year"
6	the first place it appears and inserting
7	"each fiscal year in the biennium"; and
8	(ii) by striking "that first fiscal year
9	and the ensuing fiscal years" and inserting
10	"all fiscal years".
11	(3) Social Security Levels.—Section
12	311(a)(3) of such Act is amended by—
13	(A) striking "for the first fiscal year" and
14	inserting "each fiscal year in the biennium";
15	and
16	(B) striking "that fiscal year and the ensu-
17	ing fiscal years" and inserting "all fiscal
18	years".
19	(l) Maximum Deficit Amount Point of Order.—
20	Section 312(c) of the Congressional Budget Act of 1974
21	(2 U.S.C. 643) is amended—
22	(1) by striking "for a fiscal year" and inserting
23	"for a biennium";

- 1 (2) in paragraph (1), by striking "first fiscal
- 2 year" and inserting "either fiscal year in the bien-
- 3 nium'';
- 4 (3) in paragraph (2), by striking "that fiscal
- 5 year" and inserting "either fiscal year in the bien-
- 6 nium"; and
- 7 (4) in the matter following paragraph (2), by
- 8 striking "that fiscal year" and inserting "the appli-
- 9 cable fiscal year".
- 10 SEC. 204. AMENDMENTS TO RULES OF THE HOUSE OF REP-
- 11 RESENTATIVES.
- (a) Clause 4(a)(1)(A) of rule X of the Rules of the
- 13 House of Representatives is amended by inserting "odd-
- 14 numbered" after "each".
- 15 (b) Clause 4(a)(4) of rule X of the Rules of the House
- 16 of Representatives is amended by striking "fiscal year"
- 17 and inserting "biennium".
- (c) Clause 4(b)(2) of rule X of the Rules of the House
- 19 of Representatives is amended by striking "each fiscal
- 20 year" and inserting "the biennium".
- 21 (d) Clause 4(b) of rule X of the Rules of the House
- 22 of Representatives is amended by striking "and" at the
- 23 end of subparagraph (5), by striking the period and insert-
- 24 ing "; and" at the end of subparagraph (6), and by adding
- 25 at the end the following new subparagraph:

1 "(7) use the second session of each Congress to 2 study issues with long-term budgetary and economic implications, including holding hearings to receive 3 4 testimony from committees of jurisdiction to identify 5 problem areas and to report on the results of over-6 sight; and by January 1 of each odd-number year, 7 issuing a report to the Speaker which identifies the 8 key issues facing the Congress in the next bien-9 nium.". 10 (e) Clause 4(e) of rule X of the Rules of the House 11 of Representatives is amended by striking "annually" each place it appears and inserting "biennially" and by striking 12 "annual" and inserting "biennial". 13 14 (f) Clause 4(f) of rule X of the Rules of the House 15 of Representatives is amended— (1) by inserting "during each odd-numbered 16 year" after "submits his budget"; 17 18 (2) by striking "fiscal year" the first place it 19 appears and inserting "biennium"; and 20 (3) by striking "that fiscal year" and inserting "each fiscal year in such ensuing biennium". 21 22 (g) Clause 11(i) of rule X of the Rules of the House 23 of Representatives is amended by striking "during the

same or preceding fiscal year".

- 1 (h) Clause 3(d)(2)(A) of rule XIII of the Rules of
- 2 the House of Representatives is amended by striking
- 3 "five" both places it appears and inserting "six".
- 4 (i) Clause 5(a)(1) of rule XIII of the Rules of the
- 5 House of Representatives is amended by striking "fiscal
- 6 year after September 15 in the preceding fiscal year" and
- 7 inserting "biennium after September 15 of the calendar
- 8 year in which such biennium begins".
- 9 SEC. 205. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE
- 10 **OF APPROPRIATION ACTS.**
- 11 Section 105 of title 1, United States Code, is amend-
- 12 ed to read as follows:
- 13 "§ 105. Title and style of appropriations Acts
- 14 "(a) The style and title of all Acts making appropria-
- 15 tions for the support of the Government shall be as fol-
- 16 lows: 'An Act making appropriations (here insert the ob-
- 17 ject) for each fiscal year in the biennium of fiscal years
- 18 (here insert the fiscal years of the biennium).'.
- 19 "(b) All Acts making regular appropriations for the
- 20 support of the Government shall be enacted for a biennium
- 21 and shall specify the amount of appropriations provided
- 22 for each fiscal year in such period.
- 23 "(c) For purposes of this section, the term 'biennium'
- 24 has the same meaning as in section 3(13) of the Congres-

- 1 sional Budget and Impoundment Control Act of 1974 (2
- 2 U.S.C. 622(13)).".

3 SEC. 206. MULTIYEAR AUTHORIZATIONS.

- 4 (a) In General.—Title III of the Congressional
- 5 Budget Act of 1974 (as amended by section 115(a)) is
- 6 further amended by adding at the end the following new
- 7 section:
- 8 "MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS
- 9 "Sec. 318. (a) It shall not be in order in the House
- 10 of Representatives or the Senate to consider any measure
- 11 that contains a specific authorization of appropriations for
- 12 any purpose unless the measure includes such a specific
- 13 authorization of appropriations for that purpose for not
- 14 less than each fiscal year in one or more bienniums.
- 15 "(b)(1) For purposes of this section, a specific au-
- 16 thorization of appropriations is an authorization for the
- 17 enactment of an amount of appropriations or amounts not
- 18 to exceed an amount of appropriations (whether stated as
- 19 a sum certain, as a limit, or as such sums as may be nec-
- 20 essary) for any purpose for a fiscal year.
- 21 "(2) Subsection (a) does not apply with respect to
- 22 an authorization of appropriations for a single fiscal year
- 23 for any program, project, or activity if the measure con-
- 24 taining that authorization includes a provision expressly
- 25 stating the following: 'Congress finds that no authoriza-
- 26 tion of appropriation will be required for [Insert name of

1	applicable program, project, or activity] for any subse-
2	quent fiscal year.'.
3	"(c) For purposes of this section, the term 'measure'
4	means a bill, joint resolution, amendment, motion, or con-
5	ference report.".
6	(b) AMENDMENT TO TABLE OF CONTENTS.—The
7	table of contents set forth in section 1(b) of the Congres-
8	sional Budget and Impoundment Control Act of 1974 is
9	amended by adding after the item relating to section 317
10	the following new item:
	"Sec. 318. Multiyear authorizations of appropriations.".
11	SEC. 207. GOVERNMENT STRATEGIC AND PERFORMANCE
12	PLANS ON A BIENNIAL BASIS.
10	(a) Strategic Plans.—Section 306 of title 5,
13	(a) STRATEGIC TEANS. Section 500 of time 5,
13 14	United States Code, is amended—
14	United States Code, is amended—
14 15	United States Code, is amended— (1) in subsection (a), by striking "September
14 15 16	United States Code, is amended— (1) in subsection (a), by striking "September 30, 1997" and inserting "September 30, 2010";
14 15 16 17	United States Code, is amended— (1) in subsection (a), by striking "September 30, 1997" and inserting "September 30, 2010"; (2) in subsection (b)—
14 15 16 17	United States Code, is amended— (1) in subsection (a), by striking "September 30, 1997" and inserting "September 30, 2010"; (2) in subsection (b)— (A) by striking "at least every three years"
114 115 116 117 118	United States Code, is amended— (1) in subsection (a), by striking "September 30, 1997" and inserting "September 30, 2010"; (2) in subsection (b)— (A) by striking "at least every three years" and all that follows thereafter and inserting "at
114 115 116 117 118 119 220	United States Code, is amended— (1) in subsection (a), by striking "September 30, 1997" and inserting "September 30, 2010"; (2) in subsection (b)— (A) by striking "at least every three years" and all that follows thereafter and inserting "at least every 4 years, except that strategic plans
14 15 16 17 18 19 20 21	United States Code, is amended— (1) in subsection (a), by striking "September 30, 1997" and inserting "September 30, 2010"; (2) in subsection (b)— (A) by striking "at least every three years" and all that follows thereafter and inserting "at least every 4 years, except that strategic plans submitted by September 30, 2010, shall be up-

1	(3) in subsection (c), by inserting a comma
2	after "section" the second place it appears and add-
3	ing "including a strategic plan submitted by Sep-
4	tember 30, 2010, meeting the requirements of sub-
5	section (a)".
6	(b) Budget Contents and Submission to Con-
7	GRESS.—Paragraph (28) of section 1105(a) of title 31,
8	United States Code, is amended by striking "beginning
9	with fiscal year 1999, a" and inserting "beginning with
10	fiscal year 2012, a biennial".
11	(c) Performance Plans.—Section 1115 of title 31,
12	United States Code, is amended—
13	(1) in subsection (a)—
14	(A) in the matter before paragraph (1) by
15	striking "an annual" and inserting "a bien-
16	nial";
17	(B) in paragraph (1) by inserting after
18	"program activity" the following: "for both
19	years 1 and 2 of the biennial plan";
20	(C) in paragraph (5) by striking "and"
21	after the semicolon;
22	(D) in paragraph (6) by striking the period
23	and inserting a semicolon; and inserting "and"
24	after the inserted semicolon: and

1	(E) by adding after paragraph (6) the fol-
2	lowing:
3	"(7) cover each fiscal year of the biennium be-
4	ginning with the first fiscal year of the next biennial
5	budget cycle.";
6	(2) in subsection (d) by striking "annual" and
7	inserting "biennial"; and
8	(3) in paragraph (6) of subsection (g) by strik-
9	ing "annual" and inserting "biennial".
10	(d) Managerial Accountability and Flexi-
11	BILITY.—Section 9703 of title 31, United States Code, re-
12	lating to managerial accountability, is amended—
13	(1) in subsection (a)—
14	(A) in the first sentence by striking "an-
15	nual"; and
16	(B) by striking "section 1105(a)(29)" and
17	inserting "section 1105(a)(28)";
18	(2) in subsection (e)—
19	(A) in the first sentence by striking "one
20	or" before "two years";
21	(B) in the second sentence by striking "a
22	subsequent year" and inserting "for a subse-
23	quent 2-year period"; and
24	(C) in the third sentence by striking
25	"three" and inserting "four".

1	(e) Strategic Plans.—Section 2802 of title 39,	
2	United States Code, is amended—	
3	(1) in subsection (a), by striking "September	
4	30, 1997" and inserting "September 30, 2010";	
5	(2) in subsection (b), by striking "at least every	
6	three years" and inserting "at least every 4 years	
7	except that strategic plans submitted by September	
8	30, 2010, shall be updated and revised by Septembe	
9	30, 2013";	
10	(3) in subsection (b), by striking "five years	
11	forward" and inserting "six years forward"; and	
12	(4) in subsection (c), by inserting a comma	
13	after "section" the second place it appears and in-	
14	serting "including a strategic plan submitted by	
15	September 30, 2010, meeting the requirements of	
16	subsection (a)".	
17	(f) Performance Plans.—Section 2803(a) of title	
18	39, United States Code, is amended—	
19	(1) in the matter before paragraph (1), by	
20	striking "an annual" and inserting "a biennial";	
21	(2) in paragraph (1), by inserting after "pro-	
22	gram activity" the following: "for both years 1 and	
23	2 of the biennial plan";	
24	(3) in paragraph (5), by striking "and" after	
25	the semicolon;	

1	(4) in paragraph (6), by striking the period and
2	inserting "; and; and
3	(5) by adding after paragraph (6) the following:
4	"(7) cover each fiscal year of the biennium be-
5	ginning with the first fiscal year of the next biennial
6	budget cycle.".
7	(g) Committee Views of Plans and Reports.—
8	Section 301(d) of the Congressional Budget Act (2 U.S.C.
9	632(d)) is amended by adding at the end "Each committee
10	of the Senate or the House of Representatives shall review
11	the strategic plans, performance plans, and performance
12	reports, required under section 306 of title 5, United
13	States Code, and sections 1115 and 1116 of title 31,
14	United States Code, of all agencies under the jurisdiction
15	of the committee. Each committee may provide its views
16	on such plans or reports to the Committee on the Budget
17	of the applicable House.".
18	(h) Program Formulas in Performance
19	Plans.—Section 1115(b) of title 31, United States Code,
20	is amended—
21	(1) in paragraph (9), by striking "and" after
22	the semicolon;
23	(2) in paragraph (10), by striking the period
24	and inserting "; and"; and
25	(3) by inserting at the end the following:

- 1 "(11) a description of the formulas used for the
- 2 program and program funding decisions including
- 3 the criteria and factors used and the weight given to
- 4 each of these factors.".

