

LEGISLATIVE BRANCH APPROPRIATIONS BILL, 2005

JULY 1, 2004.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. KINGSTON, from the Committee on Appropriations, submitted the following

R E P O R T

[To accompany H.R. 4755]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the legislative branch for the fiscal year 2005, and for other purposes.

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### SUMMARY OF BILL

The bill, as recommended by the Committee, provides appropriations for fiscal year 2005 legislative branch operations, which total \$2,749,522,000.

Conforming with long practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current appropriations estimates for the Senate for fiscal year 2005, including those under the Architect of the Capitol, total \$825,017,000.

A comparative summary of the bill by title and agency follows:

**SUMMARY OF THE BILL**

[Note.—Excludes Senate items including those Senate items under Architect of the Capitol]

Agency	Bill compared with—			
	New budget (obligational) authority, fiscal year 2004	Budget estimates of new (obligational) authority, fiscal year 2005	New budget (obligational) authority recommended in bill	New budget (obligational) authority, fiscal year 2004
<b>TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS</b>				
House of Representatives .....	\$1,008,479,000	\$1,066,344,000	\$1,044,281,000	+\$35,802,000
Joint items .....	19,066,000	19,017,000	18,974,000	-92,000
Capitol Police .....	219,795,000	291,641,000	232,328,000	+12,533,000
Office of Compliance .....	2,242,000	2,950,000	2,421,000	+179,000
Congressional Budget Office .....	33,620,000	35,455,000	34,790,000	+1,170,000
Architect of the Capitol (except Senate office buildings) .....	339,962,000	519,635,000	271,666,000	-68,296,000
Library of Congress .....	523,001,000	562,631,000	543,488,000	+20,487,000
Government Printing Office .....	134,767,000	151,058,000	121,324,000	-13,443,000
General Accounting Office .....	457,606,000	480,535,000	473,500,000	+15,894,000
Open World Leadership Center Trust Fund .....	13,420,000	15,000,000	6,750,000	-6,670,000
<b>Grand total, new budget, (obligational) authority (for items considered by House) .....</b>	<b>\$2,751,958,000</b>	<b>\$3,144,266,000</b>	<b>\$2,749,522,000</b>	<b>-\$2,436,000</b>
				<b>-\$222,063,000</b>
				<b>-43,000</b>
				<b>-59,313,000</b>
				<b>-529,000</b>
				<b>-665,000</b>
				<b>-247,969,000</b>
				<b>-19,143,000</b>
				<b>-29,734,000</b>
				<b>-7,035,000</b>
				<b>-8,250,000</b>

## HIGHLIGHTS OF BILL

## SUMMARY OF ESTIMATES AND RECOMMENDATIONS

*Budget estimates.*—The budget estimates considered by the Committee total \$3,144,266,000. By law, budget requests for the legislative branch are transmitted to the Congress by the Office of Management and Budget (OMB) and the President without change in the amounts submitted by the originating agency.

*Committee recommendations.*—A total of \$2,749,522,000 in new budget (obligational) authority is recommended for fiscal year 2005. The bill does not include Senate items.

*Comparison with fiscal year 2004 appropriations.*—Compared with the appropriations enacted for fiscal year 2004 the recommendation of \$2,749,522,000 in new budget (obligational) authority for fiscal year 2005 is a reduction of \$2,436,000 below fiscal year 2004 and \$394,744,000 below the budget request.

## STRUCTURE OF THE BILL

The bill is divided into two titles:

Title I—Contains the appropriations for the House of Representatives, Joint Items, the Capitol Police, the Office of Compliance, the Congressional Budget Office, the Architect of the Capitol (except Senate office buildings), the Library of Congress, the Government Printing Office, the General Accounting Office and the Open World Leadership Center.

Title II—Contains general provisions.

## LEGISLATIVE BRANCH WIDE MATTERS

*Budget requests.*—The Committee wants to underscore the fact that with record deficits, a war on terrorism, and troops on the ground in Afghanistan and Iraq, the budget requests from the agencies of the Legislative Branch cannot continue to be presented with requested increases as high as 50 percent. The Committee expects that future budget submissions will take into consideration the overall budget constraints placed on the entire Federal budget and that more reasonable budget requests will be forthcoming in future years.

*Potential for savings.*—The Committee notes that over the years many of the Legislative Branch agencies have expanded functions, adjusted organizational structures, and restructured operations that support their basic mission in a seemingly ad hoc manner without taking into account the consideration of the potential impact of technology, modern skills, and innovative management techniques that possibly could create greater streamlined, efficient and effective operations. The Committee believes that there is potential for significant savings through streamlining legislative agency organizations, outsourcing functions, leveraging existing technology, and applying management principles identified as “best practices” in comparable public and private sector enterprises. Therefore, the Committee directs the General Accounting Office (GAO) to work closely with the head of each Legislative Branch entity to: (1) identify opportunities that will streamline the agency organization and eliminate organizational layers; (2) outsource operations that will result in providing higher quality and less costly

services; (3) utilize existing technology to enhance operational efficiency; (4) implement management changes, which will increase efficiency and effectiveness of agency operations; and (5) where applicable apply the “Federal Activities Inventory Reform Act”, “Chief Financial Officers Act”, and the “Government Performance and Results Act”. The committee directs that the GAO report its findings, including recommendations for changes, to the Committee on Appropriations of the House and Senate by January 10, 2005. Each agency of the Legislative Branch should be prepared to discuss recommended changes during the FY 2006 appropriation hearing cycle.

*Outsourcing.*—The Committee believes that many potential opportunities exist for outsourcing of activities and functions that will realize significant savings within the Legislative Branch. Therefore the Committee directs that each agency of the Legislative Branch examine potential outsourcing opportunities of the following areas: Information management operations and site management; building facilities and grounds management and operations; human resources management and operations; training functions; vehicle maintenance and management; physical security; financial operations; and printing operations. Each agency is expected to not only examine the areas outlined, but also examine other activities and functions that are unique to each agency to determine if further outsourcing opportunities exist. The Committee directs that the General Accounting Office work closely with each agency, the Legislative Branch Financial Managers Council, and the Legislative Branch Chief Administrative Officers Council to prepare a report with recommendations and timelines for implementation of outsourcing or consolidation of activities within each agency or cross-servicing between Legislative branch agencies to the Committee on Appropriations of the House and Senate by January 10, 2005.

*Document distribution.*—The agencies of the Legislative Branch devote considerable resources each year for the distribution of printed materials. The Committee believes there are opportunities for savings if distribution activities were managed from a central facility rather than from independent facilities operated by each Legislative Branch agency. The Government Printing Office currently operates a document distribution facility in Pueblo, Colorado designed to service the Federal Government agencies that require mail order distribution, mail list maintenance and bulk publication storage. This operation has filled more than 75 million orders and distributed more than 800 million publications since opening in 1971. The Committee directs the General Accounting Office to evaluate distribution requirements and activities in all Legislative Branch support agencies and make recommendations to the Committee regarding costs and the feasibility of consolidating activities at the Pueblo facility. The General Accounting Office should report the results of their evaluation to the Committee on Appropriations of the House and Senate by January 10, 2005.

*Mass transit benefits.*—The Committee has included funding for the Federal Mass Transit Benefit Program, for the agencies of the Legislative Branch. The Committee allowance provides a \$100 per month allowance to the employees who participate in the program. The Committee encourages the agencies of the Legislative Branch

to support their employee participation in this very important program.

*State funeral.*—The Committee praises the accomplishments of the Officers and employees of the Legislative Branch in carrying out the necessary duties and preparation for the state funeral of President Reagan. Many legislative entities participated in ensuring that this historic occasion was executed with the dignity that it so well deserved. In particular, the Committee recognizes the efforts of the House Leadership Offices and Committees, the Officers of the House of Representatives and their staffs, as well as the Capitol Guide Service and Special Services; the Capitol Police; the Architect of the Capitol and staff; the Public Printer and staff; along with the efforts of our counterparts in the Senate; worked tirelessly in carrying out this event with the utmost refinement, professionalism, and skill.

*Review statutes of legislative branch agency heads.*—There currently exist various laws, processes, and practices governing the selection, appointment, removal, compensation, and term of service of the Heads and the Deputies of various agencies in the Legislative Branch, including the Office of Compliance, the Congressional Budget Office, the Architect of the Capitol; the Library of Congress, the Government Printing Office, and the General Accounting Office. The Committee suggests that the Joint Leadership of Congress, in order to establish uniformity, should review, evaluate and consider the appropriate changes to current legislation and regulations governing these positions.

## TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

### HOUSE OF REPRESENTATIVES

The Committee bill recommends a total of \$1,044,281,000 for the operations of the House of Representatives during fiscal year 2005. The allowance is \$35,802,000 above the current level and is \$22,063,000 below the request.

The following tabulation summarizes the recommendations:

<i>Item</i>	<i>Amount</i>
Salaries and expenses:	
House leadership offices .....	\$18,678,000
Members' representational allowances .....	521,195,000
Committee salaries and expenses .....	139,225,000
Salaries, officers and employees .....	160,133,000
Allowances and expenses .....	205,050,000
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Total, Salaries and Expenses .....	\$1,044,281,000
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Total, House of Representatives .....	\$1,044,281,000

### SALARIES AND EXPENSES

2004 appropriation .....	\$1,008,479,000
2005 budget estimate .....	1,066,344,000
Committee recommendation .....	1,044,281,000

The appropriation for the operations of the House of Representatives is the salaries and expenses appropriation. The account includes the following House activities: House leadership offices; Members' representational allowances; committee salaries and ex-

penses; salaries, officers and employees; allowances and expenses; and the day care center. The amount provided is \$1,044,281,000.

#### HOUSE LEADERSHIP OFFICES

2004 appropriation .....	\$18,142,000
2005 budget estimate .....	18,678,000
Committee recommendation .....	18,678,000

The Committee recommends a total of \$18,678,000 for the operations of the leadership offices during fiscal year 2005.

