AUTHENTICATED
U.S. GOVERNMENT
INFORMATION
GPO

110TH CONGRESS
1st Session

SENATE

REPORT
110–198

AUTHORIZING EXPENDITURES BY COMMITTEES OF THE SENATE

OCTOBER 16, 2007.—Ordered to be printed

Mrs. FEINSTEIN, from the Committee on Rules and Administration, submitted the following

REPORT

[To accompany S. Res. 89]

The Committee on Rules and Administration having considered an original resolution of S. Res. 89 authorizing expenditures by committees of the Senate for the periods March 1, 2007, through September 30, 2007, and October 1, 2007, through September 30, 2008, and October 1, 2008, through February 28, 2009, having considered the same, reports favorably thereon without amendment and recommends that the resolution do pass.

CHAIRMAN'S STATEMENT

Since the 101st Congress, the Rules Committee has reported out and the Senate has agreed to an omnibus biennial committee funding authorization for the standing, special and select committees of the Senate. This procedure has received strong support from committee chairmen and ranking members over the succeeding Congresses.

Beginning in the 106th Congress, the biennial committee funding fiscal year structure was divided into 3 segments: the 7-month period from March 1 through September 30 of the first calendar year of the Congress; the 12-month period from October 1 of the first calendar year through September 30 of the second calendar year; and, the 5-month period from October 1 of the second calendar year through the last day of February of the third calendar year. S. Res. 89 continues this practice.

As a result of the federal elections in November, 2006, the Senate in the 110th Congress is comprised of 49 Democratic Members, 49 Republican Members and 2 Independents. On January 12, 2007, the Senate Joint Leadership in a colloquy on the Senate floor announced an agreement on committee funding for the 110th Con-

gress prior to appointing the chairmen and ranking members of committees for the 110th Congress. However, the Senate at that time was also operating under a continuing resolution for the remainder of fiscal year 2007, and the appropriation account for committees was frozen at the fiscal year 2006 levels.

Although the Joint Leadership Letter expressed the intent not to reduce the Republican staff salary baseline below that of fiscal year 2006, and also agreed to extend a split of no less than 60–40 of all personnel funds with respect to salary allocations between the majority and minority, the letter further stipulated that such a goal would be predicated on whether or not the money is available.

Therefore, the Rules Committee in its committee budget authorization process of January and February 2007, was constrained to mark up and report out an Omnibus Biennial Committee Funding Resolution for the 110th Congress that would provide an authorization within the limited funds of the appropriations account "Inquiries and Investigations" for the remainder of fiscal year 2007. The Joint Leadership Letter is included below for informational purposes.

JOINT LEADERSHIP LETTER

> We mutually commit to the following for the 110th Congress:
>
> The budgets of the Committees of the Senate, including Joint and Special Committees, and all other subgroups, shall be apportioned to reflect the ratio of the Senate as of, and effective on this date, with up to an additional ten percent (10%), to be allocated to the Chairmen for administrative expenses, to be determined by the Rules Committee, with the total administrative expenses allocation for all Committees not to exceed historic levels. The additional administrative expenses described above shall be available to be expended by a Committee Chairman, after consultation with the Ranking Member of the Committee. Funds for committee expenses shall be available to Chairmen consistent with the Senate rules and practices of the 109th Congress. No committee budget shall be allocated to reduce the Republican staff salary baseline below that of fiscal year 2006 if that money is available. The Chairman and Ranking Member of any committee may, by mutual agreement, modify the apportionment of Committee funding, including the additional ten percent (10%) allocated for administrative expenses, referenced in this letter. The division of Committee office space shall be commensurate with this funding agreement. Congressional Record—January 12, 2007, S501.

BACKGROUND

This "omnibus" committee funding resolution in the amount of $55,446,216 for the 7-month period of FY–2007 (March 1, 2007 through September 30, 2007); $97,164,714 for the 12-month period of FY–2008 (October 1, 2007 through September 30, 2008); and $41,263,116 for the 5-month period of FY–2009 (October 1, 2008 through February 28, 2009) was reported in lieu of Senate Resolu-

tions 32, 38, 40, 42, 45, 46, 48, 51, 52, 54, 55, 56, 57, 58, 59, 60, 63, and 64, which were reported by the Senate committees in conformance with paragraph 9 of Rule XXVI of the Standing Rules of the Senate and referred to the Committee on Rules and Administration.

The total funding target for each of fiscal years 2007, 2008, and 2009 is 100% of the FY–2006 total budget authority funded in the 109th Congress by S. Res. 50, (excluding the 10% administrative expense allowance authorized by the Joint Leadership letter of January 15, 2003, and continued in the 109th Congress) with the salary baseline adjusted by the actual January 2006 COLA, the January 2007 COLA and locality pay of 2.64%, the projected January 2008 COLA and the projected January 2009 COLA. Committees were advised to budget the January 2008 COLA and locality pay at 3.0% and budget the January 2009 COLA and locality pay at 3.0%.

In addition, each committee would receive 10% in additional administrative funds to be distributed in accordance with the Senate Floor colloquy between the Majority and Republican Leaders on January 12, 2007. These funds are not permanent funds built into the salary baseline, but represent the continuance of previously authorized funds by the Joint Leadership of the Senate to committees starting in the 107th Congress. This additional 10% administrative fund shall be apportioned at the rate of 100% to the majority and may be used for any official committee expense. However, the committee chairman and ranking member have been requested to negotiate an equitable division of the 10 percent administrative funds based on the needs of the committee.

The Joint Leadership colloquy of January 12th also included language whereby the Majority Leader and the Chairman of the Rules Committee have agreed to provide each ranking member, if requested, an allocation equal to 49 percent of the 10 percent that was available to the chairman in the 109th Congress. Eleven committees requested and were approved for such funding under the authority of S. Res. 89, section 20, Special Reserves.

