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STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS BILL, 2013

MAY 25, 2012.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Ms. GRANGER, from the Committee on Appropriations, submitted the following

R E P O R T

together with

MINORITY VIEWS

[To accompany H.R. 5857]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of State, foreign operations, and related programs, for the fiscal year ending September 30, 2013, and for other purposes.

INDEX TO BILL AND REPORT

	Page number Bill	Report
Summary of the Bill	.....	4
Committee Recommendations	.....	4
Title I—Department of State and Related Agency:		
Department of State:	2	6
Administration of Foreign Affairs	2	6
Diplomatic and Consular Programs	2	7
Capital Investment Fund	6	12
Office of Inspector General	7	12
Educational and Cultural Exchange Programs	7	13
Representation Allowances	7	14
Protection of Foreign Missions and Officials	7	14
Embassy Security, Construction, and Maintenance	8	15
Emergencies in the Diplomatic and Consular Service	9	16
Repatriation Loans Program Account	9	17
Payment to the American Institute in Taiwan	9	17
Payment to the Foreign Service Retirement and Disability Fund	10	17
International Organizations:		
Contributions to International Organizations	10	18

74–227

	Page number Bill	Report
Contributions for International Peacekeeping Activities	11	20
International Commissions:		
International Boundary and Water Commission, United States and Mexico	14	22
American Sections, International Commissions	14	22
International Fisheries Commissions	15	23
Related Agency	15	23
Broadcasting Board of Governors	15	23
Related Programs	17	25
The Asia Foundation	17	25
United States Institute of Peace	18	26
Center for Middle Eastern-Western Dialogue Trust Fund	18	26
Eisenhower Exchange Fellowship Program	18	26
Israeli Arab Scholarship Program	19	27
East-West Center	.....	27
National Endowment for Democracy	19	27
Other Commissions	20	28
Commission for the Preservation of America's Heritage Abroad	20	28
United States Commission on International Religious Freedom	20	28
Commission on Security and Cooperation in Europe	20	29
Congressional-Executive Commission on the People's Republic of China	21	29
United States-China Economic and Security Review Commission	21	30
Title II—United States Agency for International Development:		
Funds Appropriated to the President	22	30
Operating Expenses	22	30
Capital Investment Fund	24	33
Office of Inspector General	24	33
Title III—Bilateral Economic Assistance:		
Global Health Programs	25	33
Development Assistance	30	38
International Disaster Assistance	31	42
Transition Initiatives	31	43
Complex Crises Fund	.....	44
Development Credit Authority	32	44
Economic Support Fund	34	44
Democracy Fund	35	51
Department of State	36	52
Migration and Refugee Assistance	36	52
United States Emergency Refugee and Migration Assistance Fund	36	54
Independent Agencies	37	55
Peace Corps	37	55
Millennium Challenge Corporation	38	55
Inter-American Foundation	40	57
African Development Foundation	41	57
Department of the Treasury	42	57
International Affairs Technical Assistance	42	57
Debt Restructuring	42	58
Title IV—International Security Assistance:		
Department of State	42	58
International Narcotics Control and Law Enforcement	42	58
Nonproliferation, Anti-Terrorism, Demining and Related Programs	44	63

	Page number Bill	Report
Peacekeeping Operations	45	64
Funds Appropriated to the President	46	65
International Military Education and Training	46	65
Foreign Military Financing Program	47	66
Title V—Multilateral Assistance:		
Funds Appropriated to the President	51	69
International Organizations and Programs	51	69
International Financial Institutions	52	70
Global Environment Facility	52	72
Contribution to the International Development Association	52	72
Contribution to International Bank for Reconstruction and Development	52	72
Contribution to the Clean Technology Fund	.....	72
Contribution to the Strategic Climate Fund	.....	73
Global Agriculture and Food Security Program	53	73
Contribution to the Inter-American Development Bank	53	73
Contribution to the Asian Development Fund	54	73
Contribution to the Asian Development Bank	53	73
Contribution to the African Development Fund	54	74
Contribution to the African Development Bank	54	74
Contribution to the International Fund for Agricultural Development	55	74
Title VI—Export and Investment Assistance:		
Export-Import Bank of the United States	55	75
Overseas Private Investment Corporation	59	76
Trade and Development Agency	61	77
Title VII—General Provisions:	61	77
Title VIII—Overseas Contingency Operations/Global War on Terrorism:		
Department of State:		
Administration of Foreign Affairs	202	82
Diplomatic and Consular Programs	202	82
Conflict Stabilization Operations	203	83
Office of the Inspector General	204	83
Embassy Security, Construction, and Maintenance	204	84
International Organizations	204	84
Contributions to International Organizations	204	84
United States Agency for International Development:		
Funds Appropriated to the President	205	84
Operating Expenses	205	84
Bilateral Economic Assistance	205	85
Funds Appropriated to the President	205	85
International Disaster Assistance	205	85
Transition Initiatives	206	85
Economic Support Fund	206	85
Department of State	207	88
Migration and Refugee Assistance	207	88
International Security Assistance	207	88
Department of State	207	88
International Narcotics Control and Law Enforcement	207	88
Nonproliferation, Anti-Terrorism, Demining and Related Programs	207	89
Funds Appropriated to the President	208	89
Foreign Military Financing Program	208	89
Pakistan Counterinsurgency Capability Fund	.....	90
General Provisions	208	90
Title IX—Additional General Provision:		
Spending Reduction Account	210	91
House of Representatives Reporting Requirements	.....	91

OVERVIEW

The Committee recommendation for the fiscal year 2013 budget for activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs is $40,132,000,000 in new discretionary budget authority, which is $2,008,000,000, or five percent, below the fiscal year 2012 enacted level and $6,337,257,000, or fourteen percent, below the fiscal year 2013 request. In addition, the recommendation includes $8,244,517,000 in title VIII to support Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT), pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, which is $2,958,270,000 below the fiscal year 2012 enacted level and the same as the fiscal year 2013 request. The Committee notes that the total amount provided in this bill, including funds designated as OCO/GWOT, decreases by nine percent from the fiscal year 2012 enacted level.

The Committee recognizes that the economic prosperity and national security of the United States are paramount, and the programs prioritized by the Committee reflect this reality. The Committee recommendation yields savings by cutting lower-priority funding, and enhances oversight and transparency measures put in place in the fiscal year 2012 Act. The Committee recommendation, as detailed in the bill and accompanying report, supports the following: (1) national security programs; (2) humanitarian programs; (3) programs that promote democratic principles; and (4) oversight and management reforms.

NATIONAL SECURITY PROGRAMS

The Committee remains focused on supporting programs that are critical to the national security of the United States. This commitment is clearly demonstrated by the unwavering support for Israel, reflected by full funding for the United States-Israel Memorandum of Understanding. The Committee recommendation also includes continued support for other critical allies, such as Jordan, and makes additional assistance available to help Jordan address needs that have arisen as a result of unrest in neighboring countries.

Additionally, to address the immediate security needs in this hemisphere, the Committee recommendation restores reductions proposed in the request for key countries in Latin America. The Committee believes it is critical to continue robust support for counternarcotics and law enforcement efforts, as well as assistance for rule of law and judicial reform activities in Mexico, Colombia, Central America, and the Caribbean to fight drug trafficking and violent crime before it reaches the borders of the United States. The security and stability of these neighbors directly affects the United States.

The Committee understands the importance of United States assistance to secure and stabilize the front-line states of Afghanistan, Pakistan, and Iraq. The Committee notes that in spite of a lower funding allocation, these countries remain a priority, and the Committee provides the necessary funding to meet the critical objectives that are closely connected to military efforts. The Committee is committed to applying the lessons learned from the transition in Iraq to the upcoming transition in Afghanistan and includes a new

certification requirement to ensure that funds are spent wisely, necessary agreements with the host government are in place, and security concerns are addressed.

HUMANITARIAN PROGRAMS

The Committee notes that foreign assistance is an essential means for advancing foreign policy and national security objectives and that such assistance also reflects the values, generosity, and goodwill of the people of the United States. The Committee believes that even during these very difficult economic times at home, the most vulnerable populations around the world, those who are affected by disease, hunger, and displacement due to conflict and natural disasters, cannot be overlooked. The Committee notes that these conditions can threaten and destabilize countries and governments, and could undermine our national security.

For this reason, the Committee restores some of the cuts proposed in the request to Global Health Programs and maintains the fiscal year 2012 enacted levels for Development Assistance and the Millennium Challenge Corporation. Because the Committee has moved away from providing supplemental appropriations, the recommendation provides refugee and disaster assistance at a level commensurate with the five-year average appropriation.

PROGRAMS THAT SUPPORT DEMOCRATIC PRINCIPLES

The Committee notes that during this time of unprecedented political change in many countries around the world, American leadership is critical and support for democracy promotion is of the utmost importance. For this reason, the bill designates not less than the requested level for the promotion of democracy and provides the fiscal year 2012 operating level for public diplomacy efforts of the Department of State and the Broadcasting Board of Governors, including Voice of America.

The Committee is concerned about the harassment and persecution faced by civil society around the world, and includes a prohibition on funds going directly to any foreign government that interferes with such operations. The Committee further expects the Department of State and the United States Agency for International Development (USAID) to support the role of civil society in democracy and governance strategies in order to hold governments accountable, spur democratic change including through free and fair elections, and improve the effectiveness of government institutions. The Committee includes new language prohibiting funds from being provided directly to any foreign government unless that government is sincerely committed to democratic principles and reform.

The Committee includes a new requirement that the Secretary of State submit a report on how United States assistance for democracy promotion complies with the provision in the bill prohibiting prior approval by foreign governments for democracy, human rights, and governance assistance. The Committee further directs the Administrator of USAID, in consultation with relevant United States Government agencies, to submit a report to the Committees on Appropriations, not later than 180 days after enactment of this Act, clarifying the roles and responsibilities of contractors and

grantees in the promotion of democracy abroad, particularly in the area of political development.

OVERSIGHT AND MANAGEMENT REFORMS

The Committee takes seriously its responsibility to conduct proper oversight, and during calendar year 2012, the Subcommittee on State, Foreign Operations, and Related Programs held nine hearings and member briefings to further examine the proposals included in the budget request in order to remove redundant or inefficient programs, address vulnerabilities for fraud and corruption, and improve transparency of assistance programs. In addition to receiving testimony and responses from Administration officials, the Committee also received written testimony from the public. Additionally, the Surveys and Investigations (S&I) staff of the Committee began three reviews, and S&I continues to provide updates on studies previously conducted.

Proper management of taxpayer dollars must be a paramount focus of all Government agencies, and this is particularly important for the Department of State, USAID, and other agencies charged with advancing the interests of the United States around the world. Waste, fraud, and abuse in the programs funded in this bill will not be tolerated. Reflecting its commitment to oversight and management reforms, the Committee has maintained and strengthened provisions contained in the fiscal year 2012 bill on multi-year commitments, direct Government-to-Government assistance, the United Nations, and contributions to international financial institutions.

The Committee terminates ten accounts and rescinds old and lower-priority funds for a savings of $159,700,000. The bill again includes a separate OCO/GWOT title to fund critical programs such as security assistance for Iraq and the special inspector general for reconstruction in Afghanistan. This bill maintains the pledge to ensure that these temporary and extraordinary costs are on a glide path downward by reducing OCO/GWOT appropriations by twenty-six percent below fiscal year 2012 enacted level.

TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for Administration of Foreign Affairs provides funds for the broad range of activities necessary to support the operations and activities of more than 260 posts in over 180 countries. The Committee recommends a total of $8,733,797,000 for the Department of State's Administration of Foreign Affairs activities, which is $283,689,000 below the fiscal year 2012 enacted level and $1,013,979,000 below the request. Of the total amount provided, $8,574,897,000 is derived from general-purpose discretionary funds and $158,900,000 is mandatory spending.

DIPLOMATIC AND CONSULAR PROGRAMS

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level [1]	$6,550,947,000
Fiscal year 2013 request	7,068,619,000
Committee recommendation	6,276,051,000
Change from request	−792,568,000
Change from enacted level	−274,896,000

[1] In addition, the fiscal year 2012 enacted level, the fiscal year 2013 request, and the Committee recommendation include funds under this heading in title VIII designated Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $6,276,051,000 for Diplomatic and Consular Programs, including up to $1,279,267,000 for Worldwide Security Protection (WSP). Additional funds are provided under title VIII for OCO/GWOT.

The Committee recommendation is $274,896,000 below the fiscal year 2012 enacted level and $792,568,000 below the request. Within this total, the recommendation includes up to $1,279,267,000 for Worldwide Security Protection, which is $75,733,000 below the fiscal year 2012 enacted level and $149,201,000 below the request and is available until expended.

The Committee recommendation includes not less than $469,386,000 for public diplomacy. The Committee continues to strongly support public diplomacy at the Department of State and expects the Secretary to include projected funding for public diplomacy in the operating plan for fiscal year 2013 required by section 7076 of the bill including projected spending in both Human Resources and Overseas Programs categories.

The Committee recommendation does not include the funds requested for hiring new staff above attrition in fiscal year 2013.

The Committee recommendation also does not include the requested extension of authority for Foreign Service overseas comparability pay adjustments. The authority to grant overseas comparability pay is a matter within the jurisdiction of the authorization committee and should be considered in the context of legislation addressing the authorities and compensation rules governing the Foreign Service.

Funds made available under this heading are allocated in the following manner:

Human resources.—The Committee recommendation includes $2,318,106,000 for human resources, of which $216,963,000 is for Worldwide Security Protection. Funds in this category support American salaries at overseas and domestic United States diplomatic missions.

Overseas programs.—The Committee recommendation includes $1,898,176,000 for overseas programs, which supports the operational programs of regional bureaus of the Department of State. Funds support the operations of United States embassies, consulates, and other diplomatic posts worldwide.

Diplomatic policy and support.—The Committee recommendation includes $861,188,000 for the operational programs and management offices of the functional bureaus of the Department of State.

Security programs.—The Committee recommendation includes $1,198,581,000 for security programs, of which $1,062,304,000 is for Worldwide Security Protection. Funds support the personnel, equipment and training necessary for the protection of diplomatic

personnel, overseas diplomatic missions, residences, and domestic facilities and information.

Fees and Transfers

The Committee recommendation also includes language carried in prior years and requested for fiscal year 2013, which: (1) permits not to exceed $10,000,000 to be transferred to Emergencies in the Diplomatic and Consular Service for emergency evacuations and terrorism rewards; (2) provides $1,806,600 in fees collected from other Executive Branch agencies and $520,150 from reserves for use of facilities at the International Center Complex, as authorized by law and for development, maintenance, and security of additional properties for the use as an International Center by foreign governments or international organizations; (3) provides not to exceed $15,000 from reimbursements, surcharges, and fees for use of Blair House facilities in accordance with the State Department Basic Authorities Act of 1956; and (4) makes not to exceed $5,000,000 in fee collections available until expended for various activities.

International Center, Washington, D.C.—The Committee recommendation does not include a separate appropriation account for the International Center, as proposed in the fiscal year 2013 budget request. Instead, the recommendation continues prior year language under this heading related to the collection of fees from other executive agencies and funds derived from the reserve authorized by section 5 of the International Center Act. The Committee recommendation does not include the funds requested for the development of the former Walter Reed Army Medical Center property at this time. The Committee understands that the Department of State has commissioned a study of the Walter Reed property that will not be completed until later this year. The Committee urges the Department of State to work with the committees of jurisdiction to amend the International Center Act to authorize any proposed expansion.

Border Security Program

In addition to the funds appropriated under this heading, an estimated $1,976,337,000 will become available through authorized fees and surcharges for the Department's Border Security program, of which $1,366,956,000 is from the collection of Machine Readable Visa (MRV) fees, $48,961,000 is from the collection of Fraud Prevention fees, and $560,420,000 is from collection of Enhanced Border Security Program fees. The Committee recommendation does not include the requested extension of the Western Hemisphere Travel Initiative (WHTI) surcharge authority. The Committee understands that the extension of this authority is under consideration by the authorization committee of jurisdiction. If enacted, the WHTI surcharge will make available an additional $301,560,000 for the Border Security program. This would bring the total amount for the program to $2,277,897,000, an increase of $36,914,000 above the projected fiscal year 2012 level, to address workload increases in the passport and visa program and the proposed security enhancements.

Visa processing.—The Committee supports the proposed expansion of visa processing capacity at high-volume posts, such as

Brazil and the People's Republic of China. The Committee notes that section 7076 of division I of Public Law 112–74 included language permitting the Secretary of State to develop and conduct a pilot program for the processing of B–1 and B–2 visas using secure remote videoconferencing technology as a method for conducting visa interviews of applicants. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the status of a pilot program, the design, and projected completion date. In the event a determination has been made not to conduct a videoconferencing pilot program, the report should provide the reasons for such determination.

Worldwide Security Protection

The Committee recommendation includes $1,279,267,000 for Worldwide Security Protection (WSP) within the funds appropriated under this heading in this title, which is $75,733,000 below the fiscal year 2012 enacted level and $149,201,000 below the request. Additional funds are provided under title VIII for the WSP costs in Afghanistan and Pakistan.

The WSP program provides the core funding for the protection of life, property, and information of the Department of State. WSP funding supports a worldwide guard force protecting overseas diplomatic missions, residences, and domestic facilities. More than 1,700 diplomatic security personnel are deployed worldwide to protect United States Government staff and facilities. In addition, the WSP program appropriation supports the protection of national security information and the integrity of the Department of State's network of information systems.

Other Matters

Afghanistan, Pakistan, and Iraq operations.—The Committee recommendation includes a total of $2,774,968,000 under this heading in titles I and VIII of this Act for diplomatic and security operations in the front-line states of Afghanistan, Pakistan, and Iraq. The recommendation takes into account the revised requirements for operations in Iraq that resulted from the Department of State's initial review of the program in early 2012. The Committee understands that the Department of State is continuing to review the diplomatic and operational presence in the frontline states of Afghanistan, Pakistan and Iraq. The Committee expects these reviews to yield a smaller, more streamlined, operational footprint than was originally planned in the fiscal year 2013 budget.

The Committee does not support the requested increase in staffing in the frontline states, other than the increases necessary to provide security for diplomatic and development personnel.

Ambassador's Fund for Cultural Preservation.—The Committee recommendation does not include funding for the Ambassador's Fund for Cultural Preservation. Furthermore, section 7077 rescinds $5,700,000 from unobligated funds appropriated under this heading in division I of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2012 (Public Law 112–74). Given the extremely difficult economic realities facing our country, the Committee does not believe that dedicating funds to these activities is justified.

American Institute in Taiwan.—The Committee recommendation includes authority for the Secretary of State to transfer up to $15,300,000 of the funds appropriated under this heading to funds appropriated under the heading Payment to the American Institute in Taiwan. The transfer of these funds will be needed to offset the loss of non-immigrant visa fee revenue in the event that Taiwan qualifies as a Visa Waiver Program country in fiscal year 2013.

Bureau of Democracy, Human Rights and Labor (DRL).—The Committee recommendation includes the requested level for fiscal year 2013 for DRL.

The Committee encourages DRL to continue its efforts to combat human trafficking and exploitative labor practices overseas.

Bureau of Energy Resources.—The Committee recommendation does not include the $5,400,000 and 22 new positions proposed in the fiscal year 2013 budget request for the Bureau of Energy Resources.

Conflict Stabilization Operations (CSO).—The Committee recommendation continues the authority provided in fiscal year 2012 for the Secretary of State to transfer up to $35,000,000 of the funds appropriated under this heading to CSO. Additional funds are provided under title VIII.

Export Control.—The Committee expects the Secretary of State to consult with the Committees on Appropriations on the Export Control Reform initiative.

Increasing diversity of the Foreign Service.—The Committee supports ongoing partnerships between the Department of State and community colleges and universities that focus on recruiting and preparing students from institutions with large minority populations for positions in the United States Foreign Service. The Committee directs that funding for these partnerships be done on a competitive basis and that the operating plan required by section 7076 of the bill include amounts planned to support the partnerships in fiscal year 2013.

Mass atrocities prevention.—The Committee notes the Department of State's efforts to train relevant personnel in genocide and mass atrocities prevention and directs the Department of State to consult with the Committees on Appropriations on progress in implementing this training.

Mexico.—The Committee recognizes a need for greater economic engagement between the United States and Mexico and urges the Department of State to explore new opportunities in this area, including engagement with private sector Chief Executive Officers and business leaders in both countries, in order to enhance dialogue and cooperative efforts to improve economic growth, increase global market competitiveness, improve United States-Mexico trade and investment, create jobs, and raise living standards for citizens of both countries, within a framework that fully respects and supports national sovereignty and interests.

Office to Monitor and Combat Trafficking in Persons (TIP).—The Committee recommendation includes not less than the requested amount for TIP and urges the Secretary of State to post the National Human Trafficking Resource Center hotline and website information in all appropriate United States diplomatic and consular facilities where visas are processed.

Opportunities for Domestic Manufacturers.—The Committee directs the Department of State, in consultation with the Administrator of the USAID, to provide a report to the Committees on Appropriations on manufactured products purchased by each agency, or which are purchased on the agency's behalf, on a regular basis and are not currently manufactured in the United States. An interim report is required no later than 180 days after the date of enactment of this Act, with a final report due no later than 365 days after the date of enactment of this Act. The final report shall also be shared with the President's Manufacturing Council and the Administrator of the Manufacturing Extension Partnership.

Victims of terrorism compensation.—The Committee notes that the Department of State, Foreign Operations and Related Programs Appropriations Act, 2008 (division J of Public Law 110–161) included $4,000,000 under this heading for compensation of the families of Foreign Service members killed in terrorist bombings of the United States embassies in Nairobi, Kenya, and Dar Es Salaam, Tanzania, on August 7, 1998. The language of the 2008 Act also withheld the funds from obligation until enactment of subsequent authorizing legislation establishing the eligibility criteria and payment amounts. Despite several bills passing the House of Representatives authorizing such payments, no bill has been enacted into law and the $4,000,000 remains unobligated. The Committee again urges the Secretary of State to forward to Congress a legislative proposal providing for appropriate compensation to Department of State employees killed in terrorist attacks since 1998 and recommends expeditious consideration of such legislation by the committees of jurisdiction. The Committee directs that, if authorized during fiscal year 2013, up to $11,200,000 of the funds appropriated under this heading in this Act and prior acts should be made available for such compensation.

Western Hemisphere Affairs.—The Committee is aware of steps taken by the Bureau of Western Hemisphere Affairs to promote stable democracies throughout the region through racial and ethnic equality initiatives, including coordinating and implementing the joint action plans developed with the governments of Colombia and Brazil. The Committee recommendation includes funds to support these initiatives during fiscal year 2013, including the continued implementation of the Brazil and Colombia joint action plans on racial equality.

The Committee understands that the Department of State is working to expand educational linkages and partnerships with governments in the Western Hemisphere region, with the goal of increasing higher education exchanges between the United States and Latin America and the Caribbean. The Committee urges the Secretary of State to work to provide opportunities to students of disadvantaged backgrounds or historically underserved populations to participate in the exchange expansion initiative. The Committee also encourages the Department of State to secure both private and public sector partners to support the participation of economically disadvantaged students.

Western Sahara.—The Committee is concerned about the growing acts of violence and terrorism in the Sahel region in North Africa and the rising influence of Al Qaeda across North Africa. Additionally, Al Qaeda's growing ties with members of the Polisario,

residents of the Tindouf camps, and other militants in the region highlight the importance of redoubling diplomatic efforts to resolve the longstanding dispute over the Western Sahara, which can lessen the political unrest and economic crises that resulted from the conflict and the resolution of the protracted refugee situation in Algeria. The Committee recommends the Secretary of State treat as a more urgent priority a negotiated settlement to the dispute, based on autonomy under Moroccan sovereignty and work with the parties of the conflict, the United Nations High Commissioner for Refugees (UNHCR), and other relevant international partners to reach a durable solution, including a census, refugee resettlement, and/or voluntary repatriation.

CAPITAL INVESTMENT FUND

Fiscal year 2012 enacted level	$59,380,000
Fiscal year 2013 request	83,300,000
Committee recommendation	59,380,000
Change from request	−23,920,000
Change from enacted level	0

The Committee recommendation includes $59,380,000 for Capital Investment Fund, which is the same as the fiscal year 2012 enacted level and $23,920,000 below the request. These funds are in addition to an estimated $156,000,000 in expedited passport fees, which will be used to support the information technology modernization effort, for a total of $215,380,000 in fiscal year 2013 for support of the Department of State's Information Technology Strategic Plan of the Department of State.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2012 enacted level [1]	$61,904,000
Fiscal year 2013 request	65,622,000
Committee recommendation	60,154,000
Change from request	−5,468,000
Change from enacted level	−1,750,000

[1] In addition, the fiscal year 2012 enacted level, the fiscal year 2013 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $60,154,000 under this heading for support of the oversight personnel and activities of the Office of Inspector General (OIG) at the Department of State. Additional funds are provided under title VIII for OCO/GWOT.

The Committee recommendation deletes language carried in prior years waiving the statutory requirement that all posts be inspected every five years. The Committee understands that this statutory language is under consideration by the authorizing committee of jurisdiction.

The funds appropriated will support the audits, investigations, and inspections of worldwide operations and programs of the Department of State and Broadcasting Board of Governors. The Committee urges the OIG to continue the coordination of audit plans and activities involving Department of State operations and programs in Afghanistan and in Iraq with the Special Inspector General for Afghanistan Reconstruction (SIGAR) and the Special Inspector General for Iraq Reconstruction (SIGIR), as long as appropriate, to both ensure the development of comprehensive oversight plans and to avoid duplication and overlap.

The Committee directs the OIG to coordinate with the SIGIR as the SIGIR transitions out of its role in Iraq to ensure that the necessary audit and investigation activities are continued into fiscal year 2013 and beyond.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal year 2012 enacted level [1]	$583,200,000
Fiscal year 2013 request	586,957,000
Committee recommendation	586,957,000
Change from request	0
Change from enacted level	+3,757,000

[1] In addition, the fiscal year 2012 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $586,957,000 for Educational and Cultural Exchange Programs, which is $3,757,000 above the fiscal year 2012 enacted level and the same as the request.

Funding provided under this heading supports international educational, professional, and cultural exchange programs, including the Fulbright student and scholar exchanges, Citizen Exchanges and the International Visitors Program, as well as related staff and administrative costs.

Within the funds appropriated under this heading, the recommendation includes: $328,461,000 for academic programs; $193,842,000 for professional and cultural exchanges, including not less than the request for the International Visitor Leadership Program and the Citizen Exchange Programs; $59,600,000 for exchanges support; and $5,054,000 for program evaluation. Section 7076 of the bill includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated in titles I and II of this Act. The Committee expects that such plan will include the distribution of unobligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2013.

Special academic, professional and cultural exchange programs.—The Committee recommendation does not specify amounts for special academic, professional and cultural exchange programs, as was the practice in prior years. The Committee encourages the Secretary of State to continue support of these programs where consistent with strategic priorities, including Tibetan exchanges and fellowships, the Benjamin A. Gilman International Scholarship Program, the Mike Mansfield Fellowship Program, and the George Mitchell Fellowship Program. The Committee expects that funds for special exchange programs will be awarded on a competitive basis and the planned levels for each will be included in the fiscal year 2013 operating plan.

Other exchanges.—The Committee also encourages the Department of State to continue, on a competitive basis, exchange programs targeting high priority areas and grounds, including the Future Leaders Exchange programs, critical language programs, and programs providing overseas training in strategic languages for Americans.

Western Hemisphere.—The Committee encourages the Department of State to expand support of educational and cultural exchange programs with countries in Latin and Central America and increase opportunities in the region for students from disadvan-

taged backgrounds or historically underserved populations to participate.

Fee limitation.—The Committee recommendation includes a limitation of not to exceed $5,000,000 on the use of fees or other payments received from or in connection with English teaching, educational advising and counseling, and exchange visitor programs as authorized by law. This is the same as the fiscal year 2012 enacted level and the request.

REPRESENTATION ALLOWANCES

Fiscal year 2012 enacted level	$7,300,000
Fiscal year 2013 request	7,484,000
Committee recommendation	7,300,000
Change from request	−184,000
Change from enacted level	0

The Committee recommendation includes $7,300,000 for Representation Allowances authorized by section 905 of the Foreign Service Act of 1980, which is the same as the fiscal year 2012 enacted level and $184,000 below the request. These funds are used to reimburse Foreign Service Officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities. The Department of State is directed to continue the submission of a semi-annual report to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal year 2012 enacted level	$27,000,000
Fiscal year 2013 request	28,200,000
Committee recommendation	27,000,000
Change from request	−1,200,000
Change from enacted level	0

The Committee recommendation includes $27,000,000 for Protection of Foreign Missions and Officials (PFMO), which is the same as the fiscal year 2012 enacted level and $1,200,000 below the request.

Funds provided under the PFMO heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. To be eligible for reimbursement under the regular program, the costs must be incurred in a city with 20 or more consular or diplomatic missions staffed by accredited personnel and all costs must be certified as eligible by the Department of State's Bureau of Diplomatic Security. In addition, funds may be used for reimbursement for an extraordinary event in a jurisdiction that does not meet the regular program eligibility requirements, if specifically authorized. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Committee requests that the Department of State continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions and certified as

meeting the program requirements, and the amount of unobligated funds available to pay such claims.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal year 2012 enacted level [1]	$1,537,000,000
Fiscal year 2013 request	1,637,724,000
Committee recommendation	1,526,200,000
Change from request	−111,524,000
Change from enacted level	−10,800,000

[1] In addition, the fiscal year 2012 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes a total appropriation of $1,526,200,000 for Embassy Security, Construction, and Maintenance, which is $10,800,000 below the fiscal year 2012 enacted level and $111,524,000 below the request. Additional funds are provided under title VIII for OCO/GWOT.

The recommendation designates $688,799,000 for priority worldwide security upgrades, acquisition, and construction, and $837,401,000 for other maintenance, construction, and operations costs.

This account provides funds to manage United States Government real property overseas, maintain Government-owned and long-term leased properties at approximately 274 locations, and to lease office and functional facilities and residential units, not only for the Department of State, but also for all United States employees overseas.

The recommendation continues language carried in this Act in previous years that prohibits funds from being used for acquisition of furniture, furnishings, and generators for other departments and agencies.

Capital Security Cost Sharing Program (CSCSP).—The Committee recommendation continues a provision (section 7004) requiring all agencies and departments to fully meet their capital cost sharing obligations under subsection (e) of section 604 of the Secure Embassy Construction and Counterterrorism Act of 1999, in order to be allocated office space or other accommodations in newly constructed or renovated diplomatic facilities. In addition, the recommendation continues language in section 7004, similar to that carried in fiscal year 2012, directing the Secretary of State, in consultation with the Director of the Office of Management and Budget, to determine the annual program level and agency shares in a manner that is proportional to the Department of State's contribution to the CSCSP. The Committee directs that funds appropriated in prior Acts not be used to augment the Department of State's contribution for purposes of determining the capital cost sharing obligation of other agencies for fiscal year 2013.

Limitation on the New London Embassy.—Section 7006 of this Act continues the limitation on the use of funds, other than the revenues generated from real property sales located in London, United Kingdom, for site acquisition and mitigation, planning, design or construction of the New London Embassy and requires regular reporting on the project's progress and cost.

Operating plan.—Section 7076 of the bill requires the Secretary of State to submit to the Committees on Appropriations an operating plan for funds appropriated in titles I and II of this Act. Such

plan should include all resources available to the Department in fiscal year 2013 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2012.

Worldwide Security Upgrades (WSU).—The Committee recommendation includes $688,799,000 for security projects, which is $86,201,000 below the fiscal year 2012 enacted level and the same as the request. The funds made available for WSU projects will continue at a reduced pace the multi-year capital security program of constructing new secure replacement facilities for the Department of State's most vulnerable embassies and consulates and providing additional compound security measures and upgrades. Much progress already has been made. As of the end of calendar year 2011, 88 new facilities had been constructed under the program and another 41 facilities were under design or construction. Combined, these projects represent over half of the 195 facilities identified for replacement following the bombings in Nairobi and Dar es Salaam in 1998. The Committee expects that projects undertaken by this program will continue to address the security of the highest priority facilities.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level	$9,300,000
Fiscal year 2013 request	9,500,000
Committee recommendation	9,300,000
Change from request	−200,000
Change from enacted level	0

The Committee recommendation includes $9,300,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service, which is the same as the fiscal year 2012 enacted level and $200,000 below the request. Funding provided under this heading is available until expended.

