

## INDEX

*(The main headings in this index, shown in boldface type, refer to corresponding chapter titles. Section references are to sections specified within the identified chapter. Cross references are to headings in this index.)*

### **ADJOURNMENT**

Alternate departure dates, ch 1 § 10  
August recess—  
    concurrent resolution adopted by roll call vote in each House, ch 1 § 12  
    Legislative Reorganization Act, provisions of, ch 1 § 12  
    waiver of provisions of Legislative Reorganization Act, ch 1 § 12  
Budget Act provisions relating to completion of action on appropriation bills and reconciliation legislation, effect of, ch 1 § 11  
Concurrent resolution—  
    amendment to, ch 1 § 10  
    Budget Act provisions relating to completion of action on appropriation bills and reconciliation legislation, effect of noncompliance with, on status of resolution, ch 1 § 11  
    privileged, status as, and factors affecting privilege, ch 1 § 11  
    privileged status of Senate amendments, ch 1 § 11  
    sine die, adjournment, ch 1 §§ 1, 13  
    three days, adjournment of more than, ch 1 §§ 1, 10  
Conditions attached to adjournment, ch 1 § 10  
Constitution and House rules govern procedures in House, ch 1 § 1  
Day and time to which House shall adjourn, motion to fix—  
    amendment, not subject to, ch 1 § 6  
    debatable, motion not, ch 1 § 6  
    quorum required for, ch 1 § 8  
    privilege, equal in, to simple motion to adjourn, ch 1 § 3  
    separate from simple motion to adjourn, ch 1 §§ 3, 6

### **ADJOURNMENT—Continued**

Disagreement between Houses as to period of adjournment, effect of, ch 1 § 10  
Emergency reconvening, ch 1 § 1; ch 5 § 2; ch 45 § 3  
Legislative days and calendar days distinguished, ch 1 § 2  
Legislative Reorganization Act, provisions of, relating to adjournment or August recess, ch 1 § 12  
Motion—  
    amendment, not subject to, ch 1 § 6  
    argument not to be included, ch 1 § 2  
    automatic roll call, demand for, affirmative or negative vote on motion as affecting propriety of, ch 1 § 8  
    Committee of the Whole, not in order in, ch 1 § 4  
    Committee of the Whole, rising of, unavailability of motion following specified instances of, ch 1 § 4  
    Committee of the Whole, unavailability of motion following vote to go into, ch 1 § 4  
    conditions not to be imposed, ch 1 § 2  
    debatable, simple motion is not, ch 1 § 6  
    debate, motion may not interrupt Member holding floor in, ch 1 §§ 3, 5  
    dilatatory, when motion is, ch 1 § 9  
    form, ch 1 § 2  
    House meeting as in Committee of the Whole, motion permitted in, ch 1 § 4  
    Majority Leader or designee, motion usually offered by, ch 1 § 5

## HOUSE PRACTICE

### ADJOURNMENT—Continued

#### Motion—Continued

- parliamentary inquiry, motion not in order where Member has been yielded to or recognized for, ch 1 §§ 3, 5
- precedence of motion over particular motions or items of business, ch 1 § 3
- privilege of motion, ch 1 § 3
- quorum, effect of absence of, where vote on adjournment is decided in negative, ch 1 § 8
- quorum, motion in order pending point of order based on absence of, until Clerk has commenced to call the roll, ch 1 § 8
- quorum not required for agreement to, ch 1 § 8
- recognition to offer, ch 1 § 5
- reconvening, change in time of, not a part of motion to adjourn, ch 1 § 2
- rejection of motion, proceedings following, ch 1 §§ 8, 9
- repetition of motion, conditions for, ch 1 §§ 3, 9
- second motion, conditions for permitting, ch 1 §§ 3, 9
- three days or less, adjournment of, by motion, ch 1 §§ 1, 2
- time for making of, ch 1 § 3
- times at which motion not permitted, ch 1 §§ 3, 4
- vote by yeas and nays, demand for, ch 1 § 8
- voting in House, timing of motion in relation to stages of, ch 1 § 3
- voting on motion, ch 1 § 7
- Optional departure dates, ch 1 § 10
- Recall, joint leadership, ch 1 §§ 10, 13
- Recall of one or both Houses, provision for, ch 1 §§ 10, 13
- Recess distinguished from, ch 1 § 1
- Senate and House consent required for certain, ch 1 §§ 1, 2, 10

### ADJOURNMENT—Continued

#### Sine die adjournment—

- Committee on Rules, jurisdiction of, ch 1 § 13
- concurrent resolution, by, ch 1 §§ 1, 13
- debatable, resolution not, ch 1 § 13
- form of resolution, ch 1 § 13
- jurisdiction of Committee on Rules, ch 1 § 13
- Legislative Reorganization Act, waiver of provisions of, relating to, ch 1 § 12
- Majority Leader, resolution usually offered by, ch 1 § 13
- motion pursuant to concurrent resolution offered by Majority Leader or designee, ch 1 § 14
- President, committee to notify, of intention of House to adjourn, ch 1 § 13
- privileged, resolution as, ch 1 § 13
- procedure at time of adjournment, ch 1 § 14
- quorum not required for adjournment where Houses have adopted resolution that day, ch 1 § 14
- quorum required for adoption of resolution, ch 1 § 13
- rescission or recall of resolution, ch 1 § 13
- Senate and House, consent of, ch 1 § 1
- waiver of provisions of Legislative Reorganization Act relating to, ch 1 § 12
- Three days, adjournment of more than—
  - calculation of three-day period, ch 1 § 10
  - concurrent resolution, ch 1 §§ 1, 10
  - Senate and House, consent of, ch 1 §§ 1, 2, 10
- Unanimous consent—
  - Chair may declare House adjourned by, when no Member is available, ch 1 § 5
  - three days or less, adjournment of, form of request for, ch 1 § 2

## INDEX

### ADJOURNMENT—Continued

Unfinished business at, see UNFINISHED BUSINESS

Voting on motion or resolution, ch 1 §§ 7, 8, 10, 12

### AMENDMENTS

Adoption of amendment as precluding certain motions to strike—

insert provision, adoption of amendment to, does not preclude motion to strike larger portion of text including provision, ch 2 § 39

portion of text, adoption of amendment to, does not preclude vote on motion to strike entire text, ch 2 § 39

Adoption of amendment as precluding further changes in text amended—  
identical in substance and scope to amendment previously agreed to, subsequent amendment ruled out where, ch 2 §§ 6, 38, 40, 44

monetary figures agreed to may not be directly changed although “fetchback” amendment to later paragraph may change amounts, ch 2 § 42

monetary figures in adopted amendments changed by language “increased by” or “decreased by,” ch 2 § 42

perfected text cannot be further amended, ch 2 § 38

special order of business may permit amendments changing portions of amendments already agreed to, ch 2 § 38

strike all after first word and insert new provision, adoption of motion to, precludes amendment to inserted language, ch 2 § 40

strike and insert, adoption of motion to, effect of, ch 2 § 40

substitute, adoption of amendment in nature of, ends amendment stage, ch 2 § 41

### AMENDMENTS—Continued

Adoption of amendment as precluding further changes in text amended—  
Continued

text, different or more comprehensive portion of, subsequent amendments may affect, ch 2 §§ 38, 40, 42

unanimous consent, changes permitted by, ch 2 § 43

vacating proceedings by which amendment adopted, ch 2 § 43

Adoption of amendment in committee, electronic availability of, ch 11 § 16

Adoption of motion to strike, effect of—

perfecting amendments to stricken section vitiated, ch 2 § 40

perfecting amendment to stricken language not in order, ch 2 § 40

Appropriation bills, amendments to, see APPROPRIATION BILLS

Committee amendments, consideration of, ch 2 §§ 17, 29

Congressional Record, special order of business permitting only amendments as printed in, see SPECIAL ORDERS OF BUSINESS

Consistency with previously adopted amendment, lack of, does not give rise to point of order against subsequent amendment, ch 2 § 38

Contradicting substance of amendment previously adopted, amendment as, ch 2 § 38

Copies of amendments transmitted to majority and minority tables, ch 2 § 1

Debate on—

precedence of ten minutes debate on amendment over motion to amend amendment, ch 2 § 9

Debate time, offering amendments after expiration of, ch 2 § 26

Degrees of amendment—

generally, ch 2 §§ 1, 13, 14

## HOUSE PRACTICE

### AMENDMENTS—Continued

Degrees of amendment—Continued  
pro forma amendment, point of order against, as constituting amendment in third degree, ch 2 § 14  
second degree permitted, ch 2 § 1  
Senate amendments, see SENATE AMENDMENTS  
text, amendment in nature of substitute may be considered as original, for purpose of amendment, ch 2 §§ 13, 14  
third degree, amendments in, not in order in absence of special order of business, ch 2 §§ 1, 13, 14  
Division of the question, see DIVISION OF THE QUESTION FOR VOTING  
Enacting clause, motion to strike—  
precedence over motion to amend, ch 2 §§ 5, 9, 21  
rejection of bill, motion used for, ch 2 §§ 5, 21  
rejection of motion, effect of, ch 2 § 9  
En bloc amendments—  
divisibility of, in House, ch 2 § 30  
House, consideration in, of amendments reported from Committee of the Whole, ch 2 § 45  
points of order against, ch 2 § 30  
reading, amendments affecting portion of bill not reached in, offered by unanimous consent, ch 2 § 17  
rejection of, does not preclude re-offering separately, ch 2 § 44  
special order of business, consideration en bloc pursuant to, see SPECIAL ORDERS OF BUSINESS  
unanimous consent, consideration en bloc by, ch 2 § 30  
“Fetch-back” amendments—  
(see also APPROPRIATION BILLS)  
germane, must be, ch 2 § 42  
increasing amount in prior paragraph, amendment, must have authorization, ch 2 § 42

### AMENDMENTS—Continued

“Fetch-back” amendments—Continued  
previous paragraphs, change amounts in, ch 2 § 42  
“First amendment adopted” special order of business, consideration of amendments in the nature of a substitute under, ch 2 § 30  
Forms of amendment, generally, ch 2 § 1  
Germaneness of, see GERMANENESS OF AMENDMENTS  
House, amendments reported to, after adoption in Committee of the Whole—  
perfected form, reported in, ch 2 § 45  
perfecting amendments to section of bill not ordinarily reported where section subsequently stricken, ch 2 § 45  
separate consideration in House of all amendments adopted may be permitted by special order of business, ch 2 § 45  
House consideration of amendments reported from Committee of the Whole—  
amendment, amendments reported as subject to, ch 2 § 45  
en bloc amendments, ch 2 § 45  
inconsistencies, voted on notwithstanding, ch 2 § 45  
order of consideration where separate votes demanded, ch 2 § 45  
recommit with instructions, motion to, see RECOMMIT WITH INSTRUCTIONS, MOTION TO  
rejection of amendment, original text of bill is before House after, ch 2 § 46  
rejection of motion to strike, effect of, ch 2 § 46  
separate vote may be demanded only on first-degree amendments in absence of special order of business, ch 2 § 45  
strike, motion to, effect of rejection of, ch 2 § 46

## INDEX

### AMENDMENTS—Continued

House consideration of amendments  
reported from Committee of the  
Whole—Continued  
voted on, all amendments are, ch 2  
§ 45

Insert, motion to—  
reinsert stricken language, not in  
order to, ch 2 § 3  
strike, motion to, may be pending at  
same time, ch 2 § 3  
vote on motion to insert taken before  
vote on motion to strike, ch 2  
§ 3

Instructions to Clerk as to portion of  
text sought to be amended, ch 2 § 1  
“King of the Hill” special order of  
business, ch 2 § 30; ch 52 § 6

Modification of amendment by pro-  
ponent by unanimous consent, ch 2  
§§ 1, 12, 37

Modification of amendment that has  
been made in order by special  
order of business, ch 2 § 37

Motions that have precedence over mo-  
tion to amend, ch 2 § 9

Motions that may be amended, ch 2  
§ 10

Motions that may not be amended, ch 2  
§ 10

Negating proposition previously adopt-  
ed, amendment as, ch 2 § 38

Numbering amendments printed in  
Record, ch 2 § 27

Order of consideration in Committee of  
the Whole, changing, not permitted  
if requiring material modification  
of special order of business, see  
SPECIAL ORDERS OF BUSI-  
NESS

Offering amendments—  
amendment to amendment must be  
offered before vote on under-  
lying amendment, ch 2 § 28  
number and form of permissible  
amendments, ch 2 §§ 13, 14  
order of, ch 2 §§ 1, 13, 21

### AMENDMENTS—Continued

Offering amendments—Continued  
recognition, priorities in, ch 2 § 20  
sponsorship of, ch 2 § 1  
substitute, amendment in nature of,  
ch 2 §§ 7, 19

Order of offering amendments—  
generally, ch 2 §§ 1, 13, 21

Order of voting on amendments—  
generally, ch 2 §§ 1, 28  
committee amendments, ch 2 § 28  
insert, motion to, voted on before mo-  
tion to strike, ch 2 § 3  
new sections, amendments proposing  
to insert, considered after per-  
fecting amendments to a section,  
ch 2 § 31  
perfecting amendments, no degrees of  
preference among, ch 2 § 31  
perfecting amendments voted on be-  
fore motion to strike, ch 2 §§ 2-  
5, 21, 22, 31  
special order of business, as affected  
by, ch 2 § 28  
substitute, amendment in nature of,  
voted on after perfecting amend-  
ments to original text, ch 2 § 32  
substitute, immediate vote on amend-  
ment in nature of, after adoption  
of substitute therefor, ch 2 § 32

Pending amendments, number and form  
of, permitted, ch 2 §§ 13, 14

Perfecting amendments—  
adoption of, effect of, ch 2 §§ 38, 39  
amendment to amendment, ch 2 §§ 1,  
2, 13  
insert, motion to, ch 2 §§ 2, 3  
strike and insert, motion to, ch 2 §§ 2,  
4, 23  
text, amendment to, ch 2 §§ 1, 2, 13,  
21

Points of order against, see, generally,  
POINTS OF ORDER (see also  
specific topics, *e.g.*, GERMANE-  
NESS OF AMENDMENTS)

Preambles, amendments to—  
joint resolutions, preambles of, ch 2  
§ 48

## HOUSE PRACTICE

### AMENDMENTS—Continued

- Preambles, amendments to—Continued
  - resolutions, simple or concurrent, preambles of, ch 2 § 48
- Precedence of motion to amend, ch 2 § 9
- Previous question, ordering, on pending measure or amendment thereto, see PREVIOUS QUESTION
- Previous question, precedence of, over motion to amend, ch 2 § 9
- Pro forma amendments, see DEBATE
- Proponent of pending amendment may offer amendment to substitute therefor, ch 2 § 37
- Reading amendments—
  - dispensing with reading by unanimous consent, motion, or special order of business, ch 2 § 27
  - rereading amendments, ch 2 § 27
  - substitute, amendment in nature of, ch 2 § 27
- Reading bill for amendment—
  - appropriation bills, general, see APPROPRIATION BILLS
  - Clerk ordinarily reads by sections or paragraphs in sequence in absence of rule or agreement to contrary, ch 2 § 15
  - committee amendments considered when appropriate section read, ch 2 § 17
  - dispensing with reading, ch 2 § 15
  - en bloc amendments affecting subsequent portion offered by unanimous consent, ch 2 § 17
  - en bloc amendments to appropriations bill, rule governing, ch 2 § 17
  - general debate, amendments not in order in Committee of the Whole until after closing of, ch 2 § 15
  - new section, amendment offered as, ch 2 § 16
  - offering amendments at proper point in the reading, ch 2 § 15
  - open to amendment, bill considered as read and, by unanimous con-

### AMENDMENTS—Continued

- Reading bill for amendment—Continued
  - sent or special order of business, ch 2 § 18
  - paragraphs or sections in sequence, Clerk ordinarily reads by, in absence of rule or agreement to contrary, ch 2 § 15
  - passed in reading, text, amendments to, ch 2 § 16
  - reread portion of bill, Chair has directed Clerk to, ch 2 § 16
  - sections or paragraphs in sequence, Clerk ordinarily reads by, in absence of rule or agreement to contrary, ch 2 § 15
  - timeliness, point of order as to, does not lie where Member offering amendment was seeking recognition in time, ch 2 § 16
- Record, Congressional, special order of business permitting only amendments as printed in, see SPECIAL ORDERS OF BUSINESS
- Recognition to offer—
  - Chair, discretion of, ch 2 § 20
  - Chair, recognition rests with, ch 2 § 20
  - committee amendments considered before amendments offered from floor, ch 2 §§ 20, 29
  - discretion of Chair, ch 2 § 20
  - priorities in recognition, ch 2 § 20
  - requirement of, ch 2 § 20
- Rejection of amendment, effect of previous consideration—
  - different language, amendment raising same question by, may be in order, ch 2 § 44
  - en bloc amendments, rejection of, does not preclude reoffering separately, ch 2 § 44
  - form, amendment in different, may be in order, ch 2 § 44
  - identical amendment not in order, ch 2 § 44

## INDEX

### AMENDMENTS—Continued

- Rejection of amendment, effect of
  - previous consideration—Continued
  - monetary figure, rejection of change in, does not preclude further amendment, ch 2 § 44
  - portion of rejected amendment may be offered as separate amendment, ch 2 § 44
  - similar but not identical amendment may be in order, ch 2 § 44
  - substitute amendment, rejection of, does not preclude offering substance as separate amendment, ch 2 § 44
- Reoffering amendment in different form after it has failed of approval, ch 2 §§ 6, 24
- Self-executing amendments, see SPECIAL ORDERS OF BUSINESS
- Senate amendments, see SENATE AMENDMENTS
- Senate measures, House amendments to, see SENATE MEASURES, HOUSE AMENDMENTS TO
- Special order of business authorizing proponent or designee to offer amendment, see SPECIAL ORDERS OF BUSINESS
- Stages of amendment, ch 2 §§ 13, 14
- Strike and insert, motion to—
  - divisible, not, ch 2 §§ 4, 22, 23
  - perfecting amendment, considered as, ch 2 §§ 4, 23
  - strike, effect of pending or subsequent motion to, ch 2 §§ 4, 5
  - voted on before motion to strike, ch 2 §§ 4, 23, 31
- Strike, motion to—
  - adoption of amendment inserting provision does not preclude motion to strike larger portion of text including provision, ch 2 § 39
  - adoption of amendment to portion of text does not preclude vote on motion to strike entire text, ch 2 § 39

### AMENDMENTS—Continued

- Strike, motion to—Continued
  - adoption of, effect of, ch 2 §§ 5, 40
  - defeat of, effect of, ch 2 §§ 21, 44
  - insert, motion to, may be pending at same time, ch 2 § 3
  - perfecting amendment may be pending at same time, ch 2 §§ 2, 3, 13, 14, 21
  - perfecting amendments to section vitiated by adoption of motion to strike section, ch 2 § 40
  - perfecting amendments voted on before motion to strike, ch 2 §§ 2-5, 21, 31
  - previously adopted amendment, not in order to strike, ch 2 § 39
  - reinsert stricken language, not in order to, ch 2 § 3
  - rejection, effect of, ch 2 §§ 21, 44
  - rejection of, does not preclude motion to strike same language and insert new provision, ch 2 § 44
  - strike and insert, adoption of motion to, precludes vote on motion to strike affected portion, ch 2 § 40
  - substitute for, not in order, ch 2 § 6
  - substitute for perfecting amendment, not in order as, ch 2 §§ 6, 22, 23
- Substitute amendments—
  - generally, ch 2 §§ 1, 13, 14, 24
  - amendment in nature of substitute, distinguished from, ch 2 § 7
  - amendment in nature of substitute, substitute for, in order, ch 2 §§ 24, 32
  - amendments to, number of, permitted to be pending, ch 2 §§ 13, 14
  - germane to pending amendment, must be, ch 2 § 6
  - identical to original text sought to be changed, language may not be, ch 2 § 6
  - proponent of amendment may not offer substitute therefor, ch 2 § 6
  - reoffering substitute amendment after defeat is not permitted except in

## HOUSE PRACTICE

### AMENDMENTS—Continued

Substitute amendments—Continued  
form presenting question not previously voted on, ch 2 § 24  
strike, substitute for motion to, not in order, ch 2 §§ 6, 23  
text, original, not a substitute for, ch 2 § 24

Substitute, amendments in nature of—  
adoption, effect of, ch 2 § 7  
amendments permitted while amendment in nature of substitute pending, ch 2 § 13  
committee amendments adding new sections disposed of prior to offering of, if bill consists only of one section, ch 2 § 19  
“first amendment adopted” special order of business, ch 2 § 30  
form, ch 2 § 7  
offered after reading of first section or final section of bill, ch 2 §§ 7, 19  
open to amendment at any point when read in entirety, ch 2 § 27  
original text, sometimes considered as, for purpose of amendment, ch 2 §§ 13, 14  
original text, procedure when considered as, for purpose of amendment, ch 2 § 27  
perfecting amendments to first section of bill disposed of before amendment in nature of substitute offered, ch 2 § 21  
perfecting amendments to original text, effect of adoption of, ch 2 § 19  
perfecting amendments to original text may be offered although amendment in nature of substitute pending, ch 2 § 13  
reading of, ch 2 § 27  
scope of, ch 2 § 7  
substitute amendment, distinguished from, ch 2 § 7  
substitute for, ch 2 § 24

### AMENDMENTS—Continued

Substitute, amendments in nature of—  
Continued  
text of entire bill, amendment generally replaces, ch 2 § 7  
voted on after perfecting amendments to original text disposed of, ch 2 §§ 7, 13, 32

Substitute, amendments to—  
generally, ch 2 §§ 1, 13, 14

Text of bill, amendments changing—  
original text, perfecting amendment to, may be offered although amendment in nature of substitute pending, ch 2 § 13  
perfecting amendments, ch 2 §§ 1, 2, 13, 21  
strike text, motion to, voted on after perfecting amendments to text, ch 2 § 21  
substitute amendment may not propose language identical to original text, ch 2 § 6

Title of bill, amendment to—  
Committee of the Whole, not in order in, ch 2 § 48  
passage of bill, not in order until after, ch 2 § 48  
“Top vote getter” special order of business, reporting amendments to House under, ch 2 § 30

Unfunded mandates, points of order against amendments containing, see BUDGET PROCESS

Voting on amendments, order of—  
generally, ch 2 §§ 1, 28  
committee amendments, ch 2 § 28  
insert, motion to, voted on before motion to strike, ch 2 § 3  
new sections, amendments proposing to insert, considered after perfecting amendments to a section, ch 2 § 31  
perfecting amendments, no degrees of preference among, ch 2 § 31  
perfecting amendments voted on before motion to strike, ch 2 §§ 2-5, 21, 22, 31

## INDEX

### AMENDMENTS—Continued

- Voting on amendments, order of—
  - Continued
  - special order of business, as affected by, ch 2 § 28
  - substitute, amendment in nature of, voted on after perfecting amendments to original text, ch 2 § 32
  - substitute for amendment voted on after amendments to amendment disposed of, ch 2 § 32
  - substitute, immediate vote on amendment in nature of, after adoption of substitute therefor, ch 2 § 32
- Withdrawal of amendment—
  - Committee of the Whole, in, ch 2 § 36; ch 59 § 1
  - House or House as in Committee of the Whole, in, ch 2 § 36; ch 59 § 1
  - reoffering amendment after, ch 2 § 36; ch 59 § 1
  - unanimous consent required in Committee of the Whole, ch 2 § 36; ch 59 § 1
- Writing, requirement that amendment be in, ch 2 § 1
- Yield for amendment, Member holding floor under five-minute rule may not, ch 2 § 20
- Yielding for amendment in House—
  - control of time, effect on, ch 2 § 25
  - debate only, amendment may not be offered in time yielded for, ch 2 § 25
  - permitted, ch 2 § 25

### APPEALS

- Adjournment, effect of, ch 3 § 7
- Chair, on rulings of—
  - constitutionality of measure assessed by vote on merits, ch 3 § 3
  - discretionary authority of Chair, matters within, not subject to appeal, ch 3 § 3
  - order, on questions of, ch 3 § 2
  - rule, applicable, ch 3 § 2

### APPEALS—Continued

- Committee of the Whole, appeals in, rarely reported to House, ch 12 § 18
- Conferees, appointment of, see CONFEREES OR MANAGERS
- Debate on, ch 3 §§ 1, 4
- Dilatory, as, ch 3 § 3
- Division of the question, see DIVISION OF THE QUESTION FOR VOTING
- Motions available during appeal—
  - Committee of the Whole, in, ch 3 § 1
  - House, in, ch 3 § 1
  - limit debate, ch 3 § 1
  - previous question, ch 3 § 1
  - rise and report, ch 3 § 1
  - table, ch 3 § 1
- Order, on questions of, ch 3 § 2
- Origin of right of appeal, ch 3 § 1
- Parliamentary inquiry, response to, not subject to appeal, ch 37 § 13
- Points of order, on—
  - generally, ch 37 § 12
  - Committee of the Whole, Chair of, appeal of ruling by, ch 37 § 12
  - discretion of Chair, matters within, ch 37 § 12
- Purpose of right of appeal, ch 3 § 1
- Timeliness of, ch 3 § 3
- Unfinished business, as, ch 3 § 7
- Vote on—
  - Chair's vote, ch 3 § 1
  - merits of pending question not in issue, ch 3 § 1
  - tie vote, effect of, ch 3 § 1
- Withdrawal of, ch 3 § 6; ch 59 § 4

### APPROPRIATION BILLS

- Administrative expenses of House, ch 4 § 4
- Annual appropriations—
  - obligated during fiscal year, funds must be, ch 4 § 9
- Authorization—
  - court judgment, appropriation to pay, ch 4 § 12

## HOUSE PRACTICE

### APPROPRIATION BILLS—

Continued

Authorization—Continued  
defined, ch 4 §§ 5, 10  
discretion of official, specific, appropriation as affecting, see LEGISLATION ON APPROPRIATION BILLS  
implied, ch 4 § 12  
incidental expenses as authorized, ch 4 § 12  
increases within authorized limits, ch 4 § 14  
limits, authorized, increases within, ch 4 § 14  
“necessary, such sums as are,” authorization allowing, ch 4 § 14  
necessity of, generally, ch 4 §§ 5, 10  
prior unauthorized appropriations, effect of, ch 4 § 12  
proof, burden of, as to authorization, see APPROPRIATIONS, UNAUTHORIZED  
rulings on appropriations subjected to points of order, see APPROPRIATIONS, UNAUTHORIZED  
sufficiency and modes of authorization, ch 4 § 12  
types and sufficiency of authorization, ch 4 § 12  
unauthorized appropriations, see APPROPRIATIONS, UNAUTHORIZED  
Aviation programs, funding floors for, ch 4 § 59a  
Budget authority to incur obligations, appropriation as providing, ch 4 § 3  
Committee of the Whole, consideration in—  
(see also COMMITTEE OF THE WHOLE)  
determining whether bill makes charge on Treasury, ch 4 § 61  
read for amendment by paragraph, general appropriation bills are, ch 4 § 63

### APPROPRIATION BILLS—

Continued

Committee of the Whole, consideration in—Continued  
required where bill directly or indirectly makes appropriation, ch 4 § 61  
Committee reports, see COMMITTEE REPORTS  
Conditions or contingencies, provisions attaching, to appropriations, see below, Limitation on use of funds (see also LEGISLATION ON APPROPRIATION BILLS)  
Constitutional prerogatives of House, see REVENUE LEGISLATION, PREROGATIVE OF HOUSE TO ORIGINATE  
Continuing appropriations—  
consideration pursuant to special order of business, unanimous-consent agreement, or motion to suspend rules, ch 4 § 75  
defined, ch 4 § 3  
general appropriation bill, not considered as, ch 4 § 72  
legislation or unauthorized appropriations, rule prohibiting, not applied to continuing appropriations, ch 4 § 72  
privileged, not called up as, ch 4 § 72  
Debate on—  
five-minute rule, general appropriation bills considered under, ch 4 § 63  
Enrollment, correction in, see ENROLLMENT  
Expenses, administrative, of House, ch 4 § 4  
Expenses of committees, see COMMITTEES, STANDING  
Fiscal year, defined, ch 4 § 9  
Fiscal year, funds available beyond, must be expressly provided for, ch 4 §§ 9, 11  
Floors, funding—  
aviation programs, ch 4 § 59a

## INDEX

### APPROPRIATION BILLS—

Continued

Floors, funding—Continued  
Transportation Equity Act, under, ch 4 § 59a

General appropriations—  
authorization required, see APPROPRIATIONS, UNAUTHORIZED  
defined, ch 4 §§ 3, 6  
Holman rule, reducing amounts in bill under, see LEGISLATION ON APPROPRIATION BILLS  
legislation on appropriation bills, see LEGISLATION ON APPROPRIATION BILLS  
privileged, as, ch 4 §§ 3, 61  
read for amendment by paragraph, ch 4 § 63  
reappropriations, see below  
report on bill, filing, ch 4 § 3  
supplemental bill as general bill, ch 4 § 3

Germaneness of amendments, see GERMANENESS OF AMENDMENTS

House as in Committee of the Whole, consideration in—  
special order of business, pursuant to, ch 4 § 61

House, consideration in, after amendments adopted in Committee of the Whole are reported—  
separate votes on amendments, ch 4 § 63

Legislation on appropriation bills, see LEGISLATION ON APPROPRIATION BILLS

Legislative bill, appropriation on, see APPROPRIATION ON LEGISLATIVE BILL

Limitation on use of funds—  
agency regulations, funds to carry out, ch 4 § 52  
authorized or unauthorized by existing law, discussion of amendments as, ch 4 §§ 50, 64  
burden of proof that provision is permissible limitation, ch 4 § 50

