

FEDERAL REGISTER

- Vol. 79 Wednesday,
- No. 180 September 17, 2014

Pages 55603-55962

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097–6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see *www.ofr.gov*.

The seal of the National Archives and Records Administration authenticates the Federal Register as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the Federal Register shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at *www.fdsys.gov*, a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Printing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, *gpocusthelp.com*.

The annual subscription price for the **Federal Register** paper edition is \$749 plus postage, or \$808, plus postage, for a combined **Federal Register, Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Printing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see *bookstore.goo.gov*.

There are no restrictions on the republication of material appearing in the **Federal Register.**

How To Cite This Publication: Use the volume number and the page number. Example: 77 FR 12345.

Postmaster: Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Printing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

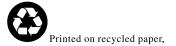
SUBSCRIPTIONS AND COPIES

| PUBLIC Subscriptions: | |
|--|---------------------|
| Paper or fiche | 202-512-1800 |
| Assistance with public subscriptions | 202-512-1806 |
| General online information 202–512–1 Single copies/back copies: | 530; 1-888-293-6498 |
| Paper or fiche | 202-512-1800 |
| Assistance with public single copies | 1-866-512-1800 |
| | (Toll-Free) |
| FEDERAL AGENCIES | |
| Subscriptions: | |
| | |

Assistance with Federal agency subscriptions:

EmailFRSubscriptions@nara.govPhone202-741-6000





Contents

Agricultural Marketing Service

RULES

National Sheep Industry Improvement Center, 55603

Agriculture Department

See Agricultural Marketing Service See Food and Nutrition Service See Food Safety and Inspection Service See Foreign Agricultural Service NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 55744

Air Force Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 55761–55762

Antitrust Division

NOTICES

Changes under National Cooperative Research and Production Act: National Armaments Consortium, 55830

Antitrust

See Antitrust Division

Army Department

NOTICES Privacy Act; Systems of Records, 55762–55764

Broadcasting Board of Governors

NOTICES

Privacy Act; Systems of Records, 55747–55749

Coast Guard

RULES

International Convention on Standards of Training, Certification and Watchkeeping for Seafarers:

Amendments and Changes to National Endorsements; Corrections, 55657–55658

Commerce Department

See Industry and Security Bureau See National Oceanic and Atmospheric Administration

Commodity Futures Trading Commission NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Large Trader Reporting for Physical Commodity Swaps, 55759–55760

Community Living Administration NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Evidence-Based Falls Prevention Program Standardized Data Collection, 55799–55800

Single-Source Cooperative Agreements:

Gerontology Institute, University of Massachusetts Boston, 55800

Federal Register

Vol. 79, No. 180

Wednesday, September 17, 2014

Copyright Office, Library of Congress RULES

Changes to Recordation Practices, 55633–55636 **PROPOSED RULES**

- Exemption to Prohibition on Circumvention of Copyright Protection Systems for Access Control Technologies, 55687–55694
- Fees for Submitting Corrected Electronic Title Appendices, 55694-55695
- Verification of Statements of Account Submitted by Cable Operators and Satellite Carriers, 55696–55712

Corporation for National and Community Service NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 55760–55761

Defense Department

See Air Force Department See Army Department See Navy Department RULES Investigative and Adjudicative Guidance for Issuing the Common Access Card, 55622–55633

PROPOSED RULES

Assistance to Non-Government, Entertainment-Oriented Media Productions, 55679–55687

Energy Department

See Energy Efficiency and Renewable Energy Office See Federal Energy Regulatory Commission NOTICES Applications to Import and Export Gas: Alaska LNG Project LLC, 55764–55768 Meetings: Commission to Review the Effectiveness of the National Energy Laboratories, 55768–55769 Environmental Management Site Specific Advicery

Environmental Management Site-Specific Advisory Board, Oak Ridge Reservation, 55768

Energy Efficiency and Renewable Energy Office NOTICES

Residential Refrigerator and Refrigerator-Freezer Test Procedures; Waivers:

GE Appliances, 55775–55781

Panasonic Appliances Refrigeration Systems Corporation of America Corp., 55769–55772

Sub-Zero, 55772–55775

Environmental Protection Agency

RULES

- Air Quality State Implementation Plans; Approvals and Promulgations:
 - Arizona; Redesignation of Phoenix-Mesa Area to Attainment for the 1997 8-Hour Ozone Standard, 55645–55653
 - California, San Joaquin Valley Unified Air Pollution Control District, New Source Review, 55637–55641 Indiana; Open Burning Rule, 55641–55645
- National Oil and Hazardous Substances Pollution
- Contingency Plan:
- Partial Deletion of the California Gulch Superfund Site National Priorities List; Withdrawal, 55657

- Pesticide Tolerances; Exemptions from Requirements:
- Butanedioic acid, 2-methylene-, polymer with 2,5fuandione, sodium and ammonium salts, hydrogen peroxide-initiated, 55653–55656 PROPOSED RULES

- Air Quality State Implementation Plans; Approvals and Promulgations:
 - Indiana; Open Burning Rule, 55712
 - Response to Petition for Rulemaking; Findings of Substantial Inadequacy; and SIP Calls to Amend Provisions Applying to Excess Emissions During Periods of Startup, Shutdown and Malfunction, etc., 55920-55956

NOTICES

- Agency Information Collection Activities; Proposals, Submissions, and Approvals, 55791-55792
- Cross-Media Electronic Reporting:
- Oklahoma; Authorized Program Revision Approval, 55792-55793

Meetings:

Information Session; Stakeholder Input on Implementation of the Water Infrastructure Finance and Innovation Act of 2014, 55794 Office of Pesticide Programs, 55793-55794

Privacy Act; Systems of Records, 55794–55796

Executive Office for Immigration Review PROPOSED RULES

- List of Pro Bono Legal Service Providers for Aliens in Immigration Proceedings, 55662-55673
- Separate Representation for Custody and Bond Proceedings, 55659-55662

Executive Office of the President

See Presidential Documents

Federal Aviation Administration

RULES

Airworthiness Directives: Embraer S.A. Airplanes, 55604-55606

Restricted Areas:

R-2901A, B, G, H, J, K, L and N; Avon Park, FL; Amendments, 55606-55608

PROPOSED RULES

Airworthiness Directives:

Bombardier, Inc. Airplanes, 55673-55675 Lockheed Martin Corporation/Lockheed Martin Aeronautics Company Airplanes, 55675-55679

NOTICES

Meetings:

Mini Global II Project, 55868 Petitions for Exemption; Summaries, 55868-55869

Federal Communications Commission PROPOSED RULES

Petitions for Reconsideration of Action in Rulemaking Proceeding, 55742-55743

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 55796-55798

Federal Contract Compliance Programs Office PROPOSED RULES

Government Contractors:

Prohibitions Against Pay Secrecy Policies and Actions, 55712-55742

Federal Energy Regulatory Commission NOTICES

Applications:

- Natural Gas Pipeline Co. of America, LLC, 55781–55782 Authorizations for Continued Project Operation:
 - Exelon Generation Co., LLC; Conowingo Hydroelectric Project, 55782
 - Exelon Generation Co., LLC; Muddy Run Pumped Storage Project, 55782
- York Haven Power Co., LLC; York Haven Hydroelectric Project, 55783
- Combined Filings, 55783-55786
- License Amendment Applications:
 - Duke Energy Carolinas, LLC; Keowee–Toxaway Hydroelectric Project, 55787-55788
 - Mr. Ray F. Ward; Ward Mill Hydroelectric Project, 55786-55787
- Meetings, 55788
- Meetings; Sunshine Act, 55788-55790
- Preliminary Determinations of Qualifying Conduit Hydropower Facilities: Berlin, NH; Ammonoosuc Water Treatment Plant