5 SEC. 208. BIENNIAL APPROPRIATION BILLS.

- 6 (a) In the House of Representatives.—Clause
- 7 2(a) of rule XXI of the Rules of the House of Representa-
- 8 tives is amended by adding at the end the following new
- 9 subparagraph:
- 10 "(3)(A) Except as provided by subdivision (B), an ap-
- 11 propriation may not be reported in a general appropriation
- 12 bill (other than a supplemental appropriation bill), and
- 13 may not be in order as an amendment thereto, unless it
- 14 provides new budget authority or establishes a level of ob-
- 15 ligations under contract authority for each fiscal year of
- 16 a biennium.
- 17 "(B) Subdivision (A) does not apply with respect to
- 18 an appropriation for a single fiscal year for any program,
- 19 project, or activity if the bill or amendment thereto con-
- 20 taining that appropriation includes a provision expressly
- 21 stating the following: 'Congress finds that no additional
- 22 funding beyond one fiscal year will be required and the
- 23 [Insert name of applicable program, project, or activity]
- 24 will be completed or terminated after the amount provided
- 25 has been expended.'.

- 1 "(C) For purposes of paragraph (b), the statement
- 2 set forth in subdivision (B) with respect to an appropria-
- 3 tion for a single fiscal year for any program, project, or
- 4 activity may be included in a general appropriation bill
- 5 or amendment thereto.".
- 6 (b) Conforming Amendment.—Clause 5(b)(1) of
- 7 rule XXII of the House of Representatives is amended by
- 8 striking "or (C)" and inserting "or (3) or 2(C)".
- 9 SEC. 209. ASSISTANCE BY FEDERAL AGENCIES TO STAND-
- 10 ING COMMITTEES OF THE SENATE AND THE
- 11 HOUSE OF REPRESENTATIVES.
- 12 (a) Information Regarding Agency Appropria-
- 13 TIONS REQUESTS.—To assist each standing committee of
- 14 the House of Representatives and the Senate in carrying
- 15 out its responsibilities, the head of each Federal agency
- 16 which administers the laws or parts of laws under the ju-
- 17 risdiction of such committee shall provide to such com-
- 18 mittee such studies, information, analyses, reports, and
- 19 assistance as may be requested by the chairman and rank-
- 20 ing minority member of the committee.
- 21 (b) Information Regarding Agency Program
- 22 Administration.—To assist each standing committee of
- 23 the House of Representatives and the Senate in carrying
- 24 out its responsibilities, the head of any agency shall fur-
- 25 nish to such committee documentation, containing infor-

- 1 mation received, compiled, or maintained by the agency
- 2 as part of the operation or administration of a program,
- 3 or specifically compiled pursuant to a request in support
- 4 of a review of a program, as may be requested by the
- 5 chairman and ranking minority member of such com-
- 6 mittee.
- 7 (c) Summaries by Comptroller General.—With-
- 8 in 30 days after the receipt of a request from a chairman
- 9 and ranking minority member of a standing committee
- 10 having jurisdiction over a program being reviewed and
- 11 studied by such committee under this section, the Comp-
- 12 troller General of the United States shall furnish to such
- 13 committee summaries of any audits or reviews of such pro-
- 14 gram which the Comptroller General has completed during
- 15 the preceding 6 years.
- 16 (d) Congressional Assistance.—Consistent with
- 17 their duties and functions under law, the Comptroller Gen-
- 18 eral of the United States, the Director of the Congres-
- 19 sional Budget Office, and the Director of the Congres-
- 20 sional Research Service shall continue to furnish (con-
- 21 sistent with established protocols) to each standing com-
- 22 mittee of the House of Representatives or the Senate such
- 23 information, studies, analyses, and reports as the chair-
- 24 man and ranking minority member may request to assist

- 1 the committee in conducting reviews and studies of pro-
- 2 grams under this section.

3 TITLE III—DISCRETIONARY

4 SPENDING LIMITS

5 Subtitle A—Spending Limits

- 6 SEC. 301. DISCRETIONARY SPENDING LIMITS.
- 7 (a) DISCRETIONARY SPENDING LIMITS.—Section
- 8 251 of the Balanced Budget and Emergency Deficit Con-
- 9 trol of Act of 1985 is amended to read as follows:
- 10 "(a) Discretionary Spending Limits.—The total
- 11 level of discretionary spending for all non-security discre-
- 12 tionary spending programs, projects, and activities means,
- 13 in any fiscal year in which there is a deficit through fiscal
- 14 year 2021, an amount of non-security discretionary spend-
- 15 ing outlays not exceeding the levels for fiscal year 2008
- 16 as adjusted for inflation.
- 17 "(b) Non-Security Spending.—In this section, the
- 18 term non-security discretionary spending means discre-
- 19 tionary spending other than spending for the Department
- 20 of Defense, the Department of Veterans Affairs, homeland
- 21 security activities, and intelligence related activities within
- 22 the Department of State.
- 23 "(c) Timing of Sequestration Report.—Within
- 24 15 calendar days after Congress adjourns to end a session

- 1 OMB shall issue a final spending reduction report to re-
- 2 duce an excess spending amount.
- 3 "(d) Spending Reduction Order.—A spending re-
- 4 duction ordered pursuant to subsection (b) shall be imple-
- 5 mented using the procedures set forth in section 256.".
- 6 (b) Conforming Amendment.—The item relating
- 7 to section 251 in the table of contents set forth in 250(c)
- 8 of the Balanced Budget and Emergency Deficit Control
- 9 Act of 1985 is amended to read as follows:

"Sec. 251. Discretionary spending limits.".

10 Subtitle B—Reports and Orders

- 11 SEC. 311. REPORTS AND ORDERS.
- 12 Section 254 of the Balanced Budget and Emergency
- 13 Deficit Control Act of 1985 is amended to read as follows:
- 14 "SEC. 254. REPORTS AND ORDERS.
- 15 "(a) TIMETABLE.—

"Date: Action to be completed: 5 days before the President's CBO sequestration preview report. budget submission. President's budget submission .. OMB sequestration preview report. August 10 CBO sequestration update report. August 20 OMB sequestration update report. 10 days after end of session CBO sequestration final report. 15 days after end of session OMB sequestration final report; Presidential order.

- 16 "(b) Submission and Availability of Reports.—
- 17 Each report required by this section shall be submitted
- 18 to the Budget Committees of the House of Representatives
- 19 and the Senate. On the following day a notice of the report
- 20 shall be printed in the Federal Register.

1	"(c) Sequestration Preview Reports.—
2	"(1) REPORTING REQUIREMENT.—On the dates
3	specified in subsection (a), OMB and CBO shall
4	issue a preview report regarding discretionary se-
5	questration based on laws enacted through those
6	dates.
7	"(2) Discretionary spending limit seques-
8	TRATION REPORT.—The preview reports shall set
9	forth estimates for the current year and each subse-
10	quent year through 2021 of the applicable discre-
11	tionary spending limits and an explanation of any
12	adjustments in such limits under section 251.
13	"(3) Explanation of differences.—The
14	OMB reports shall explain the differences between
15	OMB and CBO estimates for each item set forth in
16	this subsection.
17	"(d) Sequestration Update Reports.—On the
18	dates specified in subsection (a), OMB and CBO shall
19	issue a sequestration update report, reflecting laws en-
20	acted through those dates, containing all of the informa-
21	tion required in the sequestration preview reports.
22	"(e) Final Sequestration Reports.—
23	"(1) Reporting requirement.—On the dates
24	specified in subsection (a), OMB and CBO shall

1	issue a final sequestration report, updated to reflect
2	laws enacted through those dates.
3	"(2) Discretionary spending sequestra-
4	TION REPORTS.—The final reports shall set forth es-
5	timates for each of the following:
6	"(A) For the current year and each subse-
7	quent year the applicable discretionary spending
8	limits for each category and an explanation of
9	any adjustments in such limits under section
10	251.
11	"(B) For the current year and the budget
12	year the estimated new budget authority and
13	outlays for each category and the breach, if
14	any, in each category.
15	"(C) For each category for which a seques-
16	tration is required, the sequestration percent-
17	ages necessary to achieve the required reduc-
18	tion.
19	"(D) For the budget year, for each ac-
20	count to be sequestered, estimates of the base-
21	line level of budgetary resources subject to se-
22	questration and resulting outlays and the
23	amount of budgetary resources to be seques-

tered and resulting outlay reductions.

1 "(3) Explanation of differences.—The 2 OMB report shall explain any differences between 3 OMB and CBO estimates of the amount of any re-4 quired sequestration percentage. The OMB report 5 shall also explain differences in the amount of 6 sequesterable resources for any budget account to be 7 reduced if such difference is greater than 8 \$5,000,000.

- "(4) Presidential order.—On the date specified in subsection (a), if in its final sequestration report OMB estimates that any sequestration is required, the President shall issue an order fully implementing without change all sequestrations required by the OMB calculations set forth in that report. This order shall be effective on issuance.
- 16 "(f) Within-Session Sequestration Reports.— If an appropriation for a fiscal year in progress is enacted 18 (after Congress adjourns to end the session for that budg-19 et year and before July 1 of that fiscal year) that causes 20 a breach, 10 days later CBO shall issue a report con-21 taining the information required in subsection (e)(2). Fifteen days after enactment, OMB shall issue a report con-23 taining the information required in subsections (e)(2) and (e)(4). On the same day as the OMB report, the President shall issue an order fully implementing without change all

9

10

11

12

13

14

- 1 sequestrations required by the OMB calculations set forth
- 2 in that report. This order shall be effective on issuance.
- 3 "(g) GAO COMPLIANCE REPORT.—Upon request of
- 4 the Committee on the Budget of the House of Representa-
- 5 tives or the Senate, the Comptroller General shall submit
- 6 to the Congress and the President a report on—
- 7 "(1) the extent to which each order issued by
- 8 the President under this section complies with all of
- 9 the requirements contained in this part, either certi-
- fying that the order fully and accurately complies
- 11 with such requirements or indicating the respects in
- which it does not; and
- 13 "(2) the extent to which each report issued by
- OMB or CBO under this section complies with all of
- 15 the requirements contained in this part, either certi-
- 16 fying that the report fully and accurately complies
- with such requirements or indicating the respects in
- which it does not.
- 19 "(h) Low-Growth Report.—At any time, CBO
- 20 shall notify the Congress if—
- 21 "(1) during the period consisting of the quarter
- during which such notification is given, the quarter
- preceding such notification, and the 4 quarters fol-
- lowing such notification, CBO or OMB has deter-
- 25 mined that real economic growth is projected or esti-

- 1 mated to be less than zero with respect to each of
- 2 any 2 consecutive quarters within such period; or
- 3 "(2) the most recent of the Department of
- 4 Commerce's advance preliminary or final reports of
- 5 actual real economic growth indicate that the rate of
- 6 real economic growth for each of the most recently
- 7 reported quarter and the immediately preceding
- 8 quarter is less than one percent.
- 9 "(i) Economic and Technical Assumptions.—In
- 10 all reports required by this section, OMB shall use the
- 11 same economic and technical assumptions as used in the
- 12 most recent budget submitted by the President under sec-
- 13 tion 1105(a) of title 31, United States Code".
- 14 SEC. 312. SPENDING LIMITS ENFORCEMENT.
- 15 (a) Conforming Amendments to Section 312.—
- 16 Section 312 of the Congressional Budget Act of 1974 is
- 17 amended—
- 18 (1) by striking subsection (a) and inserting the
- following:
- 20 "(a) Budget Committee Determinations.—For
- 21 purposes of this title, the levels of new budget authority,
- 22 outlays, direct spending, deficits, revenues, and debt, or
- 23 the increases or decreases of such levels for purpose of
- 24 section 303, shall be determined on the basis of estimates

- 1 made by the Committee on the Budget of the House of
- 2 Representatives or the Senate, as applicable."; and
- 3 (2) by striking subsections (b) and (c) and re-
- designating subsections (d), (e), and (f) as (h), (i),
- 5 and (j).
- 6 (b) Enforcement Amendments to Section
- 7 312.—Section 312 of the Congressional Budget Act of
- 8 1974 is further amended by adding at the end the fol-
- 9 lowing new subsections after subsection (a):
- 10 "(b) Discretionary Spending Limit Point of
- 11 Order.—It shall not be in order in the House of Rep-
- 12 resentatives or the Senate to consider any bill, joint resolu-
- 13 tion, amendment, concurrent resolution, or conference re-
- 14 port that—
- 15 "(1) causes the discretionary spending limits
- for the budget year to be breached;
- 17 "(2) increases the discretionary spending limits
- for the budget year or any ensuing fiscal year; or
- 19 "(3) includes any provision that has the effect
- of modifying the application of section 251 of the
- 21 Balanced Budget and Emergency Deficit Control
- Act of 1985.
- "(c) Sequestration Application.—It shall not be
- 24 in order in the House of Representatives or the Senate

1	to consider any bill, joint resolution, amendment, concur-
2	rent resolution, or conference report that—
3	"(1) includes any provision that has the effect
4	of modifying the application of section 256 of the
5	Balanced Budget and Emergency Deficit Control
6	Act of 1985 to any program subject to sequestration
7	or exempt from sequestration; and
8	"(2) includes any provision that has the effect
9	of modifying the application of section 251 to any
10	program subject to sequestration or exempt from se-
11	questration.
12	"(d) Waiver or Suspension.—The provisions of
13	this section may be waived or suspended:
14	"(1) In the senate.—In the Senate only by
15	the affirmative vote of three-fifths of the Members,
16	duly chosen and sworn.
17	"(2) In the house of representatives.—In
18	the House of Representatives:
19	"(A) Only by a rule or order proposing
20	only to waive such provisions by an affirmative
21	vote of two-thirds of the Members, duly chosen
22	and sworn.
23	"(B) It shall not be in order to consider a
24	rule or order that waives the application of sub-
25	paragraph (A).