This appropriation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs. Funds are available for: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States and/or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation continues prior year language providing the authority to transfer up to $1,000,000 from this heading to the Repatriation Loans Program heading. This authority will ensure an adequate level of resources for loans to American citizens through the Repatriation Loans Program should additional funds be required in fiscal year 2013 due to an unanticipated increase in the number of loans.

REPATRIATION LOANS PROGRAM ACCOUNT

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level	$1,447,000
Fiscal year 2013 request	1,800,000
Committee recommendation	1,447,000
Change from request	−353,000
Change from enacted level	0

The Committee recommendation includes a total of $1,447,000 for the Repatriation Loans Program Account, of which $737,000 is for the subsidy cost of repatriation loans and $710,000 is for the administrative costs of the program, as authorized by 22 U.S.C. 2671. The recommendation is the same as the fiscal year 2012 enacted level and $353,000 below the request.

This account provides emergency loans to assist destitute Americans abroad who have no other source of funds to return to the United States.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal year 2012 enacted level	$21,108,000
Fiscal year 2013 request	37,200,000
Committee recommendation	21,108,000
Change from request	−16,092,000
Change from enacted level	0

The Committee recommendation includes $21,108,000 for Payment to the American Institute in Taiwan, which is the same as the fiscal year 2012 enacted level and $16,092,000 below the request. The recommendation, combined with funds derived from visa fee revenue and other reimbursements, will support direct and indirect operating expenses. Any remaining funds will be set aside for special projects and consular service upgrades.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the American Institute in Taiwan and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the American Institute in Taiwan to carry out these activities.

The Committee recommendation includes authority for the Secretary of State to transfer up to $15,300,000 of the funds appropriated under the Diplomatic and Consular Programs heading to funds appropriated under this heading, in the event that Taiwan becomes a Visa Waiver Program country in fiscal year 2013 and these funds are needed to cover residual consular costs that result from the loss of non-immigrant visa fee revenue.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Fiscal year 2012 enacted level	$158,900,000
Fiscal year 2013 request	158,900,000
Committee recommendation	158,900,000
Change from request	0
Change from enacted level	0

The Committee recommendation includes $158,900,000 for Payment to the Foreign Service Retirement and Disability Fund, which is the same as the fiscal year 2012 enacted level and the request.

This appropriation, which is considered mandatory for budget scorekeeping purposes, is authorized by the Foreign Service Act of 1980, which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special government contributions (including this account), interest on investments, and voluntary contributions.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal year 2012 enacted level [1]	$1,449,700,000
Fiscal year 2013 request	1,570,005,000
Committee recommendation	1,310,769,000
Change from request	−259,236,000
Change from enacted level	−138,931,000

[1] In addition, the fiscal year 2012 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $1,310,769,000 for Contributions to International Organizations, which is $138,931,000 below the fiscal year 2012 enacted level and $259,236,000 below the request. Additional funds are provided under title VIII for OCO/GWOT.

The Committee notes that, due to the application of Public Law 101–246 and Public Law 103–236, United States contributions are currently being withheld from the United Nations Educational, Scientific, and Cultural Organization (UNESCO). The funding recommendation reflects the deduction of the amounts requested for assessed contributions to UNESCO in fiscal years 2012 and 2013.

Funds in this account are provided to pay assessments for United States membership in international organizations pursuant to treaties, conventions, or specific Acts of Congress, including the United Nations (UN) and affiliated agencies.

Membership in international organizations.—The Committee notes that the joint explanatory statement of the conference accompanying the State, Foreign Operations, and Related Agencies Appropriations Act, 2012 (Public Law 112–74) requires the Secretary of State to conduct a review of United States membership in each international organization supported by this account and prioritize United States participation in, and funding for, each organization in accordance with United States policy goals. The review is also expected to include any recent reforms taken by the organizations. The Committee expects the Secretary of State to update the report not later than 90 days after enactment of this Act.

The Committee expects each international organization, and the Department of State representatives to those organizations, to work to develop processes to evaluate, prioritize, and terminate programs. The Committee further expects efforts will be made to contain overall budgets by eliminating duplicative activities, excessive administrative costs, and inefficient operations.

United Nations reform.—The Committee expects the Department of State and the United States Mission to the UN (USUN) to keep UN reform a high priority, and expects the Department and USUN

to work in conjunction with other UN member states to achieve the most effective and efficient UN possible. The Committee continues to closely monitor the management reform efforts initiated in prior years to identify overlapping and outdated mandates in order to make the UN more efficient, accountable, and transparent.

The Committee expects the Department of State to encourage and support the UN to build a strong and lasting capability to investigate waste, fraud, and abuse. The Committee directs USUN and the Department of State to continue to advocate for an independent Office of Internal Oversight Services (OIOS) to improve internal controls, efficiency, and effectiveness of the UN. The Committee also expects the UN and each specialized agency to have a designated official to carry out an independent ethics function, and to provide protection from retaliation to whistleblowers who volunteer information concerning waste, fraud, or abuse within the agency.

The Committee recommendation includes modified language in title VII withholding a portion of the funds for the United Nations or any international organization until the Secretary of State certifies that certain transparency requirements have been met. The Committee recommendation provides the Secretary the ability to waive the requirement to avert a humanitarian crisis.

The Committee recommendation includes prior year language under this heading requiring that the Secretary of State report to the Committees on Appropriations not later than May 1, 2013, on any credits available to the United States from the United Nations Tax Equalization Fund (TEF) and provide semi-annual updates on the estimates of assessed costs for the current and following fiscal year, including offsets from available TEF credits and updated foreign currency exchange rates.

Americans working for the United Nations.—The Committee recognizes that Americans provide many skills that can contribute to making the UN more efficient, effective, and accountable and encourages the Department of State to continue efforts to increase the number of qualified Americans employed by the UN and other international organizations.

Capital Master Plan (CMP).—The Committee recommendation includes language prohibiting funds in this bill for the design, renovation, and construction of the UN Headquarters. The Committee expects USUN and the Department of State to continue to monitor the progress of the UN Headquarters CMP and directs the Department of State to provide an updated report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the current status of the CMP, including its initial scope and costs, any modifications made or planned, and the total contributions made to date by each UN Member state.

Operating plan.—The Committee includes language in title VII requiring an operating plan for Contributions to International Organizations, not later than 30 days after enactment of this Act. The Committee expects the operating plan to include each international organization funded, a notation of any exchange rate fluctuations that occurred since the Congressional budget justification was developed, and a description of any TEF credits applied. This operating plan may also serve as one of the semi-annual updates re-

quired under the third proviso of the Contributions to International Organizations account.

United Nations regular budget.—The Committee includes language carried in prior years requiring that any proposal to increase funding for any UN program without identifying an offsetting decrease in the UN budget must be communicated to the Committees on Appropriations in advance of the formal notification, consideration, and adoption of such a proposal in the General Assembly.

United Nations Human Rights Council (UNHRC).—The Committee is deeply concerned about the credibility and effectiveness of the UNHRC, especially because of its disproportionate focus on Israel. The Committee also notes with disappointment the ascension to the UNHRC of countries with poor human rights records. The Committee recommendation includes modified language in title VII prohibiting funds to the UNHRC unless certain conditions are met.

Organization of American States (OAS).—The Committee is concerned that the OAS may not be fully pursuing some of its obligations under the Inter-American Democratic Charter and directs the Department of State to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on efforts the United States is taking to push the OAS to uphold all aspects of the Charter.

Voting practices of the United Nations.—The Committee directs the Department of State to continue to submit a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, on the voting practices of UN member states.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal year 2012 enacted level	$1,828,182,000
Fiscal year 2013 request	2,098,500,000
Committee recommendation	1,828,182,000
Change from request	−270,318,000
Change from enacted level	0

The Committee recommendation includes $1,828,182,000 for Contributions for International Peacekeeping Activities, which is the same as the fiscal year 2012 enacted level and $270,318,000 below the request. The Committee provides funding for the UN logistics and support package for the African Union Mission in Somalia under Peacekeeping Operations, instead of under this heading.

The Committee recommendation retains language carried in the prior year requiring 15-day advance notice of any new or expanded mission, together with a statement of cost, duration, national interest, exit strategy, and source of funds. The recommendation also continues language stating that funds shall be made available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being provided equal procurement opportunities, language making a portion of appropriations available for two fiscal years, language prohibiting funds for any peacekeeping mission that will involve United States Armed Forces under the command and control of a foreign national unless certain requirements have been met, and language requiring a report on any credits available from United Nations peacekeeping missions or the Tax Equalization Fund and requiring that these credits may only be available through the regular notification

procedures of the Committees on Appropriations. The Committee does not include the request to make all funds under this heading available for two fiscal years.

Peacekeeping cap.—The Committee recommendation does not include a requested provision to adjust the authorized level of the United States assessment for peacekeeping activities from 25 percent to 27.2 percent. The Committee understands that this matter is under review by the authorization committee of jurisdiction.

Re-evaluating peacekeeping priorities.—The Committee urges the Department of State and USUN to work with the UN Department of Peacekeeping Operations to re-evaluate all peacekeeping activities by addressing the number of missions, limiting the scope of missions, reconsidering changes to mandates when political resolutions have stalled, and contemplating phase-out and withdrawal when mission goals have been substantially achieved. The Committee directs the Secretary of State to provide a report, not later than 180 days after enactment of this Act, on efforts made to address these issues.

Office of Internal Oversight Services (OIOS).—The Committee continues to support the efforts of the UN's OIOS to identify waste, fraud, and abuse (including sexual abuse in peacekeeping operations), and to recommend specific reforms to ensure that such practices are eradicated. The Committee expects the Department of State to provide the necessary support to ensure that OIOS oversight is brought to bear on UN peacekeeping missions. The Committee directs the Department to request a performance report on the efforts of OIOS to identify waste, fraud, and abuse, and provide the information to the Committees on Appropriations.

Trafficking in persons and illegal sexual exploitation.—The Committee remains concerned about cases of UN peacekeepers abusing the people they have been sent to protect. The Committee recommendation includes language, modified from the prior year, requiring that, prior to obligating or expending funds for any new or expanded peacekeeping mission, the UN has taken necessary measures to prevent UN employees, contractor personnel, and peacekeeping troops serving in the mission from trafficking in persons, exploiting victims of trafficking, or committing acts of illegal sexual exploitation or other violations of human rights, and that the UN bring to justice individuals who engage in such acts while participating in the peacekeeping mission, including the prosecution in the home countries of such individuals in connection with such acts.

Operating plan.—The Committee includes language in section 7076 requiring an operating plan for Contributions to International Peacekeeping Activities, not later than 30 days after enactment of this Act. The Committee expects the operating plan to include each peacekeeping mission funded and a description of any credits applied.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

Fiscal year 2012 enacted level	$76,175,000
Fiscal year 2013 request	77,100,000
Committee recommendation	76,175,000
Change from request	−925,000
Change from enacted level	0

The Committee recommendation includes a total of $76,175,000 for International Boundary and Water Commission, United States and Mexico (IBWC), which is the same as the fiscal year 2012 enacted level and $925,000 below the request. The recommendation also continues the limitation on representation expenses.

Salaries and expenses.—The Committee recommendation for Salaries and Expenses is $44,722,000, which is the same as the fiscal year 2012 enacted level and $1,978,000 below the request.

Construction.—The Committee recommendation for IBWC construction includes $31,453,000, which is the same as the fiscal year 2012 enacted level and $1,053,000 above the request. Within the amount provided, $1,479,000 is for the Water Quality Program, $24,074,000 is for the Water Quantity Program (including not less than $9,564,000 for Rio Grande Flood Control System Rehabilitation), and $5,900,000 is for the Resource and Asset Management Program.

Rio Grande Flood Control System Rehabilitation.—The Committee recommendation includes funding for the Rio Grande Flood Control System Rehabilitation Project to continue and maintain levee projects along the Rio Grande River, as well as funding for environmental, hydrologic and hydraulic studies along the Rio Grande Valley, which are consistent with the projects outlined within the Mexican Water Treaty of 1944, Treaty Series 994.

Cross-border sediment flow.—The Committee encourages the IBWC to better mitigate cross-border sediment flow from Mexico to the United States. Cross-border sediment flow threatens estuary ecosystems along the border and is an impediment to ecological sustainability in the border region.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal year 2012 enacted level	$11,687,000
Fiscal year 2013 request	12,200,000
Committee recommendation	11,687,000
Change from request	−513,000
Change from enacted level	0

The Committee recommendation includes $11,687,000 for American Sections, International Commissions, which is the same as the fiscal year 2012 enacted level and $513,000 below the request. Funds will support United States treaty obligations regarding the expenses of the International Boundary Commission ($2,279,000), the International Joint Commission ($7,012,000), United States and Canada, and the Border Environment Cooperation Commission ($2,396,000) for fiscal year 2013.

The Committee understands the International Joint Commission is in the process of updating water regulation levels and releases for the St. Lawrence River and Lake Ontario. The Committee urges

the Secretary of State to ensure that any new regulatory plan approved by the Commission is based upon clear, current, and in-depth study, including a thorough examination of the economic impact on stakeholders of the final plan.

INTERNATIONAL FISHERIES COMMISSIONS

Fiscal year 2012 enacted level	$36,300,000
Fiscal year 2013 request	32,800,000
Committee recommendation	32,468,000
Change from request	−332,000
Change from enacted level	−3,832,000

The Committee recommendation includes $32,468,000 for International Fisheries Commissions, which is $3,832,000 below the fiscal year 2012 enacted level and $332,000 below the request.

The Committee recommendation includes funds to support the Great Lakes Fisheries Commission and the Pacific Salmon Commission at not less than the request. The Committee intends that the funds made available for the Great Lakes Fisheries Commission be used only for meeting the United States obligations under the 1954 Convention on Great Lakes Fisheries.

Funds appropriated under this heading support the United States share of the expenses of International Fisheries Commissions and related organizations, as well as the travel expenses of the United States commissioners. The Commissions funded by this appropriation were established by treaties and agreements negotiated by the United States, ratified by the President and received the advice and consent of the Senate. The treaties protect access to shared international fisheries resources and support other vital economic and environmental interests. The commercial and recreational fisheries managed by these organizations generate income from $12 to $15 billion annually for the United States.

The Committee recommendation includes funds for the operational costs of the International Pacific Halibut Commission. The Committee expects the Department of State to ensure that the Commission's operational requirements, including the cost of office space, are met prior to initiating any new or expanded programmatic activities.

Section 7076 of this bill includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated in titles I and II of this Act.

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

Fiscal year 2012 enacted level [1]	$747,130,000
Fiscal year 2013 request	720,149,000
Committee recommendation	747,130,000
Change from request	+26,981,000
Change from enacted level	0

[1] In addition, the fiscal year 2012 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $747,130,000 under this heading to carry out United States international communications activities and operations overseen by the Broadcasting Board of Governors (BBG), of which, $740,100,000 is for international

broadcasting operations and $7,030,000 is for broadcasting capital improvements.

INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation for International Broadcasting Operations under this heading is $740,100,000, which is the same as the fiscal year 2012 enacted level and $28,542,000 above the request. In addition, the recommendation allows a transfer of funds to support broadcasting to the Afghanistan/Pakistan border region from funds appropriated in title VIII under the Economic Support Fund heading and designated as OCO/GWOT. The Committee expects that the fiscal year 2013 operating plan required by section 7076 of this Act will include the distribution of the transferred funds by BBG activity.

This account funds the operating, program, and engineering costs of Voice of America (VOA), Radio Free Europe/Radio Liberty (RFE/RL), Radio Free Asia (RFA), the Middle East Broadcasting Networks, Radio and TV Marti, and the BBG. The recommendation also includes funding for broadcasting to Cuba under this account. Funds made available under the heading should be allocated in the following manner and are subject to the requirements of section 7019 of this Act:

INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Program	FY2013 Request	Committee recommendation	Committee vs. request
Federal:			
Voice of America	$189,068	$206,164	$17,096
Broadcasting to Cuba	23,594	28,062	4,468
International Broadcasting Bureau	262,802	263,193	391
Engineering and Technical Services (non-add)	.....	[190,592]	–
BBG/IBB Operations (non-add)	.....	[72,601]	–
Subtotal, Federal	475,464	497,419	21,955
Independent Grantee Organizations:			
Radio Free Europe/Radio Liberty (RFE/RL)	92,517	93,247	730
Radio Free Asia (RFA)	35,707	41,564	5,857
Middle East Broadcasting Networks	107,870	107,870	0
Subtotal, Grantees	236,094	242,681	6,587
Total, International Broadcasting Operations	711,558	740,100	28,542

The Committee recommendation continues a requirement that the BBG notify the Committees on Appropriations within 15 days of any determination by the Board that any of its broadcast entities were found to be in violation of the principles, standards, or journalistic code of ethics.

The Committee recommendation also continues the directive to expand unrestricted access to information on the Internet through the development and use of circumvention technologies. The Committee commends BBG for its work in this area and requests that the operating plan required by section 7076 of the bill include amounts planned for internet freedom activities in fiscal year 2013.

Broadcasting to Asia.—The Committee supports maintaining a diversified broadcasting program to China that includes the continuation of short wave broadcast services. The Committee does not

concur with the proposed cuts in VOA and RFA broadcasting to East Asia. The Committee directs the BBG to continue such broadcasts, including to China (Cantonese and Mandarin), Tibet, Laos, and Vietnam, at not less than the fiscal year 2012 levels as measured both by funding and broadcast platform hours.

The Committee recognizes the VOA for its essential contribution to the public diplomacy efforts of the United States. The Committee encourages VOA to examine the feasibility and cost of initiating broadcasting in the Sindhi language in Pakistan and be prepared to report on its findings during the Committee's hearings on the President's fiscal year 2014 budget request.

With the exception of the proposed enhancements for news and current affairs television broadcasts to Egypt, the Committee recommendation does not include the funds requested for program enhancements. The Committee will consider those enhancements during the review of the BBG's operating plan for fiscal year 2013, if acceptable savings are found from other activities.

Broadcasting to Afghanistan and Pakistan border region.—The Committee recommendation allows the Secretary of State to transfer funds to this heading from funds appropriated under the Economic Support Fund heading, and designated for OCO/GWOT, to support the extraordinary costs of both RFE/RL's Radio Mashaal and VOA's Radio Deewa to ensure support of these activities at not less than the fiscal year 2012 level.

Office of Cuba Broadcasting (OCB).—The Committee recommendation includes $28,062,000 for OCB, Radio and TV Marti, pursuant to the Radio Broadcasting to Cuba Act of 1983 and the Television Broadcasting to Cuba Act of 1990, which is the same as the fiscal year 2012 program level and $4,468,000 above the request.

BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes $7,030,000 for broadcasting capital improvements, which is the same as the fiscal year 2012 program level and $1,561,000 below the request.

RELATED PROGRAMS

THE ASIA FOUNDATION

Fiscal year 2012 enacted level	$17,000,000
Fiscal year 2013 request	15,400,000
Committee recommendation	15,400,000
Change from request	0
Change from enacted level	−1,600,000

The Committee recommendation includes $15,400,000 for The Asia Foundation (TAF), which is $1,600,000 below the fiscal year 2012 enacted level and the same as the request.

Authorized by The Asia Foundation Act of 1983, TAF operates programs in offices throughout Asia. TAF program priorities are developed in consultation with the Department of State and focus at the country and regional levels on building democratic institutions and improving governance, supporting policies and institutions required for open markets, increasing opportunities for women's participation and empowerment, and encouraging stability and cooperative relations among nations in the Asia-Pacific region.

The Committee encourages TAF to continue to seek donations from private foundations and corporations, competitively bid awards from governmental and multilateral development agencies, and fee-based or reimbursable agreements as a means of sustaining its activities, programs and offices in an environment of fiscal constraint. The Committee requests that TAF continue to include a summary table in its annual Congressional budget justification detailing total revenue and support by category for fiscal year 2012 and projected for fiscal year 2013.

UNITED STATES INSTITUTE OF PEACE

Fiscal year 2012 enacted level [1]	$30,589,000
Fiscal year 2013 request	37,400,000
Committee recommendation	37,400,000
Change from request	0
Change from enacted level	+6,811,000

[1] In addition, the fiscal year 2012 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $37,400,000, as authorized, for the United States Institute of Peace (USIP), which is $6,811,000 above the fiscal year 2012 enacted level and the same as the request. The Committee notes that USIP received $8,411,000 in fiscal year 2012 from funds appropriated under this heading in title VIII for OCO/GWOT.

The Committee urges USIP to continue to seek competitively bid awards from other Federal agencies and to fully implement fee-based or reimbursable agreements, where appropriate, as a means of sustaining its activities and programs in an environment of fiscal constraint. The Committee requests USIP continue to include in the annual Congressional budget justification information on the amount of funds received in fiscal year 2011 from other Federal agencies, and the amount of revenue generated from fees and reimbursable agreements in fiscal year 2012, and projected for fiscal years 2013 and 2014.

CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE

Fiscal year 2012 enacted level	$840,000
Fiscal year 2013 request	798,000
Committee recommendation	798,000
Change from request	0
Change from enacted level	−42,000

The Committee recommendation includes the appropriation for fiscal year 2013 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, as authorized by section 633 of Public Law 108–199. Interest and earnings for fiscal year 2013 are projected to total $798,000.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal year 2012 enacted level	$500,000
Fiscal year 2013 request	449,000
Committee recommendation	449,000
Change from request	0
Change from enacted level	−51,000

The Committee recommends an appropriation for fiscal year 2013 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, as authorized by sections 4 and 5 of

the Eisenhower Exchange Fellowship Act of 1990. Interest and earnings for fiscal year 2013 are projected to total $449,000.

ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal year 2012 enacted level	$375,000
Fiscal year 2013 request	374,000
Committee recommendation	374,000
Change from request	0
Change from enacted level	−1,000

The Committee recommends an appropriation for fiscal year 2013 of interest and earnings from the Israeli Arab Scholarship Endowment Fund, as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993. Interest and earnings for fiscal year 2013 are projected to total $374,000.

EAST-WEST CENTER

Fiscal year 2012 enacted level	$16,700,000
Fiscal year 2013 request	10,800,000
Committee recommendation	0
Change from request	−10,800,000
Change from enacted level	−16,700,000

The Committee recommendation does not include funding for the East-West Center, which is $16,700,000 below the fiscal year 2012 enacted level and $10,800,000 below the request.

NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal year 2012 enacted level	$117,764,000
Fiscal year 2013 request	104,000,000
Committee recommendation	122,764,000
Change from request	+18,764,000
Change from enacted level	+5,000,000

The Committee recommendation includes $122,764,000 for the National Endowment for Democracy (NED), which is an increase of $5,000,000 above the fiscal year 2012 enacted level and $18,764,000 above the request.

Of the total, the Committee directs that $104,000,000 shall be allocated in the traditional and customary manner, as in prior years, to include the core institutes.

The Committee includes section 7032, a new provision on democracy promotion that consolidates and modifies related provisions in current law.

The Committee supports NED's funding for the Parliamentary Forum of the Community of Democracies, including the Office of the Secretary General, to advance democracy and democratic institutions around the world.

The Committee supports not less than amounts provided in fiscal year 2012 to train and educate Tibetans in democracy activities and for human right monitoring in Tibet. The Committee suggests that NED consult with the Department of State's Special Coordinator for Tibetan Issues on implementation of its programs related to Tibet.

The President of NED is directed to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the proposed uses of these funds on a regional and country basis. The report should include a description of pro-

grammatic goals for each region and country, and how the planned use of funds will meet such goals. The Committee directs NED to consult with the Committees on Appropriations in advance of any significant deviation from the plans outlined in such report. This grant to the Department of State is a pass-through directly to NED and therefore funds under this heading shall not be subject to prior approval by the Department of State or USAID or to administrative or management surcharges, and minimal expenses, if any, should be charged to general Department of State operating expenses. Further, the NED should not be precluded from competitively bidding on other grant solicitations.

OTHER COMMISSIONS

COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

SALARIES AND EXPENSES

Fiscal year 2012 enacted level	$634,000
Fiscal year 2013 request	602,000
Committee recommendation	602,000
Change from request	0
Change from enacted level	−32,000

The Committee recommendation includes $602,000 for Commission for the Preservation of America's Heritage Abroad, as authorized by section 1303 of Public Law 99–83, which is the $32,000 below the fiscal year 2012 enacted level and is the same as the request.

The Committee directs the Commission to submit its Congressional budget justification not later than 30 days after the submission date of the President's budget recommendations for fiscal year 2014. All submissions shall include at minimum a five-year history of appropriations, the appropriations language requested, and a summary of both the built-in and programmatic changes recommended in the request.

UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

SALARIES AND EXPENSES

Fiscal year 2012 enacted level	$3,000,000
Fiscal year 2013 request	3,500,000
Committee recommendation	3,000,000
Change from request	−500,000
Change from enacted level	0

The Committee recommendation includes $3,000,000 for the United States Commission on International Religious Freedom, as authorized by title II of the International Religious Freedom Act of 1998, which is the same as the fiscal year 2012 enacted level and $500,000 below the request.

The Commission conducts independent reviews, reports on facts and circumstances of violations of religious freedom abroad, and recommends options for United States policies with respect to foreign countries engaging in or tolerating violations of religious freedom.

The Committee directs the Commission to submit its Congressional budget justification not later than 30 days after the submission date of the President's budget recommendations for fiscal year 2014. All submissions shall include at minimum a five-year history of appropriations, the appropriations language requested, and a summary of both the built-in and programmatic changes recommended in the request.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SALARIES AND EXPENSES

Fiscal year 2012 enacted level	$2,715,000
Fiscal year 2013 request	2,579,000
Committee recommendation	2,579,000
Change from request	0
Change from enacted level	−136,000

The Committee recommendation includes $2,579,000 for Commission on Security and Cooperation in Europe, as authorized by Public Law 94–304, which is $136,000 below the fiscal year 2012 enacted level and the same as the request.

The Commission was established in 1976 to monitor the acts of the signatories that reflect compliance with or violation of the articles of the Final Act of the Conference on Security and Cooperation in Europe, with particular regard to provisions relating to human rights and cooperation in humanitarian fields.

The Committee directs the Commission to submit its Congressional budget justification not later than 30 days after the submission date of the President's budget recommendations for fiscal year 2014. All submissions shall include at minimum a five-year history of appropriations, the appropriations language requested, and a summary of both the built-in and programmatic changes recommended in the request.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S REPUBLIC OF CHINA

SALARIES AND EXPENSES

Fiscal year 2012 enacted level	$1,996,000
Fiscal year 2013 request	2,000,000
Committee recommendation	1,996,000
Change from request	−4,000
Change from enacted level	0

The Committee recommendation includes $1,996,000 for Congressional-Executive Commission on China, as authorized by title III of the U.S.-China Relations Act of 2000, which is the same as the fiscal year 2012 enacted level and $4,000 below the request.

Created in the China Relations Act of 2000 (Public Law 106–286), the Commission's mission is to monitor the Chinese government's compliance with international human rights standards and to track the development of the rule of law in China. The Commission reports annually on these issues to the President and the Congressional leadership, making recommendations for policy action and legislation, when appropriate.

The Committee directs the Commission to submit its Congressional budget justification not later than 30 days after the submission date of the President's budget recommendations for fiscal year

2014. All submissions shall include at minimum a five-year history of appropriations, the appropriations language requested, and a summary of both the built-in and programmatic changes recommended in the request.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW COMMISSION

SALARIES AND EXPENSES

Fiscal year 2012 enacted level	$3,493,000
Fiscal year 2013 request	3,500,000
Committee recommendation	3,493,000
Change from request	−7,000
Change from enacted level	0

The Committee recommendation includes $3,493,000 for United States-China Economic and Security Review Commission, as authorized by section 1238 of the Floyd D. Spence National Defense Authorization Act for Fiscal Year 2001, which is the same as the fiscal year 2012 enacted level and $7,000 below the request.

The Committee recommendation continues by reference the authorities, conditions and limitations carried under this heading in division F of Public Law 111–117 that provide an administrative framework for the operations of the Commission. The Committee notes that the Commission has been a strong voice and important source of information for members of Congress, journalists, and for China scholars and analysts.

Created in the National Defense Authorization Act, 2001 (Public Law 106–398), the Commission's mission is to monitor, investigate, and assess the "national security implications of the bilateral trade and economic relationship" between the United States and the People's Republic of China. The Commission reports annually on these issues to Congress, making recommendations for policy action and legislation when appropriate.

The Committee directs the Commission to submit its Congressional budget justification not later than 30 days after the submission date of the President's budget recommendations for fiscal year 2014. All submissions shall include at minimum a five-year history of appropriations, the appropriations language requested, and a summary of both the built-in and programmatic changes recommended in the request.

TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level [1]	$1,092,300,000
Fiscal year 2013 request	1,263,045,000
Committee recommendation	1,015,706,000
Change from request	−247,339,000
Change from enacted level	−76,594,000

[1] In addition, the fiscal year 2012 enacted level, the fiscal year 2013 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $1,015,706,000 for USAID Operating Expenses, which is $76,594,000 below the fiscal year 2012 enacted level and $247,339,000 below the request. Additional funds are provided under title VIII for OCO/GWOT.

Funds under this heading are provided for salaries and expenses of overseas and domestic employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID. Funds under this heading are also provided to support resident USAID staff overseas as well as headquarters staff that support field programs and manage regional and worldwide activities.

As in fiscal year 2012, the Committee directs the Administrator of USAID to provide a report, not later than 60 days after enactment of this Act, that details the number of people employed by USAID, the category of employment (direct hire, personal service contractor, Participating Agency Service Agreement, and similar categories), the veteran status of direct hires employed by USAID, the office or overseas post to which they are assigned or detailed, the appropriation account used to fund the employees, specific legislative authority needed to hire the employees, and if hired by another Federal agency, the additional administrative expenses charged by that agency. The Committee directs that this employment report reflect data as of the end of fiscal year 2012.

As in past years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract or other non-competitive grant or contract; raising the ceiling on an existing Indefinite Quantity Contract (IQC); issuing a new IQC; awarding an umbrella grant; or raising the ceiling on an existing umbrella grant. The Committee expects the thresholds for notification to be the same as in the prior year. The Committee notes that this requirement does not apply for assistance in critical priority countries and assistance for humanitarian response or post-conflict situations.

New programs.—The Committee includes a provision under this heading that makes all new programs, fellowships, and initiatives not previously justified in the Congressional budget justification subject to the regular notification procedures of the Committees on Appropriations. The Committee directs the Administrator of USAID to award fellowship programs on a competitive basis.

Diversity engagement.—The Committee supports continued funding for fellowships as part of USAID's Diversity Engagement Program and encourages USAID to provide continued funding for a fellowship program in honor of the late Donald M. Payne to support graduate school, professional development, and entry into USAID's Foreign Service. The Committee directs that funding be provided on a competitive basis. The Committee recommendation includes continued funding for the Office of Civil Rights and Diversity for recruitment activities.

Faith-based organizations.—The Committee notes the important role that faith-based organizations (FBOs) play in the delivery of foreign assistance and expects USAID to ensure compliance with existing Federal laws protecting the rights of FBOs, including rights related to employment practices, from discrimination in competing for and administering projects funded with United States foreign assistance.

Innovative technologies.—The Committee recognizes the efforts of non-governmental organizations working in poor communities in developing nations that are advancing innovative technologies to provide long-term solutions to combat hunger and poverty.

Procurement reform.—The Committee remains cautious about USAID's rapid implementation of its procurement reform efforts. The Committee recommendation includes new language requiring the Administrator of USAID to consult with the Committees on Appropriations prior to issuing guidance through a Procurement Information Bulletin that changes current regulations on acquisition and assistance. The Committee has not included authorization language as requested for a working capital fund. The Committee agrees that oversight of procurement, whether local or at headquarters, should be strongly supported.

