

**DEPARTMENT OF COMMERCE****National Oceanic and Atmospheric Administration**

RIN 0648–XD402

**Presidential Task Force on Combating Illegal, Unreported and Unregulated Fishing and Seafood Fraud**

**AGENCY:** National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

**ACTION:** Notice of public meetings; request for comments.

**SUMMARY:** On June 17, 2014, the White House released a *Presidential Memorandum* entitled “Establishing a Comprehensive Framework to Combat Illegal, Unreported, and Unregulated Fishing and Seafood Fraud.” Among other actions, the Memorandum established a Presidential Task Force on Combating Illegal, Unreported, and Unregulated Fishing and Seafood Fraud (Task Force), co-chaired by the Departments of State and Commerce and made up of a broad range of other federal agencies. The Task Force is directed to report to the President within 180 days with “recommendations for the implementation of a comprehensive framework of integrated programs to combat IUU fishing and seafood fraud that emphasizes areas of greatest need.” The public meetings and request for comments initiates a public engagement process aimed at gaining broad input and expertise from key stakeholders and interest groups to inform and advise the Task Force in developing recommendations in compliance with the Memorandum.

**DATES:** Comments must be received by September 2, 2014. The public meetings will be held in August. For specific dates, times, format or location, see “Public Meetings” under

**SUPPLEMENTARY INFORMATION.**

**ADDRESSES:** You may submit comments on this document, identified by NOAA–NMFS–0214–0090, by any of the following methods:

- *Electronic Submission:* Submit all electronic public comments via the Federal e-Rulemaking Portal. Go to [www.regulations.gov/](http://www.regulations.gov/)#!/docketDetail;D=NOAA-NMFS-2014-0090, click the “Comment Now!” icon, complete the required fields, and enter or attach your comments.

*Mail:* Submit written comments to Laurel Bryant, 1315 East-West Hwy., Rm. 14556, Silver Spring, MD 20910.

*Instructions:* Comments sent by any other method, to any other address or

individual, or received after the end of the comment period, may not be considered by the Federal Task Force. All comments received are a part of the public record and will generally be posted for public viewing on [www.regulations.gov](http://www.regulations.gov) without change. All personal identifying information (e.g., name, address, etc.), confidential business information, or otherwise sensitive information submitted voluntarily by the sender will be publicly accessible. The Task Force will accept anonymous comments (enter “N/A” in the required fields if you wish to remain anonymous). Attachments to electronic comments will be accepted in Microsoft Word, Excel, or Adobe PDF file formats only.

**FOR FURTHER INFORMATION CONTACT:** Laurel Bryant, Chief for External Affairs, Office of Communications, National Marine Fisheries Service, 301–427–8032.

**SUPPLEMENTARY INFORMATION:****I. Background**

The United States is a global leader in sustainable seafood. Over the course of the last 6 years, the United States has largely ended overfishing in federally managed waters and successfully rebuilt a record number of overfished stocks, with both overfishing and overfished fish stocks at all-time lows. This level of effective management and enforcement of domestic fishing regulations has supported near record highs in both landings and revenue for our domestic fishing industries. As a result, the United States scheme of science-based fisheries management is recognized internationally as a model for other countries as they work to end overfishing and implement sustainable practices.

However, fisheries are a global resource, and achieving sustainable fisheries management requires strong international commitment. One of the biggest global threats to sustainable fisheries is illegal, unreported, and unregulated (IUU) fishing. Impacts of IUU fishing undermine the environmental and economic sustainability of fisheries both domestically and abroad. By circumventing conservation and management measures and cutting or avoiding the operational costs associated with sustainable fishing practices and harvesting levels, entities engaged in IUU fishing undermine the sustainability of fish stocks and the broader ecosystem, and create an unfair advantage in the marketplace over legitimate fishing operations and legally caught seafood. Global losses

attributable to IUU fishing have been estimated to be \$10–23 billion annually. And while it is difficult to know the extent of seafood fraud, some surveys have found notable levels of mislabeling in retail operations across the U.S. The occurrence of seafood fraud through species substitution threatens consumer confidence, serving to further undermine the reputation and market competitiveness of our domestic seafood industry.

It is in the national interest of the United States to promote a framework that supports sustainable fishing practices and combats the sale of IUU fishing products and seafood fraud. To achieve these objectives, the United States will need to enhance the tools it has available to combat IUU fishing and seafood fraud. The Task Force has been established to achieve these objectives. These public meetings initiate the process for informing and advising the Task Force on identifying the priorities and opportunities to accomplish these objectives. The meetings are intended as listening sessions for the Task Force to hear from and engage with the public, and the communities of stakeholders and interest groups involved with these issues. For more information related to the Task Force and these issues, go to: [http://www.nmfs.noaa.gov/ia/iuu/iuu\\_overview.html](http://www.nmfs.noaa.gov/ia/iuu/iuu_overview.html).

**II. Topics for Comment and Discussion**

Comment is particularly sought in response to the following questions:

1. How can the government better coordinate its efforts across the full suite of activities related to the seafood supply chain?

2. What existing authorities and tools should be enhanced to combat IUU fishing and seafood fraud?

3. What are the key opportunities at the international level to address these issues through the regional fishery management organizations and bilateral efforts, such as technical assistance and capacity building?

4. What existing authorities should be better coordinated or streamlined to strengthen and harmonize enforcement provisions of U.S. statutes for implementing international fisheries agreements?

5. What existing authorities should be better coordinated or streamlined to strengthen and harmonize efforts between agencies, including Federal, State and local?

6. What opportunities are there, whether existing or new, to work with industry and other partners, including foreign partners, to develop and implement measures such as traceability

programs to combat IUU fishing and seafood fraud?