1	"(C) It shall not be in order for the Speak-
2	er to entertain a motion to suspend the applica-
3	tion of this section under clause 1 of rule XV
4	of the Rules of the House of Representatives.".
5	SEC. 313. SPENDING REDUCTION ORDER.
6	(a) In General.—Section 256 of the Balanced
7	Budget and Emergency Deficit Control Act of 1985 is
8	amended to read as follows:
9	"SEC. 256. SPENDING REDUCTION ORDER.
10	"(a) Application.—A spending reduction order
11	issued pursuant to this part shall apply to eliminate
12	breaches of the limits set forth in sections 251 (discre-
13	tionary spending limits).
14	"(b) General Rules.—OMB shall include in its
15	final spending sequestration report a requirement that
16	each nonexempt spending account shall be reduced by an
17	amount of budget authority calculated by multiplying the
18	baseline level of budgetary resources in that account at
19	that time by the uniform percentage necessary to reduce
20	outlays sufficient to eliminate an excess spending amount.
21	"(c) Discretionary Spending Sequestration.—
22	"(1) Eliminating a breach.—Each non-
23	exempt account shall be reduced by an amount of
24	budget authority calculated by multiplying the base-
25	line level of budgetary resources subject to seques-

tration in that account at that time by the uniform
percentage necessary to eliminate a breach by—

- "(A) first, calculating the uniform percentage necessary to eliminate a breach in new budget authority, if any, and
 - "(B) second, if any breach in outlays remains, increasing the uniform percentage to a level sufficient to eliminate that breach.
 - "(2) EMERGENCY SPENDING ABOVE THE RE-SERVE FUND.—An amount of budget authority and the outlays flowing therefrom designated in statute as an emergency that is above level in the emergency reserve fund as calculated in Section 317(b) of the Congressional Budget Act of 1974 shall count toward the discretionary spending limits.
 - "(3) Part-year appropriations.—If, on the date specified in paragraph (1), there is in effect an Act making or continuing appropriations for part of a fiscal year for any budget account, then the dollar sequestration calculated for that account under paragraph (2) shall be subtracted from—(A) the annualized amount otherwise available by law in that account under that or a subsequent part-year appropriation; and (B) when a full-year appropriation for

- that account is enacted, from the amount otherwise
 provided by the full year appropriation.
 - "(4) LOOK-BACK.—If, after June 30, an appropriation for the fiscal year in progress is enacted that causes a breach for that year, the discretionary spending limits for the next fiscal year shall be reduced by the amount of the breach.
 - "(5) WITHIN-SESSION SEQUESTRATION.—If an appropriation for a fiscal year in progress is enacted (after Congress adjourns to end the session for that budget year and before July 1 of that fiscal year) that causes a breach for that year (after taking into account any prior sequestration of amounts), 15 days later there shall be a sequestration to eliminate that breach following the procedures set forth in paragraphs (2) through (3).

"(6) Estimates.—

"(A) CBO ESTIMATES.—As soon as practicable after Congress completes action on any discretionary appropriation, CBO, after consultation with the Committees on the Budget of the House of Representatives and the Senate, shall provide OMB with an estimate of the amount of discretionary new budget authority

and outlays for the current year (if any) and the budget year provided by that legislation.

"(B) OMB ESTIMATES.—Not later than seven calendar days (excluding Saturdays, Sundays, and legal holidays) after the date of enactment of any discretionary appropriation, OMB shall transmit a report to the House of Representatives and to the Senate containing the CBO estimate of that legislation, an OMB estimate of the amount of discretionary new budget authority and outlays for the current year (if any) and the budget year provided by that legislation, and an explanation of any difference between the two estimates.

"(C) Explanation of differences between OMB and CBO reports prepared pursuant to subparagraph (A) and (B), OMB shall consult with the Committees on the Budget of the House of Representatives and the Senate regarding that difference and that consultation shall include, to extent practicable, written communication to those committees that affords

such committees the opportunity to comment before the issuance of the report.

"(D) Assumptions and guidelines.—
OMB estimates under this paragraph shall be made using current economic and technical assumptions. OMB shall use the OMB estimates transmitted to the Congress under this paragraph. OMB and CBO shall prepare estimates under this paragraph in conformance with scorekeeping guidelines determined after consultation among the House of Representatives and Senate Committees on the Budget, CBO, and OMB.

"(E) Annual appropriations.—For purposes of this paragraph, amounts provided by annual appropriations shall include any new budget authority and outlays for the current year (if any) and the budget year in accounts for which funding is provided in that legislation that result from previously enacted legislation.

21 "(d) DISCRETIONARY SEQUESTRATION LIMITA-22 TION.—If appropriations for a fiscal year do not require 23 a sequester pursuant to the discretionary spending limits 24 set forth in this Act, discretionary accounts shall not be

1	subject to sequestration under sections 252A, 252B, or
2	253.
3	"(e) Expedited Consideration of Spending Re-
4	DUCTION BILL.—
5	"(1) Introduction.—
6	"(A) Reconvening.—
7	"(i) In the house of representa-
8	TIVES.—Upon receipt of a spending reduc-
9	tion bill (referred to in this section as a
10	'spending reduction bill') under section
11	252A(b), the Speaker, if the House would
12	otherwise be adjourned, shall notify the
13	Members of the House that, pursuant to
14	this subsection, the House shall convene
15	not later than two weeks after the receipt
16	of the spending reduction bill.
17	"(ii) In the senate.—
18	"(I) Convening.—Upon receipt
19	of a spending reduction bill, if the
20	Senate has adjourned or recessed for
21	more than 2 days, the majority leader
22	of the Senate, after consultation with
23	the minority leader of the Senate,
24	shall notify the Members of the Sen-
25	ate that, pursuant to this section, the

Senate shall convene not later two
weeks after receipt of the spending reduction bill.

"(II) Adjourning.—No concurrent resolution adjourning the Senate for more than 3 days shall be in order until the Senate votes on passage of the spending reduction bill.

"(B) Introduction of spending reduc-TION BILL.—The spending reduction bill, upon receipt by the Congress, shall be introduced not later two weeks after the receipt of the spending reduction bill, in the Senate and in the House of Representatives by the majority leader of each House of Congress, for himself, the minority leader of each House of Congress, for himself, or any member of the House designated by the majority leader or minority leader. If the spending reduction bill is not introduced in accordance with the preceding sentence in either House of Congress, then any Member of that House may introduce the spending reduction bill on any day thereafter. Upon introduction, the spending reduction bill

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

shall be referred to the appropriate committees under subparagraph (C).

> "(C) COMMITTEE CONSIDERATION.—A spending reduction bill introduced in either House of Congress shall be jointly referred to the committee or committees of jurisdiction and the Committee on the Budget of that House, which committees shall report the bill without any revision and with a favorable recommendation, an unfavorable recommendation, or without recommendation, not later than 7 calendar days after the date of introduction of the bill in that House, or the first day thereafter on which that House is in session. If any committee fails to report the bill within that period, that committee shall be automatically discharged from consideration of the bill, and the bill shall be placed on the appropriate calendar.

"(2) Expedited procedures.—

- "(A) FAST TRACK CONSIDERATION IN HOUSE OF REPRESENTATIVES.—
- "(i) Proceeding to consider-Ation.—It shall be in order, not later than 2 days of session after the date on which a spending reduction bill is reported or dis-

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

charged from all committees to which it was referred, for the majority leader of the House of Representatives or the majority leader's designee, to move to proceed to the consideration of the spending reduction bills. It shall also be in order for any Member of the House of Representatives to move to proceed to the consideration of the spending reduction bills at any time after the conclusion of such 2-day period. All points of order against the motion are waived. Such a motion shall not be in order after the House has disposed of a motion to proceed on the spending reduction bills. The previous question shall be considered as ordered on the motion to its adoption without intervening motion. The motion shall not be debatable. A motion to reconsider the vote by which the motion is disposed of shall not be in order.

"(ii) Consideration.—A spending reduction bill shall be considered as read. All points of order against a spending reduction bill and against its consideration are waived. The previous question shall be

considered as ordered on a spending reduction bill to its passage without intervening motion except 100 hours of debate equally divided and controlled by the proponent and an opponent, and any motion to limit debate. A motion to reconsider the vote on passage of a spending reduction bill shall not be in order.

"(iii) APPEALS.—Appeals from decisions of the chair relating to the application of the Rules of the House of Representatives to the procedure relating to a spending reduction bill shall be decided without debate.

"(iv) APPLICATION OF HOUSE RULES.—Except to the extent specifically provided in paragraph (2)(A), consideration of a spending reduction bill shall be governed by the Rules of the House of Representatives. It shall not be in order in the House of Representatives to consider any spending reduction bill introduced pursuant to the provisions of this subsection under a suspension of the rules pursuant to Clause 1 of House Rule XV, or under

1	a special rule reported by the House Com-
2	mittee on Rules.
3	"(v) No amendments.—No amend-
4	ment to a spending reduction bill shall be
5	in order in the House of Representatives
6	"(vi) Vote on Passage.—Imme-
7	diately following the conclusion of consider-
8	ation of a spending reduction bill, the vote
9	on passage of a spending reduction bill
10	shall occur without any intervening action
11	or motion, requiring an affirmative vote of
12	the majority of the Members, duly chosen
13	and sworn. If the spending reduction bill is
14	passed, the Clerk of the House of Rep-
15	resentatives shall cause the bill to be trans-
16	mitted to the Senate before the close of the
17	next day of session of the House. The vote
18	on passage on both spending reduction
19	bills shall occur not later than 1 month
20	after the date on which a spending reduc-
21	tion bill is reported or discharged from all
22	committees to which it was referred.
23	"(vii) Vote.—The House Committee
24	on Rules may not report a rule or order
25	that would have the effect of causing a

spending reduction bill to be approved by a vote of less than the majority of the Members, duly chosen and sworn.

"(B) Fast track consideration in sen-

ATE.—

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

"(i) IN GENERAL.—Notwithstanding Rule XXII of the Standing Rules of the Senate, it is in order, not later than 2 days of session after the date on which a spending reduction bill is reported or discharged from all committees to which it was referred, for the majority leader of the Senate or the majority leader's designee to move to proceed to the consideration of a spending reduction bill. It shall also be in order for any Member of the Senate to move to proceed to the consideration of a spending reduction bill at any time after the conclusion of such 2-day period. A motion to proceed is in order even though a previous motion to the same effect has been disagreed to. All points of order against the motion to proceed to a spending reduction bill are waived. The motion to proceed is not debatable. The motion is

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

not subject to a motion to postpone. A motion to reconsider the vote by which the motion is agreed to or disagreed to shall not be in order. If a motion to proceed to the consideration of a spending reduction bill is agreed to, the spending reduction bill shall remain the unfinished business until disposed of.

"(ii) Debate.—All points of order against a spending reduction bill and against consideration of a spending reduction bill are waived. Consideration of a spending reduction bill and of all debatable motions and appeals in connection therewith shall not exceed a total of 100 hours. Debate shall be divided equally between the majority and minority leaders or their designees. A motion further to limit debate on a spending reduction bill is in order, shall require an affirmative vote of the majority of the Members duly chosen and sworn, and is not debatable. Any debatable motion or appeal is debatable for not to exceed 1 hour, to be divided equally between those favoring and those opposing the mo-

tion or appeal. All time used for consideration of a spending reduction bill, including time used for quorum calls and voting, shall be counted against the total 100 hours of consideration.

