

Monday, November 1, 1999

# Daily Digest

## HIGHLIGHTS

See Résumé of Congressional Activity.

## Senate

### Chamber Action

*Routine Proceedings, pages S13586–S13617*

**Measures Introduced:** Four bills and two resolutions were introduced, as follows: S. 1836–1839, and S. Res. 212–213. **Page S13605**

**Measures Reported:** Reports were made as follows: S. 623, to amend Public Law 89–108 to increase authorization levels for State and Indian tribal, municipal, rural, and industrial water supplies, to meet current and future water quantity and quality needs of the Red River Valley, to deauthorize certain project features and irrigation service areas, to enhance natural resources and fish and wildlife habitat, with amendments. (S. Rept. No. 106–203)

S. 1052, to implement further the Act (Public Law 94–241) approving the Covenant to Establish a Commonwealth of the Northern Mariana Islands in Political Union with the United States of America, with an amendment in the nature of a substitute. (S. Rept. No. 106–204) **Page S13605**

#### Measures Passed:

**Senate Employees Representation:** Senate agreed to S. Res. 213, to authorize testimony, document production, and representation of employees in the Senate in *Bonnie Mendelson v. Delaware River and Bay Authority*. **Pages S13616–17**

**African Growth and Opportunity Act:** Senate resumed consideration of H.R. 434, to authorize a new trade and investment policy for sub-Saharan Africa, taking action on the following amendments proposed thereto: **Pages S13592–97**

#### Pending:

Lott (for Roth/Moynihan) Amendment No. 2325, in the nature of a substitute. **Page S13592**

Lott Amendment No. 2332 (to Amendment No. 2325), of a perfecting nature. **Page S13592**

Lott Amendment No. 2333 (to Amendment No. 2332), of a perfecting nature. **Page S13592**

Lott motion to commit with instructions (to Amendment No. 2333), of a perfecting nature. **Page S13592**

Lott Amendment No. 2334 (to the instructions of the motion to commit), of a perfecting nature. **Page S13592**

#### Withdrawn:

Lott (for Ashcroft) Amendment No. 2340 (to Amendment No. 2334), to establish a Chief Agricultural Negotiator in the Office of the United States Trade Representative. **Page S13592**

**District of Columbia/Labor/HHS/Education Appropriations Conference Report—Agreement:** A unanimous-consent agreement was reached providing for further consideration of the conference report on H.R. 3064, making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against revenues of said District for the fiscal year ending September 30, 2000, on Tuesday, November 2, 1999. **Page S13617**

A further unanimous-consent agreement was reached providing for the allocation of time with respect to the time controlled by the Democratic Leader on the conference report. **Page S13617**

#### Messages From the House:

**Page S13604**

#### Measures Placed on Calendar:

**Page S13604**

#### Communications:

**Page S13604**

#### Petitions:

**Pages S13604–05**

#### Statements on Introduced Bills:

**Pages S13605–07**

#### Additional Cosponsors:

**Pages S13607–08**

#### Amendments Submitted:

**Pages S13609–13**

#### Notices of Hearings:

**Pages S13613–14**

#### Additional Statements:

**Pages S13614–16**

**Adjournment:** Senate convened at 12 noon, and adjourned at 5:33 p.m., until 9:30 a.m., on Tuesday, November 2, 1999. (For Senate's program, see the remarks of the Acting Majority Leader in today's Record on page S13617.)

### Committee Meetings

No committee meetings were held.

# House of Representatives

## Chamber Action

**Bills Introduced:** 8 public bills, H.R. 3185–3192; and 2 resolutions, H. Con. Res. 217 and H. Res. 349, were introduced.