The allocation by office follows:

#### *House Leadership Offices*

<i>Item</i>	<i>Amount</i>
Office of the Speaker .....	\$2,708,000
Office of the Majority Floor Leader .....	2,027,000
Office of the Minority Floor Leader .....	2,840,000
Office of the Majority Whip .....	1,741,000
Office of the Minority Whip .....	1,303,000
Speaker's Office for Legislative Floor Activities .....	470,000
Republican Steering Committee .....	881,000
House Republican Conference .....	1,500,000
House Democratic Steering and Policy Committee .....	1,589,000
House Democratic Caucus .....	792,000
Nine Minority Employees .....	1,409,000
Training and Development Program:	
Majority .....	290,000
Minority .....	290,000
Cloakroom Personnel:	
Majority .....	419,000
Minority .....	419,000
 Total .....	 \$18,678,000

#### MEMBERS' REPRESENTATIONAL ALLOWANCES

2004 appropriation .....	\$514,454,000
2005 budget estimate .....	529,258,000
Committee recommendation .....	521,195,000

A total of \$521,195,000 is recommended for the representational allowances of the Members of the House, the so-called MRA account. The Committee bill provides \$372,948,000 for clerk hire salaries, \$131,310,000 for official expenses, and \$16,937,000 for official mail. It should be noted that these components are fungible under regulations prescribed by the Committee on House Administration. Each Member has an overall consolidated allowance established by the Committee on House Administration from which staff salaries, office expenses, and mail costs are drawn.

#### COMMITTEE EMPLOYEES

2004 appropriation .....	\$127,129,000
2005 budget estimate .....	140,479,000
Committee recommendation .....	139,225,000

Funding for the salaries and expenses of the 19 standing committees, one permanent select committee and one select committee of the House is provided, as follows:

*Standing Committees, special and select.*—For the salaries and expenses of committees funded in the biennial funding resolution, \$114,299,000 is provided.

*Committee on Appropriations.*—For the salaries and expenses of the Committee on Appropriations (including the studies and investigation activities authorized by section 202(b) of the Legislative Reorganization Act of 1946), \$24,926,000 is provided.

Details of the funding resolution, H. Res. 148 (House Report 108–91) approved by the House for the 108th Congress, follow:

COMMITTEE FUNDING AUTHORIZATIONS, 108TH CONGRESS

Committee	1st session	2nd session	Total
Agriculture .....	\$5,084,900	\$5,242,632	\$10,327,531
Armed Services .....	5,871,876	6,059,481	11,931,357
Budget .....	5,856,333	6,013,239	11,869,572
Education and the Workforce .....	7,047,896	7,625,475	14,673,371
Energy and Commerce .....	9,101,042	9,521,097	18,622,138
Financial Services .....	6,601,085	7,095,402	13,696,487
Government Reform .....	9,740,963	9,873,472	19,614,435
House Administration .....	4,122,092	4,404,965	8,527,057
Intelligence .....	3,780,487	4,029,243	7,809,730
International Relations .....	6,993,645	7,559,050	14,552,695
Judiciary .....	6,957,554	7,091,062	14,048,616
Resources .....	6,492,029	7,017,395	13,509,424
Rules .....	2,797,898	2,871,413	5,669,311
Science .....	5,711,401	5,979,444	11,690,845
Small Business .....	2,535,261	2,585,041	5,120,301
Standards of Official Conduct .....	1,527,825	1,543,425	3,071,250
Transportation and Infrastructure .....	7,982,558	8,479,334	16,461,893
Veterans' Affairs .....	2,703,328	2,783,466	5,486,795
Ways and Means .....	7,908,037	8,228,251	16,136,288
Homeland Security (H. Res. 110) .....	5,366,866	5,585,921	10,952,787
Total .....	\$114,183,076	\$119,588,808	\$233,771,884

Since the funding resolution is done on a biennial basis and the resolution for the 108th Congress will expire on December 31, 2004, this funding is provided through December 31, 2006.

SALARIES, OFFICERS AND EMPLOYEES

2004 appropriation .....	\$156,896,000
2005 budget estimate .....	170,861,000
Committee recommendation .....	160,133,000

The Committee recommendation for the salaries and expenses of House officers and employees of the various activities funded through this consolidated item is \$160,133,000. This amount represents an overall increase of \$3,237,000 above the amount enacted in fiscal year 2004 and is \$10,728,000 below the request.

The Committee is aware that a review by the Chief Administrative Officer (CAO) has identified potential problems in compliance with House regulations prohibiting prepayments for website design and email services provided to Member offices. As a result of the review, the CAO has compiled guidelines to ensure that web vendors are aware of the prohibition on prepayments and that their invoices include complete information about the scope and delivery of web services. The Committee supports this effort and directs the CAO to continue to be vigilant in monitoring vendor compliance with the House policy on prepayments.

The following table summarizes the funding allocation provided to each component of the account.



*Salaries, Officers and Employees*

<i>Item</i>	<i>Amount</i>
Office of the Clerk .....	\$20,534,000
Office of the Sergeant at Arms .....	5,879,000
Office of the Chief Administrative Officer .....	116,034,000
Office of the Inspector General .....	3,986,000
Office of Emergency Planning, Preparedness and Operations .....	1,000,000
Office of General Counsel .....	962,000
Office of the Chaplain .....	155,000
Office of the Parliamentarian .....	1,673,000
Parliamentarian .....	(1,459,000)
Compilation of Precedents .....	(214,000)
Office of the Law Revision Counsel of the House .....	2,346,000
Office of the Legislative Counsel of the House .....	6,721,000
Office of Interparliamentary Affairs Office .....	687,000
Other authorized employees .....	156,000
Total .....	\$160,133,000

*House of Representatives Child Care Center.*—The bill provides authority for the House day care center budget, as required by Sec. 312(d)(1) of Public Law 102–90, as presented to the Committee by the Chief Administrative Officer. It should be noted that tuition and other center-generated revenues fund day care center operations.

## ALLOWANCES AND EXPENSES

2004 appropriation .....	\$191,858,000
2005 budget estimate .....	207,068,000
Committee recommendation .....	205,050,000

A total of \$205,050,000 is recommended for fiscal year 2005 for allowances and expenses. This amount is \$13,192,000 above the current level and is \$2,018,000 below the request. These funds include supplies, materials, administrative costs, and Federal Tort claims; the costs of official mail for the Committees, leadership, and administrative offices; employee benefits; and miscellaneous items. Over 97% of these funds provide the employer share of retirement, health care, and unemployment compensation payments for House employees.

The following table sets forth the various expense categories within this appropriation:

*Allowances and Expenses*

<i>Detail</i>	<i>Recommended 2005</i>
Supplies, materials, administrative costs and Federal tort claims ...	\$4,350,000
Official mail (committees, administrative, and legislative offices) ....	410,000
Government contributions .....	199,600,000
Miscellaneous items:	
House automobiles .....	140,000
Gratuities to beneficiaries of deceased staff .....	510,000
Interparliamentary receptions .....	40,000
Subtotal miscellaneous items .....	\$690,000
Total, allowances and expenses .....	\$205,050,000

## ADMINISTRATIVE PROVISION

Section 101 provides for unspent amounts remaining in Members' Representational Allowances account to be used for deficit reduction. Section 102 establishes a net expenses of telecommunications revolving fund. Section 103 requires the Chief Administra-

tive Officer of the House to enter into a contract for the management, operation, and maintenance of the exercise facility for House employees. Section 104 is a sense of the House to encourage use of hybrid electric vehicles and alternatively fueled vehicles whenever possible.

JOINT ITEMS

The Committee recommends appropriations totaling \$18,974,000 for fiscal year 2005 for the various joint committees and activities carried under this heading. The recommendation is \$92,000 below the amount provided for fiscal year 2004.

The following summarizes the recommendations:

<i>Joint Items</i>	
<i>Item</i>	<i>Amount</i>
Joint Economic Committee .....	\$4,139,000
Joint Committee on Taxation .....	8,433,000
Office of the Attending Physician .....	2,528,000
Capitol Guide Service and Special Services Office .....	3,844,000
Statements of Appropriations .....	30,000
	\$18,974,000
Total .....	\$18,974,000

JOINT CONGRESSIONAL COMMITTEE ON INAUGURAL CEREMONIES OF 2005

2004 appropriation .....	\$1,250,000
2005 budget estimate .....	
Committee recommendation .....	

There was no budget request made for the Joint Congressional Committee on Inaugural Ceremonies of 2005.

JOINT ECONOMIC COMMITTEE

2004 appropriation .....	\$3,988,000
2005 budget estimate .....	4,139,000
Committee recommendation .....	4,139,000

The Committee has provided \$4,139,000 for the Joint Economic Committee. This amount reflects an increase of \$151,000 above the enacted amount and is the same as the budget request.

JOINT COMMITTEE ON TAXATION

2004 appropriation .....	\$8,064,000
2005 budget estimate .....	8,476,000
Committee recommendation .....	8,433,000

The Committee recommends an appropriation of \$8,433,000 for the Joint Committee on Taxation. This amount reflects an increase of \$369,000 above the enacted amount and is \$43,000 below the budget request.

OFFICE OF THE ATTENDING PHYSICIAN

2004 appropriation .....	\$2,223,000
2005 budget estimate .....	2,528,000
Committee recommendation .....	2,528,000

The Committee has approved \$2,528,000 for medical supplies, equipment, expenses, and allowances of Navy personnel detailed to

the Office of the Attending Physician. This amount reflects an increase of \$305,000 above the enacted level.

CAPITOL GUIDE SERVICE AND SPECIAL SERVICES OFFICE

2004 appropriation .....	\$3,511,000
2005 budget estimate .....	3,843,500
Committee recommendation .....	3,844,000

The Committee bill provides \$3,844,000 for the operation of the Capitol Guide Service and Special Services Office during the next fiscal year. This amount reflects an increase of \$333,000 above the enacted level.

STATEMENT OF APPROPRIATIONS

2004 appropriation .....	\$30,000
2005 budget estimate .....	30,000
Committee recommendation .....	30,000

The sum of \$30,000 is included for the preparation of the usual compilation of the statements of appropriations for the 2nd session of the 108th Congress. The House and Senate Committees on Appropriations compile this publication jointly.

CAPITOL POLICE

2004 appropriation .....	\$219,795,000
2005 budget estimate .....	291,641,000
Committee recommendation .....	232,328,000

The recommendations in the bill provide a total of \$232,328,000 for the Salaries and Expenses of the Capitol Police during fiscal year 2005. This amount reflects \$203,440,000 for salaries and \$28,888,000 for general expenses in lieu of the requested combined Salaries and Expenses account.

The Committee notes that the Capitol Police has proposed a reorganization chart with its budget submission. The Committee continues to support the Chief of Operations, Assistant Chief responsibilities of managing the Department's Uniformed, Operational, Protective and Security Services Bureaus in their current form. In addition, the Committee directs the Training Services Bureau to be added to the Chief of Operations, Assistant Chief's responsibilities, in that this Bureau focuses primarily on the operational aspects of training sworn employees. The Deputy Chief of the Training Services Bureau shall work in conjunction with the Chief Operating Officer for the training of civilian employees.

