



# FEDERAL REGISTER

---

Vol. 81

Monday,

No. 224

November 21, 2016

Pages 83107–83622

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097-6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see [www.ofr.gov](http://www.ofr.gov).

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at [www.fdsys.gov](http://www.fdsys.gov), a service of the U.S. Government Publishing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, [gpocusthelp.com](mailto:gpocusthelp.com).

The annual subscription price for the **Federal Register** paper edition is \$749 plus postage, or \$808, plus postage, for a combined **Federal Register**, **Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see [bookstore.gpo.gov](http://bookstore.gpo.gov).

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 81 FR 12345.

**Postmaster:** Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 202-512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche 202-512-1800  
Assistance with public single copies 1-866-512-1800  
(Toll-Free)

### FEDERAL AGENCIES

#### Subscriptions:

Assistance with Federal agency subscriptions:

Email [FRSubscriptions@nara.gov](mailto:FRSubscriptions@nara.gov)  
Phone 202-741-6000



# Contents

## Federal Register

Vol. 81, No. 224

Monday, November 21, 2016

### Agriculture Department

*See* Rural Business-Cooperative Service

#### NOTICES

Meetings:

Council for Native American Farming and Ranching,  
83196

### Alcohol, Tobacco, Firearms, and Explosives Bureau

#### NOTICES

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals:  
Special Agent Medical Preplacement, 83281

### Bonneville Power Administration

#### NOTICES

Bonneville Purchasing Instructions and Bonneville  
Financial Assistance Instructions, 83231–83232

### Coast Guard

#### RULES

Safety Zones:

Great Egg Harbor Bay, Marmora, NJ, 83139–83141

### Commerce Department

*See* Industry and Security Bureau

*See* International Trade Administration

*See* National Oceanic and Atmospheric Administration

*See* Patent and Trademark Office

### Consumer Product Safety Commission

#### PROPOSED RULES

Safety Standard for Portable Generators, 83556–83615

### Copyright Royalty Board

#### RULES

Procedural Regulations:

Rates and Terms for Statutory Licenses; Technical  
Amendment, 83141–83142

### Defense Department

#### NOTICES

Charter Amendments, Establishments or Renewals:

Federal Advisory Committees, 83230

### Education Department

#### NOTICES

Meetings:

President's Advisory Commission on Asian Americans  
and Pacific Islanders, 83230–83231

### Employee Benefits Security Administration

#### NOTICES

Proposed Exemptions from Certain Prohibited Transaction  
Restrictions, 83336–83438

### Energy Department

*See* Bonneville Power Administration

*See* Energy Efficiency and Renewable Energy Office

#### NOTICES

Meetings:

Nuclear Energy Advisory Committee, 83233  
Secretary of Energy Advisory Board, 83233–83234

Requests under Blanket Authorizations:

Chevron U.S.A. Inc., 83232–83233

### Energy Efficiency and Renewable Energy Office

#### NOTICES

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals, 83234–83235

### Environmental Protection Agency

#### RULES

Air Quality State Implementation Plans; Approvals and  
Promulgations:

Alabama; Infrastructure Requirements for the 2010 1-hour  
NO<sub>2</sub> NAAQS, 83142–83144

Arizona; Regional Haze Federal Implementation Plan;  
Reconsideration, 83144–83152

California—South Coast Air Quality Management District;  
Control of Oxides of Nitrogen Emissions from Off-  
Road Diesel Vehicles, 83154–83156

Georgia; Infrastructure Requirements for the 2012 PM<sub>2.5</sub>  
NAAQS, 83156–83157

Kentucky; Infrastructure Requirements for the 2010 1-  
hour NO<sub>2</sub> NAAQS, 83152–83154

Ohio; Redesignation of the Ohio Portion of the Campbell-  
Clermont KY-OH Sulfur Dioxide Nonattainment  
Area, 83158–83160

Pesticide Tolerances:

Endothall, 83163–83169

Quality Assurance Requirements:

Particulate Matter Continuous Emission Monitoring  
Systems at Stationary Sources, 83160–83163

#### PROPOSED RULES

Air Quality State Implementation Plans; Approvals and  
Promulgations:

Oklahoma; Infrastructure and Interstate Transport for the  
2012 Fine Particulate Matter and Interstate Transport  
for the 2010 Sulfur Dioxide National Ambient Air  
Quality Standards, 83184–83189

Quality Assurance Requirements:

Particulate Matter Continuous Emission Monitoring  
Systems at Stationary Sources, 83189–83190

#### NOTICES

Proposed Consent Decree, Clean Air Act Citizen Suit,  
83235–83236

Proposed Settlement Agreements for Recovery of Past  
Response Costs:

Section 9 Lease Site, Coconino County, AZ, 83235

Requests to Voluntarily Cancel Certain Pesticide  
Registrations, 83237–83238

Settlements:

Crowders Mountain Site, Kings Mountain, Gaston  
County, North Carolina, 83236

### Export-Import Bank

#### NOTICES

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals, 83240–83241

Requests for Nominations:

2017 Advisory Committee, 83238–83240

**Federal Aviation Administration****RULES**

Special Conditions:

Pilatus Aircraft, Ltd., Model PC-12, PC-12/45, and PC-12/47 Airplanes, Lithium Batteries, 83112-83114

**PROPOSED RULES**

Airworthiness Directives:

Airbus Helicopters Deutschland GmbH, 83182-83184  
Gulfstream Aerospace Corp. Airplanes, 83180-83182

**NOTICES**

Petitions for Exemption; Summaries:

Boeing Co., 83327-83328

**Federal Communications Commission****NOTICES**

Meetings; Sunshine Act, 83241-83242

**Federal Deposit Insurance Corporation****PROPOSED RULES**

Removal of Transferred OTS Regulations Regarding Consumer Protection in Sales of Insurance, etc., 83174-83180

**NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 83242

**Federal Highway Administration****NOTICES**

Buy America Waivers, 83328-83329

**Federal Maritime Commission****NOTICES**

Meetings; Sunshine Act, 83243

**Federal Railroad Administration****NOTICES**

Applications:

Approval of Discontinuance or Modification of a Railroad Signal System, 83329-83330

Petitions for Waivers of Compliance, 83329-83331

**Federal Reserve System****NOTICES**

Changes in Bank Control:

Acquisitions of Shares of a Bank or Bank Holding Company, 83243

Formations of, Acquisitions by, and Mergers of Bank Holding Companies, 83243

**Fiscal Service****NOTICES**

Rate to Be Used for Federal Debt Collection, and Discount and Rebate Evaluation, 83331-83332

**Fish and Wildlife Service****NOTICES**

Endangered Species Permit Applications, 83278-83279

Meetings:

Trinity River Adaptive Management Working Group, 83278

Service Mitigation Policy, 83440-83492

**Food and Drug Administration****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Preparing a Claim of Categorical Exclusion or an Environmental Assessment for Submission to the Center for Food Safety and Applied Nutrition, 83245-83246

Guidance:

Substantiation for Structure/Function Claims Made in Infant Formula Labels and Labeling, 83243-83244

Report:

Center for Veterinary Medicine Working Group on the Regulation of Animal Drug Availability Act Combination Drug Medicated Feeds, 83244-83245

**General Services Administration****RULES**

Federal Property Management Regulations, 83169

**Geological Survey****NOTICES**

Meetings:

Development of a Database of Greenhouse Gas Emissions Associated with Fossil Fuel Extraction from Federal Lands; Public Briefing, 83279-83280

**Health and Human Services Department**

*See* Food and Drug Administration

*See* National Institutes of Health

**NOTICES**

Privacy Act; Systems of Records, 83246-83250

**Homeland Security Department**

*See* Coast Guard

**Housing and Urban Development Department****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Federal Labor Standards Questionnaire Complaint Intake Form, 83276-83277

Monthly Report of Excess Income and Annual Report of Uses of Excess Income, 83253-83254

Multifamily Family Self-Sufficiency Program Escrow Credit Data, 83277-83278

Allocations, Common Application, Waivers, and

Alternative Requirements for Community Development Block Grant Disaster Recovery Grantees, 83254-83275

Meetings:

Manufactured Housing Consensus Committee; Teleconference, 83275-83276

**Industry and Security Bureau****RULES**

Military Aircraft, Gas Turbine Engines and Related Items License Requirements; Clarifications and Revisions, 83114-83126

**Interior Department**

*See* Fish and Wildlife Service

*See* Geological Survey

*See* National Park Service

*See* Reclamation Bureau

**Internal Revenue Service****NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 83332-83333

Agency Information Collection Activities; Proposals, Submissions, and Approvals:  
Regulation Project, 83332