Pages H11195–96

**Reports Filed:** Reports were filed today as follows:

H.R. 359, to clarify the intent of Congress in Public Law 93–632 to require the Secretary of Agriculture to continue to provide for the maintenance and operation of 18 concrete dams and weirs that were located in the Emigrant Wilderness at the time the wilderness area was designated in that Public Law (H. Rept. 106–425);

H.R. 1235, to authorize the Secretary of the Interior to enter into contracts with the Solano County Water Agency, California, to use Solano Project facilities for impounding, storage, and carriage of non-project water for domestic, municipal, industrial, and other beneficial purposes (H. Rept. 106–426);

H.R. 2737, to authorize the Secretary of the Interior to convey to the State of Illinois certain Federal land associated with the Lewis and Clark National Historic Trail to be used as an historic and interpretive site along the trail, amended (H. Rept. 106–427);

H. Con. Res. 189, expressing the sense of the Congress regarding the wasteful and unsportsmanlike practice known as shark finning, amended (H. Rept. 106–428);

H.R. 2418, to amend the Public Health Service Act to revise and extend programs relating to organ procurement and transplantation, amended (H. Rept. 106–429);

H. Res. 348, agreeing to the conference requested by the Senate on the Senate amendment to the bill (H.R. 2990) to amend the Internal Revenue Code of 1986 to allow individuals greater access to health insurance through a health care tax deduction, a long-term care deduction, and other health-related tax incentives, to amend the Employee Retirement Income Security Act of 1974 to provide access to and choice in health care through association health plans, to amend the Public Health Service Act to create new pooling opportunities for small employers to obtain greater access to health coverage through HealthMarts; to amend title I of the Employee Retirement Income Security Act of 1974, title XXVII of the Public Health Service Act, and the Internal Revenue Code of 1986 to protect consumers in managed care plans and other health coverage (H. Rept. 106–430);

H.R. 170, to require certain notices in any mailing using a game of chance for the promotion of a

product or service, amended (H. Rept. 106–431); and

H.R. 3137, to amend the Presidential Transition Act of 1963 to provide for training of individuals a President-elect intends to nominate as department heads or appoint to key positions in the Executive Office of the President (H. Rept. 106–432).

Page H11195

**Speaker pro Tempore:** Read a letter from the Speaker wherein he designated Representative Thornberry to act as Speaker pro tempore for today.

Page H11147

**Recess:** The House recessed at 12:45 p.m. and reconvened at 2:00 p.m.

Page H11149

**Presidential Message—Re Sudan:** Read a message from the President wherein he transmitted his notice stating the national emergency with Sudan is to continue in effect beyond Nov. 3, 1999—referred to the Committee on International Relations and ordered to be printed (H. Doc. 106–151).

Page H11149

**Suspensions:** The House agreed to suspend the rules and pass the following measures:

**Dugger Mountain Alabama Wilderness:** H.R. 2632, to designate certain Federal lands in the Talladega National Forest in the State of Alabama as the Dugger Mountain Wilderness; Pages H11152–53

**Acquisition of Water Rights for Central Utah Project:** H.R. 2889, to amend the Central Utah Project Completion Act to provide for acquisition of water and water rights for Central Utah Project purposes, completion of Central Utah project facilities, and implementation of water conservation measures;

Pages H11153–54

**Advocating the Elimination of Shark Finning:** H. Con. Res. 189, amended, expressing the sense of the Congress regarding the wasteful and unsportsmanlike practice known as shark finning;

Pages H11154–59

**Clear Creek, California Distribution System Conveyance:** H.R. 862, amended, to authorize the Secretary of the Interior to implement the provisions of the Agreement conveying title to a Distribution System from the United States to the Clear Creek Community Services District. Agreed to amend the title;

Pages H11159–60

**Sly Park, California Conveyance:** H.R. 992, amended, to convey the Sly Park Dam and Reservoir to the El Dorado Irrigation District; Pages H11160–61

**Dual Use of Solano Project, California Facilities:** H.R. 1235, to authorize the Secretary of the Interior to enter into contracts with the Solano County Water Agency, California, to use Solano Project facilities for impounding, storage, and carriage of non-project water for domestic, municipal, industrial, and other beneficial purposes; **Pages H11161–62**

**District of Columbia College Access:** Agreed to the Senate amendment to H.R. 974, to establish a program to afford high school graduates from the District of Columbia the benefits of in-State tuition at State colleges and universities outside the District of Columbia—clearing the measure for the President. **Pages H11170–76**