To facilitate the consideration of committee funding requests, the Committee on Rules and Administration, as in the 108th and 109th Congresses, did not require those committees whose budget requests were within guidelines and whose questionnaires were jointly signed by the chairman and ranking member to testify on its request before the Rules Committee.

Except for the Finance Committee, the Foreign Relations Committee, and the Select Committee on Intelligence, all other committees funded by this resolution submitted budgets and questionnaires conforming to the requisite guidelines. The Rules Committee then conducted a hearing on February 14, 2007, in which the chair and ranking member of the three committees presented their justifications for a budget request above guidelines. At the Rules Committee mark-up conducted on February 28, 2007, the Rules Committee reported out an Omnibus Biennial Committee Funding Resolution that authorized all committees funding at guidelines.

The Rules Committee likewise advised the Finance Committee, the Foreign Relations Committee, and the Intelligence Committee to formally request Special Reserves to address their special needs due to the limitation imposed by the continuing resolution pro-

viding funding for the remainder of fiscal year 2007 at fiscal year 2006 levels. This action was later approved for all three committees and provided non-recurring funding that is available out of the existing appropriations and is not considered as a permanent supplemental funding increase for FY–2007.

Lastly, the Rules Committee Chairman noted at the mark-up that if it appeared that adequate funding was provided in fiscal year 2008 Legislative Branch Appropriation Bill, the Chairman and Ranking Member would be prepared to consider amending the Omnibus Biennial Committee Funding Resolution to increase the baseline budgets of the three committees to the requested levels.

Sec. 2. Committee on Agriculture, Nutrition, and Forestry

2005 funds authorized by S. Res. 50 (7 month transitional period)	$2,090,901
2006 funds authorized by S. Res. 50	3,670,623
2007 funds authorized by S. Res. 50 (5 month transitional period)	1,562,289

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$1,955,191	$3,351,757	$1,396,566
Jan 2008 COLA		75,415	41,897
Jan 2009 COLA		0	17,261
Consultants		0	0
Training		0	0
Official Mail	6,048	10,367	4,320
Administrative expenses	66,039	113,210	47,171
Total	2,027,278	3,550,749	1,507,215
Additional 10% funding	177,260	311,964	132,973
Budget Authority 110th Congress	2,204,538	3,862,713	1,640,188

Sec. 3. Committee on Armed Services

2005 funds authorized by S. Res. 50 (7 month transitional period)	$3,859,485
2006 funds authorized by S. Res. 50	6,778,457
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,886,176

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$3,677,946	$6,305,049	$2,627,105
Jan 2008 COLA		141,864	78,813
Jan 2009 COLA		0	32,471
Consultants	14,583	25,000	10,417
Training	4,667	8,000	3,333
Official Mail	4,084	7,000	2,917
Administrative expenses	45,231	77,539	32,307
Total	3,746,511	6,564,452	2,787,363
Additional 10% funding	326,743	575,348	245,349
Budget Authority 110th Congress	4,073,254	7,139,800	3,032,712

Sec. 4. Committee on Banking, Housing, and Urban Affairs

2005 funds authorized by S. Res. 50 (7 month transitional period)	$3,196,078
2006 funds authorized by S. Res. 50	5,611,167
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,388,363

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$2,997,199	$5,138,055	$2,140,856
Jan 2008 COLA		115,606	64,226

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Jan 2009 COLA	.....	0	26,461
Consultants	11,667	20,000	8,333
Training	700	1,200	500
Official Mail	1,400	2,400	1,000
Administrative expenses	88,417	151,572	63,155
Total	3,099,383	5,428,833	2,304,531
Additional 10% funding	270,897	476,796	203,245
Budget Authority 110th Congress	3,370,280	5,905,629	2,507,776

Sec. 5. Committee on the Budget

2005 funds authorized by S. Res. 50 (7 month transitional period)	$3,367,870
2006 funds authorized by S. Res. 50	5,915,179
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,518,660

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$3,212,841	$5,507,728	$2,294,887
Jan 2008 COLA	.....	123,924	68,847
Jan 2009 COLA	.....	0	28,365
Consultants	0	0	0
Training	0	0	0
Official Mail	10,746	18,421	7,675
Administrative expenses	45,919	78,718	32,799
Total	3,269,506	5,728,791	2,432,573
Additional 10% funding	285,100	502,037	214,092
Budget Authority 110th Congress	3,554,606	6,230,828	2,646,665

Sec. 6. Committee on Commerce, Science, and Transportation

2005 funds authorized by S. Res. 50 (7 month transitional period)	$3,463,046
2006 funds authorized by S. Res. 50	6,080,372
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,588,267

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$3,259,037	$5,586,919	$2,327,883
Jan 2008 COLA	.....	125,706	69,836
Jan 2009 COLA	.....	0	28,773
Consultants	0	0	0
Training	0	0	0
Official Mail	11,932	20,455	8,523
Administrative expenses	88,048	150,939	62,891
Total	3,359,017	5,884,019	2,497,906
Additional 10% funding	293,450	516,541	220,206
Budget Authority 110th Congress	3,652,467	6,400,560	2,718,112

Sec. 7. Committee on Energy and Natural Resources

2005 funds authorized by S. Res. 50 (7 month transitional period)	$2,923,302
2006 funds authorized by S. Res. 50	5,133,032
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,185,132

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$2,758,684	$4,729,173	$1,970,489
Jan 2008 COLA	.....	106,406	59,115
Jan 2009 COLA	.....	0	24,355

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Consultants	0	0	0
Training	0	0	0
Official Mail	9,129	15,649	6,520
Administrative expenses	68,164	116,853	48,689
Total	2,835,977	4,968,081	2,109,168
Additional 10% funding	247,664	435,980	185,874
Budget Authority 110th Congress	3,083,641	5,404,061	2,295,042

Sec. 8. Committee on Environment and Public Works

2005 funds authorized by S. Res. 50 (7 month transitional period)	$2,696,689
2006 funds authorized by S. Res. 50	4,732,998
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,014,046