### APPROPRIATION BILLS—

Continued

Limitation on use of funds—Continued  
condition subsequent, provision that spending cease upon occurrence of, ch 4 § 56  
considered, when amendments in form of limitations may be, ch 4 § 50  
construction, strict, of rule permitting, ch 4 § 50  
contingent on future event, appropriation made, ch 4 § 56  
discretion of official, limitation may indirectly curtail, ch 4 § 53  
exceptions to valid limitations are in order if they do not add legislative language, ch 4 § 57  
increase in spending, purported limitation which results in, see LEGISLATION ON APPROPRIATION BILLS  
law, interpretation or implementation of, limitation as calling for, ch 4 § 55  
law, State, conditions relating to interpretation of, ch 4 § 57  
legislation, limitation as, see LEGISLATION ON APPROPRIATION BILLS  
“made known” to officials, funds made available on condition information be, see LEGISLATION ON APPROPRIATION BILLS  
negative prohibition on use of funds distinguished from affirmative direction to officials, ch 4 § 54  
negative restriction or limitation as permitted, ch 4 §§ 34, 50, 51  
offered, when amendments may be, ch 4 §§ 50, 64  
partial restriction, ch 4 § 52  
policy, limitation may effect change in, ch 4 § 50  
recipients, qualifications of, limitation addressing, ch 4 § 58

## HOUSE PRACTICE

### APPROPRIATION BILLS—

Continued

Limitation on use of funds—Continued  
reducing amount in bill, amendment, distinguished from limitation for purpose of rules governing consideration, ch 4 § 64  
regulations, agency, funds to carry out, ch 4 § 52  
retrenchment under Holman rule distinguished from, see LEGISLATION ON APPROPRIATION BILLS  
revenue measure, determining whether “limitation” constitutes, ch 4 § 50  
rulings, illustrative, permitting limitations on particular uses, ch 4 § 52  
tax or tariff measure, determining whether “limitation” constitutes, ch 4 § 50  
tests to determine whether provision constitutes permissible limitation, ch 4 § 50  
total expenditures, ceiling on, ch 4 § 51  
transportation obligation limitations, ch 4 § 52  
Monetary figures agreed to, changes in—  
“Fetchback” amendments changing amounts in previous paragraphs, ch 2 § 42  
specific sum in amendment previously adopted may not be directly amended, ch 2 § 42  
unanimous consent, changing figures by, ch 2 § 43  
Permanent appropriations, current action by Congress with respect to, ch 4 §§ 9, 11  
Points of order—  
amendments, against, ch 4 § 67  
Committee on Appropriations, division of allocation among subcommittees of, consideration of appropriation prior to, ch 7 § 9

### APPROPRIATION BILLS—

Continued

Points of order—Continued  
necessity of, for enforcement of rule prohibiting unauthorized appropriations and legislation on appropriation bills, ch 4 § 27  
paragraph, against all or portion of, ch 4 § 67  
reservation of, against amendments, ch 4 § 65  
reservation of, against bill, no longer necessary at time bill referred to Union Calendar, ch 4 § 65  
timeliness, ch 4 § 66  
waiver of (see also SPECIAL ORDERS OF BUSINESS; SUSPENSION OF RULES), ch 4 § 68  
Privileged status—  
general appropriations, ch 4 § 61  
special appropriations not privileged, ch 4 § 61  
Reading for amendment—  
new section, inserting, ch 4 § 63  
paragraphs, general appropriation bills read by, ch 4 § 63; ch 12 § 13  
passed in reading, paragraph, amendment to, ch 4 § 63  
sections, bill appropriating for specific purpose read by, ch 4 § 63  
Reappropriations—  
agency or department for which original funds were appropriated, transfers of unexpended balances within, as permitted, ch 4 § 60  
authorizing legislation as permitting reappropriations in some instances, ch 4 § 60  
exceptions to prohibition, ch 4 § 60  
general appropriation bills, rule prohibiting reappropriations is limited to, ch 4 § 60  
prior acts, unobligated balances of funds appropriated in, language making available, ch 4 § 60  
transfers of funds distinguished, ch 4 § 60

## INDEX

### APPROPRIATION BILLS—

Continued

Reappropriations—Continued

works in progress exception, ch 4 § 60

Report, committee, see COMMITTEE REPORTS

Rescissions, ch 4 § 35

Revenue bills, power to originate, as encompassing appropriations, see REVENUE LEGISLATION, PREROGATIVE OF HOUSE TO ORIGINATE

Special appropriations—

defined, ch 4 § 3

single department or agency, measure making appropriation for, not privileged, ch 4 § 74

Supplemental appropriations—

consideration of, in House as in Committee of the Whole, ch 4 § 75

defined, ch 4 § 3

general appropriation bills, considered as, where making appropriations for diverse agencies, ch 4 § 73

Three-day layover requirement before consideration of bill—

counting of “calendar days,” ch 4 § 62

waiver of, ch 4 § 62

Timetable for consideration of annual appropriation bills, ch 7 § 3

Transfer of funds—

legislation, language may not include, see LEGISLATION ON APPROPRIATION BILLS

same bill, direct transfer within, may be permitted, ch 4 § 36

Transportation obligations, funding floors for, ch 4 § 59a

Trust funds, funds for, as permanent appropriations, ch 4 § 9

Unauthorized appropriations, see APPROPRIATIONS, UNAUTHORIZED

### APPROPRIATION BILLS—

Continued

Voting on—

separate vote in House on amendments adopted in Committee of the Whole, ch 4 § 63

yeas and nays automatically ordered, ch 4 § 61

### APPROPRIATION ON LEGISLATIVE BILLS

Amendments to bill, prohibition applies to, ch 4 § 76; ch 6 § 20

Authorization, language of, distinguished from appropriation, ch 4 § 77

Discharge, motion to, rule not applicable to bill taken from committee by, ch 4 § 76

Points of order—

“at any time,” may be made, ch 2 § 34

Committee of the Whole, should be raised in, ch 4 § 78

debate on merits, may be raised after, ch 4 § 78

portion of section, as directed against, ch 4 § 79

reporting of bill, not to be raised against, ch 4 § 78

timeliness, ch 2 § 34; ch 4 § 78

waiver of, ch 4 § 78

Private bills, rule not applicable to, ch 4 § 76

Reported bills, rule relates to, ch 4 § 76

Rule prohibiting, ch 4 § 76

Rulings, illustrative, in application of rule, ch 4 § 77

Senate amendment to legislative bill, see CONFERENCE REPORTS

Senate bills or amendments between Houses, rule applicable to, ch 4 § 76

## HOUSE PRACTICE

### **APPROPRIATIONS, COMMITTEE ON, see COMMITTEES, JURISDICTION OF; COMMITTEES, STANDING**

### **APPROPRIATIONS, UNAUTHORIZED**

Agricultural programs, rulings on points of order against appropriations for, ch 4 § 16

Amending language permitted to remain, see below, Perfecting provision permitted to remain

Commerce or business, rulings on points of order against appropriations affecting, ch 4 § 17

Defense programs, rulings on points of order against appropriations for, ch 4 § 18

Delaying appropriation “pending authorization” does not prevent point of order, ch 4 § 10

District of Columbia, rulings on points of order against funding for, ch 4 § 19

Environmental programs, rulings on points of order against appropriations for, ch 4 § 20

Exceeding amount authorized, appropriation as, ch 4 § 14

Foreign affairs, rulings on points of order against appropriations relating to, ch 4 § 21

General appropriation bills, rule applies to, ch 4 § 10

Increases of budget authority in excess of amount authorized, ch 4 § 14

Interior or environmental programs, rulings on points of order against appropriations for, ch 4 § 20

Legislative branch, rulings on points of order against funding for, ch 4 § 22

Perfecting provision permitted to remain, test of whether amendment “merely perfects,” ch 4 § 69

Prior unauthorized appropriations, effect of, ch 4 § 12

Precede appropriation, authorization must, ch 4 § 10

### **APPROPRIATIONS, UNAUTHORIZED—Continued**

Proof, burden of, as to authorization—  
executive officials, compliance by, with conditions or requirements, ch 4 § 13  
proponent of amendment, ch 4 § 13  
proponent or manager of bill, ch 4 § 13

Public works, rulings on points of order against funding for (see also below, “Works-in-progress” exception), ch 4 § 24

Rule prohibiting, ch 4 §§ 7, 10

Rulings on appropriations subjected to points of order, generally (and see specific subject matter), ch 4 § 15

Salaries and benefits, rulings on points of order against appropriations relating to, ch 4 § 23

Senate amendments, see SENATE AMENDMENTS

Sufficiency and modes of authorization, ch 4 § 12

“Works-in-progress” exception—  
applicability of, generally, ch 4 § 25  
definition of “work in progress,” ch 4 § 26  
evidence of initiation of project, ch 4 § 25  
initiation of project, evidence as to, ch 4 § 25  
lapsed, not applicable where authorization has, ch 4 § 25  
reappropriations, see APPROPRIATION BILLS  
rulings as to whether particular projects were within exception, ch 4 § 26

### **ASSEMBLY OF CONGRESS**

Clerk, duties of, ch 5 § 4

Day of convening—  
appointment of day by joint resolution, ch 5 § 1  
constitutional provisions, ch 5 § 1  
emergency reconvening, ch 1 § 1; ch 5 § 2; ch 45 § 3

## INDEX

### ASSEMBLY OF CONGRESS—

Continued

Day of convening—Continued

President's authority exercised on extraordinary occasions, ch 5 § 1

pro forma meetings at end of session, ch 5 § 1

recall pursuant to adjournment resolution, ch 5 § 1

Hour of meeting, establishing—

adjourn to day and time certain, effect of motion to, ch 5 § 2

changing hour of meeting, ch 5 § 2

emergency reconvening, ch 1 § 1; ch 5 § 2; ch 45 § 3

privileged, initial resolution as, ch 5 § 2

resolution, House may set hour by, ch 5 § 2

standing order, effect of, ch 5 § 2

Legislative business, resumption of—

consideration of major bill rarely occurs before adoption of rules, ch 5 § 8

old business pending at adjournment of preceding session is resumed in second or third session but not in new Congress, ch 5 § 8

President's state of the Union message, resumption of legislative business usually occurs after, ch 5 § 8

Members-elect, see CREDENTIALS; MEMBERS AND MEMBERS-ELECT; OATH

Motions in order prior to adoption of rules, ch 5 § 7

Oath to Members-elect, see OATH

Parliamentary law, general, prior to adoption of rules House proceeds under, ch 5 § 7

Place of meeting—

consent of other House as necessary to change, ch 5 § 3

constitutional provision, ch 5 § 3

in hazardous circumstances, ch 5 § 3

President, committee to notify, that House has assembled, ch 5 § 4

### ASSEMBLY OF CONGRESS—

Continued

Procedures under general parliamentary law prior to adoption of rules, ch 5 § 7

Quorum, establishment of, ch 5 §§ 4, 5

Rules, adoption of, see RULES OF THE HOUSE

Rules, prior to adoption of, House proceeds under general parliamentary law, ch 5 § 7

Second session, organizational business at beginning of, ch 5 § 5

Senate, message to, that quorum of House established, ch 5 § 4

Sergeant at Arms, role of, upon incapacity of Clerk, ch 5 § 4

Speaker, election of, ch 5 § 4

### BELLS AND SIGNALS

Changes in system announced, ch 10 § 3

Malfunctions, ch 10 § 3; ch 58 § 20

Meaning of the various signals, ch 58 § 20

Quorum calls, used to alert Members to, ch 10 § 3; ch 58 § 20

Voting alerts (see also VOTING), ch 58 § 20

### BILLS AND RESOLUTIONS

Availability of report for three days, see COMMITTEE REPORTS

Availability in electronic form, ch 11, § 35

Committee reports, see COMMITTEE REPORTS

Concurrent resolutions, use of, ch 6 § 1

Enacting clause, form of, ch 6 § 3

Engrossment, see ENGROSSMENT

Enrollment, see ENROLLMENT

Form, ch 6 § 3

Hopper, introduced by placing in, ch 6 § 6

Introduction of—

hopper, placed in, ch 6 § 6

limit, no, on number of bills Member may introduce, ch 6 § 6

## HOUSE PRACTICE

### **BILLS AND RESOLUTIONS—**

Continued

- Introduction of—Continued
  - “request,” bills introduced by, ch 6 § 6
- Joint resolutions, use of, ch 6 § 1
- Layover requirement, see COMMITTEE REPORTS
- Legislation, general, bills used for purposes of, ch 6 § 1
- Page and line numbers—
  - generally, ch 6 § 3
  - changes after amendments, ch 6 § 3
- Preambles—
  - amendments to, ch 6 § 5
  - striking preamble, ch 6 § 5
  - use of, ch 6 §§ 3, 5
- Private bills, see PRIVATE BILLS
- Prohibited, certain measures as—
  - (see also specific topics, *e.g.*,  
COMMEMORATIVE LEGISLATION,  
PROHIBITION AGAINST)
  - commemorations, ch 6 § 23
  - funding below specified level for transportation programs, ch 6 § 20
  - public works, designation of, in honor of currently serving Members of Congress, ch 6 § 22
  - tax or tariff measure in bill reported by committee other than Ways and Means, ch 4 § 50; ch 6 § 21
  - tax rate increase, retroactive, ch 6 § 21
- “Public” and “private” bills defined, ch 6 § 2
- Reading for amendment in Committee of the Whole, see AMENDMENTS; COMMITTEE OF THE WHOLE
- Reference, bills enacted by, see CONFERENCE
- Referral of, see REFERRAL OF BILLS, RESOLUTIONS, AND OTHER MATTER
- Resolving clauses, form of, ch 6 § 3

### **BILLS AND RESOLUTIONS—**

Continued

- Section headings and subheadings, ch 6 § 3
  - Simple resolutions, use of, ch 6 § 1
  - Speaker, first ten numbers reserved for assignment by, ch 6 § 6
  - Sponsors and cosponsors—
    - adding names of cosponsors, ch 6 § 6
    - cosponsors, adding names of, ch 6 § 6
    - error in listing of name, ch 6 § 6
    - falsely introduced in Member’s name, question of privilege arises where bill is, ch 6 § 6
    - removal of name, ch 6 § 6
    - signature of chief sponsor required, ch 6 § 6
  - Titles—
    - constitutional amendment, bill proposing, ch 6 § 4
    - enacted statute, not considered part of, ch 6 § 4
    - form, ch 6 § 4
    - intent, legislative, evidence of, ch 6 § 4
    - number, identifying, added, ch 6 § 3
- ### **BUDGET PROCESS**
- Allocations to committees—
    - Appropriations, Committee on, divides allocation among subcommittees, ch 7 § 12
    - point of order for breach of outlay or revenue level precluded where committee is within its allocation, ch 7 § 12
  - Balanced Budget and Emergency Deficit Control Act, see below, Gramm-Rudman legislation
  - Borrowing authority not subject to appropriations as violation of Budget Act, ch 7 § 15
  - Budget and Accounting Act of 1921, passage of, ch 7 § 2
  - Budget Control Act of 2011—
    - background, ch 7 §§ 1, 24
    - balanced budget amendment, vote on required by, ch 7 § 24

## INDEX

### BUDGET PROCESS—Continued

Budget Control Act of 2011—  
Continued  
debt limit, relationship to, ch 7 § 24  
discretionary spending caps under, ch 7 § 24  
emergency designations under, see below, Emergency designation attached to funds in bill  
Joint Select Committee on Deficit Reduction, ch 7 § 24; ch 11 § 14  
Budget Enforcement Act, passage of, ch 7 § 2  
“Byrd rule” against extraneous matter, see below, Reconciliation  
Committee on the Budget—  
estimates by, to be relied on by Chair in ruling on points of order, ch 7 § 12  
jurisdiction, ch 7 § 5  
Committee on Rules—  
oversight function of review of budget process, ch 7 § 5  
Committee reports—  
estimates, cost, required in, see below, Estimates required in committee reports  
Concurrent resolution on the budget—  
adoption of, must precede consideration of legislation affecting budget, ch 7 § 10  
amendments, consideration of, ch 7 §§ 7, 8  
categories, functional, dividing Federal spending among, ch 7 §§ 7, 8  
Committee of the Whole, consideration in, ch 7 §§ 7, 8  
conference report on budget resolution, see below, Conference report on budget resolution  
consideration, providing for, ch 7 § 7  
consistency, mathematical, among amendments, ch 7 § 8  
debate on, ch 7 § 7  
“elastic” clause permitting provisions appropriate to purposes, ch 7 § 7

### BUDGET PROCESS—Continued

Concurrent resolution on the budget—  
Continued  
fiscal years, succeeding, budgetary levels for, ch 7 § 7  
mathematical consistency amendments, ch 7 § 8  
priorities, spending, establishes, ch 7 § 7  
privileged for consideration if reported, ch 7 § 7  
recommit, motion to, not in order, ch 7 § 7  
reconsider, motion to, not in order, ch 7 § 7; ch 47 § 12  
revision of, ch 7 § 6  
special orders of business for consideration, ch 7 § 7  
time for completion of action on, ch 7 § 6  
vote by yeas and nays, ch 7 § 7  
Conference report on budget resolution—  
allocations to committees published in joint statement of managers, ch 7 § 12  
debate on, ch 7 § 9  
Congressional Budget Act—  
concurrent resolution on budget, adoption of, to precede legislation affecting budget, ch 7 § 10  
concurrent resolutions and reports, contents of, prescribed, ch 7 § 7  
Congressional Budget Office, see below, Congressional Budget Office  
debate on concurrent resolution, provisions regarding, see above, Concurrent resolution on the budget  
“elastic” clause permitting provisions appropriate to purposes, ch 7 § 7  
passage of, ch 7 § 2  
points of order created by, see below, Points of order under Budget Act  
reconciliation procedures, see below, Reconciliation

## HOUSE PRACTICE

### BUDGET PROCESS—Continued

Congressional Budget Office—  
analyses of economic data and programs, ch 7 § 5  
committees, reports provided to, on congressional action on bills, ch 7 § 5  
costs arising from bills and resolutions, analyses of, ch 7 § 2  
established, ch 7 § 2  
report, annual, to Budget Committees includes discussion of economic policy and budget priorities, ch 7 § 6  
unfunded mandates, estimates related to, see below, Unfunded mandates

Contract authority, new, required to be effective only as provided in appropriation Acts, ch 7 § 15

CUTGO—  
estimates under, ch 7 § 3  
emergency designations under, ch 7 § 3  
reconciliation directives, application to, ch 7 §§ 3, 11  
special orders of business linking measures under, ch 7 § 3

Debate, see above, Concurrent resolution on the budget

Debt, public, limit on—  
amendment to budget resolution to change, restriction on, ch 7 § 8  
budget resolution sets forth appropriate level, ch 7 § 18  
changes in, ch 7 § 18  
reconciliation directives as to, ch 7 § 18

“Deem” budget resolution as in force, resolutions to, for purposes of points of order, ch 7 § 12

Deferrals—  
congressional disapproval of, procedures for, ch 7 § 21  
defined, ch 7 § 19  
President’s role in proposing deferral, ch 7 § 21

### BUDGET PROCESS—Continued

Deferrals—Continued  
purposes specified in law, ch 7 § 21  
report by Comptroller General of unauthorized deferral, ch 7 § 21  
veto, legislative, procedure held to be unconstitutional, ch 7 § 21

Direct spending—  
borrowing authority, new, ch 7 § 15  
contract authority, new, ch 7 § 15  
defined, ch 7 § 14  
entitlement authority, new, what constitutes, ch 7 § 16  
Gramm-Rudman restrictions on, ch 7 §§ 14-16  
Supplemental Nutrition Assistance Program, ch 7 §§ 14, 16

Discharge bills providing certain new entitlement authority from Union Calendar, Speaker’s authority to, for referral to Committee on Appropriations, ch 9 § 7

Earmarks, see EARMARKS

Emergency designation attached to funds in bill—  
effects generally, ch 7 § 12  
effects under the Budget Control Act of 2011, ch 7 § 24  
effects under the CUTGO rule, ch 7 § 3  
effects under Stat-Paygo, ch 7 § 4

Entitlement authority, new, see above, Direct spending

Estimates by committees of new budget authority and outlays—  
Budget, Committee on the, role of estimates provided by, ch 7 §§ 3, 4, 12  
time for reports, ch 7 § 6

Estimates required in committee reports—  
five-year cost estimates, ch 7 § 5  
new budget authority, effect of measure providing, ch 7 § 5  
point of order where report does not contain required estimates, ch 7 § 5

## INDEX

### BUDGET PROCESS—Continued

Estimates required in committee reports—Continued  
    revenues, effect of change in, ch 7 § 5  
Fiscal year, defined, ch 7 § 6  
Floors, funding, for transportation obligations, see APPROPRIATION BILLS  
Germaneness, Senate rulings on, see SENATE, PRACTICE IN  
Gramm-Rudman legislation—  
    deadlines for stages in budget process, provisions as to, ch 7 § 6  
    deficit targets, ch 7 § 2  
    direct spending, restrictions on, ch 7 § 14  
    discretionary spending, limits on, ch 7 § 14  
    emergency designation, see above, Emergency designation attached to funds in bill  
    mandatory spending, restrictions on, ch 7 § 14  
    passage of, ch 7 § 2  
    provisions of, generally, ch 7 § 2  
    sequestration under, see below, Sequestration  
History, legislative, ch 7 § 2  
Impoundment—  
    congressional authorization, ch 7 § 19  
    court rulings, ch 7 §§ 19-21  
    deferral of budget authority, see above, Deferrals  
    passage of Impoundment Control Act, ch 7 § 2  
    rescissions proposed by President, ch 7 § 20  
Line Item Veto Act—  
    constitution, held to violate presentment clause of, ch 57 § 8  
    history and use, ch 57 § 8  
Office of Management and Budget—  
    creation of, ch 7 § 2  
    President's budget, assistance in submission of, ch 7 § 2  
    sequestration triggered by reports, see below, Sequestration

### BUDGET PROCESS—Continued

Office of Management and Budget—  
    Continued  
    Stat-Paygo, responsibilities under, ch 7 § 4  
Oversight plans, submission of, by committees, ch 7 § 6  
PAYGO, see above, CUTGO; see below, Stat-Paygo  
Points of order under Budget Act—  
    (see also POINTS OF ORDER)  
    affirmative assertion of, as necessary, ch 7 § 2  
    allocations of committees, against legislation exceeding, ch 7 § 2  
    allocation, where committee reporting measure is within, ch 7 § 12  
    borrowing authority, new, ch 7 § 15  
    conference reports, against, see CONFERENCE REPORT  
    consideration of budget subject matter, ch 7 § 5  
    consideration of legislation affecting budget, adoption of concurrent resolution on budget must precede, ch 7 § 10  
    contract authority, new, ch 7 § 15  
    direct spending, restrictions on, ch 7 §§ 14-16  
    enforcement of Act's provisions, mechanism for, ch 7 §§ 2, 12  
    emergency designation attached to funds, effect of, see above, Emergency designation attached to funds in bill  
    entitlement authority, new, that becomes effective in current fiscal year, ch 7 § 16  
    estimates by Committee on the Budget, Chair to rely on, in making rulings, ch 7 § 12  
    new budget authority set forth in budget resolution, measures exceeding, ch 7 § 12  
    outlays exceeding level set forth in budget resolution, ch 7 § 12

## HOUSE PRACTICE

### BUDGET PROCESS—Continued

Points of order under Budget Act—  
Continued  
revenues below levels set forth in budget resolution, measures contemplating, ch 7 § 12  
rules of the House, provisions creating points of order are considered, ch 7 § 12  
unfunded mandates, points of order against, see below, Unfunded mandates  
waivers of (see also SPECIAL ORDERS OF BUSINESS), ch 7 §§ 10, 12  
President, submission of budget by—  
time for, ch 7 § 6  
Reconciliation—  
“Byrd rule” as to extraneous matter can be directed against matter originating with House, ch 7 § 11  
committees, instructions to, to recommend changes in existing law to achieve objectives, ch 7 § 11  
conferees, appointment of, see CONFEREES OR MANAGERS  
CUTGO rule, application to, ch 7 §§ 3, 11  
debt, public, changes in limit on, ch 7 § 18  
deficit, restrictions on measures increasing, ch 7 § 11  
privileged, reconciliation bill may be reported as, ch 7 § 11  
special orders of business providing for consideration, ch 7 § 11  
timetable for completion of action on reconciliation legislation, ch 7 § 6  
Sequestration—  
effect, ch 7 § 14  
modification of, ch 7 § 14  
President, role of, ch 7 § 14  
procedures, ch 7 § 14  
purpose, ch 7 § 14  
rescinded, order was, as part of reconciliation, ch 7 § 14

### BUDGET PROCESS—Continued

Sequestration—Continued  
suspension of, ch 7 § 14  
timing, ch 7 § 14  
trigger under the Budget Control Act of 2011, ch 7 § 24  
Social Security program—  
exempt from reconciliation, ch 7 §§ 2, 17  
new budget authority, receipts and disbursements not counted as, ch 7 § 17  
Stat-Paygo—  
background and history, ch 7 § 4  
determination of budgetary effects of legislation under, ch 7 § 4  
emergency designations under, ch 7 § 4  
Statutory framework, generally, ch 7 §§ 2, 4, 24  
Timetable for stages of budget process, ch 7 § 6  
Unfunded mandates—  
committee responsibilities, ch 56 § 3  
Congressional Budget Act, purpose of provisions of, generally, ch 56 § 1  
Congressional Budget Act, provisions of, permitting points of order, ch 7 § 22  
cost estimates, ch 56 § 3  
debate on points of order, ch 56 § 5  
definitions, ch 56 § 2  
estimates provided by Congressional Budget Office, ch 56 § 3  
intergovernmental mandate, ch 56 § 2  
points of order to prevent consideration of, ch 7 § 22; ch 56 §§ 1, 4  
private sector mandate, ch 56 § 2  
waiver of points of order against, provisions restricting, ch 7 § 19; ch 56 § 5  
vote on question of consideration, points of order disposed of by, rather than by Chair’s ruling, ch 56 § 5

## INDEX

### **BUDGET PROCESS—Continued**

- Veto, line item, see above, Line Item Veto Act
- Waiver of points of order under Budget Act, see above, Points of order under Budget Act

### **CALENDARS**

- Committee action on measure, completion of, referral to calendar upon, ch 9 § 1
- Correction of error in referral to calendar, ch 9 § 3
- Corrections Calendar—
  - Speaker's authority, ch 9 § 5
  - vote, three-fifths, for passage of bills, ch 9 § 5
- Discharge Calendar, see DISCHARGING MEASURES FROM COMMITTEES
- Discharge of bill from calendar—
  - referrals to committees, sequential, for purposes of, ch 9 § 4
- Erroneous referral to calendar, ch 9 § 3
- House Calendar—
  - bills not raising revenue or requiring appropriations referred to, ch 9 § 1
- Private Calendar, see PRIVATE BILLS
- Purpose generally, ch 16 § 5
- Referrals to calendars—
  - erroneous referral to calendar, ch 9 § 3
  - reported favorably, measures, ch 9 § 2
  - reported improperly, recommittal of measures, ch 9 § 2
  - reported unfavorably, measures, ch 9 § 2
- Removal of bill from calendar—
  - referrals to committees, sequential, for purposes of, ch 9 § 4
- Union Calendar—
  - appropriating money or property, bills, referred to, ch 9 § 1
  - Committee of the Whole, bills considered in, ch 9 § 1

### **CALENDARS—Continued**

- Union Calendar—Continued
  - expenses to government, bills authorizing activities which incur, ch 9 § 1
  - revenue, bills raising, ch 9 § 1

### **CALENDAR WEDNESDAY**

- Amendments to bill, ch 8 § 8
- Authorization by committee to call up bill, ch 8 § 6
- Availability of bill and report, ch 8 § 6
- Business not in order during Calendar Wednesday procedures, ch 8 § 2
- Calling up bill under Calendar Wednesday procedure, ch 8 § 1
- Call of committees, procedure for calling up bills during, ch 8 § 5
- Committee, form of remarks by member in calling up bill at direction of, ch 8 § 1
- Committee of the Whole, consideration in, ch 8 § 3
- Consideration, raising question of, ch 8 § 7
- Debate in Committee of the Whole, ch 8 § 8
- Debate in the House under hour rule, ch 8 § 8
- Dispensing with, ch 8 § 11
- Form of remarks used by member in calling up bill at direction of committee, ch 8 § 1
- Precedence of Calendar Wednesday business, ch 8 §§ 2, 4
- Previous question—
  - adjournment after ordering, effect of, ch 8 § 10
  - prior day's business, effect where previous question was ordered on, ch 8 § 10
- Private bills not eligible, ch 8 § 2
- Privileged bills not eligible for consideration under Calendar Wednesday procedures, ch 8 § 2
- Procedure for calling up bills during call of committees, ch 8 §§ 1, 5

## HOUSE PRACTICE

### **CALENDAR WEDNESDAY—**

Continued

Unfinished business, consideration of,  
on Calendar Wednesday, ch 8 § 9

Unprivileged bills considered, ch 8 §§ 1,  
2

Withdrawal of bill after being called up,  
ch 8 § 6

### **CALL OF THE HOUSE, see QUORUMS**

### **CELLULAR TELEPHONES**

Use of, prohibited in galleries, ch 10 § 3

### **CENSURE OF MEMBER, see ETHICS**

### **CHAMBER AND ROOMS OF HOUSE**

Corridors leading to Chamber, control  
of, ch 10 § 4

Disorder in Capitol, see DECORUM;  
DEBATE; GALLERIES

Galleries, see GALLERIES

Hall, use of—

floor, privileges of, see FLOOR,  
PRIVILEGES OF

rule as to permissible uses, ch 10 § 1;  
ch 16 § 61

Speaker, authority of, ch 10 § 1

Photographs in Chamber, see PHOTO-  
GRAPHS IN CHAMBER

Rooms—

appropriated, use of, ch 10 § 1

resolutions assigning, as privileged,  
ch 10 § 1

unappropriated, use of, ch 10 § 1

### **CHAPLAIN**

Continuance in office, ch 35 § 1

Duties, ch 35 § 1

Guest chaplain, ch 16 § 50; ch 35 § 1

### **CHIEF ADMINISTRATIVE OFFICER**

Role of, ch 35 § 1

### **CLERK OF THE HOUSE**

Acting Clerk, designation of, ch 35 § 1

Assembly of Congress, organizational  
duties at, ch 5 § 4; ch 35 § 1; ch 37  
§ 2

