



# FEDERAL REGISTER

---

Vol. 76

Monday,

No. 49

March 14, 2011

Pages 13501–13878

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097-6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see [www.ofr.gov](http://www.ofr.gov).

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at [www.fdsys.gov](http://www.fdsys.gov), a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Printing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, [gpo@custhelp.com](mailto:gpo@custhelp.com).

The annual subscription price for the **Federal Register** paper edition is \$749 plus postage, or \$808, plus postage, for a combined **Federal Register**, **Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Printing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see [bookstore.gpo.gov](http://bookstore.gpo.gov).

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 76 FR 12345.

**Postmaster:** Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Printing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 202-512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche 202-512-1800  
Assistance with public single copies 1-866-512-1800  
(Toll-Free)

### FEDERAL AGENCIES

#### Subscriptions:

Paper or fiche 202-741-6005  
Assistance with Federal agency subscriptions 202-741-6005

### FEDERAL REGISTER WORKSHOP

#### THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

**FOR:** Any person who uses the Federal Register and Code of Federal Regulations.

**WHO:** Sponsored by the Office of the Federal Register.

**WHAT:** Free public briefings (approximately 3 hours) to present:

1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
2. The relationship between the Federal Register and Code of Federal Regulations.
3. The important elements of typical Federal Register documents.
4. An introduction to the finding aids of the FR/CFR system.

**WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

**WHEN:** Tuesday, March 22, 2011  
9 a.m.-12:30 p.m.

**WHERE:** Office of the Federal Register  
Conference Room, Suite 700  
800 North Capitol Street, NW.  
Washington, DC 20002

**RESERVATIONS:** (202) 741-6008



# Contents

Federal Register

Vol. 76, No. 49

Monday, March 14, 2011

## Agricultural Marketing Service

### RULES

National Organic Program:  
Amendment to National List of Allowed and Prohibited  
Substances, 13501–13504

### PROPOSED RULES

Amendment of Marketing Agreement and Order No.930:  
Tart Cherries Grown in Michigan, New York,  
Pennsylvania, Oregon, Utah, Washington, and  
Wisconsin, 13528–13530  
Mango Promotion, Research, and Information Order;  
Reapportionment, 13530–13532

## Agriculture Department

See Agricultural Marketing Service  
See Animal and Plant Health Inspection Service  
See Farm Service Agency  
See Foreign Agricultural Service  
See Forest Service  
See Rural Utilities Service

## Animal and Plant Health Inspection Service

### NOTICES

Environmental Assessments; Availability, etc.:  
Biological Control Agent for Hawkweeds, 13597

## Arts and Humanities, National Foundation

See National Foundation on the Arts and the Humanities

## Centers for Disease Control and Prevention

### NOTICES

Meetings:  
Disease, Disability, and Injury Prevention and Control  
Special Emphasis Panel, 13621  
Disease, Disability, and Injury Prevention and Control  
Special Emphasis Panel, Funding Opportunity,  
13619–13620  
National Institute for Occupational Safety and Health,  
Opportunity for Businesses to Partner, etc., 13620–  
13623

## Centers for Medicare & Medicaid Services

### RULES

Medicare Program:  
Reductions and Increases to Hospitals' FTE Resident  
Caps for Graduate Medical Education Payment  
Purposes, 13515–13524

## Coast Guard

### RULES

Ninth Coast Guard District Sector Realignment:  
Northern Lake Michigan and Lake Huron, 13508–13511

## Commerce Department

See Foreign-Trade Zones Board  
See International Trade Administration  
See National Oceanic and Atmospheric Administration

### NOTICES

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals, 13601–13602

## Employment and Training Administration

### NOTICES

Amended Certification Regarding Eligibility to Apply for  
Worker Adjustment Assistance:  
Arcelor Mittal, Ferndale, MI, 13665  
Cambridge Tool & Die, Cambridge, OH, 13665–13666  
Celestica, et al. Arden Hills, MN, 13663–13664  
Chrysler Group Llc, et al., Kenosha, WI, 13667  
Cinram Manufacturing, Llc, Olyphant, PA, 13668  
Commercial Furniture Group, Inc., Morristown, TN and  
Chicago, IL, 13667  
Cooper Tools, Hicksville, OH, 13663  
Eaton Corp., Clutch Division, Auburn, IN, 13663  
Elkay Manufacturing, Broadview, Illinois, 13664–13665  
General Motors Corp., et al., Flint, MI, 13666–13667  
Hewlett Packard Co., Roseville, CA, 13662–13663  
Mega Life & Health Ins. Co., et al., North Richland, TX,  
13665  
Pass & Seymour/Legrand, Concord, NC, 13662  
Pitney Bowes, Inc., Shelton, CT, 13666  
Visteon Corp. et al., Van Buren Township, MI, 13664

