

FEDERAL REGISTER

Vol. 81 Monday,

No. 39 February 29, 2016

Pages 10057-10432

OFFICE OF THE FEDERAL REGISTER



The FEDERAL REGISTER (ISSN 0097-6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The FEDERAL REGISTER provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see www.ofr.gov.

The seal of the National Archives and Records Administration authenticates the Federal Register as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the Federal Register shall be judicially noticed.

The Federal Register is published in paper and on 24x microfiche. It is also available online at no charge at www.fdsys.gov, a service of the U.S. Government Publishing Office.

The online edition of the Federal Register is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 or 866-512-1800 (tall free). F-mail approach to be contact Center. 1800 (toll free). E-mail, gpocusthelp.com.

The annual subscription price for the Federal Register paper edition is \$749 plus postage, or \$808, plus postage, for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see bookstore.gpo.gov.

There are no restrictions on the republication of material appearing in the **Federal Register**.

How To Cite This Publication: Use the volume number and the page number. Example: 81 FR 12345.

Postmaster: Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche 202-512-1800 Assistance with public subscriptions 202-512-1806

General online information

202-512-1530; 1-888-293-6498

Single copies/back copies:

Paper or fiche 202-512-1800 Assistance with public single copies 1-866-512-1800 (Toll-Free)

FEDERAL AGENCIES

Subscriptions:

Assistance with Federal agency subscriptions:

Email FRSubscriptions@nara.gov Phone 202-741-6000



Contents

Federal Register

Vol. 81, No. 39

Monday, February 29, 2016

Agricultural Marketing Service

RULES

Livestock Mandatory Reporting:
Lamb Reporting Requirements, 10057–10063
PROPOSED RULES

Reauthorization of Livestock Mandatory Reporting and Revision of Swine and Lamb Reporting Requirements, 10132–10138

Secretary's Decision and Referendum Order on Proposed Marketing Agreement and Order No. 986:

Pecans Grown in the States of Alabama, Arkansas, Arizona, California, Florida, Georgia, Kansas, Louisiana, Missouri, Mississippi, North Carolina, New Mexico, Oklahoma, South Carolina, and Texas, 10138–10152

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Commodities Covered by the Livestock Mandatory Reporting Act, 10205–10206

Agriculture Department

See Agricultural Marketing Service

See Animal and Plant Health Inspection Service

See Farm Service Agency

See Food and Nutrition Service

See Forest Service

See National Institute of Food and Agriculture

Air Force Department

NOTICES

Meetings:

U.S. Air Force Scientific Advisory Board, 10222

Animal and Plant Health Inspection Service NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Horse Protection Regulations, 10206–10207

Centers for Disease Control and Prevention

Issuance of Final Publication, 10250

Centers for Medicare & Medicaid Services RULES

Basic Health Program; Federal Funding Methodology for Program Years 2017 and 2018, 10091–10105

Coast Guard

RULES

Drawbridge Operations:

Lake Washington Ship Canal, Seattle, WA, 10086 Long Creek and Sloop Channel, Hempstead, NY, 10086– 10087

PROPOSED RULES

Special Anchorage Areas:

Marina del Rey Harbor, CA, 10156-10158

Commerce Department

See Economic Development Administration See Industry and Security Bureau

Comptroller of the Currency

RULES

Expanded Examination Cycle for Certain Small Insured Depository Institutions and U.S. Branches and Agencies of Foreign Banks, 10063–10070

See National Oceanic and Atmospheric Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Consumer Protections for Depository Institution Sales of Insurance, 10363–10364

Funding and Liquidity Risk Management, 10364-10366

Copyright Royalty Board

NOTICES

Distribution of 2014 Cable Royalty Funds, 10281-10282

Defense Department

See Air Force Department See Engineers Corps

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 10222–10223 Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Payments, 10249-10250

Economic Development Administration NOTICES

Meetings:

National Advisory Council on Innovation and Entrepreneurship, 10213–10214

Education Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Part 601 Preferred Lender Arrangements, 10231–10232 Applications for New Awards:

Educational Technology, Media, and Materials for Individuals with Disabilities—Stepping-up Technology Implementation, 10223–10231