Continuance in office, ch 35 § 1

Deputy Clerk designated to act in event  
of Clerk's absence or disability, ch  
35 § 1

Duties of, ch 35 § 1

Organization of new Congress, duties  
related to, ch 5 § 4; ch 35 § 1; ch  
37 § 2

Points of order, rules on, prior to elec-  
tion of Speaker, ch 37 § 2

### **CODE OF OFFICIAL CONDUCT, see ETHICS**

### **COMMEMORATIVE LEGISLATION, PROHIBITION AGAINST**

Definition, ch 6 § 23

Rule stating prohibition, ch 6 § 1; ch 16  
§ 1

Waiver of rule, ch 6 § 23

### **COMMISSIONS**

Select committees, distinguished from,  
ch 11 § 1

Statute, created by, ch 11 § 2

### **COMMIT, MOTION TO**

Previous question, pending or after or-  
dering—

amendments to, ch 48 § 9

application of, to particular items of  
business, ch 48 § 10

debate on, ch 48 § 12

instructions in, ch 48 §§ 9, 17

recognition to offer, ch 48 § 11

time for offering, ch 48 § 9

Recommit, see RECOMMIT, MOTION  
TO; RECOMMIT WITH IN-  
STRUCTIONS, MOTION TO

## INDEX

### COMMITTEE OF THE WHOLE

Adjourn, motion to, not in order in (see also ADJOURNMENT), ch 1 § 4

Amendment, reading for, see AMENDMENTS

Amendments, changing order of consideration of, barred if requiring material modification of special order of business, see SPECIAL ORDERS OF BUSINESS

Appropriations of money or property, public bills making, considered in (see also APPROPRIATION BILLS), ch 12 §§ 2, 3

Authority, limitations on, ch 12 § 2

Chair—

- appointed by Speaker, ch 12 § 7
- authority, limitations on, ch 12 § 8
- duties, ch 12 §§ 7, 16
- order, decides questions of, ch 12 § 18
- order, maintaining, see, *e.g.*, DECORUM; WORDS, UNPARLIAMENTARY

Committees, standing, distinguished from, ch 11 § 1

Conference reports not considered in, ch 12 § 2

Consideration in, matters requiring—

- appropriations of money or property, ch 12 §§ 2, 3
- bills, specific types of, consideration of, ch 12 § 3
- “hereby” considered as adopted, effect of special order of business providing that measure is, ch 12 § 4
- revenue, bills raising, ch 12 §§ 2, 3
- Senate amendments, subject matter of, may require consideration in Committee of the Whole, ch 12 § 4
- special order of business as waiving requirement, ch 12 § 3
- unanimous-consent agreement may waive requirement, ch 12 § 3

Debate, see DEBATE

### COMMITTEE OF THE WHOLE—

Continued

Enacting clause, motions relating to, see ENACTING CLAUSE, MOTION RELATING TO

Historical background, ch 12 § 1

House as in Committee of the Whole, distinguished, ch 12 § 1

Jurisdiction—

- appropriations of money or property, public bills making, ch 12 § 2
- revenue, bills raising, ch 12 § 2
- rule specifying matters requiring consideration in Committee of the Whole, ch 12 § 3

Mace, position of, significance of, ch 12 § 1

Motions that are not in order in, ch 12 §§ 2, 20

Motions, use of—

- generally, ch 12 § 20
- precedence of motions, ch 12 § 21
- prohibited motions, ch 12 §§ 2, 20
- recommending House action, ch 12 §§ 20, 22
- rise and report, motion to, see below, Rise and report, motion to
- rise, motion to, see below, Rise, motion to
- withdrawal of motion, ch 12 § 20
- writing, demand that motion be in, ch 12 § 20

Motion to resolve into—

- amendable, not, ch 12 § 6
- debatable, not, ch 12 § 6
- precedence of ch 12 § 6
- rejection, effect of, ch 12 § 6
- withdrawal of, ch 12 § 6

Originating measures, restriction on, ch 12 § 2

Postponement by Chair of requests for recorded votes, see VOTING

Prohibitions on use of certain procedures and motions in, ch 12 §§ 2, 20

Points of order, see POINTS OF ORDER

## HOUSE PRACTICE

### COMMITTEE OF THE WHOLE—

Continued

#### Quorum in—

- general debate, point of no quorum during, ch 12 § 9
- previously established on same day, effect where quorum was, ch 12 § 9
- procedure following point of order of no quorum, ch 12 § 9
- rule governing, ch 12 §§ 1, 9
- vote taken in absence of quorum, ch 12 § 9

#### Reading of bill—

- appropriation bill, general, ch 12 § 13
- considered as read, where bill is, ch 12 § 13
- dispensing with, ch 12 § 10
- first reading, ch 12 § 10
- sections, by, ch 12 § 13

#### Recommittal of bill to, ch 12 §§ 2, 30

#### Reconsider, motion to, not in order in, ch 16 § 56

#### Reporting amendments to House after adoption, see below, Rise and report, motion to; see also AMENDMENTS

#### Report to House of proceedings, see below, Rise and report, motion to

#### Resolving into—

- automatically resolving into Committee of the Whole, ch 12 § 5
- motion, by, see above, Motion to resolve into
- Speaker, declaration by, ch 12 § 5
- special order of business, by, ch 12 § 5

#### Revenue, bills raising, considered in, ch 12 §§ 2, 3

#### Rise and report, motion to—

- adverse recommendation, ch 12 § 30
- amend, precedence of motion to, over motion to rise and report, ch 2 § 9
- appropriation bill, general, precedence of motion after reading of, ch 12 § 21

### COMMITTEE OF THE WHOLE—

Continued

#### Rise and report, motion to—Continued

- House, report to, ch 12 §§ 29, 30
- pending specified procedures, motion may be made, ch 12 § 27
- quorum required on affirmative vote, ch 12 § 26
- recommendations that may be included, ch 12 § 26
- report by Chair as official account of proceedings in Committee of the Whole, ch 12 § 29
- report, receipt of, in House, ch 12 §§ 29, 30
- time for making, ch 12 § 27
- withdrawn by unanimous consent, ch 12 § 26
- writing, demand that motion be in, ch 12 § 26

#### Rise, motion to—

- amend, precedence of motion to rise over motion to, ch 2 § 9
- debate time remaining on amendment, effect of adoption of motion to rise on (see also DEBATE), ch 16 § 59
- form, ch 12 § 26
- interrupting Member who holds floor not permitted, ch 12 § 28
- manager or Member to whom manager yields, motion may be offered during general debate by, ch 12 § 28
- offered by manager or Member to whom manager yields, motion may be, during general debate, ch 12 § 28
- offering motion, ch 12 § 28
- pending specified procedures, motion may be made, ch 12 § 27
- precedence of, ch 12 § 21
- quorum, in order after announcement of absence of, ch 12 § 9
- quorum not required for adoption, ch 12 § 26
- special order of business precluding repetition after rejection, see

## INDEX

### COMMITTEE OF THE WHOLE— Continued

- Rise, motion to—Continued
  - SPECIAL ORDERS OF BUSINESS
  - time for making, ch 12 §§ 27, 28
  - withdrawn by unanimous consent, ch 12 § 26
  - writing, demand that motion be in, ch 12 § 26
- Rising without motion—
  - automatic rising pursuant to special order of business or House order, ch 12 § 25
  - informal rising by unanimous consent or at Chair's direction, ch 12 § 25
- Senate amendment, subject matter of, may require consideration in Committee of the Whole (see also SENATE AMENDMENTS), ch 12 § 4; ch 51 § 9
- Special order of business, modification of, see SPECIAL ORDERS OF BUSINESS
- Special orders of business, consideration pursuant to, see SPECIAL ORDERS OF BUSINESS
- Text of bill as referred to committees governs referral to Union Calendar, ch 12 § 2
- Unanimous-consent requests in, see UNANIMOUS CONSENT
- Unfinished business, see UNFINISHED BUSINESS
- Voting (see also VOTING), ch 12 § 17

### COMMITTEE REPORTS

- Additional views, filing, ch 11 § 32
- Adverse reports, ch 11 §§ 28, 31
- Amendments, reporting bill with, ch 11 § 28
- Appropriations, report from committee on—
  - requirements as to, ch 11 §§ 29, 30
  - unauthorized appropriations and changes in existing law, inclusion of, ch 4 § 8

### COMMITTEE REPORTS—Continued

- Authorization by committee to report measure, ch 11 § 28
- Availability for three days, requirement of, ch 11 § 35
- Budget Act, under, see BUDGET PROCESS
- Calendars, referral to, ch 11 § 31
- Calling up reports, ch 11 § 34
- “Clean” bill, introduction of, ch 11 § 28
- Contents of, ch 11 §§ 28, 29
- Correction of errors in, ch 11 §§ 28, 30, 31
- Duty of chair to report measure approved by committee, ch 11 § 28
- Errors in, correction of, ch 11 §§ 28, 30, 31
- Filing reports—
  - nonprivileged reports, ch 11 § 33
  - privileged reports, ch 11 §§ 33, 34
  - time for filing, extension of, ch 11 § 33
- Form of, ch 11 § 29
- Germaneness issues, use of committee reports in determining, see GERMANENESS OF AMENDMENTS
- Layover requirement, ch 11 § 35
- Minority views, filing, ch 11 § 32
- Points of order against—
  - availability requirement, noncompliance with, ch 11 §§ 35, 36
  - constitutional authority, failure to include statement as to, ch 11 § 36
  - cost estimate, failure to include, ch 11 § 36
  - failure of report to include certain matters, ch 11 § 36
  - House, made in, ch 11 § 36
  - layover requirement, noncompliance with, ch 11 §§ 35, 36
  - mandates, Federal, failure to include statement on cost of, ch 11 § 36
  - oversight findings, failure to include, ch 11 § 36
  - performance goals and objectives, failure to include, ch 11 § 36

## HOUSE PRACTICE

### COMMITTEE REPORTS—Continued

#### Points of order against—Continued

quorum in committee, lack of, ch 11 §§ 23, 36

Ramseyer rule, noncompliance with, see RAMSEYER RULE

recommittal of bill for failure to comply with House rules, ch 11 § 28

timeliness of, ch 11 § 23

votes on measures, deficiencies in record of, ch 11 §§ 15, 36

waiver of (see also SPECIAL ORDERS OF BUSINESS; UNANIMOUS CONSENT), ch 11 §§ 35, 36

#### Privileged reports—

committees that may report at any time, table listing, ch 11 § 34

filed from floor at any time, ch 11 §§ 31, 34

subject matter accorded privilege, ch 11 § 34

unprivileged reports distinguished from, ch 11 § 34

Quorum required in committee to authorize report, ch 11 § 22

Printing, ch 11 § 31

Ramseyer rule, see RAMSEYER RULE

Referral to Calendars, ch 11 § 31

Rule requiring that written report accompany bill, ch 11 § 28

Special order of business reported from Committee on Rules, see SPECIAL ORDERS OF BUSINESS

“Star print,” ch 11 §§ 30, 31

Supplemental reports, ch 11 §§ 28, 30, 31

Supplemental views, ch 11 § 32

Tax measures, contents of reports on, ch 11 § 29

Three-day availability requirement, ch 11 § 35

### COMMITTEES, JURISDICTION OF

Agreement, informal, between committees as to jurisdiction, ch 11 § 8

Appropriations, Committee on—  
appropriations, ch 4 § 8

### COMMITTEES, JURISDICTION OF—Continued

Appropriations, Committee on—  
Continued

deferrals or rescissions of appropriated funds, ch 4 § 8

general appropriation bills, ch 4 § 8

Holman rule, retrenchments under, ch 4 § 48

new spending authority, ch 4 § 8

rescissions or deferrals of appropriated funds, ch 4 § 8

retrenchments under Holman rule, ch 4 § 48

transfers of unexpended balances, ch 4 § 8

Budget, Committee on the, see BUDGET PROCESS

Committees, table showing, with jurisdiction and historical background, ch 11 § 11

Conferees, as related to appointment of, see CONFEREES OR MANAGERS

Conferral of jurisdiction by House, ch 11 § 8

District of Columbia business, see DISTRICT OF COLUMBIA BUSINESS

Ethics, Committee on, see ETHICS

Historical background, table showing jurisdiction and, of standing committees, ch 11 § 11

House Administration, Committee on—  
committees, standing, expenses of, ch 4 § 4

election contests, see ELECTION CONTESTS AND DISPUTES

Judiciary, Committee on the, jurisdiction over reapportionment vested in, see ELECTIONS

Referral of measures to committees, see REFERRAL OF BILLS, RESOLUTIONS AND OTHER MATTERS

Rule relating to, ch 11 § 8

Rules, jurisdiction of Committee on, over resolution prescribing special

## INDEX

### COMMITTEES, JURISDICTION OF—Continued

- order of business, see SPECIAL ORDERS OF BUSINESS
- Subject matter—
  - appropriations, ch 4 § 8
  - committees, expenses of, ch 4 § 4
  - committees, table showing jurisdiction of, ch 11 § 11
  - deferrals or rescissions of appropriated funds, ch 4 § 8
  - elections, see ELECTIONS; ELECTION CONTESTS AND DISPUTES
  - Holman rule, retrenchments under, ch 4 § 48
  - House committee and administrative expenses, ch 4 § 4
  - new spending authority, ch 4 § 8
  - rescissions or deferrals of appropriated funds, ch 4 § 8
  - revenue measures, ch 4 § 50
  - special orders of business, see SPECIAL ORDERS OF BUSINESS
  - table showing jurisdiction of committees, ch 11 § 11
  - tariff measures, ch 4 § 50; ch 6 § 21
  - tax measures, ch 4 § 50; ch 6 § 21
  - transfers of unexpended balances, ch 4 § 8
- Table showing standing committees, jurisdiction, and historical background, ch 11 § 11
- Ways and Means, Committee on—
  - revenue measures, ch 4 § 50; ch 6 § 21
  - tariff measures, ch 4 § 50; ch 6 § 21
  - tax measures, ch 4 § 50; ch 6 § 21

### COMMITTEES, STANDING

- Access, Member's, to records and files, see below, Records and files
- Budget, Committee on the, see BUDGET PROCESS
- Chairs of committees—
  - duties of, ch 11 §§ 6, 28
  - election of, ch 11 § 4

### COMMITTEES, STANDING— Continued

- Chairs of committees—Continued
  - limitation on tenure, ch 11 § 4
  - powers of, ch 11 § 6
  - role of, ch 11 § 6
  - vacancy in position of chair, ch 11 § 4
- Committees, table listing, with jurisdiction and antecedents, ch 11 § 11
- Composition of, ch 11 § 5
- Conference committees, distinguished, ch 11 § 1
- Election of Members to—
  - caucus and selection committee, role of, ch 11 § 4
  - chair, selection of, see above, Chairs of committees
  - privileged, resolutions as, when submitted by direction of party caucuses, ch 11 § 4
  - procedures generally, ch 11 § 4
  - resolutions electing majority and minority Members, ch 11 § 4
- Employees of, see below, Staff of
- Establishing committees, ch 11 § 2
- Ethics, Committee on—
  - (see also ETHICS)
  - party representation on, ch 11 § 5; ch 25 § 3
- Executive session—
  - quorum required to close session or release testimony, ch 11 § 16
  - release of testimony taken in, ch 11 § 16
  - testimony taken in, use of, ch 11 § 16
- Expense resolutions, primary and supplemental, to authorize payment of expenses of, ch 11 § 3
- Expenses of Committee on Appropriations, funds for, appropriated pursuant to statute, ch 11 § 3
- Expenses of Committees, resolution funding, privileged report from Committee on House Administration on, ch 4 § 4
- Functions of committees, generally, ch 11 § 1

## HOUSE PRACTICE

### COMMITTEES, STANDING—

Continued

Funding for, resolutions providing, ch 4 § 4

Hearings—

announcement of, ch 11 § 19

defame, degrade or incriminate, testimony tending to, procedures relating to, ch 11 § 20

media coverage, ch 11 § 27

open or closed, ch 11 § 20

purposes, ch 11 § 19

testimony or evidence tending to defame or incriminate, procedures relating to, ch 11 § 20

transcripts, contents of and access to, ch 11 § 16

uses, ch 11 § 19

witnesses, see below, Witnesses

Historical background, ch 11 § 11

Investigative authority—

court rulings as to validity or proper exercise of, ch 11 § 10

Ethics, Committee on, see ETHICS

limitations on, ch 11 § 10

necessary or appropriate investigations, ch 11 § 10

obstruction of committee investigation, ch 11 § 10

scope and subject matter, ch 11 § 10

subpoenas, refusal to comply with, see CONTEMPT

Jurisdiction of, see COMMITTEES, JURISDICTION OF

Meetings—

additional meetings, calling, ch 11 § 17

time of, fixing, ch 11 § 17

Oversight function—

general and special oversight distinguished, ch 11 § 9

Legislative Reorganization Act, provisions of, ch 11 § 9

table listing committees, jurisdiction, and oversight functions, ch 11 § 11

Party representation on committees, ch 11 § 5

### COMMITTEES, STANDING—

Continued

Procedure in committees—

adoption of rules by committee, ch 11 § 15

debate and consideration, ch 11 § 18

meetings, fixing time of, ch 11 § 17

motions, ch 11 § 18

points of order in House based on procedures in committee, ch 11 § 15

proxy voting banned, ch 11 § 18

rules of House, application of, ch 11 § 15

voting, ch 11 § 18

Quorum in committee—

contemporaneous presence, ch 11 § 22

report a measure, authorization to, ch 11 § 22

“rolling quorum” obsolete, ch 11 § 22

table showing minimum quorum requirements to take particular actions, ch 11 § 21

Records and files—

access to, Member’s, ch 11 § 16

archival of, ch 11, § 16

debate, reference in, to, ch 11 § 16

disposition of, ch 11 § 16

executive session, evidence taken in, use of, ch 11 § 16

Resolutions establishing or affecting authority of, as privileged, ch 11 § 2

Role of committees, generally, ch 11 § 1

Select committees distinguished, see SELECT COMMITTEES

Seniority—

alteration of rank, ch 11 § 4

resolution electing Members as indicating rank, ch 11 § 4

Size of committees, ch 11 § 5

Staff of—

Appropriations, Committee on, rule governing appointment of staff of, ch 11 § 7

minority staff, ch 11 § 7

## INDEX

### COMMITTEES, STANDING—

Continued

Staff of—Continued

rule and statute, employment of staff governed by, ch 11 § 7

statute and rule, employment of staff governed by, ch 11 § 7

Subcommittees, role of, ch 11 § 1

Table showing committees, jurisdiction, and antecedents, ch 11 § 11

Transcripts, see above, Hearings; Meetings

Witnesses—

constitutional rights, ch 11 § 25

contempt, citing for, ch 11 § 26

fees for, ch 11 § 24

immunity, ch 11 § 25

minority, witnesses called by, ch 11 § 24

perjury, ch 11 § 24

questioning of, procedure for, ch 11 § 24

rights under Constitution and rules, ch 11 § 25

self-incrimination, privilege against, ch 11 § 25

subpoenas, ch 11 § 24

testimony or evidence tending to defame or incriminate, procedures relating to, ch 11 § 20

voting in, ch 11 § 18

written statements, ch 11 § 24

### COMPLIANCE, OFFICE OF

Description of, ch 35 § 6

### CONDUCT, OFFICIAL, STANDARDS OF, see ETHICS

### CONFEREES OR MANAGERS

Appointment of—

“additional” conferees on particular provisions, ch 13 § 8

changing conferees, ch 13 § 8

committee representation, ch 13 § 7

criteria, ch 13 §§ 6, 7

jurisdiction of committees as factor, ch 13 §§ 7, 8

### CONFEREES OR MANAGERS—

Continued

Appointment of—Continued

number of conferees, ch 13 § 6

reappointment to additional conferences, ch 13 § 8

Speaker’s discretion, ch 13 § 6

time for, ch 13 § 6

vacancy on conference committee, ch 13 § 8

Authority of—

committed to conference, issues, ch 13 § 9

enlarging authority by concurrent resolution, ch 13 § 9

germane modification of matter in disagreement, ch 13 § 9

limitations on, ch 13 § 9

scope of differences, matters within, ch 13 § 9

Senate amendments, limitation on authority to agree to, ch 4 §§ 70, 71

Failure to report, motions in order after, ch 13 § 14

Houses, jurisdiction of, over their own appointed conferees, ch 13 § 11

Instructions to managers—

advisory nature of, ch 13 § 16

agreement to conference, one motion in order after, ch 13 § 12

amendments to motion, ch 13 § 13

appointment, given prior to, unless postponed, ch 13 § 12

argument, instructions may not include, ch 13 §§ 11, 15

binding, not, ch 13 § 16

conference report, instructions in motion to recommit, divisibility of, ch 21 § 13

debate on motion to instruct, ch 13 § 13

division of the question, applicability of demand for, ch 21 § 13

germaneness of amendment to motion, rule as to, ch 26 § 33

limitations on, ch 13 § 11

## HOUSE PRACTICE

### CONFEREES OR MANAGERS—

Continued

Instructions to managers—Continued

motion to instruct, debate and procedures relating to, ch 13 §§ 12, 13

purpose generally, ch 13 § 11

recognition on motions, ch 46 § 16

recommit, motion to, instructions in, ch 13 § 15

scope of, ch 13 §§ 11, 15

Senate, in, see SENATE, PRACTICE IN

tabling motion to instruct, ch 13 § 12

times for giving, ch 13 § 12

withdrawal of motion, ch 13 § 13

Meetings—

open or closed, ch 13 § 10

points of order, procedures as basis of, ch 13 § 10

Removal of, ch 13 § 8

Resignation of, ch 13 § 8

### CONFERENCE

Conferees, see CONFEREES OR MANAGERS

“Deeming” bill sent to conference, ch 13 § 4

Managers, see CONFEREES OR MANAGERS

Motion to go to conference—

committee authorization, ch 13 § 3

debate on, ch 13 § 3

form, ch 13 § 3

privileged under certain conditions, ch 13 § 3

recognition for, ch 46 § 16

rejection of, repetition after, ch 13 § 4

time for offering, ch 13 § 4

Papers, possession of—

action on report, having custody prior to, ch 13 § 29

practice as to taking custody, generally, ch 13 § 29

request for conference, House in possession of papers makes, ch 13 §§ 1, 4

Purpose generally, ch 13 §§ 1, 2

### CONFERENCE—Continued

Questions for conference, generally, ch 13 § 2

Reports, see CONFERENCE REPORTS

Request for, by House in possession of papers, ch 13 §§ 1, 4

Request for or agreement to conference—

“deeming” bill sent to conference, ch 13 § 4

motion, by, see above, Motion to go to conference

unanimous consent, by, ch 13 §§ 3, 4

Scope of conference—

amounts in bill, differences as to, ch 13 § 9

dates, disagreement as to, ch 13 § 9

disagreement, matters in, as determining scope, ch 13 § 9

instructions to conferees as referring to matters beyond scope, see CONFEREES OR MANAGERS

law, existing, differences concerning amendment of, ch 13 § 9

numbers in bill, differences as to, ch 13 § 9

Senate scope rule, ch 13 § 21

Special order of business, amendments sent to conference pursuant to, ch 13 § 5

### CONFERENCE REPORTS

Appropriation in Senate amendment to legislative bill, ch 13 § 24

Availability for three days, requirement of—

last six days of session, not applicable during, ch 13 § 30

waiver of rule, ch 13 § 30

Availability on floor for two hours prior to consideration, ch 13 § 30

Budget resolutions, see BUDGET PROCESS

Calling up—

manager, senior, for House may call up, ch 13 § 31

recognition to call up, ch 46 § 16

## INDEX

### CONFERENCE REPORTS—

Continued

- Consideration, question of—
  - points of order, may be raised before, ch 13 § 27
- Considered in House rather than Committee of the Whole, ch 12 § 2
- Correction of errors, ch 13 § 19
- Debate on—
  - amendments in disagreement, allocation and control of time on motions to dispose of, ch 13 §§ 33, 34
  - close, right to, ch 13 § 33
  - defeat of original motion, effect of, ch 13 § 34
  - division of question on motion to recede and concur, debate following, ch 13 § 34
  - division of time, ch 13 § 33
  - extension of, ch 13 § 33
  - hour rule, applicability of, ch 13 § 33; ch 16 § 45
  - open, right to, ch 13 § 33
  - opposition, debate in, where parties support report, ch 13 § 33
  - preferential motion, effect of, ch 13 § 34
  - recognition, ch 13 § 34
  - three-way division of time, ch 13 § 33
  - yielding time, ch 13 § 34
- Disagreement, total, report filed in—
  - amendments in disagreement, action taken on, ch 13 § 38
  - debate and voting, ch 13 § 38
  - Senate, procedure in, ch 13 § 38
- En bloc consideration—
  - amendments in disagreement, ch 13 § 32
  - conference reports, ch 13 § 32
- Explanatory statements, see below, Statements, explanatory, by managers
- Filing—
  - privileged, as, ch 13 § 17
  - recommittal, subsequent report after, ch 13 § 17

### CONFERENCE REPORTS—

Continued

- Filing—Continued
  - three-day lay-over after, requirement of, see above, Availability for three days, requirement of
- Form, generally, ch 13 § 17
- Germaneness issues—
  - Senate provisions in conference reports and amendments in disagreement, germaneness of, ch 13 § 23; ch 26 § 34
- Minority views not in order, ch 13 § 17
- Papers, possession of—
  - action on report, having custody prior to, ch 13 § 29
  - practice as to taking custody, generally, ch 13 § 29
- Points of order—
  - appropriation in Senate amendment to legislative bill, ch 13 § 24
  - authority, conferees exceeded, ch 13 § 21
  - Budget Act, under, ch 13 §§ 26, 27
  - germane, Senate provisions not, ch 13 § 23
  - legislation in Senate provision on House appropriation bill, ch 13 § 25
  - multiple points of order, ch 13 § 27
  - order of ruling on, ch 13 § 27
  - scope of differences, disposition of matter not within, ch 13 §§ 21, 22
  - substitutes or modifications adding subjects not committed to conference, ch 13 § 22
  - timeliness, ch 13 §§ 20, 27
  - waiver of (see also SPECIAL ORDERS OF BUSINESS), ch 13 §§ 24, 25, 28
- Postponement of consideration, ch 13 § 31
- Precedence of report, ch 13 § 31
- Privilege of report, ch 13 § 31
- Reading of—
  - dispensing with, ch 13 § 31

## HOUSE PRACTICE

### CONFERENCE REPORTS—

Continued

- Reading of—Continued
  - statement of managers may be read, ch 13 § 31
- Recommendations of managers, ch 13 § 17
- Recommittal of report—
  - concurrent resolution, ch 13 § 35
  - motion, ch 13 § 35
  - unanimous consent, ch 13 § 35
- Reconsider, motion to, see RECONSIDER, MOTION TO
- Rejection of all or part of report, ch 13 §§ 36, 37
- Senate legislative provision on House bill, ch 13 § 25
- Senate scope rule, ch 13 § 21
- Signatures—
  - argument or exception, attachment of, ch 13 § 18
  - exception or argument, attachment of, ch 13 § 18
  - majority of managers of each House, ch 13 § 18
  - qualification or argument, attachment of, ch 13 § 18
  - unitary time and place required, attachment of ch 13 §§ 10, 18
- Statements, explanatory, by managers—
  - exceptions or objections, inclusion of, ch 13 § 17
  - majority of managers of each House, signed by, ch 13 § 17
  - reading of, in lieu of report, ch 13 § 31
  - sufficiency of, ch 13 § 17
- Suspension of rules, adoption by, ch 13 § 28
- Voting on report—
  - constitutional amendment, report on, ch 13 § 36
  - disagreement, total, see above, Disagreement, total, report filed in motion to agree considered as pending, ch 13 § 36
  - reconsider vote on motion disposing of amendment, motion to, ch 13 § 36

### CONFERENCE REPORTS—

Continued

- Voting on report—Continued
  - Speaker may put question without motion, ch 13 § 36
  - tax increase, see TAX RATE INCREASE, INCOME, REQUIRING THREE-FIFTHS VOTE
  - yeas and nays considered ordered on certain reports, ch 13 § 36
- Withdrawal of report, ch 13 § 31
- CONGRESSIONAL BUDGET OFFICE, see BUDGET PROCESS**
- CONGRESSIONAL RECORD**
  - Amendments, printing of, see AMENDMENTS
  - Contents, ch 15 §§ 2, 5
  - Corrections—
    - motion, by, ch 15 § 4
    - privileges of the House, error as question of, ch 15 § 4
    - resolution, by, ch 15 § 4
    - timeliness of correction, ch 15 § 4
    - typographical and grammatical errors, ch 15 §§ 3, 4
  - Dispensing with printing requirements, ch 15 § 2
  - Expungement—
    - extension of remarks, improper inclusions of matter in, ch 15 § 5
    - unparliamentary remarks, see WORDS, UNPARLIAMENTARY
  - Extension of remarks—
    - abuse of leave to print, ch 15 § 5
    - Committee of the Whole, limited authority of, ch 15 § 5
    - consent of House, with, ch 15 § 5
    - extraneous materials, ch 15 § 5
    - forms of request that Member or Members may extend remarks, ch 15 § 5
    - restrictions on insertions, ch 15 § 5
    - timeliness of request to extend, ch 15 § 5
    - typeface, distinctive, ch 15 § 5
  - History, ch 15 § 1