The Committee approves the establishment of the Office of Plans, Operations and Homeland Security (OPOHS), under the responsibilities of the Chief of Operations, Assistant Chief. This office will consolidate strategic and operational planning, management of special events, and emergency preparedness planning and operations. The Committee also supports the inclusion of the Command and Communications Center, the Court Liaison Unit, and the Report Processing Unit in the OPOHS structure.

The Office of Employment Counsel shall be incorporated within the Office of the General Counsel. The Committee anticipates the Office of the General Counsel shall continue to operate as a separate office within the Department, in that it is under the oversight of the Capitol Police Board.

The Committee is concerned by frequent and uncoordinated publicity appearances by the Chief of the Capitol Police. In the future, public pronouncements by the Chief should be coordinated through the Capitol Police Board. The Committee expects the Capitol Police Board, in consultation with the House and Senate Committees on Appropriations, the Committee on House Administration, and the Senate Rules Committee, to establish procedures and guidelines for Capitol Police's media relations. These procedures and guidelines are to be submitted to the above named committees no later than July 19, 2004.

The Capitol Police are currently authorized a total of 1,993 positions, 1,592 sworn and 401 civilians. The budget request for fiscal year 2005 included an additional 368 positions, 213 sworn and 155 civilians. The Committee notes that this is an overall 18.5% increase over current levels. This is in addition to the additional 509 positions funded since 9/11, an increase of 37 percent. The Committee believes that at this point these large increases in personnel are too much for any agency to absorb in such a short period of time. During the current fiscal year, the Capitol Police is facing the difficulty of practically doubling its civilian workforce by hiring 79 positions unfilled from fiscal year 2003 in addition to the new 75 positions authorized for 2004. The Committee recognizes the complexities of filling these positions and commends the agency for its recent proactive approach to correct this situation; however, to date, 103 positions remained to be filled. Further, the Committee expresses concern that the need for additional civilian positions in fiscal year 2005 and beyond cannot be properly assessed until such time as the current authorized level is filled. The recently appointed Chief Administrative Officer is directed to closely monitor the influx of these new positions and assess the need for additional civilian positions.

The Committee is concerned over the excessive cost to operate and maintain the Capitol Police Command Vehicle. The Chief of Police is directed to report to the Committee, by September 1, 2004, on the economics of continuing the use of this vehicle.

SALARIES

2004 appropriation .....	\$196,434,000
2005 budget estimate <sup>1</sup> .....	.....
Committee recommendation .....	203,440,000

<sup>1</sup>Submitted under a consolidated Salaries and Expense Account.

The Committee bill provides \$203,440,000 for the salaries and benefits authorized for police services throughout the Capitol Police jurisdiction during fiscal year 2005.

GENERAL EXPENSES

2004 appropriation .....	\$23,361,000
2005 budget estimate <sup>1</sup> .....	.....
Committee recommendation .....	28,888,000

<sup>1</sup>Submitted under a consolidated Salaries and Expense Account.

The amount of \$28,888,000 is recommended for all general expenses of the Capitol Police for fiscal year 2005.

## ADMINISTRATIVE PROVISIONS

Section 1001 authorizes transfers between the various accounts of the Capitol Police. Section 1002 restricts the release of security information. Section 1003 provides authority for setting pay with the Capitol Police Board or the Chief. Section 1004 provides authority to settle Federal tort claims. Section 1005 requires prior notification and approval before deployment of Capitol Police personnel. Section 1006 states responsibilities of the Capitol Police General Counsel and Employment Counsel. Section 1007 prohibits a Capitol Police Mounted Horse Unit.

## OFFICE OF COMPLIANCE

## SALARIES AND EXPENSES

2004 appropriation .....	\$2,242,000
2005 budget estimate .....	2,950,000
Committee recommendation .....	2,421,000

The bill provides \$2,421,000 for the Office of Compliance. This amount is \$179,000 above the current level and is \$529,000 below the request. This amount fully funds 16 FTE's and provides for a 3.5 percent cost-of-living increase for all staff. The Committee wants to remind the Office of Compliance that funding provided for cost-of-living increases is not to be used for any other purposes without the prior approval of the House and Senate Committees on Appropriations.

## ADMINISTRATIVE PROVISION

The Committee has included section 1101 that authorizes a student loan repayment program.

## CONGRESSIONAL BUDGET OFFICE

## SALARIES AND EXPENSES

2004 appropriation .....	\$33,620,000
2005 budget estimate .....	35,455,000
Committee recommendation .....	34,790,000

The Committee recommends an appropriation of \$34,790,000 for the Congressional Budget Office. This is \$1,170,000 above the current year and is \$665,000 below the budget request.

## ARCHITECT OF THE CAPITOL

2004 appropriation .....	\$339,962,000
2005 budget estimate .....	519,635,000
Committee recommendation .....	271,666,000

The Committee recommends a total of \$271,666,000 for fiscal year 2005 for the various operational and maintenance activities under the jurisdiction of the Architect of the Capitol (AOC). Excluded is the Senate office building account, which will be considered by the Senate. This amount is \$247,969,000 below the amount requested, and \$68,296,000 below the fiscal year 2004 appropriation.

A summary of the appropriations recommended follows:

*Architect of the Capitol (Excluding Senate)*

<i>Item</i>	<i>Amount</i>
Architect of the Capitol:	
General Administration .....	\$79,581,000
Capitol building .....	18,185,000
Capitol grounds .....	7,033,000
House office buildings .....	65,130,000
Capitol Power Plant .....	56,139,000
Library buildings and grounds .....	34,783,000
Capitol Police buildings and grounds .....	4,883,000
Botanic Garden .....	5,932,000
Capitol Visitor Center .....	.....
Total .....	\$271,666,000

*State Funeral Preparation.*—The Architect and staff are commended for their recent response and participation in the preparation of the Capitol building and grounds for the state funeral of President Ronald W. Reagan. While the background work can sometimes go unnoticed because it is performed with high precision and expertise, the absence of such work efforts undoubtedly would have been highly visible. The Committee applauds the commitment, devotion, and outstanding work products of the Architect's staff and workforce in their efforts on this historic occasion.

*Need for Reasonable Budget Requests by Architect and Clients.*—The Architect is directed to conduct a more comprehensive and thorough review of future budget requests, both internal and external. The requested increase of 53% in budget authority in fiscal year 2005 is unacceptable and calls for greater scrutiny of all funding requests. The inclusion of budget requests in submissions to this Committee must be based on merit among all requests and prioritized throughout the Architect's office. The claim of the Architect that many requests are client-driven, while recognized as an additional burden in analysis, does not relieve the responsibilities of the requesting agency representative, the Architect and each AOC superintendent of working together to achieve reasonable and responsible requests through the Architect's budget.

Clients of the Architect of the Capitol, including the Librarian of Congress and the Chief Administrative Officer of the House of Representatives, must recognize the burden placed on the Architect's budget and the overall legislative branch budget and should use constraint in their budget requests.

The Committee directs that the requests that are accepted by the Architect for inclusion in the AOC budget request will also be reflected in the justifications of the requesting agency as a duplicate non-add measure. While the items and amounts will be included for review by this Committee in the appropriate appropriation under the Architect, the external requesting agency must also reflect the items in a separate section of their respective budget justifications and further, must show the impact of the requested items on their budgets in FTEs, funding requirements, and percentage increases.

*Position Management.*—The Committee is concerned with management practices relating to positions within the office of the Architect of the Capitol. Since fiscal year 1997, actual FTEs assigned in the central and administrative organizations (those now paid in the General Administration appropriation) have increased by 46% without seemingly commensurate or measurable improvements in

services. This increase does not take into account other significant increases in positions within the jurisdictions such as additional service employees, timekeepers, and financial analysts. Many of the AOC internal staff increases, while technically within the FTE cap, have been exercised in conjunction with agency reorganizations that were not reviewed or approved by this Committee.

This approach to hiring concerns the Committee and it is expected that the Architect will take swift action to implement a process that provides planning in compliance with the strategic plan and analysis of the overall impact on the organization.

The Architect of the Capitol is directed to refrain from requesting additional positions, with the exception of the Capitol Visitor Center, in the fiscal year 2006 budget request and instead will be expected to cover any new additional work requirements through a review of current staffing and planned reengineering of the existing FTE complement. The AOC is cautioned against transferring FTEs between appropriations to reflect the appearance of reductions in FTEs. The Architect is further directed to submit to this Committee, by the first day of each quarter of each fiscal year, a current staffing document and a five-year staffing plan with descriptions of any changes in the plan. Failure to submit the document by the due date will require a written explanation by the Architect.

*FTE Caps.*—For the past two years, the Committee has been carrying report language that provides the Architect with relief from the FTE cap for project work. The Committee endorses a less cumbersome process to address the project FTE issue, but at the same time emphasizes the need for control by the Architect of both operating and project FTEs. Therefore, the Committee will set revised FTE caps for each appropriation, excluding the FTEs for Construction Management Division (CMD). In addition, a floating FTE cap, is set for use by the Construction Management Division for project work for all accounts under the jurisdiction of the Architect of the Capitol. The Architect will adhere to the new staffing caps for AOC operations and jurisdictional projects by appropriation; the FTE pool for use by the Construction Management Division to accomplish projects; and the overall agency FTE cap. Reprogrammings and limited relief of FTE caps for jurisdictional projects will be considered by the Committee. The CMD FTEs will be applied to the project and appropriation as the FTE is charged to the account by CMD. The FTE cap of 211 for CMD, which includes 3 permanent FTEs to be charged to the General Administration appropriation, will not appear to be associated with any appropriation until such time as the charge occurs and then will be considered as an adjustment to appropriation FTE cap. The revised FTE caps by appropriation, which results in an overall net increase of 82 FTEs for the AOC, are detailed as follows:

	<i>FTEs</i>
Operations and Jurisdiction Projects:	
General Administration .....	360
Capitol Building .....	165
Capitol Grounds .....	60
House Office Buildings .....	497
Capitol Power Plant .....	82
Library Buildings and Grounds .....	127
Capitol Police Buildings and Grounds .....	3
Botanic Garden .....	54

Capitol Visitor Center .....	<i>FTEs</i> 16
<hr/>	
<sup>1</sup> Subtotal, Operations FTEs .....	1,364
Construction Management Division (Projects) .....	211
<hr/>	
Total, AOC .....	1,575

<sup>1</sup> Excludes Senate Office Buildings estimate of 490 FTEs.