Indian Education Discretionary Grants Programs— Demonstration Grants for Indian Children Program, 10232–10239

Employee Benefits Security Administration NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: On the Road to Retirement Surveys, 10280–10281

Energy Department

PROPOSED RULES

Meetings:

Appliance Standards and Rulemaking Federal Advisory Committee, 10152–10153

Engineers Corps

RULES

Danger Zones and Restricted Areas:

Atlantic Ocean South of Entrance to Chesapeake Bay off Camp Pendleton, VA; Firing Range, 10087–10088

Environmental Protection Agency

RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

Virginia; Prevention of Significant Deterioration; Fine Particulate Matter, 10088–10091

PROPOSED RULES

Addition of a Subsurface Intrusion Component to the Hazard Ranking System, 10372–10432

Air Quality State Implementation Plans; Approvals and Promulgations:

Kansas; 2015 Kansas State Implementation Plan for the 2008 Lead Standard, 10162–10168

Missouri; 2008 Lead Standard, 10182-10188

Puerto Rico—Attainment Demonstration for the Arecibo Lead Nonattainment Area, 10159–10162

Rhode Island—Infrastructure Requirements, 10168–10181 Virginia; Prevention of Significant Deterioration; Fine Particulate Matter (PM2.5), 10181–10182

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

NSPS for Grain Elevators, Renewal, 10241

NSPS for Small Municipal Waste Combustors, Renewal, 10239

NSPS for Stationary Combustion Turbines, 10239–10240 Regional Monitoring Networks to Detect Changing Baselines in Freshwater Wadeable Streams, 10240–10241

Farm Service Agency

RULES

Direct Farm Ownership Microloan; Correction, 10063

Federal Aviation Administration

RULES

Airworthiness Directives:

Fokker Services B.V. Airplanes, 10070–10072 The Boeing Company Airplanes, 10074–10077 The Boeing Company Model 757 200 Series Airplanes,

10072–10074

Standard Instrument Approach Procedures, and Takeoff Minimums and Obstacle Departure Procedures, 10081– 10083

Federal Communications Commission

RULES

Expansion of Online Public File Obligations to Cable and Satellite TV Operators and Broadcast and Satellite Radio Licensees, 10105–10126

NOTICES

Meetings:

Communications Security, Reliability, and
Interoperability Council, 10246–10247

Promoting the Availability of Diverse and Independent Sources of Video Programming, 10241–10246

Federal Deposit Insurance Corporation

Expanded Examination Cycle for Certain Small Insured Depository Institutions and U.S. Branches and Agencies of Foreign Banks, 10063–10070

Federal Financial Institutions Examination Council NOTICES

Meetings:

Appraisal Subcommittee, 10247

Federal Maritime Commission PROPOSED RULES

Amendments to Regulations Governing Service Contracts and NVOCC Service Arrangements, 10198–10204

Ocean Common Carrier and Marine Terminal Operator Agreements Subject to the Shipping Act of 1984, 10188–10198

Federal Motor Carrier Safety Administration

NOTICES

Meetings; Sunshine Act, 10358

Federal Railroad Administration

RULES

Positive Train Control Systems, 10126-10131

Federal Reserve System

RULES

Expanded Examination Cycle for Certain Small Insured Depository Institutions and U.S. Branches and Agencies of Foreign Banks, 10063–10070 NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 10248–10249 Changes in Bank Controls:

Acquisitions of Shares of a Bank or Bank Holding Company, 10247–10248

Federal Transit Administration

NOTICES

Circulars:

Award Management Requirements, 10358-10363

Financial Crimes Enforcement Network NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Requirement for Information Sharing Between Government Agencies and Financial Institutions, 10366–10367

Fish and Wildlife Service

NOTICES

Application for Enhancement of Survival Permit:
Michigan Department of Natural Resources; Proposed
Programmatic Candidate Conservation Agreement
With Assurances for the Eastern Massasauga
Rattlesnake in Michigan; Correction, 10273

Endangered and Threatened Species Permit Applications, 10271-10273

Environmental Assessments; Availability, etc.:

Draft Programmatic Candidate Conservation Agreement with Assurances, Receipt of Application for Enhancement of Survival Permit for the Fisher in Western Washington, 10269–10271