7. How prevalent are mislabeling and species substitution within the domestic and foreign seafood supply in general? Where in the seafood supply chain is species substitution most likely to occur, and what role or actions can the federal government provide or enhance to address it?

8. To what extent is the comingling of seafood products from different origins an issue? Where along the supply chain does it occur?

9. What specific actions need to be taken to improve the transparency and traceability of seafood in the supply chain?

10. What are the actions and issues the Task Force should prioritize in developing its recommendations for addressing IUU fishing? What about seafood fraud?

11. What other topics related to IUU fishing and seafood fraud should the Task Force be aware of in developing and prioritizing recommendations?

### III. Public Meetings

- August 13, 2014, 3–5 p.m. Eastern Daylight Time—Webinar/Conference Call, Conference Call Number: 888–324–0793, passcode: IUU Fishing.

- August 20, 2014, 3–5 p.m. Pacific Daylight Time—In-person meeting, Mayflower Park Hotel, 405 Olive Way, Seattle, Washington.

- August 27, 2014, 3–5 p.m. Eastern Daylight Time—Webinar/Conference Call, Conference Call Number: 888–324–0793, passcode: IUU Fishing.

- August 28, 2014, 1–3 p.m. Eastern Daylight Time—In-person meeting, Washington Court Hotel on Capitol Hill, 525 New Jersey Avenue NW., Washington, DC 20001.

### Special Accommodations

Requests for sign language interpretation or other auxiliary aids should be directed to Samantha (Sam) Guidon, 301–427–8532 or email [Samantha.guidon@noaa.gov](mailto:Samantha.guidon@noaa.gov) at least 5 days prior to the meeting date.

Dated: July 28, 2014.

**Samuel D. Rauch III,**

*Deputy Assistant Administrator for Regulatory Programs, National Marine Fisheries Service.*

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## DEPARTMENT OF COMMERCE

### National Oceanic and Atmospheric Administration

[Docket No. 140710572–4572–01]

#### Privacy Act of 1974: System of Records

**AGENCY:** National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Department of Commerce.

**ACTION:** Notice of Proposed Amendment to Privacy Act System of Records: “COMMERCE/NOAA–15, Alaska Region—North Pacific Groundfish Observer Program: Certified Domestic Observer Final Evaluations.”

**SUMMARY:** In accordance with the Privacy Act of 1974, as amended, the Department of Commerce proposes to amend the system of records entitled “COMMERCE/NOAA–15, Alaska Region—North Pacific Groundfish Observer Program: Certified Domestic Observer Final Evaluations” to expand the number and types of evaluations, which will be used to identify the observers; provide input on observer evaluations; change the name of the system of records to “COMMERCE/NOAA–15, Monitoring of National Marine Fisheries Service Observers;” update routine uses; and generally update the system’s notice. We invite public comment on the amended system announced in this publication.

**DATES:** To be considered, written comments must be submitted on or before September 2, 2014. Unless comments are received, the amended system of records will become effective as proposed on the date of publication of a subsequent notice in the **Federal Register**.

**FOR FURTHER INFORMATION CONTACT:** Lee Benaka at (301) 427–8554.

**ADDRESSES:** Comments may be mailed to Lee Benaka, National Marine Fisheries Service (F/ST4), 1315 East West Highway, Silver Spring, MD 20910. Email comments may be submitted to [Observers.PrivacyAct@noaa.gov](mailto:Observers.PrivacyAct@noaa.gov).

**SUPPLEMENTARY INFORMATION:** In accordance with the Privacy Act of 1974, as amended, 5 U.S.C. 552a(e)(4) and (11), the National Marine Fisheries Service (NMFS) proposes this amendment is to expand the amount of information NMFS maintains on its observers. Specifically, NMFS proposes to expand the number of observer evaluations and the type of observer evaluations collected, and will store these evaluations with other observer personal records, which will be used to

identify the observers; provide input on observer evaluations; and change the title of the system of records to better reflect the scope of the system of records. To implement these amendments, NMFS proposes to change the name of the system of records from “COMMERCE/NOAA–15, Alaska Region—North Pacific Groundfish Observer Program: Certified Domestic Observer Final Evaluations” to “COMMERCE/NOAA–15, Monitoring of National Marine Fisheries Service (NMFS) Observers”; amend certain provisions concerning the purpose of the system of records; update categories of individuals and records covered by the system; update the routine uses of the system; change procedures governing retrieval, storage, retention, disposal, and safeguards of the records in the system; and make other minor administrative updates.

NMFS deploys fishery observers to collect catch and bycatch data from U.S. commercial fishing and processing vessels. The authority to place observers on commercial fishing and processing vessels operating in U.S. fisheries is provided by the Magnuson-Stevens Fishery Conservation and Management Act, the Marine Mammal Protection Act, and the Endangered Species Act. These acts require the government to collect data on activities which affect marine resources. NMFS certifies, permits, and hires observers via observer provider companies, in order to place observers aboard U.S. commercial fishing and processing vessels. NMFS handles all observer-collected fisheries data and instructs and debriefs observers. High-quality data are essential to the successful management of these fisheries, and therefore, NMFS is creating a system of records to monitor the performance of observers. Through the routine use provision of the Privacy Act, NMFS will be sharing individual observer performance evaluations with each observer’s employer (observer provider). This will enable observer providers to hire the best performing observers, which in turn helps to ensure that the highest-quality observer data will be collected.

NMFS created a system of records in October, 2001, to monitor the performance of observers in the Alaska region. Since that time, NMFS has made several changes to observer programs nationwide, which requires additional personal information to be collected and maintained by each of the regional observer programs. First, NMFS changed the qualifications and educational requirements for observer applicants in order to improve the caliber and suitability of applicants.