Hydroelectric Project, 55790-55791

Federal Highway Administration

NOTICES

Final Federal Agency Actions on Proposed Highway in California, 55869

Federal Maritime Commission

NOTICES Agreements Filed, 55799

Federal Reserve System

NOTICES

Formations of, Acquisitions by, and Mergers of Bank Holding Companies, 55799

Federal Trade Commission

RULES

Mail or Telephone Order Merchandise Rule, 55615-55622

Fish and Wildlife Service

PROPOSED RULES

Endangered and Threatened Wildlife and Plants: Removal of the Valley Elderberry Longhorn Beetle from the Federal List; Withdrawal, 55874-55917

Food and Drug Administration

NOTICES

- Agency Information Collection Activities; Proposals, Submissions, and Approvals:
 - Application for Food and Drug Administration Approval to Market a New Drug, 55801–55804
 - Medical Devices; Exception from General Requirements for Informed Consent, 55800–55801
 - Threshold of Regulation for Substances Used in Food-Contact Articles, 55800

Emergency Use Authorizations:

In Vitro Diagnostic Device for Detection of Ebola Zaire Virus, 55804-55812

Guidance:

- Abbreviated New Drug Application Submissions—Refuse to Receive for Lack of Proper Justification of Impurity Limits, 55813-55814
- Abbreviated New Drug Application Submissions-Refuseto-Receive Standards, 55813

Meetings:

- Cardiovascular and Renal Drugs Advisory Committee, 55814–55815
- Electronic Cigarettes and the Public Health; Workshop, 55815–55816

Food and Nutrition Service

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Special Supplemental Nutrition Program for Women, Infants and Children Forms; The Integrity Profile, 55744–55745

Food Safety and Inspection Service NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Qualitative Feedback on Agency Service Delivery, 55745– 55746

Foreign Agricultural Service NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 55747

Foreign Assets Control Office

NOTICES

- Blocking or Unblocking of Persons and Properties, 55869– 55870
- Foreign Narcotics Kingpin Designation Act; Additional Designations, 55870–55871

Health and Human Services Department

See Community Living Administration See Food and Drug Administration See National Institutes of Health

Homeland Security Department

See Coast Guard See U.S. Customs and Border Protection

Housing and Urban Development Department NOTICES

- Agency Information Collection Activities; Proposals, Submissions, and Approvals:
 - HOPE VI Public Housing Programs, 55822–55823 Office of Economic Resilience Progress Report Template,
 - 55821–55822

Performance Review Board Appointments, 55823–55824 Privacy Act; Systems of Records, 55824–55826

Industry and Security Bureau

RULES

Russian Sanctions:

Addition of Persons to the Entity List and Restrictions on Certain Military End Uses and Military End Users, 55608–55615

Interior Department

See Fish and Wildlife Service

International Trade Commission NOTICES

- Investigations; Determinations, Modifications, and Rulings, etc.:
 - Certain Digital Media Devices, Including Televisions, Blu-Ray Disc Players, Home Theater Systems, Tablets and Mobile Phones, etc., 55827–55828

Certain Sulfentrazone, Sulfentrazone Compositions, and Processes for Making Sulfentrazone, 55826–55827

Justice Department

See Antitrust Division

See Executive Office for Immigration Review

NOTICES

- Agency Information Collection Activities; Proposals, Submissions, and Approvals:
- Application for an Amended Federal Firearms License, 55829–55830
- Notification of Change of Mailing or Premise Address, 55828–55829

Labor Department

See Federal Contract Compliance Programs Office

Library of Congress

See Copyright Office, Library of Congress

National Archives and Records Administration NOTICES

Records Schedules, 55830-55831

National Institutes of Health

NOTICES Meetings:

Center for Scientific Review, 55818–55819 National Cancer Institute, 55817–55819 National Institute on Aging, 55816–55817 National Institute on Deafness and Other Communication Disorders, 55818 Office of the Director, National Institutes of Health, 55820

