

- Effects to endangered, threatened, and special status plants and animal species;
- Visual intrusions to Grand Canyon National Park visitors;
- Noise disruptions to Grand Canyon National Park visitors;
- Effects to cultural resources and Traditional Cultural Properties;
- Potential public health effects due to exposure to uranium; and
- Effects to the local, regional, or national economy.

A Draft EIS was released for public review and comment on February 18, 2011. The Draft EIS considered these issues in its analysis of four alternatives. Alternative A was the No Action Alternative, under which no lands would be withdrawn and mineral exploration and mining would continue throughout the Proposed Withdrawal area in accordance with existing laws, regulations, and land use plans. Alternative B, which was the Proposed Action, was a withdrawal for 20 years, subject to valid existing rights, of approximately 1,010,776 acres in three parcels from location and entry under the 1872 Mining Law, but not the mineral leasing, geothermal leasing, mineral materials, or public land laws. Two of the three parcels are north of Grand Canyon National Park on BLM-managed Arizona Strip lands and the North Kaibab Ranger District of the Kaibab National Forest, and the remaining parcel is south of the Grand Canyon on the Tusayan Ranger District of the Kaibab National Forest.

Alternative C was a withdrawal of approximately 652,986 acres from the 1872 Mining Law for 20 years, subject to valid existing rights. This alternative would withdraw the largest contiguous area identified on resource location maps with concentrations of cultural, hydrologic, recreational, visual, and biological resources which could be adversely affected by locatable mineral exploration and mining. As with the Proposed Action, Alternative C would not prevent any other development under the mineral leasing, geothermal leasing, mineral materials, or public land laws. Alternative D was a withdrawal of 300,681 acres from the 1872 Mining Law for 20 years, subject to valid existing rights. This alternative would withdraw the contiguous area identified on resource location maps where there is the highest concentration of overlapping cultural, hydrologic, recreational, visual, and biological resources, which could be adversely affected by locatable mineral exploration and mining. As with the Proposed Action, Alternative D would not prevent any other development

under the mineral leasing, geothermal leasing, mineral materials, or public land laws.

The Draft EIS analyzed the potential effects of the alternatives on resources within, and in the vicinity of, the potential withdrawal areas as well as within, and in the vicinity of, the Grand Canyon National Park. Analysis was conducted for potential effects to air quality, geology and minerals, ground and surface water resources, soil resources, vegetation resources, fish and wildlife in general, special status plant and animal species, including those listed as threatened or endangered, visual resources, soundscapes, cultural resources, American Indian resources, wilderness, recreation, social, and economic conditions.

The public comment period was originally set for 45 days, and was subsequently extended for 30 days, resulting in a 75-day comment period concluding on May 4, 2011. During the public comment period, 296,339 comment submittals were received. From these comment letters, approximately 1,400 individual substantive comments were extracted.

In accordance with Council on Environmental Quality regulations (40 CFR 1503.4) and BLM procedures in Handbook H-1790-1, substantive public comments have been responded to in the Final EIS and appropriate revisions have been made. Chapter 5 of the Final EIS contains details of the public review and comment process and responses to substantive comments received during the public comment period.

Revisions to the EIS from Draft to Final were primarily editorial or to improve the document's clarity.

#### Changes to the EIS Include

- Identification of the Proposed Action as the Preferred Alternative;
- An adjustment to the boundary of the North Parcel to exclude the Kanab Creek Wilderness Area, which is already withdrawn by Congress. Acreage calculations were adjusted in each withdrawal alternative to account for the boundary change. In the Final EIS, the North Parcel has been adjusted to 549,995 acres that would be withdrawn in Alternative B, 351,965 acres that would be withdrawn in Alternative C, and 102,581 acres that would be withdrawn in Alternative D;
- An adjustment to the South Parcel Boundary excluding 40 acres within the Navajo Nation that was erroneously included. In addition, more current Federal mineral data may also cause adjusted acreage figures. Acreage calculations were adjusted for Alternative B in the Final EIS to 322,096

acres that would be withdrawn, 206,603 acres that would be withdrawn in Alternative C, and 133,273 acres that would be withdrawn in Alternative D;