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$2,496,648	$4,279,968	$1,783,320
Jan 2008 COLA		96,299	53,500
Jan 2009 COLA		0	22,042
Consultants	4,667	8,000	3,333
Training	1,167	2,000	833
Official Mail	8,416	14,427	6,011
Administrative expenses	102,120	175,064	72,943
Total	2,613,018	4,575,758	1,941,982
Additional 10% funding	228,781	402,526	171,534
Budget Authority 110th Congress	$2,841,799	4,978,284	2,113,516

Sec. 9. Committee on Finance

2005 funds authorized by S. Res. 50 (7 month transitional period)	$3,765,508
2006 funds authorized by S. Res. 50	6,610,598
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,813,662

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$3,524,801	$6,042,516	$2,517,716
Jan 2008 COLA		135,957	75,531
Jan 2009 COLA		0	31,119
Consultants	17,500	30,000	12,500
Training	5,833	10,000	4,167
Official Mail	10,480	17,965	7,486
Administrative expenses	92,556	158,667	66,111
Total	3,651,170	6,395,105	2,714,630
Additional 10% funding	319,204	561,790	239,465
Budget Authority 110th Congress	3,970,374	6,956,895	2,954,095

Sec. 10. Committee on Foreign Relations

2005 funds authorized by S. Res. 50 (7 month transitional period)	$3,095,171
2006 funds authorized by S. Res. 50	5,434,387
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,313,266

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$2,926,839	$5,017,439	$2,090,600
Jan 2008 COLA		112,893	62,718
Jan 2009 COLA		0	25,840
Consultants	0	0	0

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Training	0	0	0
Official Mail	9,380	16,080	6,700
Administrative expenses	82,257	141,012	58,755
Total	3,018,476	5,287,424	2,244,613
Additional 10% funding	246,807	434,513	185,263
Budget Authority 110th Congress	3,265,283	5,721,937	2,429,876

Sec. 11. Committee on Homeland Security and Governmental Affairs

2005 funds authorized by S. Res. 50 (7 month transitional period)	$5,112,891
2006 funds authorized by S. Res. 50	8,977,796
2007 funds authorized by S. Res. 50 (5 month transitional period)	3,821,870

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$4,826,321	$8,273,692	$3,447,372
Jan 2008 COLA		186,158	103,421
Jan 2009 COLA		0	42,610
Consultants	0	0	0
Training	0	0	0
Official Mail	15,688	26,895	11,206
Administrative expenses	118,237	202,692	84,455
Total	4,960,246	8,689,437	3,689,064
Additional 10% funding	433,158	762,525	325,094
Budget Authority 110th Congress	5,393,404	9,451,962	4,014,158

Sec. 12. Committee on Health, Education, Labor and Pensions

2005 funds authorized by S. Res. 50 (7 month transitional period)	$4,545,576
2006 funds authorized by S. Res. 50	7,981,411
2007 funds authorized by S. Res. 50 (5 month transitional period)	3,397,620

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$4,285,624	$7,346,784	$3,061,160
Jan 2008 COLA		165,303	91,835
Jan 2009 COLA		0	37,836
Consultants	0	0	0
Training	0	0	0
Official Mail	14,236	24,405	10,169
Administrative expenses	109,673	188,010	78,337
Total	4,409,533	7,724,502	3,279,337
Additional 10% funding	385,130	677,954	289,029
Budget Authority 110th Congress	4,794,663	8,402,456	3,568,366

Sec. 13. Committee on the Judiciary

2005 funds authorized by S. Res. 50 (7 month transitional period)	$4,946,007
2006 funds authorized by S. Res. 50	8,686,896
2007 funds authorized by S. Res. 50 (5 month transitional period)	3,698,827

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$4,717,179	$8,086,592	$3,369,414
Jan 2008 COLA		181,948	101,082
Jan 2009 COLA		0	41,646
Consultants	0	0	0

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Training	0	0	0
Official Mail	15,097	25,881	10,784
Administrative expenses	69,199	118,626	49,427
Total	4,801,475	8,413,047	3,572,353
Additional 10% funding	418,702	737,293	314,413
Budget Authority 110th Congress	5,220,177	9,150,340	3,886,766

Sec. 14. Committee on Rules and Administration

2005 funds authorized by S. Res. 50 (7 month transitional period)	$1,383,997
2006 funds authorized by S. Res. 50	2,431,002
2007 funds authorized by S. Res. 50 (5 month transitional period)	1,035,189

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$1,325,058	$2,271,527	$946,469
Jan 2008 COLA		51,109	28,394
Jan 2009 COLA		0	11,699
Consultants	0	0	0
Training	0	0	0
Official Mail	4,634	7,944	3,310
Administrative expenses	14,192	24,329	10,137
Total	1,343,884	2,354,909	1,000,009
Additional 10% funding	117,128	206,274	87,972
Budget Authority 110th Congress	1,461,012	2,561,183	1,087,981

Sec. 15. Committee on Small Business and Entrepreneurship

2005 funds authorized by S. Res. 50 (7 month transitional period)	$1,302,943
2006 funds authorized by S. Res. 50	2,286,820
2007 funds authorized by S. Res. 50 (5 month transitional period)	973,120

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$1,206,451	$2,068,201	$861,750
Jan 2008 COLA		46,535	25,853
Jan 2009 COLA		0	10,651
Consultants	0	0	0
Training	0	0	0
Official Mail	3,753	6,434	2,681
Administrative expenses	52,322	89,694	37,372
Total	1,262,526	2,210,864	938,307
Additional 10% funding	110,537	194,485	82,879
Budget Authority 110th Congress	1,373,063	2,405,349	1,021,186