*Deputy Architect of the Capitol/Chief Operating Officer.*—The Congress established the position of the Deputy Architect of the Capitol/Chief Operating Officer (COO) in Public Law 108–7, Section 1203. The statute requires that the Deputy Architect of the Capitol/Chief Operating Officer “shall be responsible to the Architect of the Capitol for the overall direction, operation, and management of the Office of the Architect of the Capitol, including implementing the Office’s goals and mission; providing overall organization management to improve the Office’s performance . . .”. In response to the Committee’s question regarding the status of implementing the revised Architect of the Capitol (AOC) organization proposed by the COO in December 2003, the Architect’s response was that the AOC is awaiting the approval of the organizational structure proposed in the fiscal year 2005 budget justification. The Committee wants the Architect of the Capitol to understand that the organizational chart reflected in the budget does not meet the requirements of Public Law 108–7, Section 1203. The Committee does not approve the organizational structure submitted because it does not reflect the intent of the Congress that the COO provide overall organizational management. The Architect of the Capitol is directed to review the legislation and prepare an organizational chart that more clearly reflects the intent of the Congress. The revised chart is to be provided to the Committees on Appropriations of the House and Senate by December 31, 2004.

GENERAL ADMINISTRATION

2004 appropriation .....	\$76,598,000
2005 budget estimate .....	89,245,000
Committee recommendation .....	79,581,000

The Committee recommends a total appropriation of \$79,581,000 for fiscal year 2005. This amount is \$2,983,000 above the amount provided in fiscal year 2004 and is \$9,664,000 below the budget request. This account provides funds for personal services, equipment, communications, and other central support activities of the Architect of the Capitol.

The Committee directs the Architect of the Capitol to use funds remaining in the Emergency Response Fund, provided in P.L. 107–117, to provide the \$750,000 necessary for the Alternate Computer Facility Security infrastructure. The Committee has denied without prejudice the \$7,000,000 requested for the fit out of the Alternate Computer Facility and directs the Architect to develop a plan and design for the usage of this space prior to seeking funding for this project.

Items related to the Senate in this account have not been funded.

A tabulation of the increases in the annual operating budget and the project budget follows:



**GENERAL ADMINISTRATION**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>Fiscal Year 2005 Operating Budget</b>		
Personal Services .....	\$41,273,000	\$42,572,000
Rent, Communications, Utilities, and Travel .....	7,298,000	7,298,000
Other Services .....	20,232,500	20,049,500
Supplies .....	692,500	692,500
Equipment .....	6,809,000	6,809,000
Subtotal, Operating Budget .....	<u>\$76,305,000</u>	<u>\$77,421,000</u>
<b>Fiscal Year 2005 Project Budget</b>		
Emergency Defibrillators .....	\$660,000	\$660,000
Alternate Computer Facility (ACF) Fit Out .....	7,000,000	.....
Study, Design, and Condition Assessment .....	2,180,000	.....
CATV System Upgrade Design .....	1,500,000	1,500,000
Enhanced Filtration .....	750,000	.....
ACF Security .....	650,000	.....
Minor Construction .....	100,000	.....
ACF Camera System Infrastructure .....	100,000	.....
Subtotal, Project Budget .....	<u>\$12,940,000</u>	<u>\$2,160,000</u>
Total, General Administration .....	<u>\$89,245,000</u>	<u>\$79,581,000</u>

**CAPITOL BUILDING**

2004 appropriation .....	\$28,021,000
2005 budget estimate .....	32,239,000
Committee recommendation .....	18,185,000

A total of \$18,185,000 is recommended for the operation and maintenance of the Capitol building during fiscal year 2005. This amount is \$9,836,000 below the amount provided in fiscal year 2004 and is \$14,054,000 below the budget request.

Items related to the Senate in this account have not been funded.

A tabulation of the increases in the annual operating budget and the project budget follows:

**CAPITOL BUILDING**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>Fiscal Year 2005 Operating Budget</b>		
Personal Services .....	\$11,605,000	\$9,933,000
Other Services .....	2,170,000	2,003,000
Supplies .....	1,094,000	1,094,000
Equipment .....	382,000	382,000
Subtotal, Operating Budget .....	<u>\$15,251,000</u>	<u>\$13,412,000</u>
<b>Fiscal Year 2005 Project Budget</b>		
Replacement of Minton Tile .....	\$473,000	\$473,000
Computer, Telecom, and Electrical Support .....	300,000	300,000
Wayfinding and ADA Signage .....	90,000	.....
ADA Requirements .....	75,000	.....
Client Support .....	250,000	.....
U.S. Capitol Master Plan .....	4,500,000	.....
Minor Construction .....	2,500,000	2,500,000
Study, Design, and Condition Assessment .....	100,000	100,000

**CAPITOL BUILDING—Continued**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Restore Shutters and Upgrade Window Lighting .....	400,000	400,000
CVC Facility Start-up .....	6,300,000	.....
Install Emergency Exit Signs and Lighting .....	2,000,000	1,000,000
Subtotal, Project Budget .....	\$16,988,000	\$4,773,000
Total, Capitol Building .....	\$32,239,000	\$18,185,000

**CAPITOL GROUNDS**

2004 appropriation .....	\$6,846,000
2005 budget estimate .....	8,080,000
Committee recommendation .....	7,033,000

The appropriation of \$7,033,000 is recommended for the care and improvement of the grounds surrounding the Capitol, the Senate and House office buildings, and the Capitol power plant. This amount is a decrease of \$1,047,000 below the request and is \$187,000 above the amount provided for fiscal year 2004.

A tabulation of the increases in the annual operating budget and the project budget follows:

**CAPITOL GROUNDS**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2005 Operating Budget		
Personal Services .....	\$4,822,000	\$4,822,000
Other Services .....	1,393,000	796,000
Supplies .....	660,000	660,000
Equipment .....	140,000	140,000
Subtotal, Operating Budget .....	\$7,015,000	\$6,418,000
Fiscal Year 2005 Project Budget		
Restore Decorative Vases/Lights—West Terrace .....	\$78,000	78,000
Inaugural Support .....	10,000	10,000
Renovate Former D.C. Street Lights .....	177,000	177,000
Wayfinding and ADA-Compliant Signage .....	100,000	100,000
Minor Construction .....	600,000	200,000
Study, Design, and Condition Assessment .....	100,000	50,000
Subtotal, Project Budget .....	\$1,065,000	\$615,000
Total, Capitol Grounds .....	\$8,080,000	\$7,033,000

**HOUSE OFFICE BUILDINGS**

2004 appropriation .....	\$62,445,000
2005 budget estimate .....	105,675,000
Committee recommendation .....	65,130,000

For House office buildings \$65,130,000 has been provided. This amount is a decrease of \$40,545,000 below the budget request and is \$2,685,000 above the amount provided for fiscal year 2004.

The Committee directs the Architect of the Capitol to use funds remaining in the Emergency Response Fund, provided in P.L. 107–

117, for the completion of the House Office Buildings Perimeter Security project.

A tabulation of the increases in the annual operating budget and the project budget follows:

#### HOUSE OFFICE BUILDINGS

[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2005 Operating Budget		
Personal Services .....	\$32,123,000	\$31,396,000
Other Services .....	5,859,000	5,168,000
Supplies .....	863,000	863,000
Equipment .....	250,000	250,000
Subtotal, Operating Budget .....	\$39,095,000	\$38,677,000
Fiscal Year 2005 Project Budget		
Egress Door Improvements, HOB .....	\$200,000	\$200,000
Replace Chilled Water Coils, FHOB .....	150,000	150,000
Minor Construction .....	5,000,000	5,000,000
Study, Design, and Condition Assessment .....	2,380,000	1,955,000
Upgrade Public Restrooms .....	1,500,000	.....
CAO Project Support .....	10,700,000	4,894,000
Design Parking Garages, Lot 7 & 9 .....	10,000,000	.....
Design Renovation Upgrades, CHOB .....	7,500,000	.....
Replace Windows, FHOB .....	4,900,000	4,900,000
Emergency Lighting, RHOB .....	4,700,000	.....
Exterior Waterproofing, HUG .....	4,500,000	2,954,000
Extended Sprinkler Systems, HOB .....	3,300,000	3,300,000
House Office Buildings Perimeter Security .....	3,000,000	.....
Emergency Lighting, LHOB .....	2,700,000	.....
Replacement of Escalator Bank, RHOB .....	2,000,000	.....
Design, Audio and Intelligibility Fire Alarm Upgrade .....	1,700,000	.....
Existing Fire Alarm System Upgrade Study and Design .....	1,250,000	.....
Fire Alarm System Upgrade, HOB (Less RHOB) .....	1,100,000	1,100,000
Staff Fitness Facility .....	.....	3,000,000
Subtotal, Project Budget .....	\$66,580,000	\$27,453,000
Total, House Office Buildings .....	\$105,675,000	\$65,130,000

#### CAPITOL POWER PLANT

2004 appropriation .....	\$81,062,000
2005 budget estimate .....	63,376,000
Committee recommendation .....	56,139,000

The Committee recommends the appropriation of \$56,139,000 for the Capitol power plant for fiscal year 2005, plus offsetting collections of \$4,400,000. This is a decrease of \$24,923,000 below the amount provided in fiscal year 2004 and \$7,237,000 below the budget request.

A tabulation of the increases in the annual operating budget and the project budget follows:

**CAPITOL POWER PLANT**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>Fiscal Year 2005 Operating Budget</b>		
Personal Services .....	\$10,198,000	\$8,320,000
Rent, Communications, Utilities, and Travel .....	36,792,000	37,886,000
Other Services .....	3,079,000	1,185,000
Supplies .....	9,055,000	9,055,000
Equipment .....	448,000	448,000
Reimbursement .....	(4,400,000)	(4,400,000)
<b>Subtotal, Operating Budget .....</b>	<b>\$55,172,000</b>	<b>\$52,494,000</b>
<b>Fiscal Year 2005 Project Budget</b>		
Implement Emergency Shoring and Repairs to Tunnels .....	\$100,000	\$100,000
Replace Expansion Joints .....	1,342,000	1,342,000
Retube Condensers WRP .....	866,000	866,000
Replace Water Treatment Equipment and Controls .....	850,000	.....
Remove Tar paper/Reinsulate Violet Tunnel .....	261,000	261,000
Repair/Maintenance Chiller Motors 6A & 5 .....	250,000	250,000
Paint Baghouse .....	200,000	.....
Generator Load Bank .....	100,000	100,000
Procure Two Trucks .....	79,000	.....
Install Load Bank Connections for Various Buildings .....	70,000	.....
Purchase Loader .....	37,000	37,000
Generator Load Bank (1000kw, 480-208v) .....	35,000	35,000
Install Backflow Preventer .....	13,000	13,000
Replace Reverse Gas Fans .....	11,000	11,000
Study, Design, and Condition Assessment .....	2,990,000	630,000
Minor Construction .....	1,000,000	.....
<b>Subtotal, Project Budget .....</b>	<b>\$8,204,000</b>	<b>\$3,645,000</b>
<b>Total, Capitol Power Plant .....</b>	<b>\$63,376,000</b>	<b>\$56,139,000</b>

**LIBRARY BUILDINGS AND GROUNDS**

2004 appropriation .....	\$38,928,000
2005 budget estimate .....	160,678,000
Committee recommendation .....	34,783,000

For Library building and grounds \$34,783,000 has been provided. This amount is a decrease of \$4,145,000 below the current fiscal year and is \$125,895,000 below the request.