#### **International Trade Administration**

##### **NOTICES**

Antidumping or Countervailing Duty Investigations, Orders, or Reviews:  
Certain Cased Pencils from the People's Republic of China; Administrative Review and Partial Rescission; 2014–2015, 83201–83202

#### **Justice Department**

See Alcohol, Tobacco, Firearms, and Explosives Bureau

#### **Labor Department**

See Employee Benefits Security Administration

#### **Library of Congress**

See Copyright Royalty Board

#### **National Credit Union Administration**

##### **NOTICES**

Privacy Act; Systems of Records, 83281–83284

#### **National Institutes of Health**

##### **NOTICES**

Meetings:

Center for Scientific Review, 83250–83252  
National Cancer Institute, 83251  
National Heart, Lung, and Blood Institute, 83250  
National Institute of Allergy and Infectious Diseases, 83253  
National Institute of Environmental Health Sciences, 83252–83253  
National Institute on Drug Abuse, 83250  
Recombinant DNA Advisory Committee, 83251–83252

#### **National Labor Relations Board**

##### **RULES**

Exempt Amended System of Records:  
Certain Provisions of the Privacy Act, 83135–83137

##### **NOTICES**

Privacy Act; Systems of Records, 83284–83287

#### **National Oceanic and Atmospheric Administration**

##### **NOTICES**

Atlantic Highly Migratory Species:  
Atlantic Shark Management Measures; 2017 Research Fishery, 83206–83208

Meetings:

Fisheries of the Gulf of Mexico and South Atlantic Southeast Data, Assessment, and Review Stock Identification Webinar for Gray Snapper, 83208–83209  
New England Fishery Management Council, 83205–83206  
Western Pacific Fishery Management Council, 83204

Permits:

Endangered Species; File No. 19621, 83203–83204  
Marine Mammals and Endangered Species; File Nos. 13927, 16553, and 20532, 83204–83205  
Marine Mammals; File No. 20443, 83202–83203

Takes of Marine Mammals:

Taking Marine Mammals Incidental to the U.S. Air Force Conducting Maritime Weapon Systems Evaluation Program Operational Testing within the Eglin Gulf Test and Training Range, 83209–83228

#### **National Park Service**

##### **NOTICES**

National Register of Historic Places:  
Notification of Pending Nominations and Related Actions, 83280

#### **Nuclear Regulatory Commission**

##### **PROPOSED RULES**

Revisions to Transportation Safety Requirements and Compatibility with International Atomic Energy Agency Transportation Standards; Meetings, 83171–83174

##### **NOTICES**

Exemptions:  
Crow Butte Resources, Inc., 83289–83291  
Guidance:  
Pressurized Water Reactor Control Rod Ejection and Boiling Water Reactor Control Rod Drop Accidents, 83288–83289  
Report on Changes to Low-Level Waste Burial Charges, 83287–83288

#### **Patent and Trademark Office**

##### **NOTICES**

Meetings:  
Developing the Digital Marketplace for Copyrighted Works, 83228–83229

#### **Pension Benefit Guaranty Corporation**

##### **RULES**

Allocation of Assets in Single-Employer Plans:  
Valuation of Benefits and Assets; Expected Retirement Age, 83137–83139

#### **Personnel Management Office**

##### **RULES**

Federal Employees Health Benefits Program Coverage for Certain Firefighters and Intermittent Emergency Response Personnel, 83110–83112  
Veterans' Preference, 83107–83109

##### **PROPOSED RULES**

Pay Administration under the Fair Labor Standards Act, 83170–83171

##### **NOTICES**

Excepted Service, 83291–83295

#### **Pipeline and Hazardous Materials Safety Administration**

##### **PROPOSED RULES**

Hazardous Materials:  
Protecting our Infrastructure of Pipelines and Enhancing Safety Act Requirements for Identification Numbers on Cargo Tanks Containing Petroleum Based Fuel, 83190–83195

#### **Postal Regulatory Commission**

##### **NOTICES**

New Postal Products, 83295–83296

#### **Postal Service**

##### **NOTICES**

Product Changes:  
First-Class Package Service Negotiated Service Agreement, 83296  
Priority Mail Negotiated Service Agreement, 83296–83297

**Presidential Documents****EXECUTIVE ORDERS**

Committees; Establishment, Renewal, Termination, etc.:  
Community Solutions Council; Establishment (EO 13748),  
83617–83622