Sec. 16. Committee on Veterans' Affairs

2005 funds authorized by S. Res. 50 (7 month transitional period)	$1,193,865
2006 funds authorized by S. Res. 50	2,096,382
2007 funds authorized by S. Res. 50 (5 month transitional period)	892,457

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$1,128,274	$1,934,184	$805,910
Jan 2008 COLA		43,519	24,177
Jan 2009 COLA		0	9,961
Consultants	0	0	0
Training	0	0	0

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Official Mail	3,888	6,665	2,777
Administrative expenses	26,146	44,821	18,676
Total	1,158,308	2,029,189	861,501
Additional 10% funding	101,134	178,041	75,908
Budget Authority 110th Congress	1,259,442	2,207,230	937,409

Sec. 17. Special Committee on Aging

2005 funds authorized by S. Res. 50 (7 month transitional period)	$1,445,446
2006 funds authorized by S. Res. 50	2,537,525
2007 funds authorized by S. Res. 50 (5 month transitional period)	1,080,025

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$1,351,882	$2,317,513	$965,630
Jan 2008 COLA		52,144	28,969
Jan 2009 COLA	0	0	11,935
Consultants	0	0	0
Training	0	0	0
Official Mail	3,923	6,725	2,802
Administrative expenses	45,675	78,300	32,625
Total	1,401,480	2,454,682	1,041,961
Additional 10% funding	122,539	215,660	91,924
Budget Authority 110th Congress	1,524,019	2,670,342	1,133,885

Sec. 18. Select Committee on Intelligence

2005 funds authorized by S. Res. 50 (7 month transitional period)	$3,050,594
2006 funds authorized by S. Res. 50	5,355,503
2007 funds authorized by S. Res. 50 (5 month transitional period)	2,279,493

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$2,930,715	$5,024,082	$2,093,367
Jan 2008 COLA		113,042	62,801
Jan 2009 COLA		0	25,874
Consultants	37,917	65,000	27,083
Training	$0	0	0
Official Mail	7,317	12,544	5,227
Administrative expenses	52,500	90,000	37,500
Total	3,028,449	5,304,668	2,251,852
Additional 10% funding	192,483	338,765	144,400
Budget Authority 110th Congress	3,220,932	5,643,433	2,396,252

Sec. 19. Committee on Indian Affairs

2005 funds authorized by S. Res. 50 (7 month transitional period)	$1,124,384
2006 funds authorized by S. Res. 50	1,972,189
2007 funds authorized by S. Res. 50 (5 month transitional period)	838,771

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Salary baseline	$1,012,998	$1,736,568	$723,570
Jan 2008 COLA		39,073	21,707
Jan 2009 COLA		0	8,943
Consultants	0	0	0
Training	0	0	0
Official Mail	3,959	6,786	2,828

	FY 2007 (7 mths)	FY 2008 (12 mths)	FY 2009 (5 mths)
Administrative expenses	70,731	121,253	50,522
Total	1,087,688	1,903,680	807,570
Additional 10% funding	95,574	168,032	71,561
Budget Authority 110th Congress	1,183,262	2,071,712	879,131

OVERTIME

Committees have been put on notice that any overtime costs mandated by the Congressional Accountability Act must be absorbed within salary baselines funded in S. Res. 89.

COST-OF-LIVING ADJUSTMENTS

It is the intent of the Committee on Rules and Administration that the amounts included in the various committee budgets for COLAs beginning January 2008 and January 2009 shall be used only for COLAs authorized by the order of the President pro tempore of the Senate pursuant to section 4 of the Federal Pay Comparability Act of 1970 (2 U.S.C. 60a–1).

If the President pro tempore does not authorize COLAs for FY 2008 and FY 2009, funds included for that purpose by this resolution may not be expended. If, however, COLA authorizations exceed the 3.0% budgeted in this resolution, it may be necessary for committees to absorb the difference.

CERTIFICATION OF COMMITTEE EXPENSES

Previously, committee biennial funding resolutions stipulated that vouchers were not required for the disbursement of salaries of committee employees who were paid at an annual rate of pay. In addition, vouchers were not required for certain types of official expenses which could be certified as owed to Senate support offices providing such goods and services to Senate committees. The practice was to identify, in the funding resolution, which Senate support office was authorized to certify such expenses as due for payment. Examples of certifiable expenses include, but are not limited to, telecommunications, stationery supplies, official mail, metered charges on copying equipment, and expenses for Senate Recording and Photographic Services.

However, section 1 of the FY 1994 Legislative Branch Appropriations Bill provided permanent language in statute addressing this issue (2 U.S.C. 68–8). Therefore, the specific authorization for certifications is no longer required in committee biennial funding resolutions and the language in section 1 of S. Res. 54 (107th Congress) has been modified by deleting section 1(b)(2) with the heading, VOUCHERS NOT REQUIRED.

STATIONERY ROOM EXPENSES

Pursuant to the FY 1994 Legislative Branch Appropriations Bill, stationery room expenses for official business only are certified for payment by the appropriate Senate support office.

OFFICIAL MAIL COSTS

Pursuant to the FY 1994 Legislative Branch Appropriations Bill, official mail expenses, other than franked mail, are certified for payment by the appropriate Senate support office.

Section 10 of Public Law 101–520, 101st Congress, 2nd Session, authorizes committees funded by this omnibus biennial committee funding resolution to send official mail, other than franked mail, through the Senate post office and to have the cost of such mail certified to their official office expense accounts in a manner similar to the purchase of supplies from the Senate stationery store. Public Law 105–55, the 1998 Legislative Branch Appropriations Act, changed the manner in which official mail costs are paid. Beginning in October, 1998, and continuing for those segments of FY 2007, FY 2008, and FY 2009 that comprise the 110th Congress, committees are provided additional funds for official mail and the costs incurred are charged directly to each committee.

The 60-day pre-election moratorium on mass mailings does not apply to a committee when such mass mailings are mailed under the frank of the chairman and relate to the normal and regular business of the committee.

