

FEDERAL REGISTER

Vol. 78 Tuesday,

No. 141 July 23, 2013

Pages 43971-44418

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097–6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see www.ofr.gov.

The seal of the National Archives and Records Administration authenticates the Federal Register as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the Federal Register shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at *www.fdsys.gov*, a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Printing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, *gpo@custhelp.com*.

The annual subscription price for the Federal Register paper edition is \$749 plus postage, or \$808, plus postage, for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily Federal Register, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Printing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see bookstore.gpo.gov.

There are no restrictions on the republication of material appearing in the **Federal Register**.

How To Cite This Publication: Use the volume number and the page number. Example: $77 \, \text{FR} \, 12345$.

Postmaster: Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Printing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche 202–512–1800 Assistance with public subscriptions 202–512–1806

General online information 202–512–1530; 1–888–293–6498

Single copies/back copies:

Paper or fiche
Assistance with public single copies
202–512–1800
1–866–512–1800
(Toll-Free)

FEDERAL AGENCIES

Subscriptions:

Paper or fiche 202–741–6005 Assistance with Federal agency subscriptions 202–741–6005

FEDERAL REGISTER WORKSHOP

THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

FOR: Any person who uses the Federal Register and Code of Federal Regulations.

WHO: Sponsored by the Office of the Federal Register.

WHAT: Free public briefings (approximately 3 hours) to present:

- The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
- 2. The relationship between the Federal Register and Code of Federal Regulations.
- 3. The important elements of typical Federal Register documents
- An introduction to the finding aids of the FR/CFR system.

WHY: To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

WHEN: Tuesday, September 17, 2013

9 a.m.-12:30 p.m.

WHERE: Office of the Federal Register

Conference Room, Suite 700 800 North Capitol Street, NW. Washington, DC 20002

RESERVATIONS: (202) 741-6008



Contents

Federal Register

Vol. 78, No. 141

Tuesday, July 23, 2013

Agriculture Department

See Food and Nutrition Service

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44200–44212

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44092

Request for Nominations:

National Agricultural Research, Extension, Education, and Economics Advisory Board; Correction, 44092

Air Force Department

NOTICES

Environmental Impact Statements; Availability, etc.: F35A Training Basing Record of Decision, 44102

Architectural and Transportation Barriers Compliance Board

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44312-44313

Army Department

NOTICES

Privacy Act; Systems of Records, 44102

Bureau of Consumer Financial Protection PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44350-44354

Coast Guard

RULES

Safety Zones:

Bullhead City Regatta; Bullhead City, AZ, 44011–44013 Tall Ship Safety Zones; War of 1812 Bicentennial Commemoration, Great Lakes, 44014–44016

NOTICES

Environmental Impact Statements; Availability, etc.:
Highway Bridge Across the Manatee River at Parrish,
Manatee County, FL; Correction, 44137–44138
National Environmental Policy Act; Implementing

Procedures:

Categorical Exclusion for Real Property Disposal, 44138–44140

Commerce Department

See Foreign-Trade Zones Board

See Industry and Security Bureau

See National Institute of Standards and Technology See National Oceanic and Atmospheric Administration

PROPOSED RULES
Regulatory Agenda:

Semiannual Regulatory Agenda, 44214–44235

Consumer Product Safety Commission PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44356-44357

Corporation for National and Community Service NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44096–44097

Court Services and Offender Supervision Agency for the District of Columbia

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44097–44100

Defense Department

See Air Force Department See Army Department

See Navy Department

PROPOSED RULES
Regulatory Agenda:

Semiannual Regulatory Agenda, 44238–44247

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44100 Privacy Act; Systems of Records, 44100–44102

Education Department

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44244–44245

Employment and Training Administration PROPOSED RULES

Wage Methodology for the Temporary Non-Agricultural Employment H–2B Program; Proposed Delay of Effective Date, 44054–44056

Energy Department

See Energy Efficiency and Renewable Energy Office See Federal Energy Regulatory Commission PROPOSED RULES

Energy Conservation Standards for Commercial/Industrial Pumps:

Establishment of Negotiated Rulemaking Group, 44036–44039

Regulatory Agenda:

Semiannual Regulatory Agenda, 44248–44249 NOTICES

Meetings:

Advanced Fossil Energy Projects; Draft Solicitation, 44103–44104

Energy Efficiency and Renewable Energy Office NOTICES

Funding Opportunities, 44104–44105 Meetings:

Biomass Research and Development Technical Advisory Committee, 44105

Environmental Protection Agency PROPOSED RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

Pennsylvania; Attainment of the 1997 Annual Fine Particulate Standards for the Liberty–Clairton Nonattainment Area, 44070–44075 Formaldehyde Emissions Standards for Composite Wood Products, 44089-44090