## INDEX

### **CONGRESSIONAL RECORD—**

Continued

House Administration, Committee on, jurisdiction of, ch 15 § 1

Interruption by one not recognized is not carried, ch 15 § 3

Joint Committee on Printing, authority of, ch 15 § 1

Matters included, ch 15 §§ 2, 5

Statutes relating to, ch 15 §§ 1, 2

Unparliamentary remarks, deletion or expungement of, see WORDS, UNPARLIAMENTARY

Withdrawal of unparliamentary words, see WORDS, UNPARLIAMENTARY

### **CONSIDERATION, CALLING UP MEASURES FOR, see ORDER OF BUSINESS; PRIVILEGED BUSINESS; SPECIAL ORDERS OF BUSINESS**

### **CONSIDERATION OF BILL, SPECIAL ORDER OF BUSINESS PROVIDING FOR**

Rules, resolution from Committee on, see SPECIAL ORDERS OF BUSINESS

Suspension of the rules, see SUSPENSION OF THE RULES

### **CONSIDERATION, QUESTION OF**

Applicability to particular propositions, ch 41 § 2

Calendar Wednesday, see CALENDAR WEDNESDAY

Conference reports, see CONFERENCE REPORTS

Demand, necessity of to invoke, ch 41 § 1

Earmarks, points of order against, application to, ch 41 § 5

Effect, ch 41 § 1

Purpose, ch 41 § 1

Stat-Paygo, application to, ch 41 § 6

Subject to, propositions that are, ch 41 § 2

### **CONSIDERATION, QUESTION OF—Continued**

Subject to, propositions that are not, ch 41 § 3

Unfunded mandates, points of order against, application to, ch 41 § 4

### **CONVENE, see ASSEMBLY OF CONGRESS**

### **CONTEMPT**

Defenses, ch 17 § 4

Executive privilege, claim of, ch 17 § 4

Inherent authority of Congress, ch 17 § 1

Pertinence to legislative purpose, inquiry must have, ch 17 § 4

President, claim of executive privilege by, ch 17 § 4

Punishment for, ch 17 §§ 1, 2

Purging contempt, ch 17 § 5

Reporting citation to House, ch 17 § 2

Senate, procedure in, ch 17 § 1

Speaker, duties of, ch 17 § 3

Statutory contempt procedure, ch 17 §§ 1, 2

United States Attorney, certification to, ch 17 § 3

### **CREDENTIALS**

Certificate of election, copy of, as sufficient, ch 23 § 3

Certificate of election, official, Member-elect sworn in advance of receipt of, ch 23 § 3

Election of Members, see ELECTIONS  
Oath, issues raised as to administration of, ch 23 § 3

Vacancies occurring in first session, Members elected to fill, included on roll after oath administered, ch 5 § 5

### **CUTGO, see BUDGET PROCESS**

### **DEBATE**

Addressed to Chair, remarks should be, ch 16 § 24

## HOUSE PRACTICE

### DEBATE—Continued

- Allocation of time—
    - amendments not yet offered, allocation of time on, by unanimous consent in Committee of the Whole, ch 16 § 57
  - Chair, role of, where debate on amendment has been limited, see below, Five-minute rule
  - Committee of the Whole, allocation of time by unanimous consent in, on amendments not yet offered, ch 16 § 57
  - Committee of the Whole, general debate in, see below, General debate in Committee of the Whole
  - five-minute debate, see below, Five-minute rule, debate under
  - forty-minute debate, ch 16 § 46
  - hour rule, see below, Hour rule
  - limitation on debate, recognition after, ch 46 § 15
  - twenty-minute debate, ch 16 § 46
- Appropriation bills, see APPROPRIATION BILLS
- Budget resolutions, see BUDGET PROC-  
ESS
- Close debate, right to—
- adversely reported bill, ch 16 § 11
  - amendment, debate on, ch 16 § 12
  - amendments, debate on, ch 46 § 9
  - committee of primary jurisdiction, manager representing, ch 16 § 11
  - four Members, where debate divided among, ch 16 § 11
  - general debate, ch 46 § 8
  - general debate, majority manager has right to close, ch 16 § 10
  - instruct conferees, on motion to, see CONFEREES OR MANAGERS
  - manager of bill or resolution, ch 46 §§ 8, 9
  - manager of measure who opposes amendment is entitled to close debate thereon, ch 2 § 35
  - manager, majority, has right to close general debate, ch 16 § 10

### DEBATE—Continued

- Close debate, right to—Continued
  - manager, qualification as, ch 16 § 12
  - proponent of amendment under certain conditions, ch 46 § 9
  - reverse order of original allocation, closing in, in certain instances, ch 16 § 11
  - unreported measure, ch 16 § 11
- Closing debate in House—
  - generally, ch 16 § 49
  - previous question, motion for, see PREVIOUS QUESTION
- Closing five-minute debate, see below, Five-minute rule, debate under
- Closing general debate in Committee of the Whole, see below, General debate in Committee of the Whole
- Committee of the Whole, in, see below, Five-minute rule, debate under, and General debate in Committee of the Whole
- Conference reports, on, see CON-  
FERENCE REPORTS
- Control of time—
  - amendment, between proponent and opponent of, ch 16 §§ 12, 14
  - Committee of the Whole, allocation of time by unanimous consent in, on amendments not yet offered, ch 16 § 57
  - Committee of the Whole may not change House order designating Members in control of general debate, ch 16 § 52
  - committees, where jurisdiction shared by, ch 16 § 10
  - delegation of, ch 16 § 10
  - jurisdiction of two or more committees, matter within, ch 16 §§ 10, 14
  - manager of bill for majority, ch 16 § 10
  - opposed, control of one-third of time by one who is, in certain instances, ch 16 § 11
  - previous question, Member controlling time may move (see also

## INDEX

### DEBATE—Continued

- Control of time—Continued
  - PREVIOUS QUESTION), ch 16 § 49
  - relinquishing control, ch 16 § 10
  - yielding time, see below, Yielding time for amendment; Yielding time for debate
- Debatable, matters that are not, generally, ch 16 § 9
- Division of time, see above, Allocation of time
- Executive officials, criticism of, in debate, ch 16 § 25
- Exhibits, see EXHIBITS
- Expiration of time, effect of—
  - amendments, offering, after expiration of time, ch 2 §§ 26, 35
  - Congressional Record, debate on amendments printed in, where offered after expiration of debate time, ch 2 §§ 26, 35
- Five-minute rule, debate under—
  - amendment, reading bill for, see AMENDMENTS
  - amendments, debate on, ch 12 § 13
  - amendments, restrictions on, imposed by special order of business, ch 16 § 54
  - appropriation bills, see APPROPRIATION BILLS
  - Chair's allocation of time under limitation, ch 16 § 59
  - closing five-minute debate by motion, ch 16 § 56
  - closing five-minute debate by unanimous consent, ch 16 § 57
  - extending debate, ch 16 § 55
  - extending Member's time, ch 16 § 54
  - limitation on debate, recognition after, ch 46 § 15
  - limitation on time, rescission or modification of, ch 16 § 57
  - limit debate, House action to, ch 16 § 55
  - limiting debate, ch 16 §§ 55-57

### DEBATE—Continued

- Five-minute rule, debate under—
  - Continued
    - motion in Committee of the Whole to limit debate may not allocate or reserve time, ch 16 § 58
    - motions to limit or close debate, ch 16 §§ 56, 58
    - once, speaking more than, ch 16 § 54
    - opposition, recognition where floor not claimed in, ch 16 § 54
    - precedence of five-minute speech to explain amendment over amendment to amendment, ch 16 § 54
    - pro forma amendments precluded where special order of business permits only designated amendments, ch 16 § 54
    - proponent and opponent of amendment each allowed five minutes, ch 2 § 35
    - reading for amendment, see AMENDMENTS
    - recognition after limitation on debate, ch 46 § 15
    - recognition, generally, ch 46 § 14
    - relevancy in debate, requirement of, see below, Relevancy
    - reserving time not permitted, ch 16 § 54
    - rise, adoption of motion to, as affecting time remaining for debate on amendment, ch 16 § 59
    - rule, applicable, terms of, ch 16 § 54
    - standing, Member recognized must remain, ch 12 § 13
    - time, expiration of, offering amendments after, ch 2 §§ 26, 35
    - unanimous consent to close or limit debate in Committee of the Whole, ch 16 § 57
    - withdrawal of amendment, ch 12 § 13
    - yield for amendment, Member holding floor may not, ch 2 § 20; ch 16 § 16
    - yielding time generally, ch 12 § 13; ch 16 §§ 15, 54

## HOUSE PRACTICE

### DEBATE—Continued

Floor, surrendering, ch 16 § 17

Forty-minute debate—  
debate on certain propositions, in absence of, prior to ordering previous question, ch 16 § 46  
division of time, ch 16 § 46  
motions to which applicable, ch 16 § 46

Gallery, references to, see GALLERIES

General debate in Committee of the Whole—  
absence of Members of reporting committee, effect of, ch 16 § 52  
close, motion to, not in order in Committee of the Whole, ch 16 § 53  
closing generally, ch 12 § 12  
closing, by unanimous consent, in absence of order of House, ch 16 § 53  
control of time, changing House order designating Members in, not permitted in Committee of the Whole, ch 16 § 52  
extended, time fixed may not be, by Committee of the Whole, ch 12 § 11

House, allocation and duration of time fixed by, ch 12 § 11; ch 16 § 52

special order of business, allocation and duration pursuant to (see also SPECIAL ORDERS OF BUSINESS), ch 16 § 51

Hour rule—  
applicability, generally, ch 16 § 45  
Committee of the Whole, applicable in, where House has not fixed time for general debate, ch 12 § 11; ch 16 § 52  
conference reports, see CONFERENCE REPORTS  
limitation on time, applicability in absence of, ch 16 §§ 44, 45  
measures to which hour rule applicable, ch 16 § 45  
motions to which hour rule applicable, ch 16 § 45

### DEBATE—Continued

Hour rule—Continued  
order or other rule of House, superseded by, ch 16 § 45  
resolutions and other business to which applicable, ch 16 § 45  
rules, adoption of, applicability prior to, ch 16 § 45

Senate amendments, motions to dispose of, see SENATE AMENDMENTS

special order of business, superseded by, ch 16 § 45  
yielding time generally, ch 16 §§ 10, 15  
yielding to Member who has consumed one hour, ch 12 § 11

House as in Committee of the Whole, in—  
enacting clause, motion to strike, ch 16 § 47  
extension of five-minute debate in, ch 16 § 47  
five-minute rule, under, ch 16 § 47

Initiating debate without motion, methods of, ch 16 § 1

Interruption by one not yielded to, effect of, ch 16 §§ 15, 17

Limitation on debate, see below, Time, limitations on

Manager of bill, role of—  
amendment, may be recognized in opposition to, ch 16 § 14  
control exercised by, ch 16 §§ 10, 12  
qualification as manager, ch 16 §§ 12, 14  
unreported measure, ch 16 § 12

Morning-hour debate—  
leadership, lists of Members seeking recognition submitted by, ch 16 § 50

Nondebatable matters, generally, ch 16 § 9

Notice of motion to instruct conferees given during debate on pending question, see CONFEREES OR MANAGERS

## INDEX

### DEBATE—Continued

One-minute speeches, see ONE-MINUTE SPEECHES

Order, maintaining, see, *e.g.*, DECORUM; WORDS, UNPARLIAMENTARY

Papers, reading, ch 16 § 60

Parliamentary inquiries, see PARLIAMENTARY INQUIRY

President, references to, see WORDS, UNPARLIAMENTARY

Pro forma amendments—

- allocate or reserve time, Member recognized to debate pro forma amendment may not, ch 2 § 8
- closed rule, not in order under, ch 12 § 14
- debate on, scope of, ch 2 § 8
- distinguished from substantive amendments, ch 2 § 8
- extending time by offering additional, not permitted, ch 16 § 54
- five-minute rule, use of pro forma amendments during debate under, for purpose of obtaining recognition for debate, ch 2 § 8
- opposition to pro forma amendment, Member may be recognized in, after occupying five minutes on a pro forma amendment, ch 2 § 8
- point of order that pro forma amendment constitutes amendment in third degree, ch 2 § 14
- reserve or allocate time, Member recognized to debate pro forma amendment may not, ch 2 § 8
- special order of business permitting only designated amendments, effect of, ch 16 § 54
- substantive amendment, recognition of Member who has spoken on, ch 12 § 14
- substitute, after adoption of, ch 16 § 54
- substitute amendment, effect of adoption of, on subsequent pro forma amendments, ch 2 § 8

### DEBATE—Continued

Pro forma amendments—Continued

- third degree, point of order that pro forma amendment constitutes amendment in, ch 2 § 14
- time, allocation or reservation of, after recognition not permitted, ch 16 § 54
- time, restrictions on extension of, by Member who has occupied five minutes on pro forma amendment, ch 2 § 8
- use of, ch 2 § 8

Relevancy—

- disciplinary action, scope of debate as to, ch 16 § 18
- five-minute rule, scope of debate under, ch 16 § 20
- general debate in Committee of the Whole, ch 16 § 19
- history of rule, ch 16 § 18
- one-minute speeches, rule not normally applied to, ch 16 § 18
- point of order, absence of, effect of, ch 16 § 18
- privilege, personal, debate on question of, ch 16 § 18
- special-order speeches, rule not ordinarily applied to, ch 16 § 18
- special order of business, debate on, ch 16 § 18
- special order of business, effect of terms of, ch 16 §§ 19, 20
- unanimous consent to address House, effect of, ch 16 § 18
- unreported bill on same subject as pending bill, discussion of, ch 16 § 18

Senate, references to, see SENATE, REFERENCES TO, IN DEBATE

Special-order speeches, see SPECIAL-ORDER SPEECHES

special order of business, allocation of time by, see SPECIAL ORDERS OF BUSINESS

Special orders of business, modification of terms of, in Committee of the

## HOUSE PRACTICE

### DEBATE—Continued

- Whole, see generally SPECIAL ORDERS OF BUSINESS
- Statutory limitations on, see below, Time, limitations on
- Television audience, remarks should not be addressed to, ch 16 § 24
- Ten-minute debate—
  - amendments offered after close of general or five-minute debate, on, ch 16 § 46
  - division of time, ch 16 § 46
  - motions, on certain, ch 16 § 46
- Time, charging, when used for purposes other than debate—
  - limitation on debate, form of, as affecting timekeeping, ch 16 § 59
- Time, extending—
  - Committee of the Whole may not extend general debate, ch 16 § 52
  - division of time, providing for, ch 16 § 48
  - five-minute rule, House action extending time under, ch 16 § 55
  - hour rule, under, ch 16 § 48
  - privileged resolutions, ch 16 § 48
  - privilege, personal, question of, ch 16 § 48
  - special order of business, ch 16 § 48
  - statutory time limitations, effect of, ch 16 § 48
  - unanimous consent, ch 16 § 48
- Time, limitations on—
  - generally, ch 16 § 9
  - allocation by Chair of time remaining on amendments, ch 16 § 59
  - certain, time, limitation on debate to a, ch 16 § 59
  - Chair, discretion of, on certain questions, ch 16 § 44
  - charging time used for purposes other than debate, ch 16 § 59
  - Committee of the Whole, general debate in, ch 16 § 53
  - five-minute rule, House action to limit debate under, ch 16 § 55
  - five-minute rule, motion to limit or close debate under, in Committee of the Whole, ch 16 § 56

### DEBATE—Continued

- Time, limitations on—Continued
  - five-minute rule, unanimous consent to close or limit debate under, in Committee of the Whole, ch 16 § 57
  - general debate in Committee of the Whole, ch 16 § 53
  - hour rule, applicability of, in absence of express limitation, see above, Hour rule
  - motion in House, by, ch 16 § 53
  - motion in Committee of the Whole to limit debate under five-minute rule may not allocate or reserve time, ch 16 § 58
  - rescission or modification of, ch 16 § 57
  - special orders of business (see also SPECIAL ORDERS OF BUSINESS), ch 16 §§ 44, 48
  - statutory time limitations on certain propositions, ch 16 § 48
  - unanimous consent in Committee of the Whole, closing debate by, in absence of order of House, ch 16 § 53
  - unanimous consent in House, by, ch 16 §§ 48, 53
- Twenty-minute debate—
  - close, right to, ch 16 § 46
  - discharge, motions to, ch 16 § 46
  - division of time, ch 16 § 46
  - Federal mandates, where point of order raised against, ch 16 § 46
- Yielding time for amendment—
  - amendment to amendment, ch 16 § 16
  - five-minute rule, not permitted under, ch 2 § 20; ch 16 § 16
  - floor, losing the, ch 16 § 16
  - House, in, ch 16 § 16
- Yielding time for debate—
  - Committee of the Whole, in, ch 16 § 15
  - committees, where jurisdiction shared by, ch 16 § 10
  - discretionary with Member in control, ch 16 § 15

## INDEX

### **DEBATE—Continued**

Yielding time for debate—Continued  
effect of yielding, ch 16 § 15  
five-minute debate, during, ch 16 § 15  
hour rule, under, ch 12 § 11; ch 16 §§ 10, 15  
House, in, ch 16 § 15  
interruption by one not yielded to, effect of, ch 16 §§ 15, 17  
special orders of business, debate on, ch 16 § 15  
yielded time, yielding during, ch 12 § 11; ch 16 § 15

### **DEBT, PUBLIC, LIMIT ON**

Amendment to budget resolution to change, restriction on, ch 7 § 5  
Budget resolution sets forth appropriate level, ch 7 § 15  
Changes in, ch 7 § 15  
Reconciliation directives as to, ch 7 § 15

### **DECORUM**

Acts expressly prohibited under rule, ch 16 § 21  
Attire, ch 16 § 21  
Calls to order—  
(see also WORDS, UNPARLIAMEN-  
TARY)  
Committee of the Whole, in, ch 16 § 27  
House, in, ch 16 § 26  
procedures available to quell disorder, ch 16 § 26  
Cellular telephones, use of, prohibited in galleries, ch 10 § 3  
Chair as taking initiative in enforcing rules—  
interruption by Member not yielded to, ch 16 § 17  
Electronic devices, use of certain, prohibited on floor, ch 10 § 3  
Exhibits, use of, see EXHIBITS  
Floor, guests on, not in order in debate to refer to, ch 10 § 2  
Interruption of debate by one not yielded to, effect of, ch 16 §§ 15, 17

### **DECORUM—Continued**

Mobile electronic devices, restrictions on, ch 16 § 21  
President, references to, see WORDS, UNPARLIAMEN-  
TARY  
Prohibited under rule, conduct that is, ch 16 § 21  
Rules, applicable, ch 16 § 21  
Senate, references to, see SENATE, REFERENCES TO, IN DEBATE  
Sergeant-at-arms, role of, in maintaining order, ch 16 § 21  
Speaker, policy statement by, ch 16 § 21  
Time consumed in call to order, charging, ch 16 § 21  
Well, demand to clear the, ch 16 § 21  
Wireless telephones, use of, prohibited on floor and in galleries, ch 10 § 3; ch 16 § 21  
Words, unparliamentary, see WORDS, UNPARLIAMEN-  
TARY

### **DELEGATES AND RESIDENT COMMISSIONER**

Committee of the Whole, participation in, ch 18 § 4  
Committees, role on, ch 18 § 3  
Discharge motion, may not sign, ch 19 § 4  
Floor privileges, ch 18 § 2  
House, privileges in, ch 18 § 2  
Motions offered by, ch 18 § 2  
Organization of new Congress, role during, ch 5 § 4  
Preside, do not, ch 18 §§ 2, 4  
Statutory officials, ch 18 § 1  
Voting by, ch 5 § 4; ch 18 §§ 2-4

### **DISAPPROVAL ACTION, CONGRESSIONAL**

Agencies, approval of actions of, ch 14 § 1  
Consideration, procedures for, ch 14 § 3  
Constitutionality, ch 14 § 2  
Discharge from committee, automatic, pursuant to statute, ch 19 § 9  
Discharge, motion to, pursuant to statute, ch 19 § 9

## HOUSE PRACTICE

### **DISAPPROVAL ACTION, CONGRESSIONAL—Continued**

District of Columbia Home Rule Act, under, see **DISTRICT OF COLUMBIA BUSINESS**  
Executive branch, approval of actions of, ch 14 § 1  
Joint resolutions, use of, ch 14 §§ 1, 2  
Rule-making power, as exercise of, ch 14 § 3  
Special orders of business, use of, ch 14 § 3  
Statutes governing, ch 14 § 1

### **DISCHARGING MEASURES FROM COMMITTEES**

Consideration of discharged measure—  
debate, ch 19 § 7  
immediate consideration, motion for, ch 19 § 7  
motions available after discharge, ch 19 § 7  
Constitution, discharge of matters privileged under—  
disciplinary actions against Members, ch 19 § 8  
impeachment resolutions (see also **IMPEACHMENT**), ch 19 § 8  
Member's right to seat, ch 19 § 8  
vetoed bill (see also **VETO**), ch 19 § 8  
Motion or petition to discharge—  
calling up, ch 19 §§ 6, 7  
consideration, procedure for, ch 19 §§ 6, 7  
debate on, ch 19 § 6  
filed with Clerk, ch 19 § 2  
intervening motions, ch 19 § 6  
precedence of, ch 19 § 5  
privilege of, ch 19 § 5  
reoffering motion once acted on not in order, ch 19 § 2  
reported, measure may be, before consideration of motion, ch 19 § 3  
rule, applicable, ch 19 §§ 1, 2  
Rules, Committee on, discharging, ch 19 § 1

### **DISCHARGING MEASURES FROM COMMITTEES—Continued**

Motion or petition to discharge—  
Continued  
signatures, see below, Signatures required on motion  
Referral of measure with time limit, ch 19 § 1  
Resolution providing for consideration, ch 19 § 1  
Select committee, resolution extending existence of, see **SELECT COMMITTEES**  
Special order of business for consideration of unreported resolution as discharging committee, see **SPECIAL ORDERS OF BUSINESS**  
Signatures required on motion—  
public record, signatures a matter of, ch 19 § 2  
Special orders of business, procedure applicable to, ch 19 § 3  
Suspension of rules, see **SUSPENSION OF RULES**  
Time limit, measure referred by Speaker with, ch 19 § 1  
Timetable for discharge procedures, ch 19 § 3  
Unanimous consent in House, by, ch 19 § 1  
Veto message and bill, see **VETO**

### **DISCIPLINE OF MEMBER, see ETHICS**

### **DISTRICT OF COLUMBIA BUSINESS**

Charter, District of Columbia, Congressional authority over amendments to, ch 20 § 7  
Committee of the Whole, consideration in, ch 20 § 4  
Committee on Government Reform, jurisdiction of, ch 20 § 2  
Congressional authority over legislation—  
delegation of authority, ch 20 § 1  
“exclusive,” ch 20 § 1

## INDEX

### **DISTRICT OF COLUMBIA BUSINESS—Continued**

Constitutional background, ch 20 § 1  
Council, District of Columbia, Congressional approval of enactments of, ch 20 § 7  
Debate, ch 20 § 5  
District Day, designation of, ch 20 § 2  
Home Rule Act—  
    appropriations, Congressional authority over, retained, ch 20 § 1  
    disapproval, joint resolutions of, under Act, ch 20 § 7  
    procedures under, ch 20 § 7  
House as in Committee of the Whole, consideration in, ch 20 § 4  
Mondays, second and fourth, consideration of business on, ch 20 § 2  
Precedence, ch 20 § 3  
Private bills, ch 20 § 4  
Privileged, status as, for consideration, ch 20 § 3  
Procedure for consideration, ch 20 §§ 4, 5, 7  
Unfinished business—  
    called up, must be, ch 20 § 6  
    District Day, subsequent, may be considered on, ch 20 § 6  
    previous question, effect of ordering, ch 20 § 6

### **DIVISION OF THE QUESTION FOR VOTING**

Amendments—  
    adoption of amendments to amendment, demand prior to, ch 21 § 8  
    amended, as, ch 21 § 8  
    Committee of the Whole, amendments under consideration in, ch 21 § 8  
    en bloc amendments, ch 21 § 9  
    House, amendments reported to, from Committee of the Whole, ch 21 § 8  
    perfecting amendments, ch 21 § 8  
    strike, motion to, ch 21 § 10  
    substitute, amendment in nature of, ch 21 § 8

### **DIVISION OF THE QUESTION FOR VOTING—Continued**

Amendments to divided propositions, ch 21 § 16  
Appeals, divisibility of, ch 21 § 4  
Committees, standing or joint, rule prohibits division of proposition electing Members to, ch 2 §§ 1, 6  
Conference report, motion to recommit, with instructions, ch 21 § 13  
Consideration of divided propositions—  
    amendments to propositions, ch 21 § 16  
    debate, ch 21 § 16  
    putting the question, ch 21 § 16  
    reconsider, motion to, ch 21 § 16  
    voting, ch 21 § 16  
Debate on divided propositions, ch 21 § 16  
Demand for, ch 21 §§ 3, 8  
Engrossment and third reading of bill, question of, not divisible, ch 21 § 4  
Individuals, named, resolutions relating to two or more, ch 21 § 6  
Language, changes in, ch 21 § 2  
Passage, bills and joint resolutions not divisible on, ch 21 § 4  
Previous question on measure and pending amendment, motion for, not divisible, ch 21 § 4  
Putting the question on divided propositions, ch 21 § 16  
Recommit with instructions, motion to, ch 21 § 13  
Resolutions, simple or concurrent, ch 21 §§ 4-7  
Rules, Committee on, resolutions from, ch 21 §§ 1, 7  
Senate amendments, see SENATE AMENDMENTS  
Separate and distinct propositions, question to be divided must consist of, ch 21 § 2  
Special order of business not divisible, ch 21 § 1  
Strike and insert, motion to, not divisible, ch 21 §§ 1, 11

## HOUSE PRACTICE

### **DIVISION OF THE QUESTION FOR VOTING—Continued**

Strike, motions to, ch 21 § 10  
Suspend the rules, motions to, ch 21 § 12  
Table, motion to, ch 21 § 14  
Tests of divisibility, ch 21 § 2  
Voting on divided propositions, ch 21 § 16

### **EARMARKS**

Conference reports, application to, ch 7 § 23; ch 13 § 27  
Consideration of measure containing, restrictions on, ch 6 § 24; ch 7 § 23  
Points of order—  
    question of consideration, debate thereon, ch 7 § 23; ch 16 § 46; ch 41 § 5  
    question of consideration, decided by, ch 6 § 24; ch 7 § 23; ch 13 § 28; ch 14 § 5  
    against special order of business, ch 6 § 24; ch 7 § 23; ch 13 § 28

### **ELECTION CONTESTS AND DISPUTES**

(See also ELECTIONS)

Constitutional right of House to be judge of elections and qualifications of Members, ch 22 § 2  
Dismissal of contest—  
    burden of proof to prevent, ch 22 § 5  
    House, summary dismissal by, ch 22 § 2  
    motion to dismiss, ch 22 § 5  
Federal Contested Elections Act, procedures under, ch 22 § 1  
House Administration, Committee on—  
    jurisdiction of, ch 22 § 2  
    resolutions reported from, ch 22 §§ 4, 5  
Initiation of contests by means other than statutory procedure, ch 22 § 1  
Judge of elections, each House as, ch 22 § 2

### **ELECTION CONTESTS AND DISPUTES—Continued**

Jurisdiction over contests—  
    House Administration, Committee on, ch 22 § 2  
    select committees, investigations by, ch 22 § 2  
    special committee or ad hoc panel, ch 22 § 2  
Oath, deferring administration of, ch 22 § 2  
Notice of contest, ch 22 §§ 1, 2  
Parties—  
    debate, participation in, ch 22 § 6  
    floor privileges, ch 22 § 6  
    standing to initiate contest, who has, ch 22 § 3  
Precedence of, ch 22 § 4  
Privilege, as raising question of, ch 22 § 4  
Recounts—  
    exhaustion of State remedies, ch 22 § 2  
    House order, ch 22 § 2  
Resolution, disposition by—  
    amendments, ch 22 § 6  
    debate, ch 22 § 6  
    privilege, as question of, ch 22 § 4  
    remedies pursuant to resolution, ch 22 § 4  
    unreported resolutions, ch 22 § 4  
    voting, ch 22 § 6  
Standing to initiate contest, who has, ch 22 § 3  
Statute, governing, procedures under, ch 22 § 1

### **ELECTIONS**

Apportionment—  
    jurisdiction of Congress over, ch 23 § 1  
    methods, ch 23 § 1  
Campaign practices—  
    ethical standards, see ETHICS  
    Federal Election Campaign Act, ch 23 § 2; ch 25 § 12  
    financing, campaign, ch 23 § 2; ch 25 § 12

## INDEX

### **ELECTIONS—Continued**

- Campaign practices—Continued
  - regulation of, ch 23 § 2
- Certificates of election—
  - challenges to validity, ch 23 § 3
  - copy of, as sufficient, ch 23 § 3
  - nullification of, circumstances requiring, ch 23 § 3
  - oath, issues raised as to administration of, ch 23 § 3
- Constitutional right of House to be judge of elections and qualifications of Members, ch 23 § 1
- Contests and disputes, see **ELECTION CONTESTS AND DISPUTES**
- Contributions, political, soliciting, see **ETHICS**
- Ethical standards, see **ETHICS**
- Federal Election Campaign Act, regulation of campaigns under, ch 23 § 2; ch 25 § 12
- Federal Election Commission, role of, ch 23 § 2; ch 25 § 12
- President and Vice President, election of—
  - (see also **ELECTORAL VOTE**)
  - House Administration, jurisdiction of Committee on, over measures relating to, ch 23 § 2
- Reapportionment—
  - jurisdiction of Committee on the Judiciary, ch 23 § 1
- Resignation—
  - election, special, to fill vacancy, ch 23 § 4
  - procedure for, ch 23 § 4
- States, role of, in conducting, ch 23 § 1
- Vacancy—
  - election, special, to fill, ch 23 § 4
  - exclusion or expulsion of Member, due to, ch 23 § 4
  - illness, due to, ch 23 § 4
  - resolution declaring, ch 23 § 4