METERED CHARGES FOR COPYING EQUIPMENT

Pursuant to the FY 1994 Legislative Branch Appropriations Bill, metered charges for copying equipment are certified for payment by the appropriate Senate support office.

SENATE RECORDING AND PHOTOGRAPHIC SERVICES

Pursuant to the FY 1994 Legislative Branch Appropriations Bill, official expenses incurred by a committee at the Senate Recording and Photographic Studios are certified for payment by the appropriate Senate support office. "Official expenses" has the meaning given to it by Interpretative Ruling No. 442, issued April 15, 1992, by the Select Committee on Ethics.

PRINTING AND BINDING

Committee expenditures for printing and binding continue to be a substantial cost to the Senate. Such costs include both the costs of printing documents and the costs of preparing manuscripts by GPO's detailed personnel. Although printing and binding funds are not included in individual committee budgets, judicious use of these funds is a serious concern to the Committee on Rules and Administration.

Printing and binding costs decreased from the end of the 108th Congress to the end of the 109th Congress by more than $850,000. However, total costs for the 109th Congress were still significantly more than the 107th and 108th Congresses.

Charges incurred by committees for GPO detailed printers also decreased by more than $600,000 from the 108th Congress and were more consistent with the 105th through 107th Congresses. We especially urge those committees that incur overtime charges on a continuing basis to evaluate their printing operation, with an eye toward minimizing a printer's overtime except on a temporary

basis when the extraordinary cost can be justified by the need for timely delivery of the committee's legislative papers.

It is the intent of this Committee that all Senate committees adhere strictly to the provisions of Title 44 governing the printing and binding of documents.

A committee may not procure more than 300 copies of a hearing or other document germane thereto except as authorized by 44 U.S.C. 703. Section 703 provides that extra copies not exceeding $700 in cost may be obtained upon an order of the Joint Committee on Printing; extra copies at a cost of $700 to $1,200 must be authorized by simple resolution of the Senate; and cost exceeding $1,200 requires approval of both houses of Congress upon concurrent or joint resolution. Such resolutions requesting printing are referred to the Committee on Rules and Administration.

"Extra copies" means additional numbers ordered at the time of original printing. Reprinting a document at a later time must be treated as a new publication.

		Costs for Detailed Printers			
		108th Congress		109th Congress	
		2003	2004	2005	2006
1	Aging Committee	$70,675	$78,432	$65,145	$67,037
2	Agriculture Com.	$74,592	$77,572	$69,574	$68,585
3	Armed Svcs. Com	$21,548	$0	$0	$0
4	Banking Committee	$225,243	$197,616	$208,176	$212,326
5	Budget Committee	$70,030	$78,248	$65,443	$71,924
6	Commerce Com.	$178,303	$237,898	$137,127	$172,467
7	Energy Committee	$70,804	$80,367	$70,348	$67,166
8	Environment Com.	$82,257	$89,806	$70,243	$77,637
9	Finance Committee	$68,760	$77,314	$62,952	$71,810
10	For. Relations Com.	$141,615	$157,699	$122,421	$134,762
11	Gov Affrs. Com.	$73,585	$74,390	$67,424	$74,639
12	H.E.L.& P. Com.	$116,246	$49,513	$0	$0
13	Indian Affrs. Com.	$99,374	$103,496	$91,612	$86,082
14	Intelligence Com.	$0	$0	$0	$0
15	Judiciary Com.	$247,065	$202,993	$165,157	$146,344
16	Rules Committee	$0	$0	$0	$0
17	Small Bus. Com.	$0	$0	$0	$0
18	Veterans' Affrs. Com.	$24,011	$0	$0	$0
	TOTAL	$1,564,108	$1,505,344	$1,195,622	$1,250,779

DETAILED EMPLOYEES

Sections 2 through 19 of the omnibus resolution includes specific authorizing language on the use of detailed employees on either a reimbursable or non-reimbursable basis. This language, which has been included in previous biennial funding resolutions, continues the practice of permitting the detail or assignment of personnel from departments or agencies of the government to the staff of a committee without reimbursement of that person's salary. The Committee on Rules and Administration intends that government employees, whose pay is disbursed by an agency of the federal government and who is detailed or assigned to a committee must comply with Rule 27, paragraph 4, of the Standing Rules of the Senate.

In addition, S. Res. 77 (79th Congress, 1st Session) continues to apply to the use by a committee of assigned or detailed personnel on a reimbursement basis. Prior consent of the government department or agency concerned as well as the Committee on Rules and Administration must be obtained in order to utilize such personnel whether on a reimbursable or non-reimbursable basis pursuant to Standing Rule XXVII, paragraph 4.

The Committee on Rules and Administration intends to monitor committee expenditures in conjunction with requests for approval for the use of detailed government employees (detailees). The purpose of monitoring detailee activity is to determine overall committee spending in the appropriation account "Expenses of Inquiries and Investigations" within the Legislative Branch Appropriations Bill.

