



FEDERAL REGISTER

Vol. 81

Friday,

No. 242

December 16, 2016

Book 1 of 2 Books

Pages 90949–91334

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097-6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see www.ofr.gov.

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at www.fdsys.gov, a service of the U.S. Government Publishing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, gpocusthelp.com.

The annual subscription price for the **Federal Register** paper edition is \$749 plus postage, or \$808, plus postage, for a combined **Federal Register**, **Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see bookstore.gpo.gov.

There are no restrictions on the republication of material appearing in the **Federal Register**.

How To Cite This Publication: Use the volume number and the page number. Example: 81 FR 12345.

Postmaster: Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche 202-512-1800
Assistance with public subscriptions 202-512-1806

General online information 202-512-1530; 1-888-293-6498

Single copies/back copies:

Paper or fiche 202-512-1800
Assistance with public single copies 1-866-512-1800
(Toll-Free)

FEDERAL AGENCIES

Subscriptions:

Assistance with Federal agency subscriptions:

Email FRSubscriptions@nara.gov
Phone 202-741-6000



Contents

Federal Register

Vol. 81, No. 242

Friday, December 16, 2016

Army Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91142–91143

Centers for Medicare & Medicaid Services

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91175–91178

Medicare Program:

Start-up Funding in Support of the Vermont All-Payer Accountable Care Organization Model—Cooperative Agreement, 91174–91175

Children and Families Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Tribal Child Support Enforcement Program Annual Data Report, 91178

Coast Guard

PROPOSED RULES

Drawbridge Operations:

Detroit River (Trenton Channel), Grosse Ile, MI, 91086–91088

Commerce Department

See Foreign-Trade Zones Board

See Industry and Security Bureau

See International Trade Administration

See National Oceanic and Atmospheric Administration

Committee for Purchase From People Who Are Blind or Severely Disabled

NOTICES

Procurement List; Additions and Deletions, 91140–91142

Commodity Futures Trading Commission

RULES

Aggregation of Positions, 91454–91492

PROPOSED RULES

Capital Requirements of Swap Dealers and Major Swap Participants, 91252–91334

Comptroller of the Currency

RULES

Expanded Examination Cycle for Certain Small Insured Depository Institutions and United States Branches and Agencies of Foreign Banks, 90949–90952

Defense Department

See Army Department

See Engineers Corps

RULES

Federal Acquisition Regulation:

Fair Pay and Safe Workplaces; Injunction, 91636–91641

Federal Acquisition Circular 2005–93; Small Entity

Compliance Guide, 91641–91642

Federal Acquisition Circular 2005–93; Introduction, 91626

Paid Sick Leave for Federal Contractors, 91627–91636

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91143–91144

Arms Sales, 91144–91150

Meetings:

Military Family Readiness Council, 91147–91148

Education Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Measuring Educational Gain in the National Reporting System for Adult Education, 91157

Rehabilitation Services Administration Grant Re-allotment Form, 91155–91156

Meetings:

National Assessment Governing Board; Teleconference, 91156–91157

Employment and Training Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Joint Quarterly Narrative Progress Report Template, 91200–91201

Meetings:

Advisory Committee on Apprenticeship, 91200

Energy Department

See Federal Energy Regulatory Commission

RULES

Energy Conservation Programs:

Test Procedures for Cooking Products, 91418–91452

PROPOSED RULES

Energy Efficiency Program for Commercial and Industrial Equipment:

Availability of Provisional Analysis Tools and Notice of Data Availability, 91049

Engineers Corps

PROPOSED RULES

Use of U.S. Army Corps of Engineers Reservoir Projects for Domestic, Municipal & Industrial Water Supply, 91556–91590

NOTICES

Environmental Impact Statements; Availability, etc.:

Draft Missouri River Recovery Management Plan, 91151–91154

Update of Water Control Manuals and Water Supply Storage Assessment for the Apalachicola-Chattahoochee-Flint River Basin, 91154–91155

Floodplain Management as Amended by the Federal Flood Risk Management Standard, 91150–91151

Environmental Protection Agency

RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

Ohio; Redesignation of the Ohio Portion of the Cincinnati, Ohio-Kentucky-Indiana Area to