### **ELECTORAL VOTE**

- Certificates identifying electors—
  - conflicting certificates, ch 24 § 3

### **ELECTORAL VOTE—Continued**

- Certificates identifying electors—
  - Continued
    - counting certificates, ch 24 § 3
    - statutory procedures, ch 24 § 1
    - validity of, determining, ch 24 § 3
- Constitutional requirements, ch 24 § 1
- Counting, procedures for—
  - date, ch 24 § 2
  - debate not permitted, ch 24 § 3
  - certificates, see above, Certificates identifying electors
  - joint session, ch 24 § 2
  - presiding officer, ch 24 § 3
- Electors, role of, ch 24 § 1
- Fraud or procedural irregularities, statutes addressing, ch 24 § 1
- House and Senate, role of, where candidates do not receive majority, ch 24 § 1
- Joint session to count vote—
  - certificates, see above, Certificates identifying electors
  - date of, ch 24 § 2
  - dividing to consider objections and other matters, ch 24 § 3
  - procedures, ch 24 § 2
- Objections to votes—
  - procedure for consideration of, ch 24 § 3
  - procedure for raising, ch 24 § 3
- Statutes, procedures under—
  - count, procedure for, ch 24 § 2
  - fraud or procedural irregularities, statutes addressing, ch 24 § 1

### **ELECTRONIC DEVICES, USE OF CERTAIN PERSONAL, PROHIBITED ON FLOOR, see DECORUM**

### **ELECTRONIC SIGNALS AND BELLS, see BELLS AND SIGNALS**

### **ELECTRONIC VOTING SYSTEM, see VOTING**

### **EMPLOYEES, HOUSE**

- Committee staff, see **COMMITTEES, STANDING**

## HOUSE PRACTICE

### **EMPLOYEES, HOUSE—Continued**

Ethics, see **ETHICS**

### **ENACTING CLAUSE, MOTION RELATING TO**

Debate on, in Committee of the Whole, ch 16 § 54

House as in Committee of the Whole, motion in, to strike enacting clause, ch 16 § 47

Recommendation that enacting clause be stricken—

debate on bill, limitation on, effect of, ch 12 § 24

debate on motion, ch 12 § 24

debate, scope of, ch 12 § 24

form, ch 12 § 22

opposed to bill, Member offering motion must qualify as, ch 12 § 22

precedence of, ch 12 § 21

recommittal, automatic, after disagreeing to, ch 48 § 8

rejection in House, effect of, ch 12 § 22; ch 48 § 8

repetition of motion, ch 12 § 22

resolving clauses of resolutions, application to, ch 12 § 22

Senate-passed bill, applicable to, ch 12 § 22

time for offering, ch 12 §§ 21, 23

writing, requirement of, ch 12 § 22

Strike enacting clause, motion to—

Committee of the Whole, motion in, is only to recommend to House that enacting clause be stricken, ch 2 § 9

Committee of the Whole, not in order in, ch 12 § 22

precedence over motion to amend, ch 2 §§ 5, 9, 21

refer, motion to, pending, see **REFERRAL OF BILLS, RESOLUTIONS, AND OTHER MATTER**

rejection of bill, motion used for, ch 2 §§ 5, 21

rejection of motion, effect of, ch 2 § 9

### **ENGROSSMENT**

Correcting errors—

engrossment, in, ch 44 § 7

printing errors, ch 44 § 8

“star prints,” ch 44 § 8

Division of the question, engrossment and third reading of bill as not subject to demand for, see **DIVISION OF THE QUESTION FOR VOTING**

House-passed bills, ch 44 § 6

“Star prints,” ch 44 § 8

### **ENROLLMENT**

Certification and signing, ch 44 § 11

Corrections in, ch 44 § 12

President, delivery of measure to, ch 44 §§ 10, 13

### **ETHICS**

Campaign funds, violations of laws regulating—

contributions, campaign, funds considered to be, ch 25 § 12

Federal Election Campaign Act, ch 25 § 12

Federal Election Commission, role of, ch 25 § 12

personal use of campaign funds prohibited, ch 25 § 12

reporting requirements, ch 25 § 12

Caucus, role of, in imposing discipline, ch 25 § 26

Censure—

apologies, effect of, ch 25 § 24

conduct for which Member censured, illustrative instances of, ch 25 § 23

constitutional authority, ch 25 § 22

explanation by Member, effect of, ch 25 § 24

expungement of, ch 25 § 22

grounds for, ch 25 § 23

official duties, not limited to acts relating to, ch 25 § 23

privilege, question of, resolution presents, ch 25 § 24

## INDEX

### ETHICS—Continued

- Censure—Continued
  - reconsideration of, ch 25 §§ 22, 24
  - reprimand, distinguished from, ch 25 §§ 22, 23
  - resolutions, ch 25 § 24
  - vote on, ch 25 § 22
  - withdrawal of resolution, ch 25 § 24
- Complaints—
  - debate, references in, to content of, see, *e.g.*, DECORUM; WORDS, UNPARLIAMENTARY
  - disclosure of contents, ch 25 § 5
  - false charges, ch 25 § 5
  - form, ch 25 § 5
  - Member, filed or certified by, ch 25 § 5
  - oath, under, ch 25 § 5
  - requirements as to, ch 25 § 5
  - writing, in, ch 25 § 5
- Code of Ethics for Government Service—
  - concurrent resolution, established by, ch 25 § 8
  - employees, government, applicability to, ch 25 § 8
  - Members, as basis for disciplinary proceedings against, ch 25 § 8
- Code of Official Conduct—
  - “creditably,” conduct must reflect, on House, ch 25 § 7
  - history, ch 25 § 7
  - statute, violations of, as basis for invoking general provisions of, ch 25 § 7
- Committee chair, disciplinary measures against, see below, Disciplinary measures
- Congressional Accountability Act, see below, Discrimination in employment
- Contributions, political—
  - misuse of, see above, Campaign funds, violations of laws regulating
  - soliciting, from Federal employees, ch 25 § 13

### ETHICS—Continued

- Counsel, presence of, permitted during House consideration of disciplinary action against Member, ch 25 § 19
- Disciplinary measures—
  - generally, ch 25 §§ 1, 19
  - caucus rules, under, ch 25 § 26
  - censure, see above, Censure
  - committee chair, restriction on authority of, ch 25 § 26
  - committees and subcommittees, participation on, ch 25 § 26
  - court proceedings, effect of pendency of, on disciplinary action by House, ch 25 § 19
  - criminal statutes, punishment under, distinguished, ch 25 § 1
  - disapproval, ch 25 § 22
  - expulsion, see below, Expulsion
  - finances, ch 25 § 25
  - imprisonment, ch 25 § 1
  - letter of reproof, ch 25 § 27
  - reprimand, ch 25 §§ 15, 16, 22, 23
  - reproof, letter of, ch 25 §§ 19, 27
  - resolutions and reports, see below, Resolutions and reports
  - restitution, ch 25 § 25
  - seniority, reduction in, ch 25 § 26
- Discrimination in employment—
  - Congressional Accountability Act, ch 25 § 11
  - conditions of employment, in, ch 25 § 11
  - history of rules on employment practices, ch 25 § 11
- Employees, government, see above, Code of Ethics for Government Service
- Ethics, Committee on—
  - advisory opinions of, ch 25 § 4
  - disclosure of subject matter of complaint filed, ch 25 § 5
  - gifts and travel, rules as to, compiled by, ch 25 § 15
  - investigative jurisdiction, ch 25 § 2
  - legislative jurisdiction, ch 25 § 2
  - membership, ch 25 § 3

## HOUSE PRACTICE

### ETHICS—Continued

Ethics, Committee on—Continued  
party representation on, ch 11 § 5; ch 25 § 3  
persons subject to investigation by, ch 25 §§ 2, 6  
publications of, ch 25 § 4  
report following dismissal, ch 25 § 19  
report, privileged, filed with resolution recommending disciplinary action, ch 25 § 19  
reports and recommendations, ch 25 §§ 2, 19  
rules of, ch 25 §§ 1, 2  
time, limitation on length of, Members may serve on, ch 25 § 3  
Exclusion not properly used as disciplinary measure, ch 25 § 1  
Expulsion—  
constitutional sanction, ch 25 § 1  
exclusion, distinguished from, ch 25 § 1  
procedure, ch 25 § 21  
resolutions, ch 25 § 21  
False charges in complaint, see above, Complaints  
False Claims Act—  
knowing submission of fraudulent claim, ch 25 § 10  
travel vouchers, false, applicable to, ch 25 § 10  
Federal Election Campaign Act—  
campaign funds, use of, ch 25 § 12  
Federal Election Commission, role of, ch 25 § 12  
violations of, ch 25 § 12  
Financial disclosure—  
employees of House, certain, ch 25 § 16  
gifts, disclosure of, ch 25 §§ 15, 16  
Members, ch 25 § 16  
Officers of House, ch 25 § 16  
Fines, see above, Disciplinary measures  
Future employment, disclosure of negotiations for, ch 25 § 7  
Gifts—  
censure imposed, ch 25 § 15

### ETHICS—Continued

Gifts—Continued  
cumulative value of gifts from one source, limitation on, ch 25 § 15  
reprimand for failure to disclose, ch 25 § 15  
rules on gifts and travel compiled by Committee on Ethics, ch 25 § 15  
Hiring allowance, misuse of—  
performance of staff member to be commensurate with compensation, ch 25 § 10  
personal expenses, use of allowance for, ch 25 § 10  
Honoraria, restrictions as to, ch 25 § 14  
Income, earned, limitations on, ch 25 § 14  
Investigations—  
complaints, see above, Complaints  
initiating, ch 25 § 5  
Office of Congressional Ethics, ch 25 § 2  
Persons subject to disciplinary procedures, ch 25 §§ 2, 6  
*Powell v. McCormack*, ch 25 § 1  
Professional practice, restrictions on, ch 25 § 17  
Reprimand, see above, Disciplinary measures  
Resolutions and reports—  
debate on, ch 25 § 19  
dismissal of charges, committee report after, ch 25 § 19  
privileged, as, ch 25 § 19  
privilege, question of, resolution proposing disciplinary action against Member may be called up as, ch 25 § 19  
Seniority, reduction in, see above, Disciplinary measures  
Soliciting political contributions from Federal employees, prohibition on, ch 25 § 13  
Statutes, violations of—  
conviction as basis for investigation, ch 25 § 9  
conviction, effect of, on disciplinary proceedings in House, ch 25 § 19

## INDEX

### **ETHICS—Continued**

- Statutes, violations of—Continued
  - discrimination in employment, see above, Discrimination in employment
  - False Claims Act, see above, False Claims Act
  - Federal Election Campaign Act, ch 25 § 12
    - soliciting political contributions from Federal employees, ch 25 § 13
  - Time of committing acts in question—
    - prior Congress, in, ch 25 §§ 16, 18
    - prior to becoming Member, ch 25 § 18
  - Travel, rules as to, compiled by Committee on Ethics, ch 25 § 15
  - Voting by Members convicted of certain crimes, rules as to, ch 25 §§ 19, 26

### **EXCLUSION OF MEMBER**

- Expulsion, distinguished from, ch 25 § 1
- Powell v. McCormack*, ch 25 § 1
- Qualifications of Members, constitutional right of House to determine, ch 25 § 1

### **EXHIBITS**

- Accuracy of content of, not proper subject of parliamentary inquiry, ch 16 § 61
- Badges, ch 16 § 21
- Bumper sticker, ch 16 § 62
- Charts, ch 16 §§ 21, 61
- Decorum, requirements as to, ch 16 § 62
- Demeaning or disruptive exhibits, ch 16 § 21
- Electronic voting display, use of, as exhibit not permitted, ch 16 § 61
- Handouts, guidelines concerning, ch 16 § 62
- House, submitting question of propriety of exhibit to, ch 16 § 21
- Inquiry by Speaker as to intended use, ch 16 § 62
- Objection, effect of, ch 16 § 61
- Permitted, illustrative list of exhibits that have been, ch 16 § 61

### **EXHIBITS—Continued**

- Person, use of, as “exhibit” not permitted, ch 16 § 61
- Removal of exhibit not in use, ch 16 § 61
- Video recorder, use of, as exhibit not permitted, ch 16 § 61

### **FIVE-MINUTE RULE, see DEBATE**

### **FLOOR, PRIVILEGES OF**

- Abuse of privileges, ch 10 § 2
- Admission to Floor, rule governing, ch 10 § 2
- Ceremonial occasions, ch 10 § 2
- Guests, references to, ch 10 § 2
- Members, former, ch 10 § 2
- Officials, ch 10 § 2
- Point of order to object to presence of unauthorized persons, ch 10 § 2
- Rule governing admission to Floor, ch 10 § 2
- Senators, privileges of, ch 10 § 2
- Staff, Congressional, ch 10 § 2

### **GALLERIES**

- Approval or disapproval not to be expressed in, ch 10 § 4
- Cellular telephones, use of, prohibited, ch 10 § 3
- Procedure in cases of disturbance in, ch 10 § 4
- Reference to or introduction of persons in, not in order, ch 10 § 4; ch 16 § 24

### **GENERAL ACCOUNTING OFFICE**

- Legislative Reorganization Act, provisions of, ch 35 § 6
- Reports by, ch 35 § 6

### **GENERAL COUNSEL, OFFICE OF**

- Description of, ch 35 § 5

## HOUSE PRACTICE

### GERMANENESS OF AMENDMENTS

- Adding to two or more propositions—
  - class, definable, bill covering subjects within, ch 26 § 12
  - diverse subjects, ch 26 § 12
  - rulings, illustrative, ch 26 § 12
- Amendments, rule applicable only to, ch 26 § 1
- Amendment to amendment, germaneness of, ch 26 §§ 3, 14
- Appropriation bills—
  - Holman rule, requirement of, ch 26 § 13
  - limitations on use of funds, ch 26 § 13
  - rulings, illustrative, ch 26 § 13
  - transfer between accounts in bill, germaneness rule does not affect, ch 26 § 13
- Bill itself, portions of, need not be germane to each other, ch 26 § 1
- Committee amendments, application of rule to, ch 26 § 19
- Committee jurisdiction as test—
  - amendments, bill as broadened by, ch 26 § 6
  - overlapping jurisdiction, effect of, ch 26 § 6
  - rulings, illustrative, ch 26 § 6
  - scope of bill as factor in determining germaneness, ch 26 § 6
- Conditions, amendments imposing—
  - funds, upon availability of, ch 26 § 22
  - rulings, illustrative, ch 26 § 22
- Conferees or managers, motions to instruct, amendments to, ch 26 § 33
- Conference reports—
  - Senate provisions in, see below, Senate provisions in conference reports and amendments in disagreement
- Contingency, amendment postponing effectiveness pending—
  - enactment of other legislation, ch 26 § 26
  - postponing effectiveness to date certain compared, ch 26 § 26

### GERMANENESS OF AMENDMENTS—Continued

- Contingency, amendment postponing effectiveness pending—Continued
  - rulings, illustrative, ch 26 § 26
  - unrelated contingency, ch 26 § 26
- Defined, “germaneness,” ch 26 § 2
- Exceptions or exemptions, amendments containing—
  - class, portion of, may be exempted from provisions affecting that class, ch 26 § 21
  - rulings, illustrative, ch 26 § 21
- Fundamental purpose, ch 26 § 7
  - censure not germane to impeachment, ch 26 § 7
  - change in policy, effect of, ch 26 § 7
  - change in agency, ch 26 § 7
  - rulings, illustrative of, ch 26 § 7
- General amendment to specific proposition—
  - rulings, illustrative, ch 26 § 10
  - strike, motion to, may broaden scope of bill, ch 26 § 10
  - substitute for amendment, application of test to, ch 26 § 10
- History of rule, ch 26 § 1
- Holman rule, requirement of, ch 26 § 13
- Individual proposition not germane to another—
  - class of subjects affected by bill, amendment relating to class different from, ch 26 § 9
  - rulings, illustrative, ch 26 § 9
- Law, existing, ruling as affected by bill’s relation to—
  - amending law, bill, amendment to, ch 26 § 27
  - changing law, amendment, offered to bill not changing law, ch 26 § 31
  - extending or continuing law, bill, amendment to, ch 26 § 30
  - incorporating other laws by reference, bill, amendment to, ch 26 § 29
  - repealing law, bill, amendment to, ch 26 § 28
- Limitations, amendments imposing—
  - funds in bill, must be confined to, ch 26 § 25

## INDEX

### GERMANENESS OF

#### AMENDMENTS—Continued

Limitations, amendments imposing—  
Continued  
policy changes, may not effect, ch 26 § 24  
rulings, illustrative, ch 26 §§ 23-25  
Method, different, accomplishing result of bill by—  
related method, use of, ch 26 § 8  
rulings, illustrative, ch 26 § 8  
“Miscellaneous” heading to portion of bill, effect of, ch 26 § 2  
Motive of offeror not a factor in determination as to, ch 26 § 2  
New section or title, amendment adding, test of germaneness of, ch 26 §§ 3, 16  
“Notwithstanding any other provision of law,” provision to take effect, ch 26 § 31  
Paragraph or section of bill to which offered, amendment must be germane to, ch 26 §§ 3, 15  
Perfected, text as, amendment must be germane to, ch 26 §§ 3, 15  
Points of order—  
burden of proof of germaneness, ch 26 § 36  
waiver of, ch 26 § 36  
Postponing effectiveness, see above,  
Contingency, amendment postponing effectiveness pending  
Prior amendments, effect of, ch 26 §§ 3, 15  
Pro forma amendment, germaneness of, ch 26 § 17  
Proposition to which amendment must be germane—  
new section or title, amendment adding, ch 26 §§ 3, 16  
paragraph or section of bill to which offered, ch 26 §§ 3, 15  
title or section of bill to which offered, ch 26 §§ 3, 15  
Purpose, fundamental, as test—  
rulings, illustrative, ch 26 § 7

### GERMANENESS OF

#### AMENDMENTS—Continued

Purpose, fundamental, as test—  
Continued  
substitute, amendment in nature of, application of test to, ch 26 § 7  
Qualifications, amendments containing—  
funds, as to disbursement of, ch 26 § 22  
rulings, illustrative, ch 26 § 22  
Reading, stage of, as factor in determination as to, ch 26 §§ 2, 3, 15  
Recommit with instructions, motion to, application of rule to, ch 26 §§ 3, 6, 20  
“Relevance” distinguished from “germaneness,” ch 26 § 2  
Repealing existing law, amendment, offered to bill not amending law, ch 26 § 31  
Restrictions, amendments adding—  
discretionary authority, on exercise of, ch 26 § 24  
funds in bill, must be confined to, ch 26 § 25  
rulings, illustrative, ch 26 §§ 23-25  
Rules, adoption of, rule applicable prior to, ch 26 § 1  
Scope of bill and amendment as factors in determinations as to, ch 26 §§ 2, 4, 7, 10, 11  
Senate amendments, amendments to—  
concur or recede and concur with amendments, motions to, ch 26 § 35  
rulings, illustrative, ch 26 § 35  
substitute, amendment in nature of, ch 26 § 35  
tests of germaneness, ch 26 § 35  
Senate, in, see SENATE, PRACTICE IN  
Senate provisions in conference reports and amendments in disagreement—  
points of order, ch 26 § 34  
rulings, illustrative, on Senate amendments to House bills, ch 26 § 34

## HOUSE PRACTICE

### GERMANENESS OF

#### AMENDMENTS—Continued

- Senate provisions in conference reports and amendments in disagreement—  
Continued
  - separate votes on nongermane language, ch 26 § 34
- Specific amendment to general proposition—
  - authority, conferral of, ch 26 § 11
  - defining term in bill, amendment as, ch 26 § 11
  - rulings, illustrative, ch 26 § 11
- Statute, bill amending, test of germaneness of amendment to, ch 26 § 2
- Strike, motion to, germaneness of, ch 26 § 17
- Strike, motion to, pending when amendment offered, ch 26 § 3
- Studies, proposals to require, ch 26 § 5
- Subject matter—
  - different subject, rule prohibits amendment on, ch 26 § 5
  - rulings, illustrative, ch 26 § 5
  - studies, proposals to undertake, ch 26 § 5
- Substitute amendment must be germane to pending amendment, ch 2 § 6
- Substitute for amendment, application of rule to, ch 26 §§ 10, 18
- Tests of germaneness—
  - generally, ch 26 § 4
  - exclusive, not mutually, ch 26 § 4
  - rulings, illustrative, showing amendment may be related but not germane, ch 26 § 4
  - specific tests, see above, *e.g.*, Committee jurisdiction as test; Purpose, fundamental as test; and Subject matter
- Text pending, relationship of amendment to, as factor in determination as to, ch 26 §§ 2, 3, 15
- Text to which proposition must be germane, see above, Proposition to which amendment must be germane

### GERMANENESS OF

#### AMENDMENTS—Continued

- Title of bill not controlling in determination as to, ch 26 § 2
- Title or section of bill to which offered, amendment must be germane to, ch 26 §§ 3, 15
- Waiving statute, amendment, ch 26 § 31

### HISTORIAN OF THE HOUSE OF REPRESENTATIVES, OFFICE OF

- Description of, ch 35 § 5

### HOUR RULE, see DEBATE

### HOUSE AS IN COMMITTEE OF THE WHOLE

- Appropriation bills, consideration of, in, see APPROPRIATION BILLS
- Bills, public, considered under five-minute rule by unanimous consent, ch 12 § 1
- Committee of the Whole, distinguished from, ch 12 § 1
- District of Columbia business, consideration of, see DISTRICT OF COLUMBIA BUSINESS
- General debate, procedure permits consideration without, ch 16 § 8
- Procedures in—
  - motions, ch 12 § 1
  - previous question, use of, ch 12 § 1
- Private bills, see PRIVATE BILLS

### IMPEACHMENT

- Abusing or exceeding powers of office, ch 27 § 4
- Adjournment, effect of, ch 27 § 5
- Behavior grossly incompatible with office, ch 27 § 4
- Censure not germane to impeachment, ch 27 § 8
- Committee investigations—
  - access to materials, ch 27 § 7
  - confidentiality of materials, ch 27 § 7
  - subcommittees, role of, ch 27 § 7
- Consideration in House, see below, Procedure for consideration in House

## INDEX

### IMPEACHMENT—Continued

Criminal or noncriminal nature of offense, ch 27 § 4  
Disqualification from holding further office, ch 27 § 10  
Exceeding or abusing powers of office, ch 27 § 4  
Grounds, constitutional—  
    bribery, ch 27 § 3  
    high crimes and misdemeanors, see below, High crimes and misdemeanors  
    judges, Federal, impeachment of, ch 27 § 3  
    public interest, offense as prejudicial to, ch 27 § 3  
    treason, ch 27 § 3  
High crimes and misdemeanors—  
    criminal or noncriminal nature of offense, ch 27 § 4  
    historical usage, ch 27 § 3  
    serious and substantial nature of offense, ch 27 § 3  
History, ch 27 § 1  
Improper purpose, using office for, ch 27 § 4  
Indictable offenses, issue as to whether remedy limited to, ch 27 § 4  
Initiation of proceedings—  
    articles of impeachment, ch 27 §§ 1, 6  
    charges, methods of instituting, ch 27 § 6  
    resolution in House, ch 27 § 6  
Judges, Federal, impeachment of—  
    “good behavior” clause applicable to Federal judges, interpretation of, ch 27 § 3  
    grounds for, ch 27 § 3  
    historical data, ch 27 § 4  
Managers, reappointment of, in new Congress, ch 27 § 5  
Personal gain, use of office for, ch 27 § 4  
Persons subject to impeachment—  
    civil officers of United States, ch 27 § 2  
    Congress, Members of, not subject, ch 27 § 2

### IMPEACHMENT—Continued

Persons subject to impeachment—  
    Continued  
    independent counsel investigating President, ch 27 § 2  
    judges, Federal, ch 27 § 2  
    military officers not subject, ch 27 § 2  
    President, ch 27 § 2  
    private citizens who have held no office not subject, ch 27 § 2  
    Vice President, ch 27 § 2  
Presidential impeachment—  
    grounds, constitutional, ch 27 § 3  
    historical data, ch 27 § 3  
Privileged, impeachment propositions as, ch 27 § 8  
Procedure for consideration in House—  
    debate, ch 27 § 8  
    motions in order, ch 27 § 8  
    privileged, impeachment propositions as, ch 27 § 8  
Purpose, ch 27 § 1  
Referral to committee, ch 27 § 6  
Removal from office, ch 27 § 10  
Resignation from office, effect of, ch 27 § 2  
Senate, trial in—  
    Clinton, President, account of proceedings in trial of, ch 27 § 9  
    committee, hearing before, ch 27 § 9  
    Constitutional role of Senate, ch 27 §§ 1, 9  
    counsel, role of, ch 27 § 9  
    evidence, presentation of, ch 27 § 9  
    “full” Senate, trial before, ch 27 § 9  
    judgment, ch 27 § 10  
    removal and disqualification from further office, divisibility of question on, ch 27 § 10  
    testimony by accused, ch 27 § 9  
    voting, ch 27 § 10  
Term of office, offense committed prior to, ch 27 § 3  
Time of committing offense as factor, ch 27 § 3  
Trial, see above, Senate, trial in  
**INQUIRY, RESOLUTIONS OF**  
Adjournment, effect of, ch 49 § 7

## HOUSE PRACTICE

### **INQUIRY, RESOLUTIONS OF—**

Continued

- Availability requirement, three-day, subject to, ch 49 § 7
- Cabinet officers, ch 49 § 2
- Calling up, ch 49 § 7
- Committees, role of, ch 49 § 6
- Debate under hour rule, ch 49 § 7
- Directed to President or head of executive department, ch 49 § 2
- Discharge of committee, ch 49 § 6
- Executive branch, means to obtain information from, ch 49 § 1
- Form, ch 49 § 1
- Opinion, resolution seeking, effect of, ch 49 § 5
- President, directed to, ch 49 § 2
- Privileged status, ch 49 §§ 1, 2, 4, 5
- Privileged status, loss of, ch 49 §§ 2, 4, 5
- Responses by executive branch—
  - disposition of, ch 49 § 8
  - refusal to furnish information, ch 49 § 8
- Simple resolution, ch 49 § 1
- Subjects of inquiry, illustrative, ch 49 § 3

### **INSPECTOR GENERAL, OFFICE OF**

Description of, ch 35 § 5

### **INTERVENING BUSINESS**

- Debate—
  - amendment, on, ch 2 § 34
- Parliamentary inquiry, ch 2 § 34
- Recognition for debate on amendment, ch 2 § 34
- Unanimous-consent request, granting of, ch 2 § 34
- Vacating intervening business, ch 2 § 34

### **JOINT COMMITTEES**

- Chair, ch 11 § 14
- Committees, table showing jurisdiction and composition of, ch 11 § 14
- Composition, ch 11 § 14

### **JOINT COMMITTEES—Continued**

- Concurrent resolution creating, ch 11 § 2
- Creation of, ch 11 §§ 1, 2
- Establishment of, ch 11 §§ 1, 2
- Functions generally, ch 11 § 14
- Hearings, see applicable subject matter under COMMITTEES, STANDING
- Historical background, ch 11 § 14
- Investigative authority, manner of conferring, on, ch 11 § 10
- Jurisdiction generally, ch 11 § 14
- Members, selection of, ch 11 § 1
- Procedures in committee, see applicable subject matter under COMMITTEES, STANDING
- Records and files, see applicable subject matter under COMMITTEES, STANDING
- Reports of, see applicable subjects under COMMITTEE REPORTS
- Statute, may be established by, ch 11 § 1
- Table showing committees, jurisdiction and composition, ch 11 § 14
- Witnesses at hearings, see applicable topics under COMMITTEES, STANDING

### **JOINT SESSION OR JOINT MEETING**

- Electoral vote count, see ELECTORAL VOTE
- State of the Union address, see PRESIDENT

### **JOURNAL**

- Amendments, ch 28 § 9
- Approval—
  - demand for vote, ch 28 §§ 4, 8
  - interruption for business having precedence, ch 28 § 5
  - motion to approve, ch 28 § 8
  - precedence of motions incident to, ch 28 § 5
- Speaker's approval subject to demand for vote, ch 28 § 4

## INDEX

### **JOURNAL—Continued**

#### Contents—

- generally, ch 28 § 2
- constitutional requirements, ch 28 §§ 2, 3
- proceedings included, ch 28 § 2
- quorum calls, ch 28 § 3
- votes, ch 28 § 3

#### Corrections, ch 28 § 9

#### Public record, ch 28 § 1

#### Reading—

- considered as read, when, ch 28 § 4
- customs as to, ch 28 § 7
- demand that Journal be read in full, ch 28 § 7
- motion that Journal be read, ch 28 § 6
- procedure for, ch 28 § 7