Direct Government-to-Government assistance.—The Committee remains concerned about USAID's intentions to increase funding to host countries for their own procurement actions. While the Committee supports efforts to develop capacity and sustainability of foreign recipient governments, the Committee remains concerned that USAID's procurement goals are neither realistic nor in the best interest of the United States taxpayer. The Committee recommendation continues section 7031(a), which is intended to ensure that transparency, accountability, and anti-fraud measures are in place prior to the provision of such assistance. Specifically, the Committee disagrees with any assumption of acceptable levels of fraud in USAID programs. Additionally, the provision includes a new certification that the recipient country demonstrates a commitment to democracy and a new subsection prohibiting assistance for the purpose of paying a foreign country's debt to multilateral development banks or United Nations assessments.

Closing of missions.—USAID provides assistance to 101 countries worldwide and maintains an on-the-ground presence in 87 missions. The Committee encourages USAID to identify savings through closing missions, especially in countries where foreign assistance is no longer necessary and directs the Administrator of USAID to provide an estimate to the Committees on Appropriations for fiscal years 2013, 2014, and 2015 resulting from closing missions and identifying the location of such missions.

Partner vetting system.—The Committee includes language in section 7034, modified from prior years, regarding a global partner vetting system.

Security training.—The Committee recommends that security training be offered to all implementers of programs funded in this Act for the purpose of promoting democracy or civil society in a closed society or a state, in which the government is otherwise hostile to democratic reforms. Such implementers shall include non-governmental organizations and their sub-grantees, as well as contractors and their subcontractors. Such training should be tailored to the special challenges of working within the particular state or region in which the entities being trained will be operating. The Committee recommends that costs for such security training be provided from funds made available under this heading. The Committee directs the Administrator of USAID, in consultation with the Secretary of State, to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the

costs associated with this training initiative. The Committee further directs the Secretary of State and the Administrator of USAID to jointly consult with the Committees on Appropriations on efforts in fiscal year 2013 to meet this goal.

Mass atrocities prevention.—The Committee notes USAID's efforts to train relevant personnel in genocide and mass atrocities prevention and directs USAID to consult with the Committees on Appropriations on progress implementing this training.

CAPITAL INVESTMENT FUND

Fiscal year 2012 enacted level	$129,700,000
Fiscal year 2013 request	134,900,000
Committee recommendation	129,700,000
Change from request	−5,200,000
Change from enacted level	0

The Committee recommendation includes $129,700,000 for the Capital Investment Fund, which is the same as the fiscal year 2012 enacted level and $5,200,000 below the request. Funds made available under this heading, including the obligation of collections, are subject to the regular notification procedures of the Committees on Appropriations.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2012 enacted level [1]	$46,500,000
Fiscal year 2013 request	50,500,000
Committee recommendation	50,500,000
Change from request	0
Change from enacted level	+4,000,000

[1] In addition, the fiscal year 2012 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $50,500,000 for Office of Inspector General, which is $4,000,000 above the fiscal year 2012 enacted level and the same as the request.

The Committee directs the Office of Inspector General to provide a summary of the oversight that will be undertaken during fiscal year 2013 as part of its operating plan that is required in title VII of this Act.

TITLE III—BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

GLOBAL HEALTH PROGRAMS

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level	$8,167,860,000
Fiscal year 2013 request	7,854,000,000
Committee recommendation	8,017,711,000
Change from request	+163,711,000
Change from enacted level	−150,149,000

The Committee recommendation includes $8,017,711,000 for Global Health Programs, which is $150,149,000 below the fiscal year 2012 enacted level and $163,711,000 above the request.

The Committee includes assistance under this heading for countries previously included under Assistance for Europe, Eurasia, and Central Asia (AEECA).

USAID GLOBAL HEALTH PROGRAMS

The Committee recommendation includes $2,474,851,000 for global health programs to be directly apportioned to USAID, which is $150,149,000 below the fiscal year 2012 enacted level and $29,149,000 below the request.

The Committee supports the fiscal year 2012 funding level for bilateral maternal and child health, programs for vulnerable children, nutrition, malaria, and tuberculosis. The Committee does not support the reductions proposed for these programs in the President's budget request. Funding for family planning and reproductive health programs is the same as the fiscal year 2008 level.

Maternal and child health.—The Committee directs that not less than the fiscal year 2012 levels be provided for bilateral maternal and child health programs. The health of a mother is directly related to the health of her children, and the Committee is committed to maintaining an emphasis on expanding access to programs that have been proven effective in reducing maternal and child mortality.

The Committee recommends that USAID implement a multi-faceted nutrition program that includes agriculture, food aid, and health interventions and keep the Committees on Appropriations updated on its progress as necessary.

Within funds provided, the Committee also encourages USAID to continue supporting iodine deficiency disorder programs and vulnerable children programs, including childhood blindness and cleft lip/palate treatment.

The Committee requests that USAID consult with the Committee on the estimated need and cost-effectiveness of a program to eliminate maternal and neonatal tetanus, treat children with hydrocephalus, assist children affected by trauma, and support children with autism.

Polio.—The Global Polio Eradication Initiative is one of the largest, most successful, public-private health initiatives ever undertaken. Funds provided under this heading will allow USAID to continue to provide critical technical and operational support for immunization and disease surveillance activities in order to capitalize on the historic opportunity to interrupt transmission of polio.

Neglected tropical diseases.—The Committee notes the success by USAID in combating neglected tropical diseases and supports the continuation of these successful life-saving programs.

Microbicides.—The Committee recommends continued support for microbicide development and directs the Office of the Global AIDS Coordinator (OGAC) to coordinate with USAID, the National Institutes of Health, other Federal agencies, and donors in order to advance microbicide development and implementation.

Vaccines.—The Committee strongly supports the Global Alliance for Vaccines Initiative (GAVI) and recognizes that a country's immunization coverage rate directly relates to child mortality and overall development of a country. Additionally, the Committee commends the GAVI Secretariat for its commitment to a strong Office of Inspector General and GAVI's efforts to post all audits on its web site for public accessibility. The Committee notes that prior funding provided in this Act has only been used for the purchase of vaccines, and has not supported the cash assistance program.

The Committee expects this practice to continue. Additionally, the Committee directs that the United States contribution from this and prior acts only be available for those vaccines that have a direct impact on child survival, such as vaccines for rotavirus and pneumococcal.

The Committee agrees that developing a vaccine is essential to the fight against HIV and malaria and encourages USAID to continue funding to support their advancement.

Health technology.—The Committee continues to support USAID's health technologies programs, including the development of technologies that maximize the limited resources available for global health and ensure that products and medicines developed for use in low-resource settings reach the people that need such products and medicines.

Healthcare workforce.—The Committee directs the Administrator of USAID, in consultation with the Global AIDS Coordinator at the Department of State, to submit a comprehensive strategy, not later than 90 days after enactment of this Act, for increasing equitable access to qualified health workers in developing countries, particularly in underserved areas.

Reproductive health/voluntary family planning.—The Committee recommendation includes section 7058 which provides not more than $461,000,000, the same as the fiscal year 2008 level, for reproductive health and voluntary family planning in this Act. This provision also addresses funds provided under the heading "Economic Support Fund" for reproductive health and family planning.

The Committee has continued prior year language that does the following: (1) requires that none of the funds appropriated in this Act, or any unobligated balances, may be made available to any organization or program, which as determined by the President, supports or participates in the management of a program of coercive abortion or involuntary sterilization; (2) states that funds cannot be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortion; (3) specifies that population funds shall be available only to voluntary family planning projects that offer, either directly or through referral, information about access to a broad range of family planning methods and services; (4) requires that in awarding grants for natural family planning under section 104 of the Foreign Assistance Act, no applicant shall be discriminated against because of such applicant's religious or conscientious commitment to offer only natural family planning; and (5) requires the provision of accurate information related to condoms.

The Committee includes language in section 7065 prohibiting funds for any foreign nongovernmental organization that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term.

Theft of drugs.—The Committee is alarmed by reports that a portion of drugs procured with bilateral and multilateral funds appropriated for global health programs were stolen by speculators and dealers. The Committee notes that results must be judged on delivery of life-saving medications to sick patients, not whether these medicines are simply provided to a central distribution point. The Committee directs the Administrator of USAID and the Global

AIDS Coordinator to provide to the Committees on Appropriations, not later than 60 days after enactment of this Act, a strategy for addressing the theft of medicines, including an assessment of the breadth of the problem of drug theft, which drugs are stolen and from which countries, and specific steps taken to date to fight the misappropriation of drugs funded through appropriations provided for bilateral and multilateral activities.

Report.—The Committee recognizes that several Federal agencies implement global health funding provided in this Act and directs the Department of State and USAID to provide a government-wide funding summary for fiscal year 2012, and projected for fiscal year 2013, including funding provided in other appropriations bills, to the Committees on Appropriations not later than 90 days after enactment of this Act. The Committee expects the report to include a description of the differentiation of goals, implementing partners, and auditing standards for each Federal agency.

Europe, Eurasia, and Central Asia.—In fiscal year 2013, the Congressional budget justification reflected assistance requested for countries in Europe, Eurasia, and Central Asia through the Economic Support Fund, International Narcotics Control and Law Enforcement, and Global Health Programs accounts instead of under the Assistance to Europe, Eurasia and Central Asia (AEECA) heading. The Committee recommendation does not include the AEECA heading and funds programs for these countries in the relevant program accounts.

Department of State, Office of the United States Global AIDS Coordinator (OGAC)

The Committee recommendation includes $5,542,860,000 to be directly apportioned to the Department of State for programs to prevent and treat HIV/AIDS. This level is the same as the fiscal year 2012 enacted level and $192,860,000 above the request. This level of funding assumes $4,242,860,000 for the bilateral programs under the President's Emergency Plan for AIDS Relief (PEPFAR) and $1,300,000,000 for the Global Fund to Fight AIDS, TB, and Malaria (the Global Fund).

In addition to funds in this paragraph, the Committee provides the fiscal year enacted 2012 level for HIV/AIDS programs under this heading that are directly apportioned to USAID. Therefore, the bill provides a total of $5,892,860,000 to fight HIV/AIDS.

The Committee's recommendation supports: a United States contribution to UNAIDS; continued investment in implementation research, including operations research and impact evaluation; efforts to expand prevention of Mother-to-Child Transmission programs; and funding for pediatric HIV treatment programs in order to meet the targets included in the PEPFAR statute and in the PEFPAR five-year plan. The Committee encourages OGAC to identify new tools to diagnose and safely treat children living with HIV.

Needles.—The Committee directs that no funds in fiscal year 2013 may be used for needle exchange programs.

Cost efficiencies.—The Committee is committed to ensuring that every available dollar in PEPFAR funds goes toward providing effective services. Given the now-established benefits of antiretroviral treatment in improving health and preventing new infections, the Committee supports PEPFAR's efforts to continue to reduce per pa-

tient costs for such treatment. The Committee directs OGAC to consult with the Committee on its efforts to achieve such savings not later than 45 days after enactment of this Act.

Administrative and overhead costs.—The Committee directs OGAC to report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the amount and percentage of administrative and overhead costs for PEPFAR funds for fiscal year 2012 by implementing agency.

Media.—The Committee recommends that USAID and OGAC continue to support HIV-related media prevention programming, which can serve as an effective prevention tool.

Reports.—The Committee directs that the Administrator of USAID and the Global AIDS Coordinator include in its annual report to Congress as required by Public Law 109–95, the funding levels for programs included in Public Law 110–293 relating to orphans and other children affected by HIV/AIDS for fiscal year 2012 and estimated for fiscal year 2013.

Global Fund to Fight AIDS, Tuberculosis and Malaria (the Global Fund).—The Committee is supportive of a performance-based, results-oriented multilateral funding mechanism to combat HIV/AIDS and other infectious diseases. The Committee commends the Global Fund Board for adopting the recommendations of the High-Level Independent Review Panel on Fiduciary Controls and Oversight Mechanism (the High-Level Panel) and directs OGAC to continue to update the Committees on Appropriations on the Global Fund's execution of the High-Level Panel's recommendations throughout the year.

The Committee recommendation designates that up to five percent of funds provided to the Global Fund may be used for Global Fund technical assistance. OGAC should continue to support efforts to strengthen country coordinating mechanisms and principal recipients, improve procurement and supply chains in-country, and increase technical capacity of implementing governments and organizations. The Committee encourages the use of the Department of the Treasury's Office of Technical Assistance, funded through transferred funds, in providing procurement and budgetary specialists on a temporary basis to Global Fund countries.

Oversight of the Global Fund remains a top priority for the Committee. The Committee continues to support the independence of the Office of Inspector General and continues language to withhold 10 percent of funds provided to the Global Fund until the Secretary of State certifies to the Committees on Appropriations that the Global Fund's Secretariat and Board have not adopted policies that would make the work of the Office of Inspector General less transparent or less comprehensive.

As in past years, the Secretary of State is directed to provide a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, that contains the most recent Global Fund audit information, commitment and disbursement data, and a summary of the recipient and sub-recipient expenditures as reported to the United States Government.

In addition to the certification required in section 7058 concerning the function and role of the Office of Inspector General, the Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 60 days after enactment of

this Act and updated every six months until September 30, 2013, on the following:

(1) a description of improvements made to the Global Fund's financial systems and fiduciary controls for grant management in the prior six months;

(2) a list of countries that tax Global Fund assistance and the estimated tax collected each year, by country;

(3) the status of the United Nations Development Programme's transition plan for each country in which it operates as an implementer of Global Fund grants; and

(4) the degree of Board access to, and transparency of, internal Secretariat budgetary expenditures, including contingency funds and other unspecified funds used at the discretion of Secretariat personnel.

DEVELOPMENT ASSISTANCE

Fiscal year 2012 enacted level	$2,519,950,000
Fiscal year 2013 request	2,525,500,000
Committee recommendation	2,519,950,000
Change from request	−5,550,000
Change from enacted level	0

The Committee recommendation includes $2,519,950,000 for Development Assistance, which is the same as the fiscal year 2012 enacted level and $5,550,000 below the request.

The Committee endorses USAID's commitment to support programs that create conditions where assistance will no longer be needed because countries have become financially independent and, therefore, encourages USAID to demonstrate where and how this goal is being achieved. The Committee supports USAID's proposal to focus Development Assistance in countries that demonstrate a commitment to improving transparent, accountable, and responsible governance, where United States assistance is most likely to produce significant and sustainable development results. The Committee urges USAID to ensure that its assistance does not compete with emerging small businesses, entrepreneurs, and local economies in recipient countries, and instead works to strengthen them. The Committee expects the Department of State and USAID to ensure programs and policies for learning, evaluation, and research include assessments of organizations implementing United States foreign assistance and directs the Administrator of USAID to consult with the Committees on Appropriations on these efforts.

Agriculture

The Committee supports the goals of the Feed the Future Initiative and notes that funds should support food security and agriculture development programs. These investments are expected to enhance stability in fragile areas, reduce dependence on foreign aid, and increase goodwill toward the United States. The Committee notes the important role of agriculture research in food security and supports the budget request for Collaborative Research Support Programs (CRSPs). The Committee understands that USAID has supported efforts to ensure the long-term productivity of global agriculture by conserving and making available key collections of diverse crops and the Committee supports continuing these efforts.

Spend plan.—Pursuant to title VII, the Administrator of USAID is required to submit a spend plan on food security and agriculture development detailing the proposed use of funds by account, office, and country, prior to funds being obligated. The spend plan should also specify any funds to be transferred to other agencies or international financial institutions and for what purpose.

Economic Growth

Cooperative development programs.—The Committee recognizes the important role that cooperatives and credit unions play in overseas development assistance programs and directs USAID to provide $10,000,000 to these programs.

Microfinance.—The Committee recommendation includes $265,000,000 in this Act for microenterprise and microfinance development programs. The Committee notes the successful track record of microfinance programs and directs that funds be targeted to the poor, especially women. The Committee encourages investment in a variety of financial services that allows the poor to save, borrow, and access insurance, remittances, and other key services. The Committee urges the Administration to prioritize investment in microfinance in sub-Saharan Africa and directs USAID to consult with the Committees on Appropriations on efforts to focus existing resources for this program. As required by section 251(c) of the Foreign Assistance Act of 1961, USAID is to target half of all microfinance and microenterprise funds to the very poor, defined as those living on less than $1.25 a day. For the purposes of conducting poverty assessments for microenterprise and microfinance programs, USAID may certify for use external poverty assessment tools if determined to be commensurate with its current poverty survey tools. The Committee supports the efforts of the Department of State to promote and preserve the independence of civil society and private enterprise in Bangladesh, including the banking sector.

Millennium Challenge Corporation (MCC).—The Committee notes that several countries are negotiating with the Administration on second compacts with the MCC. MCC compacts are intended to be a catalyst for change in poorer countries helping to lay the groundwork for the private sector to increase investments and thereby generate long-term economic growth. The Committee directs the Administrator of USAID to submit a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, on the efforts USAID is taking to graduate MCC's second compact countries from official development assistance and provide an estimate of potential savings.

Trade capacity building.—The Committee continues to support labor and environment capacity building activities related to the free trade agreements with the countries of Central America, Colombia, Peru, and the Dominican Republic to ensure that United States workers and businesses can compete on a level playing field.

Education

American Schools and Hospitals Abroad (ASHA).—The Committee recommendation includes $23,000,000 for the American Schools and Hospitals Abroad program, which is the same as the fiscal year 2012 enacted level. The Committee recognizes the im-

portant contributions made by institutions funded by this program, particularly its programs in Africa and the Middle East. The Committee endorses ASHA support for new applicants that demonstrate the best of American ideas and practices in the regions they serve. The Committee expects ASHA funds to continue to be allocated through an open and competitive process.

Basic education.—The Committee believes education should be a key component of the United States Government strategy in developing countries. An educated citizenry will result in sustained economic growth, strengthened democratic institutions, the empowerment of women and girls, and decreased extremism. The Committee recommendation includes a total of $800,000,000 for basic education programs in this Act, which is the same as the fiscal year 2012 enacted level, of which $260,000,000 is provided under this heading. The Committee encourages USAID to prioritize the special needs of girls' education and schools in conflict or post-conflict settings. Given education's importance to achieving the goals of presidential initiatives and other objectives of the United States, the Committee believes that basic education should be identified as a core development objective and considered an agency priority for budget and strategy.

The Committee believes that schools can be centers of learning and development for an entire community and expects that programs in other sectors should be integrated with schools and educational programs as much as possible. USAID should prioritize technical assistance for local governments to foster communities of learning and should encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. USAID is directed to consult with the Committees on Appropriations on this initiative on a regular basis.

The Committee supports United States participation in the Global Partnership for Education and has provided authority to USAID to make a contribution to the Partnership in fiscal year 2013. The Committee has taken this contribution into account in its consideration of resources under title III of this Act and directs USAID to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the planned uses of this contribution. As part of the report, the Committee directs USAID to include progress toward the development of a performance-based financing system based on mutual accountability between donors and recipients for achieving measurable results in access and quality; and efforts to expand civil society participation in the Partnership's governance.

University programs.—The Committee recognizes the value of USAID's work with American institutions of higher education and supports their contributions to development assistance and foreign policy goals. The Committee continues to support partnerships between higher education institutions in Africa and the United States and expects that proposals will be considered through an open and competitive process. The Committee notes USAID's recent competitive opportunities to partner with and leverage the technical expertise and resources of universities to solve global development challenges. The Committee expects the Administrator of USAID to provide regular updates on these efforts.

Global Programs

Child marriage.—The Committee directs the Secretary of State, in consultation with the Ambassador-at-Large of the Office for Global Women's Issues, and other relevant United States Government agencies to submit a report to the Committees on Appropriations, not later than 180 days after enactment of this Act, detailing a multi-year United States Government strategy to prevent child marriage that will inform and empower at-risk girls, as well as their families and communities, in developing countries. The strategy should focus on areas with high prevalence of child marriage and identify diplomatic and programmatic initiatives to address these issues.

Conservation.—The Committee notes USAID's ongoing efforts in conservation and directs the Department of State, in consultation with USAID, to provide a report to the Committees on Appropriations on actions being taken by the United States to support anti-poaching activities in southern Africa, including efforts to combat the recent increase of trade in rhinoceros horns. This report should also detail diplomatic and development efforts to deter trading in Asia of poached items from Africa.

Development Innovation Ventures (DIV).—The Committee directs the Administrator of USAID to submit a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, on the DIV program. The report shall include a detailed accounting of all funds used for DIV by project including evaluation methods and specific outcomes as they relate to the goals and objectives of the program; a demonstration of how the program is helping USAID become more efficient and cost-effective; and a description of what steps USAID is taking to coordinate with other federal agencies to avoid duplication and leverage prior investments.

Gender-based violence.—The Committee recommendation continues support for programs that address sexual and gender-based violence pursuant to section 7061. The Committee directs that the Secretary of State, in consultation with the Ambassador-at-Large of the Office for Global Women's Issues, should identify and take emergency measures to respond to violence against women and girls in situations of armed conflict and directs the Secretary of State to consult with the Committees on Appropriations, as necessary.

Reconciliation programs.—The Committee recommendation includes $26,000,000 in this Act to continue support for USAID's reconciliation programs, which is the same amount provided in fiscal year 2012. The Committee expects funds to be provided through an open and competitive process. The Committee directs not less than $10,000,000 of these funds be provided to support people-to-people reconciliation programs in the Middle East to foster reconciliation between Arab and Israeli populations. The Committee notes that an initiative to build understanding, tolerance, and mutual respect among the next generation of Israeli and Palestinian leaders was included in the joint explanatory statement accompanying the State, Foreign Operations, and Related Agencies Appropriations Act, 2012 (Public Law 112–74) and expects USAID to consult with the Committees on Appropriations on these programs.

Water, sanitation, and hygiene.—The Committee recommendation includes $315,000,000 in this Act for water and sanitation supply projects. The Committee directs that this funding be provided pursuant to Public Law 109–121 and should prioritize the poorest communities and countries, including in sub-Saharan Africa.

Women's leadership capacity.—The Committee notes that empowering women to be leaders in their communities has transformative economic and social benefits. The Committee recommendation includes $20,000,000 for women's leadership training programs. The Committee intends that these funds will support projects that promote women's political, economic, and social advancement in developing countries.

Country programs

Ethiopia.—The Committee encourages the Administrator of USAID, in cooperation with other donors, to support programs to promote sustainable development in Ethiopia that will help prevent famine and desertification. In addition, the Committee encourages the Department of State and USAID to support programs that promote human and political rights in Ethiopia.

Bolivia, Ecuador, Nicaragua.—The Committee does not support proposed increases in Development Assistance for Bolivia, Ecuador, and Nicaragua for programs other than to promote democracy and combat illicit drugs.

Mexico.—The Committee recommendation includes $33,350,000 for assistance for Mexico which is the same as the fiscal year 2012 level. An additional $35,000,000 is included for Mexico under Economic Support Fund. The Committee expects this assistance to be directed only to programs for rule of law and human rights, good governance, civil society, education, and private sector competitiveness.

INTERNATIONAL DISASTER ASSISTANCE

Fiscal year 2012 enacted level [1]	$825,000,000
Fiscal year 2013 request	960,000,000
Committee recommendation	772,602,000
Change from request	−187,398,000
Change from enacted level	−52,398,000

[1] In addition, the fiscal year 2012 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $772,602,000 for International Disaster Assistance, which is $52,398,000 below the fiscal year 2012 enacted level and $187,398,000 below the request. Additional funds are provided under title VIII for OCO/GWOT. The amount recommended is consistent with the five-year average appropriation for International Disaster Assistance.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, and supplementary and therapeutic food; potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons.

The Committee notes that the consultation requirements included in joint explanatory statement accompanying the Department of State, Foreign Operations, and Related Agencies Appropriations Act, 2012 (Public Law 112–74) have not yet occurred. The Committee directs the Administrator of USAID to consult with the Committees on Appropriations, not later than 30 days after enactment of this Act, on the status of efforts to address requirements from fiscal year 2012.

The Committee expects the reporting requirements contained in the joint explanatory statement accompanying the State, Foreign Operations, and Related Agencies Appropriations Act, 2010 (Public Law 111–117) on the use of funds for emergency food security to continue for fiscal year 2013 and directs the Administrator of USAID to consult with the Committees on Appropriations on the content of the report.

TRANSITION INITIATIVES

Fiscal year 2012 enacted level [1]	$50,141,000
Fiscal year 2013 request	57,600,000
Committee recommendation	50,141,000
Change from request	−7,459,000
Change from enacted level	0

[1] In addition, the fiscal year 2012 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $50,141,000 for Transition Initiatives, which is the same as the fiscal year 2012 enacted level and $7,459,000 below the request. Additional funds are provided under title VIII for OCO/GWOT.

Funds provided in this account support programs targeting key transitions to democracy for countries in crisis and quick impact activities for conflict prevention or stabilization.

The Committee recommendation continues the requirement that USAID submit a report to the Committees on Appropriations five days prior to starting a new program and maintains a provision which allows for the transfer of up to $15,000,000 to this heading if the Secretary of State determines and reports to the Committees on Appropriations that it is in the national interest. Prior consultation with the Committees on Appropriations is required before transferred funds may be made available.

The Committee continues to direct USAID's Office of Transition Initiatives (OTI) to submit a report to the Committees on Appropriations at the end of the fiscal year summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2013, including programs supported with transferred funds. The Committee notes that the consultation requirement included in the prior year has not yet occurred and directs OTI to consult with the Committee, not later than 60 days after enactment of this Act, on the content and design of the report for fiscal year 2013 prior to submission.

COMPLEX CRISES FUND

Fiscal year 2012 enacted level [1]	$10,000,000
Fiscal year 2013 request	50,000,000
Committee recommendation	0
Change from request	−50,000,000
Change from enacted level	−10,000,000

[1] In addition, the fiscal year 2012 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include funding for the Complex Crises Fund, which is $10,000,000 below the fiscal year 2012 enacted level and $50,000,000 below the request.

DEVELOPMENT CREDIT AUTHORITY

(INCLUDING TRANSFER OF FUNDS)

Program Account:	
Fiscal year 2012 enacted level	$40,000,000
Fiscal year 2013 request	40,000,000
Committee recommendation	40,000,000
Change from request	0
Change from enacted level	0
Administrative Expenses:	
Fiscal year 2012 enacted level	8,300,000
Fiscal year 2013 request	8,200,000
Committee recommendation	8,200,000
Change from request	0
Change from enacted level	−100,000

The Committee recommendation includes a ceiling of $40,000,000 on the amount that may be transferred from bilateral economic assistance accounts for the subsidy cost of loan guarantees under the Development Credit Authority program, which is the same as the fiscal year 2012 enacted level and the request. The Committee recommendation includes an appropriation of $8,200,000 for administrative expenses, which is $100,000 below the fiscal year 2012 enacted level and the same as the request.

The Committee notes that the USAID must submit an operating plan for funds provided under this heading to the Committees on Appropriations as required in title VII of this Act.

ECONOMIC SUPPORT FUND

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level [1]	$3,001,745,000
Fiscal year 2013 request	4,848,571,000
Committee recommendation	2,916,719,000
Change from request	−1,931,852,000
Change from enacted level	−85,026,000

[1] In addition, the fiscal year 2012 enacted level, the fiscal year 2013 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $2,916,719,000 for Economic Support Fund (ESF), which is $85,026,000 below the fiscal year 2012 enacted level and $1,931,852,000 below the request. Additional funds are provided under title VIII for OCO/GWOT.

The Committee notes section 7031 regarding direct government-to-government assistance has been modified to prohibit assistance to any agency or ministry that is headed or controlled by a foreign terrorist organization.

The Committee notes that funds are requested under this heading to advance United States interests by helping countries meet political, economic, and security needs. The Committee expects that these funds will be allocated in a manner that gives weight to national security and foreign policy objectives, including whether countries are helping advance United States foreign policy goals. The Committee expects the Secretary of State to report to the Committees on Appropriations, not later than 180 days after enactment of this Act, on criteria used to determine foreign assistance allocations, including whether a country's voting coincidence with the United States in the United Nations is considered.

Africa

Liberia.—The Committee recommendation includes $124,276,000 for assistance for Liberia, which is the same as the fiscal year 2012 enacted level. The Committee supports programs that address the need for sustainable agriculture, energy including hydroelectric power, and education including vocational training.

Lord's Resistance Army (LRA).—The Committee includes section 7043(e) requiring that funds be made available for areas in countries affected by the LRA. The Committee directs not less than $10,000,000 from the State Africa Regional and USAID Regional programs to support the goals of the Lord's Resistance Army Disarmament and Northern Uganda Recovery Act (Public Law 111–172), including for programs to improve physical access, telecommunications infrastructure and early-warning mechanisms and to support the disarmament, demobilization, and reintegration of former LRA combatants, especially child soldiers. The Committee includes a new reporting requirement on progress toward the goals of the Administration's counter-LRA strategy and the policy objectives of Public Law 111–172.

South Sudan.—The Committee recommendation supports the budget request. The Committee expects that funds will be used to continue programs that promote rule of law, good governance through strong democratic institutions, and economic growth.

Sudan.—The Committee directs that not more than the fiscal year 2012 level be made available for assistance for Sudan and notes that section 7043 prohibits funds from being provided directly to the Government of Sudan.

The Committee is deeply concerned about the ongoing violence in Sudan, including in Darfur, Southern Kordofan, and Blue Nile and the continued conflict between Sudan and South Sudan. The Committee notes that the humanitarian situation in the border region has deteriorated because of ongoing violence and the prevention of humanitarian access to the region by the Government of Sudan. The Committee urges the Administration to continue to prioritize all diplomatic and development efforts to address the immediate humanitarian crisis and resolve outstanding issues laid out in the Comprehensive Peace Agreement for long-term stability and economic development for the region.

Zimbabwe.—The Committee recommendation supports the budget request for Zimbabwe. The Committee remains concerned about the lack of progress in Zimbabwe on respect for democratic freedoms, economic growth, human rights, and meeting the needs of its people. The Committee expects the highest level of transparency

for these programs and that funds will be provided to civil society and other democratic forces in the country.

Asia

Burma.—The Committee recommends that funds provided for Burma, including along the Thai-Burma border, should support programs for independent media activities.

China.—The Committee recommendation includes a prohibition on direct assistance to the Government of China from this account.

Tibet.—The Committee recommendation continues assistance to support activities which preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan autonomous areas in the People's Republic of China.

Europe and Eurasia

The Committee recommendation merges assistance previously appropriated under Assistance for Eastern Europe, Eurasia, and Central Asia (AEECA) for countries in this region into Global Health Programs, International Narcotics Control and Law Enforcement (INCLE) and this heading, as requested. The Committee believes that the United States retains a long-term national security interest in these countries becoming stable, market-based democracies, and supports continued engagement with the region, including through foreign assistance programs. The Committee notes that the Coordinator of United States Assistance to Europe and Eurasia for the region has helped to align assistance with foreign policy priorities, develop whole-of-government assistance strategies for each country, and leverage resources from other international donors. The Committee does not intend for the merger of accounts to in any way diminish support for the region or the role of the Coordinator.

Armenia.—The Committee recommendation includes not less than $40,000,000 for assistance to Armenia under Global Health Programs, International Narcotics Control and Law Enforcement, and this heading, which is the same as the fiscal year 2012 enacted level.

International Fund for Ireland.—The Committee recommendation does not include funds for the International Fund for Ireland.

Nagorno-Karabakh.—The Committee continues to support a peaceful settlement of the ongoing dispute between Armenia and Azerbaijan over the status of Nagorno-Karabakh. As this process moves forward, the Committee continues to urge all parties to refrain from threats of violence and to support confidence-building measures that facilitate interaction among the parties, in order to address regional security and people-to-people programs. The Committee expects that funds provided will address ongoing humanitarian needs and the plight of the victims of the conflict, including at least $5,000,000 for humanitarian and development programs in Nagorno-Karabakh.

Georgia.—The Committee directs the Coordinator of United States Assistance to Europe and Eurasia at the Department of State, in consultation with the Chief Executive Officer of the Millennium Challenge Corporation, to report to the Committees on Appropriations describing the effects of United States assistance from

fiscal years 2005–2012 of programs conducted in Samstskhe-Javakheti and a strategy for future development of this region.