"(iii) NO AMENDMENTS.—An amendment to a spending reduction bill, or a motion to postpone, or a motion to proceed to the consideration of other business, or a motion to recommit the spending reduction bill, is not in order.

"(iv) Vote on Passage.—The vote on passage shall occur immediately following the conclusion of the debate on a spending reduction bill, and a single quorum call at the conclusion of the debate if requested. Passage shall require an affirmative vote of the majority of the Members, duly chosen and sworn. The vote on passage shall of both spending reduction bills shall occur not later than 1 month after the date on which a spending reduction bill is reported or discharged from all committees to which it was referred.

1	"(v) Adjournment.—If, after 1
2	month from the date on which a spending
3	reduction bill is reported or discharged
4	from all committees to which it was re-
5	ferred, either House has failed to adopt a
6	motion to proceed to the spending reduc-
7	tion bill, paragraph (1)(A)(ii)(II) shall not
8	apply.
9	"(vi) Rulings of the chair on
10	PROCEDURE.—Appeals from the decisions
11	of the Chair relating to the application of
12	the rules of the Senate, as the case may
13	be, to the procedure relating to a spending
14	reduction bill shall be decided without de-
15	bate.
16	"(C) Rules to coordinate action with
17	OTHER HOUSE.—
18	"(i) Referral.—If, before the pas-
19	sage by 1 House of a spending reduction
20	bill of that House, that House receives
21	from the other House a spending reduction
22	bill, then the spending reduction bill of the
23	other House shall not be referred to a com-
24	mittee and shall immediately be placed on
25	the calendar.

1	"(ii) Procedure.—If the Senate re-
2	ceives the spending reduction bill passed by
3	the House of Representatives before the
4	Senate has voted on passage of the spend-
5	ing reduction bill—
6	"(I) the procedure in the Senate
7	shall be the same as if no spending re-
8	duction bill had been received from
9	House of Representatives; and
10	"(II) the vote on passage in the
11	Senate shall be on the spending re-
12	duction bill of the House of Rep-
13	resentatives.
14	"(iii) Treatment of spending re-
15	DUCTION BILL OF OTHER HOUSE.—If 1
16	House fails to introduce or consider a
17	spending reduction bill under this section,
18	the spending reduction bill of the other
19	House shall be entitled to expedited floor
20	procedures under this section.
21	"(iv) Treatment of companion
22	MEASURES IN THE SENATE.—If following
23	passage of the spending reduction bill in
24	the Senate, the Senate then receives the
25	spending reduction bill from the House of

1	Representatives, the House-passed spend-
2	ing reduction bill shall not be debatable.
3	The vote on passage of the spending reduc-
4	tion bill in the Senate shall be considered
5	to be the vote on passage of the spending
6	reduction bill received from the House of
7	Representatives.
8	"(v) Vetoes.—If the President vetoes
9	the spending reduction bill, debate on a
10	veto message in the Senate under this sec-
11	tion shall be 1 hour equally divided be-
12	tween the majority and minority leaders or
13	their designees.
14	"(3) Suspension.—No motion to suspend the
15	application of this subsection shall be in order in the
16	Senate or in the House of Representatives.".
17	(b) Low-Growth Amendment.—Amend section
18	258(b) of the Balanced Budget and Emergency Deficit
19	Control Act of 1985 to read as follows:
20	"(b) Suspension of Sequestration Proce-
21	DURES.—Upon the enactment of a declaration of war or
22	a joint resolution described in subsection (a)—
23	"(1) the subsequent issuance of any sequestra-
24	tion report to enforce the spending limits in section

- 1 252B or the Deficit Limits in section 253 order is
- 2 precluded;
- 3 "(2) sections 302(f), 310(d), 311(a), of the
- 4 Congressional Budget Act of 1974 are suspended;
- 5 and
- 6 "(3) section 1103 of title 31, United States
- 7 Code, is suspended.".
- 8 (c) Technical and Conforming Amendments.—
- 9 (1) Repeals.—Section 255 of the Balanced Budget and
- 10 Emergency Deficit Control Act of 1985 is repealed.
- 11 (2) Conforming Amendment.—The item relating
- 12 to section 256 in the table of contents set forth in section
- 13 250(a) of the Balanced Budget and Emergency Deficit
- 14 Control Act of 1985 is amended to read as follows:

"Sec. 256. Spending reduction order.".

15 TITLE IV—LEGISLATIVE LINE-

16 **ITEM VETO**

- 17 SEC. 401. SHORT TITLE.
- 18 This subtitle may be cited as the "Legislative Line-
- 19 Item Veto Act of 2011".
- 20 SEC. 402. LEGISLATIVE LINE-ITEM VETO.
- 21 (a) IN GENERAL.—Title X of the Congressional
- 22 Budget and Impoundment Control Act of 1974 (2 U.S.C.
- 23 621 et seq.) is amended by striking all of part B (except
- 24 for sections 1016 and 1013, which are redesignated as sec-

1	tions 1020 and 1021, respectively) and part C and insert-
2	ing the following:
3	"Part B—Legislative Line-Item Veto
4	"LINE-ITEM VETO AUTHORITY
5	"Sec. 1011. (a) Proposed Cancellations.—With-
6	in 45 calendar days after the enactment of any bill or joint
7	resolution providing any discretionary budget authority,
8	item of direct spending, limited tariff benefit, or targeted
9	tax benefit, the President may propose, in the manner pro-
10	vided in subsection (b), the cancellation of any dollar
11	amount of such discretionary budget authority, item of di-
12	rect spending, or targeted tax benefit. If the 45 calendar-
13	day period expires during a period where either House of
14	Congress stands adjourned sine die at the end of a Con-
15	gress or for a period greater than 45 calendar days, the
16	President may propose a cancellation under this section
17	and transmit a special message under subsection (b) on
18	the first calendar day of session following such a period
19	of adjournment.
20	"(b) Transmittal of Special Message.—
21	"(1) Special message.—
22	"(A) In General.—The President may
23	transmit to the Congress a special message pro-
24	posing to cancel any dollar amounts of discre-
25	tionary budget authority, items of direct spend-

1	ing, limited tariff benefits, or targeted tax bene-
2	fits.
3	"(B) Contents of special message.—
4	Each special message shall specify, with respect
5	to the discretionary budget authority, items of
6	direct spending proposed, limited tariff benefits,
7	or targeted tax benefits to be canceled—
8	"(i) the dollar amount of discretionary
9	budget authority, the specific item of direct
10	spending (that OMB, after consultation
11	with CBO, estimates to increase budget
12	authority or outlays as required by section
13	1017(9)), the limited tariff benefit, or the
14	targeted tax benefit that the President pro-
15	poses be canceled;
16	"(ii) any account, department, or es-
17	tablishment of the Government to which
18	such discretionary budget authority is
19	available for obligation, and the specific
20	project or governmental functions involved;
21	"(iii) the reasons why such discre-
22	tionary budget authority, item of direct
23	spending, limited tariff benefit, or targeted
24	tax benefit should be canceled;

1	"(iv) to the maximum extent prac-
2	ticable, the estimated fiscal, economic, and
3	budgetary effect (including the effect on
4	outlays and receipts in each fiscal year) of
5	the proposed cancellation;
6	"(v) to the maximum extent prac-
7	ticable, all facts, circumstances, and con-
8	siderations relating to or bearing upon the
9	proposed cancellation and the decision to
10	propose the cancellation, and the estimated
11	effect of the proposed cancellation upon
12	the objects, purposes, or programs for
13	which the discretionary budget authority,
14	item of direct spending, limited tariff ben-
15	efit, or the targeted tax benefit is provided;
16	"(vi) a numbered list of cancellations
17	to be included in an approval bill that, if
18	enacted, cancels discretionary budget au-
19	thority, items of direct spending, limited
20	tariff benefit, or targeted tax benefits pro-
21	posed in that special message; and
22	"(vii) if the special message is trans-
23	mitted subsequent to or at the same time
24	as another special message, a detailed ex-
25	planation why the proposed cancellations

are not substantially similar to any other proposed cancellation in such other message.

> "(C) DUPLICATIVE PROPOSALS PROHIB-ITED.—The President may not propose to cancel the same or substantially similar discretionary budget authority, item of direct spending, limited tariff benefit, or targeted tax benefit more than one time under this Act.

> "(D) MAXIMUM NUMBER OF SPECIAL MESSAGES.—The President may not transmit to the Congress more than 5 special messages under this subsection related to any bill or joint resolution described in subsection (a), but may transmit not more than 10 special messages for any omnibus budget reconciliation or appropriation measure.

"(2) Enactment of approval bill.—

"(A) DEFICIT REDUCTION.—Amounts of budget authority, items of direct spending, limited tariff benefit, or targeted tax benefits which are canceled pursuant to enactment of a bill as provided under this section shall be dedicated only to reducing the deficit or increasing the surplus.

- "(B) Adjustment of levels in the joint resolution on the Budget.—Not later than 5 days after the date of enactment of an approval bill as provided under this section, the chairs of the Committees on the Budget of the Senate and the House of Representatives shall revise allocations and aggregates and other appropriate levels under the appropriate joint resolution on the budget to reflect the cancellation, and the applicable committees shall report revised suballocations pursuant to section 302(b), as appropriate.
 - "(C) Adjustments to statutory limits.—After enactment of an approval bill as provided under this section, the Office of Management and Budget shall revise applicable limits under the Balanced Budget and Emergency Deficit Control Act of 1985, as appropriate.
 - "(D) Trust funds and special funds.—Notwithstanding subparagraph (A), nothing in this part shall be construed to require or allow the deposit of amounts derived from a trust fund or special fund which are canceled pursuant to enactment of a bill as provided under this section to any other fund.

1	"PROCEDURES FOR EXPEDITED CONSIDERATION
2	"Sec. 1012. (a) Expedited Consideration.—

"(1) IN GENERAL.—The majority leader or minority leader of each House or his designee shall (by request) introduce an approval bill as defined in section 1017 not later than the third day of session of that House after the date of receipt of a special message transmitted to the Congress under section 1011(b). If the bill is not introduced as provided in the preceding sentence in either House, then, on the fourth day of session of that House after the date of receipt of the special message, any Member of that House may introduce the bill.

"(2) Consideration in the house of representatives.—

"(A) REFERRAL AND REPORTING.—Any committee of the House of Representatives to which an approval bill is referred shall report it to the House of Representatives without amendment not later than the seventh legislative day after the date of its introduction. If a committee fails to report the bill within that period or the House of Representatives has adopted a joint resolution providing for adjournment sine die at the end of a Congress, such committee

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

shall be automatically discharged from further consideration of the bill and it shall be placed on the appropriate calendar.

"(B) Proceeding to consideration.— After an approval bill is reported by or discharged from committee or the House of Representatives has adopted a joint resolution providing for adjournment sine die at the end of a Congress, it shall be in order to move to proceed to consider the approval bill in the House of Representatives within two legislative days after the day on which the proponent announces his intention to offer the motion. Such a motion shall not be in order after the House of Representatives has disposed of a motion to proceed with respect to that special message. The previous question shall be considered as ordered on the motion to its adoption without intervening motion. A motion to reconsider the vote by which the motion is disposed of shall not be in order.

"(C) Considered as read. All points of order against an approval bill and against its consideration are waived. The previous question shall

be considered as ordered on an approval bill to its passage without intervening motion except five hours of debate equally divided and controlled by the proponent and an opponent and one motion to limit debate on the bill. A motion to reconsider the vote on passage of the bill shall not be in order.

"(D) Senate bill.—An approval bill received from the Senate shall not be referred to committee.

"(3) Consideration in the senate.—

"(A) MOTION TO PROCEED TO CONSIDER-ATION.—A motion to proceed to the consideration of a bill under this subsection in the Senate shall not be debatable. It shall not be in order to move to reconsider the vote by which the motion to proceed is agreed to or disagreed to.

"(B) LIMITS ON DEBATE.—Debate in the Senate on a bill under this subsection, and all debatable motions and appeals in connection therewith (including debate pursuant to subparagraph (D)), shall not exceed 10 hours, equally divided and controlled in the usual form.