**Monument to Honor Service in Civil Defense and Emergency Management Programs:** H.R. 348, to authorize the construction of a monument to honor those who have served the Nation's civil defense and emergency management programs (passed by yeas and nays vote of 349 yeas to 4 nays, Roll No. 550); and **Pages H11150–51, H11176–77**

**Lewis and Clark Trail, Illinois Land Conveyance:** H.R. 2737, amended, to authorize the Secretary of the Interior to convey to the State of Illinois certain Federal land associated with the Lewis and Clark National Historic Trail to be used as an historic and interpretive site along the trail (passed by yeas and nays vote of 355 yeas with none voting "nay", Roll No. 551). **Pages H11151–52, H11177–78**

**Suspension Failed—Use of Electronic Records and Signatures:** The House failed to pass H.R. 1714, amended, to facilitate the use of electronic records and signatures in interstate or foreign commerce (failed to pass, with 2/3 required to pass, by yeas and nays vote of 234 yeas to 122 nays, Roll No. 552). **Pages H11162–70, H11178**

**Recess:** The House recessed at 4:30 p.m. and reconvened at 6:00 p.m. **Page H11176**

**Senate Messages:** Message received from the Senate appears on page H11147.

**Quorum Calls—Votes:** Three yeas and nays votes developed during the proceedings of the House today and appear on pages H11176–77, H11177, and H11178. There were no quorum calls.

**Adjournment:** The House met at 12:30 p.m. and adjourned at 8:36 p.m.

## Committee Meetings

### QUALITY CARE FOR THE UNINSURED ACT—MOTION TO GO TO CONFERENCE

*Committee on Rules:* Granted, by voice vote, a rule providing that the House disagrees to the Senate

amendment to H.R. 2990, Quality Care for the Uninsured Act of 1999. The rule provides that the House agrees to the conference requested by the Senate thereon.

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## COMMITTEE MEETINGS FOR TUESDAY, NOVEMBER 2, 1999

*(Committee meetings are open unless otherwise indicated)*

### Senate

*Committee on Banking, Housing, and Urban Affairs:* to hold hearings on the World Trade Organization, its Seattle Ministerial, and the Millennium Round, 10 a.m., SD–538.

*Committee on Energy and Natural Resources:* Subcommittee on Forests and Public Land Management, to hold oversight hearings on the recent announcement by President Clinton to review approximately 40 million acres of national forest lands for increased protection, 9:30 a.m., SD–366.

*Committee on Foreign Relations:* to hold hearings on the nomination of Avis Thayer Bohlen, of the District of Columbia, a Career Member of the Senior Foreign Service, Class of Minister-Counselor, to be Assistant Secretary of State for Arms Control; Robert J. Einhorn, of the District of Columbia, to be Assistant Secretary of State for Nonproliferation; J. Stapleton Roy, of Pennsylvania, a Career Member of the Senior Foreign Service with the Personal Rank of Career Ambassador, to be Assistant Secretary of State for Intelligence and Research; Craig Gordon Dunkerley, of Massachusetts, a Career Member of the Senior Foreign Service, Class of Minister-Counselor, for the Rank of Ambassador during his tenure of Service as Special Envoy for Conventional Forces in Europe; and Norman A. Wulf, of Virginia, a Career Member of the Senior Executive Service, to be a Special Representative of the President, with the rank of Ambassador, 10 a.m., SD–419.

Full Committee, to hold hearings on the nomination of Charles Taylor Manatt, of the District of Columbia, to be Ambassador to the Dominican Republic; and the nomination of Anthony Stephen Harrington, of Maryland, to be Ambassador to the Federative Republic of Brazil, 2 p.m., SD–419.

Subcommittee on Near Eastern and South Asian Affairs, to hold hearings to examine extremist movements and their threat to the United States, 3 p.m., SD–419.

*Committee on the Judiciary:* business meeting to consider pending calendar business, Time to be announced, Room to be announced.

Full Committee, to hold hearings to examine public interest's concerning government lawsuits, 10:30 a.m., SD–226.