Agency	Originating Office	Start Date	End Date
Government Accountability Office	AGING, Special Committee on	4/10/2006	2/28/2007
Dept. of Homeland Security	AGING, Special Committee on	3/1/2005	2/28/2006
Dept. of Veteran Affairs	AGING, Special Committee on	9/1/2005	11/30/2005
Sentencing Commission	AGING, Special Committee on	10/28/2005	12/31/2005
Government Accountability Office	ARMED SERVICES Committee	8/11/2005	9/30/2005
Government Accountability Office	ARMED SERVICES Committee	8/11/2005	9/30/2005
Executive Office of the President	BANKING, Housing, and Urban Development	6/13/2005	8/12/2005
Dept. of Transportation	BANKING, Housing, and Urban Development	3/1/2005	5/31/2005
Executive Office of the President	Budget Committee	3/1/2005	4/29/2005
Dept. of Justice	Budget Committee	3/1/2005	4/16/2005
Dept. of Commerce	Budget Committee	3/1/2005	8/6/2005
Federal Communications Commission	COMMERCE Committee	5/17/2006	10/9/2006
Federal Communications Commission	COMMERCE Committee	5/17/2006	9/5/2006
Environmental Protection Agency	COMMERCE Committee	1/26/2006	8/11/2006
Federal Communications Commission	COMMERCE Committee	4/20/2005	2/28/2007
National Oceanic & Atmospheric Assoc.	COMMERCE Committee	8/15/2006	11/30/2006
Dept. of Commerce	COMMERCE Committee	8/15/2006	1/19/2007
Dept. of Homeland Security	COMMERCE Committee	3/7/2005	8/31/2006
Transportation Security Administration	COMMERCE Committee	8/25/2005	11/2/2007
Dept. of Homeland Security	COMMERCE Committee	8/25/2005	2/28/2007
Dept. of Homeland Security	COMMERCE Committee	6/27/2005	3/31/2006
Dept. of Transportation	COMMERCE Committee	3/24/2005	7/31/2005
NASA	COMMERCE Committee	3/1/2005	2/21/2006
Dept. of the Interior	ENERGY & Natural Resources Committee	1/23/2006	2/28/2007
Dept. of Energy	ENERGY & Natural Resources Committee	4/27/2005	7/6/2005
Dept. of Transportation	ENVIRONMENT and Public Works Committee	3/1/2005	7/31/2005

Government Accountability Office	FINANCE Commitee	3/1/2005	5/3/2005
Government Accountability Office	FINANCE Commitee	8/1/2005	12/16/2005
Government Accountability Office	FINANCE Commitee	3/1/2005	7/29/2005
Government Accountability Office	FINANCE Commitee	11/9/2005	4/28/2006
Government Accountability Office	FINANCE Commitee	5/9/2005	11/9/2005
GAO	FINANCE Commitee	3/1/2005	5/9/2005
Dept of the Treasury, IRS	FINANCE Commitee	3/1/2005	1/2/2006
NASA	FINANCE Commitee	7/29/2005	9/2/2005
NASA	FINANCE Commitee	3/1/2005	7/29/2005
U. S. International Trade Commission	FINANCE Commitee	3/1/2005	3/28/2005
Dept. of the Treasury, Inspector General	FINANCE Commitee	7/25/2005	9/23/2005
Social Security Administration	FINANCE Commitee	3/1/2005	12/31/2006
Dept. of Health and Human Services	FINANCE Commitee	3/1/2005	6/30/2006
Dept. of Health and Human Services	FINANCE Commitee	2/3/2006	2/1/2007
Internal Revenue Services	FINANCE Commitee	4/24/2006	12/29/2006
Dept. of Health and Human Services	FINANCE Commitee	8/8/2005	9/30/2005
Dept. of Health and Human Services	FINANCE Commitee	3/1/2005	8/5/2005
Dept. of Health and Human Services	FINANCE Commitee	2/7/2005	2/28/2005
Dept. of Commerce	FINANCE Commitee	9/27/2004	6/30/2006
Dept. of Commerce	FINANCE Commitee	9/27/2004	6/30/2005
Dept. of Commerce	FINANCE Commitee	9/27/2004	3/1/2005
U.S. Department of Health and Human Services	FINANCE Commitee	3/30/2006	6/30/2006
U.S. Trade Comm	FINANCE Commitee	10/24/2005	12/30/2005
Dept. of the Treasury, IRS	FINANCE Commitee	4/29/2005	12/31/2005
Dept. of the Treasury, IRS	FINANCE Commitee	4/29/2005	12/31/2005
Dept. of Health and Human Services	FINANCE Commitee	5/1/2005	5/17/2005
Dept. of Health and Human Services	FINANCE Commitee	3/1/2005	5/1/2005
Dept. of Health & Human Services	FINANCE Commitee	3/1/2005	3/21/2005
Dept. of Health and Human Services	FINANCE Commitee	1/17/2006	11/9/2006
Dept. Of The Treasury, IRS	FINANCE Commitee	1/3/2006	1/3/2007
Dept. of Agriculture	FINANCE Commitee	2/6/2006	12/29/2006
Dept. of Health and Human Services	FINANCE Commitee	6/6/2005	12/16/2005
U.S. Department of the Treasury-Internal Revenue Service	FINANCE Commitee	1/26/2007	8/10/2007

