



# FEDERAL REGISTER

---

Vol. 81

Wednesday,

No. 221

November 16, 2016

Pages 80563–80988

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097-6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see [www.ofr.gov](http://www.ofr.gov).

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at [www.fdsys.gov](http://www.fdsys.gov), a service of the U.S. Government Publishing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, [gpocusthelp.com](mailto:gpocusthelp.com).

The annual subscription price for the **Federal Register** paper edition is \$749 plus postage, or \$808, plus postage, for a combined **Federal Register**, **Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see [bookstore.gpo.gov](http://bookstore.gpo.gov).

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 81 FR 12345.

**Postmaster:** Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 202-512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche 202-512-1800  
Assistance with public single copies 1-866-512-1800  
(Toll-Free)

### FEDERAL AGENCIES

#### Subscriptions:

Assistance with Federal agency subscriptions:

Email [FRSubscriptions@nara.gov](mailto:FRSubscriptions@nara.gov)  
Phone 202-741-6000



# Contents

Federal Register

Vol. 81, No. 221

Wednesday, November 16, 2016

## Agriculture Department

See Food Safety and Inspection Service

## Alcohol, Tobacco, Firearms, and Explosives Bureau

### NOTICES

Commerce in Explosives:

2016 Annual List of Explosive Materials, 80684–80686

## Bureau of Safety and Environmental Enforcement

### RULES

Oil and Gas and Sulfur Operations on the Outer

Continental Shelf:

Decommissioning Costs for Pipelines, 80587–80592

### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Sulfur Operations, 80679–80682

## Census Bureau

### NOTICES

Charter Renewals:

Federal Economic Statistics Advisory Committee, 80632–80633

Meetings:

Federal Economic Statistics Advisory Committee, 80633

## Centers for Disease Control and Prevention

### NOTICES

Meetings:

Advisory Council for the Elimination of Tuberculosis, 80665

Board of Scientific Counselors, Office of Public Health Preparedness and Response, 80664–80665

## Centers for Medicare & Medicaid Services

### RULES

Medicare and Medicaid Programs:

Emergency Preparedness Requirements for Medicare and Medicaid Participating Providers and Suppliers; Correction, 80594

### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 80665–80666

## Coast Guard

### PROPOSED RULES

Safety Zones:

Vigor Industrial Drydock Movement, West Duwamish Waterway; Seattle, WA, 80621–80624

## Commerce Department

See Census Bureau

See Foreign-Trade Zones Board

See International Trade Administration

See National Oceanic and Atmospheric Administration

### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 80633–80634

## Commodity Futures Trading Commission

### RULES

Chief Compliance Officer Annual Report Requirements for Futures Commission Merchants, Swap Dealers, and Major Swap Participants: Filing Dates, 80563–80567

## Comptroller of the Currency

### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Company-Run Annual Stress Test Reporting Template and Documentation for Covered Institutions with Total Consolidated Assets of \$50 Billion or More, 80717–80719

Conversion Applications; Approvals:

Community Savings, Caldwell, OH, 80719

## Defense Department

### NOTICES

Meetings:

Judicial Proceedings Since Fiscal Year 2012 Amendments Panel, 80650–80651

## Education Department

### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Common Core of Data School-Level Finance Survey 2016–2018, 80651–80652

## Energy Department

See Federal Energy Regulatory Commission

### PROPOSED RULES

Safeguarding of Restricted Data by Access Permittees, 80612–80618

### NOTICES

Authorizations to Export and Import Liquefied Natural Gas: Bluewater Gas Storage, LLC, et al., 80652–80653

Meetings:

Environmental Management Site-Specific Advisory Board, Hanford, 80653–80654

Proposed Subsequent Arrangement, 80653

## Environmental Protection Agency

### RULES

Allocations of Cross-State Air Pollution Rule Allowances from New Unit Set-Asides for the 2016 Compliance Year, 80593

### PROPOSED RULES

Addition of Nonylphenol Ethoxylates Category:

Community Right-to-Know Toxic Chemical Release Reporting, 80624–80629

Renewables Enhancement and Growth Support Rule, 80828–80980

### NOTICES

Certain New Chemicals:

Statements of Findings for October 2016, 80662–80664

Environmental Impact Statements; Availability, etc.:

Weekly Receipts, 80664

**Federal Aviation Administration****PROPOSED RULES**

Establishment of Class E Airspace:

Denver, CO, 80620–80621

Wessington Springs, SD, 80618–80620

**Federal Communications Commission****RULES**

Telephone Consumer Protection Act, 80594–80608

**Federal Election Commission****NOTICES**

Meetings; Sunshine Act, 80664

**Federal Emergency Management Agency****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Preparedness Grants—Tribal Homeland Security Grant Program, 80675–80676

Preparedness Grants—Urban Areas Security Initiative Nonprofit Security Grant Program, 80675

**Federal Energy Regulatory Commission****NOTICES**

Applications:

Kaukauna Utilities, 80662

South Carolina Public Service Authority, 80656–80657

Texas Eastern Transmission, LP, 80658–80659

Combined Filings, 80654–80656, 80659–80660

Environmental Impact Statements; Availability, etc.:

PennEast Pipeline Company, LLC, 80654

Initial Market-Based Rate Filings Including Requests for

Blanket Section 204 Authorizations:

SR South Loving LLC, 80657–80658

License Transfer Applications:

Essential Power Massachusetts, LLC, Nautilus Hydro, LLC, 80656

Meetings:

Kinetica Energy Express, LLC; Technical Conference, 80654

Meetings; Sunshine Act, 80660–80662

Refund Effective Dates:

Central Hudson Gas and Electric Corp., Tucson Electric Power Co., UNS Electric, Inc., UniSource Energy Development Co., 80660

Requests for Waivers:

Tesoro Great Plains Gathering and Marketing LLC, 80655–80656

**Federal Highway Administration****NOTICES**

Fixing America's Surface Transportation Act:

Study on Performance of Bridges, 80712–80713

Surface Transportation Project Delivery Program:

Renewal Package from the State of California; Proposed Memorandum of Understanding Assigning

Environmental Responsibilities to the State, 80708–80710

State of Utah; Application, 80710–80712

**Federal Railroad Administration****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 80714–80716

Positive Train Control Safety Plan Approval and System Certification:

National Railroad Passenger Corporation—Amtrak, 80713–80714

**Food and Drug Administration****RULES**

Refuse to Accept Procedures for Premarket Tobacco Product Submissions; Withdrawal, 80567

**NOTICES**

Site Visit Training Program for Office of Pharmaceutical Quality Staff, 80666–80667

**Food Safety and Inspection Service****NOTICES**

Nutrition Facts Label Compliance, 80631–80632

**Foreign-Trade Zones Board****NOTICES**

Proposed Production Activities:

voestalpine Texas, LLC, Foreign-Trade Zone 122, Corpus Christi, TX, 80634–80635

Subzone Applications:

Aceros de America, Inc., Foreign-Trade Zone 61, San Juan, PR, 80635

Subzone Approvals:

ASICS America Corp., Byhalia, MS, 80635

Subzone Expansion; Applications:

Huntington Ingalls Industries, Subzone 92B, Pascagoula, MS, 80635

**Health and Human Services Department***See* Centers for Disease Control and Prevention*See* Centers for Medicare & Medicaid Services*See* Food and Drug Administration*See* National Institutes of Health**Historic Preservation, Advisory Council****NOTICES**

Policy Statements:

Historic Preservation and Community Revitalization, 80669–80675

**Homeland Security Department***See* Coast Guard*See* Federal Emergency Management Agency**NOTICES**

Meetings:

Homeland Security Advisory Council, 80677–80678

The President's National Security Telecommunications Advisory Committee, 80676–80677