A tabulation of the increases in the annual operating budget and the project budget follows:

**LIBRARY BUILDINGS AND GROUNDS**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>Fiscal Year 2005 Operating Budget</b>		
Personal Services .....	\$11,111,000	\$10,812,000
Rent, Communications, and Utilities .....	15,000	15,000
Other Services .....	4,793,000	1,231,000
Supplies .....	1,182,000	1,182,000
Equipment .....	2,368,000	2,368,000
<b>Subtotal, Operating Budget .....</b>	<b>\$19,469,000</b>	<b>\$15,608,000</b>

## LIBRARY BUILDINGS AND GROUNDS—Continued

[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2005 Project Budget		
Repair Life Safety Deficiencies .....	\$800,000	\$800,000
Replace Partitions Supports, JMMB .....	250,000	250,000
Fire Safety Project Management .....	250,000	250,000
Painting, TJB Arches & Fort Meade Modular 1 .....	245,000	.....
Replace Sidewalks, JAB and TJB .....	100,000	.....
Preservation Environmental Monitoring .....	80,000	80,000
Upgrade Filtration Efficiency .....	700,000	.....
Replace Lighting Computerized Control System .....	475,000	475,000
Replace Dish Machine .....	210,000	210,000
Minor Construction .....	1,500,000	.....
Elevator Modernization .....	1,715,000	.....
Collections Security .....	860,000	860,000
Copyright Deposit Facility .....	59,200,000	.....
Fort Meade Modules 3 & 4 .....	39,500,000	.....
Sprinkler System Upgrades, TJB .....	6,754,000	6,754,000
Smoke Detector Upgrades, TJB .....	3,850,000	3,850,000
ADA Bathroom Renovations, JAB .....	3,700,000	.....
Smoke Detector Upgrades, JAB .....	3,600,000	3,600,000
Smoke Detector Upgrades, JMMB .....	3,600,000	.....
Condition Assessment—All building systems .....	3,200,000	.....
Sprinkler System Upgrades, JAB .....	2,400,000	2,046,000
SDCA—Infrastructure Maintenance/Future Support .....	895,000	.....
Design—LOC Egress Improvements .....	1,800,000	.....
Design—Fire Alarm Audio & Intelligibility .....	1,500,000	.....
Fort Meade Temporary Storage Fit Out .....	1,350,000	.....
Study/Design—Fire Alarm System Upgrade .....	1,175,000	.....
SDCA—Client Requests .....	525,000	.....
SDCA—Fire and Safety .....	625,000	.....
Fort Meade Buildings #70, 70A, 70B Renovations .....	250,000	.....
Vehicle Barrier Controls .....	100,000	.....
Subtotal, Project Budget .....	\$141,209,000	\$19,175,000
Total, Library Buildings and Grounds .....	\$160,678,000	\$34,783,000

## CAPITOL POLICE BUILDINGS AND GROUNDS

2004 appropriation .....	\$3,289,000
2005 budget estimate .....	40,292,000
Committee recommendation .....	4,883,000

For Capitol Police buildings and grounds \$4,883,000 has been provided. This amount is a decrease of \$35,409,000 below the budget request and \$1,594,000 above the current level.

The Committee recognizes the requirement to fit out additional space in the Fairchild and GPO buildings to accommodate and support the U.S. Capitol Police in their mission, along with freeing up space within the Capitol complex. The AOC has requested \$12,500,000 in fiscal year 2005 to meet this need. However, sufficient funding is available in the Capitol Police Buildings and Grounds account from previously appropriated funds for projects that are not progressing as rapidly as anticipated. As such, the Committee directs the AOC to request reprogramming of funds to support this effort from current unobligated balances for the Offsite Delivery Screening Center and the Other Facility Improvements in the Capitol Police Buildings and Grounds appropriation and en-

courages the AOC to move forward expeditiously in fiscal year 2004 to fit out Fairchild and GPO space for the USCP.

A tabulation of the increases in the annual operating budget and the project budget follows:

#### CAPITOL POLICE BUILDINGS AND GROUNDS

[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2005 Operating Budget		
Personal Services .....	\$399,000	\$399,000
Rent, Communications, and Utilities .....	6,350,000	3,760,000
Other Services .....	723,000	704,000
Equipment .....	20,000	20,000
Subtotal, Operating Budget .....	\$7,492,000	\$4,883,000
Fiscal Year 2005 Project Budget		
Minor Construction .....	\$1,000,000	.....
Study, Design, and Condition Assessment .....	900,000	.....
Firing Range Design .....	1,200,000	.....
Fairchild and GPO Build-Out .....	12,500,000	.....
Off-site Delivery .....	6,400,000	.....
Firing Range .....	10,800,000	.....
Subtotal, Project Budget .....	\$32,800,000	.....
Total, Capitol Police Buildings and Grounds .....	\$40,292,000	\$4,883,000

#### BOTANIC GARDEN

2004 appropriation .....	\$6,152,000
2005 budget estimate .....	11,581,000
Committee recommendation .....	5,932,000

The amount recommended for the Botanic Garden is \$5,932,000. This amount is \$5,649,000 below the budget request and \$220,000 below the current level.

The following tabulation summarizes the recommendations:

#### BOTANIC GARDEN

[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2005 Operating Budget		
Personal Services .....	\$4,514,000	\$4,452,000
Rent, Communications, Utilities, and Travel .....	4,000	4,000
Other Services .....	593,000	556,000
Supplies .....	627,000	627,000
Equipment .....	50,000	50,000
Subtotal, Operating Budget .....	\$5,788,000	\$5,689,000
Fiscal Year 2005 Project Budget		
Partnership Support .....	\$450,000	.....
D.C. Village Roof Replacement .....	243,000	\$243,000
Bartholdi Park and Fountain .....	5,100,000	.....
Subtotal, Project Budget .....	\$5,793,000	\$243,000
Total, Botanic Garden .....	\$11,581,000	\$5,932,000

## CAPITOL VISITOR CENTER

2004 appropriation .....	\$36,621,000
2005 budget estimate .....	8,469,000
Committee recommendation .....	.....

The Committee has not provided any funding for the Capitol Visitor Center operations at this time.

## ADMINISTRATIVE PROVISION

Section 1201 establishes a process to study and contract out to the private sector the management and operations of the Capitol Power Plant.

## LIBRARY OF CONGRESS

The Committee recommends appropriations totaling \$543,488,000 for the operations of the Library of Congress for fiscal year 2005. The following table summarizes the allocation of funds by appropriation account:

*Library of Congress*

<i>Item</i>	<i>Amount</i>
Fiscal year 2005:	
Salaries and expenses .....	\$366,875,000
Copyright Office .....	20,041,000
Congressional Research Service .....	96,385,000
Books for the blind and physically handicapped .....	60,187,000
Total .....	\$543,488,000

## SALARIES AND EXPENSES

2004 appropriation .....	\$361,899,000
2005 budget estimate .....	387,581,000
Committee recommendation .....	366,875,000
(Plus: Authority to spend receipts) .....	(6,350,000)
Total available .....	\$373,225,000

The sum of \$366,875,000, plus \$6,350,000 in offsetting receipts, is recommended for salaries and expenses, which is the basic appropriation for the operation of Library programs, an increase of \$4,976,000 above the current level and a decrease of \$20,706,000 below the request. This level of funding provides for all mandatory and price level increases requested. The amount provided also includes funding of \$1,200,000 to cover the first year costs of a multi-year requirement for the Department of State Capital Security Cost-Sharing Program. The Committee has not provided funding of \$500,000 for the National Film Preservation Board and the National Film Preservation Foundation grant since the current authorization has expired.

The Committee has provided \$14,794,000 for the National Audio-Visual Conservation Center (NAVCC) in Culpeper, Virginia, which reflects the Committee support for this important preservation facility that has been funded primarily by the Packard Humanities Institute. Additional funding beyond this level could not be provided within the tight budgetary constraints of this bill.

In accordance with Public Law 106-57, Section 208, the Committee has made a reduction of 3 FTE's and \$300,000 from the base budget of the Salaries and Expenses appropriation.

## COPYRIGHT OFFICE

2004 appropriation .....	\$18,516,000
2005 budget request .....	20,179,000
Committee recommendation .....	20,041,000
(Plus: Authority to spend receipts) .....	(33,477,000)
Total available .....	\$53,518,000

*Salaries and expenses.*—The Committee recommends an appropriation of \$20,041,000, plus authority to spend \$33,477,000 in receipts, for the Copyright Office. The total available in this recommendation is \$1,525,000 above the amount provided in the current fiscal year.

## CONGRESSIONAL RESEARCH SERVICE

2004 appropriation .....	\$91,185,000
2005 budget estimate .....	100,934,000
Committee recommendation .....	96,385,000

*Salaries and expenses.*—The Committee recommends \$96,385,000 for fiscal year 2005. This amount is \$5,200,000 above the current year and is \$4,549,000 below the request.

The Committee is concerned with the potential for duplication of support activities between the Congressional Research Service Unit and the Library of Congress, Salaries and Expenses account. The Committee funds centralized support organizations such as Information Technology Services, Human Resources Services, Office of the Chief Financial Officer, and Integrated Support Services to provide Library-wide support services, which helps to reduce duplicate systems and processes throughout the Library's accounts. Of particular note, in this year's budget request, the Library is requesting in two separate accounts funding for the Alternate Computer Facility and XML capabilities, which may reflect duplication of support services. The Committee directs that the Library of Congress conduct a study of such functions as information technology, human resources, financial services, space management, and other support functions to determine whether any duplicate or overlapping activities exist. The findings of the study are to be provided to the Committee on Appropriations of the House and Senate prior to the fiscal year 2006 budget submission and any budgetary reductions or realignments be so reflected in the fiscal year 2006 request.

## BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

2004 appropriation .....	\$51,401,000
2005 budget estimate .....	53,937,000
Committee recommendation .....	60,187,000

*Salaries and expenses.*—A total of \$60,187,000 is recommended for the National Library Service for the Blind and Physically Handicapped, an increase of \$8,786,000 over the amount provided in fiscal year 2004 and \$6,250,000 above the amount requested. The additional amount, over the budget request, is a down payment for the Digital Talking Book Project currently estimated at \$79,500,000. This very important project that has been planned since the early 1990s is a revolutionary change from analog to digital technology that will meet patron expectations for new machines and avoid costs associated with obsolescence of the current cassettes.



## ADMINISTRATIVE PROVISIONS

The Committee has included three administrative provisions. Section 1301 provides for expenses related to official representation and the incentive awards program. Section 1302 provides obligational authority for various Library programs. Section 1303 extends the date for matching contributions related to the National Digital Information Infrastructure and Preservation Program.

GOVERNMENT PRINTING OFFICE  
CONGRESSIONAL PRINTING AND BINDING

2004 appropriation .....	\$90,573,000
2005 budget estimate .....	88,800,000
Committee recommendation .....	88,800,000

The Committee has included an appropriation of \$88,800,000 for printing and binding of congressional documents at the Government Printing Office for use by Congress.

A comparative summary of the recommendation by category of work follows:

CONGRESSIONAL PRINTING AND BINDING

	Appropriation 2004	Requested 2005	Recommended 2005
Congressional Record program .....	\$21,456,000	\$20,952,000	.....
Miscellaneous publications .....	5,792,000	5,846,000	.....
Miscellaneous printing and binding .....	17,711,000	18,660,000	.....
Details to Congress .....	2,795,000	2,909,000	.....
Document envelopes and document franks .....	1,044,000	906,000	.....
Business and committee calendars .....	2,859,000	2,480,000	.....
Bills, resolutions, and amendments .....	9,802,000	7,518,000	.....
Committee reports .....	3,017,000	2,681,000	.....
Documents .....	2,481,000	2,520,000	.....
Hearings .....	21,876,000	21,490,000	.....
Committee prints .....	1,740,000	2,838,000	.....
Total .....	\$90,573,000	\$88,800,000	\$88,800,000

OFFICE OF SUPERINTENDENT OF DOCUMENTS

2004 appropriation .....	\$34,253,000
2005 budget estimate .....	33,033,000
Committee recommendation .....	32,524,000

The Committee recommends the appropriation of \$32,524,000 for the salaries and expenses of the Superintendent of Documents, a part of the Government Printing Office. This amount is \$1,729,000 below the fiscal year 2004 level and is \$509,000 below the budget request.

GOVERNMENT PRINTING OFFICE REVOLVING FUND

2004 appropriation .....	\$9,941,000
2005 budget estimate .....	25,000,000
Committee recommendation .....	.....

*Revolving fund.*—The bill includes the usual language authorizing the operation of the revolving fund, authority to hire or purchase automobiles, advisory councils, and consultants. The Committee has included new language that authorizes expenditure of

funds for the Benjamin Franklin Tercentenary Commission. The limit on full-time equivalent employment has been set at 2,889, a reduction of 300 FTE's. The Committee has not provided the \$25,000,000 funding request.

The Committee recognizes that the Government Printing Office is entering a new era and is confronting serious challenges. The longstanding structure of centralized printing and dissemination within the federal government is changing. The statutory basis for GPO controlling all federal printing has been questioned. In addition, technology advancements during the past decade have significantly changed the state of printing and information dissemination. These factors have had a significant financial impact on GPO's operations.

The Public Printer recognizes the challenges facing GPO, and in response has embarked on an ambitious transformation effort. The Public Printer is fully aware that the agency needs to reexamine its mission within the context of technological change and has initiated a strategic planning process with GPO. Currently, GPO plans to release a draft of its strategic plan in July 2004. To assist GPO in this process, the General Accounting Office is conducting a study of federal printing and information dissemination that GPO will use as input to its process.

Recent hearings examined the current status of GPO efforts over the past year to wrestle with its changing environment. GAO has stated in testimony that more needs to be done to ensure that GPO's transformation is successful and recommended that GPO develop a business plan to direct its transformation. The Committee strongly supports this recommendation.

The Committee endorses GPO's ongoing strategic planning efforts. The Committee directs that the GPO develop a business plan that reflects a connection between the long-term goals and objectives contained in the strategic plan and the day-to-day activities of GPO's core business units. The Committee directs that the strategic plan and associated business plan be provided to the Committee on Appropriations of the House and Senate no later than December 1, 2004. Further the Committee directs that these two plans should be linked to the next budget submission before the Committee can give any further consideration for funding required and/or requested for the 21st century GPO operation.

OFFICE OF THE INSPECTOR GENERAL

2004 appropriation .....	.....
2005 budget estimate .....	\$4,225,000
Committee recommendation .....	.....

The Committee has not provided a separate appropriation for the Office of the Inspector General. The Office of the Inspector General is provided a budget allocation within the Revolving Fund account. The Committee believes that a direct appropriation only reflects shifting of costs and a direct appropriation does not add, change, or eliminate the independence of the Office of the Inspector General.

## ADMINISTRATIVE PROVISION

The Committee has included section 1401 that authorizes discounts for bulk purchases of publications.

## GENERAL ACCOUNTING OFFICE

## SALARIES AND EXPENSES

2004 appropriation .....	\$457,606,000
2005 budget estimate .....	480,535,000
Committee recommendation .....	473,500,000
Offsetting collections .....	(7,500,000)
Total available .....	481,000,000

The Committee has provided \$473,500,000 in direct appropriations for the General Accounting Office, plus \$7,500,000 in offsetting collections derived from reimbursements for conducting financial audits of government corporations and rental of space in the GAO building. This funding provides for 3,269 FTE's.

The Committee encourages that GAO retain its core competency to undertake additional technology assessment studies as might be directed by Congress.

The Committee directs the General Accounting Office to provide a report within 180 days of enactment of this bill, outlining the statutory responsibilities of the Congressional Budget Office, the Congressional Research Service, the Joint Economic Committee, and the Joint Committee on Taxation. This report should include an inventory of the individual entities reports (including, but not limited to, hearing related documents, studies, analysis, and other publicly released products) for fiscal year 2003 and fiscal year 2004, and identify how these products meet the statutory responsibilities. In addition, the GAO is to report if there is any overlap or duplication within the jurisdiction or work products of these agencies or joint committees.

## PAYMENT TO THE OPEN WORLD LEADERSHIP CENTER TRUST FUND

2004 appropriation .....	\$13,420,000
2005 budget estimate .....	15,000,000
Committee recommendation .....	6,750,000

The Committee has provided \$6,750,000 for payment to the Open World Leadership Center Trust Fund. This amount is \$8,250,000 below the request and is \$6,670,000 below the enacted level.

## TITLE II—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, positions and allowances, consulting services, the Legislative Branch Financial Managers Council, for the Architect to maintain and landscape areas on Washington Avenue SW and prohibits the transfer of funds in this Act (Sec. 201–208). The Committee has included section 209, which eliminates the requirement that Legislative Branch agencies must use the eTravel Service established by the General Services Administration. The Committee has also included section 210 that provides authority to offer voluntary separation incentive payments to employees of the Legislative Branch. Section 211 places a limitation on the aggregate compensation of

Legislative Branch employees and section 212 prohibits the use of funds to study or construct a fence around the Capitol grounds.

**CONSTITUTIONAL AUTHORITY**

Clause 3(d)(1) of rule XIII of the Rules of the House of Representatives states that:

Each report of a committee on a bill or joint resolution of a public character shall include a statement citing the specific powers granted to the Congress in the Constitution to enact the law proposed by the bill or joint resolution.

The Committee on Appropriations bases its authority to report this legislation on Clause 7 of Section 9 of Article I of the Constitution of the United States of America, which states:

No money shall be drawn from the Treasury but in consequence of Appropriations made by law. \* \* \*

Appropriations contained in this Act are made pursuant to this specific power granted by the Constitution.

**COMPARISON WITH BUDGET RESOLUTION**

Clause 3(c)(2) of rule XIII of the House of Representatives requires an explanation of compliance with section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344), as amended, which requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 302 of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year from the Committee's section 302(b) allocation.

This information follows:

**COMPARISON WITH BUDGET RESOLUTION**  
[In millions of dollars]

	Sec. 302(b)		This bill—	
	Budget authority	Outlays	Budget authority	Outlays
Discretionary .....	\$3,575	\$3,696	\$2,751	<sup>1</sup> \$2,920
Mandatory .....	113	112	113	112
<b>Total .....</b>	<b>\$3,688</b>	<b>\$3,808</b>	<b>\$2,863</b>	<b>\$3,039</b>

Note.—Bill amounts excludes Senate-related items.  
<sup>1</sup> Includes outlays from House prior-year budget authority.

**FIVE-YEAR PROJECTION OF OUTLAYS**

In compliance with section 308(a)(1)(B) of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344), as amended, the following table contains five-year projections associated with the budget authority provided in the accompanying bill:

*Five-Year Projection of Outlays*

	<i>Millions</i>
Outlays:	
2005 .....	<sup>1</sup> 2,461
2006 .....	282

*Five-Year Projection of Outlays—Continued*

	<i>Millions</i>
2007 .....	77
2008 .....	19
2009 .....	11

<sup>1</sup> Excludes outlays from prior-year budget authority.

#### ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344), as amended, the financial assistance to State and local governments is as follows:

The accompanying bill contains no funding for State and local assistance programs.

#### TRANSFERS OF FUNDS

Indefinite transfer authority is authorized in Congressional printing and binding, the Superintendent of Documents, and the Capitol Police programs.

#### STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

#### RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the House of Representatives, the following table is submitted describing the rescissions recommended in the accompanying bill:

There are no rescissions recommended in the bill.

#### CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1), of rule XIII of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law:

1. The bill provides that certain appropriation items remain available for more than one year where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability. Most of these items have been carried in previous appropriation bills. This authority tends to result in savings by removing the incentive to commit funds at the end of the fiscal year.

2. The bill includes a number of provisions which place limitations on, or which authorize or reauthorize, the use of funds in the bill, or change or extend existing limitations, appropriations, or au-

thorizations, and which under some circumstances might be construed as changing the application of existing law.