#### Record, official, ch 28 §§ 1, 4

### **LAW REVISION COUNSEL, OFFICE OF**

#### Description of, ch 36 § 6

### **LAYOVER REQUIREMENT FOR COMMITTEE REPORTS, see COMMITTEE REPORTS**

### **LEGISLATION ON APPROPRIATION BILLS**

#### Agriculture, rulings on provisions relating to, ch 4 § 33

#### Allocation of funds, provisions changing—

- existing law, directing obligation of funds in manner contrary to, ch 4 § 34
- formula in law, provision changing, ch 4 § 34
- limitation on use of funds, see below, Limitation on use of funds
- mandating expenditures in manner inconsistent with law, ch 4 § 34
- priorities in expenditure, changing, ch 4 § 34
- removal of statutory limitation on obligation of funds, ch 4 § 34

#### Amending existing law, see below, Existing law, relationship to or effect on, of disputed provision

### **LEGISLATION ON APPROPRIATION BILLS—**

#### Continued

#### Availability of funds, provisions affecting period of—

- expended, funds to remain available until, ch 4 § 39
- fiscal year covered by bill, funds made available beyond, ch 4 § 38

#### “immediately available” prior to start of fiscal year, funds made, ch 4 § 38

#### permanent appropriations as authorized by law, ch 4 § 38

#### public buildings, funds for completion of, ch 4 § 38

#### ruled out, examples of provisions, ch 4 § 38

#### Burden of proof when point of order is raised—

- Committee on Appropriations, burden is on, to show validity of provision, ch 4 § 27

#### proponent of amendment, ch 4 § 27

#### Commerce, rulings on provisions relating to, ch 4 § 33

#### Committee report from Committee on Appropriations must note unauthorized appropriations and changes in existing law, ch 4 § 8

#### Conditions or contingencies, provisions attaching, to appropriations—

- congressional action or report to Congress required as condition, ch 4 § 30

#### duties, imposing, on officials, see below, Duties, imposing new, or conferring new authorities

#### law, State, conditions relating to interpretation of, ch 4 § 57

#### local or State officials, determinations by, ch 4 § 54

#### “made known” to officials, funds made available on condition information be, ch 4 § 54

#### ruled out, examples of language that was, ch 4 § 29

## HOUSE PRACTICE

### LEGISLATION ON APPROPRIATION BILLS—

Continued

- Conditions or contingencies, provisions attaching, to appropriations—
  - Continued
  - State or local officials, determinations by, ch 4 § 54
  - subsequent, condition, ch 4 § 56
  - “unless,” “until,” and “provided,” use of, to introduce conditions, ch 4 § 29
- Congressional action, further, attached as condition to appropriation, see above, Conditions or contingencies, provisions attaching, to appropriations
- Congressional employment and compensation, rulings on provisions relating to, ch 4 § 33
- Construction of rule, strict, ch 4 § 27
- Contract authority, granting or changing, see below, Duties, imposing new, or conferring new authorities
- Contract authority provided by law other than appropriations Act, rescission of, ch 7 § 17
- Discretion of official, provision limiting or enlarging—
  - conditions on, imposing, ch 4 § 43
  - earmarking funds, ch 4 § 43
  - enlarging, ch 4 §§ 43, 53
  - limitation on use of funds may constitute legislation, ch 4 § 53
  - lump-sum authorization, specific appropriation as limiting discretion in allotting funds under, ch 4 § 12
  - restricting, ch 4 § 43
- Duties, imposing new, or conferring new authorities—
  - general principles, ch 4 §§ 41, 54
  - approval, to give, ch 4 § 41
  - burden of proof as to requirement of existing law respecting proposed duties, ch 4 § 42
  - certifications, to make, ch 4 § 41

### LEGISLATION ON APPROPRIATION BILLS—

Continued

- Duties, imposing new, or conferring new authorities—Continued
  - contingent upon performance of new duty by official, appropriations made, ch 4 § 56
  - contract authority, granting or changing, ch 4 § 45
  - determinations, to make, ch 4 §§ 31, 41, 42, 54
  - different duties from those contemplated by law, ch 4 § 31
  - direction to official, affirmative, distinguished from negative prohibition on use of funds, ch 4 § 54
  - discretion of official, proposition affecting, see above, Discretion of official, provision limiting or enlarging
  - incidental to duties already required by law, where proposed duties are, ch 4 §§ 42, 54
  - investigations or studies, mandating, ch 4 § 44
  - law, duty of interpreting, ch 4 § 55
  - law or rules, existing, implementation of, ch 4 § 55
  - local or State officials, determinations by, ch 4 § 54
  - “made known” to officials, funds made available on condition information be, ch 4 § 54
  - reports, to submit, ch 4 § 41
  - rulings, illustrative, that provisions constituted legislation, ch 4 §§ 31, 54
  - State or local officials, determinations by, ch 4 § 54
  - studies or investigations, mandating, ch 4 § 44
  - substantial additional duties, ch 4 § 31
  - transfer funds among accounts in bill, authority to, ch 4 § 36
- Emergency spending, designating appropriation as, ch 4 § 34

## INDEX

### LEGISLATION ON APPROPRIATION BILLS—

Continued

Existing law, relationship to or effect on, of disputed provision—  
    amendment of law, ch 4 § 28  
    change in text of law, ch 4 § 28  
    construing law, ch 4 § 32  
    description of law, ch 4 § 32  
    enactment of law where none exists, ch 4 § 28  
    incorporation by reference of law, ch 4 § 32  
    interpreting law, ch 4 § 32  
    referring to law, ch 4 § 32  
    repeal, ch 4 § 28  
    ruled out, provisions interpreting law that were, ch 4 § 32  
    waiver of law, ch 4 § 28  
Federal employment, rulings on provisions relating to, ch 4 § 33  
Foreign affairs, rulings on provisions relating to, ch 4 § 33  
Formula in law governing allotment of funds, provision changing, ch 4 § 34  
Funding, changing source or method of—  
    borrowing authority in lieu of direct appropriation, ch 4 § 34  
    special fund for particular purpose, expenditures from general funds where law has established, ch 4 § 34  
    trust funds, unauthorized expenditures from, ch 4 § 34  
Funds, changing allocation of, see above, Allocation of funds, provisions changing  
History of rule, ch 4 § 27  
Holman rule—  
    floor consideration of provisions under, ch 4 § 49  
    funds in other bills, provisions affecting, not within exception, ch 4 §§ 46, 47  
    general appropriation bills, applies to, ch 4 § 46

### LEGISLATION ON APPROPRIATION BILLS—

Continued

Holman rule—Continued  
    germaneness requirement under, ch 4 § 47  
    limitations and retrenchments distinguished, ch 4 § 46  
    offered by any Member after reading of bill completed, amendment as, ch 4 § 49  
    reducing amounts of money covered by bill, retrenchment as, ch 4 § 46  
    reported by Committee on Appropriations, provisions are, ch 4 § 48  
    strictly construed, ch 4 § 46  
Housing programs, rulings on provisions relating to, ch 4 § 33  
Limitation on amount available for expenditure, effect of language seeking to waive, ch 4 § 14  
Limitation on use of funds—  
    direction to official, affirmative, distinguished from negative prohibition on use of funds, ch 4 § 54  
    exception to limitation as not in order if adding legislative language, ch 4 § 57  
    increase in spending, purported limitation which results in, ch 4 § 51  
    minimum amount, provision directing expenditure of, is not negative limitation, ch 4 § 34  
    negative restriction or limitation as permitted (see also APPROPRIATION BILLS), ch 4 §§ 34, 50  
    recipients, qualifications of, legislative language addressing, ch 4 § 58  
    removing statutory limitation, ch 4 § 34  
Mandating expenditures, see above, Allocation of funds, provisions changing  
Obligation or distribution of funds contrary to existing law, see above,

## HOUSE PRACTICE

### **LEGISLATION ON APPROPRIATION BILLS—**

Continued

- Allocation of funds, provisions changing
- Other acts, provisions affecting funds in, ch 4 §§ 35, 59
- Perfecting provision permitted to remain, ch 4 § 69
- Point of order, enforcement of rule depends on raising, ch 4 § 27
- Priorities in expenditure, provision changing, ch 4 § 34
- Public works programs, rulings on provisions relating to, ch 4 § 33
- Recommit with instructions, motion to, rule is applicable to, ch 4 § 27
- Reimbursement or refund of appropriated funds, language providing for use of funds generated by, ch 4 § 40
- Rescissions, exception for, from prohibition on legislation on appropriations, does not extend to amendments, ch 7 § 17
- Rescissions may constitute legislation, ch 4 § 35; ch 7 § 17
- Rescissions of certain contract authorities, ch 7 § 17
- Rescissions reported in bills as not within prohibition, ch 7 § 17
- Retrenching expenditures, see above, Holman rule
- Rule applicable, generally, ch 4 §§ 7, 27
- Rule prohibiting, ch 4 §§ 7, 27
- Self-executing amendments under special orders of business, prohibition not applicable to, ch 4 § 27
- Senate amendments, see SENATE AMENDMENTS
- Senate legislation on House bill, see CONFERENCE REPORTS
- Senate, rule in, see SENATE, PRACTICE IN
- Sources or methods of funding, provisions changing, see above, Funding, changing source or method of

### **LEGISLATION ON APPROPRIATION BILLS—**

Continued

- Transfer of funds—
  - previously appropriated funds, ch 4 § 37
  - same bill, transfer within, may not include legislative language, ch 4 § 36
- Unauthorized appropriations, comparison of rule prohibiting, with rule relating to legislation, ch 4 § 7
- Waiving existing law, provision—
  - point of order, as subject to, generally, ch 4 § 28
  - “notwithstanding provisions of any other law,” language appropriating funds, ch 4 § 28

### **LEGISLATIVE COUNSEL, OFFICE OF**

Description of, ch 35 § 6

### **LEGISLATIVE SCHEDULE, see SCHEDULE, LEGISLATIVE**

### **LEGISLATIVE VETO, see DISAPPROVAL ACTION, CONGRESSIONAL**

### **LIMITATIONS ON APPROPRIATION BILLS, see APPROPRIATION BILLS; LEGISLATION ON APPROPRIATION BILLS**

### **MANAGERS OF CONFERENCE, see CONFEREES OR MANAGERS**

### **MEDIA COVERAGE OF PROCEEDINGS, see TELEVISION AND RADIO COVERAGE OF PROCEEDINGS**

### **MEETING, DAILY HOURS OF**

Change in, ch 1 § 2

## INDEX

### **MEMBERS AND MEMBERS-ELECT**

Business conducted by Members-elect  
at assembly of Congress, ch 5 § 4  
Credentials, see CREDENTIALS  
Elections, see ELECTIONS  
Exclusion of—  
expulsion, distinguished from, ch 25 § 1  
*Powell v. McCormack*, ch 25 § 1  
Expulsion of Member, see ETHICS  
Oath, see OATH  
Qualifications of, constitutional right of  
House to determine, ch 25 § 1  
Resignation, see RESIGNATION  
Rights of Members-elect at assembly of  
Congress, ch 5 § 4  
Roll, Clerk's, at assembly of Congress,  
ch 5 § 4  
Vacancies, Members elected to fill, in-  
cluded on roll after oath adminis-  
tered, ch 5 § 5

### **MEMBERS, FORMER**

Decorum, observance of rules of, ch 10 § 2  
Floor privileges of, ch 10 § 2

### **MESSAGES BETWEEN THE HOUSES**

Bills, messages relating to—  
passage of bill, see PASSAGE AND ENACTMENT OF BILLS  
referral of, ch 30 § 3  
return of bill, request for, ch 30 § 3  
Copies of lost documents, ch 30 § 4  
Correction of errors in, ch 30 § 4  
Delivery of, error in, ch 30 § 4  
Errors in, correction of, ch 30 § 4  
Lost documents, ch 30 § 4  
Purposes for which used, ch 30 § 1  
Reception of, ch 30 § 2  
Uses, ch 30 § 1

### **MORNING HOUR CALL OF COMMITTEES**

Authorization by committee to call up  
bill, ch 31 § 2

### **MORNING HOUR CALL OF COMMITTEES—Continued**

Business considered under, ch 31 § 2  
Committee of the Whole, motion to go  
into, ch 31 § 3  
Consideration, rarely used procedure for  
calling bills up for, ch 31 § 1  
House Calendar, rarely used procedure  
for calling up bills on, for consid-  
eration, ch 31 § 1  
Interruption by privileged business, ch  
31 § 3  
Intervening business, ch 31 § 3  
Precedence of, ch 31 § 1  
Termination of morning hour, ch 31 § 3

### **MORNING-HOUR DEBATE, see DEBATE**

### **MOTIONS**

Amended, motions that may be, ch 2 § 10  
Amended, motions that may not be, ch  
2 § 10  
Committee of the Whole, motions used  
in, see COMMITTEE OF THE WHOLE  
Dilatory, motions considered as, ch 32 § 4  
Enacting clause, motion relating to, see ENACTING CLAUSE, MOTION RELATING TO  
Form, ch 32 § 2  
Lay on the table, to, see TABLE, MOTION TO LAY ON  
Modification of, ch 32 § 5  
Offering—  
manner of, ch 32 §§ 1, 3  
rising and addressing chair, ch 32 §§ 1, 3  
Postpone, to, see POSTPONEMENT  
Precedence—  
(see also specific motions, *e.g.*, ADJOURNMENT; PREVIOUS QUESTION; SUSPENSION OF RULES)  
amend, motion to, precedence of, ch  
12 § 21

## HOUSE PRACTICE

### **MOTIONS**—Continued

- Precedence—Continued
  - enacting clause, motion relating to, see ENACTING CLAUSE, MOTION RELATING TO
  - rule, assigned by, ch 2 § 9
- Previous question, for, see PREVIOUS QUESTION
- Quorum, motions requiring, see QUORUMS
- Reading of, ch 32 § 2
- Recognition to offer—
  - discretion of Chair, ch 32 § 3
  - manager of bill, prior recognition for, ch 32 § 3
  - purpose in seeking, Chair's inquiry as to, ch 32 § 3
  - rejection of essential motion, recognition as passing to opposition after, ch 32 § 3
- Reoffering, ch 32 § 5
- Restatement of motion by Chair, ch 32 § 2
- Specific motions, see specific topics, *e.g.*, ADJOURNMENT; COMMITTEE OF THE WHOLE; SUSPENSION OF THE RULES; AMENDMENTS
- Withdrawal of, ch 32 § 5; ch 59 § 1
- Writing, motion shall be reduced to, on demand of any Member, ch 12 § 20; ch 32 § 2

### **OATH**

- Absent Members, ch 33 § 2
- Administering oath of office, ch 33 § 1
- Certificate of election, challenge to validity of, effect of, ch 23 § 3
- Certificate of election, Member-elect sworn in advance of receipt of, ch 23 § 3; ch 33 § 1
- Challenge to right to be sworn—
  - classified information, oath prior to obtaining access to, ch 33 § 4
  - constitutional authority, ch 33 § 3
  - procedure, ch 33 § 3
- Deputies, use of, ch 33 § 2

### **OATH**—Continued

- Election dispute, effect of, ch 23 § 3
- Failure to take oath, ch 33 § 1
- Members-elect—
  - Administration of oath to, ch 33 § 1
  - legislative business, oath must precede, ch 5 § 8
- Privilege of administration of oath to Member-elect, degree of, ch 33 § 1
- Refusal to take oath, ch 33 § 1
- Resolution, administration of oath may be authorized by, ch 33 §§ 1, 3
- Unanimous consent to administer, ch 33 § 1

### **OFFICERS OF HOUSE**

- (See also particular officers, *e.g.*, CLERK OF THE HOUSE)
- Chaplain, separate vote on, ch 35 § 2
- Constitutional provisions regarding, ch 35 § 1
- Election of, ch 35 § 2
- Division of resolution, ch 35 § 2
- Oath, ch 35 § 2
- Offices established by rule or statute, see specific offices or officers
- Removal from office, ch 35 § 3
- Rule or statute, certain offices established by, see specific offices or officers, *e.g.*, GENERAL COUNSEL, OFFICE OF; INSPECTOR GENERAL, OFFICE OF; PARLIAMENTARIAN, OFFICE OF
- Statute or rule, certain offices established by, see specific offices or officers, *e.g.*, GENERAL COUNSEL, OFFICE OF; INSPECTOR GENERAL, OFFICE OF; PARLIAMENTARIAN, OFFICE OF
- Vacancies, ch 35 § 4

### **ONE-MINUTE SPEECHES**

- Limit, Speaker may, ch 36 § 3
- Recognition—
  - alternation between majority and minority, ch 16 § 50
  - Speaker, discretion of, ch 16 § 50

## INDEX

### **ONE-MINUTE SPEECHES—**

Continued

Scheduled business, prior to, Speaker may recognize for one-minute speeches, ch 36 § 3

### **ORDER OF BUSINESS**

Calendar Wednesday, see **CALENDAR WEDNESDAY**

Daily order of business—

prayer and approval of Journal as preceding other business, ch 36 § 2  
rule, applicable, ch 16 § 2; ch 36 §§ 1, 2

One-minute speeches, see **ONE-MINUTE SPEECHES**

Private Calendar, see **PRIVATE BILLS**

Privileged business, see **PRIVILEGED BUSINESS**

Regular sequence of business, see above, Daily order of business

Scheduling business, see **SCHEDULE, LEGISLATIVE**

Special days (see also specific topics, *e.g.*, **CALENDAR WEDNESDAY**; **SUSPENSION OF RULES**; **PRIVATE BILLS**)

rule setting forth, ch 36 §§ 1, 6

Special-order speeches, see **SPECIAL-ORDER SPEECHES**

Special orders of business as affecting, see **SPECIAL ORDERS OF BUSINESS**

Unanimous-consent orders as affecting, see **UNANIMOUS CONSENT**

Varying the order of business (see also specific topics, *e.g.*, **PRIVILEGED BUSINESS**; **SPECIAL ORDERS OF BUSINESS**; **UNANIMOUS CONSENT**)

generally, ch 36 § 1

rule permitting House to depart from daily order, ch 36 § 1

**ORGANIZATION OF CONGRESS,**  
see **ASSEMBLY OF CONGRESS**

**OVERSIGHT FUNCTIONS OF HOUSE,** see **COMMITTEES, STANDING**

### **PARLIAMENTARIAN, OFFICE OF**

Description of, ch 35 § 6

### **PARLIAMENTARY INQUIRY**

Advisory opinions, Chair does not render, ch 37 § 14

Appeal, response not subject to, ch 37 § 13

Discretion of Chair as to recognition for, ch 37 § 13

Explanation of pending order of House, ch 37 § 14

Hypothetical questions, Chair does not respond to, ch 37 § 14

Interpret pending measure, Chair does not, ch 34 § 4

Interrupting other business, inquiry as, ch 37 § 16

Interrupt Member who has floor, another may not, unless yielded to, ch 16 § 17

Motion or other proposition not to be offered under recognition for parliamentary inquiry, ch 37 § 14

Relevant to pending question, subject must be, ch 37 §§ 14, 15

Subjects for, ch 37 § 14

Time, charging, for, ch 16 §§ 17, 54; ch 37 § 16

Timeliness of inquiry, ch 37 § 15

Yielding floor for inquiry, ch 16 §§ 17, 54; ch 37 § 16

### **PASSAGE AND ENACTMENT OF BILLS**

Engrossment, see **ENGROSSMENT**

Enrollment, see **ENROLLMENT**

Message of transmittal of bill, ch 44 § 9

President, delivery of measures to, ch 44 §§ 10, 13

Readings—

amendment, reading for, see **AMENDMENTS**

first reading, ch 44 § 3

## HOUSE PRACTICE

### **PASSAGE AND ENACTMENT OF BILLS—Continued**

- Readings—Continued
  - second reading (see also AMENDMENTS), ch 44 § 4
  - third reading, ch 44 § 5
- Return of bill, message requesting, ch 44 § 9
- Stages in passage, generally, ch 44 § 1
- Transmittal of bills between Houses, ch 44 § 9

### **PETITIONS AND MEMORIALS**

- Clerk, delivered to, ch 6 § 6
- State other than Member's own, Member may present petition from citizens of, ch 6 § 6

### **PHOTOGRAPHS IN CHAMBER**

- Official photograph of House in session, resolution permitting, ch 10 § 5
- Permission required, ch 10 § 5
- Speaker enforces rules, ch 10 § 5

### **PLACE OF MEETING see ASSEMBLY OF CONGRESS**

### **POINTS OF ORDER**

- Absence of point of order does not preclude Chair's ruling amendment out of order, ch 2 § 1
- Appeals on ruling (see also APPEALS), ch 37 § 12
- Burden of proof, ch 37 § 9
- Chair's initiative in ruling amendment out of order where no point of order has been made, ch 2 § 1
- Clerk of the House, role of, in ruling on points of order prior to election of Speaker, ch 37 § 2
- Consideration of bill, point of order against, ch 37 §§ 1, 5
- Debate on, is at discretion of Chair, ch 12 § 18; ch 37 § 9
- Debate on, must be confined thereto, ch 12 § 18; ch 37 § 9
- Defined, ch 37 § 1

### **POINTS OF ORDER—Continued**

- Effect of point of order on pending business, ch 37 § 8
- Form, ch 37 § 1
- Germaneness rule, points of order under, see GERMANENESS OF AMENDMENTS
- Grounds, ch 37 § 7
- House, submission of question on point of order to, ch 37 § 2
- Multiple points of order, ch 37 § 1
- New Congress, points of order at organization of, ch 37 § 2
- Opposition to, ch 37 § 1
- Pending business, effect of point of order on, ch 37 § 8
- Precedent, prior ruling as, ch 37 § 2
- Recommit with instructions, amendments to motion to, against, ch 37 § 7
- Reservation of—
  - benefit of all Members, inures to, so that any Member may assert point of order, ch 2 § 33
  - debate on merits pending point of order, ch 2 § 33
  - effect of, ch 37 § 3
  - procedure, ch 37 § 3
  - withdrawal, effect of, ch 37 § 3; ch 59 § 4
- Reversal of prior ruling, ch 37 § 2
- Rules of House, based on violation of, ch 37 § 7
- Rulings by Chair—
  - ambiguities in language, resolving, ch 37 § 2
  - argument, hearing, ch 37 § 2
  - factors in Chair's ruling, ch 37 § 2
  - limitation on scope of issues determined by Chair, ch 37 § 7
- Timeliness of—
  - amendments, points of order against, ch 37 § 6
  - “at any time,” certain points of order may be raised, ch 2 § 34; ch 37 § 4
  - bills and resolutions, points of order against, ch 37 § 5

## INDEX

### **POINTS OF ORDER—Continued**

#### Timeliness of—Continued

- consideration of bill, against, raised in House, ch 12 § 18; ch 37 § 5
- debate on amendment, before, ch 2 § 34
- debate on amendment, untimely after, ch 12 § 18
- House, after amendment reported to, ch 12 § 18
- intervening amendments, effect of, ch 37 § 4
- intervening business, effect of, ch 2 § 34
- intervening debate, effect of, ch 37 § 4
- reading or agreement that amendment be considered as read, immediately after, ch 2 § 34

#### Waiver of—

- special order of business, by (see also **SPECIAL ORDERS OF BUSINESS**), ch 37 § 10
- suspension of rules, by (see also **SUSPENSION OF RULES**), ch 37 § 10
- unanimous consent, by (see also **UNANIMOUS CONSENT**), ch 37 § 10

Withdrawal of, ch 37 § 11; ch 59 § 4

### **POSTPONEMENT**

#### Motion to postpone indefinitely—

- generally, ch 38 § 6
- adoption, effect of, ch 38 § 6
- adverse disposition, considered as, ch 38 § 6
- amendable, not, ch 38 § 8
- application to particular propositions, ch 38 §§ 6, 7
- Committee of the Whole, not in order in, ch 38 § 1
- debate on, ch 38 § 8
- disposition, effect of, ch 38 §§ 1, 6
- part of proposition, not applicable to, ch 38 § 6
- precedence of, ch 38 § 7

### **POSTPONEMENT—Continued**

#### Motion to postpone indefinitely— Continued

- repeating motion, ch 38 § 1
- rule, applicable, ch 38 § 6
- Motion to postpone to day certain—
  - generally, ch 38 § 2
  - adoption, effect of, ch 38 § 2
  - amendment, subject to, ch 38 § 5
  - application of, to particular propositions, ch 38 § 4
  - Committee of the Whole, not in order in, ch 38 § 1
  - debate on, ch 38 § 5
  - discharge, not applicable to motion to, ch 38 § 4
  - disposition, effect of, ch 38 § 1
  - form, ch 38 § 2
  - “next legislative day” considered as day certain, ch 38 § 2
  - part of proposition, not applicable to, ch 38 § 4
  - precedence of, ch 38 § 3
  - repeating motion, ch 38 § 1
  - special order of business, applicable to, after rejection of previous question, ch 38 § 4
  - time for making, ch 38 § 2
  - voting on, ch 38 § 2
- Rule, applicable, ch 38 § 1
- Speaker’s authority with respect to, ch 38, § 1
- Special order of business, by, ch 38 § 1
- Statutes, provided for in, ch 38 § 1
- Votes, postponement of, see **VOTING**

### **PREAMBLE OF BILL OR RESOLUTION, see AMENDMENTS**

### **PRECEDENTS OF THE HOUSE**

(See also **RULES OF THE HOUSE**)

- Generally, ch 50 § 1
- Binding, as, ch 50 § 1
- Custom, effect of, ch 50 § 1
- Overruling precedents, ch 50 § 2

### **PRESIDENT**

Budget, submission of, see **BUDGET  
PROCESS**

## HOUSE PRACTICE

### **PRESIDENT**—Continued

- Disability of—
  - Congress, role of, concerning, ch 24 § 4
  - disputes as to, ch 24 § 4
  - messages concerning, ch 24 § 4
- Election of President and Vice President—
  - electoral vote, see ELECTORAL VOTE
- Executive privilege, claim of—
  - review by courts, ch 17 § 4
- Incapacity of, see above, Disability of
- State of the Union address referred to Committee of the Whole by motion, ch 12 § 2

### **PREVIOUS QUESTION**

- Adjournment, effect of, when previous question operating, ch 39 § 17
- Amendment, ordering previous question on, ch 2 § 26
- Amendment, precedence over, ch 16 § 16
- Amendment, where Member controlling time yields for, another may move previous question, ch 16 § 16
- Adoption, effect of, ch 2 § 26
- Applicability to particular questions or propositions, ch 39 § 7
- Calendar Wednesday, bills considered on, see CALENDAR WEDNESDAY
- Debate on motion, ch 39 § 8
- Disposition, ch 39 § 8
- Effect of—
  - amendments, on, ch 39 § 12
  - debate, on, ch 39 §§ 10, 11
  - divided debate, on, ch 39 § 11
- Final passage, effect of ordering previous question on bill to, ch 39 § 7
- House as in Committee of the Whole, use in, ch 12 § 1
- Incidental questions, effect on, ch 39 § 7
- Interrupt Member recognized for debate, motion may not, ch 2 § 9
- Intervention of other matters, ch 39 § 5

### **PREVIOUS QUESTION**—Continued

- Motions and propositions to which applicable, ch 39 § 7
- Offering motion—
  - generally, ch 39 § 2
  - time for offering, ch 39 § 3
  - who may offer, ch 39 § 4
- Precedence of, ch 39 §§ 5, 6
- Propositions to which applied, ch 39 § 7
- Purpose, ch 39 § 1
- Quorum requirements, ch 39 § 3
- Recognition after defeat of, ch 16 § 45; ch 39 § 16; ch 46 § 12
- Recommit, motion to—
  - ordering previous question, after, ch 39 § 13
  - pending motion for previous question, ch 39 § 13
- Reconsideration, ch 39 § 14
- Refusal of, effect of—
  - consideration, further, as permitting, ch 39 § 15
  - recognition of opposition, ch 16 § 45; ch 39 § 16; ch 46 § 12
  - special order of business, debate on, ch 16 § 15
- Senate amendment in disagreement, applicability to motion disposing of, ch 39 § 7

### **PRIVATE BILLS**

- Amendments to—
  - class of individuals, not in order to extend benefits of bill to, ch 6 § 16
  - germaneness rule, application of, ch 6 § 16
  - opposition to amendment, members of reporting committee have priority of recognition in, ch 6 § 16
  - pro forma amendments not in order, ch 6 § 16
- Calendar, Private—
  - called up after seven days on calendar, private bills traditionally are, ch 6 § 15
  - calling the calendar, ch 40 § 2

## INDEX

### PRIVATE BILLS—Continued

Calendar, Private—Continued  
dispensing with the call, ch 40 § 3  
objectors, official, review of bills by, ch 6 § 15  
order waiving rules governing, ch 40 § 3  
purpose, ch 40 § 1  
referrals to, ch 40 § 1  
time for calling, ch 40 § 2  
waiver of rules governing, ch 40 § 3  
Claims against government—  
omnibus claim bill, ch 6 § 14  
procedures for consideration, ch 6 § 18  
subject matter of representative claims granted redress, ch 6 § 18  
Tort Claims Act, remedies available under, private bill not to substitute for, ch 6 § 17  
Combining several bills in omnibus legislation, ch 6 § 13  
Consideration of, procedure for, ch 6 § 15  
Constitutionality, ch 6 §§ 13, 18  
Debate on, ch 40 § 5  
Defined, ch 6 § 14  
Errors in, correction of, ch 6 § 15  
History, ch 6 § 13  
Immigration and naturalization laws, exemptions from requirements of, ch 6 §§ 17, 19  
Introduction of, ch 6 § 15  
Objections, ch 40 § 4  
Objectors, official, review of bills by, ch 6 § 15  
Omnibus private bills, ch 6 § 13; ch 40 § 6  
Order waiving rules governing Private Calendar, ch 40 § 3  
Pension bills, private, restrictions on, ch 6 § 17  
Procedure for consideration, ch 6 § 15  
Prohibited, certain private bills as, ch 16 § 1  
Property rights, conveyance of, ch 6 § 17