**Housing and Urban Development Department****RULES**

Establishing a More Effective Fair Market Rent System; Using Small Area Fair Market Rents in the Housing Choice Voucher Program Instead of the Current 50th Percentile FMRs, 80567–80587

Violence Against Women Reauthorization Act of 2013:

Implementation in HUD Housing Programs, 80724–80825

**NOTICES**

Small Area Fair Market Rents in Housing Choice Voucher Program Values for Selection Criteria and Metropolitan Areas Subject to Small Area Fair Market Rents, 80678–80679

**Interior Department***See* Bureau of Safety and Environmental Enforcement*See* Surface Mining Reclamation and Enforcement Office**Internal Revenue Service****RULES**

Section 707 Regarding Disguised Sales, Generally; Correction, 80587

**International Trade Administration****NOTICES**

Antidumping or Countervailing Duty Investigations, Orders, or Reviews:

Carbon and Certain Alloy Steel Wire Rod from Mexico, 80638–80640

Certain Large Diameter Carbon and Alloy Seamless Standard, Line, and Pressure Pipe (Over 4.5 Inches) from Japan, 80635–80637

Certain Small Diameter Carbon and Alloy Seamless Standard, Line, and Pressure Pipe (Under 4.5 Inches) from Japan, 80640–80641

Sunset Reviews, 80637–80638

Export Trade Certificates of Review, 80637

Trade Missions:

Smart Technologies; Taiwan and Hong Kong with an Optional Stop in Guangzhou China, 80641–80643

**International Trade Commission****NOTICES**

Investigations; Determinations, Modifications, and Rulings, etc.:

Welded Stainless Steel Pressure Pipe from India, 80683

Recent Trends in U.S. Services Trade, 2017 Annual Report, 80682–80683

**Justice Department**

See Alcohol, Tobacco, Firearms, and Explosives Bureau

**NOTICES**

Proposed Consent Decrees under CERCLA, 80686

**Legal Services Corporation****NOTICES**

Meetings; Sunshine Act, 80686–80687

**National Institutes of Health****NOTICES**

Meetings:

Center for Scientific Review, 80667–80668

National Institute of Dental and Craniofacial Research, 80668

National Institutes of Health, 80667

**National Oceanic and Atmospheric Administration****RULES**

Fisheries of the Exclusive Economic Zone Off Alaska:

Pacific Cod in the Bering Sea and Aleutian Islands Management Area, 80610–80611

**PROPOSED RULES**

Protection for Hawaiian Spinner Dolphins under the Marine Mammal Protection Act, 80629–80630

**NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Large Pelagic Fishing Survey, 80645–80646

Atlantic Highly Migratory Species:

Exempted Fishing, Scientific Research, Display, Shark Research Fishery, and Chartering Permits; Letters of Acknowledgment, 80646–80649

Meetings:

Atlantic Highly Migratory Species Advisory Panel, 80643–80644

North Pacific Fishery Management Council, 80649–80650

Taking and Importing Marine Mammals:

Elliot Bay Seawall Project in Seattle, WA, 80644–80645

**National Science Foundation****NOTICES**

Meetings:

Advisory Committee for Computer and Information Science and Engineering, 80687–80688

Research Performance Progress Report, 80687

**Nuclear Regulatory Commission****NOTICES**

Test Plans:

Response of Nuclear Power Plant Instrumentation Cables When Exposed to Fire Conditions, 80688–80689

**Postal Regulatory Commission****NOTICES**

New Postal Products, 80689

**Presidential Documents****PROCLAMATIONS**

Special Observances:

American Education Week (Proc. 9540), 80981–80984

Get Smart About Antibiotics Week (Proc. 9541), 80985–80986

National Apprenticeship Week (Proc. 9542), 80987–80988

**Saint Lawrence Seaway Development Corporation****NOTICES**

Meetings:

Advisory Board, 80716

**Securities and Exchange Commission****NOTICES**

Meetings; Sunshine Act, 80706–80707

Self-Regulatory Organizations; Proposed Rule Changes:

Bats EDGX Exchange, Inc., 80705–80706

Chicago Board Options Exchange, Inc., 80689–80691

Miami International Securities Exchange LLC, 80691–80694

NASDAQ PHLX LLC, 80694–80701

NYSE Arca, Inc., 80703–80705

The NASDAQ Stock Market LLC, 80701–80703

**State Department****NOTICES**

Delegations of Authority, 80707

**Surface Mining Reclamation and Enforcement Office****RULES**

Stream Protection Rule:

Final Environmental Impact Statement, 80592–80593

**Trade Representative, Office of United States****NOTICES**

Generalized System of Preferences:

Import Statistics Relating to Competitive Need Limitations, 80707–80708

**Transportation Department**

See Federal Aviation Administration

See Federal Highway Administration

See Federal Railroad Administration

See Saint Lawrence Seaway Development Corporation

**Treasury Department**

See Comptroller of the Currency

See Internal Revenue Service

See United States Mint

**RULES**

## Acquisition Regulations:

Incremental Funding of Fixed-Price, Time-and-Material  
or Labor-Hour Contracts during a Continuing  
Resolution, 80608–80610

**NOTICES**

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals, 80719–80720

**United States Mint****NOTICES**

## Meetings:

Citizens Coinage Advisory Committee, 80720

**Veterans Affairs Department****NOTICES**

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals:

Disability Benefits Questionnaires—Ischemic Heart  
Disease, Hairy Cell and Other B-Cell Leukemia, and  
Parkinson's Disease, 80720–80721

## Meetings:

Veterans' Advisory Committee on Rehabilitation, 80721

---

**Separate Parts In This Issue****Part II**

Housing and Urban Development Department, 80724–80825

**Part III**

Environmental Protection Agency, 80828–80980

**Part IV**

Presidential Documents, 80981–80988

---

**Reader Aids**

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents electronic mailing list, go to <https://public.govdelivery.com/accounts/USGPOOFR/subscriber/new>, enter your e-mail address, then follow the instructions to join, leave, or manage your subscription.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

<b>3 CFR</b>	483.....80594
<b>Proclamations:</b>	484.....80594
9540.....80983	485.....80594
9541.....80985	<b>47 CFR</b>
9542.....80987	64.....80594
<b>10 CFR</b>	<b>48 CFR</b>
<b>Proposed Rules:</b>	1032.....80608
1016.....80612	1052.....80608
<b>14 CFR</b>	<b>50 CFR</b>
<b>Proposed Rules:</b>	679.....80610
71 (2 documents) .....80618,	<b>Proposed Rules:</b>
80620	216.....80629
<b>17 CFR</b>	
3.....80563	
<b>21 CFR</b>	
1105.....80567	
<b>24 CFR</b>	
5.....80724	
91.....80724	
92.....80724	
93.....80724	
200.....80724	
247.....80724	
574.....80724	
576.....80724	
578.....80724	
880.....80724	
882.....80724	
883.....80724	
884.....80724	
886.....80724	
888.....80567	
891.....80724	
905.....80724	
960.....80724	
966.....80724	
982 (2 documents) .....80567,	
80724	
983 (2 documents) .....80567,	
80724	
985.....80567	
<b>26 CFR</b>	
1.....80587	
<b>30 CFR</b>	
250.....80587	
700.....80592	
701.....80592	
773.....80592	
774.....80592	
777.....80592	
779.....80592	
780.....80592	
783.....80592	
784.....80592	
785.....80592	
800.....80592	
816.....80592	
817.....80592	
824.....80592	
827.....80592	
<b>33 CFR</b>	
<b>Proposed Rules:</b>	
165.....80621	
<b>40 CFR</b>	
97.....80593	
<b>Proposed Rules:</b>	
79.....80828	
80.....80828	
372.....80624	
<b>42 CFR</b>	
482.....80594	