Food and Drug Administration NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Adverse Event Reporting; Electronic Submissions, 10252–10256

Food Additive Petitions and Investigational Food Additive Exemptions, 10250–10252 Guidance for Industry and Food and Drug Administration Staff; Section 905(j) Reports; Demonstrating Substantial Equivalence for Tobacco Products and Demonstrating the Substantial Equivalence of a New Tobacco Product; Responses to Frequently Asked Questions, 10250

National Direct-to-Consumer Advertising Survey, 10257– 10259

Research and Evaluation Survey for the Public Education Campaign on Tobacco Among LGBT, 10256

Draft Tribal Consultation Policy, 10256–10257 Guidance for Industry:

Requirements for Transactions with First Responders under Section 582 of the Federal Food, Drug, and Cosmetic Act—Compliance Policy, 10260–10261 Meetings:

Medical Devices—Quality Systems Survival; Success Strategies for Production and Process Controls/ Corrective and Preventative Action; Public Workshop, 10259–10260

Food and Nutrition Service

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 10207–10208

Forest Service

NOTICES

Meetings:

El Dorado County Resource Advisory Committee, 10210–10211

Lake Tahoe Basin Federal Advisory Committee, 10209– 10210

Southwest Idaho Resource Advisory Committee, 10209

General Services Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Payments, 10249–10250

Health and Human Services Department

See Centers for Disease Control and Prevention See Centers for Medicare & Medicaid Services See Food and Drug Administration

See National Institutes of Health

Homeland Security Department

See Coast Guard

See U.S. Citizenship and Immigration Services

See U.S. Customs and Border Protection

See U.S. Immigration and Customs Enforcement

Indian Affairs Bureau

NOTICES

Model Indian Juvenile Code, 10273-10274

Industry and Security Bureau

RULES

Updated Legal Authority Citations, 10083–10086 NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Offsets in Military Exports, 10214

Simple Network Application Process and Multipurpose Application Form, 10215–10216

Title of Collection License Exemptions and Exclusions, 10214–10215

Interior Department

See Fish and Wildlife Service

See Indian Affairs Bureau

See Land Management Bureau

See National Indian Gaming Commission

See National Park Service

International Trade Commission

NOTICES

Antidumping or Countervailing Duty Investigations, Orders, or Reviews:

Narrow Woven Ribbons with Woven Selvedge from China and Taiwan; Scheduling of Full Five-Year Reviews, 10279–10280

Complaints:

Certain Nanopores and Products Containing Same, DN 3123, 10278–10279

Investigations; Determinations, Modifications, and Rulings, etc.:

Certain Diaper Disposal Systems and Components Thereof, Including Diaper Refill Cassettes, 10277– 10278

Justice Department

See Prisons Bureau

Labor Department

See Employee Benefits Security Administration

Land Management Bureau

NOTICES

Final Boundaries:

Crooked Wild and Scenic River, Segment B, Prineville District, Crook County, OR, 10275

Invitation to Participate Coal Exploration License Application MTM 107855, Montana, 10275–10276 Plats of Survey:

Alaska, 10274

Library of Congress

See Copyright Royalty Board

Mississippi River Commission

NOTICES

Meetings; Sunshine Act, 10282

National Aeronautics and Space Administration NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Payments, 10249–10250

National Indian Gaming Commission

NOTICES

2016 Preliminary Fee Rate and Fingerprint Fees, 10276

National Institute of Food and Agriculture

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 10211–10213

National Institutes of Health

NOTICES

Meetings:

Center for Scientific Review, 10263 National Heart, Lung, and Blood Institute, 10262 National Institute of Arthritis and Musculoskeletal and

Skin Diseases, 10262

National Institute of Neurological Disorders and Stroke, 10264

National Institute on Drug Abuse, 10262-10263

National Oceanic and Atmospheric Administration NOTICES

International Affairs:

U.S. Fishing Opportunities in the Northwest Atlantic Fisheries Organization Regulatory Area, 10218–10222 Meetings:

Gulf of Mexico Fishery Management Council, 10217– 10218

Mid-Atlantic Fishery Management Council, 10216 New England Fishery Management Council, 10216