Formaldehyde; Third-Party Certification Framework for the Formaldehyde Standards for Composite Wood Products, 44090

Regulatory Agenda:

Semiannual Regulatory Agenda, 44316–44323 Renewable Fuels Produced from Barley under the RFS Program; Notice of Data Availability, 44075-44089

California State Motor Vehicle Pollution Control Standards: Urban Buses; Preemption Waivers, 44112–44117

Draft IRIS Carcinogenicity Assessment for Ethylene Oxide, 44117 - 44119

Settlements:

Walter G. Mercer, Ir., Circle Environmental No. 1 Superfund Site, Dawson, Terrell County, GA, 44119

Executive Office of the President

See Presidential Documents

Federal Aviation Administration

RULES

Amendment of Class E Airspace: Tri-Cities, TN, 43971–43972

PROPOSED RULES

Airworthiness Directives:

Agusta S.p.A. Helicopters (Type Certificate Currently Held By AgustaWestland S.P.A) (AgustaWestland), 44042-44043

Eurocopter Deutschland GmbH Helicopters, 44039-44041, 44050-44052

Eurocopter France Helicopters, 44043-44045 Sikorsky Aircraft Corporation (Sikorsky) Helicopters, 44045-44050

Sikorsky Aircraft Corporation (Sikorsky) Model Helicopters, 44052-44054

Requests to Release Airport Property, 44188-44189

Federal Communications Commission RULES

Digital Audio Radio Satellite Service in the 2310-2360 MHz Frequency Band, 44029-44030

Review of Foreign Ownership Policies for Common Carrier and Aeronautical Radio Licensees; Correction, 44028-44029

PROPOSED RULES

Petition for Reconsideration of Action in Rulemaking Proceeding, 44091

Regulatory Agenda:

Semiannual Regulatory Agenda, 44360-44392

Television Broadcasting Services:

Cedar Rapids, IA, 44090-44091

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44119–44121 FCC Extends Reply Comment Dates for Indecency Cases Policy, 44121

Federal Deposit Insurance Corporation PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44394–44398

Federal Election Commission

NOTICES

Meetings; Sunshine Act, 44121-44122

Federal Energy Regulatory Commission NOTICES

Applications:

Monroe Hydro, LLC, 44105–44106

Combined Filings, 44106-44107

Environmental Assessments; Availability, etc.:

Monadnock Paper Mills, Inc., 44107

Exemption Transfers:

Bank of New York Mellon Trust Co., N.A.; EIF Haypress, Inc., 44107

Bank of New York Mellon Trust Co., N.A.; EIF Haypress, LLC, 44107-44108

Initial Market-Based Rate Filings Including Requests for Blanket Section 204 Authorization:

AEP Generation Resources Inc., 44109

Eligo Energy NY, LLC, 44108-44109

MET New York Trading, LLC, 44108

MET West Trading LLC, 44108

Preliminary Permit Applications:

FFP Project 123, LLC, 44111 FFP Project 124, LLC, 44110

FFP Project 130, LLC, 44110–44111 FFP Project 131, LLC, 44109–44110

Requests under Blanket Authorizations:

Florida Gas Transmission Co., LLC, 44111-44112

Federal Railroad Administration

NOTICES

Petition for Modification of Single Car Air Brake Test Procedures, 44189–44190

Federal Reserve System

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44400–44402

Changes in Bank Control:

Acquisitions of Shares of a Bank or Bank Holding Company, 44122

Formations of, Acquisitions by, and Mergers of Bank Holding Companies, 44122

Federal Trade Commission

RULES

Energy and Water Use Labeling for Consumer Products under the Energy Policy and Conservation Act (Energy Labeling Rule), 43974-44011

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44122-44124

Fiscal Service

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Annual Financial Statement of Surety Companies, Schedule F, 44191

Fish and Wildlife Service

NOTICES

Environmental Assessments; Availability, etc.: Sonny Bono Salton Sea National Wildlife Refuge Complex, Imperial and Riverside Counties, CA; Draft Comprehensive Conservation Plan, 44144-44146

Food and Drug Administration

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Format and Content Requirements for Over-the-Counter Drug Product Labeling, 44124-44126

Premarket Approval of Medical Devices, 44128–44130 Premarket Notification, 44130–44132

Protection of Human Subjects, Informed Consent; Institutional Review Boards, 44126–44128

Meetings:

Cellular, Tissue and Gene Therapies Advisory Committee, 44133

Food Advisory Committee, 44132

Food and Nutrition Service

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Supplemental Nutrition Assistance Program, State Agency Options, 44092–44094