Subcommittee on Administrative Oversight and the Courts, to hold joint oversight hearings with the House Committee on the Judiciary's Subcommittee on Commercial and Administrative Law on bankruptcy judgeship needs, 2 p.m., 2141, Rayburn Building.

### House

*Committee on Commerce*, Subcommittee on Finance and Hazardous Materials, to mark up the following bills: H.R. 1954, Rental Fairness Act of 1999; H.R. 887, to amend the Securities and Exchange Act of 1934 to require improved disclosure of corporate charitable contributions; and H.R. 1089, Mutual Fund Tax Awareness Act of 1999, 10 a.m., 2123 Rayburn.

*Committee on Government Reform*, Subcommittee on Government Management, Information, and Technology, to mark up H.R. 2376, to require agencies to establish expedited review procedures for granting a waiver to a State under a grant program administered by the agency if another State has already been granted a similar waiver by the agency under such program, time to be announced, 2154 Rayburn.

*Committee on the Judiciary*, to continue mark up of H.R. 2366, Small Business Liability Reform Act of 1999, and to mark up H.R. 1869, Stalking Prevention and Victim Protection Act of 1999, 9:30 a.m., 2141 Rayburn.

*Committee on Resources*, Subcommittee on Forests and Forest Health, to mark up the following bills: H.R. 1680, to provide for the conveyance of Forest Service property in Kern County, California, in exchange for county lands suitable for inclusion in Sequoia National

Forest; H.R. 1749, to designate Wilson Creek in Avery and Caldwell Counties, North Carolina, as a component of the National Wild and Scenic Rivers System; H.R. 1969, Arizona National Forest Improvement Act of 1990; and H.R. 3089, to provide for a comprehensive scientific review of the current conservation status of the northern spotted owl as a result of implementation of the President's Northwest Forest Plan, which is a national strategy for the recovery of the species on public forest lands, 2 p.m., 1334 Longworth.

*Committee on Rules*, to consider the following: conference report to accompany S. 900, Financial Services Modernization Act of 1999; and H.R. 2389, County Schools Funding Revitalization Act of 1999, 1 p.m., H-313 Capitol.

*Committee on Small Business*, Subcommittee on Empowerment, hearing on H.R. 2373, Start-Up Success Accounts Act of 1999, 10 a.m., 2360 Rayburn.

### Joint Meetings

*Joint Meetings*: Senate Committee on the Judiciary, Subcommittee on Administrative Oversight and the Courts, to hold joint oversight hearings with the House Committee on the Judiciary's Subcommittee on Commercial and Administrative Law on bankruptcy judgeship needs, 2 p.m., 2141 Rayburn Building.

# Résumé of Congressional Activity

## FIRST SESSION OF THE ONE HUNDRED SIXTH CONGRESS

The first table gives a comprehensive résumé of all legislative business transacted by the Senate and House. The second table accounts for all nominations submitted to the Senate by the President for Senate confirmation.

### DATA ON LEGISLATIVE ACTIVITY

January 6 through October 31, 1999

	<i>Senate</i>	<i>House</i>	<i>Total</i>
Days in session .....	149	122	..
Time in session .....	1,076 hrs., 59'	1,016 hrs., 36'	..
Congressional Record:			
Pages of proceedings .....	13,583	11,145	..
Extensions of Remarks .....	..	2,213	..
Public bills enacted into law .....	28	57	85
Private bills enacted into law .....	2	..	2
Bills in conference .....	26	10	..
Measures passed, total .....	359	529	888
Senate bills .....	103	36	..
House bills .....	77	243	..
Senate joint resolutions .....	2	..	..
House joint resolutions .....	8	12	..
Senate concurrent resolutions .....	17	6	..
House concurrent resolutions .....	24	53	..
Simple resolutions .....	128	179	..
Measures reported, total .....	*291	*393	684
Senate bills .....	212	9	..
House bills .....	27	246	..
Senate joint resolutions .....	4	..	..
House joint resolutions .....	1	9	..
Senate concurrent resolutions .....	4	..	..
House concurrent resolutions .....	1	12	..
Simple resolutions .....	42	117	..
Special reports .....	18	11	..
Conference reports .....	..	20	..
Measures pending on calendar .....	181	60	..
Measures introduced, total .....	2,138	3,820	5,958
Bills .....	1,833	3,184	..
Joint resolutions .....	36	73	..
Concurrent resolutions .....	64	216	..
Simple resolutions .....	205	347	..
Quorum calls .....	7	2	..
Yea-and-nay votes .....	342	277	..
Recorded votes .....	..	270	..
Bills vetoed .....	..	4	..
Vetoes overridden .....	..	..	..