Attainment of the 2008 Ozone Standard, 91035–91037

Tennessee; Revisions to the Knox County Portion of the Tennessee State Implementation Plan, 91033–91035

PROPOSED RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

Determinations of Attainment by the Attainment Date, Determinations of Failure to Attain by the Attainment Date and Reclassification for Certain Nonattainment Areas, etc., 91088–91097

Regulation of Certain Uses under Toxic Substances Control Act:

Trichloroethylene, 91592–91624

NOTICES

Certain New Chemicals:

Receipt and Status Information for November 2016, 91162–91168

Consent Decrees:

Clean Air Act Citizen Suit, 91169–91171

Environmental Impact Statements; Availability, etc.:

Weekly Receipts, 91169

Permits:

Pesticide Experimental Use; Receipt of Application, 91168–91169

Federal Aviation Administration

RULES

Airworthiness Directives:

Airbus Airplanes, 90958–90961, 90964–90969, 90971–90974

Bombardier, Inc. Airplanes, 90961–90964

International Aero Engines AG Turbofan Engines, 90969–90971

Rolls-Royce plc Turbofan Engines, 90974–90976

The Boeing Company Airplanes, 90955–90958

Class D Airspace; Amendments:

St. Petersburg, FL, 90976–90977

IFR Altitudes; Miscellaneous Amendments, 90978–90979

Qualification, Service, and Use of Crewmembers and Aircraft Dispatchers; Related Aircraft Amendment, 90979–90983

PROPOSED RULES

Airworthiness Directives:

Airbus Airplanes, 91060–91066

Bombardier, Inc. Airplanes, 91058–91060

Fokker Services B.V. Airplanes, 91068–91071

The Boeing Company Airplanes, 91066–91068

NOTICES

Airport Property Releases:

Quitclaim Deed and Grant Assurance Obligations at Reno Stead Airport, Reno, Washoe County, NV, 91238

Federal Communications Commission

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91171

Federal Deposit Insurance Corporation

RULES

Expanded Examination Cycle for Certain Small Insured Depository Institutions and United States Branches and Agencies of Foreign Banks, 90949–90952

Federal Energy Regulatory Commission

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91160–91162

Applications:

Appalachian Power Co., 91157–91158

Environmental Assessments; Availability, etc.:

Hawks Nest Hydro, LLC, 91162

Northern Natural Gas Co., Cedar Station Upgrade Project, 91159–91160

Petitions for Declaratory Orders:

Ad Hoc Renewable Energy Financing Group, 91158–91159

Schedules for Environmental Review:

Columbia Gas Transmission, LLC, WB XPress Project, 91159

Federal Motor Carrier Safety Administration

NOTICES

Qualification of Drivers; Exemption Applications:

Diabetes, 91242–91245

Implantable Cardioverter Defibrillators, 91238–91239

Vision, 91239–91242

Federal Railroad Administration

NOTICES

Application for Approval of Discontinuance or Modification of a Railroad Signal System, 91245

Federal Reserve System

RULES

Capital Rules:

Implementation of Capital Requirements for Global Systemically Important Bank Holding Companies, 90952–90955

Expanded Examination Cycle for Certain Small Insured Depository Institutions and United States Branches and Agencies of Foreign Banks, 90949–90952

NOTICES

Banking Organization Systemic Risk Report, 91171–91173

Formations of, Acquisitions by, and Mergers of Bank Holding Companies, 91173–91174

Fish and Wildlife Service

RULES

Eagle Permits:

Eagle Incidental Take and Take of Eagle Nests, 91494–91554

NOTICES

Environmental Impact Statements; Availability, etc.:

Silvio O. Conte National Fish and Wildlife Refuge, 91185–91187

Food and Drug Administration

PROPOSED RULES

List of Bulk Drug Substances that can be used to Compound Drug Products, 91071–91082

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Requirement for Submission of Information on Pediatric Subpopulations That Suffer From a Disease or Condition That a Device Is Intended to Treat, Diagnose, or Cure, 91181–91183

Guidance:

Gifts to the Food and Drug Administration; Evaluation and Acceptance, 91180–91181

International Cooperation on Harmonisation of Technical Requirements for Registration of Veterinary Medicinal Products; Bioequivalence—Blood Level Bioequivalence Study, 91179–91180

Foreign-Trade Zones Board**NOTICES**

AGRU America Charleston, LLC, Foreign-Trade Zone 21, North Charleston, SC, 91115

General Services Administration**RULES**

Federal Acquisition Regulation:
Fair Pay and Safe Workplaces; Injunction, 91636–91641
Federal Acquisition Circular 2005–93; Small Entity Compliance Guide, 91641–91642
Federal Acquisition Circular 2005–93; Introduction, 91626
Paid Sick Leave for Federal Contractors, 91627–91636

Health and Human Services Department

See Centers for Medicare & Medicaid Services
See Children and Families Administration
See Food and Drug Administration
See National Institutes of Health

Homeland Security Department

See Coast Guard
See Transportation Security Administration
See U.S. Customs and Border Protection

Housing and Urban Development Department**RULES**

Modernizing the Consolidated Planning Process To Narrow the Digital Divide and Increase Resilience to Natural Hazards, 90997–91012

PROPOSED RULES

Manufactured Housing Program:
Minimum Payments to the States, 91083–91086

NOTICES

Federal Properties Suitable as Facilities to Assist the Homeless, 91185

Industry and Security Bureau**RULES**

Implementation of the February 2015 Australia Group Intersessional Decisions and the June 2015 Australia Group Plenary Understandings, 90983–90987

Interior Department

See Fish and Wildlife Service
See Land Management Bureau
See National Park Service
See Ocean Energy Management Bureau

Internal Revenue Service**RULES**

Treatment of Certain Transfers of Property to Foreign Corporations, 91012–91032

International Trade Administration**NOTICES**

Antidumping or Countervailing Duty Investigations, Orders, or Reviews:
Certain Biaxial Integral Geogrid Products From the People's Republic of China, 91136
Certain Hardwood Plywood Products from the People's Republic of China, 91131–91136
Certain Hardwood Plywood Products from the People's Republic of China; Initiation of Less Than Fair Value Investigation, 91125–91131
Certain Pasta from Italy; Final Results of Antidumping Duty Administrative Review; 2014–2015, 91120–91122

Diffusion-Annealed, Nickel-Plated Flat-Rolled Steel Products from Japan: Administrative Review; 2013–2015, 91116–91118
Initiation of Administrative Reviews, 91122–91125
Lightweight Thermal Paper from the People's Republic of China; Administrative Review, 2014–2015, 91115–91116
Stainless Steel Bar From India, 91118–91120

International Trade Commission**NOTICES**

Investigations; Determinations, Modifications, and Rulings, etc.:
Carbon and Alloy Seamless Standard, Line, and Pressure Pipe from Japan and Romania, 91199–91200
Certain Automated Teller Machines, ATM Products, Components Thereof, and Products Containing the Same, 91197–91198
Certain Iron Mechanical Transfer Drive Components from Canada and China, 91198–91199
Circular Welded Carbon-Quality Steel Pipe from Oman, Pakistan, the United Arab Emirates, and Vietnam, 91199

Labor Department

See Employment and Training Administration
See Occupational Safety and Health Administration

Land Management Bureau**NOTICES**

Public Land Orders:
Miller Lake Recreational Area, OR, 91188–91189
Records of Decision:
Energy Gateway South Transmission Project and Approved Land use Plan Amendments in Colorado, Utah, and Wyoming, 91187–91188
TransWest Express Transmission Project in Wyoming, Colorado, Utah and Nevada, 91189–91191

Legal Services Corporation**RULES**

Procedures for Disclosure of Information under the Freedom of Information Act, 91037–91045

Maritime Administration**NOTICES**

Requests for Administrative Waivers of the Coastwise Trade Laws:
Vessel FOUR CAPTAINS, 91246–91247
Vessel OUTRIDER, 91245–91246
Vessel TIGRESS, 91247