Foreign-Trade Zones Board

NOTICES

Reorganizations under Alternative Site Framework: Foreign-Trade Zone 124, Gramercy, LA, 44094–44095

General Services Administration

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44326–44327, 44342–44347

Health and Human Services Department

See Food and Drug Administration See National Institutes of Health

RULES
Evaluation of Orphan Drugg for C

Exclusion of Orphan Drugs for Certain Covered Entities under 340B Program, 44016–44028

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44252–44263

NOTICE

Interest Rate on Overdue Debts, 44124

Homeland Security Department

See Coast Guard

See Transportation Security Administration See U.S. Citizenship and Immigration Services See U.S. Customs and Border Protection

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44266–44273 NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Office of Biometric Identity Management, Biometric Data Collection at the Ports of Entry, 44136–44137

Indian Affairs Bureau

NOTICES

Indian Gaming, 44146

Industry and Security Bureau

RULES

Export Administration Regulations: Implementation of Limited Syria Waiver for Reconstruction Assistance, 43972–43974

Interior Department

See Fish and Wildlife Service See Indian Affairs Bureau See National Park Service

See Ocean Energy Management Bureau

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44276-44278

International Trade Commission

NOTICES

Investigations; Determinations, Modifications, Rulings, etc.: Rubber Resins and Processes for Manufacturing Same; Statements on Public Interest, 44156–44157

Justice Department

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44280

Labor Department

See Employment and Training Administration See Labor Statistics Bureau

See Occupational Safety and Health Administration ${\tt PROPOSED\,RULES}$

Regulatory Agenda:

Šemiannual Regulatory Agenda, 44282–44286 NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Generic Clearance for Site Visits, 44157–44158

Products Requiring Federal Contractor Certification as to Forced or Indentured Child Labor; List Revision, 44158–44160

Labor Statistics Bureau

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44160–44162

Merit Systems Protection Board

RULES

Practices and Procedures, 43971

National Aeronautics and Space Administration PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44330, 44342–44347 NOTICES

Granting of Exclusive Licenses, 44163–44164 Granting of Partially Exclusive Licenses, 44164

National Highway Traffic Safety Administration RULES

Federal Motor Vehicle Theft Prevention Standards: Final Listing of 2014 Light Duty Truck Lines Subject to the Requirements of This Standard and Exempted Vehicle Lines for Model Year 2014, 44030–44033

National Institute of Standards and Technology NOTICES

Requests for Information:

Pilots to Inform the Creation of Potential New Manufacturing Technology Acceleration Centers, 44095

National Institutes of Health

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44133–44134 Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Application for the Postdoctoral Research Associate Program, 44135-44136

Financial Sustainability of Human Tissue Biobanking, 44134-44135

National Cancer Institute Cancer Nanotechnology Platform Partnership Scientific Progress Reports, 44136

National Oceanic and Atmospheric Administration

Fisheries of the Exclusive Economic Zone Off Alaska: Northern Rockfish in the Western Regulatory Area of the Gulf of Alaska, 44033

NOTICES

Meetings:

Atlantic Highly Migratory Species Advisory Panel, 44095-44096

Permits:

Endangered Species; File No. 17381, 44096

National Park Service

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44146-44147

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

National Capital Region Application for Public Gathering, 44147-44148

Environmental Impact Statements; Availability, etc.: Antietam, Monocacy, Manassas White-Tailed Deer Management Plan, 44148-44149

National Register of Historic Places; Pending Nominations and Related Actions, 44149-44150

National Science Foundation

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44164-44165 Antarctic Conservation Act Permits, 44165

National Women's Business Council

NOTICES

Meetings:

National Women's Business Council, 44187-44188

Navy Department

NOTICES

Privacy Act; Systems of Records, 44102-44103

Nuclear Regulatory Commission

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44404–44406

Rulemaking Petitions:

Natural Resources Defense Council, Inc., 44034-44035 Station Blackout Mitigation Strategies, 44035–44036 NOTICES

Enforcement Policy, 44165–44167

Facility Operating and Combined Licenses:

Applications and Amendments Involving No Significant Hazards Considerations, 44167-44179

Meetings; Sunshine Act, 44179

Occupational Safety and Health Administration NOTICES

Meetings:

Advisory Committee on Construction Safety and Health, 44162-44163

Ocean Energy Management Bureau

NOTICES

Atlantic Wind Lease Sale 1:

Commercial Leasing for Wind Power on the Outer Continental Shelf Offshore Virginia, 44150–44156

Pension Benefit Guaranty Corporation

PROPOSED RULES

Premium Rates: Payment of Premiums: Reducing Regulatory Burden, 44056-44069

Presidential Documents

ADMINISTRATIVE ORDERS

Transnational Criminal Organizations; Continuation of National Emergency (Notice of July 19, 2013), 44415-