## Energy Department

See Federal Energy Regulatory Commission

### NOTICES

Evaluations; Availability, etc.:  
Waste Incidental to Reprocessing for the Vitrification  
Melter at the West Valley Demonstration Project for  
West Valley, NY, 13605–13606  
Meetings:  
Ultra-Deepwater Advisory Committee, 13606–13607  
Quadrennial Technology Review Framing Document;  
Availability, 13607–13608

## Environmental Protection Agency

### RULES

Approvals and Promulgations of Air Quality  
Implementation Plans:  
Virginia; Revisions to Open Burning Regulations, 13511–  
13514  
National Emission Standards for Hazardous Air Pollutants  
for Chemical Manufacturing Area Sources, 13514–  
13515

### PROPOSED RULES

Approval and Promulgation of Air Quality Implementation  
Plans:  
Pennsylvania; Adoption of Control Techniques  
Guidelines for Flat Wood Paneling Surface Coating  
Processes, 13567–13569  
Virginia; Revisions to Open Burning Regulations, 13569  
National Emission Standards for Hazardous Air Pollutants:  
Mercury Emissions from Mercury Cell Chlor-Alkali  
Plants, 13852–13878

### NOTICES

Meetings:  
Children's Health Protection Advisory Committee, 13615  
Settlements:  
B and B Manufacturing Site, Mobile, Mobile County, AL,  
13615–13616  
Grants Chlorinated Solvents Superfund Site, Grants,  
Cibola County, NM, 13615

Picayune Wood Treating Site, Picayune, Pearl River County, MS, 13616

### Farm Service Agency

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:  
County Committee Elections, 13597–13598

### Federal Aviation Administration

#### RULES

Amendment of Class E Airspace:  
La Porte, IN; Correction, 13505–13506

#### PROPOSED RULES

Airworthiness Directives:

Boeing Co. Model 757–200, –200CB, and –300 Series Airplanes, 13541–13543

Boeing Co. Model 767–200, –300, –300F, and 400ER Series Airplanes, 13534–13536

Boeing Co. Model DC 9 81 (MD 81), DC 9 82 (MD 82), DC 9 83 (MD 83), DC 9 87 (MD 87), and MD–88 Airplanes, 13543–13546

Boeing Co. Model MD–90–30 Airplanes, 13546–13549

Bombardier, Inc. Model CL 600 2C10, Model CL 600 2D15 and Model CL 600 2D24 Airplanes, 13536–13539

Empresa Brasileira de Aeronautica S.A. (EMBRAER) Model ERJ 190 Airplanes, 13539–13541

### Federal Communications Commission

#### RULES

Radio Broadcasting Services:  
Willow Creek, CA, 13524–13525

#### PROPOSED RULES

Implementing the Provisions of the Twenty-First Century Communications and Video Accessibility Act of 2010, 13800–13849

Jurisdictional Separations and Referral to the Federal–State Joint Board, 13576–13579

Radio Broadcasting Services:  
Hebronville, TX, 13579

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13616–13617

### Federal Emergency Management Agency

#### PROPOSED RULES

Flood Elevation Determinations; Correction, 13569–13572

Flood Elevation Determinations, 13572–13576

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Property Acquisition and Relocation for Open Space, 13651–13652

Severe Repetitive Loss Appeals, 13652–13653

Major Disaster and Related Determinations:

Connecticut, 13653–13654

Massachusetts, 13654–13655

Major Disaster Declarations:

New York; Amendment No. 1, 13655

### Federal Energy Regulatory Commission

#### NOTICES

Combined Filings, 13608–13610

Compliance Filings:

Enterprise Texas Pipeline LLC, 13610

Effectiveness of Exempt Wholesale Generator Status, 13610–13611

Filings:

Bay Gas Storage, LLC, 13611

Enogex LLC, 13611

Initial Market-Based Rate Filings Including Requests for Blanket Section 204 Authorization:

Coolidge Power LLC, 13611–13612

Request for Jurisdictional Determination or Temporary Waiver of Tariff Filing and Reporting Requirements:

Tesoro Refining and Marketing Co., and Tesoro Logistics Operations, LLC, 13612

Requests Under Blanket Authorizations:

Freebird Gas Storage, LLC, 13612–13613

Staff Attendances:

ICT Stakeholders Policy Committee and Entergy Regional State Committee, 13613

Technical Conference, 13613–13615

### Federal Trade Commission

#### PROPOSED RULES

Fur Products Labeling Act, 13550–13553

### Federal Transit Administration

#### PROPOSED RULES

Bus Testing:

Calculation of Average Passenger Weight and Test Vehicle Weight, 13580–13583

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13698

### Food and Drug Administration

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Comparing Nutrition Knowledge, Attitude, and Behavior Among English-Dominant Hispanics, Spanish-Dominant Hispanics, and Other Consumers, 13626–13629

Medical Device Labeling Regulations, 13623–13626

Medical Devices; Third Party Review Program under Food and Drug Administration Modernization Act, 13623

Draft Guidance for Industry on Chemistry, Manufacturing, and Controls Information; Availability:

Fermentation-Derived Intermediates, Drug Substances, and Related Drug Products for Veterinary Medicinal Use, 13629

Draft Guidance for Industry; Availability:

User Fee Waivers, Reductions, and Refunds for Drug and Biological Products, 13629–13631

Food and Drug Administration Modernization Act of 1997:

Modifications to the List of Recognized Standards, Recognition List Number 026, 13631–13638

Meetings:

Ensuring the Safety of Imported Foods and Animal Feed; Comparability of Food Safety Systems and Import Practices of Foreign Countries, 13638–13642

FDA Food Safety Modernization Act; Title III – A New Paradigm for Importers, 13643–13645

Town Hall Discussion With Director of Center for Devices and Radiological Health and Other Senior Center Management, 13642–13643

Vaccines and Related Biological Products Advisory Committee, 13646

**Foreign Agricultural Service****NOTICES**

## Funding Availability:

McGovern–Dole International Food for Education and  
Child Nutrition Programs Micronutrient-Fortified  
Food Aid Products Pilot, 13598–13600

**Foreign-Trade Zones Board****NOTICES**

## Application for Subzone:

Cabelas Inc.; Foreign-Trade Zone 59, Lincoln, NB, 13602

**Forest Service****NOTICES**

## Environmental Impact Statements; Availability, etc.:

Golden Hand #3 and #4 Lode Mining Claims, Payette  
National Forest, ID; Withdrawal, 13600

## Meetings:

Shasta County Resource Advisory Committee, 13601  
West Virginia Resource Advisory Committee, 13601  
White Pine–Nye County Resource Advisory Committee,  
13600–13601

**General Services Administration****NOTICES**

## GSA Bulletin:

Office of Federal High-Performance Green Buildings,  
13617

**Geological Survey****NOTICES**

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals, 13658–13659

**Government Printing Office****NOTICES**

## Meetings:

Depository Library Council to the Public Printer, 13617–  
13618

**Health and Human Services Department**

*See Centers for Disease Control and Prevention*

*See Centers for Medicare & Medicaid Services*

*See Food and Drug Administration*

*See Health Resources and Services Administration*

*See National Institutes of Health*

**PROPOSED RULES**

Application, Review, and Reporting Process for Waivers for  
State Innovation, 13553–13567

**NOTICES**

Delegation of Authority; Centers for Medicare and Medicaid  
Services, 13618–13619

**Health Resources and Services Administration****NOTICES**

Statement of Delegation of Authority, 13646–13647

**Homeland Security Department**

*See Coast Guard*

*See Federal Emergency Management Agency*

*See U.S. Customs and Border Protection*

**PROPOSED RULES**

Reducing Regulatory Burden; Retrospective Review under  
Executive Order 13563, 13526–13528

**Housing and Urban Development Department****NOTICES**

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals:

Compliance Inspection Report – Mortgagees Assurance of  
Completion, 13657–13658

Economic Opportunities for Low and Very Low Income  
Persons, 13656

Requirement for Contractors to Provide Certificates of  
Insurance for Capital Program Projects, 13656–13657  
Technical Suitability of Products Program, 13658

**Interior Department**

*See Geological Survey*

*See Land Management Bureau*

**International Trade Administration****NOTICES**

Continuation of Antidumping Duty Order:

Porcelain-on-Steel Cooking Ware from the People's  
Republic of China, 13602–13603

**International Trade Commission****NOTICES**

Investigations:

Polyvinyl Alcohol from Taiwan, 13660

Terminations of Investigations:

Certain Connecting Devices (Quick Clamps) for Use with  
Modular Compressed Air Conditioning Units,  
Including Filters, Regulators, etc., 13661

**Justice Department**

*See Parole Commission*

**Labor Department**

*See Employment and Training Administration*

*See Occupational Safety and Health Administration*

*See Workers Compensation Programs Office*

**Land Management Bureau****NOTICES**

Filing of Plats of Survey, Wyoming and Nebraska, 13659–  
13660

Meetings:

Alaska Resource Advisory Council, 13660

**Maritime Administration****NOTICES**

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals, 13699–13700

Requested Administrative Waivers of Coastwise Trade  
Laws, 13700–13702

**Mississippi River Commission****NOTICES**

Meetings; Sunshine Act, 13670–13671

**National Archives and Records Administration****NOTICES**

Privacy Act; Systems of Records, 13671–13672

**National Credit Union Administration****RULES**

Conversions of Insured Credit Unions, 13504–13505

**NOTICES**

Meetings; Sunshine Act, 13672

**National Foundation on the Arts and the Humanities****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13672–13674

**National Institutes of Health****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals:  
Interactive Diet and Activity Tracking in AARP;  
Biomarker Based Validation Study, 13647–13648  
Process Evaluation of the NIH Roadmap Epigenomics Program, 13648–13649

**Meetings:**

Eunice Kennedy Shriver National Institute of Child Health and Human Development, 13649–13651  
National Institute of Allergy and Infectious Diseases, 13649  
National Institute of Arthritis and Musculoskeletal and Skin Diseases, 13649–13650  
National Institute of Environmental Health Sciences, 13650

**National Oceanic and Atmospheric Administration****PROPOSED RULES**

Atlantic Highly Migratory Species:  
Atlantic Bluefin Tuna Quotas and Atlantic Tuna Fisheries Management Measures, 13583–13592  
Fisheries of Exclusive Economic Zone Off Alaska:  
Bering Sea and Aleutian Islands Crab Rationalization Program; Amendment 34, 13593–13596  
Fisheries Off West Coast States:  
Highly Migratory Species Fisheries; Amendment 2, 13592–13593  
Reducing Regulatory Burden; Retrospective Review under E.O. 13563, 13549–13550

**NOTICES**

Applications:  
Marine Mammals, File No. 16087, 13603–13604  
Marine Mammals; File No. 15748, 13603  
Meetings:  
Western Pacific Fishery Management Council, 13604–13605  
Permits:  
Marine Mammals; File No. 15616, 13605

**National Science Foundation****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13674–13675  
Committee Management, Establishments:  
U.S. Antarctic Program Blue Ribbon Panel, 13675

**Nuclear Regulatory Commission****NOTICES**

Withdrawal of Application for Amendment to Facility Operating License; Correction:  
Exelon Generation Company, LLC, 13676

**Occupational Safety and Health Administration****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals:  
Respiratory Protection Standard, 13668–13669

**Pacific Northwest Electric Power and Conservation Planning Council****NOTICES**

Amended Columbia River Basin Fish and Wildlife Program, 13676

**Parole Commission****NOTICES**

Record of Vote of Meeting Closure, 13661–13662

**Postal Service****PROPOSED RULES**

New Origin Entry Separation and Containerization Standards, 13704–13767

**Rural Utilities Service****RULES**

Rural Broadband Access Loans and Loan Guarantees Program, 13770–13796

**NOTICES**

Rural Broadband Access Loans and Loan Guarantees Program, 13797

**Securities and Exchange Commission****NOTICES**

Self-Regulatory Organizations; Proposed Rule Changes:  
BATS Y–Exchange, Inc., 13681–13683  
C2 Options Exchange, Inc., 13688–13689, 13691–13692  
Chicago Board Options Exchange, Inc., 13690–13694  
Fixed Income Clearing Corp., 13683–13684  
NASDAQ OMX BX, Inc., 13676–13678  
NASDAQ OMX PHLX LLC, 13678–13681, 13684–13686  
NASDAQ Stock Market LLC, 13686–13688, 13694–13696  
Suspension of Trading Orders:  
Admiralty Holding Co., et al., 13696–13697

**Small Business Administration****PROPOSED RULES**

Reducing Regulatory Burden; Retrospective Review under Executive Order 13563, 13532–13534

**NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 13697  
Disaster Declarations:  
Massachusetts, 13697–13698  
New York; Amendment 1, 13698

**Social Security Administration****RULES**

Protecting the Public and Our Employees in Our Hearing Process, 13506–13508

**Transportation Department**

See Federal Aviation Administration  
See Federal Transit Administration  
See Maritime Administration

**Treasury Department****PROPOSED RULES**

Application, Review, and Reporting Process for Waivers for State Innovation, 13553–13567

**U.S. Customs and Border Protection****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals:  
Ships Store Declaration, 13655–13656

---

**Workers Compensation Programs Office**

**NOTICES**

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals:  
Division of Coal Mine Workers' Compensation, 13669–  
13670

---

**Separate Parts In This Issue**

**Part II**

Postal Service, 13704–13767

**Part III**

Agriculture Department, Rural Utilities Service, 13770–  
13797

**Part IV**

Federal Communications Commission, 13800–13849

**Part V**

Environmental Protection Agency, 13852–13878

---

**Reader Aids**

Consult the Reader Aids section at the end of this page for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to <http://listserv.access.gpo.gov> and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.