**Reclamation Bureau****NOTICES**

Environmental Impact Statements; Availability, etc.:  
Navajo Generating Station-Kayenta Mine Complex  
Project, AZ, 83280–83281

**Rural Business–Cooperative Service****NOTICES**

Requests for Applications:  
Rural Economic Development Loan and Grant Programs  
for Fiscal Year 2017, 83196–83201

**Securities and Exchange Commission****RULES**

Exemptions to Facilitate Intrastate and Regional Securities  
Offerings, 83494–83554

**NOTICES**

Self-Regulatory Organizations;  
Bats BZX Exchange, Inc., 83320–83322  
BOX Options Exchange LLC, 83322–83323  
C2 Options Exchange, Inc., 83313–83319  
Self-Regulatory Organizations; Proposed Rule Changes:  
NASDAQ Stock Market, LLC, 83301–83303  
New York Stock Exchange, LLC, 83297–83301, 83303–  
83308  
NYSE MKT, LLC, 83308–83312

**Selective Service System****NOTICES**

Agency Information Collection Activities; Proposals,  
Submissions, and Approvals, 83323–83324

**Small Business Administration****NOTICES**

Meetings:  
Interagency Task Force on Veterans Small Business  
Development, 83324

**State Department****RULES**

International Traffic in Arms:  
U.S. Munitions List Categories VIII and XIX, 83126–  
83135

**NOTICES**

Meetings:  
National Commission for the United Nations Educational,  
Scientific, and Cultural Organization, 83324

**Surface Transportation Board****NOTICES**

Requests for Nominations:  
Rail Energy Transportation Advisory Committee, 83324–  
83325

**Trade Representative, Office of United States****NOTICES**

Generalized System of Preferences:  
Initiation of a Review of Argentina for Possible  
Designation as a Beneficiary Developing Country,  
83325–83327

**Transportation Department**

See Federal Aviation Administration  
See Federal Highway Administration  
See Federal Railroad Administration  
See Pipeline and Hazardous Materials Safety  
Administration

**NOTICES**

Meetings:  
National Advisory Committee on Travel and Tourism  
Infrastructure, 83331

**Treasury Department**

See Fiscal Service  
See Internal Revenue Service

**NOTICES**

Applications:  
Reduce Benefits Multiemployer Pension Plan, 83333

**Veterans Affairs Department****NOTICES**

Annual Determination of Staffing Shortages, 83333–83334

**Separate Parts In This Issue****Part II**

Labor Department, Employee Benefits Security  
Administration, 83336–83438

**Part III**

Interior Department, Fish and Wildlife Service, 83440–  
83492

**Part IV**

Securities and Exchange Commission, 83494–83554

**Part V**

Consumer Product Safety Commission, 83556–83615

**Part VI**

Presidential Documents, 83617–83622

**Reader Aids**

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents electronic mailing list, go to <https://public.govdelivery.com/accounts/USGPOOFR/subscriber/new>, enter your e-mail address, then follow the instructions to join, leave, or manage your subscription.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

**3 CFR****Executive Orders:**

13560 (Superseded by EO 13748).....	83619
13602 (Revoked by EO 13748).....	83619
13748.....	83619

**5 CFR**

211.....	83107
890.....	83110

**Proposed Rules:**

551.....	83170
----------	-------

**10 CFR****Proposed Rules:**

71.....	83171
---------	-------

**12 CFR****Proposed Rules:**

343.....	83174
390.....	83174

**14 CFR**

23.....	83112
---------	-------

**Proposed Rules:**

39 (2 documents) .....	83180, 83182
------------------------	-----------------

**15 CFR**

770.....	83114
774.....	83114

**16 CFR****Proposed Rules:**

1241.....	83556
-----------	-------

**17 CFR**

200.....	83494
230.....	83494
239.....	83494
240.....	83494
249.....	83494
270.....	83494
275.....	83494

**22 CFR**

121.....	83126
----------	-------

**29 CFR**

102.....	83135
4044.....	83137

**33 CFR**

165.....	83139
----------	-------

**37 CFR**

388.....	83141
----------	-------

**40 CFR**

52 (6 documents) .....	83142, 83144, 83152, 83154, 83156, 83158
60.....	83160
81.....	83158
180.....	83163

**Proposed Rules:**

52.....	83184
60.....	83189

**41 CFR**

101-42.....	83169
101-45.....	83169

**49 CFR****Proposed Rules:**

172.....	83190
----------	-------