National Aeronautics and Space Administration**RULES**

Federal Acquisition Regulation Supplement:
Contractor Financial Reporting of Property, 91045–91048
Federal Acquisition Regulation:
Fair Pay and Safe Workplaces; Injunction, 91636–91641
Federal Acquisition Circular 2005–93; Small Entity Compliance Guide, 91641–91642
Federal Acquisition Circular 2005–93; Introduction, 91626
Paid Sick Leave for Federal Contractors, 91627–91636
NOTICES
Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91206

National Institutes of Health**NOTICES**

Extension of Effective Date of NIH Policy on the Use of a Single Institutional Review Board for Multi-Site Research, 91183

Meetings:

- National Advisory Council on Alcohol Abuse and Alcoholism, 91183–91184
- National Institute on Alcohol Abuse and Alcoholism, 91184
- National Institute on Drug Abuse, 91184

National Oceanic and Atmospheric Administration**PROPOSED RULES**

Fisheries of the Caribbean, Gulf of Mexico, and South Atlantic:

- Snapper-Grouper Fishery of the South Atlantic Region; Amendment 37, 91104–91114

Sea Turtle Conservation:

- Shrimp Trawling Requirements, 91097–91104

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91136–91137, 91140

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

- Atlantic Highly Migratory Species Release Reports, 91137

Environmental Impact Statements; Availability, etc.:

- Alabama Trustee Implementation Group; Provide and Enhance Recreational Opportunities, 91138–91140
- He'eia National Estuarine Research Reserve Management Plan, 91137–91138

National Park Service**NOTICES**

Environmental Impact Statements; Availability, etc.:

- Presence of Wolves at Isle Royale National Park, MI, 91192–91193

Extension of Concession Contracts, 91196

Inventory Completions:

- Office of the State Archaeologist, University of Iowa, Iowa City, IA, 91195–91196
- Seminole Tribe of Florida, Clewiston, FL, 91193–91195
- St. Joseph Museums, Inc., St. Joseph, MO, 91192
- Thomas Burke Memorial Washington State Museum, University of Washington, Seattle, WA; Correction, 91196–91197

Repatriation of Cultural Items:

- Allen County-Fort Wayne Historical Society, Fort Wayne, IN, 91191–91192

Nuclear Regulatory Commission**NOTICES**

Guidance:

- Program-Specific Guidance about Possession Licenses for Production of Radioactive Material Using an Accelerator, 91206–91207

Meetings; Sunshine Act, 91207–91208

Occupational Safety and Health Administration**NOTICES**

Expansion of Recognition; Applications:

- Intertek Testing Services NA, Inc., 91204–91206

Recognition; Applications:

- Bay Area Compliance Laboratories Corp., 91201–91204

Ocean Energy Management Bureau**NOTICES**

Atlantic Wind Lease Sales:

- Commercial Leasing for Wind Power on Outer Continental Shelf Offshore New York: Final Sale Notice; Correction, 91197

Pension Benefit Guaranty Corporation**RULES**

Benefits Payable in Terminated Single-Employer Plans: Interest Assumptions for Paying Benefits, 91032–91033

Personnel Management Office**NOTICES**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91208

Postal Regulatory Commission**NOTICES**

New Postal Products, 91208–91209

Postal Service**NOTICES**

Product Changes:

- First-Class Package Service Negotiated Service Agreement, 91210–91211
- Priority Mail and First-Class Package Service Negotiated Service Agreement, 91210–91211
- Priority Mail Express and Priority Mail Negotiated Service Agreement, 91209–91210
- Priority Mail Negotiated Service Agreement, 91210–91211

Securities and Exchange Commission**NOTICES**

Applications:

- Alpha Architect ETF Trust, et al., 91215–91216

Self-Regulatory Organizations; Proposed Rule Changes:

- Bats EDGX Exchange, Inc., 91235–91237
- BOX Options Exchange LLC, 91227–91230
- Depository Trust Co.; Fixed Income Clearing Corp.; National Securities Clearing Corp., 91232–91235
- International Securities Exchange, LLC, 91221–91227
- Investors Exchange LLC, 91211–91215
- NASDAQ Stock Market LLC, 91216–91220
- NYSE Arca, Inc., 91220–91221
- NYSE MKT LLC, 91230–91232