3. There is language that allows reimbursement for service to be used by the servicing entity.

4. The bill continues the practice of providing official reception and representation allowances for officers and offices of the legislative branch.

5. The bill authorizes expenses for employee awards, such as certificates or plaques and related ceremonial presentations, by certain agencies.

6. The bill requires unspent funds remaining in Members Representational Allowances to be used for deficit or debt reduction.

7. The bill includes language that authorizes the establishment of a "Net of Expenses of Telecommunications Revolving Fund" in the Treasury of the United States.

8. The bill includes language that provides authority to the Chief Administrative Officer to contract services and use collected fees for operations of the staff fitness facility.

9. There is language under "Capitol Police, General Expenses" authorizing advance payments for travel by Capitol Police personnel for training or other purposes, expenses associated with the relocation of liaison or instructor personnel from the Capitol Police force to and from the Federal Law Enforcement Training Center and for the costs of basic training of police personnel.

10. The bill authorizes the transfer of funds within "Capitol Police, Salaries" and "Capitol Police, General Expenses", subject to approval.

11. The bill includes language that restricts the release of security information.

12. There is language in the bill that provides exclusive authority of the Capitol Police Board or the Chief of the Capitol Police to determine the schedule of rates of pay.

13. The bill contains language that authorizes the Capitol Police to settle claims under the Federal Tort Claims Act.

14. The bill includes language that restricts deployment outside the police jurisdiction with meeting criteria.

15. There is language stating responsibilities of the Capitol Police General Counsel.

16. There is language prohibiting a Capitol Police Mounted Horse Unit.

17. There is language in the bill that authorizes a student loan repayment program for the Office of Compliance.

18. There is language under "Capitol Power Plant", Architect of the Capitol, allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, the Thurgood Marshall Federal Judiciary Building, Union Station Complex and the Folger Shakespeare Library to be credited to this appropriation and made available for obligation.

19. There is language in the bill that provides for the contracting with a private entity for management and operation of the "Capitol Power Plant".

20. There is authority to expend funds collected under the authority of 2 U.S.C. 150 and for international legal information, the balance to remain available until expended.

21. There is language under “Congressional Research Service” which prohibits the publication of material unless approved by the appropriate committees.

22. There is language authorizing the temporary transfer of funds under the heading “Library of Congress, Salaries and Expenses”.

23. The bill includes language that amends the date for raising matching funds for the National Digital Information and Infrastructure Program.

24. There is language under “Congressional printing and binding” restricting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record for individual Representatives and Senators, Resident Commissioners, or Delegates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress, limiting the printing of certain documents to a time certain, and authorizing the transfer of unobligated balances.

25. Authorization of appropriations for Congressional printing and binding is included.

26. There is language under “Salaries and Expenses”, Office of Superintendent of Documents, which authorizes the use of current appropriations to pay for printing certain publications in prior years for the depository library program. There is language authorizing the transfer of unexpended balances.

27. There is language authorizing the operation of the GPO revolving fund, and which authorizes travel expenses for advisory councils.

28. There is language authorizing the expenditure of funds from the GPO revolving fund for the Benjamin Franklin Tercentenary Commission.

29. The bill includes a limitation on GPO employment of not more than 2,889 full-time equivalent work years.

30. There is bill language that authorizes discounts on bulk sales of publications to book dealers.

31. There is language relating to the General Accounting Office authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109, at certain rates; authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343; authorizing the General Accounting Office to make advance payments in foreign countries in accordance with 31 U.S.C. 3324; and to provide certain benefits, including rental of living quarters in foreign countries; appropriations are authorized for administrative expenses of any other member department or agency to finance an appropriate share of the costs of the American Consortium on International Public Administration (ACIPA), and the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum. The ACIPA language satisfies the requirements of P.L. 100–202.

32. In Section 201, there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by

the Committee on House Administration and for the Senate by the Committee on Rules and Administration.

33. Section 203 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, or either, appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

34. Section 204 requires that certain information regarding consulting services shall be a matter of public record.

35. Section 206 authorizes legislative branch entities to share the costs of the Legislative Branch Financial Managers Council.

36. Section 207 authorizes the Architect of the Capitol to maintain certain property.

37. Section 209 eliminates the requirement that legislative branch entities participate in the General Services Administration eTravel Service.

38. Section 210 authorizes voluntary separation and incentive payments.

39. Section 211 caps compensation of employees in this Act to not exceed the annual rate of pay for Members.

40. Section 212 prohibits funds to be used for study, design, planning or construction, construction of a fence to enclose grounds of the Capitol.

41. There is a House administrative provision that encourages the use of hybrid or alternatively fueled vehicles.

#### COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

#### **SECTION 306 OF THE LEGISLATIVE BRANCH APPROPRIATIONS ACT, 1989**

SEC. 306. (a) \* \* \*

[(b) The Chief Administrative Officer is authorized to receive for deposit, amounts charged to any legislative branch entity, including the Congressional Budget Office and the Architect of the Capitol, for the provision of telephone or telecommunications services, except that no amount charged to the Members' Representational Allowance shall be deposited in accordance with this section.]

[(c) (b) Receipts from the commissions and charges set forth in [subsections (a) and (b)] *subsection (a)* of this section shall be deposited in the United States Treasury for credit to the appropriation for "Salaries and Expenses of the United States House of Representatives", and shall be available for expenditure upon the ap-



proval of the Committee on Appropriations of the House of Representatives.

**SECTION 102 OF THE LEGISLATIVE BRANCH  
APPROPRIATIONS ACT, 2003**

SEC. 102. (a) \* \* \*

\* \* \* \* \*

*(e) This section shall not apply with respect to any telecommunications equipment which is subject to coverage under section 103 of the Legislative Branch Appropriations Act, 2005 (relating to the Net Expenses of Telecommunications Revolving Fund).*

**MISCELLANEOUS APPROPRIATIONS ACT, 2001**

DIVISION A

\* \* \* \* \*

CHAPTER 9

LEGISLATIVE BRANCH

\* \* \* \* \*

LIBRARY OF CONGRESS

SALARIES AND EXPENSES

For the Library of Congress, \$25,000,000, to remain available until expended, for necessary salaries and expenses of the National Digital Information Infrastructure and Preservation Program; and an additional \$75,000,000, to remain available until expended, for such purposes: *Provided*, That the portion of such additional \$75,000,000, which may be expended shall not exceed an amount equal to the matching contributions (including contributions other than money *and pledges*) for such purposes that: (1) are received by the Librarian of Congress for the program from non-Federal sources; and (2) are received before March 31, ~~2005~~ 2010: *Provided further*, That such program shall be carried out in accordance with a plan or plans approved by the Committee on House Administration of the House of Representatives, the Committee on Rules and Administration of the Senate, the Committee on Appropriations of the House of Representatives, and the Committee on Appropriations of the Senate: *Provided further*, That of the total amount appropriated, \$5,000,000 may be expended before the approval of a plan to develop such a plan, and to collect or preserve essential digital information which otherwise would be uncollectible: *Provided further*, That the balance in excess of such \$5,000,000 shall not be expended without approval in advance by the Committee on Appropriations of the House of Representatives and the Committee on Appropriations of the Senate: *Provided further*, That the plan under this heading shall be developed by the Librarian of Congress jointly with entities of the Federal Government with expertise in telecommunications technology and electronic commerce policy (including the Secretary of Commerce and

the Director of the White House Office of Science and Technology Policy) and the National Archives and Records Administration, and with the participation of representatives of other Federal, research, and private libraries and institutions with expertise in the collection and maintenance of archives of digital materials (including the National Library of Medicine, the National Agricultural Library, the National Institute of Standards and Technology, the Research Libraries Group, the Online Computer Library Center, and the Council on Library and Information Resources) and representatives of private business organizations which are involved in efforts to preserve, collect, and disseminate information in digital formats (including the Open e-Book Forum): *Provided further*, That notwithstanding any other provision of law, effective with the One Hundred Seventh Congress and each succeeding Congress the chair of the Subcommittee on the Legislative Branch of the Committee on Appropriations of the House of Representatives shall serve as a member of the Joint Committee on the Library with respect to the Library's financial management, organization, budget development and implementation, and program development and administration, as well as any other element of the mission of the Library of Congress which is subject to the requirements of Federal law.

\* \* \* \* \*

#### SECTION 1708 OF TITLE 44, UNITED STATES CODE

##### § 1708. Prices for sales copies of publications; crediting of receipts; resale by dealers; sales agents

The price at which additional copies of Government publications are offered for sale to the public by the Superintendent of Documents shall be based on the cost as determined by the Public Printer plus 50 percent. A discount [of not to exceed 25 percent may be allowed to book dealers and quantity purchasers] *may be allowed as determined by the Superintendent of Documents*, but the printing may not interfere with prompt execution of work for the Government.

The Superintendent of Documents may prescribe terms and conditions under which he authorizes the resale of Government publications by book dealers, and he may designate any Government officer his agent for the sale of Government publications under regulations agreed upon by the Superintendent of Documents and the head of the respective department or establishment of the Government.