Social Security Administration	FINANCE Commitee	8/16/2005	12/30/2006
Social Security Administration	FINANCE Commitee	3/1/2005	8/15/2005
Dept. of the Interior	FINANCE Commitee	1/30/2006	12/31/2006
Dept. of Homeland Security	FINANCE Commitee	5/16/2005	8/4/2006
Pension Benefit Guaranty Corporation	FINANCE Commitee	3/1/2005	12/31/2006
Dept. of the Treasury, IRS	FINANCE Commitee	1/3/2005	4/3/2006
U.S. Dept. of Homeland Security	FINANCE Commitee	2/26/2006	2/25/2007
Dept. of the Treasury	FINANCE Commitee	1/23/2006	2/28/2007
Dept. of the Treasury	FINANCE Commitee	1/23/2006	1/22/2007
Dept. of Health and Human Services	FINANCE Commitee	8/29/2005	12/29/2005
Dept. of State	FOREIGN Relations Committee	1/17/2006	5/31/2006
Dept. of State	FOREIGN Relations Committee	3/1/2005	12/31/2006
Dept. of State	FOREIGN Relations Committee	3/1/2005	4/3/2006
Dept. of Energy	FOREIGN Relations Committee	3/1/2005	3/18/2005
Dept. of Health and Human Services	HELP-Health,Educ,Labor,Pensions Committee	2/8/2006	8/6/2006
Dept. of Education	HELP-Health,Educ,Labor,Pensions Committee	3/30/2005	12/22/2006
Center for Disease Control and Prevention	HELP-Health,Educ,Labor,Pensions Committee	5/18/2005	7/30/2005
Dept. of Health and Human Services	HELP-Health,Educ,Labor,Pensions Committee	7/5/2005	12/4/2005
Dept. of Health and Human Services	HELP-Health,Educ,Labor,Pensions Committee	4/19/2006	10/10/2006
U.S. Department of Health & Human Services	HELP-Health,Educ,Labor,Pensions Committee	10/17/2005	12/31/2006
Dept. of Health and Human Services	HELP-Health,Educ,Labor,Pensions Committee	10/17/2005	10/17/2006
Equal Employment Opportunity Commission	HELP-Health,Educ,Labor,Pensions Committee	9/12/2005	3/11/2006
U. S. Agency for International Development	HELP-Health,Educ,Labor,Pensions Committee	1/17/2006	7/15/2006
National Labor Relations Board	HELP-Health,Educ,Labor,Pensions Committee	3/13/2006	9/13/2006
Dept. of Health and Human Services	HELP-Health,Educ,Labor,Pensions Committee	5/20/2005	1/31/2006
Dept. of the Treasury, IRS	HELP-Health,Educ,Labor,Pensions Committee	8/23/2005	8/16/2006
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	10/11/2005	4/16/2006
Dept. of Justice	HOMELAND Security & Govt. Affairs Committee	11/16/2005	5/14/2006
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	12/12/2005	12/4/2006
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	3/30/2005	4/10/2006
FBI	HOMELAND Security & Govt. Affairs Committee	3/7/2005	5/27/2005

Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	3/3/2005	7/31/2006
U. S. Postal Inspection Services	HOMELAND Security & Govt. Affairs Committee	12/1/2005	11/30/2006
U.S. Dept. of Justice--F.B.I.	HOMELAND Security & Govt. Affairs Committee	9/20/2005	12/18/2006
Dept. of Justice	HOMELAND Security & Govt. Affairs Committee	9/16/2005	9/18/2006
U. S. Postal Service	HOMELAND Security & Govt. Affairs Committee	3/9/2005	9/30/2005
Dept. of Homeland Security	HOMELAND Security & Govt. Affairs Committee	1/23/2006	12/31/2006
Dept. of Homeland Security	HOMELAND Security & Govt. Affairs Committee	4/5/2005	5/1/2006
U.S.Department of Homeland Security	HOMELAND Security & Govt. Affairs Committee	6/28/2006	11/30/2006
U.S. Department of the Treasury-Internal Revenue Service	HOMELAND Security & Govt. Affairs Committee	3/5/2007	3/4/2008
Dept. of the Treasury, IRS	HOMELAND Security & Govt. Affairs Committee	11/7/2005	11/6/2006
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	3/1/2005	12/30/2005
General Accountability Office	HOMELAND Security & Govt. Affairs Committee	12/12/2005	4/30/2006
U. S. Postal Inspection Services	HOMELAND Security & Govt. Affairs Committee	3/1/2005	10/28/2005
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	10/11/2005	4/30/2006
Dept. of the Interior	HOMELAND Security & Govt. Affairs Committee	10/11/2005	10/31/2005
Dept. of Agriculture	HOMELAND Security & Govt. Affairs Committee	4/5/2005	5/4/2005
Dept. of Justice	INDIAN Affairs Committee	3/1/2005	12/31/2005
Central Intelligence Agency	INTELLIGENCE, Select Committee	5/8/2006	5/26/2006
Central Intelligence Agency	INTELLIGENCE, Select Committee	5/8/2006	5/26/2006
Dept. of Justice	JUDICIARY Committee	6/29/2005	6/30/2006
Dept. of Justice	JUDICIARY Committee	5/24/2005	11/23/2006
U.S. Department of Justice	JUDICIARY Committee	5/24/2005	11/24/2005
US Department of Justice	JUDICIARY Committee	5/24/2005	12/31/2006
U.S. Dept. of Justice	JUDICIARY Committee	10/5/2006	12/31/2006
Dept. of Justice	JUDICIARY Committee	1/9/2006	7/9/2006
Dept. of Homeland Security	JUDICIARY Committee	1/23/2006	6/18/2006
Dept. of Homeland Security	JUDICIARY Committee	4/8/2005	4/8/2006
Dept. of Justice	JUDICIARY Committee	5/15/2006	2/23/2007
Dept. of Homeland Security, Secret Service	JUDICIARY Committee	3/7/2005	3/7/2006
U. S. Dept. of Homeland Security	JUDICIARY Committee	6/20/2006	12/20/2006
Dept. of Homeland Securiyt, Secret Service	JUDICIARY Committee	5/5/2006	12/31/2006

Dept. of Homeland Security, Secret Service	JUDICIARY Committee	4/25/2005	4/21/2006
Dept. of Homeland Security	JUDICIARY Committee	5/24/2005	11/1/2006
Dept. of Justice	JUDICIARY Committee	3/1/2005	12/31/2005
Dept. of Justice	JUDICIARY Committee	1/3/2006	12/31/2006
Dept. of Homeland Security	JUDICIARY Committee	3/27/2006	9/26/2006
U.S. Secret Service	JUDICIARY Committee	9/6/2006	2/28/2007
US Department of Homeland Security	JUDICIARY Committee	1/16/2007	10/1/2007
Dept. of Homeland Security, Immigration	JUDICIARY Committee	3/25/2005	3/24/2006
U. S. Dept. of Justice	JUDICIARY Committee	3/1/2005	12/31/2007
Dept. of Justice	JUDICIARY Committee	9/7/2005	6/30/2006
U.S. Department of State	JUDICIARY Committee	10/10/2006	2/28/2007
Dept. of Justice	JUDICIARY Committee	8/17/2005	6/30/2006
Dept. of Veterans Affairs	SMALL Business Committee	3/1/2005	10/31/2005

SPECIAL RESERVE

This resolution authorizes a special reserve fund within the appropriations account "Expenses of Inquiries and Investigations" contained in the Legislative Branch Appropriation Act for fiscal years 2007, 2008, and 2009. This special reserve fund is available to any committee funded by this resolution on the basis of special, unforeseen, and non-recurring needs of that committee during the funding periods. Any committee desiring to draw on special reserve funds must make such a request in writing with the signature of the chairman and ranking member. All special reserve fund requests are ultimately subject to the approval of the Chairman and Ranking Member of the Committee on Rules and Administration. The amount available in this special reserve is based on the percentage of funds approved for special reserves in previous Congresses from total funds authorized for committees.

