

FEDERAL REGISTER

Vol. 80 Thursday,

No. 251 December 31, 2015

Pages 81737-82036

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097–6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see *www.ofr.gov*.

The seal of the National Archives and Records Administration authenticates the Federal Register as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the Federal Register shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at *www.fdsys.gov*, a service of the U.S. Government Publishing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 ro 866-512-1800 (toll free). E-mail, *gpocusthelp.com*.

The annual subscription price for the **Federal Register** paper edition is \$749 plus postage, or \$808, plus postage, for a combined **Federal Register, Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see *bookstore.gpo.gov*.

There are no restrictions on the republication of material appearing in the **Federal Register.**

How To Cite This Publication: Use the volume number and the page number. Example: 80 FR 12345.

Postmaster: Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

SUBSCRIPTIONS AND COPIES

PUBLIC Subscriptions:	
Paper or fiche	202-512-1800
Assistance with public subscriptions	202-512-1806
General online information 202–51 Single copies/back copies:	2–1530; 1–888–293–6498
Paper or fiche	202-512-1800
Assistance with public single copies	1–866–512–1800 (Toll-Free)
FEDERAL AGENCIES Subscriptions:	

Assistance with Federal agency subscriptions:

EmailFRSubscriptions@nara.govPhone202-741-6000





Contents

Agency for Healthcare Research and Quality NOTICES

Patient Safety Organizations:

Voluntary Relinquishment from the Texas Patient Safety Organization, Inc., 81824

Agricultural Marketing Service RULES

Dairy Promotion Program; CFR Correction, 81737 Exemption of Organic Products from Assessment under a

Commodity Promotion Law, 82006–82035 Walnuts Grown in California; CFR Correction, 81737

Agriculture Department

See Agricultural Marketing Service See Commodity Credit Corporation See Farm Service Agency See Food Safety and Inspection Service See National Institute of Food and Agriculture See Rural Business–Cooperative Service See Rural Housing Service See Rural Utilities Service

Army Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 81811–81812

Centers for Medicare & Medicaid Services RULES

- Medicare Program:
- End-Stage Renal Disease Prospective Payment System, and Quality Incentive Program; Correction, 81767– 81769

NOTICES

- Agency Information Collection Activities; Proposals, Submissions, and Approvals, 81828–81829
- Agency Information Collection Activities; Proposals, Submissions, and Approvals:
 - Certification Frequency and Requirements for the Reporting of Quality Measures under CMS Programs, 81824–81828

Commerce Department

See Industry and Security Bureau See National Oceanic and Atmospheric Administration

Committee for Purchase From People Who Are Blind or Severely Disabled

NOTICES

Procurement List; Additions and Deletions, 81810–81811

Commodity Credit Corporation

RULES

Dairy Products; CFR Correction, 81737

Copyright Office, Library of Congress NOTICES

Requests for Public Comments:

Digital Millennium Copyright Act Safe Harbor Provisions, 81862–81868

Federal Register

Vol. 80, No. 251

Thursday, December 31, 2015

Defense Acquisition Regulations System NOTICES

Negotiation of a Reciprocal Defense Procurement Memorandum of Understanding with the Ministry of Defense of Japan, 81812–81813

Defense Department

See Army Department See Defense Acquisition Regulations System RULES Federal Acquisition Regulations: Definition of Multiple-Award Contract, 81887–81888 Federal Acquisition Circular 2005–86; Small Entity Compliance Guide, 81896-81897 Federal Acquisition Circular 2005-86; Introduction, 81886 New Designated Countries - Montenegro and New Zealand, 81892-81894 Sole Source Contracts for Women-Owned Small Businesses, 81888–81892 Trade Agreements Thresholds, 81894-81896 Service Academies, 81759-81767 NOTICES Agency Information Collection Activities; Proposals, Submissions, and Approvals: Fast Track Generic Clearance for the Collection of Qualitative Feedback on Agency Service Delivery, 81813-81815 Meetings: Judicial Proceedings since Fiscal Year 2012 Amendments Panel, 81813

Education Department

NOTICES

National Advisory Committee on Institutional Quality and Integrity; Membership, 81815–81816

Election Assistance Commission

NOTICES

Meetings; Sunshine Act, 81816

Energy Department

See Federal Energy Regulatory Commission $\ensuremath{\mathsf{PROPOSED}}\xspace{\ensuremath{\mathsf{RULES}}\xspace}$