National Park Service

NOTICES

National Register of Historic Places:

Notification of Extension of Comment Period for Pending Nomination of Chi'chil Bildagoteel (Oak Flats) Historic District, 10276

Pending Nominations and Related Actions, 10277

Nuclear Regulatory Commission NOTICES

Guidance:

Mitigation Strategies for Beyond-Design-Basis External Events, 10283–10284

License Amendment Applications:

Strata Energy, Inc., Ross In Situ Recovery Project, 10285– 10289

Meetings:

Advisory Committee on Reactor Safeguards, 10284–10285 Meetings; Sunshine Act, 10282–10283

Office of National Drug Control Policy NOTICES

Designation of 14 Counties as High Intensity Drug Trafficking Areas, 10289

Overseas Private Investment Corporation NOTICES

Meetings; Sunshine Act, 10289

Pension Benefit Guaranty Corporation NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Administrative Appeals, 10289–10290

Personnel Management Office

RULES

Federal Long Term Care Insurance Program Eligibility; Corrections, 10057

Postal Service

PROPOSED RULES

Requirements for Authority to Manufacture and Distribute Postage Evidencing Systems, 10158–10159

Prisons Bureau PROPOSED RULES

Use of Chemical Agents or Other Less-Than-Lethal Force in Immediate Use of Force Situations, 10153–10155

Securities and Exchange Commission NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 10305 Joint Industry Plans:

Filing of the Tenth Amendment to the National Market System Plan to Address Extraordinary Market Volatility by BATS Exchange, Inc., BATS Y-Exchange, Inc., Chicago Stock Exchange, Inc., et al., 10315–10345

Self-Regulatory Organizations; Proposed Rule Changes:

BATS Exchange, Inc., 10345-10350

BATS Y-Exchange, Inc., 10310-10315

EDGX Exchange, Inc., 10300-10305

Financial Industry Regulatory Authority, Inc., 10290– 10299

NYSE MKT, LLC, 10308-10309

Trade Representative, Office of United States NOTICES

2015/2016 Generalized System of Preferences Annual Product Review, 10356–10358

Transportation Department

See Federal Aviation Administration See Federal Motor Carrier Safety Administration See Federal Railroad Administration See Federal Transit Administration

Treasury Department

See Comptroller of the Currency
See Financial Crimes Enforcement Network
NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 10367–10369

U.S. Citizenship and Immigration Services NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Affidavit of Support, 10268–10269

U.S. Customs and Border Protection NOTICES

Automated Commercial Environment as the Sole CBP-Authorized Electronic Data Interchange System for Processing Certain Electronic Entry and Entry Summary Filings, 10264–10267

U.S. Immigration and Customs Enforcement NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Generic Clearance for the Collection of Qualitative Feedback on Agency Service Delivery; Reinstatement, Without Change, 10267–10268

Meetings:

Advisory Committee on Family Residential Centers, 10267

U.S.-China Economic and Security Review Commission NOTICES

Meetings:

Security Review Commission; Hearing, 10369-10370

Veterans Affairs Department

NOTICES

Meetings:

Genomic Medicine Program Advisory Committee, 10370 Geriatrics and Gerontology Advisory Committee, 10370

Separate Parts In This Issue

Part II

Environmental Protection Agency, 10372–10432

Reader Aids

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to http:// listserv.access.gpo.gov and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

5 CFR 875	10057
	10057
7 CFR 59	10057
764	
Proposed Rules:	.0000
59	10132
986	
10 CFR	
Proposed Rules:	
430	10152
12 CFR	
4	10063
208	
211337	
347	10063
390	10063
14 CFR	
39 (3 documents)1	0070,
10072, 97 (2 documents)1	10074
37 (2 documents)	10081
15 CFR	10001
700	10083
701	
702	
705	
730 732	
734	
736	
738	
740 742	
743	
	10000
744	10083
744 746	10083 10083
744	10083 10083 10083
744	10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083 10083
744	10083 10083

46 CFR	
Proposed Rules:	
501	10188
530	
531	10198
535	10188
47 CFR	
25	10105
73 (2 documents)	10105
76	10105
49 CFR	
236	10126