National Oceanic and Atmospheric Administration RULES

Snapper–Grouper Fishery of the South Atlantic:

2014 Recreational Accountability Measure and Closure for the South Atlantic Porgy Complex, 55658

NOTICES

- Meetings:
- Mid-Atlantic Fishery Management Council; Correction, 55749
- Takes of Marine Mammals Incidental to Specified Activities:
 - San Francisco Bay Area Water Emergency Transportation Authority Central Bay Operations and Maintenance Facility Project, Alameda, CA, 55749–55759

National Science Foundation

NOTICES Meetings:

- Advisory Committee for Cyberinfrastructure, 55831– 55832
- Proposal Review Panel for Polar Programs, 55832

Navy Department

NOTICES

Intents to Grant Exclusive Patent Licenses: Grey Matter, LLC, 55764

Nuclear Regulatory Commission

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 55832–55833

Fiscal Years 2014–2018 Strategic Plan, 55833

Guidance:

Acute Uranium Standards for Integrated Safety Analyses, 55834–55835

Proposed Revisions to Radioactive Waste Management, 55835–55836

Personnel Management Office

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Evidence to Prove Dependency of a Child, 55837–55838 Financial Resources Questionnaire/Notice of Amount Due Because of Annuity Overpayment, 55837 Verification of Full-Time School Attendance, 55836– 55837 Excepted Service:

July 2014, 55838–55842

Presidential Documents

PROCLAMATIONS

Special Observances:

National Hispanic Heritage Month (Proc. 9166), 55957– 55960

National Hispanic-Serving Institutions Week (Proc. 9167), 55961–55962

Securities and Exchange Commission NOTICES

Applications:

SSgA MasterTrust and SSgA Funds Management, Inc., 55842–55843

Self-Regulatory Organizations; Proposed Rule Changes: BATS Exchange, Inc., 55864–55867 BATS Y-Exchange, Inc., 55843–55845 EDGX Exchange, Inc., 55843–55845 ICE Clear Europe Ltd., 55848–55850 NASDAQ Stock Market LLC, 55851–55859 NYSE Arca, Inc., 55845–55848, 55859–55864

Trading Suspension Orders: Adarna Energy Corp., et al., 55867 Asian Dragon Group, Inc., et al., 55867

Transportation Department

See Federal Aviation Administration See Federal Highway Administration

NOTICES

Applications for Certificates of Public Convenience and Necessity and Foreign Air Carrier Permits, 55867– 55868

Treasury Department

See Foreign Assets Control Office

U.S. Customs and Border Protection

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Qualitative Feedback on Agency Service Delivery, 55820– 55821

Veterans Affairs Department

NOTICES Meetings:

Voluntary Service National Advisory Committee, 55871

Separate Parts In This Issue

Part II

Interior Department, Fish and Wildlife Service, 55874– 55917

Part III

Environmental Protection Agency, 55920-55956

Part IV

Presidential Documents, 55957-55962

Reader Aids

Consult the Reader Aids section at the end of this page for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to http:// listserv.access.gpo.gov and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

3 CFR Proclamations: 9166.....55959 9167......55961 7 CFR 63.....55603 8 CFR **Proposed Rules:** 1003 (2 documents)55959, 55662 1240......55662 1241......55662 14 CFR 39......55604 73.....55606 **Proposed Rules:** 39 (2 documents)55673, 55675 15 CFR 744.....55608 746.....55608 16 CFR 435.....55615 32 CFR 157.....55622 Proposed Rules: 37 CFR 201.....55633 Proposed Rules: 201 (3 documents)55687, 55694, 55696 40 CFR 52 (3 documents)55637, 180.....55653 300......55657 Proposed Rules: 52 (2 documents)55712, 55920 41 CFR Proposed Rules: 60-1.....55712 46 CFR 11.....55657 47 CFR Proposed Rules: **50 CFR** 622.....55658 Proposed Rules:

17......55874