Ukraine.—The Committee continues to encourage efforts to strengthen democratic processes, accountable governance, independent media, judicial reform, and anti-corruption efforts in Ukraine. The Committee is concerned about recent declines in democratic governance, particularly the abuse of power to create unfair conditions for political competition, and encourages close monitoring by the Department of State of upcoming national elections.

Near East

Egypt.— The Committee recommendation includes $250,000,000 under this heading for assistance for Egypt, which is the same as the fiscal year 2012 enacted level and the request. The Committee recognizes that the success of Egypt's economy is critical to maintaining stability in the region. The Committee notes, however, that changes within Egypt over the last year necessitate additional oversight of these funds by the Congress. For that reason, the Committee includes requirements in sections 7042 and 7015 of this Act that must be met prior to the obligation of funds for Egypt. The Committee notes that section 7042(a)(1)(C) contains new language requiring the Secretary of State to consult the Committees on Appropriations prior to any decision to waive the requirements in section 7042(a)(1)(B); and section 7015(f) contains new language requiring that the Committees on Appropriations must be notified 15 days in advance of the obligation of funds for Egypt.

The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, detailing the status of human rights within Egypt. The report should include whether the Government of Egypt is providing adequate protection for religious minorities, including protection of Coptic Christians, their property, and places of worship.

The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on all assistance provided under this heading for Egypt from fiscal year 2008 through 2012. The report should include the following: (1) the ministries, agencies, or instrumentalities of the Government of Egypt that received funding; (2) United States, international, or Egyptian organizations that received funding; (3) a description of the purpose of each program, project, or activity; (4) whether each program, project, or activity complied with mandatory audit requirements; and (5) a description of whether each program, project, or activity fulfilled its stated purpose.

Jordan.—The Committee recommendation includes $360,000,000 for assistance for Jordan, which is the same as the request. The Committee directs that an additional $50,000,000 of the funds included for Middle East Response be provided to Jordan to address urgent needs that have developed as a result of unrest in the region. The Committee recognizes Jordan's continuing leadership and commitment to advancing efforts to bring peace between Israelis and Palestinians and notes Jordan's contributions to the international security forces in Afghanistan.

Lebanon.—The Committee recommendation includes not less than $12,000,000 for scholarships for Lebanese students with high financial need to attend educational institutions in Lebanon that meet standards comparable to those required for American accreditation. The Committee directs that these funds be awarded through an open and competitive process.

Middle East Regional Cooperation Program.—The Committee recommendation includes not less than $5,000,000 for the Middle East Regional Cooperation Program to support collaborative research between Arab and Israeli scientists and other forms of technical cooperation between Arab and Israeli scientists, students, and communities on topics relevant to development in the Middle East.

Tunisia.—The Committee notes the positive steps taken in Tunisia toward a peaceful democratic transition and includes $10,000,000, which is the same as the request. The Committee supports making additional funds available for Tunisia from funds described under Middle East Response under this heading.

West Bank and Gaza.—The Committee recommendation continues the prohibition of economic assistance to the Palestinian Authority if they obtain the same standing as a member state or full membership as a state at the United Nations, or any specialized agency, outside of a negotiated agreement with Israel. The Committee includes a new requirement that prior to the obligation of economic assistance for the West Bank and Gaza, the Secretary of State must certify that the assistance is advancing Middle East peace, improving security in the region, or supporting critical and immediate humanitarian needs.

Western Hemisphere

Caribbean Basin Security Initiative (CBSI).—The Committee recommendation includes $26,200,000 for CBSI, which is the same as the request. The Committee intends that these funds will be used to support efforts to build capacity within the judicial sector to investigate and manage prosecutions adequately and build effective oversight mechanisms to combat corruption of government officials.

Central America Regional Security Initiative (CARSI).—The Committee recommendation includes $47,500,000 for CARSI, which is the same as the request. The Committee intends that these funds will support judicial reform, economic and social development targeted to reduce gangs and drug trafficking, and rule of law efforts including re-establishing effective state presence in areas of high risk.

Colombia.—The Committee recommendation includes $155,000,000 for Colombia, which is the same as the request, and is to be apportioned directly to USAID for continued support of new and ongoing development programs. The Committee endorses the proposed use of funds in the request to support conflict-affected populations including Afro-Colombians and other indigenous communities and refugees that have been displaced from Colombia. The Committee recommends that the Secretary of State continue to work with the UNHCR, and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees. Within the total provided for Colombia in this account, not less than $7,000,000 shall be transferred to the

Migration and Refugee Assistance account to help address these concerns.

The Committee is encouraged by the Government of Colombia's emphasis on victims' restitution and land return. The Committee expects United States diplomacy and assistance programs to assist the Colombian Government in developing plans for local communities, in consultation with those communities, and with emphasis on strengthening local civilian governments.

Cuba.—The Committee recommendation includes $20,000,000 for Cuba, which is the same as the fiscal year 2012 enacted level and $5,000,000 above the request. The Committee directs that these funds shall be provided directly to the National Endowment for Democracy (NED) for programs to promote democracy and strengthen civil society in Cuba as authorized by section 109(a) of the Cuban Liberty and Solidarity (LIBERTAD) Act of 1996 and section 1705 of the Cuban Democracy Act (CDA) of 1992. The Committee expects NED to work with the core institutes and other grantees that have extensive, continuous, and current experience in Cuba. Assistance provided for Cuba under this heading shall not be used for business promotion, economic reform, social development, or other purposes not expressly authorized by section 109(a) of the LIBERTAD Act.

Haiti.—The Committee is concerned about the number of Haitians that remain displaced and continue to suffer from gender-based violence, internal displacement, cholera, and lost livelihoods after the earthquake that struck Haiti in 2010. While the Committee recognizes the complex challenges facing Haiti, these conditions continue despite more than a billion dollars of assistance provided by the United States in immediate response to the earthquake and additional annual appropriations provided since that time. The Committee directs USAID and the State Department to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on the assistance provided to Haiti since 2010, including obligation and expenditure data, overall progress of the rebuilding and development efforts, and the mechanisms in place for consultation and participation of the Haitian government, civil society, grassroots networks, and the Haitian Diaspora.

Mexico.—The Committee recommendation includes $35,000,000 for assistance for Mexico, which is the same as the request. An additional $33,350,000 is included for Mexico under Development Assistance. The Committee expects this assistance to be directed only to programs for rule of law and human rights, good governance, civil society, education, and private sector competitiveness. The Committee supports USAID's border development programs to address the root causes of violence and instability, including poverty and unemployment of border residents.

The Committee notes the report required in the explanatory statement accompanying the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2012 (Public Law 112–74) has not been submitted to the Committee and directs that an additional report be submitted for fiscal year 2013 detailing how programs funded under this heading and under Development Assistance are addressing the root cause of violence and instability.

Venezuela.—The Committee does not support the proposed decrease in funding for democracy programs in Venezuela and directs that $5,000,000 be made available for these programs, which is the same as the fiscal year 2012 enacted level.

Global and Regional Programs

Middle East Response.—The Committee recommendation does not include the Middle East and North Africa Incentive Fund as requested, but provides $175,000,000 under this heading and $25,000,000 under Foreign Military Financing to promote regional peace and security, political and economic reform, and stabilization efforts in the Middle East and North Africa. Of these funds, the Committee directs $70,000,000 for the Middle East Partnership Initiative (MEPI), $5,000,000 for USAID's Office of Middle East Partnerships, and not less than $50,000,000 for Jordan.

The Committee continues to support the role that American educational institutions play in promoting democratic principles by providing educational opportunities to students in the region. Of the amounts provided for MEPI programs, $10,000,000 should be used to continue a scholarship program to educate students from countries with significant Muslim populations at not-for-profit institutions of higher education that meet the standards comparable to those required for American accreditation. These funds are to be awarded through an open and competitive process. The Committee supports efforts to promote peace and stability in the Middle East including programs that combat incitement and propaganda.

The Committee is troubled by the ongoing violence in Syria and notes that funds under this heading should continue to be made available to assist the Syrian people. All funds for Syria are subject to the notification procedures of the Committees on Appropriations, pursuant to section 7015(f) of this Act.

National Ocean Policy.—The Committee understands that no funds are requested in fiscal year 2013 for the implementation of the National Ocean Policy. The Committee recommendation includes no funding for this purpose. The Committee further notes that any funds obligated in support of this policy are subject to the notification requirements contained in this Act.

Parliamentary exchanges.—The Committee recommendation includes $1,900,000 for the House Democracy Partnership programs, which is the same as the fiscal year 2012 enacted level.

Polio.—The Committee supports the budget request under this heading for polio eradication.

Rule of law.—The Committee believes the rule of law is fundamental to promoting democracy and sustainable development. The Committee notes that the rule of law is strengthened by promoting independent judiciaries, human rights and women's rights, combating human trafficking and corruption, and increasing public accountability and access to justice. The Committee directs continued support for these programs that advance the rule of law worldwide.

Trafficking in persons.—The Committee recommendation includes not less than $38,207,000 under this heading, International Narcotics Control and Law Enforcement, and Development Assistance for activities to combat trafficking in persons internationally, which is the same as the request. The Committee also includes the request level under Diplomatic and Consular Programs for the

State Department Office to Monitor and Combat Trafficking in Persons. The Committee urges the Secretary of State and the Administrator of USAID to continue to incorporate efforts to combat human trafficking and slavery into all aspects of foreign assistance and expects that systems are in place to ensure programs contribute to decreasing vulnerability to, or prevalence of, human trafficking and slavery, consistent with the Trafficking Victims Protection Act of 2000.

The Committee urges the Bureau of Democracy, Human Rights and Labor at the Department of State to continue its efforts to combat human trafficking and exploitative labor practices overseas.

The Committee directs the Ambassador-at-Large for Combating Human Trafficking to include in the next Trafficking in Persons Report a section on best practices in slavery eradication to highlight innovations and partnerships in prevention, protection, and prosecution of the perpetrators of trafficking; and a section to highlight the vulnerability of refugee populations to human trafficking and to make recommendations for the prevention of refugee trafficking.

The Committee expects that the President's Interagency Task Force on Human Trafficking and the Senior Policy Operating Group should include the Director of the Peace Corps.

Vulnerable populations.—The Committee continues to support health, rehabilitation, education, and welfare programs in cooperation with local partners to promote the well-being of vulnerable populations, such as the aged, people with disabilities, children at risk, and refugees.

DEMOCRACY FUND

Fiscal year 2012 enacted level	$114,770,000
Fiscal year 2013 request	0
Committee recommendation	119,770,000
Change from request	+119,770,000
Change from enacted level	+5,000,000

The Committee recommendation includes $119,770,000 for Democracy Fund, which is $5,000,000 above the fiscal year 2012 enacted level and $119,770,000 above the request.

Democracy Funds included under this heading were requested under the Development Assistance and Economic Support Fund headings. Of the funds provided, $70,500,000 shall be for the Human Rights and Democracy Fund of the Bureau of Democracy, Human Rights, and Labor (DRL), at the Department of State; and $49,270,000 shall be for the Office of Democracy and Governance of the Bureau for Democracy, Conflict and Humanitarian Assistance at USAID.

The Committee notes the technical expertise of both DRL and USAID's Office of Democracy and Governance in global democracy promotion to respond quickly and effectively to political events on the ground and to create both short-term and long-term strategies to strengthen democracy. The Committee includes section 7032, a new provision on democracy promotion that consolidates and modifies related provisions in current law. The Committee notes that democracy promotion activities in this Act are not subject to prior approval by foreign governments and requires the Secretary of State to report to the Committees on Appropriations on steps taken to ensure compliance with this prohibition in section 7032.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Fiscal year 2012 enacted level [1]	$1,639,100,000
Fiscal year 2013 request	1,625,400,000
Committee recommendation	1,454,400,000
Change from request	−171,000,000
Change from enacted level	−184,700,000

[1] In addition, the fiscal year 2012 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $1,454,400,000 for Migration and Refugee Assistance, which is $184,700,000 below the fiscal year 2012 enacted level and $171,000,000 below the request. Additional funds are provided under title VIII for OCO/GWOT. When combined with the funds appropriated for Emergency Refugee and Migration Assistance Fund, the amount recommended is consistent with the five-year average appropriation for refugee assistance.

Afghanistan.—The Committee is concerned with the dramatic rise in conflict-induced displacement in Afghanistan. The Committee urges the Special Representative for Afghanistan and Pakistan to ensure that United States Government strategies to address these issues, such as the Country Assistance Strategy, are incorporated into other existing regional and planned international development strategies.

Colombian refugees.—In addition to funds available under this heading, the Committee recommendation includes a transfer of $7,000,000 from funds available under the Economic Support Fund heading to this heading for assistance to nongovernmental and international organizations that provide assistance to Colombian refugees in neighboring countries. The Committee remains concerned about the unmet humanitarian needs of the growing population of displaced persons from Colombia. The Committee recommends that the Secretary continue to work with UNHCR and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees.

The Committee remains concerned about ongoing refugee crises in the Western Hemisphere, including Colombian refugees, and urges the Secretary of State to continue programs to provide urgent protection and assistance. The Committee expects the Department of State to brief the Committees on Appropriations, not later than 60 days after enactment of this Act, on plans for these programs in fiscal year 2013, including the strategy for involving international and nongovernmental organizations.

Minority communities in the Middle East.—Recent events in the Middle East, from the Arab Spring and unrest in Syria to the continued transition in Iraq, have intensified the challenges facing minority communities, including Armenian and other Christian populations, within these areas of conflict, instability, and transition. The Committee urges the Secretary of State to continue support of humanitarian and resettlement assistance for members of these vulnerable communities.

Protracted refugee situations.—The Committee supports the initiative of the Department of State's Bureau of Population, Refugees, and Migration on six protracted refugee situations (Afghans in Pakistan, Bhutanese in Nepal, Burmese in Thailand, Croatians

and Bosnians in Serbia, Liberians in West Africa and Somalis in Kenya). The Committee encourages the Department of State to continue its work on the initiative and its collaboration on implementation with USAID, international organizations, UNHCR, and non-governmental organizations.

Resettlement in Israel.—The Committee recommendation includes not less than $15,000,000 for refugees from the former Soviet Union, Eastern Europe, and other refugees resettling in Israel, the same as the request.

Sudan and South Sudan.—The Committee urges the Secretary of State to press the governments of Sudan and South Sudan, and the international community, to take all possible measures to avoid the creation of a large stateless population.

Syrian refugees.—As the situation in Syria deteriorates, the Committee urges the Department of State to work with neighboring countries to keep borders open to those fleeing violence and to provide access to schools and medical facilities.

The Committee understands that effective expansion of relief efforts in the region associated with the unrest in Syria will require increased partnerships with local, non-governmental organizations and community-based organizations. The Committee encourages the Department of State to further diversify these partnerships.

Tibetan refugees.—The Committee urges the Secretary of State to continue, at not less than the fiscal year 2012 level, the allocation of funds in support of Tibetan refugees in Nepal and India. The Committee remains concerned about the plight of Tibetans in Nepal, including new arrivals and the long-staying population. The Committee urges the Secretary of State to press the Government of Nepal to reaffirm its long tradition of permitting Tibetan refugees to safely transit Nepal, and to respect the rights of, and provide legal protections to, Tibetans residing in Nepal. In addition, the Committee encourages the Department of State to continue to engage the Government of Nepal on durable solutions, including enactment of a refugee law, providing status to undocumented Tibetan refugees, and resettlement of Tibetan refugees in the United States.

United Nations Relief and Works Agency (UNRWA) accountability.—The Committee recommendation includes a general provision in title VII prohibiting any funds appropriated under this heading from being made available to UNRWA until the Secretary of State determines and reports to the Committees on Appropriations that UNRWA is:

(1) utilizing Operations Support Officers in the West Bank and Gaza to inspect UNRWA installations and reporting any inappropriate use;

(2) acting promptly to deal with any staff or beneficiary violation of its own policies (including the policies on neutrality and impartiality of employees) and the legal requirements under section 301(c) of the Foreign Assistance Act of 1961;

(3) taking necessary and appropriate measures to ensure it is operating in compliance with the conditions of section 301(c) of the Foreign Assistance Act of 1961 and continuing regular reporting to the Department of State on actions it has taken to ensure conformance with such conditions;

(4) taking steps to improve the transparency of all educational materials currently in use in UNRWA-administered schools;

(5) using curriculum materials in UNRWA-supported schools and summer camps designed to promote tolerance, non-violent conflict resolution and human rights;

(6) not engaging in operations with financial institutions or related entities in violation of relevant United States law and is enhancing its transparency and financial due diligence and working to diversify its banking operations in the region; and

(7) in compliance with the United Nations Board of Auditors' biennial audit requirements and is implementing in a timely fashion the Board's recommendations.

The Committee remains concerned about reports of host country textbooks used in UNRWA schools that include inflammatory and inaccurate information about the United States and the State of Israel, anti-Semitic teaching, as well as the glorification of terrorists. The Committee notes that UNRWA schools serve as an alternative to Hamas schools in Gaza and have undertaken efforts to include human rights and non-violent conflict resolution training in their curriculum. The Committee urges the Department of State to continue its work with UNRWA and host governments to ensure educational materials used in UNRWA schools are free of such inflammatory and inaccurate information and to report to the Committees on Appropriations on the additional steps taken to mitigate the use and influence of such material and any recommendations for improving transparency and accuracy of host country textbooks.

Vulnerable populations.—The Committee encourages the Department of State to proactively identify and process new groups for resettlement, including Congolese refugees throughout Africa, Chin refugees in Mizoram State and in New Delhi, Colombian, Somali, and Sudanese refugees, as well as other populations of concern.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Fiscal year 2012 enacted level	$27,200,000
Fiscal year 2013 request	50,000,000
Committee recommendation	47,000,000
Change from request	−3,000,000
Change from enacted level	+19,800,000

The Committee recommendation includes $47,000,000 for United States Emergency Refugee and Migration Assistance Fund (ERMA), which is $19,800,000 above the fiscal year 2012 enacted level and $3,000,000 below the request.

This account serves as a contingency fund from which the President can draw in order to respond to urgent and unanticipated humanitarian crises in a constantly changing international environment.

INDEPENDENT AGENCIES

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level	$375,000,000
Fiscal year 2013 request	374,500,000
Committee recommendation	375,000,000
Change from request	+500,000
Change from enacted level	0

The Committee recommendation includes $375,000,000 for Peace Corps, which is the same as fiscal year 2012 enacted level and $500,000 above the request.

The Committee recommendation for Peace Corps will provide support for the positive contributions of Americans serving as volunteers throughout the world. The Committee recommendation maintains the ban on use of funds for abortion, and requires a spend plan pursuant to title VII.

The Committee notes that following the enactment of the Kate Puzey Peace Corps Volunteer Protection Act (Public Law 112–57), Peace Corps has codified existing sexual assault risk-reduction and response operations and has begun to implement new measures. The Committee supports Peace Corps' continued efforts to improve the safety and security of volunteers as a top priority.

The Committee continues the requirement that Peace Corps consult with and notify the Committees on Appropriations prior to any decisions to open, close, significantly reduce, or suspend an office or country program. The Committee directs the Director of the Peace Corps to submit a report, not later than 180 days after enactment of this Act and every 180 days thereafter, listing all notified decisions on the status of offices or country programs in the previous six months and the justifications for such decisions.

MILLENNIUM CHALLENGE CORPORATION

Fiscal year 2012 enacted level	$898,200,000
Fiscal year 2013 request	898,200,000
Committee recommendation	898,200,000
Change from request	0
Change from enacted level	0

The Committee recommendation includes $898,200,000 for the Millennium Challenge Corporation (MCC), which is the same as the fiscal year 2012 enacted level and the request. The Committee directs that not more than $105,000,000 shall be for administrative expenses and not more than $100,000 may be for representational expenses, the same as the fiscal year 2012 levels.

The Committee includes prior year language that requires the MCC to only enter into compacts for which it has complete funding available from existing appropriations and notify prior to signing any new country compact or new threshold country program, terminating or suspending any country compact or threshold country program, or commencing negotiations for any new compact or threshold country program.

MCC is directed to consult with the Committees on Appropriations prior to entering into compacts using funds appropriated under this Act.

Board of Directors.—The Committee urges the Administration to expedite the filling of current vacancies on the MCC's Board of Directors, as required by section 604 of the Millennium Challenge Corporation Act of 2003.

Corruption.—The Committee directs the MCC to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, which includes an updated assessment of the current practices, procedures, and recommendations for improvements in assessing patterns of corruption in MCC partner countries. This review should include updated recommendations for improvements in the MCC's ability to identify and track patterns of corruption, the MCC's process for determining the actions necessary to inhibit corruption, and the process to determine if the level of corruption warrants termination or suspension of the MCC compact.

Investment funds.—The Committee remains concerned about the use of appropriated funds to establish private equity funds, investment funds, and development funds. As in prior years, the Committee directs the Chief Executive Officer (CEO) of the MCC to require that such funds be audited annually in accordance with generally accepted auditing standards by independent certified public accountants.

Additionally, the Committee directs the CEO of the MCC to provide an annual written report to the Committees on Appropriations, not later than 120 days after enactment of this Act, that includes the following information for each fund: the identity, selection process, and professional background of current and past managers; the fees and compensation currently provided to senior management; the level of MCC financing provided at the end of the previous fiscal year; a comprehensive and detailed description of the fund's operations, activities, financial condition, and accomplishments for the preceding fiscal year; and the audit plan for each fund.

MCC mandate.—The Committee expects that the mandate of the MCC to increase economic growth and reduce poverty will not be diluted in new compacts that are being negotiated. The Committee expects that projects funded with MCC compact funds will display compelling economic rates of return (ERR). Therefore, the Committee directs the CEO of the MCC to include the corresponding ERR estimated for each line item funded in the compact in the congressional notifications for new compacts.

Reporting requirements.—In the fiscal year 2013 operating plan transmitted to the Committees on Appropriations, as required by title VII, the CEO of the MCC is directed to include the following on a country-by-country basis on the funds appropriated under this heading: the status of negotiations and the approximate range of value of proposed compacts; a summary of compacts in implementation, including the projected expenditure and disbursement of compact funds during fiscal year 2013 and subsequent fiscal years as determined by the country compact; a summary of threshold country programs in implementation and development, including the approximate range of value of the threshold country agreements; major programmatic changes to existing compacts funded by this Act or prior acts; and the use of administrative funds. The

Committee directs the CEO of the MCC to update this report semi-annually.

INTER-AMERICAN FOUNDATION

Fiscal year 2012 enacted level	$22,500,000
Fiscal year 2013 request	18,100,000
Committee recommendation	18,100,000
Change from request	0
Change from enacted level	−4,400,000

The Committee recommendation includes $18,100,000 for Inter-American Foundation (IAF), which is $4,400,000 below the fiscal year 2012 enacted level and the same as the request. The Committee notes that the IAF continues to provide targeted micro-enterprise and community-based programs throughout the region.

The Committee directs the IAF to consult with the Committees on Appropriations prior to exercising the authority in section 7025 of this Act.

The Committee notes that the IAF must submit an operating plan to the Committees on Appropriations as required in title VII of this Act.

AFRICAN DEVELOPMENT FOUNDATION

Fiscal year 2012 enacted level	$30,000,000
Fiscal year 2013 request	24,000,000
Committee recommendation	24,000,000
Change from request	0
Change from enacted level	−6,000,000

The Committee recommendation includes $24,000,000 for African Development Foundation (ADF), which is $6,000,000 below the fiscal year 2012 enacted level and the same as the request.

The Committee directs the ADF to consult with the Committees on Appropriations prior to exercising the authority in section 7025 of this Act.

The Committee notes that the ADF must submit an operating plan to the Committees on Appropriations as required in title VII of this Act.

DEPARTMENT OF THE TREASURY

INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal year 2012 enacted level[1]	$25,448,000
Fiscal year 2013 request	25,448,000
Committee recommendation	25,448,000
Change from request	0
Change from enacted level	0

[1] In addition, the fiscal year 2012 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $25,448,000 for International Affairs Technical Assistance by the Department of the Treasury, which is the same as the fiscal year 2012 enacted level and the request.

The Committee recommends that the Office of the United States Global AIDS Coordinator at the Department of State and the USAID Bureau for Global Health consider accessing technical advisors from the Department of the Treasury when programming funds for procurement and oversight capacity building in recipient countries.

Other Department of the Treasury Reports

Libya.—The Committee directs the Secretary of the Treasury, in consultation with the Secretary of State, to report to the Committees on Appropriations on the amount of Qaddafi family assets that remain blocked by the United States Government pursuant to Executive Order 13566.

DEBT RESTRUCTURING

Fiscal year 2012 enacted level	$12,000,000
Fiscal year 2013 request	250,000,000
Committee recommendation	0
Change from request	−250,000,000
Change from enacted level	−12,000,000

The Committee recommendation includes no funds for Debt Restructuring by the Department of the Treasury, which is $12,000,000 below the fiscal year 2012 enacted level and $250,000,000 below the request.

The Committee condemns the ongoing violence occurring along the border between Sudan and South Sudan. The Committee does not include funding for any debt cancellation for the Sudanese government and continues to include a prohibition in section 7043 of this Act.

TITLE IV—INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal year 2012 enacted level[1]	$1,061,100,000
Fiscal year 2013 request	1,456,502,000
Committee recommendation	1,061,100,000
Change from request	−395,402,000
Change from enacted level	0

[1] In addition, the fiscal year 2012 enacted level, the fiscal year 2013 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $1,061,100,000 for International Narcotics Control and Law Enforcement (INCLE), which is the same as the fiscal year 2012 enacted level and $395,402,000 below the request. Additional funds are provided under title VIII for OCO/GWOT.

The Committee includes assistance under this heading for countries previously included under Assistance for Europe, Eurasia, and Central Asia (AEECA).

The Committee has not included the requested provision that would allow funds previously appropriated to the Andean region under the Andean Counterdrug Programs and Andean Counterdrug Initiative headings to be reprogrammed without regard to geographic or purpose limitations. The Committee intends that funds previously appropriated to the Andean region shall be used within that region.

The Committee recommendation continues language that requires the Secretary of State to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, and prior to the initial obligation of funds, a report on the proposed uses of all funds on a country-by-country basis for each proposed program, project, or activity. The Committee notes that this report

does not meet the notification requirements under section 7015, which requires 15-day advance notice of programs not justified or in excess of the budget justification materials provided to Congress. However, this report should serve as a baseline spend plan for the fiscal year. The Committee expects the report to contain at least the level of detail provided in the fiscal year 2010 INCLE 45-day country-by-country report.

The Committee notes that under extenuating circumstances, the Department of State must exercise authority that allows funds to be spent "notwithstanding any other provision of law" per section 481(a)(4) of the Foreign Assistance Act of 1961. While the Committee understands the need for the Department to exercise this authority, the Committee strongly encourages its judicious use and directs the Secretary of State to notify the Committees on Appropriations in writing within five days each time such authority is used, and provide a justification for such action.

Global Programs

Demand reduction.—The Committee supports the budget request for demand reduction programs and expects that these funds will continue to provide positive outcomes for neglected populations, such as women and children, and mobilize community capacity to deal with drugs and gangs in countries around the world.

Human rights.—The Committee expects the Department of State to continue to ensure that training provided through funds made available under this heading include a human rights component and that all existing United States laws regarding human rights are applied.

Judicial reform.—The Committee notes that fair and transparent justice systems are critical components to improve the rule of law and the administration of justice particularly in countries confronting organized crime and drug trafficking. The Committee directs that funds be made available to support programs that strengthen and promote independent and effective judiciaries to advance the rule of law worldwide.

Trafficking in persons.—The Committee recommendation supports the request of $24,786,000 in INCLE funding for activities to prevent trafficking in persons. The Committee recommendation also provides funds under Diplomatic and Consular Programs, Economic Support Fund, and Development Assistance for trafficking programs.

Country and Regional Programs

Afghanistan, Pakistan, and Iraq.—The Committee recommendation includes additional funds for the front-line states of Afghanistan, Pakistan, and Iraq under title VIII of this Act.

Bolivia.—The Committee remains concerned with the Government of Bolivia's commitment to combat transnational crime and support interdiction efforts. The Committee recommendation includes language carried in the prior year requiring that the Secretary of State determine and report that providing assistance is in the national security interest.

Colombia.—The Committee recommendation includes $142,000,000 which is the same as the request, for rule of law, interdiction, and eradication activities in Colombia. The Committee

continues to recognize the strategic importance of Colombia, and acknowledges the successes made and the measurable improvements achieved in the everyday lives of the Colombian people that have resulted over the last decade.

In addition to funds provided in the previous paragraph, the Committee recommends $18,600,000 to support the efforts of the Government of Colombia to provide training and technical assistance to partners in the region and around the world. The Committee encourages the Department of State to work with the Government of Colombia to leverage these activities to best address counternarcotics and law enforcement challenges worldwide.

The Committee continues to support aerial eradication efforts in Colombia and intends that the Department of State will continue its current practices to: 1) investigate and evaluate complaints to health or licit crops and provide fair compensation for meritorious claims; 2) support programs that provide alternative sources of income for small-acreage growers and communities whose illicit crops are targeted in aerial eradication programs; and 3) only conduct aerial eradication programs in national parks and reserves if there are no other effective alternatives and efforts, and if such programs are done in a manner consistent with Colombian law.

The Committee commends the Government of Colombia for its efforts to bring the government into ungoverned territories and supports programs that combine military security and civilian development strategies. The Committee views this as an innovative approach, and notes that success hinges on the full participation of civilian government institutions, inter-agency coordination, strict respect for human rights, and the inclusion of local populations.

The Committee encourages a continued focus on justice and rule of law activities, including efforts to address human rights abuses within the Colombian Armed Forces, and provides not less than the requested amount for these activities. The Committee directs the Secretary of State to report, not later than 45 days after the enactment of this Act, on the proposed uses of funding for Colombia's judicial agencies. The report should include how assistance is designed to reduce impunity and protect due process, and include any associated benchmarks that have been established for the offices of the Colombian Attorney General, Inspector General, and Ombudsman. The Committee encourages the Department of State to support the Attorney General's Human Rights Unit to strengthen the investigative capacity to address sexual violence and to establish a national registry of sexual violence cases.

In section 7045, the Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the efforts the Colombian Armed Forces are taking to address human rights. The report shall include steps taken to: 1) suspend members who have been credibly alleged to have violated human rights, or to have aided, abetted or benefitted from paramilitary organizations or other illegal armed groups; 2) promptly refer these cases to civilian jurisdiction; 3) cooperate fully with civilian prosecutors and judicial authorities; 4) sever links with and dismantle paramilitary organizations or other illegal armed groups; 5) respect the rights of human rights defenders, journalists, trade unionists, and other social activists, and the rights and territory of indigenous and Afro-Colombian

communities; and 6) implement procedures to distinguish between civilians and combatants in their operations. The Committee directs the Secretary of State to consult with Colombian and international human rights organizations not less than 30 days prior to submitting this report.

Guatemala.—The Committee directs that funds should be made available for the International Commission against Impunity in Guatemala (CICIG). The Committee urges the Department of State to continue to cooperate with the CICIG and encourages all parties in Guatemala to fully comply with the CICIG's recommendations.

Liberia.—The Committee recommendation includes $17,000,000, which is the same as the fiscal year 2012 level for assistance for Liberia. The Committee supports a holistic approach to the Liberian justice sector with enhanced focus on areas such as immigration, corrections, parole and plea bargaining, investigative capacity, prosecution capability, and an intermediate criminal justice system.

Mexico.—The Committee recommendation includes $248,500,000, which is the same as the fiscal year 2012 level for assistance for Mexico to support its war against organized crime and drug-trafficking along the United States-Mexico border. The Committee notes the strong commitment of the Government of Mexico to these efforts. The Committee intends that the resources provided will assist the Government of Mexico to strengthen civilian and judicial institutions, anti-corruption efforts, and rule of law activities to foster long-term reform objectives.

The Committee supports close and sustained coordination in law enforcement efforts and intelligence-sharing between the United States and Mexico to combat the activities of drug trafficking organizations along our southern border. The Committee continues to direct the Department of State to work with all appropriate federal, state, and local entities to create a comprehensive, joint border security strategy to address violence associated with drug trafficking, gun-running, illegal alien smuggling, violence, and kidnapping along and across the international border between the United States and Mexico.