- Due to the above boundary changes and acreage recalculations, the total acres of Federal minerals that would be withdrawn in each withdrawal alternative has changed. Alternative B would withdraw a total of 1,006,545, Alternative C would withdraw a total of 648,802, and Alternative D would withdraw a total of 292,086 acres;
- Detailed legal descriptions of the withdrawal alternatives by Parcel have been included in Appendix C;
- Numerous edits to improve the clarity of the analysis; and
- A further refined economic analysis.

Twelve agencies and two American Indian tribes have valid Cooperating Agency agreements with the BLM, including the U.S. Forest Service, Kaibab National Forest; National Park Service, Grand Canyon National Park; U.S. Fish and Wildlife Service; U.S. Geological Survey; Arizona Game and Fish Department; Arizona Geological Survey; Arizona State Lands Department; Hualapai Tribe; Kaibab Band of Paiute Indians; Coconino County, Arizona; Mohave County, Arizona; Kane County, Utah; San Juan County, Utah; and Washington County, Utah.

Comments on the Draft EIS received from the public and internal review were considered and incorporated as appropriate into the Final EIS. Public comments resulted in the addition of clarifying text and some refined analysis.

**Authority:** 40 CFR 1506.6, 40 CFR 1506.10, 43 CFR 2091.5.

**Raymond Suazo,**

*Acting Arizona State Director.*

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## INTERNATIONAL TRADE COMMISSION

**[Investigation Nos. 701-TA-481 and 731-TA-1190 (Preliminary)]**

### Crystalline Silicon Photovoltaic Cells and Modules From China; Institution of Antidumping and Countervailing Duty Investigations and Scheduling of Preliminary Phase Investigations

**AGENCY:** United States International Trade Commission.

**ACTION:** Notice.

**SUMMARY:** The Commission hereby gives notice of the institution of investigations

and commencement of preliminary phase antidumping and countervailing duty investigations Nos. 701-TA-481 and 731-TA-1190 (Preliminary) under sections 703(a) and 733(a) of the Tariff Act of 1930 (19 U.S.C. 1671b(a) and 1673b(a)) (the Act) to determine whether there is a reasonable indication that an industry in the United States is materially injured or threatened with material injury, or the establishment of an industry in the United States is materially retarded, by reason of imports from China of crystalline silicon photovoltaic cells and modules, provided for in subheadings 8541.40.60 (statistical reporting numbers 8541.40.6020 or 8541.40.6030) of the Harmonized Tariff Schedule of the United States, that are alleged to be sold in the United States at less than fair value and alleged to be subsidized by the Government of China. These goods may also be imported as parts or subassemblies of goods provided for in subheadings 8501.61.00.00 or 8507.20.80 of the Harmonized Tariff Schedule of the United States. Unless the Department of Commerce extends the time for initiation pursuant to sections 702(c)(1)(B) or 732(c)(1)(B) of the Act (19 U.S.C. 1671a(c)(1)(B) or 1673a(c)(1)(B)), the Commission must reach a preliminary determination in antidumping and countervailing duty investigations in 45 days, or in this case by December 5, 2011. The Commission's views are due at Commerce within five business days thereafter, or by December 12, 2011.

For further information concerning the conduct of these investigations and rules of general application, consult the Commission's Rules of Practice and Procedure, part 201, subparts A through E (19 CFR part 201), and part 207, subparts A and B (19 CFR part 207).

**DATES:** *Effective Date:* October 19, 2011.

**FOR FURTHER INFORMATION CONTACT:**

Christopher Cassise (202-708-5408), Office of Investigations, U.S. International Trade Commission, 500 E Street, SW., Washington, DC 20436. Hearing-impaired persons can obtain information on this matter by contacting the Commission's TDD terminal on 202-205-1810. Persons with mobility impairments who will need special assistance in gaining access to the Commission should contact the Office of the Secretary at 202-205-2000. General information concerning the Commission may also be obtained by accessing its internet server (<http://www.usitc.gov>). The public record for these investigations may be viewed on

the Commission's electronic docket (EDIS) at <http://edis.usitc.gov>.