### PRIVATE BILLS—Continued

Referral to committee, ch 6 § 15  
Remedies, other, effect of availability of, ch 6 § 17  
Resolutions and bills as eligible for consideration, ch 40 § 1  
Screening procedures, ch 40 § 4  
Senate and House, action of, on, ch 40 § 8  
Sponsorship of, ch 6 § 15  
Subject matter considered, ch 6 §§ 17, 18  
Tort Claims Act, remedies available under, private bill not to substitute for, ch 6 § 17  
Unfinished business, disposition of, ch 40 § 7  
Waiver of rules governing Private Calendar, ch 40 § 3

### PRIVILEGED BUSINESS

Appropriation bills (see also APPROPRIATION BILLS), ch 36 § 7  
Committee reports, certain, as privileged (see also COMMITTEE REPORTS; COMMITTEES STANDING), ch 36 § 5  
Conference reports, see CONFERENCE REPORTS  
Constitutional sources, ch 36 § 4  
Constitution, discharge of committee from consideration of matter privileged under, see DISCHARGING MEASURES FROM COMMITTEES  
Discharge, motion to (see also DISCHARGING MEASURES FROM COMMITTEES), ch 36 § 7  
Disciplinary action against Member, see ETHICS  
Election contests and disputes, see ELECTION CONTESTS AND DISPUTES  
Electoral vote, concurrent resolution providing for counting of, see ELECTORAL VOTE  
Laws, rules, and customs as establishing privilege, ch 36 § 4

## HOUSE PRACTICE

### **PRIVILEGED BUSINESS—Continued**

Layover requirements, applicability of, ch 36 § 6  
Motions, privileged, ch 36 § 7  
Questions of privilege distinguished, ch 36 § 4  
Nonprivileged matter, effect of inclusion of, in measure that would otherwise be reported as privileged, ch 16 § 1  
Order of business, motions relating to, ch 36 § 7  
Rules, House, certain business as privileged under, ch 36 §§ 5, 6  
Sources of privilege, ch 36 § 4  
Special orders of business, see **SPECIAL ORDERS OF BUSINESS**  
Suspension of rules, see **SUSPENSION OF RULES**

### **PRIVILEGES OF THE HOUSE**

Arrest, privilege of Members from, ch 42 § 1  
Committee of the Whole, not in order to raise question in, ch 42 § 14  
Constitutional prerogatives, issues relating to, ch 42 § 5  
Contempt proceedings, questions relating to, ch 42 § 5  
Debate on, ch 42 § 15  
Disciplinary action against Member, see **ETHICS**  
Disclosure of executive session materials, ch 42 § 12  
Disposition, ch 42 § 15  
Enforcement of orders and subpoenas, ch 42 § 5  
Executive session, disclosure of materials from, ch 42 § 12  
Expungement from Record, ch 42 § 7  
Impeachment, resolutions related to, see **IMPEACHMENT**  
Judicial proceedings, intervention in, by House or its employees, ch 42 § 6  
Jurisdiction of House, questions relating to, ch 42 § 5  
Legal counsel, provisions for, ch 42 § 13

### **PRIVILEGES OF THE HOUSE—**

Continued

Motions during consideration of question, ch 42 § 15  
Notice of intention to raise question, requirements as to, ch 42 § 14  
Orders, enforcement of, ch 42 § 5  
Personal privilege, see **PRIVILEGE, PERSONAL, QUESTION OF**  
Precedence of, ch 42 § 2  
Presenting question, ch 42 § 14  
Privileged questions distinguished, ch 42 § 1  
Process, service of, see below, **Service of process**  
Raising question of, ch 42 §§ 1, 14  
Record, Congressional, correction of, ch 42 § 7  
Resolution raising question of—  
debate on, ch 42 § 15  
motions during consideration, ch 42 § 15  
notice requirement, ch 42 § 14  
privileged, as, ch 42 § 14  
Service of process—  
procedure in complying with process, ch 42 § 9  
response, conditions or limitations as to, ch 42 § 11  
response, resolutions in, ch 42 § 10  
Speech and debate, privilege of, ch 42 § 1  
Subpoenas, enforcement of, ch 42 § 5  
**PRIVILEGE, PERSONAL, QUESTION OF**  
Basis of privilege—  
charges by fellow Member, ch 42 § 17  
debate, words used in, not proper basis, ch 16 § 26; ch 42 § 17  
press, charges in, ch 42 § 18  
rights, reputation and conduct of individual Members, questions affecting, ch 42 § 16  
Charges by fellow Member, ch 42 § 17  
Debate on the question, ch 42 § 20

## INDEX

### **PRIVILEGE, PERSONAL, QUESTION OF—Continued**

- Debate time, limit on, ch 16 § 48
- Debate, words spoken in, not proper basis, ch 16 § 26; ch 42 § 17
- Integrity or reputation, reflection on, ch 42 § 16
- Member, another, charges by, ch 42 § 17
- Members, rights and reputation of, questions affecting, ch 42 § 1
- Opinions about voting record or views, expression of, as not giving rise to, ch 42 § 16
- Precedence of, ch 42 § 2
- Press, charges in, ch 42 § 18
- Procedure for consideration, ch 42 § 19
- Raising question of, ch 42 § 19
- Representative capacity, relate to Member in, ch 42 § 16
- Reputation or integrity, reflection on, ch 42 § 16

### **PRO FORMA AMENDMENTS, see DEBATE**

### **QUESTION OF CONSIDERATION, see CONSIDERATION, QUESTION OF**

### **QUORUMS**

- Adjournment, considerations related to, see ADJOURNMENT
- Arrest of absent Members, see below, Call of the House
- Automatic call of the House, see below, Call of the House
- Beginning of session, establishing quorum at, see ASSEMBLY OF CONGRESS
- Bells and signals, use of, to alert Members to quorum call, see BELLS AND SIGNALS
- “Business” requiring quorum—
  - definition of “business,” ch 43 §§ 1, 3
  - vote, where Chair has put pending question to, ch 43 §§ 3, 6

### **QUORUMS—Continued**

#### Call of the House—

- arrest of absent Members, ch 43 § 19
  - automatic call, ch 43 §§ 11, 14
  - closing or locking doors, ch 43 § 19
  - Committee of the Whole, procedures in, ch 43 §§ 11, 17
  - compel attendance of absent Members, call initiated by fifteen Members to, ch 43 §§ 11, 13
  - compulsory attendance, ch 43 § 19
  - constitutional authority, ch 43 § 11
  - dispensing with further proceedings, ch 43 § 20
  - doors, closing or locking, ch 43 § 19
  - electronic equipment, use of, to record those present and voting, ch 43 § 15
  - mandated call, ch 43 §§ 11, 14
  - motion for, ch 43 § 12
  - motion for, recognition by Speaker for, ch 43 §§ 11, 12
  - motions in order during, ch 43 § 18
  - names published and recorded on a call, ch 43 § 16
  - respond, time to, ch 43 § 15
  - securing attendance, ch 43 § 19
  - Sergeant-at-Arms, role of, ch 43 § 19
  - time for Members to respond, ch 43 § 15
- #### Committee of the Whole—
- calls, quorum, in, ch 43 §§ 11, 17
  - established, point of order restricted where quorum has once been, ch 43 § 6
  - objection to vote on ground quorum is not present not permitted in, ch 43 § 11
  - point of order of no quorum in, ch 43 § 6
  - quorum in, what constitutes, ch 43 § 2
- #### Constitutional requirements, ch 43 § 1
- #### Counting to determine presence of quorum—
- Ballin* decision, ch 5 § 6; ch 43 § 5
  - method, ch 43 § 5

## HOUSE PRACTICE

### QUORUMS—Continued

- Counting to determine presence of quorum—Continued
  - present, Members who are, ch 43 § 5
  - recounts, ch 43 § 5
  - voting, Members present but not, ch 43 § 5
- Dilatory, point of order as, ch 43 § 9
- House as in Committee of the Whole, what constitutes a quorum in, ch 43 § 2
- House, what constitutes a quorum in, ch 43 § 2
- Mandated call of the House, see above, Call of the House
- Motion for a call of the House, see above, Call of the House
- Motions not requiring quorum, ch 43 § 4
- Motions requiring quorum, ch 43 § 4
- Objection to vote taken in absence of quorum—
  - Committee of the Whole, not permitted in, ch 43 § 11
  - diligence in seeking recognition for, ch 43 § 8
  - postponement of proceedings, effect of, ch 43 § 7
  - timeliness of, ch 43 § 8
- Point of order of no quorum—
  - Committee of the Whole, in, ch 43 § 6
  - dilatory, determination that intent is, ch 43 § 9
  - established, where quorum has once been, ch 43 § 6
  - House, in, ch 43 § 6
  - time for making, ch 43 § 6
  - vote, after question has been put to, ch 43 § 6
- Postponement of proceedings on motion to suspend rules, effect of, ch 43 § 4
- Presumption as to presence of quorum, ch 43 § 1
- Recess, authorization to Speaker to declare, see RECESS

### QUORUMS—Continued

- Vote, point of order is entertained in House if question has been put to, ch 43 §§ 3, 6
- Vote, recorded, demand for, see VOTING
- Withdrawal of point of order of no quorum, ch 43 § 10; ch 59 § 4

### RAMSEYER RULE

- Amendment or repeal of statute, rule applicable to bill proposing, ch 11 § 30
- Appropriations, Committee on, reports from, ch 11 § 30
- Comparative print, ch 11 § 30
- Correction of defect, ch 11 § 30
- Points of order under, ch 11 § 30
- Purpose, ch 11 § 30
- Recommittal to correct defect, ch 11 § 30
- Rules of House, changes in, comparative print where resolution proposes, ch 11 §§ 29, 30; ch 52 § 2
- Substantial compliance, ch 11 § 30
- Supplemental report to correct defect, ch 11 § 30
- Waiver of points of order by special order of business or unanimous consent, see SPECIAL ORDERS OF BUSINESS; UNANIMOUS CONSENT

### READING BILL FOR AMENDMENT, see AMENDMENTS

### READING, ENGROSSMENT AND PASSAGE OF BILLS, see PASSAGE AND ENACTMENT OF BILLS

### RECESS

- Adjournment, distinguished from, ch 1 § 1; ch 45 § 1
- August recess, see ADJOURNMENT
- Authorizing Speaker to declare—
  - conditions, ch 45 § 2
  - emergency recess, ch 45 §§ 1, 3
  - emergency reconvening, ch 1 § 1; ch 5 § 2; ch 45 § 3

## INDEX

### **RECESS—Continued**

- Authorizing Speaker to declare—
  - Continued
  - procedures, ch 45 § 2
  - quorum requirements, ch 45 § 2
- Business that may be transacted during, ch 1 § 1
- Postponement of proceedings, following, ch 1 § 1; ch 45 § 3
- Purposes, ch 45 § 4
- Quorum to authorize Speaker to declare, ch 45 § 2
- Speaker's authority to declare short recesses, ch 1 § 1; ch 45 § 3

### **RECOGNITION**

- Alternation of recognition—
  - opposing sides of question, ch 16 § 11; ch 46 § 4
  - parliamentary inquiry, party affiliation of Member recognized for, not taken into account, ch 2 § 20
  - parties, between, ch 16 § 11; ch 46 § 4
- Bills, generally, as to, ch 46 § 10
- Call up measure, recognition to—
  - committee member, ch 16 § 13; ch 46 § 7
  - designation of Member by committee, ch 16 § 13; ch 46 § 7
  - discretion of Chair, ch 16 § 13; ch 46 § 7
  - special orders of business, calling up, ch 46 § 13
- Close debate, right to, see **DEBATE**
- Committee, reporting, Members of, ch 2 § 20; ch 11 § 1; ch 16 § 10; ch 46 §§ 6, 14
- Conferences, as to—
  - instruct conferees, motion to (see also **CONFEREES OR MANAGERS**), ch 46 § 16
  - reports, conference, calling up, ch 46 § 16
  - seek, recognition to, ch 46 § 16
- Denial of, basis of, ch 46 § 3
- Discharged bills, ch 46 § 10

### **RECOGNITION—Continued**

- Discretion of Chair—
    - amendments, recognition for, ch 2 § 20
    - appeal, recognition not subject to appeal, ch 46 § 2
    - factors in recognition, ch 46 § 5
    - limitations on, under House rules and precedents, ch 46 § 3
  - Factors in determining priorities in recognition, ch 46 § 5
  - Failure to seek, effect of, ch 46 § 6
  - Five-minute rule, under—
    - generally, ch 46 § 14
    - limitation on debate, under, ch 46 § 15
  - Manager of bill for majority, prior right of recognition of, ch 16 § 10; ch 46 § 7
  - Motions, for, ch 46 § 11
  - Necessity of, ch 46 § 1
  - Order of recognition for closing speeches, see **DEBATE**
  - Previous question, after defeat of, see **PREVIOUS QUESTION**
  - Purpose for seeking, ch 46 § 1
  - Rejection of essential motion, recognition of opposition after, ch 46 § 12
  - Seeking recognition, ch 46 § 1
  - Seniority of members of reporting committee as factor, ch 2 § 20; ch 16 § 10; ch 46 § 6
  - Special orders of business, effect of, ch 46 § 14
  - Special orders of business, recognition for debate on, ch 46 § 13
  - Special orders of business, recognition to call up, ch 46 § 13
  - Unanimous consent, measures called up by, ch 46 § 10
  - Unanimous-consent requests, see **UNANIMOUS CONSENT**
- ### **RECOMMIT, MOTION TO**
- Application to particular items of business, ch 48 § 10
  - Budget resolution, see **BUDGET PROCESS**

## HOUSE PRACTICE

### **RECOMMIT, MOTION TO—**

Continued

Commit, motion to, see **COMMIT, MOTION TO**

Debate on, ch 48 §§ 12, 15

Final passage, recommittal pending, ch 48 § 13

Form of motion, ch 48 § 2

Instructions with, see **RECOMMIT WITH INSTRUCTIONS, MOTION TO**

Previous question, pending or after ordering, ch 48 § 9

Recognition to offer, ch 48 §§ 11, 14

Repetition of, ch 48 § 13

Senate amendments, as to, see **SENATE AMENDMENTS**

Special orders of business, provisions in, ch 48 § 16

Time for offering, ch 48 §§ 9, 13

### **RECOMMIT WITH INSTRUCTIONS, MOTION TO**

Amendments to, ch 48 §§ 13, 14, 17

Amendments to, points of order against, ch 37 § 7

Application to particular items of business, ch 48 § 10

Budget resolution, see **BUDGET PROCESS**

Commit, motion to, see **COMMIT, MOTION TO**

Conference reports (see also **CONFEREES OR MANAGERS**), ch 48 §§ 10, 15

Debate on, ch 48 §§ 12, 15

Division of the question on (see also **DIVISION OF THE QUESTION FOR VOTING**), ch 48 § 19

Final passage, recommittal pending, ch 48 § 13

“Forthwith,” instructions to report, ch 2 § 47; ch 48 § 18

Germaneness, see **GERMANENESS OF AMENDMENTS**

Points of order applicable to, see specific topics, *e.g.*, **LEGISLATION ON APPROPRIATION BILLS**

### **RECOMMIT WITH INSTRUCTIONS, MOTION TO—**

Continued

Points of order, instructions as subject to, ch 48 § 20

Previous question, pending or after ordering, ch 48 § 9

Prohibited, certain instructions as, ch 48 § 20

“Promptly,” instructions to report, ch 48 § 17

Recognition to offer, ch 48 §§ 11, 14

Repetition of, ch 48 § 13

Special orders of business, provisions in, ch 48 § 16

Time for offering, ch 48 §§ 9, 13

### **RECONSIDER, MOTION TO**

Amendments, as applied to, ch 47 § 13

Bills, as applied to, ch 47 § 13

Budget, concurrent resolution on, not applied to, ch 7 § 4; ch 47 § 12

Calling up the motion, ch 47 §§ 1, 4, 5

Committee of the Whole, not in order in, ch 16 § 56; ch 47 § 1

Committees, standing, use in, ch 47 § 6

Conference reports—

applicability of motion generally, ch 47 § 14

budget resolution, motion precluded as to report on, ch 47 § 12

Debate on, ch 47 § 10

Effect of agreeing to, ch 47 § 3

Entering motion, ch 47 §§ 1, 4, 5

Failure to act on, ch 47 § 3

Forms, ch 47 § 7

Historical background, ch 47 § 1

Joint resolutions, as applied to, ch 47 § 13

Motions, affirmative vote on certain as applied to, ch 47 § 12

Motions, rejection of certain, not applied to, ch 47 § 12

Offering motion—

prevailing side, Member entering motion must be on, ch 47 § 4

who may offer, ch 47 § 4

## INDEX

### **RECONSIDER, MOTION TO—**

Continued

- Orders of House, as applied to, ch 47 § 11
- Precedence of, ch 47 § 8
- President, measures sent to, as applied to, ch 47 § 15
- Privilege of, ch 47 § 8
- Pro forma use of, ch 47 § 2
- Purpose, ch 47 § 1
- Quorum requirements, ch 47 § 9
- Recommittal of measure, as applied to, ch 47 § 11
- Referral of measure to committee, not applied to, ch 47 § 11
- Repetition of motion precluded, ch 47 § 3
- “Same or succeeding day,” in order on, ch 47 § 5
- Senate amendment to House bill, ch 47 § 14
- Senate, measures sent to, as applied to, ch 47 § 15
- Speaker, pro forma motion by, ch 47 §§ 2, 7
- Statutes expediting procedures, effect of, ch 47 § 12
- Table, motion to, ch 47 § 2
- Time for entering motion, ch 47 § 5
- Two days, motion entered within, ch 47 § 5
- Voting on, ch 47 § 10
- Withdrawal of, ch 47 § 10

### **RECORD, CONGRESSIONAL, see CONGRESSIONAL RECORD**

### **REFERRAL OF BILLS, RESOLUTIONS, AND OTHER MATTER**

- Ad hoc committee, referral to—
  - House, committee established by, ch 6 §§ 8, 12
  - jurisdiction of multiple committees, referral to committee representing (see also COMMITTEES, JURISDICTION OF), ch 6 § 8

### **REFERRAL OF BILLS, RESOLUTIONS, AND OTHER MATTER—Continued**

- Automatic recommittal to Committee of the Whole after disagreeing to recommendation to strike enacting clause, ch 48 § 8
- Bills, referral of—
  - debate, without, ch 6 § 7
  - error in original referral, in case of, ch 6 § 7
  - motion, by, ch 6 § 7
- Commit, motion to, see COMMIT, MOTION TO
- Committee of the Whole, motion to refer not in order in, ch 48 § 4
- Enacting clause, motion to refer pending motion to strike, see below, Motion to refer
- Error in referral of bill, ch 6 § 7; ch 11 § 8
- Executive communications, ch 6 § 10
- House, referral by, ch 6 § 7; ch 11 § 8; ch 48 §§ 1, 5
- Inquiry, resolutions of, see INQUIRY, RESOLUTIONS OF
- Matters subject to referral—
  - bills and resolutions, ch 6 § 10
  - executive communications, ch 6 § 10
  - petitions, ch 6 § 6
  - portion of bill, ch 6 § 10
  - Presidential message, ch 6 § 10
  - Senate amendments, ch 6 § 10; ch 51 § 7
  - Senate bills and messages, ch 6 § 10; ch 51 §§ 5, 6
- Motion to refer—
  - committees, to particular, ch 48 § 3
  - debate, in order when question is under, ch 48 §§ 1, 5
  - debate on, ch 48 § 7
  - effect, ch 48 § 2
  - enacting clause, pending motion to strike, ch 48 § 8
  - form, ch 48 § 2
  - precedence of, ch 48 § 6
  - Speaker, distinguished from referral by, upon introduction of bill, ch 48 § 1

## HOUSE PRACTICE

### **REFERRAL OF BILLS, RESOLUTIONS, AND OTHER MATTER—Continued**

Portion of bill, ch 6 § 10  
Precedence of motion to refer, see  
    above, Motion to refer  
Presidential message, ch 6 § 10  
Primary jurisdiction, committee of, designation of, ch 6 § 8  
Private bills, see PRIVATE BILLS  
Recommit, motion to, see RECOMMIT,  
    MOTION TO  
Reported from committee, procedures  
    after bill is—  
    (see also above, Motion to refer)  
    calendar, bill referred to, ch 6 § 7  
    debate, motion to refer in order when  
        question is under, ch 48 §§ 1, 5  
    points of order against referral not  
        entertained, ch 6 § 7  
    sequentially referred to other committees,  
        bill may be, ch 6 § 7  
    stages at which motion to refer is in  
        order, ch 48 § 1  
Rules governing referrals, ch 6 § 7  
Senate amendments to House bills, ch 6  
    § 10  
Senate bills and messages (see also  
    SENATE BILLS ON SPEAKER'S  
    TABLE DISPOSITION OF), ch 6  
    § 10  
Sequential referrals—  
    amendments, where bill reported from  
        committee with, ch 6 § 9  
    budget, concurrent resolution on, see  
        BUDGET PROCESS  
    reported from committee, referral to  
        other committees after, ch 6  
        §§ 7, 8  
Speaker, by, ch 6 § 7; ch 48 § 1  
Speaker, referral by, upon introduction  
    of bill distinguished from motion  
    to refer, ch 48 § 1  
Special committee, referral to, see  
    above, Ad hoc committee, referral  
    to

### **REFERRAL OF BILLS, RESOLUTIONS, AND OTHER MATTER—Continued**

Time limits imposed on committee consideration—  
    discharge of committee after lapse of  
        time, ch 6 § 11  
    extensions, ch 6 § 11  
    Speaker, by, ch 6 §§ 8, 11  
Veto message and bill, see VETO  
**RESIDENT COMMISSIONER, see  
DELEGATES AND RESIDENT  
COMMISSIONER**  
**RESIGNATION**  
Member, procedure for resignation by,  
    ch 23 § 4  
Vacancy, filling, ch 23 § 4  
**RESOLUTIONS OF INQUIRY, see  
INQUIRY, RESOLUTIONS OF**  
**REVENUE LEGISLATION,  
PREROGATIVE OF HOUSE TO  
ORIGINATE**  
Appropriations, encompasses authority  
    as to, ch 4 § 2  
Constitutional provisions, ch 4 §§ 1, 2  
Question of the privileges of the House,  
    ch 42 § 5  
**RISE OR RISE AND REPORT,  
MOTION TO, see COMMITTEE OF  
THE WHOLE**  
**RULES OF THE HOUSE**  
Absence of rule governing particular  
    procedure, effect of, ch 50 § 3  
Adoption of—  
    beginning of Congress, at, ch 5 § 6;  
        ch 50 § 1  
    constitutional provisions relating to,  
        ch 5 § 6; ch 50 § 1  
    parliamentary law, general, prior to  
        adoption House proceeds under,  
        ch 5 § 7  
    prior Congress, rules adopted by, not  
        binding, ch 5 § 6

## INDEX

### **RULES OF THE HOUSE—Continued**

Adoption of—Continued  
prior to adoption of rules, House proceeds under general parliamentary law, ch 5 § 7  
resolution adopting rules, proceedings relating to, ch 5 § 6  
Binding, as, ch 50 § 2  
Changing rules, ch 50 § 4  
Construction, principles of—  
factors considered by Chair, ch 50 § 3  
inconsistencies with another rule or with statute, ch 50 § 3  
intention of House, determining, ch 50 § 3  
Joint rules, ch 50 § 1  
Points of order based on, see POINTS OF ORDER; and see particular subject matter, *e.g.*, GERMANENESS OF AMENDMENTS  
Precedents, see PRECEDENTS OF THE HOUSE  
Publication of, ch 50 § 1  
Special orders of business, see SPECIAL ORDERS OF BUSINESS  
Statutory rules, ch 50 § 1  
Waiver of rules, see SPECIAL ORDERS OF BUSINESS

### **SCHEDULE, LEGISLATIVE**

Announcement as to, ch 36 § 1  
Inquiries as to, ch 36 § 1  
Leadership of majority party, role of, in setting agenda, ch 36 § 1  
Meeting, daily hours of, change in, ch 1 § 2

### **SECRET SESSIONS**

Access to classified information, guidelines as to, ch 16 § 65  
Committee meetings in executive session, see COMMITTEES, STANDING  
Conditions and restrictions relating to, ch 16 § 65  
Historical background, ch 16 § 63  
House, pursuant to motion in, ch 16 §§ 63, 64

### **SECRET SESSIONS—Continued**

Motions before and during secret session, ch 16 §§ 63, 64  
Occasions for, ch 16 § 63  
President, confidential communications from, ch 16 § 63  
Procedures before and during secret session, ch 16 §§ 63, 64  
Public, motion to make proceedings available to, ch 16 § 64  
Referral of transcripts to committees, ch 16 § 65  
Speaker, directions announced by, ch 16 § 65  
Speaker's authority, ch 10 § 2  
Special order of business, pursuant to, ch 16 § 63  
Unanimous-consent request, pursuant to, ch 16 § 63

### **SELECT COMMITTEES**

Ad hoc committees, creation of, to consider particular measures, ch 11 § 2  
Appointment of members by Speaker, ch 11 § 1  
Commissions, distinguished from, ch 11 § 1  
Committees, specific, table listing jurisdiction of, ch 11 § 13  
Duration of, ch 11 § 1  
Establishing committee, ch 11 § 2  
Existence of duration of, ch 11 § 1  
Hearings, see applicable subject matter under COMMITTEES, STANDING  
Historical background, ch 11 §§ 12, 13  
Investigative authority, manner of conferring, on, ch 11 § 10  
Investigative authority, table showing jurisdiction and, of specific committees, ch 11 § 13  
Members appointed by Speaker, ch 11 § 1  
Permanent, may be, ch 11 § 1  
Procedures in committee, see applicable subject matter under COMMITTEES, STANDING

## HOUSE PRACTICE

### SELECT COMMITTEES—Continued

Records and files, see applicable subject matter under COMMITTEES, STANDING

Reports of, see applicable subjects under COMMITTEE REPORTS

Resolution creating, ch 11 § 2

Standing committees, distinguished from, ch 11 §§ 1, 4

Table showing committees, jurisdiction, and reporting authority, ch 11 §§ 12, 13

Uses of, table showing, ch 11 § 13

Witnesses at hearings, see applicable topics under COMMITTEES, STANDING

### SENATE AMENDMENTS

Adhere, motion to—  
effect, ch 51 § 29

precedence of, ch 51 §§ 16, 29

Amendment of, by House—

adhere, motion to, to amendment, ch 51 §§ 16, 29

degrees of amendment, permissible, applicability of rule as to, ch 51 § 27

insist on amendment, motion to, ch 51 § 29

recede, motion to, from amendment, ch 51 § 29

Appropriation bill, Senate amendment to, in form of limitation—

conference managers, authority of, with respect to agreeing to, ch 4 § 71

Appropriation, Senate amendment including, on legislative bill—

conference managers, authority of, with respect to agreeing to Senate amendment, ch 4 § 71

Appropriation, unauthorized, in Senate amendment—

amendments in House to Senate amendment, ch 4 § 70

House disposition of, ch 4 § 70

### SENATE AMENDMENTS—

Continued

Committee of the Whole, consideration in—

point of order that amendment requires, ch 51 § 9

requirement of, as to certain amendments generally, ch 12 § 4; ch 51 § 9

Concur, motion to, ch 51 §§ 15, 16

Concur with amendment, motion to, ch 51 §§ 15, 16

Conference, sending bill to, before stage of disagreement (see also CONFERENCE), ch 51 § 14

Debate on motions to dispose of—

hour rule, applicability of, ch 16 § 45

Disagree and request or agree to conference, motion to, ch 51 §§ 15, 16

Disagreement, disposition after reaching stage of—

adhere, motion to, ch 51 § 24

debate, ch 51 § 25

insist, motion to, ch 51 § 22

motions available and precedence of, generally, ch 51 §§ 16, 18

motions, privilege of, ch 51 § 17

privilege of motions, ch 51 § 17

recede and concur, motion to, ch 51 § 20

recede and concur with amendment, motion to, ch 51 § 21

recognition, ch 51 § 25

refer to committee, motion to, ch 51 § 23

table, motion to lay on, ch 51 § 19

Disagreement, disposition prior to stage of—

Committee of the Whole, amendments requiring consideration in, restrictions on House disposition of, ch 51 § 9

conference, sending to (see also CONFERENCE), ch 51 § 14

consideration by order of the House, generally, ch 51 § 10

consideration by suspension of the rules, ch 51 § 13

## INDEX

### SENATE AMENDMENTS—

Continued

- Disagreement, disposition prior to stage of—Continued
  - consideration by unanimous consent, ch 51 § 12
  - consideration pursuant to special order of business, ch 51 § 11
- House, consideration in, of amendments not requiring consideration in Committee of the Whole, ch 51 § 8
- House, restrictions on disposition by, of amendments requiring consideration in Committee of the Whole, ch 51 § 9
- motions available and their precedence where amendment considered pursuant to House order, ch 51 § 15
- referral to committees, ch 51 § 7
- Disagreement, stage of, generally—
  - defined, ch 51 § 16
  - effects of reaching, on motions and procedures available, ch 51 §§ 16, 18
  - reached, how, ch 51 § 16
- Disagree, motion to, ch 51 §§ 15, 16
- Division of the question, applicability of demand for—
  - concur, motion to, ch 21 § 15
  - concur with an amendment, ch 21 § 15
  - recede and concur, motion to, ch 21 § 15
- Germaneness issues—
  - amendments to Senate amendments, ch 26 § 35; ch 51 § 28
  - conference reports and amendments in disagreement, nongermane Senate provisions in, ch 26 § 34; ch 51 § 26
  - motions to reject nongermane language, ch 51 §§ 26, 28
  - points of order, effect of, ch 51 § 28
- Insist, motion to, ch 51 §§ 16, 22