The Committee expects that equipment and training funded in this Act and in prior acts will be expedited to enhance the ability of federal, state, and local entities to conduct law enforcement, counternarcotics, and counterterrorism operations throughout Mexico, particularly where drug trafficking organizations are challenging the Mexican authorities for control of major cities, including those on the United States-Mexico border. The Committee continues to be concerned with the delivery of assistance to Mexico and directs the Department of State, in consultation with the Departments of Defense, Homeland Security and Justice, to provide a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, describing the implementation of assistance for Mexico since fiscal year 2008 and to use all appropriate means necessary to ensure the prompt delivery of equipment and training. The Committee further directs these agencies, and other relevant United States Government agencies, to provide in such report an assessment of the transnational criminal organizations operating in Mexico, including an assessment of the income-generating activities of these organizations and recommendations

on how to combat the operations, financial networks, and money laundering techniques of such organizations. This report, or a portion thereof, may be submitted in classified form if necessary.

The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the efforts of the Government of Mexico to investigate and prosecute in the civilian justice system, in accordance with Mexican and international law, military and police personnel who are credibly alleged to have violated human rights; to enforce prohibitions on the use of testimony obtained through torture; and the efforts of the Mexican military and police to cooperate with civilian judicial authorities in such cases.

Partnership for Regional East Africa Counterterrorism (PREACT).—The Committee supports the President's request for PREACT.

Trans-Sahara Counter-Terrorism Partnership (TSCTP).—The Committee recommendation includes $4,500,000 for TSCTP, which is the same as the fiscal year 2012 enacted level.

Western Hemisphere Regional

Central America Regional Security Initiative (CARSI).—The Committee strongly supports efforts to combat the corrosive effects of drug trafficking, organized crime, and gangs in Central America and includes $70,000,000 for these purposes, which is an increase of $10,000,000 above the President's request. CARSI funding will help countries enhance their law enforcement operations and reform the justice sector, thereby making them key partners in the fight against transnational criminal networks. The Committee believes that cooperation within the region is critical to ensure the security of these countries and the United States.

The Committee directs the Department of State to submit a report, not later than 45 days after enactment of this Act, on the activities that were conducted with previous appropriations and the achievements associated with those funds, as well as activities that will be funded in fiscal year 2013 and the goals that are expected to be reached.

Caribbean Basin Security Initiative (CBSI).—The Committee also strongly supports CBSI in order to combat organized crime and drug-related violence and includes $30,000,000, which is the same as the fiscal year 2012 level. The Committee believes that strong integration of similar programs in Mexico, Colombia, and the countries of Central America will contribute to enhanced security in the region and the United States.

The Committee directs the Department of State to submit a report, not later than 45 days after enactment of this Act, on the activities that were conducted with previous appropriations and the achievements associated with those funds, as well as activities that will be funded in fiscal year 2013 and the goals that are expected to be reached.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal year 2012 enacted level [1]	$590,113,000
Fiscal year 2013 request	635,668,000
Committee recommendation	590,113,000
Change from request	−45,555,000
Change from enacted level	0

[1] In addition, the fiscal year 2012 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $590,113,000 for Nonproliferation, Anti-Terrorism, Demining and Related Programs (NADR), which is the same as the fiscal year 2012 enacted level and $45,555,000 below the request. Additional funds are provided under title VIII for OCO/GWOT.

The Committee directs the Secretary of State to notify the Committees on Appropriations in writing within five days of exercising authority allowing funds made available under this heading to be spent "notwithstanding any other provision of law", and such notification shall include a justification of such activities.

The Committee continues authority contained in section 301 of the Foreign Assistance Act of 1961, and intends that this authority only apply to voluntary contributions to the International Atomic Energy Agency and for a United States contribution to the Comprehensive Nuclear Test Ban Treaty Preparatory Commission. The Committee expects to be consulted prior to any other uses of this authority.

The Committee notes that language carried in section 7076 requires the submission of a spend plan for certain countries and programs not later than 30 days after enactment of this Act. The Committee requests that the spend plan integrate the funds appropriated under this heading and in title VIII of this Act for OCO/GWOT where appropriate, and the OCO/GWOT amounts should be separately identified in the integrated plan.

The Committee recommendation does not include language carried in the prior year regarding public-private partnerships because the Committee understands that the State Department has not relied on this authority in recent years. The Committee recommendation modifies language carried in the prior year regarding administrative expenses and caps the amount based on historical spending levels.

Nonproliferation and Disarmament Fund (NDF).—The Committee continues to support the NDF, and the recommendation includes $30,000,000 for such activities. The Committee continues prior year language requiring prior consultation on all NDF activities. The Committee emphasizes that nonproliferation programs of the Department of State and other Federal agencies are critical to protect the United States, and the Committee urges close coordination among all agencies involved in nonproliferation activities.

International Atomic Energy Agency (IAEA).—The Committee is concerned by the Government Accountability Office's (GAO) findings on the IAEA's Technical Cooperation Program's provision of assistance to state sponsors of terrorism, such as Cuba, Syria, Iran, and Sudan. The Committee directs that such assistance should only be provided when necessary to advance the goals of the United States concerning promotion of peaceful nuclear activities and nu-

clear non-proliferation. The Committee directs that prior to the obligation of funds, the Secretary of State shall report to the Committees on Appropriations on steps taken to address the recommendations in the 2009 GAO report on this topic.

Comprehensive Nuclear Test-Ban Treaty.—The Committee directs that any funds provided to support the International Monitoring System (IMS) related to the Comprehensive Nuclear Test-Ban Treaty, including efforts to enhance the verification regime, shall be subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations. The Committee directs the Department of State to submit a report, not later than 30 days after enactment of this Act, on all IMS projects implemented by United States Government agencies in fiscal years 2008 through 2012.

Middle East Nuclear Free Zone.—The Committee notes with great concern Iran's continued pursuit of a nuclear weapons capability and views such efforts as a serious threat to the region. The Committee understands that preparatory steps are underway for a regional conference to discuss a Middle East zone free of weapons of mass destruction and systems for their delivery, as referenced in the 2010 Non-Proliferation Treaty Review Conference final document. The Committee expects the Administration to continue to insist on its publicly stated policies for the establishment of such a conference.

Terrorist interdiction programs.—The Committee supports the Terrorist Interdiction Program to allow immigration and border control officials in foreign countries to identify suspect persons.

Counterterrorism financing.—The Committee notes that strengthening banking services is an important component of a comprehensive approach to counter terrorist financing and continues to support efforts of the Departments of State and other Federal agencies in assisting foreign countries to detect, disrupt, and dismantle terrorist financial networks.

Countering Violent Extremism (CVE).—The Committee does not include the requested amount for the CVE program in the NADR account but notes that funds may be provided for such purposes from the Economic Support Fund account.

Demining and mine victim assistance.—The Committee recognizes the importance of mine removal, mine victim assistance, and the proper storage and disposition of small arms/light weapons and notes the significant contributions made to date in helping the countries of southeastern Europe to become mine-safe. The Committee further encourages the Department of State to expand its work to other regions.

Unexploded ordnance destruction.—The Committee supports continued efforts related to unexploded ordnance destruction, particularly in Laos.

PEACEKEEPING OPERATIONS

Fiscal year 2012 enacted level [1]	$302,818,000
Fiscal year 2013 request	249,100,000
Committee recommendation	345,000,000
Change from request	+95,900,000
Change from enacted level	+42,182,000

[1] In addition, the fiscal year 2012 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $345,000,000 for Peacekeeping Operations, which is $42,182,000 above the fiscal year 2012 enacted level and $95,900,000 above the request. The Committee provides funding for the UN logistics and support package for the African Union Mission in Somalia under this heading, instead of under Contributions to International Peacekeeping Activities.

The Committee expects that notifications submitted to the Committees on Appropriations will identify when funds are being provided notwithstanding any other provision of law, and upon which authority the Department is relying.

Africa.—The Committee supports the President's request for the Democratic Republic of the Congo, Liberia, South Sudan, and the Partnership for Regional East Africa Counterterrorism. The Committee does not support the proposed decrease in funding for the Trans-Sahara Counterterrorism Partnership.

Lord's Resistance Army (LRA).—The Committee supports the President's request to assist security forces to counter the LRA and includes section 7043(e) requiring that funds be provided to areas affected by the LRA and a report on implementation of the Administration's counter-LRA strategy.

Somalia.—The Committee recommendation includes language allowing funds under this heading to be used to pay assessed expenses of international peacekeeping activities for logistical support to the African Union Mission in Somalia. Should additional resources be required, the Committee includes authority to transfer additional funds from "Contributions for International Peacekeeping Activities" to this heading, subject to prior consultation with the Committees on Appropriations.

Near East.—The Committee recommendation includes not less than $26,000,000 for the Multinational Force and Observers Mission (MFO) in the Sinai. The Committee supports the work of the MFO and notes that if additional resources are needed for force protection enhancements during fiscal year 2013, the Committee expects the Department of State to submit a notification, pursuant to section 7015 of this Act.

Child soldiers.—The Committee recommendation includes language that funds should not be used to support military training or operations that include child soldiers.

Police.—The Committee does not include the request under this heading for limited notwithstanding of section 660 of the Foreign Assistance Act of 1961 for capacity building efforts of formed police units/gendarmes to participate in peacekeeping operations. The Committee notes that funds are requested for similar purposes under International Narcotics Control and Law Enforcement.

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal year 2012 enacted level	$105,788,000
Fiscal year 2013 request	102,643,000
Committee recommendation	102,643,000
Change from request	0
Change from enacted level	−3,145,000

The Committee recommendation includes $102,643,000 for International Military Education and Training (IMET), which is $3,145,000 below the fiscal year 2012 enacted level and the same as the request.

The Committee notes that IMET and Expanded IMET programs are a valuable part of United States security assistance. The Committee recognizes that in addition to providing professional training and education, IMET also exposes foreign students to American democratic values, particularly respect for civilian control of the military and the government, and for internationally recognized standards of individual and human rights. IMET serves as an effective tool to strengthen military alliances and international coalitions critical to United States national security.

Country-by-country report.—The Committee recommendation retains language carried in the prior year requiring a detailed description of proposed activities for each country funded in this account. The regular notification procedures of the Committees on Appropriations remain in effect, requiring that the Committee be notified 15 days in advance of obligation for any funds not justified, or in excess of amounts justified, in the Congressional budget justification.

Armenia and Azerbaijan.—The Committee recommendation continues the policy of parity in military assistance provided to Armenia and Azerbaijan.

Child soldiers.—The Committee notes that no funds should be provided for countries found to be in violation of the Child Soldiers Prevention Act during fiscal year 2013 (Public Law 110–457).

FOREIGN MILITARY FINANCING PROGRAM

Fiscal year 2012 enacted level [1]	$5,210,000,000
Fiscal year 2013 request	5,472,320,000
Committee recommendation	5,210,000,000
Change from request	−262,320,000
Change from enacted level	0

[1] In addition, the fiscal year 2012 enacted level, the fiscal year 2013 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes $5,210,000,000 for Foreign Military Financing Program (FMF), which is the same as the fiscal year 2012 enacted level and $262,320,000 below the request. Additional funds are provided under title VIII for OCO/GWOT.

The Committee recognizes that FMF is a key component to building partner nation capacity and helping allies defend themselves. FMF provides grants for the acquisition of United States defense equipment, services, and training. The Committee notes that such assistance enables key allies and friendly nations to improve defensive capabilities and fosters bilateral military relationships with the United States and interoperability with United States forces.

The Committee recommendation continues prior year language allowing the Secretary of State the ability to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on Appropriations.

Budget request.—The Committee directs that the classified country-by-country budget request for this account should be submitted

for fiscal year 2014 concurrent with the submission of the President's fiscal year 2014 budget request.

Armenia and Azerbaijan.—The Committee recommendation continues the policy of parity in military assistance provided to Armenia and Azerbaijan, and includes the requested level for each country.

Bahrain.—The Committee notes the importance of Bahrain to the United States regional security strategy. The Committee expects the Secretary of State to report to the Committees on Appropriations, not less than 60 days after enactment of this Act, on the steps taken by the Government of Bahrain to protect freedom of expression and association, and due process of law.

Colombia.—The Committee recommendation includes $40,000,000 for assistance for Colombia and supports funds being used for maritime interdiction and riverine operations.

Egypt.—The Committee recommendation includes $1,300,000,000 in assistance for Egypt, which is the same as the fiscal year 2012 enacted level and the request. The Committee recognizes that continued military-to-military cooperation between the United States and Egypt is critical during this period of transition. The Committee notes, however, that changes within Egypt over the last year necessitate additional oversight of these funds by the Congress. For that reason, the Committee includes requirements in sections 7042 and 7015 of this Act that must be met prior to the obligation of funds for Egypt. The Committee notes that section 7042(a)(1)(C) contains new language requiring the Secretary of State to consult the Committees on Appropriations prior to any decision to waive the requirements in section 7042(a)(1)(B); and section 7015(f) contains new language requiring that the Committees on Appropriations must be notified 15 days in advance of the obligation of funds for Egypt.

Guatemala.—The Committee supports the budget request for Guatemala and notes that no funds are requested for the Guatemalan Army, except for support for the Army Corps of Engineers and for e-IMET courses. The Committee expects that if the decision is made to provide assistance to the Guatemalan Army during fiscal year 2013 other than in the manner previously justified to the Congress, a notification will be submitted pursuant to section 7015 of this Act. The Committee further expects that any such notification will be accompanied by a detailed justification describing steps made to address the issues described under this heading in the joint explanatory statement accompanying the Department of State, Foreign Operations, and Related Agencies Appropriations Act (Public Law 112–74).

Honduras.—The Committee recommendation includes language, modified from the prior year, in section 7045, withholding funds for Honduras until certain conditions are met.

Israel.—The Committee recommendation provides $3,100,000,000 in grants for military assistance to Israel, which is $25,000,000 above the fiscal year 2012 enacted level and the same as the request. The Committee notes that of the funds provided for assistance for Israel, not less than $815,300,000 is available for offshore procurement of military equipment. The Committee continues prior year language that funds shall be made available within 30 days of enactment of this Act.

The Committee notes that funding supports the $30,000,000,000 ten-year Memorandum of Understanding (MOU) signed on August 16, 2007, between the Department of State and Israel's Ministry of Foreign Affairs, which established the framework for United States military assistance to Israel and calls for $3,100,000,000 in fiscal year 2013. This MOU reflects the unshakable commitment of the United States to Israel's security and provides for an increased level of military assistance to help Israel maintain its technological edge in light of the increased threats it faces in the region. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests and supports this framework agreement as a continuation of a valuable strategic relationship.

Jordan.—The Committee recommendation includes $300,000,000 for assistance for Jordan, which is the same as the request. The Committee notes that the Kingdom of Jordan continues to play a critical role in advancing peace and stability in the region.

Lebanon.—The Committee recommendation includes language in section 7042 requiring that certain conditions be met prior to the obligation of funds for Lebanon. The Committee notes that in addition to placing conditions on assistance, language in section 7042 requires: 1) a detailed spend plan, 2) notifications to include specific reference to lethal military equipment; and 3) a report on actions taken to ensure that equipment provided to the Lebanese Armed Forces (LAF) is used only for intended purposes. The Committee intends that assistance provided to the LAF will not be used against Israel, and such assistance will not affect Israel's qualitative military edge in the region. The Committee further directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, in classified form if necessary, on the performance of the LAF, including an assessment of the operational capabilities of such forces and how the training, curriculum, and equipment provided by the United States contributes to those capabilities.

Libya.—The Committee recommendation includes language in section 7042 requiring that certain conditions be met prior to the obligation of funds for Libya. In addition, all funds are subject to the regular notification procedures of the Committees on Appropriations.

Mexico.—The Committee recommendation includes not less than $7,000,000 for assistance for Mexico, which is the same as the request.

Morocco.—The Committee supports not less than $8,000,000 for Morocco, which is the same as the request. The Committee supports making additional funds available for Morocco from funds described under Middle East Response under this heading, subject to the regular notification procedures of the Committees on Appropriations.

Oman.—The Committee supports not less than $8,000,000 for Oman, which is the same as the request. The Committee supports making additional funds available for Oman from funds described under Middle East Response under this heading, subject to the regular notification procedures of the Committees on Appropriations.

Pakistan.—The Committee recommendation includes language in section 7046 requiring that certain conditions be met prior to the

obligation of assistance for Pakistan. Funds may also be made available under title VIII of this Act for assistance to Pakistan.

Philippines.—The Committee recommendation includes not less than $13,500,000 for the Philippines, which is the same as the request, and notes that additional funds may be made available pursuant to section 7015 of this Act. The Committee encourages further enhancement of the strategic relationship between the United States and the Philippines, including the pursuit of mutual interests such as freedom of navigation and regional cooperation on maritime security.

Sri Lanka.—Prior to the obligation of funds for Sri Lanka, the Secretary of State shall consult with the Committees on Appropriations on steps taken by the Government of Sri Lanka to address concerns raised in section 7046(d) of the Department of State, Foreign Operations, and Related Agencies Appropriations Act, 2012 (Public Law 112–74).

Tunisia.—The Committee recommendation includes not less than $15,000,000 for Tunisia, which is the same as the request. The Committee supports making additional funds available for Tunisia from funds described under Middle East Response under this heading, subject to the regular notification procedures of the Committees on Appropriations.

Yemen.—The Committee recommendation includes language in section 7042 requiring that certain conditions be met prior to the obligation of assistance to Yemen.

Child soldiers.—The Committee notes that no funds should be provided for countries found to be in violation of the Child Soldiers Prevention Act during fiscal year 2013 (Public Law 110–457).

Middle East Response.—The Committee recommendation includes $25,000,000 to promote regional peace and security, as well as stabilization efforts, in the Middle East and North Africa. The Committee directs that a spend plan be provided to the Committees on Appropriations prior to the obligation of funds for these purposes.

Military assistance and sales.—The Committee remains concerned about the military modernization of the People's Republic of China (PRC) and the increasing frequency of aggressive claims in territorial disputes, including on the seas and in cyberspace. In response, regional neighbors are reviewing defense postures and updating their military hardware. The Committee encourages the Administration to continue to engage with allies in the region, such as Taiwan, the Philippines, South Korea, and Japan, on the political, economic, and military implications of the strategic rise of the PRC, including through military assistance and sales programs.

TITLE V—MULTILATERAL ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal year 2012 enacted level	$348,705,000
Fiscal year 2013 request	327,300,000
Committee recommendation	276,500,000
Change from request	−50,800,000
Change from enacted level	−72,205,000

The Committee recommendation includes $276,500,000 for International Organizations and Programs, which is $72,205,000 below the fiscal year 2012 enacted level and $50,800,000 below the request. The recommendation includes no funds for the United Nations Population Fund (UNFPA) and the Intergovernmental Panel on Climate Change/UN Framework Convention on Climate Change. The Committee recommendation assumes no funds are provided for Multilateral Action Initiatives.

United Nations Educational, Scientific, and Cultural Organization (UNESCO).—The Committee notes that, due to the application of Public Law 101–246 and Public Law 103–236, United States contributions are currently being withheld from UNESCO. The funding recommendation reflects the deduction of the amounts requested for voluntary contributions to UNESCO in fiscal year 2013.

United Nations Children's Fund (UNICEF).—The Committee recommendation includes $131,755,000 for UNICEF, the same as the fiscal year 2012 level.

Transparency and accountability of United Nations agencies.—The Committee recommendation includes language, modified from the prior year, that requires that financial and performance audits of United Nations agencies and international organizations be fully available to the United States Government and posted on the agencies' web sites. The Secretary of State may waive the requirement on an agency by agency basis to avert a humanitarian crisis. In addition to the report required, the Committee directs the Department of State to consult with the Committees on Appropriations regularly on the status and progress of each agency.

United Nations Women's Fund.—The Committee supports UN Women's mandate to streamline UN efforts to address the needs of women and girls globally and create accountability for the effectiveness of these initiatives.

INTERNATIONAL FINANCIAL INSTITUTIONS

The Committee notes that the following accounts received appropriations in fiscal year 2012, were not requested in fiscal year 2013, and no funds are provided in this Act: Contribution to the International Development Association—Multilateral Debt Relief Initiative, Inter-American Investment Corporation, and Contribution to the Enterprise for the Americas Multilateral Investment Fund, Contribution to the African Development Fund—Multilateral Debt Relief Initiative.

International Monetary Fund (IMF)

IMF bailouts of European nations.—The Committee is troubled that the IMF continues to agree to bailout packages that are unprecedented in size relative to a foreign country's quota contribution to the IMF. The Committee expresses its concern that IMF agreements have been accepted by its European members as an alternative means of fiscal discipline rather than abiding by prior European Union treaty obligations.

Internal IMF budget.—In the 111th Congress, the Supplemental Appropriations Act, 2009 (Public Law 111–32) authorized the IMF to sell 12,965,649 ounces of its gold to augment the IMF's internal operating budget. The Committee recognizes that the gold sales are now complete and over $10,000,000,000 in profits were generated;

however, the need for such budget augmentation has been eliminated given the increase in internal revenue from surcharges on increased lending to nations in distress. The Committee to date has not been consulted on the use of the proceeds of these gold sales by the IMF. The Committee recommendation includes a new provision in section 7071 that directs the Secretary of the Treasury to report to the Committees on Appropriations, not later than 45 days after enactment of this Act, with a description and estimate of IMF surcharges on outstanding and new loans by year; the IMF's internal use of funds derived from such surcharges; and the IMF's internal budget for the calendar years 2010, 2011, and 2012.

General Capital Increases (GCIs) of the Multilateral Development Banks

Certification on reforms.—The Committee has included section 7078, similar to the enacted fiscal year 2012 Act, which requires the Secretary of the Treasury to certify and report to the Committees on Appropriations that a number of reforms have been implemented before funds may be disbursed for the GCIs to the multilateral development banks. The Committee expects that this report will include detailed descriptions on efforts taken to implement the agreed upon reforms, whistleblower protections for employees, and transparency and accountability of the multilateral development banks' programs.

Concerns About the World Bank Group

Budget support.—The Committee is concerned with the increased use of budget support, or "Development Policy Loans" in World Bank lending. Such budget support made up 47 percent of World Bank lending in fiscal year 2010, a drastically higher level than in past years due to the financial crisis. The Committee directs the Secretary of Treasury to keep the Committees on Appropriations updated on efforts to lessen the use of budget support to its historical levels of under 30 percent.

International Finance Corporation.—The World Bank's private lending arm, the International Finance Corporation, provides commercial financing in support of private investments in developing countries including the arrangement of loan syndications for large investment banks and private equity funds. The Committee directs the Secretary of the Treasury to continue to work to increase the transparency of the IFC's transactions and notes the inclusion of language in title VII of this Act.

North American Development Bank (NADBank)

The Committee is aware that the NADBank expanded the eligible portfolio of loans that it can undertake in December 2011. As part of this change, the NADBank created the Community Action Plan, which will provide small grants to communities along the United States-Mexico border. The Committee directs the Secretary of the Treasury to report to the Committee, not later than 60 days after enactment of this Act, a detailed list of all grants made by the NADBank under this new facility, the level of retained earnings or other resources used to support the program, and new loans made under the expanded eligibility criteria for calendar year 2012.

GLOBAL ENVIRONMENT FACILITY

Fiscal year 2012 enacted level	$89,820,000
Fiscal year 2013 request	129,400,000
Committee recommendation	64,700,000
Change from request	−64,700,000
Change from enacted level	−25,120,000

The Committee recommendation includes $64,700,000 for the Global Environment Facility (GEF), which is $25,120,000 below the fiscal year 2012 enacted level and $64,700,000 below the request.

CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal year 2012 enacted level	$1,325,000,000
Fiscal year 2013 request	1,358,500,000
Committee recommendation	1,325,000,000
Change from request	−33,500,000
Change from enacted level	0

The Committee recommendation includes $1,325,000,000 for a Contribution to the International Development Association (IDA), which is the same as the fiscal year 2012 enacted level and $33,500,000 below the request.

CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

Fiscal year 2012 enacted level	$117,364,000
Fiscal year 2013 request	186,957,000
Committee recommendation	58,682,000
Change from request	−128,275,000
Change from enacted level	−58,682,000

The Committee recommendation includes $58,682,000 for the International Bank for Reconstruction and Development (IBRD) for the second year of the General Capital Increase, which is $58,682,000 below the fiscal year 2012 enacted level and $128,275,000 below the request.

The Committee has not provided any funding requested for the IBRD's new Selective Capital Increase given that no funds can be obligated until it is authorized.

Callable capital.—The Committee recommends a limitation on the amount that the United States Governor of the IBRD may subscribe to the callable portion of the United States share of the General Capital Increase.

CONTRIBUTION TO THE CLEAN TECHNOLOGY FUND

Fiscal year 2012 enacted level	$184,630,000
Fiscal year 2013 request	185,000,000
Committee recommendation	0
Change from request	−185,000,000
Change from enacted level	−184,630,000

The Committee recommendation does not include funds requested under this heading, which is $184,630,000 below the fiscal year 2012 enacted level and $185,000,000 below the request.

CONTRIBUTION TO THE STRATEGIC CLIMATE FUND

Fiscal year 2012 enacted level	$49,900,000
Fiscal year 2013 request	50,000,000
Committee recommendation	0
Change from request	−50,000,000
Change from enacted level	−49,900,000

The Committee recommendation does not include funds requested under this heading, which is $49,900,000 below the fiscal year 2012 enacted level and $50,000,000 below the request.

GLOBAL AGRICULTURE AND FOOD SECURITY PROGRAM

Fiscal year 2012 enacted level	$135,000,000
Fiscal year 2013 request	134,000,000
Committee recommendation	99,800,000
Change from request	−34,200,000
Change from enacted level	−35,200,000

The Committee recommendation includes $99,800,000 for the World Bank's Global Agriculture and Food Security Program, which is $35,200,000 below the fiscal year 2012 enacted level and $34,200,000 below the fiscal year 2013 request.

CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Fiscal year 2012 enacted level	$75,000,000
Fiscal year 2013 request	102,020,000
Committee recommendation	51,010,000
Change from request	−51,010,000
Change from enacted level	−23,990,000

The Committee recommendation includes $51,010,000 for the Contribution to the Inter-American Development Bank (IDB) for the paid-in portion of the IDB's General Capital Increase, which is $23,990,000 below the fiscal year 2012 enacted level and $51,010,000 below the request.

Callable capital.—The Committee recommends a limitation on the amount that the United States Governor of the IDB may subscribe to the callable portion of the United States share of the General Capital Increase.

CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal year 2012 enacted level	$100,000,000
Fiscal year 2013 request	115,250,000
Committee recommendation	100,000,000
Change from request	−15,250,000
Change from enacted level	0

The Committee recommendation includes $100,000,000 for Contribution to the Asian Development Fund, which is the same as the fiscal year 2012 enacted level and $15,250,000 below the request.

CONTRIBUTION TO THE ASIAN DEVELOPMENT BANK

Fiscal year 2012 enacted level	$106,586,000
Fiscal year 2013 request	106,799,000
Committee recommendation	53,293,000
Change from request	−53,506,000
Change from enacted level	−53,293,000

The Committee recommendation includes $53,293,000 for Contribution to the Asian Development Bank (AsDB) for the third year

of the General Capital Increase, which is $53,293,000 below the fiscal year 2012 enacted level and $53,506,000 below the request.

Callable capital.—The Committee recommends a limitation on the amount that the United States Governor of the AsDB may subscribe to the callable portion of the United States share of the General Capital Increase.

China.—The Committee is concerned about the continued level of financing the AsDB provides to China and directs the Secretary of Treasury to report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the steps taken to negotiate with the Government of China to become a net donor to the AsDB.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal year 2012 enacted level	$172,500,000
Fiscal year 2013 request	195,000,000
Committee recommendation	172,500,000
Change from request	−22,500,000
Change from enacted level	0

The Committee recommendation includes $172,500,000 for Contribution to the African Development Fund, which is the same as the fiscal year 2012 enacted level and $22,500,000 below the request.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Fiscal year 2012 enacted level	$32,418,000
Fiscal year 2013 request	32,418,000
Committee recommendation	16,209,000
Change from request	−16,209,000
Change from enacted level	−16,209,000

The Committee recommendation includes $16,209,000 for Contribution to the African Development Bank (ADB), which is $16,209,000 below the fiscal year 2012 enacted level and $16,209,000 below the request.

Callable capital.—The Committee recommends a limitation on the amount that the United States Governor of the ADB may subscribe to the callable portion of the United States share of the General Capital Increase.

CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal year 2012 enacted level	$30,000,000
Fiscal year 2013 request	30,000,000
Committee recommendation	19,850,000
Change from request	−10,150,000
Change from enacted level	−10,150,000

The Committee recommendation includes $19,850,000 for Contribution to the International Fund for Agricultural Development, which is $10,150,000 below the fiscal year 2012 enacted level and $10,150,000 below the request.

TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

Consolidation of Federal Export and Trade Agencies

Consolidation or reorganization of agencies.—The Committee notes that it has not been consulted on the Administration's plan

to consolidate the export and trade agencies within the Federal Government. The Congress must approve any reorganization, and therefore the Committee expects to be consulted by the Administration before it finalizes any proposal that would consolidate agencies that are funded by this Act.

Audits.—The Committee remains concerned about the absence of oversight by an inspector general of Overseas Private Investment Corporation (OPIC) transactions, as required of other bilateral trade and development programs in this Act including the Export-Import Bank, the Millennium Challenge Corporation, and USAID. The Committee directs the President of OPIC, the President of the Export-Import Bank, and the President of the Trade and Development Agency, in consultation with the Office of Management and Budget, to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on plans for a consolidated export and trade office of inspector general.

EXPORT-IMPORT BANK OF THE UNITED STATES

INSPECTOR GENERAL

Fiscal year 2012 enacted level	$4,000,000
Fiscal year 2013 request	4,400,000
Committee recommendation	4,400,000
Change from request	0
Change from enacted level	+400,000

The Committee recommendation includes $4,400,000 for the Inspector General, which is $400,000 above the fiscal year 2012 enacted level and the same as the request.

The Committee directs the Office of Inspector General to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a spend plan and a summary of the oversight work that will be undertaken during the fiscal year.

SUBSIDY APPROPRIATION

Fiscal year 2012 enacted level	$58,000,000
Fiscal year 2013 request	38,000,000
Committee recommendation	38,000,000
Change from request	0
Change from enacted level	−20,000,000

The Committee recommendation includes $38,000,000 for the Export-Import Bank Subsidy Appropriation, which is $20,000,000 below the fiscal year 2012 enacted level and the same as the request.

The Committee directs the President of the Export-Import Bank to include in its fiscal year 2014 Congressional budget justification a confidential annex that describes new loans, guarantees, and insurance approved in fiscal year 2012 by category, recipient, country, level of authorization, and source year of financing used for authorizations greater than $50,000,000. The annex shall include additional detail, including description of the positive subsidy assigned to the largest projects as well as the level of guarantee provided.

ADMINISTRATIVE EXPENSES

Fiscal year 2012 enacted level	$89,900,000
Fiscal year 2013 request	103,900,000
Committee recommendation	94,900,000
Change from request	−9,000,000
Change from enacted level	+5,000,000

The Committee recommendation includes $94,900,000 for Export-Import Bank Administrative Expenses, which is $5,000,000 above the fiscal year 2012 enacted level and $9,000,000 below the request.

OVERSEAS PRIVATE INVESTMENT CORPORATION

NONCREDIT ACCOUNT

Fiscal year 2012 enacted level	$54,990,000
Fiscal year 2013 request	60,784,000
Committee recommendation	54,990,000
Change from request	−5,794,000
Change from enacted level	0

The Committee recommendation includes $54,990,000 for OPIC Noncredit Account for administrative expenses, which is the same as the fiscal year 2012 enacted level and $5,794,000 below the request.