Since 1989, the Committee on Rules and Administration has authorized the use of unexpended funds. In 1991, this committee informed all Senate committees in Senate Report 102–15, and during the debate of that resolution, that committees could retain 50 percent of their unexpended funds as of February 28, 1993, to cover non-recurring needs that enhance efficiency in the committee.

When S. Res. 71, the Omnibus Committee Funding Resolution for the 103d Congress, was considered by the Senate, it was amended to contain language that no committee of the Senate was permitted to carry forward unexpended balances beyond March 1, 1995. While S. Res. 54 (105th Congress) did not permit committees to carry forward funds, it did continue to provide a special reserve into which the unexpended balances of the committees were transferred, after obligations incurred during the funding period ended were paid.

In order to preserve the flexibility of the Committee on Rules and Administration to meet the unforeseen needs of Senate committees, this resolution continues the practice of making special reserve funding available for unique, unanticipated, and non-recurring needs of each committee when necessary. This Committee intends that requests for such funds will continue to be considered only when submitted by the chairman and ranking member of a committee. Such requests shall only be granted upon the approval of the Chairman and Ranking Member of the Committee on Rules and Administration.

FINANCIAL MANAGEMENT INFORMATION SYSTEM (WEB FMIS)

The Committee on Rules and Administration authorized a new comprehensive and integrated accounting system to be implemented Senate-wide in 1997. This system was designed to assist committees in budget forecasting, allocating dollars by expense category and office sub-categories, posting expenses incurred, requesting reports by expense category or office, and reconciling accounts with the Disbursing Office. It is the Committee's intent that each committee funded by this resolution shall use the Financial Management Information System (Web FMIS) to account for funds authorized by this resolution.

LEGISLATIVE REVIEW BY SENATE COMMITTEES

Rule XXVI, section 8b of the Standing Rules of the Senate requires that, in each odd-numbered year, each committee shall submit to the Senate, not later than March 31, a report on the activities of that committee during the Congress ending at noon on January 3 of such year.

HOUSING FOR COMMITTEE STAFF

It remains the general policy and is expected by the Committee on Rules and Administration, that staff paid from committee funds be housed in committee space. Space allocations will be strictly tied to authorized committee staff and detailees approved by the Committee on Rules and Administration.

COMMITTEE COMPUTER RESOURCES

The Committee Office Automation (OA) plans accompanying each committee's budget submission were adjusted to meet SAA funding levels, to provide required resources for new staff under Senate Resolution 89 and to assist the Committee on Rules and Administration in managing the operating costs of Senate committees.

Allocations were made considering the business requirements of each committee as outlined in their office automation plans, as well as the capacity and age of the current computer inventory of each committee (including recent purchases by committees in FY 2007). The goal of the Committee on Rules and Administration is to assist each committee in maintaining current office automation infrastructure with special attention to future changes in the Senate information technology environment. These changes include transition to a new computer operating system for workstations and servers, the trend toward a paperless work environment and greater reliance on workflow applications.

Computer resources are allocated to authorized full time staff and detailees identified in each Committee's budget submission and as approved by the Committee on Rules and Administration.

Computer resources, in particular computer workstations, which are required for staff or detailees who were not identified in the committee budget submissions, must be specifically approved by the Committee on Rules and Administration. Non-standard computer resource requests in excess of $500.00, not identified in the Committee Office Automation plans, also require specific approval by the Rules Committee and must be at committee expense including costs for maintenance, service and support.

Committees listed below may begin working directly with the Sergeant at Arms to implement their approved OA plans. Significant deviations from the OA plans must be approved by the Committee on Rules and Administration.

SUMMARY OF OFFICE AUTOMATION PLANS

COMMITTEE OA PLANS—110TH

	Authorized Staff	Total Approved for 110th
Aging	34	$101,824
Agriculture	48	209,405
Appropriations	129	509,767
Armed Services	60	178,207
Banking	61	118,729
Budget	62	298,700
Commerce	84	170,954
Energy	58	275,876
Environment and Public Works	60	218,344
Ethics	18	85,141
Finance	100	238,360
Foreign Relations	75	300,888
HELP	111	456,071
HSGA	124	531,498
Indian Affairs	23	97,218
Intelligence	45	582,053
JEC	48	177,704
Judiciary	154	632,366
Rules	27	77,064
Small Business	36	124,345
Veterans Affairs	32	141,252
Total		5,525,766

CONSULTANTS

This resolution specifies the available funding to hire consultants, as otherwise authorized by statute.

COMMITTEE LEGISLATIVE ASSISTANCE

The Rules Committee has received inquiries regarding staff representatives on committees as authorized by P.L. 95–94. With respect to providing funds for legislative assistance, the position of the Committee on Rules and Administration is that such funds are already incorporated into Members' personal office accounts for the purpose of providing assistance with such committee duties.

ARCHIVING

Under Senate Rules XXVI(10)(a) and 2 U.S.C. § 72(a)(d), committee records are the property of the Senate. At the end of each Congress, non-current committee records are transferred to the Archives (Senate Rule XI(1) and 44 U.S.C. § 2118.) To ensure the preservation of the Senate's permanently valuable records, the Rules Committee requests that each committee submit to the Rules Committee their National Archives Records Transfer Report.

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