\* \* \* \* \*

#### APPROPRIATIONS NOT AUTHORIZED BY LAW

Clause 3(f)(1), Rule XIII requires a table of all appropriations in the bill that are not authorized by law. Appropriations included in this bill have been previously authorized by law.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2004  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2005  
(Amounts in thousands)

	FY 2004 Enacted	FY 2005 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>TITLE I - LEGISLATIVE BRANCH</b>					
<b>HOUSE OF REPRESENTATIVES</b>					
Salaries and Expenses					
House Leadership Offices					
Office of the Speaker.....	2,630	2,708	2,708	+78	---
Office of the Majority Floor Leader.....	1,965	2,027	2,027	+62	---
Office of the Minority Floor Leader.....	2,756	2,840	2,840	+84	---
Office of the Majority Whip.....	1,684	1,741	1,741	+57	---
Office of the Minority Whip.....	1,259	1,303	1,303	+44	---
Speaker's Office for Legislative Floor Activities.....	460	470	470	+10	---
Republican Steering Committee.....	862	881	881	+19	---
Republican Conference.....	1,448	1,500	1,500	+52	---
Democratic Steering and Policy Committee.....	1,542	1,589	1,589	+47	---
Democratic Caucus.....	768	792	792	+24	---
Nine minority employees.....	1,380	1,409	1,409	+29	---
Training and Program Development:					
Majority.....	290	290	290	---	---
Minority.....	290	290	290	---	---
Cloakroom Personnel:					
Majority.....	404	419	419	+15	---
Minority.....	404	419	419	+15	---
Subtotal, House Leadership Offices.....	18,142	18,678	18,678	+536	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2004  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2005  
(Amounts in thousands)

	FY 2004 Enacted	FY 2005 Request	Bill	Bill vs. Enacted	Bill vs. Request
Members' Representational Allowances Including Members' Clerk Hire, Official Expenses of Members, and Official Mail					
Expenses.....	514,454	529,258	521,195	+6,741	-8,063
Committee Employees					
Standing Committees, Special and Select.....	102,203	114,955	114,299	+12,096	-656
Committee on Appropriations (including studies and investigations).....	24,926	25,524	24,926	---	-598
Subtotal, Committee employees.....	127,129	140,479	139,225	+12,096	-1,254
Salaries, Officers and Employees					
Office of the Clerk.....	19,452	20,553	20,534	+1,082	-19
Office of the Sergeant at Arms.....	5,471	5,887	5,879	+408	-8
Office of the Chief Administrative Officer.....	111,141	121,699	116,034	+4,893	-5,665
Office of the Inspector General.....	3,847	4,022	3,986	+139	-36
Office for Emergency Planning, Preparedness and Operations.....	5,200	6,000	1,000	-4,200	-5,000
Office of General Counsel.....	926	962	962	+36	---
Office of the Chaplain.....	153	155	155	+2	---
Office of the Parliamentarian.....	1,560	1,673	1,673	+113	---
Office of the Parliamentarian.....	(1,363)	(1,459)	(1,459)	(+96)	---
Compilation of precedents of the House of Representatives.....	(197)	(214)	(214)	(+17)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2004  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2005  
(Amounts in thousands)

	FY 2004 Enacted	FY 2005 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of the Law Revision Counsel of the House.....	2,263	2,346	2,346	+83	---
Office of the Legislative Counsel of the House.....	6,233	6,721	6,721	+488	---
Corrections Calendar Office.....	---	---	---	---	---
Office of Interparliamentary Affairs.....	500	687	687	+187	---
Other authorized employees.....	150	156	156	+6	---
Technical Assistants, Office of the Attending Physician.....	(150)	(156)	(156)	(+6)	---
Subtotal, Salaries, officers and employees.....	156,896	170,861	160,133	+3,237	-10,728
Allowances and Expenses					
Supplies, materials, administrative costs and Federal tort claims.....	3,975	4,618	4,350	+375	-268
Official mail for committees, leadership offices, and administrative offices of the House.....	410	410	410	---	---
Government contributions.....	186,783	201,350	199,600	+12,817	-1,750
Miscellaneous items.....	690	690	690	---	---
Subtotal, Allowances and expenses.....	191,858	207,068	205,050	+13,192	-2,018
Total, Salaries and expenses.....	1,008,479	1,066,344	1,044,281	+35,802	-22,063
Total, House of Representatives.....	1,008,479	1,066,344	1,044,281	+35,802	-22,063

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2004  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2005  
(Amounts in thousands)

	FY 2004 Enacted	FY 2005 Request	Bill	Bill vs. Enacted	Bill vs. Request
JOINT ITEMS					
Joint Congressional Committee on Inaugural Ceremonies.	1,250	---	---	-1,250	---
Joint Economic Committee.....	3,988	4,139	4,139	+151	---
Joint Committee on Taxation.....	8,064	8,476	8,433	+369	-43
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances.	2,223	2,528	2,528	+305	---
Capitol Guide Service and Special Services Office.....	3,511	3,844	3,844	+333	---
Statements of Appropriations.....	30	30	30	---	---
Total, Joint items.....	19,066	19,017	18,974	-92	-43
CAPITOL POLICE					
Salaries.....	196,434	---	203,440	+7,006	+203,440
General expenses.....	23,361	---	28,888	+5,527	+28,888
Salaries and expenses.....	---	291,641	---	---	-291,641
Total, Capitol Police.....	219,795	291,641	232,328	+12,533	-59,313
OFFICE OF COMPLIANCE					
Salaries and expenses.....	2,242	2,950	2,421	+179	-529

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2004  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2005  
(Amounts in thousands)

	FY 2004 Enacted	FY 2005 Request	Bill	Bill vs. Enacted	Bill vs. Request
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses.....	33,620	35,455	34,790	+1,170	-665
ARCHITECT OF THE CAPITOL					
Capitol Buildings and Grounds					
General administration.....	76,598	89,245	79,581	+2,983	-9,664
Capitol building.....	28,021	32,239	18,185	-9,836	-14,054
Capitol grounds.....	6,846	8,080	7,033	+187	-1,047
House office buildings.....	62,445	105,675	65,130	+2,685	-40,545
Capitol Power Plant.....	85,436	67,776	60,539	-24,897	-7,237
Offsetting collections.....	-4,374	-4,400	-4,400	-26	-
Net subtotal, Capitol Power Plant.....	81,062	63,376	56,139	-24,923	-7,237
Library buildings and grounds.....	38,928	160,678	34,783	-4,145	-125,895
Capitol police buildings and grounds.....	3,289	40,292	4,883	+1,594	-35,409
Transfer out.....	(-12,000)	-	-	(+12,000)	-
Botanic garden.....	6,152	11,581	5,932	-220	-5,649
Capitol Visitor Center.....	36,621	8,469	-	-36,621	-8,469
Transfer in (non-add).....	(12,000)	-	-	(-12,000)	-
Total, Capitol Visitor Center.....	(48,621)	(8,469)	-	(-48,621)	(-8,469)
=====					
Total, Architect of the Capitol.....	339,962	519,635	271,666	-68,296	-247,969

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2004  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2005  
(Amounts in thousands)

	FY 2004 Enacted	FY 2005 Request	Bill	Bill vs. Enacted	Bill vs. Request
LIBRARY OF CONGRESS					
Salaries and expenses.....	368,709	393,931	373,225	+4,516	-20,706
Authority to spend receipts.....	-6,810	-6,350	-6,350	+460	---
Subtotal, Salaries and expenses.....	361,899	387,581	366,875	+4,976	-20,706
Copyright Office, salaries and expenses.....	48,005	53,518	53,518	+5,513	---
Authority to spend receipts.....	-29,489	-33,339	-33,477	-3,988	-138
Subtotal, Copyright Office.....	18,516	20,179	20,041	+1,525	-138
Congressional Research Service, salaries and expenses. Books for the blind and physically handicapped, Salaries and expenses.....	91,185	100,934	96,385	+5,200	-4,549
	51,401	53,937	60,187	+8,786	+6,250
Total, Library of Congress.....	523,001	562,631	543,488	+20,487	-19,143
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding.....	90,573	88,800	88,800	-1,773	---
Office of Superintendent of Documents					
Salaries and expenses.....	34,253	33,033	32,524	-1,729	-509
Government Printing Office Revolving Fund.....	9,941	25,000	---	-9,941	-25,000



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2004  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2005  
(Amounts in thousands)

	FY 2004 Enacted	FY 2005 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of the Inspector General.....	---	4,225	---	---	-4,225
Total, Government Printing Office.....	134,767	151,058	121,324	-13,443	-29,734
GENERAL ACCOUNTING OFFICE					
Salaries and expenses.....	463,577	486,654	481,000	+17,423	-5,654
Offsetting collections.....	-5,971	-6,119	-7,500	-1,529	-1,381
Total, General Accounting Office.....	457,606	480,535	473,500	+15,894	-7,035
OPEN WORLD LEADERSHIP CENTER					
Payment to the Open World Leadership Center Trust Fund.....	13,420	15,000	6,750	-6,670	-8,250
Grand total.....	2,751,958	3,144,266	2,749,522	-2,436	-394,744

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2004  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2005  
(Amounts in thousands)

	FY 2004 Enacted	FY 2005 Request	Bill	Bill vs. Enacted	Bill vs. Request
RECAPITULATION					
House of Representatives.....	1,008,479	1,066,344	1,044,281	+35,802	-22,063
Joint Items.....	19,066	19,017	18,974	-92	-43
Capitol Police.....	219,795	291,641	232,328	+12,533	-59,313
Office of Compliance.....	2,242	2,950	2,421	+179	-529
Congressional Budget Office.....	33,620	35,455	34,790	+1,170	-665
Architect of the Capitol.....	339,962	519,635	271,666	-68,296	-247,969
Library of Congress.....	523,001	562,631	543,488	+20,487	-19,143
Government Printing Office.....	134,767	151,058	121,324	-13,443	-29,734
General Accounting Office.....	457,606	480,535	473,500	+15,894	-7,035
Open World Leadership Center.....	13,420	15,000	6,750	-6,670	-8,250
Grand total.....	2,751,958	3,144,266	2,749,522	-2,436	-394,744

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the Rules of the House of Representatives, the results of each rollcall vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLLCALL NUMBER: 1

Date: June 23, 2004.

Measure: Legislative Branch Appropriations Bill, FY 2005.

Motion by: Mr. Price.

Description of motion: To increase funding for the Open World Leadership Center Trust Fund by \$2,400,000.

Results: Rejected yeas 25 to nays 29.

*Members Voting Yea*

Mr. Bishop  
 Mr. Boyd  
 Mr. Cramer  
 Ms. DeLauro  
 Mr. Dicks  
 Mr. Edwards  
 Mr. Farr  
 Mr. Frelinghuysen  
 Ms. Kaptur  
 Mr. Kennedy  
 Ms. Kilpatrick  
 Mr. Kolbe  
 Mr. LaHood  
 Mr. Lewis  
 Mr. Moran  
 Mr. Obey  
 Mr. Olver  
 Mr. Price  
 Mr. Rothman  
 Ms. Roybal-Allard  
 Mr. Sabo  
 Mr. Serrano  
 Mr. Visclosky  
 Mr. Walsh  
 Mr. Wicker

*Members Voting Nay*

Mr. Aderholt  
 Mr. Berry  
 Mr. Bonilla  
 Mr. Crenshaw  
 Mr. Culberson  
 Mr. Doolittle  
 Mrs. Emerson  
 Mr. Goode  
 Ms. Granger  
 Mr. Hobson  
 Mr. Istook  
 Mr. Kingston  
 Mr. Kirk  
 Mr. Knollenberg  
 Mr. Latham  
 Mr. Nethercutt  
 Mrs. Northup  
 Mr. Peterson  
 Mr. Regula  
 Mr. Rogers  
 Mr. Sherwood  
 Mr. Simpson  
 Mr. Sweeney  
 Mr. Tiahrt  
 Mr. Vitter  
 Mr. Wamp  
 Dr. Weldon  
 Mr. Wolf  
 Mr. Young