PROGRAM ACCOUNT

Fiscal year 2012 enacted level	$25,000,000
Fiscal year 2013 request	31,000,000
Committee recommendation	25,000,000
Change from request	−6,000,000
Change from enacted level	0

The Committee recommendation includes $25,000,000 for the subsidy appropriation for the direct and guaranteed loan credit programs of OPIC, which is the same as the fiscal year 2012 enacted level and $6,000,000 below the request.

As in fiscal year 2012, the Committee directs the President of OPIC to include in its fiscal year 2014 Congressional budget justification a confidential annex that describes new loans, guarantees, and insurance approved in fiscal year 2012 by category, recipient, country, level of OPIC resources provided, and source year of financing used as well as any updates to the previous fiscal year 2011 report. The conferees also direct OPIC to provide additional detail, including a description of the positive and negative subsidy assigned to the largest projects as well as the level of guarantee provided.

Investment funds.—As in prior years, the Committee directs OPIC to continue to provide written reports on a semi-annual basis, including the following information for each investment fund: the identity, selection process, and professional background of current and past managers; the fees and compensation currently provided to senior management; the amount of OPIC guarantees and actual investments made at the end of the previous six months; and any additional pertinent data.

Local currency guarantees.—The Committee directs OPIC to consult with the Committees on Appropriations before exercising local currency loan guarantee authority, and to provide to the Committees on Appropriations, prior to the consultation, justification for

the need to exercise such authority, the use of OPIC subsidy required, the degree to which the United States would be exposed to additional risk as a result of such transactions, and which other United States Government agencies have been consulted.

Non-governmental and private and voluntary organizations.—The Committee directs the President of OPIC to consult with the Committees on Appropriations before any future financing for non-governmental organizations or private and voluntary organizations is approved.

FUNDS APPROPRIATED TO THE PRESIDENT

TRADE AND DEVELOPMENT AGENCY

Fiscal year 2012 enacted level	$50,000,000
Fiscal year 2013 request	57,600,000
Committee recommendation	50,000,000
Change from request	−7,600,000
Change from enacted level	0

The Committee recommendation includes $50,000,000 for Trade and Development Agency (TDA), which is the same as the fiscal year 2012 enacted level and $7,600,000 below the request.

TITLE VII—GENERAL PROVISIONS

The Committee recommends nine of the general provisions carried in the fiscal year 2012 Act be deleted. These provisions (sections 7006, 7032, 7065, 7074, 7076, 7077, 7080, 7081, 7083, 7084, 7085) are either addressed elsewhere in permanent law, have been considered, or are under consideration, by the appropriate authorizing committee, or are no longer necessary.

The Committee recommends the following new and revised provisions:

Sec. 7004, "Embassy Construction", is modified by deleting subsection (e) and moving subsection (f) to section 7006.

Sec. 7006, "Limitation on the New London Embassy", is a new provision, similar to section 7004 in the prior year, which prohibits appropriated funds from being made available for site acquisition and mitigation, planning, design or construction of the New London Embassy and includes a reporting requirement on the ongoing costs of the project.

Sec. 7010, "Reporting Requirement", is modified to include funds made available in this and prior acts.

Sec. 7015, "Notification Requirements", is modified in subsection (c) by expanding the 10 percent threshold exception for reprogramming notifications to titles V and VI of the Act and making technical and conforming changes, requiring that notifications submitted to the Committees on Appropriations identify when funds are being provided notwithstanding any other provision of law and include a justification; and in (f) deleting Colombia and Mexico and adding Egypt, Lebanon, and Syria.

Sec. 7028, "Impact on Jobs in the United States", is modified by adding a new subsection (3) relating to the outsourcing of domestic jobs overseas.

Sec. 7029, "International Financial Institutions", is modified by deleting subsections (b).

Sec. 7031, "Financial Management and Budget Transparency", is modified in (a) to include new certification requirements for the provision of direct government-to-government assistance; and a new subsection is added that prohibits the provision of assistance for the payment of any United Nations dues or assessments for any foreign country or to service debts with multilateral development banks for any foreign country. The Committee notes that that the requirements in this section shall apply to all agencies receiving funds that are made available by this Act, and that the $10,000,000 threshold for application of the subsection is cumulative over the life of a program.

Sec. 7032, "Promotion of Democracy", is a new provision that in subsection (a) designates a funding level for programs; includes modifications to requirements previously carried in section 7034, including a report on compliance with the provision; and directs that funds made available to build institutional capacity should only be provided to assist governments that are sincere in their pursuit of democracy; and in subsection (b) prohibits direct Government-to-Government assistance to countries interfering with the operations of civil society. In subsection (a), the Committee intends for the Department of State to determine a country's sincerity by its performance on the indicators in the Millennium Challenge Corporation's "Ruling Justly" category, and expects that a country receiving direct Government-to-Government assistance should show a positive trend of improvement on the overall Ruling Justly category over the past three years.

Sec. 7034, "Special Provisions", is modified in subsection (c) by replacing the "shall" with "may"; in subsection (d) replacing "should" with "may"; deleting subsections (f), (g), (j), (k), (l), (m), (n), (o), (p) (q) and (r) of the fiscal year 2012 Act; moving subsection (h) to section 7032; and in subsection (f), deleting the first proviso and including new provisos relating to the reporting requirement concerning the Partner Vetting System.

Sec. 7039, "Assistance to the West Bank and Gaza", is modified by adding subsection (h).

Sec. 7040, "Limitation on Assistance for the Palestinian Authority", is modified in subsection (f)(1).

Sec. 7041, "Limitations", similar to section 7086 in the prior year is modified in subsection (a) by removing the waiver authority.

Sec. 7042, "Near East", similar to section 7041 in the prior year, is modified by including certain restrictions on funds for the Governments of Egypt, Lebanon, Libya, and Yemen; by deleting subsection (b) "Enterprise Funds"; in subsection (c) "Iraq", by deleting (4) and modifying (5)(A) to limit funds to not exceed the fiscal year 2012 level until a number of certifications have been met; and by deleting subsections (g) and (h).

Sec. 7043, "Africa", is modified in subsection (a) by making funds available to promote natural resource transparency; by deleting subsections (c), (d) and (e) from the fiscal year 2012 Act; in subsection (c)(3)(C) limiting funds for certain purposes; and in subsection (h) "Lord's Resistance Army", substituting "shall" for "should" and expanding the provision of funds to include supporting the goals of the Lord's Resistance Army (LRA) Disarmament and Northern Uganda Recovery Act, and including a new

reporting requirement detailing progress toward implementation of the Administration's counter-LRA strategy.

Sec. 7044, "Asia", is modified in subsection (b) "Burma" by substituting "should" for "shall"; by deleting subsections (d) "Indonesia", (g) "Philippines", and (h) "Vietnam"; in subsection (d) "North Korea" by expanding the prohibition on Economic Support Funds to assistance for the government of North Korea; in subsection (e) "People's Republic of China" by including (3) which prohibits funds under the headings "Global Health Programs", "Development Assistance", and "Economic Support Fund" for assistance for the Government of China except for programs in Tibetan communities and to detect, prevent, and treat infectious disease.

Sec. 7045, "Western Hemisphere", is modified by incorporating by reference section 7045(a) up through the fifth proviso and (a)(3) and by modifying the reporting requirement; by striking subsections (b) and (e); and by striking the dollar level and adding Colombia in subsection (f).

Sec. 7046, "South Asia", is modified in subsection (a) "Afghanistan" by including new conditions and deleting dollar amounts; by deleting subsection (b) "Nepal" and subsection (d) "Sri Lanka"; and in subsection (c) "Pakistan" by deleting (1)(B) and (2)(B) through (2)(F).

Sec. 7049, "United Nations", is modified in subsection (a) withholding a portion of the funds for the United Nations and international organizations until certain accountability and transparency measures are met; in subsection (b) expanding the restriction to all funds in this Act and deleting (b)(3); in subsection (c) allowing a waiver of the prohibition on funding for the United Nations Human Rights Council if the Secretary of State determines and reports that it is in the national security interest of the United States and the Council is taking steps to remove Israel as a permanent agenda item and reports on such steps; in subsection (d) specifying a number of transparency and accountability reforms for the United Nations Relief and Works Agency that must be met before receiving funds from this Act; in (e) prohibits funds in this Act for the United Nations Headquarters in New York construction, design and renovation; and in subsection (f) allowing the Secretary of State to waive the prohibitions in subsections (a) and (d) to avert a humanitarian crisis.

Sec. 7058, "Global Health Activities", is modified by deleting subsections (b) and (c); and by including a new subsection (b) limiting the level of funds provided in this Act for family planning to not more than $461,000,000.

Sec. 7060, "Programs to Promote Gender Equality", is modified by deleting subsection (e).

Sec. 7061, "Gender-Based Violence", is modified by striking "Complex Crises Fund" from subsection (a).

Sec. 7062, "Sector Allocations", is modified by striking (a)(2), (b), and (c); by modifying (b) "Food Security and Agriculture Development" by deleting the dollar amounts and limiting the authority; by deleting subsection (f)(2) and; by modifying subsection (g) "Trafficking in Persons" by striking $36,000,000 and inserting $38,000,000.

Sec. 7063, "Central Asia" is modified to only apply to the Government of Uzbekistan.

Sec. 7065, "Limitations on Family Planning/Reproductive Health" is a new provision that prohibits funds to the UNFPA; prohibits funds for population planning activities or other population assistance to foreign nongovernmental organizations that promote or perform abortion, with certain exceptions.

Sec. 7066, "International Prison Conditions", is modified by deleting (a) and (b) and modifying (c) as requested.

Sec. 7067, "Prohibition on Use of Torture", is modified by deleting subsection (b).

Sec. 7071, "International Monetary Fund ", is modified by deleting subsection (c); and inserting a new subsection requiring the Secretary of the Treasury to report to the Committees on Appropriations, not later than 45 days after enactment of this Act, a description and estimate of IMF surcharges on outstanding and new loans by calendar year; the IMF's internal use of funds derived from such surcharges; and details of the IMF's internal budget for the calendar years 2010, 2011, and 2012.

Sec. 7075, "Enterprise Funds", is modified in subsection (b).

Sec. 7076, "Operating and Spend Plans", similar to section 7078 in the prior year, is modified by requiring spend plans for assistance for West Bank and Gaza, Libya, and for USAID's Development Credit Authority program.

Sec. 7077, "Rescissions", similar to section 7079 in the prior year, modified to contain two rescissions of prior year funds.

Sec. 7078, "Reforms Related to General Capital Increases", similar to section 7082 in the prior year is modified in subsection (a) requiring the Secretary of the Treasury to certify and report to the Committees on Appropriations that the reforms in (1) through (8) are implemented prior to the disbursement of funds for the General Capital Increases for the multilateral development banks; and by deleting subsection (d).

Sec. 7080, "Limitation on Political Disclosure Requirements", is a new provision prohibiting funds in this Act to implement political disclosure requirements.

Sec. 7081, "Limitation Relating to Individuals Detained at Naval Station, Guantanamo Bay, Cuba" is a new provision requiring the Secretary of State to notify the Committees on Appropriations before certain actions are taken.

Sec. 7082, "Limitations on Certain Awards", is a new provision that prohibits funds from being used to enter into a contract or other agreement with any corporation that was convicted of a felony criminal violation or any unpaid Federal tax liability has been assessed.

Sec. 7083, "Budget Presentations", is a new provision limiting the obligation of funds until the Committees on Appropriations receive certain documents.

PROVISIONS RETAINED FROM FISCAL YEAR 2012 ACT

The following general provisions from the fiscal year 2012 Act were retained in the fiscal year 2013 Act unchanged except for technical corrections, references to prior fiscal years, and new section numbers where appropriate:

Sec. 7001. Allowances and Differentials.

Sec. 7002. Unobligated Balances Report.

Sec. 7003. Consulting Services.

Sec. 7005. Personnel Actions.
Sec. 7007. Prohibition Against Direct Funding for Certain Countries.
Sec. 7008. Coups d'Etat.
Sec. 7009. Transfer Authority.
Sec. 7011. Availability of Funds.
Sec. 7012. Limitation on Assistance to Countries in Default.
Sec. 7013. Prohibition on Taxation of United States Assistance.
Sec. 7014. Reservations of Funds.
Sec. 7016. Notification on Excess Defense Equipment.
Sec. 7017. Limitation on Availability of Funds for International Organizations and Programs.
Sec. 7018. Prohibition on Funding for Abortions and Involuntary Sterilization.
Sec. 7019. Allocations.
Sec. 7020. Prohibition of Payment of Certain Expenses.
Sec. 7021. Prohibition on Assistance to Governments Supporting International Terrorism.
Sec. 7022. Authorization Requirements.
Sec. 7023. Definition of Program, Project, and Activity.
Sec. 7024. Authorities for the Peace Corps, Inter-American Foundation and African Development Foundation.
Sec. 7025. Commerce, Trade and Surplus Commodities.
Sec. 7026. Separate Accounts.
Sec. 7027. Eligibility for Assistance.
Sec. 7030. Debt-For-Development.
Sec. 7033. Multi-year Commitments.
Sec. 7035. Arab League Boycott of Israel.
Sec. 7036. Palestinian Statehood.
Sec. 7037. Restrictions Concerning the Palestinian Authority.
Sec. 7038. Prohibition on Assistance to the Palestinian Broadcasting Corporation.
Sec. 7047. Prohibition of Payments to United Nations Members.
Sec. 7048. War Crimes Tribunals Drawdown.
Sec. 7050. Community-Based Police Assistance.
Sec. 7051. Attendance at International Conferences.
Sec. 7052. Aircraft Transfer and Coordination.
Sec. 7053. Parking Fines and Real Property Taxes Owed by Foreign Governments.
Sec. 7054. Landmines and Cluster Munitions.
Sec. 7055. Prohibition on Publicity or Propaganda.
Sec. 7056. Limitation on Residence Expenses.
Sec. 7057. United States Agency for International Development Management.
Sec. 7059. Prohibition on Promotion of Tobacco.
Sec. 7064. Requests for Documents.
Sec. 7068. Extradition.
Sec. 7069. Commercial Leasing of Defense Articles.
Sec. 7070. Independent States of the Former Soviet Union.
Sec. 7072. Repression in the Russian Federation.
Sec. 7073. Prohibition on First-Class Travel.
Sec. 7074. Serbia.
Sec. 7079. Use of Funds in Contravention of This Act.

TITLE VIII—OVERSEAS CONTINGENCY OPERATIONS/ GLOBAL WAR ON TERRORISM

Title VIII of the Committee recommendation includes an additional $8,244,517,000 for the temporary and extraordinary requirements of overseas operations in Afghanistan, Pakistan, and Iraq, which is $2,958,270,000 below the fiscal year 2012 enacted level and the same as the request. All funds appropriated in this title are designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations in Afghanistan, Pakistan, and Iraq.

In addition to appropriations in this title, the recommendation includes appropriations in titles I, II, III and IV for enduring costs of diplomatic and development operations in these frontline states. The Committee directs that the operating and spend plans required by title VII of this Act, where appropriate, integrate the additional funds provided in this title for OCO/GWOT, as well as separately identify the OCO/GWOT amounts.

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC AND CONSULAR PROGRAMS

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level	$4,389,064,000
Fiscal year 2013 request	4,311,745,000
Committee recommendation	2,707,727,000
Change from request	−1,604,018,000
Change from enacted level	−1,681,337,000

The Committee recommendation includes an additional $2,707,727,000 for Diplomatic and Consular Programs, including $654,918,000 for Worldwide Security Protection (WSP). The recommendation is $1,681,337,000 below the fiscal year 2012 enacted level and $1,604,018,000 below the request and the amounts are designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations in Afghanistan, Pakistan, and Iraq.

Afghanistan.—The Committee recommendation includes the requested authority to transfer up to $150,000,000 to other agencies to directly support the deployment of civilian experts from these agencies. The Committee directs that the operating plan required by title VII include the projected transfer amount, by agency, in fiscal year 2013. Additionally, the plan should include a detailed plan for facilities construction and improvements, projected levels of all staff under Chief of Mission authority, by agency and by location, and for the Department of State's air mobility requirements. Finally, the spend plan should include detail on the planned expenditures for public diplomacy, including strategic communications, and for WSP.

The Committee notes that insufficient information has been provided to the Committee on transition requirements in Afghanistan for the Department of State and the impact of the withdrawal of

United States' forces. Accordingly, the bill includes in section 7046(a) a limitation on the obligation of 15 percent of the funds appropriated under this heading for operations and security in Afghanistan until the Secretary of State, in consultation with the Secretary of Defense and the Administrator of USAID, submits to the Committees on Appropriations a report detailing the plans for civilian operations, personnel and security as the drawdown of combat troops in Afghanistan proceeds. In addition, the report shall include the extent to which agreements have been secured with the Government of Afghanistan in support of the planned diplomatic and development footprint.

The Committee recommendation does not include the language requested under this heading authorizing the use of up to $525,000,000 for construction and other expenses for carrying out the Foreign Service Buildings Act of 1926.

CONFLICT STABILIZATION OPERATIONS

Fiscal year 2012 enacted level	$8,500,000
Fiscal year 2013 request	0
Committee recommendation	8,500,000
Change from request	+8,500,000
Change from enacted level	0

The Committee recommendation includes $8,500,000 for Conflict Stabilization Operations, which is the same as the fiscal year 2012 enacted level and $8,500,000 above the request. The full amount is designated OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985. In addition, title I of the bill includes authority for the Secretary of State to transfer up to $35,000,000 from funds appropriated under the Diplomatic and Consular Programs heading in support of conflict stabilization operations. The Committee requests that the operating plan required by title VII of the bill for funds made available under this heading include details on projected staffing for conflict stabilization operations, a list of deployments and planned deployments for the fiscal year, and incorporate both the amounts appropriated under this heading and any amount transferred from funds appropriated in title I of the bill.

OFFICE OF THE INSPECTOR GENERAL

Fiscal year 2012 enacted level	$67,182,000
Fiscal year 2013 request	49,901,000
Committee recommendation	58,619,000
Change from request	+8,718,000
Change from enacted level	−8,563,000

The Committee recommendation includes an additional $58,619,000 for Office of the Inspector General, which is $8,563,000 below fiscal year 2012 enacted level and $8,718,000 above the request. The full amount is designated OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support the expanded oversight requirements of reconstruction activities in Afghanistan, Pakistan and Iraq.

Within the total, $55,369,000 is for the Special Inspector General for Afghanistan Reconstruction (SIGAR).

The Committee directs the Office of Inspector General of the Department of State (OIG) to work closely with the Special Inspector

General for Iraq Reconstruction (SIGIR) as the SIGIR draws down its operations and completes the transition of remaining work to the permanent oversight offices of the OIG.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal year 2012 enacted level	$33,000,000
Fiscal year 2013 request	0
Committee recommendation	10,800,000
Change from request	+10,800,000
Change from enacted level	−22,200,000

The Committee recommendation includes an additional $10,800,000 for Embassy Security, Construction, and Maintenance, which is $22,200,000 below fiscal year 2012 enacted level and $10,800,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations in Iraq.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal year 2012 enacted level	$101,300,000
Fiscal year 2013 request	0
Committee recommendation	101,300,000
Change from request	+101,300,000
Change from enacted level	0

The Committee recommendation includes an additional $101,300,000 for Contributions to International Organizations, which is the same as the fiscal year 2012 enacted level and $101,300,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations in Afghanistan and Iraq.

UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal year 2012 enacted level	$255,000,000
Fiscal year 2013 request	84,000,000
Committee recommendation	258,407,000
Change from request	+174,407,000
Change from enacted level	+3,407,000

The Committee recommendation includes an additional $258,407,000 for Operating Expenses, which is $3,407,000 above fiscal year 2012 enacted level and $174,407,000 above the request and is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of operations in Afghanistan, Iraq and Pakistan.

The amount appropriated under the heading is consistent with the assistance programs USAID will oversee that are appropriated in this title. The Committee expects that USAID's Afghanistan presence will eventually be scaled back to an "enduring" level once the extraordinary assistance requirements associated with the glob-

al war on terrorism begin to decline. The Committee directs that the operating plan required by title VII include detail on staffing levels by location.

BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL DISASTER ASSISTANCE

Fiscal year 2012 enacted level	$150,000,000
Fiscal year 2013 request	0
Committee recommendation	150,000,000
Change from request	+150,000,000
Change from enacted level	0

The Committee recommendation includes an additional $150,000,000 for International Disaster Assistance, which is the same as the fiscal year 2012 enacted level and $150,000,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for response to conflict-induced displacement in Afghanistan, Pakistan, and Iraq and the corresponding increase in humanitarian needs.

TRANSITION INITIATIVES

Fiscal year 2012 enacted level	$6,554,000
Fiscal year 2013 request	0
Committee recommendation	6,554,000
Change from request	+6,554,000
Change from enacted level	0

The Committee recommendation includes an additional $6,554,000 for Transition Initiatives, which is the same as the fiscal year 2012 enacted level and $6,554,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Afghanistan, Pakistan, and Iraq.

ECONOMIC SUPPORT FUND

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2012 enacted level	$2,761,462,000
Fiscal year 2013 request	1,037,871,000
Committee recommendation	2,293,259,000
Change from request	+1,255,388,000
Change from enacted level	−468,203,000

The Committee recommendation includes an additional $2,293,259,000 for Economic Support Fund, which is $468,203,000 below the fiscal year 2012 enacted level and $1,255,388,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations in Afghanistan, Pakistan, and Iraq.

Iraq.—The Committee provides funds to strengthen democracy and civil society, build government capacity, and expand anti-corruption efforts. The Committee urges the Department of State and USAID to continue efforts to encourage the incorporation of women in stabilizing Iraq and creating its government institutions. The

Committee further expects funds to be provided to support an Iraqi women's democracy initiative.

The Committee continues to recognize the importance of providing targeted assistance to the ethno-religious minorities in Iraq to ensure their survival. The Committee continues the reporting requirement from the previous year, directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, detailing a comprehensive United States Government policy to address the plight of these communities, including those living in the Nineveh Plains. The policy should be informed in part by both the recommendations of the diaspora community in the United States and the struggling communities within Iraq and should be forward-looking, rather than a summary of previously funded projects and initiatives.

Further, the Committee directs the Department of State to establish a long-term comprehensive plan to provide durable solutions for internally displaced Iraqis and Iraqi refugees. The plan should also focus on the large number of Iraqi refugees presently residing in Syria, and should explore possible alternatives in light of the escalating violence and instability in Syria.

Afghanistan.—Funds appropriated under this heading that are available for Afghanistan are subject to the terms and conditions of section 7046(a). The Committee notes that the political, economic, and security situation in Afghanistan necessitates that conditions on assistance from prior years on corruption and the rights of women and girls are continued. The bill includes new requirements to address plans for the transition and security for implementing partners.

The Committee continues restrictions on assistance included in fiscal years 2011 and 2012 to address corruption. The Committee expects USAID's development of the Accountable Assistance for Afghanistan (A^3) initiative to be fully implemented for fiscal year 2013 and the Administrator of USAID to keep the Committee informed on implementation of the initiative and other efforts to enhance oversight and minimize waste, fraud, and abuse.

The Committee directs that programs continue to focus on women and girls, including training and equipment to improve the capacity of women-led Afghan nongovernmental organizations, and support for the activities of such organizations. The Committee further intends that there will be a continued focus on maternal and child health programs in Afghanistan.

The Committee remains concerned about security for implementing partners that have transitioned from Personal Security Contractors (PSCs) to the Afghan Public Protection Force (APPF) for their protection needs in Afghanistan. The Committee includes new language withholding funds until the Secretary of State certifies that the needed contracts and services are in place.

The Committee remains concerned about providing assistance to Afghanistan directly through the government. The Committee maintains robust restrictions from fiscal year 2012 on direct government-to-government assistance in section 7031 of this Act.

The Committee notes the work of the Afghanistan Reconstruction Trust Fund (ARTF) and its National Solidarity Program in helping to build the capacity of Afghan communities to participate in and

manage their own development projects. The Committee encourages continued support for these programs.

The Committee supports a continued focus on the rule of law and expects USAID to coordinate with the Bureau of Democracy, Human Rights, and Labor at the Department of State for democracy, governance, and rule of law programs in Afghanistan.

Training for the media in Pakistan and Afghanistan is essential to the development of an independent and free media. The Committee recommends continuing funding under the Bureau of Democracy, Human Rights and Labor and USAID for programs and activities that support the development of independent media, including radio, in Pakistan and Afghanistan.

The Committee is unaware of any efforts to resolve concerns raised by the Committee in fiscal year 2012 regarding reports of implementing partners receiving tax bills from the Government of Afghanistan that include United States foreign assistance in addition to funds legitimately identified for revenue collection. The Committee directs the Secretary of State to develop a policy, not later than 180 days after enactment of this Act, in coordination with the Government of Afghanistan, and following consultation with implementing partners, to prohibit illegitimate taxation and collection of United States' foreign assistance. The Committee notes that USAID has prevented this problem by including clauses in contracts and agreements that explicitly restate the prohibition.

The Committee is concerned about the dramatic rise in conflict-induced displacement in Afghanistan and the corresponding increase in humanitarian needs. The Committee urges the Special Representative for Afghanistan and Pakistan to develop a comprehensive inter-agency strategy to address this displacement, including: (1) an assessment of the Government of Afghanistan's capacity to prevent, mitigate, and respond to forced displacement and provide durable solutions for internally displaced Afghans and Afghan refugees; and (2) a coherent plan to strengthen the capacity of the Government of Afghanistan to address the causes and consequences of displacement in Afghanistan.

The Committee supports the concept of a New Silk Road that will lower trade barriers, create jobs, reinforce political stability and regional cooperation between Afghanistan and its neighbors in order to better integrate the Central Asian region. The Committee directs the Special Representative for Afghanistan and Pakistan to provide regular updates on progress on this initiative.

Title VII of the bill requires a spend plan for Afghanistan by program, project, and activity including levels of funding planned as direct government-to-government assistance. The Committee directs that the spend plan shall also include descriptions of expected results and clearly defined metrics for measuring progress or failure.

Pakistan.—The Committee recommendation includes a new provision prohibiting funds for Pakistan until the Secretary of State provides a certification pursuant to section 7046(b) of this Act. The Committee directs that projects supported by the Department of State and USAID must demonstrate that they foster economic development and decrease the appeal of extremism. The Committee supports continued focus on the rule of law and expects USAID to coordinate with the Bureau of Democracy, Human Rights, and

Labor at the Department of State for democracy, governance, and rule of law programs in Pakistan. The Committee is concerned about discrimination against minority communities in Pakistan whose ability to practice their faiths in severely constrained by law. The Committee urges the Department of State and USAID to ensure that programs include minority groups and to press the Government of Pakistan to take all necessary steps to end discrimination and to safeguard freedom of religion.

The Committee believes that programs in Pakistan should aim to reduce unemployment, illiteracy, and disenfranchisement among the most impoverished individuals and communities. The Committee supports programs that can provide transparency and accountability of funds and encourage local community engagement to address its own development needs.

The Committee supports continued efforts to interdict precursor materials from Pakistan to Afghanistan that are used to manufacture improvised explosive devices and programs to train border and customs officials in Pakistan and Afghanistan.

The Committee remains concerned about the Administration's goal to channel 50 percent of assistance to Pakistan directly through the government. The Committee includes robust restrictions on providing assistance in this manner in section 7031 of this Act. Title VII of the bill requires a spend plan for Pakistan by program, project, and activity including levels of funding planned as direct government-to-government assistance pursuant to section 7031 of this Act.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Fiscal year 2012 enacted level	$229,000,000
Fiscal year 2013 request	0
Committee recommendation	229,000,000
Change from request	+229,000,000
Change from enacted level	0

The Committee recommendation includes an additional $229,000,000 for Migration and Refugee Assistance, which is the same as the fiscal year 2012 enacted level and $229,000,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for response to conflict-induced displacement in Afghanistan, Pakistan, and Iraq and the corresponding increase in humanitarian needs.

INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal year 2012 enacted level	$983,605,000
Fiscal year 2013 request	1,050,000,000
Committee recommendation	1,297,000,000
Change from request	+247,000,000
Change from enacted level	+313,395,000

The Committee recommendation includes an additional $1,297,000,000 for International Narcotics Control and Law En-

forcement (INCLE), which is $313,395,000 above the fiscal year 2012 enacted level and $247,000,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Afghanistan, Pakistan, and Iraq.

Iraq.—Funds provided will continue to support the Police Development Program (PDP) in Iraq and will build on the work of the United States military over the past several years to develop a professional and capable Ministry of Interior and Iraqi Police Services. The central goal of the program is to help the Ministry of Interior in Iraq to develop the capabilities needed to manage and sustain internal security operations that are capable of maintaining stability and supporting the rule of law. The Committee recommendation takes into account the revised estimates for the PDP as a result of the Department of State's initial review in early 2012 and directs the Department of State to report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the expected number of police advisors, locations, and security costs related to the PDP, and the extent to which the Government of Iraq has committed to sustaining the PDP into the future.

Afghanistan.—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, detailing the requirements for the Department of State's Bureau of International Narcotics and Law Enforcement Affairs program in Afghanistan by program, project, and activity to include which of the proposed programs are new, expanded, or transitioning from the United States military.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal year 2012 enacted level	$120,657,000
Fiscal year 2013 request	0
Committee recommendation	75,351,000
Change from request	+75,351,000
Change from enacted level	−45,306,000

The Committee recommendation includes an additional $75,351,000 for Nonproliferation, Anti-Terrorism, Demining and Related Programs, which is $45,306,000 below fiscal year 2012 enacted level and $75,351,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Afghanistan, Pakistan, and Iraq.

FUNDS APPROPRIATED TO THE PRESIDENT

FOREIGN MILITARY FINANCING PROGRAM

Fiscal year 2012 enacted level	$1,102,000,000
Fiscal year 2013 request	911,000,000
Committee recommendation	1,102,000,000
Change from request	+191,000,000
Change from enacted level	0

The Committee recommendation includes an additional $1,102,000,000 for Foreign Military Financing Program (FMF), which is the same as the fiscal year 2012 enacted level and

$191,000,000 above the request. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Pakistan and Iraq.

Iraq.—Funds appropriated under this heading in this title reflect the second year of the transition of responsibility for security assistance programs from the Department of Defense to the Department of State. Funding provided in fiscal year 2013 will continue to ensure the sustainment of advances that Iraq has made in assuming responsibility for its own security. The Committee expects the Department of State, in consultation with the Department of Defense, to submit a detailed spend plan to the Committees on Appropriations prior to the obligation of funds.

Pakistan.—Funds provided under this heading may be made available to support FMF for Pakistan and additional funds may be made available by transfer to the Pakistan Counterinsurgency Capability Fund (PCCF). The Committee notes that funds provided under this heading may be made only if the conditions contained in section 7046 of this Act are met prior to the obligation of funds.

PAKISTAN COUNTERINSURGENCY CAPABILITY FUND

Fiscal year 2012 enacted level	$850,000,000
Fiscal year 2013 request	800,000,000
Committee recommendation	0
Change from request	−800,000,000
Change from enacted level	−850,000,000

The Committee recommendation does not include a new appropriation for Pakistan Counterinsurgency Capability Fund (PCCF). Section 8004 of the bill includes authority to transfer funds appropriated in this title under the INCLE and FMF to PCCF, subject to prior notification to the Committees on Appropriations of any such transfer and in accordance with section 7046 of this Act.

GENERAL PROVISIONS—THIS TITLE

Section 8001. Continues prior year language noting that funds appropriated by this title are in addition to amounts appropriated or otherwise made available in the bill.

Section 8002. Continues prior year language directing that appropriations in this title are subject to the authorities and conditions applicable to such appropriations accounts in prior titles in the bill, unless noted otherwise.

Section 8003. Rescinds $54,000,000 of OCO/GWOT funds appropriated under the Diplomatic and Consular Programs heading in prior acts.

Section 8004. Provides authority to transfer funds appropriated under INCLE and FMF in this title to funds previously made available under PCCF, subject to prior notification of the Committees on Appropriations. The Committee expects that if any transfer occurs pursuant to this authority, it will not exceed the amount requested in the Congressional budget justification for fiscal year 2013 for PCCF. The Committee further notes that the conditions of section 7046 must be met prior to the obligation of funds.