Small Business Administration**PROPOSED RULES**

Small Business Investment Companies—Administrative Fees, 91049–91058

Social Security Administration**RULES**

Ensuring Program Uniformity at the Hearing and Appeals Council Levels of the Administrative Review Process, 90987–90997

Surface Transportation Board**NOTICES**

Discontinuance of Service Exemptions:

- CSX Transportation, Inc. in Perry County, KY, 91237

Revisions to Arbitration Procedures, 91237–91238

Transportation Department

See Federal Aviation Administration
See Federal Motor Carrier Safety Administration
See Federal Railroad Administration

See Maritime Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:
Requirements for Establishing U.S. Citizenship, 91247–91248

Transportation Security Administration

PROPOSED RULES

Security Training for Surface Transportation Employees, 91336–91401
Surface Transportation Vulnerability Assessments and Security Plans, 91401–91416

Treasury Department

See Comptroller of the Currency

See Internal Revenue Service

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 91248–91249

U.S. Customs and Border Protection

NOTICES

Commercial Gaugers and Laboratories; Accreditations and Approvals:
Intertek USA, Inc., 91184–91185

Veterans Affairs Department

NOTICES

Meetings:
Health Services Research and Development Service
Scientific Merit Review Board, 91249

Separate Parts In This Issue

Part II

Commodity Futures Trading Commission, 91252–91334

Part III

Homeland Security Department, Transportation Security Administration, 91336–91416

Part IV

Energy Department, 91418–91452

Part V

Commodity Futures Trading Commission, 91454–91492

Part VI

Interior Department, Fish and Wildlife Service, 91494–91554

Part VII

Defense Department, Engineers Corps, 91556–91590

Part VIII

Environmental Protection Agency, 91592–91624

Part IX

Defense Department, 91626–91642

General Services Administration, 91626–91642

National Aeronautics and Space Administration, 91626–91642

Reader Aids

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents electronic mailing list, go to <https://public.govdelivery.com/accounts/USGPOOFR/subscriber/new>, enter your e-mail address, then follow the instructions to join, leave, or manage your subscription.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

10 CFR			91636
429.....	91418	4.....	91636
430.....	91418	9.....	91636
Proposed Rules:		11.....	91627
430.....	91049	17.....	91636
12 CFR		22 (2 documents).....	91636
4.....	90949	42.....	91636
208.....	90949	52 (2 documents).....	91627,
211.....	90949		91636
217.....	90952	1845.....	91045
337.....	90949	1852.....	91045
347.....	90949	49 CFR	
390.....	90949	Proposed Rules:	
13 CFR		Ch. XII.....	91336
Proposed Rules:		1500.....	91336
107.....	91049	1520.....	91336
14 CFR		1570.....	91336
39 (7 documents).....	90955,	1580.....	91336
90958, 90961, 90964, 90969,	90971, 90974	1582.....	91336
		1584.....	91336
71.....	90976	50 CFR	
95.....	90978	13.....	91494
121.....	90979	22.....	91494
Proposed Rules:		Proposed Rules:	
39 (5 documents).....	91058,	223.....	91097
91060, 91062, 91066, 91068		622.....	91104
15 CFR			
774.....	90983		
17 CFR			
150.....	91454		
Proposed Rules:			
1.....	91252		
23.....	91252		
140.....	91252		
20 CFR			
404.....	90987		
405.....	90987		
416.....	90987		
21 CFR			
Proposed Rules:			
216.....	91071		
24 CFR			
91.....	90997		
Proposed Rules:			
3282.....	91083		
3284.....	91083		
26 CFR			
1.....	91012		
29 CFR			
4022.....	91032		
33 CFR			
Proposed Rules:			
117.....	91086		
209.....	91556		
40 CFR			
52 (2 documents).....	91033,		
	91035		
81.....	91035		
Proposed Rules:			
52.....	91088		
81.....	91088		
751.....	91592		
45 CFR			
1602.....	91037		
48 CFR			
Ch. 1 (2			
documents).....	91626, 91641		
1 (2 documents).....	91627,		