Energy Conservation Standards: Central Air Conditioners and Heat Pumps Working Group, Open Meetings, 81785–81786

Environmental Protection Agency

NOTICES

Environmental Impact Statements; Weekly Receipt; Availability, 81818

Farm Service Agency

RULES

Construction and Repair; CFR Correction, 81737-81738

Federal Aviation Administration

RULES Airworthiness Directives:

Airbus Helicopters (Previously Eurocopter France), 81742–81744 The Boeing Company Airplanes, 81738–81742 PROPOSED RULES

- Airworthiness Directives:
 - Airbus Airplanes, 81786–81788, 81792–81795 The Boeing Company Airplanes, 81788–81792, 81795– 81797

Federal Communications Commission RULES

Expanding the Economic and Innovation Opportunities of Spectrum through Incentive Auctions, 81769–81770

Federal Deposit Insurance Corporation RULES

Capital Maintenance; CFR Correction, 81738

Common Crop Insurance Regulations; CFR Correction, 81737

Federal Energy Regulatory Commission

RULES Five-Year Review of the Oil Pipeline Index, 81744–81752 NOTICES

Combined Filings, 81817–81818

Filing of Supplement to Facilities Surcharge Settlement: Enbridge Energy, LP, 81816

Filings:

Arkansas River Power Authority, 81816–81817 Martha Coakley, Massachusetts Attorney General; et al., v. Bangor Hydro-Electric Co., et al., 81818

Federal Reserve System

NOTICES

Changes in Bank Control:

Acquisitions of Shares of a Bank or Bank Holding Company, 81818–81819

Fiscal Service

NOTICES

Prompt Payment Interest Rate; Contract Disputes Act, 81880

Food and Drug Administration

NOTICES Guidance:

Emerging Postmarket Medical Device Signals (Emerging Signals), 81829–81830

Food Safety and Inspection Service NOTICES

2016 Rate Changes for the Basetime, Overtime, Holiday, and Laboratory Services Rates, 81805–81806

Foreign Assets Control Office

RULES

Cyber-Related Sanctions, 81752-81759

General Services Administration RULES

Federal Acquisition Regulations:

- Definition of Multiple-Award Contract, 81887–81888 Federal Acquisition Circular 2005–86; Small Entity Compliance Guide, 81896–81897
- Federal Acquisition Circular 2005–86; Introduction, 81886
- New Designated Countries Montenegro and New Zealand, 81892–81894
- Sole Source Contracts for Women-Owned Small Businesses, 81888–81892

Trade Agreements Thresholds, 81894-81896

Gulf Coast Ecosystem Restoration Council NOTICES

Funded Priorities List; Requests for Applications: Council-Selected Restoration Component Funded Priorities List Grant and Interagency Agreement Application Requirements, 81819–81824

Health and Human Services Department

See Agency for Healthcare Research and Quality See Centers for Medicare & Medicaid Services See Food and Drug Administration See National Institutes of Health See Substance Abuse and Mental Health Services Administration

Homeland Security Department

PROPOSED RULES

Retention of EB–1, EB–2, and EB–3 Immigrant Workers and Program Improvements Affecting High-Skilled Nonimmigrant Workers, 81900–81945

Housing and Urban Development Department NOTICES

Affirmatively Furthering Fair Housing Assessment Tool, 81840–81856

Privacy Act; Systems of Records, 81837-81840

Industry and Security Bureau

RULES

Commerce Control List; CFR Correction, 81744 Control Policy: End-User and End-Use Base; CFR Correction, 81744

Interior Department

See National Park Service

Judicial Conference of the United States

NOTICES Hearings:

Judicial Conference Advisory Committee on the Federal Rules of Bankruptcy Procedure; Cancellation, 81857

Justice Department

NOTICES

Proposed Consent Decrees under the Clean Water Act, 81857–81862

Library of Congress

See Copyright Office, Library of Congress

Millennium Challenge Corporation

NOTICES

Report on the Selection of Eligible Countries for Fiscal Year 2016, 81868–81870

National Aeronautics and Space Administration RULES

- Federal Acquisition Regulations:
 - Definition of Multiple-Award Contract, 81887–81888 Federal Acquisition Circular 2005–86; Small Entity Compliance Guide, 81896–81897
 - Federal Acquisition Circular 2005–86; Introduction, 81886
 - New Designated Countries Montenegro and New Zealand, 81892–81894
 - Sole Source Contracts for Women-Owned Small Businesses, 81888–81892
 - Trade Agreements Thresholds, 81894-81896