Section 8005. Provides that each amount designated for OCO/GWOT in this title shall be available only if the President subse-

quently so designates all such amounts and transmits such designations to the Congress.

Transfer Authority.—The Committee recommendation does not include language carried in the prior year allowing funds to be transferred between certain assistance accounts, nor does the recommendation include requested language allowing funds to be transferred between certain operational accounts.

TITLE IX—ADDITIONAL GENERAL PROVISION

SPENDING REDUCTION ACCOUNT

Section 9001 establishes a Spending Reduction Account, as required by clause 2(j) of rule XXI of the Rules of the House of Representatives.

HOUSE OF REPRESENTATIVES REPORTING REQUIREMENTS

The following items are included in accordance with various requirements of the Rules of the House of Representatives and the Committee on Appropriations:

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those against, are printed below:

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: May 17, 2012
Measure: State, Foreign Operations, and Related Programs Appropriations Bills, FY 2013
Motion by: Mrs. Lowey
Description of Motion: Strikes section 7065 of the bill, which prohibits funding to the United Nations Population Fund (UNPFA) and places limitations on the use of funding for population planning activities or other population assistance, and inserts a new section making $39,000,000 available to UNFPA, and adding certain conditions on UNFPA funding, including a "dollar-for-dollar" reduction on the United States contribution to UNFPA if UNFPA plans to spend funds for a country program in the People's Republic of China.
Results: Defeated 23 yeas to 27 nays.

Members Voting Yea	*Members Voting Nay*
Mr. Bishop	Mr. Aderholt
Ms. DeLauro	Mr. Alexander
Mr. Dent	Mr. Austria
Mr. Dicks	Mr. Bonner
Mr. Farr	Mr. Calvert
Mr. Fattah	Mr. Carter
Mr. Frelinghuysen	Mr. Cole
Mr. Hinchey	Mr. Crenshaw
Mr. Honda	Mr. Culberson
Mr. Jackson	Mr. Diaz-Balart
Ms. Kaptur	Mrs. Emerson
Ms. Lee	Mr. Flake
Mrs. Lowey	Ms. Granger
Ms. McCollum	Mr. Graves
Mr. Moran	Mr. Kingston
Mr. Olver	Mr. Latham
Mr. Pastor	Mr. LaTourette
Mr. Price	Mr. Lewis
Mr. Rothman	Mrs. Lummis
Ms. Roybal-Allard	Mr. Nunnelee
Mr. Schiff	Mr. Rehberg
Mr. Serrano	Mr. Rogers
Mr. Visclosky	Mr. Simpson
	Mr. Wolf
	Mr. Womack
	Mr. Yoder
	Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 2

Date: May 17, 2012
Measure: State, Foreign Operations, and Related Programs Appropriations Bills, FY 2013
Motion by: Mr. Rehberg
Description of Motion: To prohibit funds in the bill from being used to advocate for or agree to any provision of a United Nations Arms Trade Treaty that would restrict second amendment rights of American Citizens or otherwise regulate United States firearms users or manufacturers.
Results: Adopted 30 yeas to 20 nays.

Members Voting Yea

Mr. Aderholt
Mr. Alexander
Mr. Austria
Mr. Bishop
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mrs. Emerson
Mr. Flake
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Mr. Kingston
Mr. Latham
Mr. LaTourette
Mr. Lewis
Mrs. Lummis
Mr. Nunnelee
Mr. Rehberg
Mr. Rogers
Mr. Simpson
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

Members Voting Nay

Ms. DeLauro
Mr. Dicks
Mr. Farr
Mr. Fattah
Mr. Hinchey
Mr. Honda
Mr. Jackson
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Olver
Mr. Pastor
Mr. Price
Mr. Rothman
Ms. Roybal-Allard
Mr. Schiff
Mr. Serrano
Mr. Visclosky

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 3

Date: May 17, 2012
Measure: State, Foreign Operations, and Related Programs Appropriations Bills, FY 2013
Motion by: Ms. DeLauro
Description of Motion: Strikes the restriction in the bill on funding for the United Nations Population Fund (UNFPA) and inserts language directing up to $39,000,000 for UNFPA only for certain maternal and reproductive health purposes.
Results: Defeated 24 yeas to 24 nays.

Members Voting Yea	*Members Voting Nay*
Ms. DeLauro	Mr. Aderholt
Mr. Dent	Mr. Alexander
Mr. Dicks	Mr. Austria
Mr. Farr	Mr. Bonner
Mr. Fattah	Mr. Calvert
Mr. Frelinghuysen	Mr. Carter
Mr. Hinchey	Mr. Cole
Mr. Honda	Mr. Crenshaw
Mr. Jackson	Mr. Culberson
Ms. Kaptur	Mr. Diaz-Balart
Mr. LaTourette	Mrs. Emerson
Ms. Lee	Mr. Flake
Mrs. Lowey	Ms. Granger
Mrs. Lummis	Mr. Graves
Ms. McCollum	Mr. Kingston
Mr. Moran	Mr. Latham
Mr. Olver	Mr. Nunnelee
Mr. Pastor	Mr. Rehberg
Mr. Price	Mr. Rogers
Mr. Rothman	Mr. Simpson
Ms. Roybal-Allard	Mr. Wolf
Mr. Schiff	Mr. Womack
Mr. Serrano	Mr. Yoder
Mr. Visclosky	Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 4

Date: May 17, 2012
Measure: State, Foreign Operations, and Related Programs Appropriations Bills, FY 2013
Motion by: Ms. Lee
Description of Motion: Strikes the restriction in the bill on funding for the United Nations Population Fund (UNFPA) and inserts language directing not less than $39,000,000 for UNFPA only for family planning services and contraceptive supplies in certain countries.
Results: Defeated 22 yeas to 27 nays.

Members Voting Yea	*Members Voting Nay*
Ms. DeLauro	Mr. Aderholt
Mr. Dent	Mr. Alexander
Mr. Dicks	Mr. Austria
Mr. Farr	Mr. Bonner
Mr. Fattah	Mr. Calvert
Mr. Frelinghuysen	Mr. Carter
Mr. Hinchey	Mr. Cole
Mr. Honda	Mr. Crenshaw
Mr. Jackson	Mr. Culberson
Ms. Kaptur	Mr. Diaz-Balart
Ms. Lee	Mrs. Emerson
Mrs. Lowey	Mr. Flake
Ms. McCollum	Ms. Granger
Mr. Moran	Mr. Graves
Mr. Olver	Mr. Kingston
Mr. Pastor	Mr. Latham
Mr. Price	Mr. LaTourette
Mr. Rothman	Mr. Lewis
Ms. Roybal-Allard	Mrs. Lummis
Mr. Schiff	Mr. Nunnelee
Mr. Serrano	Mr. Rehberg
Mr. Visclosky	Mr. Rogers
	Mr. Simpson
	Mr. Wolf
	Mr. Womack
	Mr. Yoder
	Mr. Young

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

Language is included in various parts of the bill to continue ongoing activities in fiscal year 2013 that require annual authorization or additional legislation, which to date has not been enacted.

The bill includes provisions that place limitations on the use of funds in the bill or change existing limitations and that might under some circumstances be construed as changing the application of existing law.

The bill includes a number of provisions, that have been virtually unchanged for many years, which are technically considered legislation.

The bill provides that several of the appropriations shall remain available for obligation beyond the current fiscal year. In all cases it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds.

In various places in the bill, the Committee recommendation continues the prior year practice of designating amounts within appropriation accounts in order to fund specific programs and has adjusted some designations.

The bill contains a number of general provisions and other language provisos that have been carried in the bill in past years that include limitations and conditions on funding provided in the Act.

Additional changes in the fiscal year 2013 bill, which may be construed as changing existing law, are as follows:

Title I

Under "Diplomatic and Consular Programs" language is included designating funding, transfer authority to other accounts within "Administration of Foreign Affairs", and limitations on certain programs, offices, and activities.

Under "Diplomatic and Consular Programs" language, carried in prior years, is included designating the availability and use of certain fees and transfers from other agencies.

Under "Capital Investment Fund" language, carried in prior years, is included stating that section 135(e) of Public Law 103–236 shall not apply.

Under "Educational and Cultural Exchange Programs", language, carried in prior years, is included designating the availability and use of certain fees.

Under "Embassy Security, Construction, and Maintenance" language, carried in prior years, is included placing limitations on the uses of funds and requiring submission of an operating plan.

Under "Emergencies in the Diplomatic and Consular Service" language, carried in prior years, is included permitting the transfer of not to exceed $1,000,000 to the "Repatriation Loans Program Account".

Under "Repatriation Loans Program Account" language, carried in prior years, directing that costs shall be defined as in section 502 of the Congressional Budget Act of 1974.

Under "Contributions to International Organizations" language, carried in prior years, is included requiring submission to the Committees on Appropriations of the United Nations biennial budget, a report on available credits and limiting the use of such credits, notification of any increase in the United Nations program, without a corresponding offset, requiring that any payment of arrearages must be mutually agreed upon, and prohibiting contributions to an international organization for interest costs for loans incurred on or after October 1, 1984.

Under "Contributions to International Peacekeeping Activities" language, similar to language carried in prior years, is included prohibiting funds from being obligated for any new or expanded United Nations peacekeeping mission unless the Committees on Appropriations are notified in advance concerning several matters and the Secretary of State determines that American manufacturers and suppliers are not being given opportunities to provide equipment and services, and requiring a report on available credits and limiting the use of such credits.

Under "International Boundary and Water Commission, United States and Mexico" and "American Sections, International Commissions", language, carried in prior years, is included providing a limitation on the amount available for representation expenses.

Under "International Broadcasting Operations", language, carried in prior years, setting limitations on funds available for certain expenses and receipts, requiring the BBG to make funds available to expand unrestricted access to information on the Internet through the development and use of circumvention technologies, and requiring notifications regarding certain determinations and modifications to BBG language programs and services.

Under "National Endowment for Democracy" language, carried in prior years designating amounts for programs and requiring submission of a spend plan.

Under "Congressional-Executive Commission on the People's Republic of China", and "United States-China Economic and Security Review Commission" language, carried in prior years, placing a limitation on official representation expenses.

Under "United States-China Economic and Security Review Commission", several provisos are included relating to personnel and financial management authorities, similar to language carried in fiscal year 2009.

Title II

Under "Operating Expenses of the United States Agency for International Development", language, similar to language carried in prior years, is included prohibiting USAID from financing con-

struction or entering into leases, except when necessary for continuity of operations; allowing the transfer of funding into the "Operating Expenses of the United States Agency for International Development" account; requiring notifications and consultations; designating funding; and limiting and placing restrictions on representation and entertainment expenses.

Under "Capital Investment Fund", language is included designating funding and requiring consultations.

Under "Operating Expenses of the United States Agency for International Development Office of Inspector General", language is included designating funding and requiring notifications.

Title III

Under "Global Health Programs" language, carried in prior years, is included placing restrictions and requirements related to family planning and abortion; designating funding and purposes; and allowing the use of five percent of the contribution to the Global Fund for USAID technical assistance programs.

Under "Development Assistance", language is included designating funding.

Under "International Disaster Assistance", language is included designating funding.

Under "Transition Initiatives", language is included designating funding; outlining the use of the funds; requiring Congressional notification at least 5 days prior to the initiation of a country program; and allowing the use of additional funds in the Act for the same purposes and with the same authorities as funds in Transition Initiatives.

Under "Development Credit Authority", language is included authorizing transfers of up to $40,000,000, when added to the funds transferred pursuant to the authority contained under this heading in Public Law 107–115; capping the level of guarantees or direct loans for one country to $300,000,000; capping guarantees at $750,000,000; defining the use of funds; and designating funding for administrative expenses.

Under "Economic Support Fund", language is included that establishes funding levels; transfers funds to the National Endowment for Democracy for Cuba democracy programs; provides for a portion of the assistance for Colombia to be transferred to the "Migration and Refugee Assistance" account to aid Colombian refugees; and allows funds to be made available for countries identified in Public Law 101–179 and Public Law 102–511.

Under "Democracy Fund", language is included that establishes funding levels for certain democracy assistance programs.

Under "Migration and Refugee Assistance", language is included designating funds to resettle humanitarian migrants to Israel and to respond to small-scale emergency humanitarian requirements.

Under "Peace Corps", language, similar to that carried in prior years, allowing the Director to transfer funds to help mitigate exchange rate losses, placing limitations on certain activities, and requiring notifications.

Under "Millennium Challenge Corporation", language is included designating funding; allowing the use of up to 5 percent of funds to carry out section 616 of the Millennium Challenge Act of 2003 upon the provision of a report to Congress; restricting the ability

of the MCC to enter into compacts until certain conditions are met; making reprogramming of funds subject to notification; revising the income eligibility criteria for lower and lower-middle income candidate countries; and limiting and placing restrictions on entertainment and representation allowances.

Under "Inter-American Foundation", language, carried in prior years, is included designating funding and limiting certain activities.

Under "African Development Foundation", language, carried in prior years, is included allowing for the investment of project funding by grantees, notwithstanding section 505(a)(2) of the African Development Foundation Act to allow the waiver of the $250,000 limitation and exceeding the limit of $250,000 if the increase is due to currency fluctuation, designating funding, and requiring a report.

Under "International Affairs Technical Assistance", language is included designating funding, and provides funding notwithstanding any other provision of law.

Title IV

Under "International Narcotics Control and Law Enforcement", the Department of State is given the authority to use section 608 of the Foreign Assistance Act of 1961 to provide excess property to a foreign country; waives section 482(b) of the Foreign Assistance Act, subject to notification; requires a report prior to obligation of funds; prohibits funds for the Bolivian military and police; and includes a requirement for reporting of modifications to the security strategy of the Palestinian Authority.

Under "Nonproliferation, Anti-terrorism, Demining, and Related Programs" language, carried in prior years, provides funds for the Nonproliferation and Disarmament Fund with a number of requirements to notify; conditions a contribution on a determination; limits administrative expenses for the demining program; and extends availability of "Anti-terrorism Assistance" and "Export Control and Border Security" funding to 2014.

Under "Peacekeeping Operations" establishes a funding floor for the contribution to the Multinational Force and Observers; provides that a portion of funds made available for Somalia may be used to pay assessed cost of international peacekeeping activities and is available for two years; prohibits funds from being used to train child soldiers; and provides that all funds are subject to regular notification procedures of the Committees on Appropriations.

Under "International Military Education and Training" language, carried in prior years, is included which allows a portion of the funds to be available for two years; provides that civilian personal may receive training if such participation will contribute to overall objectives of the program; provides that funding for certain countries is available only through the regular notification procedures; and establishes a cap on entertainment allowances.

Under "Foreign Military Financing Program" language is included providing the Secretary of State with authority expedite procurement of defense articles subject to prior consultation; establishes funding levels for Israel, Egypt, and Jordan; provides funds for the procurement in Israel of defense articles; requires that all funds for Israel must be disbursed within 30 days of enactment of

this Act; allows funds for Egypt to be transferred to an interest bearing account; establishes a limitation on funds used to fulfill programs initiated under authorities from other Acts until programs are justified to the Committees on Appropriations; sets a limitation on administrative expenses; provides not more than $885,000,000 from certain other funds may be obligated for expenses incurred pursuant to section 43(b) of the Arms Export Control Act; establishes a cap on entertainment allowances; sets limitations; and requires notifications.

Title V

Under "International Organizations and Programs", language is included designating funding; prohibiting funds for the Intergovernmental Panel on Climate Change/United Nations Framework Convention on Climate Change; and indicating that section 301 of the Foreign Assistance Act of 1961 does not apply to certain contributions.

Under "Global Environment Facility", language is included designating funding.

Under "Contribution to the International Development Association", language is included designating funding.

Under "Contribution to the International Bank for Reconstruction and Development", language is included designating funding.

Under "Limitation on Callable Capital Subscriptions", language is included designating a limitation on funding.

Under "Contribution to the Global Agriculture and Food Security Program", language is included designating funding.

Under "Contribution to the Inter-American Development Bank", language is included designating funding.

Under "Limitation on Callable Capital Subscriptions", language is included designating a limitation on funding.

Under "Contribution to the Asian Development Bank", language is included designating funding.

Under "Limitation on Callable Capital Subscriptions", language is included designating a limitation on funding.

Under "Contribution to the Asian Development Fund", language is included designating funding.

Under "Contribution to the African Development Bank", language is included designating funding.

Under "Limitation on Callable Capital Subscriptions", language is included designating funding.

Under "Contribution to the African Development Fund", language is included designating funding.

Under "Contribution to the International Fund for Agriculture Development", language is included designating funding.

Title VI

Under "Export-Import Bank of the United States, Inspector General", language is included designating funding.

Under "Export-Import Bank of the United States, Program Account", language is included setting a limitation on funds to countries having detonated nuclear explosives unless designated an eligible nuclear weapon state as defined in Article IX of the Treaty on the Non-Proliferation of Nuclear Weapons; extends authority contained in sections 1(a) and (b) of Public Law 103–428.

Under "Export-Import Bank of the United States, Subsidy Appropriation", language is included designating funding levels; provides that funds are appropriated under the authorities of the Credit Reform Act of 1990; designating the availability of funds; and makes funds for tied aid subject to notification.

Under "Export-Import Bank of the United States, Administrative Expenses", language is included designating funds and limiting representation expenses; extending subsection (a) of section 117 of the Export Enhancement Act of 1992 until October 1, 2013; and requiring fees to be charged.

Under "Export-Import Bank of the United States, Receipts Collected", language is included providing that receipts collected pursuant to the Export-Import Bank Act of 1945, as amended, and the Federal Credit Reform Act of 1990, as amended, will be credited as offsetting collections to the account, resulting in a $0 appropriation from the General Fund, and providing that up to $50,000,000 in receipts in excess of obligations are available from September 1, 2013 until September 30, 2016.

Under "Overseas Private Investment Corporation, Noncredit Account", language is included designating funding levels; limiting representation expenses; and providing that certain costs shall not be considered administrative costs.

Under "Overseas Private Investment Corporation, Program Account", language is included designating funding levels and availability; making funds available for the cost of direct and guaranteed loans under the authorities of the Credit Reform Act be derived by transfer from the Overseas Private Investment Corporation Noncredit Account; designating funding availability; providing authority for OPIC to undertake programs in Iraq; requiring certain notifications; and making funds available for administrative expenses.

Under "Trade and Development Agency", language is included designating funding levels setting representation and entertainment allowances.

Title VII

Under "General Provisions":

Sec. 7001 includes language, carried in prior years, regarding allowances and differentials.

Sec. 7002 includes language, carried in prior years, requiring the Department of State and the Broadcasting Board of Governors to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language, carried in prior years, requiring inter-agency cost sharing with respect to the construction and use of diplomatic facilities and setting limitations and notification requirements. Prior year language relating to the New London Embassy is moved to section 7006.

Sec. 7005 includes language, carried in prior years, regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language, similar to prior years (section 7004) with respect to construction of the New London Embassy.

Sec. 7007 includes language, carried in prior years, prohibiting assistance to Cuba, North Korea, Cuba, Iran and Syria.

Sec. 7008 includes language, carried in prior years, prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a military coup or decree in which the military plays a decisive role.

Sec. 7009 includes language, similar to that carried in prior years, setting limitations and conditions on transfers between appropriations accounts, and requiring audits of certain transfers.

Sec. 7010 includes language, similar to that in prior years, directing the provision of specified quarterly reports.

Sec. 7011 includes language, carried in prior years, regarding the availability of funds made available in the Act.

Sec. 7012 includes language, carried in prior years, prohibiting assistance for countries in default, unless there is a Presidential determination that such assistance is in the national interest of the United States.

Sec. 7013 includes language, carried in prior years, prohibiting assistance to a country in which the assistance is subject to taxation, unless the Secretary of State makes certain determinations.

Sec. 7014 includes language, similar to that carried in prior years, regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language, similar to that carried in prior years, establishing the reprogramming notification requirements regarding funds made available in the Act.

Sec. 7016 includes language, carried in prior years, regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language, carried in prior years, regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language, carried in prior years, prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language, carried in prior years, regarding certain funding allocations specified in the report accompanying the Act.

Sec. 7020 includes language, carried in prior years, prohibiting the use of assistance for entertainment expenses.

Sec. 7021 includes language, carried in the prior year, prohibiting assistance for countries that support international terrorism.

Sec. 7022 includes language, similar to that carried in prior years, extending certain authorities necessary to expend funds made available under the Act.

Sec. 7023 includes language, carried in prior years, defining the terms "program", "project" and "activity".

Sec. 7024 includes language, carried in prior years, regarding certain authorities for the Peace Corps, Inter-American Foundation and the African Development Foundation.

Sec. 7025 includes limitation language, carried in prior years, relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language, carried in prior years, regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language, similar to that carried in prior years, regarding assistance through nongovernmental organizations and assistance provided under the Public Law 480 program.

Sec. 7028 includes language, modified from the prior year, establishing certain limitations on assistance that may impact jobs in the United States.

Sec. 7029 includes language, similar to that carried in prior years, establishing certain conditions on funds appropriated to international financial institutions.

Sec. 7030 includes language, carried in prior years, regarding "debt-for-development" programs.

Sec. 7031 includes language, similar to that carried in prior years, regarding management of assistance and budget transparency of recipient countries.

Sec. 7032 includes new language regarding the designation of funds for programs that promote democracy and establishing criteria for the administration of these programs.

Sec. 7033 includes language, similar to that carried in the prior year, on multi-year commitments.

Sec. 7034 includes language, similar to that carried in prior years, granting certain special authorities relating to funds made available under the Act.

Sec. 7035 includes language, carried in prior years, expressing the sense of Congress related to the Arab League Boycott of Israel.

Sec. 7036 includes language, carried in prior years, establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language, carried in prior years, establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7038 includes language, carried in prior years, restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language, modified from the prior year, placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language, modified from the prior year, placing limitations on any assistance for the Palestinian Authority and prohibiting assistance to Hamas.

Sec. 7041 includes language, modified from the prior year, placing limitations on assistance for the Palestinian Authority relating to United Nations membership.

Sec. 7042 includes language, modified from the prior year, placing conditions on assistance for countries in the Egypt, Iran, Lebanon, Iraq, Libya, and Yemen; extending certain reporting requirements relating to Iran; and setting guidelines for, and limitations on, the provision of assistance in Iraq.

Sec. 7043 includes language, modified from the prior year, placing conditions on assistance for certain countries in Africa; designating certain funding levels; placing limitations on assistance for Sudan and Zimbabwe; setting guidelines for assistance for South Sudan; and designating funding in areas affected by the Lord's Resistance Army and related to war crimes.

Sec. 7044 includes language, modified from the prior year, placing conditions on assistance for Burma, North Korea, Cambodia, the People's Republic of China; and including authorities for assistance for Tibet.

Sec. 7045 includes language, modified from the prior year, setting guidelines on assistance for Colombia; extending authorities for Haiti; conditioning assistance for Honduras; designating availability of funds for trade capacity programs; and addressing the costs and maintenance of aircraft funded in this Act.

Sec. 7046 includes language, similar to that carried in prior years, setting limitations on assistance for Afghanistan; including reporting and auditing requirements for assistance for Afghanistan; conditioning assistance for Pakistan; including reporting requirements for Pakistan; and providing authority for regional cross border programs.

Sec. 7047 includes language, carried in prior years, regarding authority for the President to drawdown certain funds to support the United Nations War Crimes tribunals or commissions.

Sec. 7048 includes language, carried in prior years, regarding United States payments to United Nations members.

Sec. 7049 includes language, similar to that carried in prior years, conditioning funds made available to the United Nations (UN) until certain transparency measures are met; setting limitations on contributions to the United Nations agencies and specifically the UN Human Rights Council and UNRWA; prohibiting funds for construction of the UN Headquarters; and including a reporting requirement.

Sec. 7050 includes language, similar to that carried in prior years, related to assistance made available for community-based policing programs.

Sec. 7051 includes language, carried in prior years, establishing limitations on funds available under the Act being used to support attendance at international conferences.

Sec. 7052 includes language, carried in prior years, relating to aircraft transfer and coordination.

Sec. 7053 includes language, carried in prior years, relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language, carried in prior years, relating to landmines and cluster munitions.

Sec. 7055 includes language, carried in prior years, limiting funding for publicity or propaganda purposes within the United States.

Sec. 7056 includes language, carried in prior years, limiting the amount of funds made available under title II of the Act for residence expenses of the United States Agency for International Development.

Sec. 7057 includes language, carried in prior years, regarding certain management conditions and authorities of the United States Agency for International Development.

Sec. 7058 includes language, modified from the prior year, regarding global health activities.

Sec. 7059 includes language, carried in prior years, regarding the promotion of tobacco products.

Sec. 7060 includes language, similar to that carried in prior years, regarding programs that promote gender equality.

Sec. 7061 includes language, similar to that carried in prior years, regarding gender-based violence programs.

Sec. 7062 includes language, modified from the prior year, regarding assistance for programs related to basic education, food se-

curity and agriculture development, microenterprise, reconciliation, trafficking in persons, water, and women's leadership capacity; and establishing notification requirements.

Sec. 7063 includes language, similar to that carried in prior years, regarding assistance for Uzbekistan.

Sec. 7064 includes language, carried in prior years, limiting assistance for nongovernmental organizations that do not provide documents necessary for auditing purposes.

Sec. 7065 includes new language regarding assistance for family planning programs and reproductive health.

Sec. 7066 includes language, modified from the prior year, regarding funds to eliminate inhumane conditions in foreign prisons.

Sec. 7067 includes language, modified from the prior year, prohibiting funds for the use of torture.

Sec. 7068 includes language, carried in prior years, prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7069 includes language, carried in prior years, regarding commercial leasing of defense articles.

Sec. 7070 includes language, carried in prior years, conditioning assistance for the independent states of the former Soviet Union.

Sec. 7071 includes language, similar to that carried in prior years, regarding the International Monetary Fund.

Sec. 7072 includes language, carried in fiscal year 2009, regarding repression of religion, political opposition and the media in the Russian Federation.

Sec. 7073 includes language, carried in prior years, prohibiting first class travel by employees of agencies funded in this Act.

Sec. 7074 includes language, carried in prior years, conditioning assistance for Serbia.

Sec. 7075 includes language, modified from the prior year, establishing restrictions on funds made available under titles III through VI of the Act to support enterprise funds.

Sec. 7076 includes language, similar to that carried in prior years, requiring spending and operating plans for funds provided in this Act.

Sec. 7078 includes language, similar to that carried in the prior year, conditioning funds provided as contributions to the multilateral development banks.

Sec. 7079 includes language, carried in prior years, prohibiting funds for programs in contravention of this Act.

Sec. 7080 includes new language prohibiting funds in this Act for implementing rules, regulations, or executive orders relating to disclosure of political contributions.

Sec. 7081 includes language imposing a limitation on funds to any country, regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7082 includes new language prohibiting funds in this Act for contracts or other agreements to any corporation with a felony criminal conviction or unpaid Federal tax liability.

Sec. 7083 includes new language relating to the provision of the Department of State's Congressional budget justification.

Title VIII

Under "Diplomatic and Consular Programs", includes language designating funding amounts, allowing the transfer of funds to other federal departments and agencies, and requiring notification of any such transfers.

Under "Office of Inspector General", includes language, carried in prior years, designating an amount for the Special Inspector General for Afghanistan Reconstruction.

Under "Economic Support Fund", includes language permitting a transfer of up to a specified amount to funds made available under the heading "International Broadcasting Operations".

Sec. 8001 includes language, carried in the fiscal year 2012 Act, stating that funds appropriated in title VIII are in addition to amounts appropriated in the bill for fiscal year 2013.

Sec. 8002 includes language, carried in the fiscal year 2012 Act, stating that funds appropriated in title VIII shall be available under the authorities and conditions applicable to such appropriations accounts, unless directed otherwise in the bill.

Sec. 8004 includes language permitting the transfer of funds from "International Narcotics Control and Law Enforcement" and "Foreign Military Financing Program" in title VIII of the bill to "Pakistan Counterinsurgency Capability Fund".

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Department of State/Administration of Foreign Affairs.	2003	$5,290,390,000	$5,874,914,000	$11,360,543,000
Department of State/International Organizations.	2003	$1,529,702,000	$1,672,000,000	$3,138,951,000
Department of State/ International Commissions.	2003	$71,385,000	$57,730,000	$120,330,000
Department of State/Related Programs.	2003	$72,000,000	$69,986,000	$139,785,000
Broadcasting Board of Governors	2003	$644,486,000	$599,560,000	$747,130,000
Export Import Bank of the U.S. Subsidy Appropriation.	2012	Such sums as may be necessary.	$58,000,000	$38,000,000
Export Import Bank of the U.S. Administrative Expenses.	2012	Such sums as may be necessary.	$89,900,000	$94,900,000
Overseas Private Investment Corporation Administrative Expenses.	2012	Such sums as may be necessary.	$54,990,000	$54,990,000
Overseas Private Investment Corporation Noncredit Account.	2012	Such sums as may be necessary.	$25,000,000	$25,000,000
Global Health Programs (see note below).	Population (1987); Health and Disease Prevention (1987); Child Survival Fund (1987).	Population ($290,000,000); Health and Disease Prevention ($180,000,000); Child Survival Fund ($75,000,000).	Population ($234,625,000); Health and Disease Prevention ($166,762,000); Child Survival Fund (75,000,000).	$2,474,851,000 (includes $461,000,000 for Population)

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Development Assistance (see note below).	Agriculture; (1987) Education (1987); Energy and selected development activities (1987).	Agriculture ($760,000,000); Education ($180,000,000); Energy and selected development activities ($207,000,000).	Agriculture ($693,613,000); Education ($155,000,000); Energy and selected development activities ($149,990,000).	$2,519,950,000 (includes: $260,000,000 for basic education; other programs difficult to determine due to changing definitions of programs since last authorized)
Transition Initiatives	None (same authorities as International Disaster Assistance).	NA	NA	$56,695,000
Development Credit Authority	None	NA	NA	$40,000,000 (by transfer)
Development Credit Authority—administrative expenses.	None	NA	NA	$8,200,000
Operating Expenses of the United States Agency for International Development.	1987	$387,000,000	$340,600,000	$1,274,113,000
Capital Investment Fund	None	NA	NA	$129,700,000
Operating Expenses of the United States Agency for International Development—Inspector General.	1987	$21,750,000	$21,000,000	$50,500,000
Economic Support Fund	1987	$3,800,000,000	$3,555,000,000	$5,209,978,000
Democracy Fund	None	NA	NA	$119,770,000
Inter-American Foundation	1993	$31,000,000	$30,960,000	$18,100,000
African Development Foundation	1987	$3,872,000	$6,500,000	$24,000,000
Peace Corps	2003	$365,000,000	$295,069,000	$375,000,000
Millennium Challenge Corporation	2005	Such sums as may be necessary.	$1,488,000,000	$898,200,000
International Narcotics Control and Law Enforcement.	1994	$171,500,000	$100,000,000	$2,358,100,000
Migration and Refugee Assistance	2003	$820,000,000	$781,884,000	$1,683,400,000
U.S. Emergency Refugee and Migration Assistance Fund (note below).	1962	Such amounts as may be necessary.	NA	$47,000,000
Nonproliferation, Anti-terrorism, Demining and Related Programs (see note below).	2003	$226,200,000	NA	$665,464,000
International Military Education and Training.	2003	$85,000,000	$79,480,000	$102,643,000
Foreign Military Financing	2003	$4,107,000,000	$6,104,632,000	$6,312,000,000
Peacekeeping Operations	1999	$83,000,000	$76,500,000	$345,000,000
International Organizations and Programs.	1987	$236,084,000	$237,264,000	$276,500,000
Global Agriculture and Food Security Program.	None	NA	NA	$99,800,000

Note: Amounts for Administration of Foreign Affairs, International Organizations, Operating Expenses, International Disaster Assistance, Transition Initiatives, Economic Support Fund, Migration and Refugee Assistance, Nonproliferation, Anti-terrorism, Demining and Related Programs, and Foreign Military Financing Program include funds appropriated in title VIII of the bill and designated for OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

Note: Programs recommended herein under ''Global Health Programs'' were last authorized under a different account structure than that recommended in this bill; the account structure included a number of functional accounts, as described above.