Public Debt Bureau

See Fiscal Service

Regulatory Information Service Center

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44194–44198

Securities and Exchange Commission

PROPOSED RULES

Regulatory Agenda: Semiannual Regulatory Agenda, 44408–44413

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44179-44180

Meetings; Sunshine Act, 44180

Self-Regulatory Organizations; Proposed Rule Changes: Miami International Securities Exchange LLC, 44180-

Suspension of Trading Orders:

RVPlus, Inc., 44185

Small Business Administration

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44332-44339

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44185-44186

Disaster Declarations:

North Carolina, 44186

Economic Injury Disaster Loan Declarations:

Colorado, 44186

Major Disaster Declarations:

Montana, 44187

New York, 44187

North Dakota, 44186–44187

Meetings:

National Women's Business Council, 44187-44188

State Department

NOTICES

Culturally Significant Objects Imported for Exhibition: Before and After the Horizon; Anishinaabe Artists of the Great Lakes, 44188

Surface Transportation Board

NOTICES

Abandonment Exemptions:

Union Pacific Railroad Co., Miami County, KS, 44190

Tennessee Valley Authority

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 44188

Transportation Department

See Federal Aviation Administration

See Federal Railroad Administration

See National Highway Traffic Safety Administration

See Surface Transportation Board

See Transportation Security Administration

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44288-44305

Transportation Security Administration NOTICES

Agency Information Collection Activities; Proposals,

Submissions, and Approvals:

TSA PreCheck Trusted Traveler Program, 44140–44141

Treasury Department

See Fiscal Service

PROPOSED RULES

Regulatory Agenda:

Semiannual Regulatory Agenda, 44308–44309

U.S. Citizenship and Immigration Services NOTICES

Agency Information Collection Activities; Proposals,

Submissions, and Approvals:

Affidavit of Support, 44141-44142

U.S. Customs and Border Protection NOTICES

National Customs Automation Program:

Automated Commercial Environment Document Image System and Simplified Entry Tests; Modifications, 44142–44144

Veterans Affairs Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Service Data Manual, 44191

Separate Parts In This Issue

Part II

Regulatory Information Service Center, 44194-44198

Part III

Agriculture Department, 44200–44212

Part IV

Commerce Department, 44214–44235

Part V

Defense Department, 44238–44241

Part VI

Education Department, 44244-44245

Part VII

Energy Department, 44248-44249

Part VII

Health and Human Services Department, 44252-44263

Part IX

Homeland Security Department, 44266-44273

Part X

Interior Department, 44276-44278

Part X

Justice Department, 44280

Part XII

Labor Department, 44282-44286

Part XII

Transportation Department, 44288-44305

Part XIV

Treasury Department, 44308-44309

Part XV

Architectural and Transportation Barriers Compliance Board, 44312–44313

Part XVI

Environmental Protection Agency, 44316-44323

Part XVII

General Services Administration, 44326–44327

Part XVIII

National Aeronautics and Space Administration, 44330

Part XIX

Small Business Administration, 44332-44339

Part XX

Defense Department, 44342-44347

General Services Administration, 44342-44347

National Aeronautics and Space Administration, 44342–44347

Part XXI

Bureau of Consumer Financial Protection, 44350-44354

Part XXII

Consumer Product Safety Commission, 44356-44357

Part XXIII

Federal Communications Commission, 44360–44392

Part XXIV

Federal Deposit Insurance Corporation, 44394–44398

Part XXV

Federal Reserve System, 44400–44402

Part XXVI

Nuclear Regulatory Commission, 44404–44406

Part XXVII

Securities and Exchange Commission, 44408–44413

Part XXVIII

Presidential Documents, 44415-44417

Reader Aids

Consult the Reader Aids section at the end of this page for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws. To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to http://listserv.access.gpo.gov and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

3 CFR
Administrative Orders:
Notices:
Notice of July 19

Notices:	
Notice of July 19,	
2013	44417

5 CFR 1201......43971

10 CFR

Proposed Rules: 50 (2 documents)44034, 44035

52......44035 429.....44036 **14 CFR**

15 CFR 736......43972 746.....43972

16 CFR 305.....43974

20 CFR

Proposed Rules: 655......44054

29 CFR Proposed Rules:

 4000
 44056

 4006
 44056

 4007
 44056

 4047
 44056

 33 CFR

165 (2 documents)44011, 44014

40 CFR Proposed Rules:

50 CFR

 47 CFR

 1
 44028

 25
 44029

 Proposed Rules:
 73
 44090

 90
 44091

 49 CFR
 541
 44030

679......44033