NOTICES

Intents to Grant Exclusive Licenses, 81871

National Credit Union Administration RULES

Share Insurance and Appendix; CFR Correction, 81738

National Institute of Food and Agriculture RULES

Biotechnology Risk Assessment Research Grants Program; CFR Correction, 81738

Special Research Grants Program; CFR Correction, 81738

National Institutes of Health

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Framingham Heart Study, 81830–81832

Meetings:

National Advisory Council on Alcohol Abuse and Alcoholism, 81833–81834

National Cancer Institute, 81834-81835

National Center for Complementary and Integrative Health, 81833

- National Institute of Allergy and Infectious Diseases, 81832–81833
- National Institute of Diabetes and Digestive and Kidney Diseases, 81835

National Institute on Drug Abuse, 81832, 81834-81835

National Labor Relations Board

NOTICES

Meetings; Sunshine Act, 81871

National Oceanic and Atmospheric Administration RULES

- Atlantic Highly Migratory Species; North Atlantic Swordfish Fishery, 81770–81773
- Magnuson-Stevens Act Provisions; Fisheries Off West Coast States:

Pacific Coast Groundfish Fishery; 2015–2016 Biennial Specifications and Management Measures; Inseason Adjustments, 81773–81784

PROPOSED RULES

Fisheries of the Exclusive Economic Zone off Alaska: Fixed-Gear Commercial Halibut and Sablefish Fisheries; Bering Sea and Aleutian Islands Crab Rationalization Program; Cost Recovery Authorized Payment Methods, 81798–81804

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 81809–81810

Fisheries Off West Coast States:

Pacific Coast Groundfish Fishery; Trawl Rationalization Program; 2016 Cost Recovery, 81808–81809

Meetings:

Pacific Fishery Management Council, 81806–81807 National Estuarine Research Reserve System, 81807–81808

National Park Service

Environmental Impact Statements; Availability, etc.: Final White-tailed Deer Management Plan, Fire Island National Seashore, NY, 81856–81857

National Science Foundation

NOTICES

Permits Issued under the Antarctic Conservation Act, 81871

Nuclear Regulatory Commission

NOTICES

Exemptions:

Entergy Operations, Inc., Vermont Yankee Nuclear Power Station, 81872–81875

Rural Business–Cooperative Service

RULES

Construction and Repair; CFR Correction, 81737-81738

Rural Housing Service

RULES

Construction and Repair; CFR Correction, 81737–81738 Direct Single Family Housing Loans and Grants; CFR Correction, 81738

Rural Utilities Service

RULES

Construction and Repair; CFR Correction, 81737–81738 Electric System Construction Policies and Procedures; CFR Correction, 81737

Securities and Exchange Commission PROPOSED RULES

Transfer Agent Regulations, 81948-82004

State Department

NOTICES

Requests for Information: 2016 Trafficking in Persons Report, 81875–81878

Substance Abuse and Mental Health Services Administration

NOTICES

Commission of a Surgeon General's Report on Substance Use, Addiction, and Health, 81836

Meetings:

Center for Mental Health Services National Advisory Council, 81836–81837

Surface Transportation Board

NOTICES

Acquisition and Operation Exemptions: Roanoke Southern, LLC from Norfolk Southern Railway

Co., 81879–81880 Acquisitions and Operation Exemptions:

Ohio River Partners, LLC from Hannibal Development, LLC, 81878–81879

Continuance in Control Exemptions:

Fortress Investment Group, LLC; Ohio River Partners, LLC, 81879

Release of Waybill Data, 81879

Transportation Department

See Federal Aviation Administration See Surface Transportation Board

Treasury Department

See Fiscal Service See Foreign Assets Control Office

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 81880–81882

Veterans Affairs Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Requirement to Present Certain Health Information for a Service Dog, 81883 Transfer of Scholastic Credit; Schools, 81882–81883

Separate Parts In This Issue

Part II

Defense Department, 81886–81897

General Services Administration, 81886–81897

National Aeronautics and Space Administration, 81886– 81897

Part III

Homeland Security Department, 81900-81945

Part IV

Securities and Exchange Commission, 81948-82004

Part V

Reader Aids

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to http:// listserv.access.gpo.gov and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.