### DISPOSITION OF EXECUTIVE NOMINATIONS

January 6 through October 31, 1999

Civilian nominations totaling 394, disposed of as follows:

Confirmed .....	155
Unconfirmed .....	222
Withdrawn .....	8
Returned to White House .....	9

Other civilian nominations, totaling 1920, disposed of as follows:

Confirmed .....	1499
Unconfirmed .....	420
Returned to White House .....	1

Air Force nominations, totaling 6,222, disposed of as follows:

Confirmed .....	5,708
Unconfirmed .....	514

Army nominations, totaling 5,226, disposed of as follows:

Confirmed .....	5,194
Unconfirmed .....	32

Navy nominations, totaling 6,576, disposed of as follows:

Confirmed .....	6,558
Unconfirmed .....	18

Marine Corps nominations, totaling 2,126, disposed of as follows:

Confirmed .....	2,126
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#### Summary

Total Nominations received this Session .....	22,464
Total Confirmed .....	21,240
Total Unconfirmed .....	1,206
Total Withdrawn .....	8
Total Returned to White House .....	10

*Next Meeting of the SENATE*

9:30 a.m., Tuesday, November 2

## Senate Chamber

**Program for Tuesday:** Senate will resume consideration of the conference report on H.R. 3064, District of Columbia/Labor/HHS/Education Appropriations, with a vote on adoption of the conference report to occur at 10 a.m. Also, Senate will vote on the motion to close further debate on Amendment No. 2325 to H.R. 434, African Growth and Opportunity Act, and vote on the motion to close further debate on the bill.

*(Senate will recess from 12:30 p.m. until 2:15 p.m. for their respective party conferences.)*

*Next Meeting of the HOUSE OF REPRESENTATIVES*

9 a.m., Tuesday, November 2

## House Chamber

**Program for Tuesday:** Consideration of 13 Suspensions:

(1) H. Con. Res. 213, Promotion of Financial Literacy Training;

(2) H. Res. 59, Endorsing United States continued commitment to the NATO;

(3) H.R. 2105, Drug Kingpins Bankruptcy Act;

(4) H.R. 2513, Acquisition of a Building in Terre Haute, Indiana;

(5) H.R. 3137, Providing training for a President-elect's nominees to key positions;

(6) H. Res. 324, Support of National Civility Week;

(7) H.R. 170, Honesty in Sweepstakes Act of 1999

(8) S. 468, Federal Financial Assistance Management Improvement Act

(9) H. Con. Res. 193, Support for Activities to Increase Participation in the Decennial Census;

(10) H.J. Res. 46, Conferring Honorary Veteran Status on Zachary Fisher;

(11) H.R. 1801, Antitrust Technical Corrections Act ;

(12) H.R. 441, Nursing Relief for Disadvantaged Areas Act ; and

(13) H. Con. Res. 199, Support for Prayers and Invocations at Public School Sporting Events; and

(14) H. Res. 349, Sense of Congress Concerning the Hurricane Floyd Disaster.

Go to conference on H.R. 2990, Quality Care for the Uninsured Act (rule providing that the House disagrees to the Senate amendment and agrees to a conference)

## Extension of Remarks, as inserted in this issue

## HOUSE

Barcia, James A., Mich., E2236  
Clyburn, James E., S.C., E2228, E2231  
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DeLauro, Rosa L., Conn., E2235  
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Walsh, James T., N.Y., E2236  
Waxman, Henry A., Calif., E2229



## Congressional Record

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