Note: Programs recommended herein under ''International Disaster Assistance'' account was formerly called the ''International Disaster and Famine Assistance'' account and was last authorized under that account name.

Note: Funds for the United States Emergency Refugee and Migration Assistance Program (ERMA) are authorized in such amounts as may be necessary; however, appropriations which would result in a balance in the fund of more than $100,000,000 are prohibited (22 U.S.C. 2601(c)) absent a waiver of this provision of law.

Note: Programs recommended herein under ''Nonproliferation, Anti-terrorism, Demining, and Related Programs'' include some major programs for which authorizations of appropriations were provided for fiscal year 2002; these programs include $73,000,000 authorized for antiterrorism assistance and $142,000,000 authorized for nonproliferation activities. In addition, some programs now in this account were previously in accounts which had authorizations of appropriations in prior years.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following is submitted describing the rescissions recommended in the accompanying bill:

Department of State—Diplomatic and Consular Programs	$5,700,000
Bilateral Economic Assistance—Economic Support Fund	100,000,000
Department of State—Diplomatic and Consular Programs, designated for Overseas Contingency Operations/Global War on Terrorism	54,000,000

TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table lists the transfers of funds included in the accompanying bill:

Under the heading "Diplomatic and Consular Programs" in title I, language is included permitting the transfer of up to $15,300,000 of the funds made available under the heading to "Payment to the American Institute in Taiwan".

Under the heading "Economic Support Fund" in title III, language is included transferring $20,000,000 to "National Endowment for Democracy".

Under the heading "Diplomatic and Consular Programs" in title VIII, language is included permitting the transfer of up to $150,000,000 of the total funds made available under the heading to any other department or agency of the United States to support operations in and assistance for Afghanistan.

Under the heading "Economic Support Fund" in title VIII, language is included permitting the transfer of up to $4,400,000 of the funds under the heading to "Broadcasting Board of Governors, International Broadcasting Operations" for support of broadcasting to the border-region of Afghanistan and Pakistan.

DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, neither the bill nor this report contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI of the Rules of the House of Representatives.

COMPLIANCE WITH RULE XIII CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, the Committee notes that the accompanying bill does not propose to repeal or amend a statute or part thereof.

COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocation under section 302(b) of the Budget Act.

BUDGETARY IMPACT PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 808(a), PUBLIC LAW 93–344, AS AMENDED

[In millions of dollars]

	302(b) Allocation		This Bill	
	Budget authority	Outlays	Budget authority	Outlays
Mandatory	159	159	159	[1] 159
Discretionary	48,377	51,023	48,377	51,023
General Purpose	40,132	48,569	40,132	48,569
Overseas Contingency	8,245	2,454	8,245	2,454

[1] Includes outlays from prior-year budget authority.

FIVE-YEAR OUTLAY PROJECTIONS

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections associated with the budget authority provided in the accompanying bill as provided to the Committee by the Congressional Budget Office.

[In millions of dollars]

Projection of outlays associated with the recommendation:	
2013	[1] 20,738
2014	13,241
2015	7,861
2016	3,640
2017 and future years	2,882

[1] Excludes outlays from prior-year budget authority.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(C) of the Congressional Budget Act of 1974, the Congressional Budget Office has provided the following estimates of new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments.

Financial assistance to State and local governments for 2013	[1] 0

[1] Excludes outlays from prior-year budget authority.

CONSTITUTIONAL AUTHORITY

Pursuant to clause section 6(e) of the rules of the Committee on Appropriations of the House of Representatives, the following statement is submitted regarding the specific powers granted to the Congress in the Constitution to enact the accompanying bill or joint resolution.

> The principal constitutional authority for this legislation is clause 7 of section 9 of article I of the Constitution of the United States (the appropriation power), which states: "No Money shall be drawn from the Treasury, but in Consequence of Appropriations made by Law . . . ." In addition, clause 1 of section 8 of article I of the Constitution (the spending power) provides: "The Congress shall have the Power . . . to pay the Debts and provide for the common Defense and general Welfare of the United States . . . ." Together, these specific constitutional provisions establish the congressional power of the purse, granting

the Congress the authority to appropriate funds, to determine their purpose, amount, and period of availability, and to set forth terms and conditions governing their use.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2012 enacted amounts and budget estimates presented for fiscal year 2013:

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY					
DEPARTMENT OF STATE					
Administration of Foreign Affairs					
Diplomatic and consular programs	5,195,947	5,640,151	4,996,784	-199,163	-643,367
Worldwide security protection	1,355,000	1,428,468	1,279,267	-75,733	-149,201
Total, Diplomatic and consular programs	6,550,947	7,068,619	6,276,051	-274,896	-792,568
Conflict stabilization operations	---	56,500	---	---	-56,500
Capital investment fund	59,380	83,300	59,380	---	-23,920
Office of Inspector General	61,904	65,622	60,154	-1,750	-5,468
Educational and cultural exchange programs	583,200	586,957	586,957	+3,757	---
Representation allowances	7,300	7,484	7,300	---	-184
Protection of foreign missions and officials	27,000	28,200	27,000	---	-1,200
Embassy security, construction, and maintenance	762,000	948,925	837,401	+75,401	-111,524
Worldwide security upgrades	775,000	688,799	688,799	-86,201	---
Total, Embassy security	1,537,000	1,637,724	1,526,200	-10,800	-111,524
Emergencies in the diplomatic and consular service	9,300	9,500	9,300	---	-200
Repatriation Loans Program Account:					
Direct loans subsidy	737	1,089	737	---	-352

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
Administrative expenses	710	711	710	---	-1
Total, Repatriation loans program account	1,447	1,800	1,447	---	-353
Payment to the American Institute in Taiwan	21,108	37,200	21,108	---	-16,092
International Center, Washington, D.C.	---	5,970	---	---	-5,970
Payment to the Foreign Service Retirement and Disability Fund	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs	9,017,486	9,747,776	8,733,797	-283,689	-1,013,979
International Organizations					
Contributions to international organizations, current year assessment	1,449,700	1,570,005	1,310,769	-138,931	-259,236
Contributions for international peacekeeping activities, current year assessment	1,828,182	2,098,500	1,828,182	---	-270,318
Total, International Organizations	3,277,882	3,668,505	3,138,951	-138,931	-529,554
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses	44,722	46,700	44,722	---	-1,978
Construction	31,453	30,400	31,453	---	+1,053
Total, Boundary and Water Commission	76,175	77,100	76,175	---	-925

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
American sections, international commissions	11,687	12,200	11,687	---	-513
International fisheries commissions	36,300	32,800	32,468	-3,832	-332
Total, International commissions	124,162	122,100	120,330	-3,832	-1,770
RELATED AGENCY					
Broadcasting Board of Governors					
International broadcasting operations	740,100	711,558	740,100	---	+28,542
Broadcasting capital improvements	7,030	8,591	7,030	---	-1,561
Total, Broadcasting Board of Governors	747,130	720,149	747,130	---	+26,981
Related Programs					
The Asia Foundation	17,000	15,400	15,400	-1,600	---
United States Institute of Peace, Operating expenses	30,589	37,400	37,400	+6,811	---
Center for Middle Eastern-Western dialogue	840	798	798	-42	---
Eisenhower Exchange Fellowship program	500	449	449	-51	---
Israeli Arab scholarship program	375	374	374	-1	---
East-West Center	16,700	10,800	---	-16,700	-10,800
National Endowment for Democracy	117,764	104,000	122,764	+5,000	+18,764
Total, Related programs	183,768	169,221	177,185	-6,583	+7,964

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
OTHER COMMISSIONS					
Commission for the Preservation of America's Heritage Abroad					
Salaries and expenses	634	602	602	-32	---
Commission on International Religious Freedom					
Salaries and expenses	3,000	3,500	3,000	---	-500
Commission on Security and Cooperation in Europe					
Salaries and expenses	2,715	2,579	2,579	-136	---
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses	1,996	2,000	1,996	---	-4
United States - China Economic and Security Review Commission					
Salaries and expenses	3,493	3,500	3,493	---	-7
Total, title I, Department of State and Related Agency	13,362,266	14,439,932	12,929,063	-433,203	-1,510,869

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE II - ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
United States Agency for International Development					
Operating expenses of the U.S. Agency for International Development (USAID)	1,092,300	1,263,045	1,015,706	-76,594	-247,339
Capital Investment Fund	129,700	134,900	129,700	---	-5,200
Operating expenses of the U.S. Agency for International Development Office of Inspector General	46,500	50,500	50,500	+4,000	---
Total, title II, Administration of Foreign Assistance	1,268,500	1,448,445	1,195,906	-72,594	-252,539
TITLE III - BILATERAL ECONOMIC ASSISTANCE					
Funds Appropriated to the President					
Global Health Initiative:					
Global Health Initiative	---	---	---	---	---
U.S. Agency for International Development	2,625,000	2,504,000	2,474,851	-150,149	-29,149
Department of State	5,542,860	5,350,000	5,542,860	---	+192,860
(Global fund contribution)	(1,050,000)	(1,650,000)	(1,300,000)	(+250,000)	(-350,000)
Total, Global Health and Child Survival	8,167,860	7,854,000	8,017,711	-150,149	+163,711

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
Development assistance	2,519,950	2,525,500	2,519,950	---	-5,550
(Transfer out)	---	---	---	---	---
International disaster assistance	825,000	960,000	772,602	-52,398	-187,398
Transition initiatives	50,141	57,600	50,141	---	-7,459
Complex Crisis fund	10,000	50,000	---	-10,000	-50,000
Development Credit Authority:					
(By transfer)	(40,000)	(40,000)	(40,000)	---	---
Administrative expenses	8,300	8,200	8,200	-100	---
Economic Support Fund:					
Egypt	250,000	250,000	250,000	---	---
Other	2,751,745	4,598,571	2,666,719	-85,026	-1,931,852
Total, Economic support fund	3,001,745	4,848,571	2,916,719	-85,026	-1,931,852
Democracy Fund	114,770	---	119,770	+5,000	+119,770
Middle East and North Africa incentive fund	---	770,000	---	---	-770,000
Assistance for Europe, Eurasia, and Central Asia	626,718	---	---	-626,718	---
Department of State					
Migration and refugee assistance	1,639,100	1,625,400	1,454,400	-184,700	-171,000
United States Emergency Refugee and Migration Assistance Fund	27,200	50,000	47,000	+19,800	-3,000
Total, Department of State	1,666,300	1,675,400	1,501,400	-164,900	-174,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
Independent Agencies					
Peace Corps	375,000	374,500	375,000	---	+500
Millenium Challenge Corporation	898,200	898,200	898,200	---	---
Inter-American Foundation	22,500	18,100	18,100	-4,400	---
African Development Foundation	30,000	24,000	24,000	-6,000	---
Total, Independent Agencies	1,325,700	1,314,800	1,315,300	-10,400	+500
Department of the Treasury					
International Affairs Technical Assistance	25,448	25,448	25,448	---	---
Debt restructuring	12,000	250,000	---	-12,000	-250,000
Total, Department of the Treasury	37,448	275,448	25,448	-12,000	-250,000
Total, title III, Bilateral economic assistance	18,353,932	20,339,519	17,247,241	-1,106,691	-3,092,278
Appropriations	(18,353,932)	(20,339,519)	(17,247,241)	(-1,106,691)	(-3,092,278)
(By transfer)	(40,000)	(40,000)	(40,000)	---	---
(Transfer out)	---	---	---	---	---
TITLE IV - INTERNATIONAL SECURITY ASSISTANCE					
Department of State					
International narcotics control and law enforcement	1,061,100	1,456,502	1,061,100	---	-395,402

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
Nonproliferation, anti-terrorism, demining and related programs	590,113	635,668	590,113	---	-45,555
Peacekeeping operations	302,818	249,100	345,000	+42,182	+95,900
Funds Appropriated to the President					
International Military Education and Training	105,788	102,643	102,643	-3,145	---
Foreign Military Financing Program:					
Grants:					
Israel	3,075,000	3,100,000	3,100,000	+25,000	---
Egypt	1,300,000	1,300,000	1,300,000	---	---
Other	835,000	1,072,320	810,000	-25,000	-262,320
Total, Foreign Military Financing Program	5,210,000	5,472,320	5,210,000	---	-262,320
Global security contingency fund	---	25,000	---	---	-25,000
Total, title IV, Security assistance	7,269,819	7,941,233	7,308,856	+39,037	-632,377
Appropriations	(7,269,819)	(7,941,233)	(7,308,856)	(+39,037)	(-632,377)
TITLE V - MULTILATERAL ASSISTANCE					
Funds Appropriated to the President					
International Organizations and Programs	348,705	327,300	276,500	-72,205	-50,800

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
International Financial Institutions					
World Bank Group					
Clean Technology Fund	184,630	185,000	---	-184,630	-185,000
Strategic Climate Fund	49,900	50,000	---	-49,900	-50,000
The International Bank for Reconstruction and Development (IBRD):					
Contribution to the IBRD paid in capital	117,364	186,957	58,682	-58,682	-128,275
(Limitation on callable capital)	(2,928,991)	(2,928,991)	(919,354)	(-2,009,637)	(-2,009,637)
Global Environment Facility	89,820	129,400	64,700	-25,120	-64,700
Subtotal, IBRD	207,184	316,357	123,382	-83,802	-192,975
Contribution to the International Development Association	1,325,000	1,358,500	1,325,000	---	-33,500
Multilateral debt relief initiative	167,000	---	---	-167,000	---
Total, World Bank Group	1,933,714	1,909,857	1,448,382	-485,332	-461,475
Contribution to the Enterprise for the Americas Multilateral Investment Fund	25,000	---	---	-25,000	---
Contribution to the Inter-American Development Bank paid in capital	75,000	102,020	51,010	-23,990	-51,010
(Limitation on callable capital)	(4,098,795)	(4,098,795)	(2,049,397)	(-2,049,398)	(-2,049,398)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
Inter-American Development Bank, Inter-American Investment Corporation	4,670	---	---	-4,670	---
Total, Inter-American Development Bank	79,670	102,020	51,010	-28,660	-51,010
Contribution to the Asian Development Fund	100,000	115,250	100,000	---	-15,250
Asian development bank paid in capital	106,586	106,799	53,293	-53,293	-53,506
(Limitation on callable capital)	(2,558,049)	(2,558,049)	(1,279,024)	(-1,279,025)	(-1,279,025)
Contribution to the African Development Bank:					
Paid in capital	32,418	32,418	16,209	-16,209	-16,209
(Limitation on callable capital)	(507,861)	(507,861)	(253,930)	(-253,931)	(-253,931)
Contribution to the African Development Fund	172,500	195,000	172,500	---	-22,500
Total, African Development Bank	204,918	227,418	188,709	-16,209	-38,709
Multilateral debt relief initiative	7,500	---	---	-7,500	---
European Bank for Reconstruction and Development (limitation on callable capital)	(1,252,332)	---	---	(-1,252,332)	---
Contribution to the International Fund for Agricultural Development	30,000	30,000	19,850	-10,150	-10,150
Global agriculture and food security program	135,000	134,000	99,800	-35,200	-34,200
Total, International Financial Institutions	2,622,388	2,625,344	1,961,044	-661,344	-664,300
Total, title V, Multilateral assistance	2,971,093	2,952,644	2,237,544	-733,549	-715,100
(Limitation on callable capital)	(11,346,028)	(10,093,696)	(4,501,705)	(-6,844,323)	(-5,591,991)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE VI - EXPORT AND INVESTMENT ASSISTANCE					
Export-Import Bank of the United States					
Subsidy appropriation	58,000	38,000	38,000	-20,000	---
Administrative expenses	89,900	103,900	94,900	+5,000	-9,000
Inspector General	4,000	4,400	4,400	+400	---
Offsetting collections	-417,900	-505,400	-505,400	-87,500	---
Total, Export-Import Bank of the United States	-266,000	-359,100	-368,100	-102,100	-9,000
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses	54,990	60,784	54,990	---	-5,794
Insurance fees and other offsetting collections	-277,000	-283,900	-283,900	-6,900	---
Subtotal	-222,010	-223,116	-228,910	-6,900	-5,794
Program account	25,000	31,000	25,000	---	-6,000
Total, Overseas Private Investment Corporation	-197,010	-192,116	-203,910	-6,900	-11,794
Funds Appropriated to the President					
Trade and Development Agency	50,000	57,600	50,000	---	-7,600
Total, title VI, Export and investment assistance	-413,010	-493,616	-522,010	-109,000	-28,394

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE VII - GENERAL PROVISIONS					
Export Import Bank - Balances (Rescission) (Sec. 2118 (a))	-400,000	---	---	+400,000	---
ESF - MRA (By transfer)	---	---	---	---	---
Sec 7050 Visa Fraud Prevention & Detection Fees	---	---	---	---	---
Sec. 7041 debt relief, enterprise funds, Tunisia	---	---	---	---	---
Diplomatic and consular programs (Rescission)	-13,700	---	-5,700	+8,000	-5,700
Economic Support Funds (Rescission)	-100,000	---	-100,000	---	-100,000
SDAF Transfer (Sec. 7083(a))	-100,000	---	---	+100,000	---
SDAF Obligation Limitation (Sec. 7083(b))	100,000	---	---	-100,000	---
Total, title VII, General Provisions	-513,700	---	-105,700	+408,000	-105,700
Appropriations	---	---	---	---	---
Rescissions	(-513,700)	---	(-105,700)	(+408,000)	(-105,700)
(By transfer)	---	---	---	---	---
TITLE VIII - OVERSEAS CONTINGENCY OPERATIONS / GLOBAL WAR ON TERRORISM					
Diplomatic and consular programs (OCO/GWOT)	4,389,064	4,311,745	2,707,727	-1,681,337	-1,604,018
(Worldwide security protection)	(236,201)	(721,527)	(654,918)	(+418,717)	(-66,609)
(Transfer to other agencies)	(-230,000)	(-150,000)	(-150,000)	(+80,000)	---
Rescission (OCO/GWOT)	---	---	-54,000	-54,000	-54,000
Conflict stabilization operations	8,500	---	8,500	---	+8,500
Office of Inspector General (OCO/GWOT)	67,182	49,901	58,619	-8,563	+8,718

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
Education and cultural exchange programs (OCO/GWOT)	15,600	---	---	-15,600	---
Embassy security, construction, and maintenance	33,000	---	10,800	-22,200	+10,800
Contributions to int'l organizations (OCO/GWOT)	101,300	---	101,300	---	+101,300
Broadcasters board of governors (OCO/GWOT)	4,400	---	---	-4,400	---
United States Institute of Peace (USIP) (OCO/GWOT)	8,411	---	---	-8,411	---
Operating expenses of USAID (OCO/GWOT)	255,000	84,000	258,407	+3,407	+174,407
Operating expenses of USAID International Development: OIG (OCO/GWOT)	4,500	---	---	-4,500	---
International Disaster Assistance (OCO/GWOT)	150,000	---	150,000	---	+150,000
Transition Initiatives (OCO/GWOT)	6,554	---	6,554	---	+6,554
Complex Crises fund	30,000	---	---	-30,000	---
Economic Support Fund (OCO/GWOT)	2,761,462	1,037,871	2,293,259	-468,203	+1,255,388
Migration and Refugee assistance (MRA) (OCO/GWOT)	229,000	---	229,000	---	+229,000
International Affairs Technical Assistance	1,552	---	---	-1,552	---
International narcotics control and law enforcement (OCO/GWOT)	983,605	1,050,000	1,297,000	+313,395	+247,000
Nonproliferation, Anti-terrorism, Demining and Related programs (NADR) (OCO/GWOT)	120,657	---	75,351	-45,306	+75,351
Peacekeeping Operations (PKO) (OCO/GWOT)	81,000	---	---	-81,000	---
Foreign Military Financing program (OCO/GWOT)	1,102,000	911,000	1,102,000	---	+191,000
Pakistan Counterinsurgency Capability Fund (OCO/GWOT)	850,000	800,000	---	-850,000	-800,000
Total, Title VIII - OCO / GWOT	11,202,787	8,244,517	8,244,517	-2,958,270	---
Grand total	53,501,687	54,872,674	48,535,417	-4,966,270	-6,337,257
Appropriations	(42,812,600)	(46,628,157)	(40,396,600)	(-2,416,000)	(-6,231,557)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2012
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2013
(Amounts in thousands)

	FY 2012 Enacted	FY 2013 Request	Bill	Bill vs. Enacted	Bill vs. Request
Overseas contingency operations	(11,202,787)	(8,244,517)	(8,244,517)	(-2,958,270)	---
Rescissions	(-513,700)	---	(-105,700)	(+408,000)	(-105,700)
(By transfer)	(40,000)	(40,000)	(40,000)	---	---
(Transfer out)	---	---	---	---	---
(Limitation on callable capital)	(11,346,028)	(10,093,696)	(4,501,705)	(-6,844,323)	(-5,591,991)

MINORITY VIEWS OF REPRESENTATIVE NORM DICKS AND REPRESENTATIVE NITA M. LOWEY

Diplomacy and development, critical components of the United States' national security strategy, are essential to making Americans safe at home and abroad. Since the inception of a foreign assistance appropriations subcommittee in the form of the Special Subcommittee on Foreign Aid Appropriations (the Marshall Plan Subcommittee) in 1949, this subcommittee has supported our national security interests as they intersect with our interests abroad. From rebuilding war-ravaged Europe to providing life-saving treatment to millions of people in sub-Saharan Africa, the subcommittee's bill has improved the lives of the most vulnerable peoples in the world for over sixty years. By addressing the root causes of conflict, the foreign assistance investments under the jurisdiction of the subcommittee promote stability, peace, and economic growth while comprising less than 1% of our overall federal budget. Funding these investments now is the best and most effective way we can ensure that our nation does not have to pursue unilateral military solutions later, which are ultimately far more expensive in blood and treasure.

Throughout the years this bill has been considered on a bipartisan basis and we want to thank Chairwoman Granger for continuing the long-standing tradition of finding common ground on national security issues. She is a superb chair of this Subcommittee and we greatly appreciate her courtesy, observance of regular order, and consistently involving the minority in the drafting of the bill and report as well as throughout the committee process.

The Committee recommendation for FY 2013 for State, Foreign Operations is $40.132 billion in core funding and $8.245 billion in Overseas Contingency Operations (OCO), for a total of $48.377 billion. This is 2.5% above last year's House mark, but 9.3% below the FY 2012 enacted level and 11.6% below the President's request. While it is $563 million higher than the House allocation provided for State, Foreign Operations in FY 2012, it is nevertheless inadequate to meet the needs of many programs and activities in the bill. In comparison, the FY 2013 allocation for the Senate State, Foreign Operations bill is $49.8 billion in core and $3.1 billion in OCO for a total of $52.9 billion, or $4.5 billion (8.5%) higher than the House allocation.

We are extremely disappointed that House Republicans walked away from the bipartisan agreement to establish $1.047 trillion as the Committee's allocation. Basing this bill's allocation on an unrealistic overall discretionary budget directly results in significant cuts to vital diplomatic and development programs and prevents any new commitment of resources to address the myriad of global challenges facing the United States.

However, within the constrained 302(b) allocation, we greatly appreciate the Chair's efforts to include many of our top priorities. We are pleased that the bill provides assistance at the President's request level to Israel, an important ally in a volatile region of the world which is critical to our national security interests. The bill also continues to meet our commitments to other important Middle East partners. Funding is provided to Egypt but the prohibitions on economic and security assistance are continued if the Government of Egypt does not adhere to the peace treaty with Israel and other important conditions. We also support the continuation of conditions on aid to the Palestinian Authority and the provisions withholding economic assistance should the Palestinians obtain membership at the United Nations or its specialized agencies outside of an agreement with Israel. These conditions, as well as language maintaining restrictions on Iran, assist Congress in maintaining oversight over programs in a rapidly-changing environment.

The bill realigns its scarce core resources away from Afghanistan, Pakistan and Iraq, cutting funding by a total of 29% from the President's budget request and moving almost all of the funding for these frontline countries to the OCO title. This makes valuable core funding available for critical programs, projects and activities throughout the rest of the world.

The bill provides robust funding for our global health efforts and funds PEPFAR at last year's levels, which is $193 million above the request, and includes $1.3 billion for the Global Fund, which is the same as FY 2012. Additionally, we support report language that maintains current funding levels for child survival and maternal health, nutrition, malaria, tuberculosis and programs for vulnerable children. By harnessing the ingenuity and technological capacity of our country, the United States saves thousands of lives each year.

The bill also funds the development assistance account at the FY 2012 enacted level. These funds build stronger and more stable communities around the world by building a government's capacity to care for their citizens for generations to come and their resilience to withstand future challenges. Our goal must be to eventually phase-out assistance to countries, and our development assistance programs are key to this outcome. By working together with developing country partners to build food security, support women through microloans, integrate environmental sustainability, and provide a basic education to children and young adults, the bill ensures that our own future is more secure.

We are also pleased that the bill provides $800 million for basic education programs. These programs foster healthy, democratic societies that are the linchpin to all other national goals and initiatives. Additionally, we support a United States contribution to the Global Partnership for Education which will help leverage these dollars and ensure that the taxpayer is getting the greatest impact possible for their tax dollar. We also appreciate the Chair maintaining funding for clean water and basic sanitation as this assistance is fundamental to the health and economic wellbeing of families all over the world, particularly women. The funding included

in this bill for these programs helps achieve child survival goals and prevent deadly disease outbreaks.

While we note that the Chair accommodated numerous Democratic priorities, we nevertheless are extremely disappointed that the Republican leadership of the House continues to target family planning programs for cuts and divisive policy riders. Evidence has shown time and again that these programs lead to fewer unwanted pregnancies, fewer abortions, and fewer maternal and infant deaths. These are goals that all in Congress share. The United Nations recently released new numbers showing that maternal deaths have been cut by almost half in the last 20 years, in part due to the United Nations Population Fund's (UNFPA) efforts throughout the world. A study by Stanford University showed that abortions more than doubled in African countries most affected by the Mexico City Policy when it was implemented by the Bush Administration. It is therefore incomprehensible that the Republican Majority continues to insist on including provisions proven to result in more abortions because they prevent women around the world from gaining access to essential information and health care services.

Therefore, we do not support the inclusion of the Mexico City Policy, or the prohibition on funding for UNFPA, or the capping of bilateral family planning and reproductive health programs at $461 million. An amendment was offered by the Ranking Member of the Subcommittee, Nita Lowey, which would have replaced the Global Gag Rule and the prohibition on funding of UNFPA with the UNFPA language that was included in the FY 2012 Appropriations Act. The amendment would not have changed any of the current provisions in law that restricts the use of family planning funds. We are very disappointed that this amendment failed by a vote of 23 to 27.

Two additional amendments were offered to restore funding for UNFPA, the largest provider of reproductive health and family planning services in the world. Representative Rosa DeLauro offered the first amendment which failed by a vote of 24 to 24. It would have provided the President's request for UNFPA and restricted funding solely for the prevention and treatment of obstetric fistulas, changing traditional practices around female genital mutilation, and providing safe delivery kits for pregnant women. The Committee's rejection of this amendment is a tragedy for the 3 million women who face female genital mutilation and the often deadly complications that follow, and the 2 million women who suffer the shame and isolation caused by obstetric fistulas as a result of long, obstructed labor. Representative Barbara Lee offered the second amendment which failed by a vote of 22 to 27. It would have provided the President's request to UNFPA to provide reproductive health and basic family planning services in the roughly 100 poorest countries where the United States provides no bilateral funding.

The bill also eliminates funding to accounts and programs that address global climate change such as the Intergovernmental Panel on Climate Change, the Strategic Climate Fund and the Clean Technology Fund. By not providing funding for these programs, the bill threatens to roll back advances in developing countries that are likely to be the hardest hit by extreme changes in weather patterns

and rising sea levels. Climate change is not just about the environment. The funding helps to reduce poverty and promote economic growth in these countries. Evidence shows that failure to provide these funds increases the risk of conflict and generates conditions that could lead to failed states and make populations more vulnerable to radicalization.

We are also concerned about the funding levels provided in the bill for the operating expenses of the Department of State and the United States Agency for International Development (USAID). Inadequate funding jeopardizes the training, support and security needed by new and existing staff to meet 21st century requirements and to minimize reliance on the military to carry out essential diplomatic and development missions. The bill assumes a freeze on all non-Afghanistan, Pakistan and Iraq operations and does not include the requested funds for new hires. The bill also does not provide the authority requested by the Administration to continue pay comparability, which in effect will require a significant reduction in pay, beyond a pay freeze, to the Foreign Service and diplomatic workforce. The funding cuts in this bill will begin to take USAID and State Department backwards and make it difficult to retain or hire the caliber of individuals necessary to accomplish the national security objectives and goals required of the Foreign Service.

Further, we are concerned that this bill does not include authorization for a Working Capital Fund at USAID. Such a fund is critical to USAID's ability to provide the necessary accountability and oversight over its large and complex programs, especially those in the front-line states, new countries such as South Sudan, and fragile countries such as Yemen and Somalia. For almost two decades, USAID program resources have outpaced staffing by more than two to one, leading to an overreliance on external contractors and grantees for the technical management of programs and also insufficient oversight of performance monitoring to ensure that taxpayers see maximum results for each dollar spent. With a working capital fund, USAID will have a consistent funding stream dedicated to management and oversight that is commensurate with its program levels.

The bill also cuts funding for multilateral assistance by $734 million below the FY 2012 enacted level and $715 million below the President's request for FY 2013 and cuts the multilateral development banks (such as the World Bank and Asian Development Bank) by 46% from the FY 2012 enacted level and 50% from the request. The FY 2012 appropriations bill provided capital increases for the multilateral development banks for the first time in decades. Shortchanging these commitments will not just impact United States influence at these institutions but may also jeopardize their AAA credit rating causing them to borrow on less favorable terms and affecting their entire portfolio.

These multilateral institutions are vital components in protecting our national security interests by both alleviating suffering and playing a pivotal role in helping countries to build trade capacity and become reliable economic partners. By supporting growth in emerging economies, we open new business opportunities and promote job creation at home.

The Committee adopted, by a vote of 30 to 20, an amendment to prohibit funds in the bill from being used to advocate for or agree to any provision of a United Nations Arms Trade Treaty that would restrict United States citizens' right to bear arms. However, the Treaty discussions are solely on the illegal arms trade and have no bearing on the legal possession or purchase of firearms or the protections of the Second Amendment of the United States Constitution. It was unfortunate that this amendment was approved because, without agreed-upon controls to govern trade in small arms, we make it easier for weapons to be diverted and fall into the hands of warlords, drug traffickers, and criminal cartels. Transnational criminal organizations and gangs use such illegal arms and weapons against innocent civilians to fuel conflicts all over the world, as seen in the violence currently occurring along the United States' southern border. The Treaty does not interfere with legal trade or with sovereign nations' laws on guns and would not prohibit citizens of any country from possessing legal firearms.

The Committee adopted an amendment to cut off bilateral economic assistance to countries that admit President Omar al-Bashir of Sudan within their borders. There is clear evidence that President Bashir has committed vile acts against his own people and the international community must hold him accountable for his crimes. We are in agreement that the United States government should use its diplomatic tools to encourage the political isolation of President Bashir, as well as others indicted by the International Criminal Court. However, the United States' bilateral relationship with a country has many facets and cutting off assistance based on a single factor could put in motion events that jeopardize regional stability, limit our influence with important allies and harm our national security. We hope that the Committee and the Administration will continue to work closely to address any potential concerns.

Working to reduce the enormous suffering across the globe is a bipartisan goal—one that is rooted in the fundamental generosity of the American people and based on the overriding national security needs of the United States. This is neither a Democratic cause nor a Republican cause; it is an American cause and the right thing to do. We want to reiterate our appreciation to Chairwoman Granger for working with us. While the allocation was not at a level we feel is necessary to meet the growing demands of critical components of our national security strategy, we want to again acknowledge the many hard choices that the Chair had to make and the thoughtful distribution of such limited resources.

We look forward to continuing to work cooperatively with the Chair and the full committee membership to improve the bill as we continue through the appropriations process.

NITA M. LOWEY.
NORMAN D. DICKS.

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