Agriculture Department, Agricultural Marketing Service, 82006–82035

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

7 CFR	
457	
900 984	.82006
1150 (2 documents)	81737,
1160	82006
1205	.82006
1206 1207	
1208	.82006
1209 1210	
1212	.82006
1214 1215	
1216	
1217 1218	
1219 1220	
1221	.82006
1222 1230	.82006
1250	.82006
1260 1280	
1430	.81737
1726 1924 (2 documents)	.81737 .81737
3400	.81738
3415 3550	.81738
8 CFR	
Proposed Rules:	
204 205	.81900
214 245	.81900
245	
274a	
274a 10 CFR Proposed Rules:	.81900
274a 10 CFR Proposed Rules: 430	.81900
274a 10 CFR Proposed Rules: 430 12 CFR 325	.81900 .81785 .81738
274a 10 CFR Proposed Rules: 430 12 CFR 325 745.	.81900 .81785 .81738
274a 10 CFR Proposed Rules: 430 12 CFR 325 745 14 CFR	.81900 .81785 .81738 .81738
274a 10 CFR Proposed Rules: 430 12 CFR 325 745 14 CFR 39 (2 documents)	.81900 .81785 .81738 .81738
274a 10 CFR Proposed Rules: 430 12 CFR 325 14 CFR 39 (2 documents) Proposed Rules:	.81900 .81785 .81738 .81738 81738, 81738, 81742
274a 10 CFR Proposed Rules: 430 12 CFR 325 745 14 CFR 39 (2 documents)	.81900 .81785 .81738 .81738 .81738, 81742 81786,
274a 10 CFR Proposed Rules: 430 12 CFR 325 745 14 CFR 39 (2 documents) Proposed Rules: 39 (4 documents) 81788, 81792, 15 CFR	.81900 .81785 .81738 .81738 .81738 .81738, 81742 81786, 81795
274a 10 CFR Proposed Rules: 430 12 CFR 325 14 CFR 39 (2 documents) Proposed Rules: 39 (4 documents) 81788, 81792, 15 CFR 744 (2 documents)	.81900 .81785 .81738 .81738 .81738 .81738, 81742 81786, 81795
274a 10 CFR Proposed Rules: 430 12 CFR 325 14 CFR 39 (2 documents) Proposed Rules: 39 (4 documents) 81788, 81792, 15 CFR 744 (2 documents) 17 CFR	.81900 .81785 .81738 .81738 .81738 .81738, 81742 81786, 81795
274a	.81900 .81785 .81738 .81738 .81738, 81742 81786, 81795 .81744
274a 10 CFR Proposed Rules: 430 12 CFR 325 745 14 CFR 39 (2 documents) Proposed Rules: 39 (4 documents) 81788, 81792, 15 CFR 744 (2 documents) 17 CFR Proposed Rules: 240 18 CFR	.81900 .81785 .81738 .81738 .81738 .81742 .81786, .81795 .81744 .81948
274a	.81900 .81785 .81738 .81738 .81738 .81742 .81786, .81795 .81744 .81948
274a 10 CFR Proposed Rules: 430 12 CFR 325 745 14 CFR 39 (2 documents) Proposed Rules: 39 (4 documents) 81788, 81792, 15 CFR 744 (2 documents) 17 CFR Proposed Rules: 240 18 CFR	.81900 .81785 .81738 .81738 .81738, 81742 81786, 81795 .81744 .81948 .81744
274a	.81900 .81785 .81738 .81738 .81738 .81742 81786, 81795 .81744 .81948 .81744 .81752
274a	.81900 .81785 .81738 .81738 .81738 .81742 .81786, .81744 .81948 .81744 .81752 .81759
274a	.81900 .81785 .81738 .81738 81738 81742 81786, 81742 .81744 .81744 .81744 .81752 .81759 .81767
274a	.81900 .81785 .81738 .81738 81738 81742 81786, 81742 .81744 .81744 .81744 .81752 .81759 .81767
274a	.81900 .81785 .81738 .81738 81738 81742 81786, 81742 .81744 .81744 .81744 .81752 .81759 .81767 .81769
274a	.81900 .81785 .81738 .81738 81738 81742 81786, 81795 .81744 .81948 .81744 .81752 .81759 .81767 .81769 81886, 81896

81888 481888 681888 1881888 1981888 22 (2 documents)81892, 81894 25 (2 documents)81892, 81894 52 (3 documents)81888,	, , , , , , ,
81892, 81894	ŀ
50 CFR	
635)
66081773	3
Proposed Rules:	
67981798	3
68081798	3