**SUPPLEMENTARY INFORMATION:**

*Background.* These investigations are being instituted in response to a petition filed on October 19, 2011, by Solar World Industries America, Hillsboro, OR.

*Participation in the investigations and public service list.* Persons (other than petitioners) wishing to participate in the investigations as parties must file an entry of appearance with the Secretary to the Commission, as provided in sections 201.11 and 207.10 of the Commission's rules, not later than seven days after publication of this notice in the **Federal Register**. Industrial users and (if the merchandise under investigation is sold at the retail level) representative consumer organizations have the right to appear as parties in Commission antidumping and countervailing duty investigations. The Secretary will prepare a public service list containing the names and addresses of all persons, or their representatives, who are parties to these investigations upon the expiration of the period for filing entries of appearance.

*Limited disclosure of business proprietary information (BPI) under an administrative protective order (APO) and BPI service list.* Pursuant to section 207.7(a) of the Commission's rules, the Secretary will make BPI gathered in these investigations available to authorized applicants representing interested parties (as defined in 19 U.S.C. 1677(9)) who are parties to the investigations under the APO issued in the investigations, provided that the application is made not later than seven days after the publication of this notice in the **Federal Register**. A separate service list will be maintained by the Secretary for those parties authorized to receive BPI under the APO.

*Conference.* The Commission's Director of Investigations has scheduled a conference in connection with these investigations for 9:30 a.m. on November 8, 2011, at the U.S. International Trade Commission Building, 500 E Street, SW., Washington, DC. Requests to appear at the conference should be filed with the Office of the Secretary ([William.bishop@usitc.gov](mailto:William.bishop@usitc.gov) and [Sharon.bellamy@usitc.gov](mailto:Sharon.bellamy@usitc.gov)) on or before November 4, 2011. Parties in support of the imposition of countervailing duty and antidumping duties in these investigations and parties in opposition to the imposition of such duties will each be collectively allocated one hour within which to make an oral

presentation at the conference. A nonparty who has testimony that may aid the Commission's deliberations may request permission to present a short statement at the conference.

*Written submissions.*—As provided in sections 201.8 and 207.15 of the Commission's rules at the date of this notice, any person may submit to the Commission on or before November 14, 2011, a written brief containing information and arguments pertinent to the subject matter of the investigations. Parties may file written testimony in connection with their presentation at the conference no later than three days before the conference. If briefs or written testimony contain BPI, they must conform with the requirements of sections 201.6, 207.3, and 207.7 of the Commission's rules. The Commission's rules do not authorize filing of submissions with the Secretary by facsimile or electronic means, except to the extent permitted by section 201.8 of the Commission's rules, as amended, 67 FR 68036 (November 8, 2002). Even where electronic filing of a document is permitted, certain documents must also be filed in paper form, as specified in II (C) of the Commission's Handbook on Electronic Filing Procedures, 67 FR 68168, 68173 (November 8, 2002). Please be aware that the Commission's rules with respect to electronic filing have been amended. The amendments will take effect on November 7, 2011. See 74 FR 61937 (Oct. 6, 2011). For those materials submitted to the Commission in this proceeding on and after the effective date of these amendments please refer to 74 FR 61937 (Oct. 6, 2011) and the newly revised Commission's Handbook on E-Filing.

In accordance with sections 201.16(c) and 207.3 of the rules, each document filed by a party to the investigations must be served on all other parties to the investigations (as identified by either the public or BPI service list), and a certificate of service must be timely filed. The Secretary will not accept a document for filing without a certificate of service.

**Authority:** These investigations are being conducted under authority of title VII of the Tariff Act of 1930; this notice is published pursuant to section 207.12 of the Commission's rules.

By order of the Commission.

**James R. Holbein,**

*Secretary to the Commission.*

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