1	"(C) Appeals.—Debate in the Senate on
2	any debatable motion or appeal in connection
3	with a bill under this subsection shall be limited
4	to not more than 1 hour, to be equally divided
5	and controlled in the usual form.
6	"(D) MOTION TO LIMIT DEBATE.—A mo-
7	tion in the Senate to further limit debate on a
8	bill under this subsection is not debatable.
9	"(E) MOTION TO RECOMMIT.—A motion to
10	recommit a bill under this subsection is not in
11	order.
12	"(F) Consideration of the house of
13	REPRESENTATIVES BILL.—
14	"(i) In General.—If the Senate has
15	received the House of Representatives com-
16	panion bill to the bill introduced in the
17	Senate prior to the vote required under
18	paragraph (1)(C), then the Senate may
19	consider, and the vote under paragraph
20	(1)(c) may occur on, the House of Rep-
21	resentatives companion bill.
22	"(ii) Procedure after vote on
23	SENATE BILL.—If the Senate votes, pursu-
24	ant to paragraph (1)(C), on the bill intro-
25	duced in the Senate, then immediately fol-

lowing that vote, or upon receipt of the
House of Representatives companion bill,
the House of Representatives bill shall be
deemed to be considered, read the third
time, and the vote on passage of the Senate bill shall be considered to be the vote
on the bill received from the House of Representatives.

- 9 "(b) AMENDMENTS PROHIBITED.—No amendment 10 to, or motion to strike a provision from, a bill considered 11 under this section shall be in order in either the Senate 12 or the House of Representatives.
- 13 "PRESIDENTIAL DEFERRAL AUTHORITY
- 14 "Sec. 1013. (a) Temporary Presidential Au-15 Thority To Withhold Discretionary Budget Au-
- 16 THORITY.—
- "(1) IN GENERAL.—At the same time as the 17 18 President transmits to the Congress a special mes-19 sage pursuant to section 1011(b), the President may 20 direct that any dollar amount of discretionary budg-21 et authority to be canceled in that special message 22 shall not be made available for obligation for a pe-23 riod not to exceed 45 calendar days from the date 24 the President transmits the special message to the 25 Congress.

	~ _
1	"(2) Early availability.—The President
2	shall make any dollar amount of discretionary budg-
3	et authority deferred pursuant to paragraph (1)
4	available at a time earlier than the time specified if
5	he determines that continuation of the deferral not
6	further the purposes of this Act.
7	"(b) Temporary Presidential Authority To
8	Suspend Direct Spending.—
9	"(1) In general.—At the same time as the
10	President transmits to the Congress a special mes-
11	sage pursuant to section 1011(b), the President may
12	suspend the implementation of any item of direct
13	spending proposed to be canceled in that special
14	message for a period not to exceed 45 calendar days
15	from the date the President transmits the special
16	message to the Congress.
17	"(2) Early availability.—The President
18	shall terminate the suspension of any item of direct
19	spending at a time earlier than the time specified if
20	he determines that continuation of the suspension
21	will not further the purposes of this Act.
22	"(c) Temporary Presidential Authority To
23	Suspend a Limited Tariff Benefit.—

``(1) In general.—At the same time as the

President transmits to the Congress a special mes-

24

- sage pursuant to section 1011(b), the President may suspend the implementation of any limited tariff benefit proposed to be canceled in that special message for a period not to exceed 45 calendar days from the date the President transmits the special message to the Congress.
- 7 "(2) EARLY AVAILABILITY.—The President 8 shall terminate the suspension of any limited tariff 9 benefit at a time earlier than the time specified if he 10 determines that continuation of the suspension will 11 not further the purposes of this Act.
- 12 "(d) Temporary Presidential Authority To
- 13 Suspend a Targeted Tax Benefit.—
- 14 "(1) IN GENERAL.—At the same time as the 15 President transmits to the Congress a special mes-16 sage pursuant to section 1011(b), the President may 17 suspend the implementation of any targeted tax ben-18 efit proposed to be repealed in that special message 19 for a period not to exceed 45 calendar days from the 20 date the President transmits the special message to 21 the Congress.
- 22 "(2) EARLY AVAILABILITY.—The President 23 shall terminate the suspension of any targeted tax 24 benefit at a time earlier than the time specified if he

- determines that continuation of the suspension will
- 2 not further the purposes of this Act.
- 3 "(e) Extension of 45-Day Period.—The Presi-
- 4 dent may transmit to the Congress not more than one sup-
- 5 plemental special message to extend the period to suspend
- 6 the implementation of any discretionary budget authority,
- 7 item of direct spending, limited tariff benefit, or targeted
- 8 tax benefit, as applicable, by an additional 45 calendar
- 9 days. Any such supplemental message may not be trans-
- 10 mitted to the Congress before the 40th day of the 45-day
- 11 period set forth in the preceding message or later than
- 12 the last day of such period.
- 13 "IDENTIFICATION OF TARGETED TAX BENEFITS
- 14 "Sec. 1014. (a) Statement.—The chairman of the
- 15 Committee on Ways and Means of the House of Rep-
- 16 resentatives and the chairman of the Committee on Fi-
- 17 nance of the Senate acting jointly (hereafter in this sub-
- 18 section referred to as the 'chairmen') shall review any rev-
- 19 enue or reconciliation bill or joint resolution which in-
- 20 cludes any amendment to the Internal Revenue Code of
- 21 1986 that is being prepared for filing by a committee of
- 22 conference of the two Houses, and shall identify whether
- 23 such bill or joint resolution contains any targeted tax ben-
- 24 efits. The chairmen shall provide to the committee of con-
- 25 ference a statement identifying any such targeted tax ben-
- 26 efits or declaring that the bill or joint resolution does not

1	contain any targeted tax benefits. Any such statement
2	shall be made available to any Member of Congress by
3	the chairmen immediately upon request.
4	"(b) STATEMENT INCLUDED IN LEGISLATION.—
5	"(1) IN GENERAL.—Notwithstanding any other
6	rule of the House of Representatives or any rule or
7	precedent of the Senate, any revenue or reconcili-
8	ation bill or joint resolution which includes any
9	amendment to the Internal Revenue Code of 1986
10	reported by a committee of conference of the two
11	Houses may include, as a separate section of such
12	bill or joint resolution, the information contained in
13	the statement of the chairmen, but only in the man-
14	ner set forth in paragraph (2).
15	"(2) Applicability.—The separate section
16	permitted under subparagraph (A) shall read as fol-
17	lows: 'Section 1021 of the Congressional Budget and
18	Impoundment Control Act of 1974 shall
19	', with
20	the blank spaces being filled in with—
21	"(A) in any case in which the chairmen
22	identify targeted tax benefits in the statement
23	required under subsection (a), the word 'only'
24	in the first blank space and a list of all of the

1	specific provisions of the bill or joint resolution
2	in the second blank space; or
3	"(B) in any case in which the chairmen de-
4	clare that there are no targeted tax benefits in
5	the statement required under subsection (a),
6	the word 'not' in the first blank space and the
7	phrase 'any provision of this Act' in the second
8	blank space.
9	"(c) Identification in Revenue Estimate.—
10	With respect to any revenue or reconciliation bill or joint
11	resolution with respect to which the chairmen provide a
12	statement under subsection (a), the Joint Committee on
13	Taxation shall—
14	"(1) in the case of a statement described in
15	subsection $(b)(2)(A)$, list the targeted tax benefits in
16	any revenue estimate prepared by the Joint Com-
17	mittee on Taxation for any conference report which
18	accompanies such bill or joint resolution, or
19	"(2) in the case of a statement described in 13
20	subsection (b)(2)(B), indicate in such revenue esti-
21	mate that no provision in such bill or joint resolution
22	has been identified as a targeted tax benefit.
23	"(d) President's Authority.—If any revenue or
24	reconciliation bill or joint resolution is signed into law—

- "(1) with a separate section described in subsection (b)(2), then the President may use the authority granted in this section only with respect to any targeted tax benefit in that law, if any, identified in such separate section; or
- "(2) without a separate section described in subsection (b)(2), then the President may use the authority granted in this section with respect to any targeted tax benefit in that law.

10 "TREATMENT OF CANCELLATIONS

- 11 "Sec. 1015. The cancellation of any dollar amount
- 12 of discretionary budget authority, item of direct spending,
- 13 limited tariff benefit, or targeted tax benefit shall take ef-
- 14 fect only upon enactment of the applicable approval bill.
- 15 If an approval bill is not enacted into law before the end
- 16 of the applicable period under section 1013, then all pro-
- 17 posed cancellations contained in that bill shall be null and
- 18 void and any such dollar amount of discretionary budget
- 19 authority, item of direct spending, limited tariff benefit,
- 20 or targeted tax benefit shall be effective as of the original
- 21 date provided in the law to which the proposed cancella-
- 22 tions applied.
- 23 "REPORTS BY COMPTROLLER GENERAL
- "Sec. 1016. With respect to each special message
- 25 under this part, the Comptroller General shall issue to the
- 26 Congress a report determining whether any discretionary

1	budget authority is not made available for obligation or
2	item of direct spending, limited tariff benefit, or targeted
3	tax benefit continues to be suspended after the deferral
4	authority set forth in section 1013 of the President has
5	expired.
6	"DEFINITIONS
7	"Sec. 1017. As used in this part:
8	"(1) Appropriation law.—The term 'appro-
9	priation law' means an Act referred to in section
10	105 of title 1, United States Code, including any
11	general or special appropriation Act, or any Act
12	making supplemental, deficiency, or continuing ap-
13	propriations, that has been signed into law pursuant
14	to article I, section 7, of the Constitution of the
15	United States.
16	"(2) APPROVAL BILL.—The term 'approval bill'
17	means a bill or joint resolution which only approves
18	proposed cancellations of dollar amounts of discre-
19	tionary budget authority, items of new direct spend-
20	ing, limited tariff benefits, or targeted tax benefits
21	in a special message transmitted by the President
22	under this part and—
23	"(A) the title of which is as follows: 'A bill
24	approving the proposed cancellations trans-
25	mitted by the President on', the blank
26	space being filled in with the date of trans-

1	mission of the relevant special message and the
2	public law number to which the message re-
3	lates;
4	"(B) which does not have a preamble; and
5	"(C) which provides only the following
6	after the enacting clause: 'That the Congress
7	approves of proposed cancellations', the
8	blank space being filled in with a list of the
9	cancellations contained in the President's spe-
10	cial message, 'as transmitted by the President
11	in a special message on, the blank
12	space being filled in with the appropriate date,
13	'regarding', the blank space being
14	filled in with the public law number to which
15	the special message relates;
16	"(D) which only includes proposed can-
17	cellations that are estimated by CBO to meet
18	the definition of discretionary budgetary au-
19	thority or items of direct spending, or limited
20	tariff benefits, or that are identified as targeted
21	tax benefits pursuant to section 1014;
22	"(E) if any proposed cancellation other
23	than discretionary budget authority or targeted
24	tax benefits is estimated by CBO to not meet
25	the definition of item of direct spending, then

1	the approval bill shall include at the end: 'The
2	President shall cease the suspension of the im-
3	plementation of the following under section
4	1013 of the Impoundment Control Act of 1974:
5	
6	with the list of such proposed cancellations; and
7	"(F) if no CBO estimate is available, then
8	the entire list of legislative provisions proposed
9	by the President is inserted in the second blank
10	space in subparagraph (C).
11	"(3) CALENDAR DAY.—The term 'calendar day'
12	means a standard 24-hour period beginning at mid-
13	night.
14	"(4) CANCEL OR CANCELLATION.—The terms
15	'cancel' or 'cancellation' means to prevent—
16	"(A) budget authority from having legal
17	force or effect;
18	"(B) in the case of entitlement authority,
19	to prevent the specific legal obligation of the
20	United States from having legal force or effect;
21	"(C) in the case of the food stamp pro-
22	gram, to prevent the specific provision of law
23	that provides such benefit from having legal
24	force or effect; or

1	"(D) a limited tariff benefit from having
2	legal force or effect, and to make any necessary,
3	conforming statutory change to ensure that
4	such limited tariff benefit is not implemented;
5	or
6	"(E) a targeted tax benefit from having
7	legal force or effect, and to make any necessary,
8	conforming statutory change to ensure that
9	such targeted tax benefit is not implemented
10	and that any budgetary resources are appro-
11	priately canceled.
12	"(5) Congressional Budget office.—The
13	term 'CBO' means the Director of the Congressional
14	Budget Office.
15	"(6) Direct spending.—The term 'direct
16	spending' means—
17	"(A) budget authority provided by law
18	(other than an appropriation law);
19	"(B) entitlement authority; and
20	"(C) the food stamp program.
21	"(7) Amount of discretionary budget au-
22	THORITY.—(A) Except as provided in subparagraph
23	(B), the term 'dollar amount of discretionary budget
24	authority' means the entire dollar amount of budget
25	authority—

1	"(i) specified in an appropriation law,
2	or the entire dollar amount of budget au-
3	thority or obligation limitation required to
4	be allocated by a specific proviso in an ap-
5	propriation law for which a specific dollar
6	figure was not included;
7	"(ii) represented separately in any
8	table, chart, or explanatory text included
9	in the statement of managers or the gov-
10	erning committee report accompanying
11	such law;
12	"(iii) required to be allocated for a
13	specific program, project, or activity in a
14	law (other than an appropriation law) that
15	mandates the expenditure of budget au-
16	thority from accounts, programs, projects,
17	or activities for which budget authority is
18	provided in an appropriation law;
19	"(iv) represented by the product of
20	the estimated procurement cost and the
21	total quantity of items specified in an ap-
22	propriation law or included in the state-
23	ment of managers or the governing com-
24	mittee report accompanying such law; or

1	"(v) represented by the product of the
2	estimated procurement cost and the total
3	quantity of items required to be provided
4	in a law (other than an appropriation law)
5	that mandates the expenditure of budget
6	authority from accounts, programs,
7	projects, or activities for which budget au-
8	thority is provided in an appropriation law.
9	"(B) The term 'dollar amount of discre-
10	tionary budget authority' does not include—
11	"(i) direct spending;
12	"(ii) budget authority in an appro-
13	priation law which funds direct spending
14	provided for in other law;
15	"(iii) any existing budget authority
16	canceled in an appropriation law; or
17	"(iv) any restriction, condition, or lim-
18	itation in an appropriation law or the ac-
19	companying statement of managers or
20	committee reports on the expenditure of
21	budget authority for an account, program,
22	project, or activity, or on activities involv-
23	ing such expenditure.
24	"(8) Item of direct spending.—The term
25	'item of direct spending' means any provision of law

- 1 that results in an increase in budget authority or 2 outlays for direct spending relative to the most recent levels calculated consistent with the method-3 ology used to calculate a baseline under section 257 5 of the Balanced Budget and Emergency Deficit Con-6 trol Act of 1985 and included with a budget submis-7 sion under section 1105(a) of title 31, United States 8 Code, in the first year or the 5-year period for which 9 the item is effective. However, such item does not in-10 clude an extension or reauthorization of existing di-11 rect spending, but instead only refers to provisions 12 of law that increase such direct spending.
 - "(9) LIMITED TARIFF BENEFIT.—The term 'limited tariff benefit' means any provision of law that modifies the Harmonized Tariff Schedule of the United States in a manner that benefits 10 or fewer entities (as defined in paragraph (12)(B)).
 - "(10) OMB.—The term 'OMB' means the Director of the Office of Management and Budget.
 - "(11) Omnibus reconciliation or appropriation measure' means—
- 23 "(A) in the case of a reconciliation bill, any 24 such bill that is reported to its House by the 25 Committee on the Budget; or

14

15

16

17

18

19

20

21

1	"(B) in the case of an appropriation meas-
2	ure, any such measure that provides appropria-
3	tions for programs, projects, or activities falling
4	within 2 or more section 302(b) suballocations.
5	"(12) Targeted tax benefit.—(A) The term
6	'targeted tax benefit' means any revenue-losing pro-
7	vision that provides a Federal tax deduction, credit,
8	exclusion, or preference to ten or fewer beneficiaries
9	(determined with respect to either present law or
10	any provision of which the provision is a part) under
11	the Internal Revenue Code of 1986 in any year for
12	which the provision is in effect;
13	"(B) for purposes of subparagraph (A)—
14	"(i) all businesses and associations
15	that are members of the same controlled
16	group of corporations (as defined in sec-
17	tion 1563(a) of the Internal Revenue Code
18	of 1986) shall be treated as a single bene-
19	ficiary;
20	"(ii) all shareholders, partners, mem-
21	bers, or beneficiaries of a corporation,
22	partnership, association, or trust or estate,
23	respectively, shall be treated as a single
24	beneficiary;

1	"(iii) all employees of an employer
2	shall be treated as a single beneficiary;
3	"(iv) all qualified plans of an em-
4	ployer shall be treated as a single bene-
5	ficiary;
6	"(v) all beneficiaries of a qualified
7	plan shall be treated as a single bene-
8	ficiary;
9	"(vi) all contributors to a charitable
10	organization shall be treated as a single
11	beneficiary;
12	"(vii) all holders of the same bond
13	issue shall be treated as a single bene-
14	ficiary; and
15	"(viii) if a corporation, partnership,
16	association, trust or estate is the bene-
17	ficiary of a provision, the shareholders of
18	the corporation, the partners of the part-
19	nership, the members of the association, or
20	the beneficiaries of the trust or estate shall
21	not also be treated as beneficiaries of such
22	provision;
23	"(C) for the purpose of this paragraph, the
24	term 'revenue-losing provision' means any pro-
25	vision that is estimated to result in a reduction

1	in Federal tax revenues (determined with re-
2	spect to either present law or any provision of
3	which the provision is a part) for any one of the
4	two following periods—
5	"(i) the first fiscal year for which the
6	provision is effective; or
7	"(ii) the period of the five fiscal years
8	beginning with the first fiscal year for
9	which the provision is effective;
10	"(D) the term 'targeted tax benefit' does
11	not include any provision which applies uni-
12	formly to an entire industry; and
13	"(E) the terms used in this paragraph
14	shall have the same meaning as those terms
15	have generally in the Internal Revenue Code of
16	1986, unless otherwise expressly provided.
17	"EXPIRATION
18	"Sec. 1018. This title shall have no force or effect
19	on or after October 1, 2021.
20	"DEFICIT REDUCTION
21	"Sec. 1019. All spending reductions related to this
22	title shall be for deficit reduction.".
23	SEC. 403. TECHNICAL AND CONFORMING AMENDMENTS.
24	(a) Exercise of Rulemaking Powers.—Section
25	904 of the Congressional Budget Act of 1974 (2 U.S.C.
26	621 note) is amended—

- 1 (1) in subsection (a), by striking "1017" and
- 2 inserting "1012"; and
- 3 (2) in subsection (d), by striking "section
- 4 1017" and inserting "section 1012".
- 5 (b) Analysis by Congressional Budget Of-
- 6 FICE.—Section 402 of the Congressional Budget Act of
- 7 1974 is amended by inserting "(a)" after "402." and by
- 8 adding at the end the following new subsection:
- 9 "(b) Upon the receipt of a special message under sec-
- 10 tion 1011 proposing to cancel any item of direct spending,
- 11 the Director of the Congressional Budget Office shall pre-
- 12 pare an estimate of the savings in budget authority or out-
- 13 lays resulting from such proposed cancellation relative to
- 14 the most recent levels calculated consistent with the meth-
- 15 odology used to calculate a baseline under section 257 of
- 16 the Balanced Budget and Emergency Deficit Control Act
- 17 of 1985 and included with a budget submission under sec-
- 18 tion 1105(a) of title 31, United States Code, and transmit
- 19 such estimate to the chairmen of the Committees on the
- 20 Budget of the House of Representatives and Senate.".
- 21 (c) Clerical Amendments.—(1) Section 1(a) of
- 22 the Congressional Budget and Impoundment Control Act
- 23 of 1974 is amended by striking the last sentence.
- 24 (2) Section 1021(c) of such Act (as redesignated) is
- 25 amended is amended by striking "rescinded or that is to

- 1 be reserved" and insert "canceled" and by striking
- 2 "1012" and inserting "1011".
- 3 (3) Table of Contents.—The table of contents set
- 4 forth in section 1(b) of the Congressional Budget and Im-
- 5 poundment Control Act of 1974 is amended by deleting
- 6 the contents for parts B and C of title X and inserting
- 7 the following:

"PART B—LEGISLATIVE LINE-ITEM VETO

- "Sec. 1011. Line-item veto authority.
- "Sec. 1012. Procedures for expedited consideration.
- "Sec. 1013. Presidential deferral authority.
- "Sec. 1014. Identification of targeted tax benefits.
- "Sec. 1015. Treatment of cancellations.
- "Sec. 1016. Reports by Comptroller General.
- "Sec. 1017. Definitions.
- "Sec. 1018. Expiration.
- "Sec. 1019. Deficit reduction.
- "Sec. 1020. Suits by Comptroller General.
- "Sec. 1021. Proposed deferrals of budget authority.".
- 8 (d) Effective Date.—The amendments made by
- 9 this subtitle shall take effect on the date of its enactment
- 10 and apply only to any dollar amount of discretionary budg-
- 11 et authority, item of direct spending, or targeted tax ben-
- 12 efit provided in an Act enacted on or after the date of
- 13 enactment of this Act.
- 14 SEC. 404. RESCISSION MEASURES CONSIDERED.
- 15 (a) Rules Amendment.—Clause 6(c) of rule XIII
- 16 of the Rules of the House of Representatives is amended
- 17 by inserting before the period ", or a rule or order that
- 18 limits any amendment otherwise in order to a rescission
- 19 bill".

- 1 (b) Automatic Allocations Reductions.—
- 2 Clause 4(b) of rule X of the Rules of the House of Rep-
- 3 resentatives is amended by inserting "(1)" after "(b)", by
- 4 redesignating subparagraphs (1) through (6) as subdivi-
- 5 sions (A) through (F), respectively, and by adding at the
- 6 end the following:
- 7 "(2)(A) Whenever a rescission bill passes the House
- 8 of Representatives, the Committee on the Budget shall im-
- 9 mediately reduce the applicable allocations under section
- 10 302(a) of the Congressional Budget Act of 1974 by the
- 11 total amount of reductions in budget authority and in out-
- 12 lays resulting from such rescission bill.
- 13 "(B) As used in this subparagraph, the term 'rescis-
- 14 sion bill' means a bill or joint resolution which only re-
- 15 scinds, in whole or in part, budget authority and which
- 16 includes only titles corresponding to the most recently en-
- 17 acted appropriation bills that continue to include unobli-
- 18 gated balances.".
- 19 (c) Privileged Discharge Resolutions.—Rule
- 20 XIII of the Rules of the House of Representatives is
- 21 amended by adding at the end the following new clause:
- 22 "8. (a) By February 1, May 1, July 30, and Novem-
- 23 ber 11 of each session, the majority leader shall introduce
- 24 a rescission bill. If such bill is not introduced by that date,
- 25 then whenever a rescission bill is introduced during a ses-

- 1 sion on or after that date, a motion to discharge the com-
- 2 mittee from its consideration shall be privileged after the
- 3 10-legislative day period beginning on that date for the
- 4 first 5 such bills.
- 5 "(b) It shall not be in order to offer any amendment
- 6 to a rescission bill except an amendment that increases
- 7 the amount of budget authority that such bill rescinds.
- 8 "(c) As used in this clause and in clause 6, the term
- 9 'rescission bill' has the meaning given such term in clause
- 10 4(b)(2)(B) of rule X.".
- 11 (d) POINT OF ORDER.—Rule XXI of the Rules of the
- 12 House of Representatives (as amended by subsection (d))
- 13 is further amended by adding at the end the following new
- 14 clause:
- 15 "9. It shall not be in order to consider any rescission
- 16 bill, or conference report thereon or amendment thereto,
- 17 unless—
- 18 "(1) in the case of such bill or conference re-
- 19 port thereon, it is made available to Members and
- the general public on the Internet for at least 48
- 21 hours before its consideration; or
- (2) (A) in the case of an amendment to such
- rescission bill made in order by a rule, it is made
- available to Members and the general public on the
- Internet within one hour after the rule is filed; or

1	"(B) in the case of an amendment under an
2	open rule, it is made available to Members and the
3	general public on the Internet immediately after
4	being offered; in a format that is searchable and
5	sortable.
6	"(3) No amendment to an amendment to a re-
7	scission bill shall be in order unless germane to the
8	amendment to which it is offered.".
9	TITLE V—BIENNIAL BUDGET
10	DEFICIT REDUCTION
11	SEC. 501. JOINT COMMITTEE ON DEFICIT REDUCTION.
12	(a) Establishment and Composition.—
13	(1) In general.—There is established a Joint
14	Committee on Deficit Reduction (referred to in this
15	Act as the "joint committee") to be composed of 20
16	members as follows:
17	(A) Ten members of the House of Rep-
18	resentatives, including 5 members appointed
19	from the majority party by the Speaker of the
20	House and 5 members from the minority party
21	to be appointed by the minority leader.
22	(B) Ten members of the Senate, including
23	5 members appointed from the majority party
24	by the majority leader of the Senate and 5

	100
1	members from the minority party to be ap-
2	pointed by the minority leader.
3	(2) Vacancy.—A vacancy in the joint com-
4	mittee shall not affect the power of the remaining
5	members to execute the functions of the joint com-
6	mittee, and shall be filled in the same manner as the
7	original selection.
8	(3) AGREEMENT.—No recommendation shall be
9	made by the joint committee except upon the major-
10	ity vote of the members from each House, respec-
11	tively.
12	(4) Public meetings.—The joint committee
13	shall hold not fewer than 5 public hearings in pre-
14	paring legislation as required under section 502.
15	(b) Duties.—The joint committee shall be respon-
16	sible for reporting biennial legislation as provided in sec-
17	tion 502.
18	(c) Resources.—The joint committee may utilize
19	the resources of the House and Senate.
20	SEC. 502. BIENNIAL BUDGET DEFICIT REDUCTION LEGISLA
21	TION.
22	(a) AGENCY REPORTS.—Not later than June 1st of

23 each odd numbered year, the Government Accountability

24 Office and Congressional Budget Office shall report to the

1	(1) recommendations for eliminating waste,
2	fraud, abuse, and ineffective, duplicative, or out-
3	dated Government programs and recommendations
4	for streamlining, consolidating, or eliminating waste-
5	ful Government programs; and
6	(2) the projected savings of the recommenda-
7	tions over the 2-year period of the current budget
8	cycle.
9	(b) Deficit Reduction Target.—In this section,
10	the term "deficit reduction target" means savings over the
11	2-year period of the current budget cycle of 10 percent
12	of the 2 preceding years' budget deficit but not exceeding
13	10 percent of the preceding year's outlays and not less
14	than 1 percent of the preceding year's outlays.
15	(c) Legislation.—
16	(1) Introduction.—Not later than July 15th
17	of each odd numbered year, the chairman or ranking
18	member of the joint committee or their designees
19	shall introduce legislation (referred to in this Act as
20	the "legislation") which shall be referred to the joint
21	committee—
22	(A) to eliminate or reduce spending on
23	wasteful, fraudulent, abusive, ineffective, dupli-
24	cative, or outdated Government programs; and

- 1 (B) that achieves a savings equal to or 2 greater than the deficit reduction target.
 - (2) DISCHARGE.—After the legislation is introduced and made public for at least 72 hours, the joint committee shall discharge the legislation not later than 2 weeks after introduction to the House and the Senate and report the legislation with a favorable recommendation, unfavorable recommendation, or no recommendation.
 - (3) Consideration.—Once the legislation is discharged from the joint committee, it shall be in order in the House or the Senate, as appropriate, to move to the legislation not later than September 15th of the year of introduction. The legislation shall not be subject to amendment or points of order. Debate on the legislation shall be limited to 20 hours in the Senate and 3 hours in the House.
 - (4) OTHER HOUSE.—Upon passage of legislation in the House or the Senate under paragraph (3), it shall be in order for the other house to move to the respective bill not later than September 25th with the same rules of debate.
 - (5) Veto.—If the legislation is vetoed, both the House and the Senate shall vote on whether override the veto not later than 1 week after the veto.

- 1 (d) Adjustment of Budget Caps.—If legislation
- 2 is enacted pursuant to this title, the Chairmen of the
- 3 House and Senate Committees on the Budget shall reduce
- 4 the appropriate budgetary allocations and levels in the
- 5 most recently enacted budget resolution to reflect the re-
- 6 ductions achieved by such legislation, including the discre-
- 7 tionary spending caps established in title III.

8 SEC. 503. DEBT BUYBACK FUND.

- 9 (a) Establishment.—There is established in the
- 10 Treasury of the United States a trust fund to be known
- 11 as the "Debt Buyback Fund" (in this section referred to
- 12 as the "Trust Fund").
- 13 (b) Savings.—There is appropriated to the Trust
- 14 Fund amounts equivalent to the reductions in Federal
- 15 spending, as estimated by the Secretary of the Treasury
- 16 from time to time, as a result of the laws enacted pursuant
- 17 to this title.
- 18 (c) USE OF FUNDS.—The Secretary of the Treasury
- 19 shall use the moneys in the Trust Fund solely to pay at
- 20 maturity, or to redeem or buy before maturity, an obliga-
- 21 tion of the Government included in the public debt.
- 22 (d) Prohibition on Reissuing Debt.—Any obliga-
- 23 tion of the Government which is paid, redeemed, or bought
- 24 with money from the Trust Fund shall be canceled and
- 25 retired and may not be reissued.

1	TITLE VI—PAYGO HONESTY
2	WITH RESPECT TO TRUST
3	FUNDS AND EMERGENCY
4	DESIGNATIONS
5	SEC. 601. PAYGO AND TRUST FUNDS.
6	(a) In General.—Any increase in revenues or re-
7	duced spending in a Federal trust fund resulting from a
8	bill, amendment, resolution, motion, or conference report
9	shall—
10	(1) not be counted for purposes of offsetting
11	revenues, receipts, or discretionary spending under
12	the Congressional Budget Act of 1974 or the Statu-
13	tory Pay-As-You-Go Act of 2010; and
14	(2) only be used for the purposes of the Federal
15	trust as provided by law.
16	(b) Intergovernmental Transfers.—Nothing in
17	this section shall impact intergovernmental lending from
18	a Federal trust fund to annual government operations.
19	SEC. 602. EMERGENCY DESIGNATIONS.
20	Section 4(g)(3) of the Statutory Pay-As-You-Go Act
21	of 2010 (Public Law 111–139) is amended to read as fol-
22	lows:
23	"(3) Procedure in the senate and vote
24	REQUIREMENT.—

1	"(A) IN GENERAL.—When the Senate is
2	considering a PAYGO Act, any provision mak-
3	ing an emergency designation shall be stricken
4	from the measure and may not be offered as an
5	amendment from the floor unless a waiver is of-
6	fered and agreed to.
7	"(B) Supermajority waiver and ap-
8	PEALS.—
9	"(i) Waiver.—Subparagraph (A) may
10	be waived or suspended in the Senate only
11	by an affirmative vote of two-thirds of the
12	Members, duly chosen and sworn.
13	"(ii) Appeals in the Sen-
14	ate from the decisions of the Chair relating
15	to any provision of this subsection shall be
16	limited to 1 hour, to be equally divided be-
17	tween, and controlled by, the appellant and
18	the manager of the bill or joint resolution,
19	as the case may be. An affirmative vote of
20	two-thirds of the Members of the Senate,
21	duly chosen and sworn, shall be required to
22	sustain an appeal of the ruling of the
23	Chair on a point of order raised under this
24	subsection.

1	"(C) Waiver Petition.—Prior to making
2	a motion to waive under this paragraph, a Sen-
3	ator shall file a petition—
4	"(i) signed by 16 members requesting
5	the waiver;
6	"(ii) with a Member of both the ma-
7	jority and minority signing; and
8	"(iii) stating that the spending is an
9	emergency as described in subparagraph
10	(D).
11	"(D) Emergency spending.—
12	"(i) In general.—For purposes of
13	this subparagraph, spending is emergency
14	spending if the spending is—
15	"(I) necessary, essential, or vital
16	(not merely useful or beneficial);
17	"(II) sudden, quickly coming into
18	being, and not building up over time;
19	"(III) an urgent, pressing, and
20	compelling need requiring immediate
21	action;
22	"(IV) subject to clause (ii), un-
23	foreseen, unpredictable, and unantici-
24	pated; and

1	"(V) not permanent, temporary
2	in nature.
3	"(ii) Unforseen.—An emergency
4	that is part of an aggregate level of antici-
5	pated emergencies, particularly when nor-
6	mally estimated in advance, is not unfore-
7	seen.".
8	TITLE VII—CREDIT REFORM
9	SEC. 701. CREDIT REFORM ACT TREATMENT OF THE PUR-
10	CHASE OF PRIVATE STOCK, EQUITY, OR CAP-
11	ITAL.
12	Section 502(5) of the Federal Credit Reform Act of
13	1990 (2 U.S.C. 661a(5)) is amended by inserting at the
14	end the following:
15	"(G) The cost of the purchase of stock, equity,
16	capital, or debt instruments, or the option to pur-
17	chase any such assets, of a private or publicly-traded
18	company or any enterprise under the conservator-
19	ship of the Federal Government shall be determined
20	on a fair value basis according to Financial Account-
21	ing Standards No. 157 of the Financial Accounting
22	Standards Board.".

1	TITLE VIII—RESPONSIBLE
2	HEALTH CARE BUDGETING
3	LIMITS
4	Subtitle A—Cost Containment of
5	the CLASS Program
6	SEC. 801. CLASS FUNDING WARNING.
7	For purposes of section 1105(i) of title 31, United
8	States Code, and this subtitle, a determination in 2 con-
9	secutive annual reports of the Board of Trustees of the
10	CLASS Independence Fund established under section
11	3206 of the Public Health Service Act (42 U.S.C. 300ll–
12	5) that the CLASS Independence Fund is not projected
13	to be actuarially sound over the 75-year period addressed
14	in each such report shall be treated as a CLASS funding
15	warning in the year in which the second such report is
16	made.
17	SEC. 802. PRESIDENTIAL SUBMISSION OF LEGISLATION.
18	(a) In General.—Section 1105 of title 31, United
19	States Code, is amended by adding at the end the fol-
20	lowing new subsection:
21	``(i)(1) If a CLASS funding warning under section
22	801 of the Deficit Reduction and Budget Reform Act of
23	2011 is made in a year, the President shall submit to Con-
24	gress, within the 15-day period beginning on the date of
25	the budget submission to Congress under subsection (a)

- 1 for the succeeding year, proposed legislation to respond
- 2 to such warning.
- 3 "(2) Paragraph (1) does not apply if, during the year
- 4 in which the warning is made, legislation is enacted which
- 5 makes the CLASS Independence Fund established under
- 6 section 3206 of the Public Health Service Act (42 U.S.C.
- 7 300ll-5) actuarially sound for the 75-year period that be-
- 8 gins in such year not later than 30 days after the date
- 9 of the enactment of such legislation.".
- 10 (b) Sense of Congress.—It is the sense of Con-
- 11 gress that legislation submitted pursuant to section
- 12 1105(i) of title 31, United States Code, in a year should
- 13 be designed to make the CLASS Independence Fund es-
- 14 tablished under section 3206 of the Public Health Service
- 15 Act (42 U.S.C. 300ll–5) actuarially sound for the 75-year
- 16 period that begins in such year.
- 17 SEC. 803. PROCEDURES IN THE HOUSE OF REPRESENTA-
- 18 TIVES.
- 19 (a) Introduction and Referral of President's
- 20 Legislative Proposal.—
- 21 (1) Introduction.—In the case of a legislative
- proposal submitted by the President pursuant to sec-
- tion 1105(i) of title 31, United States Code, within
- the 15-day period specified in paragraph (1) of such
- 25 section, the majority leader of the House of Rep-

1	resentatives (or his designee) and the Minority
2	Leader of the House of Representatives (or his des-
3	ignee) shall introduce such proposal (by request),
4	the title of which is as follows: "A bill to respond to
5	a CLASS funding warning." Such bill shall be intro-
6	duced within 3 legislative days after Congress re-
7	ceives such proposal.
8	(2) Referral.—Any legislation introduced
9	pursuant to paragraph (1) shall be referred to the
10	appropriate committees of the House of Representa-
11	tives.
12	(b) Direction to the Appropriate House Com-
13	MITTEES.—
14	(1) In General.—In the House, in any year
14 15	(1) In general.—In the House, in any year during which the President is required to submit
15	during which the President is required to submit
15 16	during which the President is required to submit proposed legislation to Congress under section
15 16 17	during which the President is required to submit proposed legislation to Congress under section 1105(i) of title 31, United States Code, the appro-
15 16 17 18	during which the President is required to submit proposed legislation to Congress under section 1105(i) of title 31, United States Code, the appro- priate committees shall report CLASS funding legis-
15 16 17 18 19	during which the President is required to submit proposed legislation to Congress under section 1105(i) of title 31, United States Code, the appropriate committees shall report CLASS funding legislation by not later than June 30 of such year.
15 16 17 18 19 20	during which the President is required to submit proposed legislation to Congress under section 1105(i) of title 31, United States Code, the appropriate committees shall report CLASS funding legislation by not later than June 30 of such year. (2) CLASS FUNDING LEGISLATION.—For pur-
15 16 17 18 19 20 21	during which the President is required to submit proposed legislation to Congress under section 1105(i) of title 31, United States Code, the appropriate committees shall report CLASS funding legislation by not later than June 30 of such year. (2) CLASS FUNDING LEGISLATION.—For purposes of this section, the term "CLASS funding leg-
15 16 17 18 19 20 21 22	during which the President is required to submit proposed legislation to Congress under section 1105(i) of title 31, United States Code, the appropriate committees shall report CLASS funding legislation by not later than June 30 of such year. (2) CLASS FUNDING LEGISLATION.—For purposes of this section, the term "CLASS funding legislation" means—

1	submitted within the 15-day period referred to
2	in such subsection; or
3	(B) any bill the title of which is as follows:
4	"A bill to respond to a CLASS funding warn-
5	ing.".
6	(3) Certification.—With respect to any
7	CLASS funding legislation or any amendment to
8	such legislation to respond to a CLASS funding
9	warning, the chairman of the Committee on the
10	Budget of the House shall certify—
11	(A) whether or not such legislation makes
12	the CLASS Independence Fund established
13	under section 3206 of the Public Health Service
14	Act (42 U.S.C. 300ll-5) actuarially sound for
15	the 75-year period that begins with the year in
16	which the legislation is introduced; and
17	(B) with respect to such an amendment,
18	whether the legislation, as amended, would
19	make the CLASS Independence Fund estab-
20	lished under section 3206 of the Public Health
21	Service Act (42 U.S.C. 300ll-5) actuarially
22	sound for the 75-year period that begins with
23	the year in which the amendment is offered.
24	(4) Amendments.—During any committee
25	consideration of any CLASS funding legislation.

- only an amendment to such legislation that is ger-
- 2 mane and for which there is an affirmative certifi-
- 3 cation under paragraph (3)(B) shall be in order.
- 4 (c) Fallback Procedure for Floor Consider-
- 5 ATION IF THE HOUSE FAILS TO VOTE ON FINAL PAS-
- 6 SAGE BY JULY 30.—
- 7 (1) After July 30 of any year during which the 8 President is required to submit proposed legislation 9 to Congress under section 1105(i) of title 31, United 10 States Code, unless the House of Representatives 11 has voted on final passage of any CLASS funding 12 legislation for which there is an affirmative certifi-13 cation under subsection (b)(3)(A), then, after the ex-14 piration of not less than 30 calendar days (and con-15 currently 5 legislative days), it is in order to move 16 to discharge any committee to which CLASS fund-17 ing legislation which has such a certification and 18 which has been referred to such committee for 30 19 calendar days from further consideration of the leg-20 islation.
 - (2) A motion to discharge may be made only by an individual favoring the legislation, may be made only if supported by one-fifth of the total membership of the House (a quorum being present), and is highly privileged in the House. Debate thereon shall

22

23

24

- be limited to not more than one hour, the time to
 be divided in the House equally between those favoring and those opposing the motion. An amendment
 to the motion is not in order, and it is not in order
 to move to reconsider the vote by which the motion
 is agreed to or disagreed to.
- 7 (3) Notwithstanding paragraph (1), it shall not 8 be in order to move to discharge a committee from 9 further consideration of CLASS funding legislation 10 pursuant to this subsection during a session of a 11 Congress if, during the previous session of the Con-12 gress, the House passed CLASS funding legislation 13 for which there is an affirmative certification under 14 subsection (b)(3)(A).
- (d) Floor Consideration in the House of Dis-16 Charged Legislation.—
- 17 (1) In the House, not later than 3 legislative 18 days after any committee has been discharged from 19 further consideration of legislation under subsection 20 (c), the Speaker shall resolve the House into the 21 Committee of the Whole for consideration of the leg-22 islation.
 - (2) The first reading of the legislation shall be dispensed with. All points of order against consideration of the legislation are waived. General debate

24

1 shall be confined to the legislation and shall not ex-2 ceed five hours, which shall be divided equally be-3 tween those favoring and those opposing the legislation. After general debate the legislation shall be 5 considered for amendment under the five-minute 6 rule. During consideration of the legislation, no 7 amendments shall be in order in the House or in the 8 Committee of the Whole except those which are ger-9 mane and for which there has been an affirmative 10 certification under subsection (b)(3)(B). All points of order against consideration of any such amend-12 ment in the Committee of the Whole are waived. 13 The legislation, together with any amendments 14 which shall be in order, shall be considered as read. 15 During the consideration of the bill for amendment, 16 the Chairman of the Committee of the Whole may 17 accord priority in recognition on the basis of wheth-18 er the Member offering an amendment has caused it 19 to be printed in the portion of the Congressional 20 Record designated for that purpose in clause 8 of Rule XVIII of the Rules of the House of Represent-22 atives. Debate on any amendment shall not exceed 23 one hour, which shall be divided equally between 24 those favoring and those opposing the amendment, 25 and no pro forma amendments shall be offered dur-

11

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

ing the debate. The total time for debate on all amendments shall not exceed 10 hours. At the conclusion of consideration of the legislation for amendment, the Committee shall rise and report the legislation to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the legislation and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions. If the Committee of the Whole rises and reports that it has come to no resolution on the bill, then on the next legislative day the House shall, immediately after the third daily order of business under clause 1 of Rule XIV of the Rules of the House of Representatives, resolve into the Committee of the Whole for further consideration of the bill.

- (3) All appeals from the decisions of the Chair relating to the application of the Rules of the House of Representatives to the procedure relating to any such legislation shall be decided without debate.
- (4) Except to the extent specifically provided in the preceding provisions of this subsection, consideration of any such legislation and amendments thereto (or any conference report thereon) shall be gov-

- 1 erned by the Rules of the House of Representatives
- 2 applicable to other bills and resolutions, amend-
- 3 ments, and conference reports in similar cir-
- 4 cumstances.
- 5 (e) Legislative Day Defined.—As used in this
- 6 section, the term "legislative day" means a day on which
- 7 the House of Representatives is in session.
- 8 (f) RESTRICTION ON WAIVER.—In the House, the
- 9 provisions of this section may be waived only by a rule
- 10 or order proposing only to waive such provisions.
- 11 (g) Rulemaking Power.—The provisions of this
- 12 section are enacted by the Congress—
- 13 (1) as an exercise of the rulemaking power of
- the House of Representatives and, as such, shall be
- 15 considered as part of the rules of that House and
- shall supersede other rules only to the extent that
- they are inconsistent therewith; and
- 18 (2) with full recognition of the constitutional
- right of that House to change the rules (so far as
- they relate to the procedures of that House) at any
- 21 time, in the same manner, and to the same extent
- as in the case of any other rule of that House.
- 23 SEC. 804. PROCEDURES IN THE SENATE.
- 24 (a) Introduction and Referral of President's
- 25 Legislative Proposal.—

1	(1) Introduction.—In the case of a legislative
2	proposal submitted by the President pursuant to sec-
3	tion 1105(i) of title 31, United States Code, within
4	the 15-day period specified in paragraph (1) of such
5	section, the majority leader and minority leader of
6	the Senate (or their designees) shall introduce such
7	proposal (by request), the title of which is as follows:
8	"A bill to respond to a CLASS funding warning."
9	Such bill shall be introduced within 3 days of session
10	after Congress receives such proposal.
11	(2) Referral.—Any legislation introduced
12	pursuant to paragraph (1) shall be referred to the
13	Committee on Health, Education, Labor, and Pen-
14	sions.
15	(b) CLASS Funding Legislation.—For purposes
16	of this section, the term "CLASS funding legislation"
17	means—
18	(1) legislation introduced pursuant to sub-
19	section (a)(1), but only if the legislative proposal
20	upon which the legislation is based was submitted
21	within the 15-day period referred to in such sub-
22	section; or
23	(2) any bill the title of which is as follows: "A
24	bill to respond to a CLASS funding warning.".
25	(c) Qualification for Special Procedures.—

1	(1) In general.—The special procedures set
2	forth in subsections (d), (e), and (f) shall apply to
3	CLASS funding legislation, as described in sub-
4	section (b), only if the legislation—
5	(A) is CLASS funding legislation that is
6	passed by the House of Representatives; or
7	(B) contains matter within the jurisdiction
8	of the Committee on Health, Education, Labor,

and Pensions in the Senate.

- (2) Failure to Qualify for special procedures.—If the CLASS funding legislation does not satisfy paragraph (1), then the legislation shall be considered under the ordinary procedures of the Standing Rules of the Senate.
- (d) Discharge.—

(1) IN GENERAL.—If the Committee on Health, Education, Labor, and Pensions has not reported CLASS funding legislation described in subsection (c)(1) by June 30 of a year in which the President is required to submit CLASS funding legislation to Congress under section 1105(i) of title 31, United States Code, then any Senator may move to discharge the Committee of any single CLASS funding legislation measure.

- 1 (2) Debate limits.—Debate in the Senate on 2 any such motion to discharge, and all appeals in 3 connection therewith, shall be limited to not more than 2 hours. The time shall be equally divided be-5 tween, and controlled by, the maker of the motion 6 and the majority leader, or their designees, except 7 that in the event the majority leader is in favor of 8 such motion, the time in opposition thereto shall be 9 controlled by the minority leader or the minority 10 leader's designee. A point of order under this sub-11 section may be made at any time. It is not in order 12 to move to proceed to another measure or matter 13 while such motion (or the motion to reconsider such 14 motion) is pending.
 - (3) AMENDMENTS.—No amendment to the motion to discharge shall be in order.
 - (4) EXCEPTION IF CERTIFIED LEGISLATION ENACTED.—Notwithstanding paragraph (1), it shall not be in order to discharge the Committee from further consideration of CLASS funding legislation pursuant to this subsection during a session of a Congress if the chairman of the Committee on the Budget of the Senate certifies that CLASS funding legislation has been enacted that makes the CLASS Independence Fund established under section 3206

16

17

18

19

20

21

22

23

24

of the Public Health Service Act (42 U.S.C. 300ll–

2 5) actuarially sound for the 75-year period that be-

gins with the year in which the legislation is en-

4 acted.

(e) Consideration.—

- (1) MOTION TO PROCEED.—After the date on which the Committee on Health, Education, Labor, and Pensions has reported CLASS funding legislation described in subsection (c)(1), or has been discharged (under subsection (d)) from further consideration of, such legislation, it is in order (even though a previous motion to the same effect has been disagreed to) for any Member of the Senate to move to proceed to the consideration of such legislation. Adoption of the motion shall require an affirmative vote of the majority of the Members, duly chosen and sworn.
- (2) Debate.—All points of order against a CLASS funding legislation and against consideration of a CLASS funding legislation are waived. Consideration of a spending reduction bill and of all debatable motions and appeals in connection therewith shall not exceed a total of 30 hours. Debate shall be divided equally between the majority and minority leaders or their designees. A motion further to limit

- debate on a CLASS funding legislation is in order,
- 2 shall require an affirmative vote of the majority of
- 3 the Members duly chosen and sworn, and is not de-
- 4 batable. Any debatable motion or appeal is debatable
- for not to exceed 1 hour, to be divided equally be-
- 6 tween those favoring and those opposing the motion
- 7 or appeal. All time used for consideration of a
- 8 CLASS funding legislation, including time used for
- 9 quorum calls and voting, shall be counted against
- the total 30 hours of consideration.
- 11 (f) Only Germane, Actuarially Sound Amend-
- 12 MENTS PERMITTED.—During any committee or floor con-
- 13 sideration of any CLASS funding legislation, only an
- 14 amendment to such legislation that is germane and for
- 15 which there has been an affirmative certification under
- 16 subsection (d)(4) shall be in order.
- 17 (g) Rules of the Senate.—This section is enacted
- 18 by the Senate—
- 19 (1) as an exercise of the rulemaking power of
- the Senate and as such it is deemed a part of the
- 21 rules of the Senate, but applicable only with respect
- to the procedure to be followed in the Senate in the
- case of a bill described in this paragraph, and it su-
- persedes other rules only to the extent that it is in-
- consistent with such rules; and

1	(2) with full recognition of the constitutional
2	right of the Senate to change the rules (so far as re-
3	lating to the procedure of the Senate) at any time,
4	in the same manner, and to the same extent as in
5	the case of any other rule of the Senate.
6	Subtitle B-Modification of Medi-
7	care Cost Containment Trigger
8	SEC. 811. MODIFICATION OF MEDICARE COST CONTAIN-
9	MENT TRIGGER.
10	Section 801(a) of the Medicare Prescription Drug,
11	Improvement, and Modernization Act of 2003 (42 U.S.C.
12	1395i note) is amended by adding at the end the following
13	new paragraph:
14	"(4) DISREGARD OF PPACA.—On and after the
15	date of the enactment of this paragraph, any deter-
16	mination under subparagraph (A) (with respect to
17	compiling information) or subparagraph (B) of para-
18	graph (1) shall be made as if the provisions of, and
19	amendments made by, the Patient Protection and
20	Affordable Care Act (Public Law 111–148) and the
21	Health Care and Education Reconciliation Act of
22	2010 (Public Law 11–152), had not been enacted.".