### SENATE AMENDMENTS—

Continued

- Legislation in Senate amendment to appropriation bill—
  - amendments in House to Senate amendment, ch 4 § 70
  - conference managers, authority of, with respect to agreeing to Senate amendment, ch 4 §§ 70, 71
  - House disposition of, ch 4 § 70
- Motions available and their precedence for disposition of, after stage of disagreement reached, ch 51 §§ 16, 18
- Motions available and their precedence for disposition of, prior to stage of disagreement, ch 5 §§ 15, 16
- Privileged for consideration, certain motions disposing of amendments as, only after stage of disagreement reached, ch 51 §§ 9, 17
- Recede and concur, motion to, ch 51 §§ 16, 20
- Recede and concur with amendment, motion to, ch 51 §§ 16, 21
- Recommit, denial of motion to, special order of business having effect of, ch 51 § 11
- Referral to committee—
  - motion to refer, ch 51 § 7
  - Speaker, by, ch 51 § 7
  - special order of business, by, ch 51 § 7
- Special order of business, consideration by, ch 51 § 11
- Special order of business self-executing disposition of amendment (see also SPECIAL ORDERS OF BUSINESS), ch 51 § 11
- Suspension of the rules, consideration by, ch 51 § 13
- Table, motion to, as applied to amendments or related motions, ch 29 § 7; ch 51 § 19
- Unanimous consent, consideration by, ch 51 § 12

## HOUSE PRACTICE

### SENATE BILLS ON SPEAKER'S TABLE, DISPOSITION OF

- Committee, authorization by, to call up, ch 51 § 2
- General principles, ch 51 § 1
- Motion, calling up certain bills by—
  - committee, authorization by, ch 51 § 2
  - consideration of bill, ch 51 § 2
  - form of address, ch 51 § 2
  - substantially the same as House bill, Senate bill must be, ch 51 § 2
- Private bills, ch 51 § 2
- Referral to committee—
  - discretion of Speaker, ch 51 § 6
  - Speaker, by, ch 51 § 5
- Special orders of business—
  - conditions imposed by, ch 51 § 4
  - consideration pursuant to, ch 51 § 4
- Substantially the same as House bill, where bill is, ch 51 § 2
- Unanimous consent, calling bill up by, ch 51 § 3

### SENATE MEASURES, HOUSE AMENDMENTS TO

- Adhere, motion to, to amendment, ch 51 §§ 16, 29
- Degrees of amendment, permissible, applicability of rule restricting, ch 51 § 27
- Germaneness issues, see SENATE AMENDMENTS
- Insist on amendment, motion to, ch 51 § 29
- Recede, motion to, from amendment, ch 51 § 29

### SENATE, PRACTICE IN

- Germaneness issues—
  - appropriation bills, ch 26 § 32
  - budget, concurrent resolution on, ch 26 § 32
  - budget reconciliation bills, ch 26 § 32
  - cloture, after, ch 26 § 32
  - House, practice, comparison with, ch 26 § 32

### SENATE, PRACTICE IN—Continued

- Germaneness issues—Continued
  - unanimous-consent agreements prohibiting nongermane amendments, ch 26 § 32
- Senate scope rule, ch 13 § 21

### SENATE, REFERENCES TO, IN DEBATE

- Chair, initiative of, in enforcing rule, ch 16 § 23
- Criticism of Senate, ch 16 § 23
- Former rule, ch 16 § 23
- Personal references to Senators prohibited, ch 16 § 23

### SEPARATE VOTE IN HOUSE ON AMENDMENTS ADOPTED IN COMMITTEE OF THE WHOLE, see AMENDMENTS

### SERGEANT-AT-ARMS

- Continuance in office, ch 35 § 1
- Duties of, ch 35 § 1
- Order, role in maintaining, ch 16 § 21

### SPEAKER

- Calendars, referral of bills to, see CALENDARS
- Chamber, authority over use of, ch 10 §§ 1, 2
- Criticism of, see WORDS, UNPARLIAMENTARY
- Debate, participation in, ch 34 § 5
- Duties of, ch 34 §§ 1, 4
- Election of, ch 34 § 3—
  - Delegates and Resident Commissioner do not vote, ch 5 § 4
  - privilege, nominations are of highest, ch 5 § 4
- Galleries, authority over, see GALLERIES
- Limitations on scope of responsibility, ch 34 § 4
- Minority, role in protecting rights of, ch 34 § 1
- Nominations for, ch 34 § 3

## INDEX

### **SPEAKER—Continued**

- Order, preservation of, on floor and in galleries, see, *e.g.*, DECORUM; GALLERIES; WORDS UNPARLIAMENTARY
- Recesses, authority to declare, see RECESS
- Role of, ch 34 §§ 1, 4
- Rooms, unappropriated, authority as to, ch 10 § 1
- Secret sessions, authority as to, see SECRET SESSIONS
- Senate bills on Speaker's table, see SENATE BILLS ON SPEAKER'S TABLE, DISPOSITION OF
- Term of office, ch 34 § 2
- Unanimous-consent requests, proceedings relating to, see UNANIMOUS CONSENT
- Vacancy in office, ch 34 § 2
- Voting, participation in, ch 34 § 5

### **SPEAKER PRO TEMPORE**

- Appointment of, ch 34 § 6
- Authority of—
  - elected or appointed Speaker pro tempore, authority of, ch 34 § 6
  - limitations on, ch 34 § 6
- Election of, ch 34 § 6
- Majority party, usually a member of, ch 34 § 6
- Member of House, must be, ch 34 § 6
- Oath of office, ch 34 § 6

### **SPECIAL ORDER OF BUSINESS FOR CONSIDERATION OF BILL, see SPECIAL ORDERS OF BUSINESS; UNANIMOUS CONSENT**

### **SPECIAL-ORDER SPEECHES**

- Hour, one, Members designated by party leaders may speak for, ch 36 § 3
- Recognition—
  - alternation between majority and minority, ch 16 § 50
  - limitations on recognition, ch 16 § 50

### **SPECIAL-ORDER SPEECHES—Continued**

- Recognition—Continued
  - ten o'clock, denial of recognition after, ch 16 § 50
  - policy statement by Speaker, ch 16 § 50
  - withdrawal of, ch 16 § 61
- Time, limit on extension of, ch 16 § 48
- Unanimous consent, by, ch 36 § 3

### **SPECIAL ORDERS OF BUSINESS**

- Amendment, process of, various forms of special orders of business affecting, ch 2 § 11
- Amendment to be reported to House, rule specifying, where more than one is adopted, ch 2 § 30
- Amendments, order of consideration of, may be prescribed by, ch 2 § 28
- Amendments to rule, ch 52 § 4
- Applicability, generally, to various measures, ch 52 § 1
- Budget resolutions, consideration of, see BUDGET PROCESS
- Calling up, ch 52 §§ 2, 3
- Closed rule—
  - generally, purpose of, ch 2 § 11; ch 52 § 6
- Committee on Rules—
  - authority, restrictions on, ch 52 § 1
  - jurisdiction of, ch 52 § 1
  - recommit, motion to, restrictions on special orders of business that would prevent, ch 52 § 1
- Conditions stated in rule for consideration of measure, generally, ch 16 § 3
- Debate, designating Members to control—
  - amendment, manager of bill opposed to, ch 16 § 14
  - committee, reporting, chair and ranking minority member of, ch 16 § 14
  - committees, multiple, dividing debate among, ch 16 § 14

## HOUSE PRACTICE

### **SPECIAL ORDERS OF BUSINESS—Continued**

Debate, designating Members to control—Continued  
time limits, establishing, ch 16 § 44

Debate, limiting or extending time for in House, ch 16 § 48

Debate on special order of business—  
hour rule, under, ch 52 § 4  
yielding time, Member in charge as, ch 16 § 15; ch 52 § 4

Dilatory motions during consideration of rule not permitted, ch 52 § 4

Discharging rule from Committee on Rules, ch 19 §§ 1, 3, 7

Divisible, rule not, ch 52 § 4

En bloc, consideration of amendments, special order of business may permit, ch 2 § 30

Filing of, form of, ch 52 § 3

“First amendment adopted” rule, ch 2 § 30

“Hereby,” adoption provided, see below, Self-executing adoption of amendments or provisions

“King of the Hill” procedure, ch 2 § 30; ch 52 § 6

Mandatory, rule may make consideration, ch 16 § 3

Modification of rule by subsequent resolution, ch 52 § 5

Modification of rule by unanimous consent in House, ch 52 § 5

Modification of rule, material, not permitted in Committee of the Whole, ch 12 § 9; ch 52 § 5

Modified closed rule—  
generally, purpose of, ch 2 § 11; ch 52 § 6  
modification in Committee of the Whole of amendment made in order by rule, ch 2 § 37

Modified open rule—  
generally, purpose of, ch 2 § 11

Open for a time, closed thereafter, rule—  
generally, purpose of, ch 2 § 11; ch 52 § 6

### **SPECIAL ORDERS OF BUSINESS—Continued**

Open rule—  
generally, purpose of, ch 2 § 11; ch 52 § 6

Previous question on resolution, effect of rejection of, ch 52 § 4

Privilege, conferral of, on measure to be considered, ch 52 § 1

Recognition, effect on, of, ch 46 § 14

Recognition for debate on, ch 46 § 13

Recognition to call up, ch 46 § 13

Record, Congressional, application of rule permitting only amendments printed in, ch 2 § 12

Reporting special orders of business—  
calling up, ch 52 §§ 2, 3  
consideration, question of, not applicable, ch 52 § 4  
precedence of report, ch 52 § 2  
privilege of report, ch 52 § 2  
same-day consideration, ch 52 §§ 2, 3  
seven-day rule, calling up report under, ch 52 § 2

Same-day consideration of, ch 52 §§ 2, 3

Scope and uses of, generally, ch 16 § 3; ch 52 § 6

Self-executing adoption of amendments or provisions—  
budget authority, new, amendment providing, see BUDGET PROCESS  
purpose and form of provision self-executing adoption of amendment, ch 2 § 11; ch 52 § 6  
Senate amendments (see also SENATE AMENDMENTS), ch 51 § 11

Senate bills, see SENATE BILLS ON SPEAKER’S TABLE, DISPOSITION OF

Seven-day rule, calling up report under, ch 52 § 2

Time limitations on debate, establishing—  
generally, ch 16 § 44  
“Top vote getter” rule, ch 2 § 30

## INDEX

### **SPECIAL ORDERS OF BUSINESS—Continued**

Unreported bill, providing for consideration of, ch 52 § 1  
Voting on rule, ch 52 § 4  
Waiver of points of order—  
    *(e.g., lack of three-day availability, germaneness, budget, legislation on appropriation bills, and unauthorized appropriations)*  
    amendment, provision making in order, does not preclude points of order in absence of specific waiver, ch 2 § 11  
    conference reports, ch 13 §§ 24, 25, 28, 30  
    implied, waiver is not, in absence of specific waiver, ch 2 § 11  
    Ramseyer rule, waiver of, ch 11 § 30  
    specific waiver, provision making amendment in order does not preclude points of order in absence of, ch 2 § 11  
    statutory provisions enacted as exercise of rule-making authority, ch 52 § 1

### **SPECIAL RULE, RESOLUTION FROM COMMITTEE ON RULES PROVIDING FOR, see SPECIAL ORDERS OF BUSINESS**

### **SPONSORS OF BILL, see BILLS AND RESOLUTIONS**

### **STAT-PAYGO, see BUDGET PROCESS**

### **STATE OF THE UNION ADDRESS, see PRESIDENT**

### **SUSPENSION OF RULES**

Adoption of motion—  
    vote, two-thirds, ch 16 § 4  
Conference report, adoption of, see CONFERENCE REPORTS  
Days on which motion in order, see below, Motion  
Debate on motion, see below, Motion

### **SUSPENSION OF RULES—Continued**

Division of the question, see DIVISION OF THE QUESTION FOR VOTING  
Legislative measures, passage of, ch 53 § 2  
Motion—  
    adoption, effect of, ch 53 § 3  
    amendments, restrictions on, ch 53 § 8  
    application of, ch 53 § 1  
    consideration of, ch 53 § 7  
    days on which in order, ch 16 § 2; ch 53 §§ 1, 4, 5  
    debate on, ch 16 § 4; ch 53 § 7  
    notice requirements, ch 53 § 4  
    offering, ch 53 § 6  
    postponing votes on, ch 53 § 10  
    precedence of, ch 53 § 5  
    recognition to offer, ch 53 § 6  
    rule authorizing, ch 53 § 1  
    uses of, ch 53 § 1  
    voting on, ch 53 § 10  
    withdrawal of, ch 53 § 9  
Motions that are not applied during consideration of motion to suspend, ch 53 § 5  
Notice requirements, see above, Motion  
Privileged, motion as, on specified days, ch 16 § 2; ch 53 §§ 1, 4, 5  
Rule authorizing, ch 53 § 1  
Rules that are deemed suspended, ch 53 § 3  
Special orders of business, effect of, ch 53 § 1  
Subject to suspension, rules that are, ch 53 § 3  
Subject to suspension, rules that are not, ch 53 § 3  
Uses of motion, see above, Motion

### **TABLE, MOTION TO LAY ON**

Adoption, effect of, ch 29 §§ 1, 7  
Application to particular propositions—  
    bills and resolutions, ch 29 § 4  
    conference reports on bills in disagreement, not applicable to, ch 29 § 4

## HOUSE PRACTICE

### **TABLE, MOTION TO LAY ON—**

Continued

Application to particular propositions—  
Continued

    motions, certain, ch 29 § 5  
    special orders of business, applicable  
    to, only after rejection of pre-  
    vious question, ch 29 § 4

Collateral matters carried to table, ch 29  
§ 7

Committee of the Whole, not in order  
in, ch 3 § 5; ch 12 § 20; ch 29 § 2

Debate on, ch 29 § 6

Disposing of, ch 29 § 6

Precedence of, ch 29 § 3

Previous question—

    ordered, motion to table not in order  
    after previous question is, ch 29  
    § 3

    pending ordering of, ch 29 § 3

    rejection of, motion to table in order  
    after, ch 29 § 3

Procedure for considering, ch 29 § 6

Reconsideration of affirmative vote on  
motion, ch 29 § 8

Rejection, effect of, ch 29 § 1

Related matters carried to table when  
certain propositions are tabled, ch  
29 § 7

Reoffering measure that has been ta-  
bled—

    identical or similar in form, ch 29 § 8  
    privileges of House, question of, ch  
    29 § 8

Senate amendments, tabling motions re-  
lating to, ch 29 § 7; ch 51 § 19

Taking matter from table, ch 29 § 8

Time for making, ch 29 § 2

Writing, demand that motion be in, ch  
29 § 6

### **TAX OR TARIFF MEASURE IN BILL REPORTED BY COMMITTEE OTHER THAN WAYS AND MEANS**

Point of order may be made “at any  
time,” ch 2 § 34

### **TAX OR TARIFF MEASURE IN BILL REPORTED BY COMMITTEE OTHER THAN WAYS AND MEANS—Continued**

Point of order may lie against amend-  
ments, ch 6 § 21

Test to determine if appropriation con-  
stitutes, ch 4 § 50

### **TAX RATE INCREASE, INCOME, REQUIRING THREE-FIFTHS VOTE**

Conference report, in, ch 13 § 36

Rule, applicable, ch 58 § 28

### **TELEPHONES, WIRELESS**

Restrictions on use of, ch 10 § 3; ch 16  
§ 21

### **TELEVISION AND RADIO COVERAGE OF PROCEEDINGS**

Restrictions on, ch 10 § 5

Speaker’s authority as to, ch 10 § 5

### **TITLE OF BILL, AMENDMENT TO, see AMENDMENTS**

### **UNANIMOUS CONSENT**

Committee of the Whole, restrictions on  
use in, ch 12 § 2; ch 54 §§ 1, 8

Consideration of measures pursuant to  
agreement—

    Committee of the Whole, in, ch 54  
    § 8

    House, in, ch 54 § 7

Denial, grounds for, ch 54 § 9

Effect of agreement, ch 54 § 1

Form of making request, ch 54 § 4

House, as affecting business in, ch 54  
§ 7

Limitations on requests, ch 54 § 9

Modification of agreement, ch 54 § 10

Objections to request—

    effect, ch 54 § 5

    reserving, ch 54 § 6

Recognition for requests—

    Speaker’s guidelines, ch 54 § 2

## INDEX

### **UNANIMOUS CONSENT—Continued**

- Recognition for requests—Continued
  - specific purpose, ch 54 § 2
  - unreported measures, ch 54 § 2
- Reconsideration of agreement, ch 54 § 10
- Restrictions on uses of requests, ch 54 § 9
- Revocation of agreement, ch 54 § 10
- Time for making requests, ch 54 § 3
- Use of requests, ch 54 § 1
- Waiver of points of order—
  - conference reports, against, ch 13 §§ 24, 25, 28, 30
  - Ramseyer rule, waiver of, ch 11 § 30
- Waiver, rules not subject to, ch 54 § 9
- Withdrawal of amendment in Committee of the Whole, AMENDMENTS; COMMITTEE OF THE WHOLE
- Withdrawal of request, ch 54 § 4

### **UNFINISHED BUSINESS**

- Adjournment, business unfinished at, ch 55 § 1
- Committee of the Whole, rising of, before action completed on measure, ch 12 §§ 19, 29; ch 55 § 7
- Day certain, business postponed to, ch 55 § 6
- Days, designated, business considered on, ch 55 § 4
- Defined, ch 55 § 1
- Enacting clause, recommendation as to striking, upon rejection of, ch 12 § 19
- Postponement of business to day certain, effect of, ch 55 § 6
- Previous question, effect of having ordered, ch 55 § 3
- Quorum, lack of, effect of, ch 55 § 5
- Rise, business pending at time of motion to, ch 12 §§ 19, 29; ch 55 § 7
- Speaker's authority to postpone questions (see also POSTPONEMENT), ch 55 § 1

### **UNFINISHED BUSINESS—Continued**

- Voting as—
  - postponement of vote, effect of, ch 55 § 5
  - quorum, postponement for lack of, ch 55 § 5

### **UNFUNDED MANDATES, see BUDGET PROCESS**

### **UNPARLIAMENTARY REMARKS, see WORDS, UNPARLIAMENTARY**

### **VETO**

- Constitutional provisions, ch 57 § 1
- Debate in House, ch 57 § 5
- Discharge, motion to, committee from consideration of veto message and bill—
  - agreed to, effect where, ch 57 § 4
  - debatable under hour rule, ch 19 § 8; ch 57 § 4
  - precedence of, ch 19 § 8
  - privileged, ch 19 § 8; ch 57 § 4
  - table, effect of adoption of motion to lay on, ch 19 § 8
  - table, subject to motion to lay on, ch 19 § 8
- House action on vetoed bills—
  - generally, ch 57 § 2
  - debate, ch 57 § 5
- Line Item Veto Act—
  - generally, ch 57 § 8
  - Constitution, held to violate presentment clause of, ch 7 § 17; ch 57 § 8
  - history and use, ch 7 § 17; ch 57 § 8
- Messages, ch 57 §§ 1, 2
- Motions in order, ch 57 § 4
- Pocket veto—
  - adjournment, final, use after, ch 57 § 7
  - adjournment, intersession, effect of, ch 57 § 7
  - adjournment, intrasession, effect of, ch 57 § 7
  - defined, ch 57 § 1
  - receive messages, conferral of authority to, effect of, ch 57 § 7

## HOUSE PRACTICE

### **VETO**—Continued

- Postponement of consideration, ch 57 § 4
- Previous question on reconsideration of bill, status of motion for, ch 57 § 2
- Privileged, consideration as, ch 57 § 3
- Referral to committee, ch 57 § 4
- Time period in which President must act on bill, ch 57 §§ 1, 7
- Voting to override—
  - reconsider, motion to, not in order, ch 57 § 6
  - two-thirds vote, ch 57 § 6

### **VETO, LEGISLATIVE, see DISAPPROVAL ACTION, CONGRESSIONAL**

### **VICE PRESIDENT**

- Disability of President, see **PRESIDENT**
- House and Senate, role of, in filling vacancy in office of, ch 24 § 4
- Vacancy in office of, ch 24 § 4

### **VOTING**

- Absent Members, voting by proxy for, prohibited, ch 58 § 3
- Adjourn, motion to, see **ADJOURNMENT**
- Amendments, order of voting on, see **AMENDMENTS**
- Announcements by Members absent for vote, ch 58 § 28
- Ballot, vote by, ch 58 § 1
- Bells and signals—
  - alerts, voting, ch 58 § 20
  - changes in system announced, ch 10 § 3
  - malfunctions, ch 10 § 3; ch 58 § 20
  - meaning of the various signals, ch 58 § 20
  - quorum calls, used to alert Members to, ch 10 § 3; ch 58 § 20
- Chair, role of—
  - count by Chair, ch 58 §§ 6, 10
  - decisive, duty when vote would be, ch 58 § 5

### **VOTING**—Continued

- Chair, role of—Continued
  - duties generally, ch 58 § 4
  - question, putting the, ch 58 § 4
  - voting by Chair, ch 58 § 5
- Changing vote, ch 58 § 25
- Closing vote, ch 58 §§ 20, 24
- “Clustered” votes, see below, Postponing proceedings
- Conference reports, see **CONFERENCE REPORTS**
- Conviction of crime, effect of, on Member’s right to vote, see **ETHICS**
- Correction of record, ch 58 § 26
- Corrections Day Calendar, bill called up from, three-fifths vote required on, ch 58 § 29
- Count by Chair, ch 58 §§ 6, 10
- Demand for yeas and nays, see below, Yeas and nays
- Disqualification to vote, ch 58 § 8
- Division of the question, see **DIVISION OF THE QUESTION FOR VOTING**
- Division vote—
  - count, ch 58 § 10
  - defined, ch 12 § 17; ch 58 § 10
  - demand for, ch 58 § 10
  - interruptions during count, ch 58 § 10
  - recorded, not, ch 58 § 9
  - recorded vote or yea and nay vote, precedence of demand for, ch 58 § 10
  - timeliness of demand for, ch 58 § 10
- Duty of Members, ch 58 § 7
- Electronic voting system—
  - changing vote, ch 58 §§ 2, 25
  - correcting vote, ch 58 § 26
  - malfunction in, ch 58 § 2
  - recapitulations, ch 58 § 27
  - verification of vote, ch 58 § 2
- Engrossment, see **ENGROSSMENT**
- Excusing Member from, ch 58 § 7
- “Fifteen-and-five” votes, ch 58 § 21
- Fifteen-minute votes, ch 58 § 20
- Five-minute votes in House, ch 58 § 21
- Methods of, generally, ch 58 § 1

## INDEX

### VOTING—Continued

Open, holding vote, ch 58 § 24  
Order of voting on amendments, see  
    AMENDMENTS  
Pairing, ch 58 § 19  
Postponing proceedings—  
    amendments, on, ch 58 § 22  
    Chair of Committee of the Whole  
        may postpone and cluster re-  
        quests for recorded votes on  
        amendments, ch 2 § 28; ch 58  
        § 22  
    “clustered” votes in Committee of  
        the Whole, ch 58 § 22  
    “clustered” votes in House, ch 58  
        § 23  
    Committee of the Whole, in, ch 58  
        § 22  
    discretion of Chair, ch 58 §§ 22, 23  
    House, in, ch 58 § 23  
    withdrawal of request for recorded  
        vote on amendment on which  
        proceedings had been postponed,  
        disposition of amendment in ac-  
        cord with earlier voice vote  
        after, ch 2 § 28  
Preference, announcement as to voting,  
    by Member who was absent, ch 58  
    § 28  
Proxy voting prohibited, ch 58 § 3  
Recapitulations, ch 58 § 27  
Recorded, certain votes are not—  
    division vote, see above, Division  
        vote  
    teller vote, see below, Teller vote  
    voice vote, see below, Voice vote  
Recorded vote—  
    Committee of the Whole, in, ch 58  
        § 12  
    constitutional provisions, ch 58 § 12  
    defined, ch 12 § 17; ch 58 § 12  
    demand for, ch 58 § 12  
    pairing, ch 58 § 19  
    quorum required for demand in cer-  
        tain cases, ch 58 § 12  
    renewal of demand for, ch 58 § 12  
    repetition of demand for, ch 58 § 12

### VOTING—Continued

Recorded vote—Continued  
    roll call votes, ch 58 § 17  
    teller votes with clerks, ch 58 § 18  
    timeliness of demand for, ch 58 § 12  
    withdrawal of demand for, ch 58  
        § 12; ch 59 § 5  
    withdrawal of request for, disposition  
        of amendment in accord with  
        earlier voice vote after, ch 2 § 28  
    yea and nay votes, see below, Yea  
        and nay votes  
Reducing time for voting, ch 58 §§ 21,  
    22  
Result of vote, effect of announcing, ch  
    58 §§ 24, 25  
Roll call—  
    adjourn, motion to, prior to, ch 58  
        § 17  
    defined, ch 12 § 17; ch 58 § 17  
    interruptions, ch 58 § 17  
Separate vote in House on amendments  
    adopted in Committee of the  
    Whole, see AMENDMENTS  
Super-majority votes, ch 58 § 29  
Tax rate increase, income, requiring  
    three-fifths vote, see TAX RATE  
    INCREASE, INCOME, REQUIR-  
    ING THREE-FIFTHS VOTE  
Tellers, vote by—  
    clerks, with, ch 58 § 18  
    defined, ch 12 § 17; ch 58 § 18  
    recorded, not, certain votes are, ch 58  
        § 11  
    recorded vote, ch 58 § 18  
Tie votes, ch 58 § 29  
Time periods for—  
    additional time for Members to vote,  
        permitting, ch 58 § 24  
    bells and signals, see above, Bells  
        and signals  
    closing vote, ch 58 §§ 20, 24  
    discretion of Chair, ch 58 §§ 20, 21,  
        24  
    “fifteen-and-five” votes, ch 58 § 21  
    fifteen-minute votes, ch 58 § 20  
    five-minute votes in House, ch 58  
        § 21

## HOUSE PRACTICE

### VOTING—Continued

#### Time periods for—Continued

- open, holding vote, ch 58 § 24
- reduce time, discretion of chair to, ch 58 §§ 21, 22
- reduce time, unanimous consent to, ch 58 § 21
- result of vote, effect of announcing, ch 58 § 24

#### Two-thirds vote, requirement of, on certain propositions, ch 58 § 29

#### Voice vote—

- defined, ch 12 § 17; ch 58 § 9
- questioning result, ch 58 § 9
- recorded, not, ch 58 § 9

#### Yeas and nays—

- adjournment, effect of, ch 58 § 13
- “automatic” yea and nay votes, ch 58 § 16

#### Committee of the Whole, not in order in, ch 58 § 12

- constitutional provisions, ch 58 § 12
- demand for, ch 58 § 14
- effect of ordering, ch 58 § 13
- ordering, ch 58 § 13
- precedence of demand for, ch 58 § 14
- procedure for voting, ch 58 § 15
- quorum not necessary for demand, ch 58 § 14
- reconsideration of vote on ordering or on the main question, ch 58 § 15
- recorded votes, other, distinguished, ch 58 § 12
- repetition of demand, ch 58 § 14
- time for making demand, ch 58 § 14
- withdrawal of demand for, ch 58 § 14; ch 59 § 5

### WITHDRAWAL OF MOTIONS, REQUESTS, AND OTHER MATTERS

- Amendment, of, ch 59 §§ 1, 4
- Demand that words be taken down, ch 59 § 4
- Modify, right to, as related to right to withdraw, ch 59 § 3
- Motions, of, ch 59 § 1

### WITHDRAWAL OF MOTIONS, REQUESTS, AND OTHER MATTERS—Continued

- Points of order, of, ch 59 § 4
- Precluded, when withdrawal of matter may be, ch 59 § 2
- Quorum, point of order of no, ch 59 § 4
- Reservation of point of order, of, ch 59 § 4
- Resolution, of, ch 59 § 1
- Vote, recorded, demand for, ch 58 § 12; ch 59 § 5
- Words, unparliamentary, of, ch 59 § 4

### WORDS, UNPARLIAMENTARY

- Censure for, early cases of, ch 25 § 23
- Colloquialisms—
  - context of debate as factor in determining propriety, ch 16 § 38
  - meaning, current, ch 16 § 38
  - rulings, illustrative, ch 16 § 38
- Committee of the Whole, action taken by—
  - demand that words be taken down, ch 16 § 27
  - point of order, ch 16 § 27
  - reporting words to House, ch 16 § 27
- Committees or their actions, remarks criticizing—
  - remarks ruled in order, ch 16 § 34
  - remarks ruled out of order, ch 16 § 34
- Context of debate as factor in determining propriety, ch 16 §§ 22, 31, 38
- Criticism of House or Members, see below, *e.g.*, House or membership generally, references to
- Disciplinary action, ch 16 §§ 31, 32
- Expiration of time, verbal outburst after, ch 16 § 22
- Explain words, permission to, ch 16 §§ 28, 30
- Explain words, request by Speaker that Member, ch 16 § 30
- Expunging remarks from Record, ch 15 § 3
- Factors considered in judging propriety, ch 16 §§ 22, 31, 38

## INDEX

### WORDS, UNPARLIAMENTARY—

Continued

- Floor, losing, ch 16 § 17
- House, list of procedures available in, ch 16 § 26
- House or membership generally, references to—
  - critical comments ruled in order, ch 16 § 33
  - critical comments ruled out of order, ch 16 § 33
- Legislative actions or proposals, criticism of—
  - motives, personal, impugning, ch 16 § 36
  - political motivation for positions, ch 16 § 36
- Loyalty, reference to others’—
  - rulings, illustrative, ch 16 § 43
- Members, other, remarks criticizing, see below, Words considered as out of order
- Newspapers or other publications, excerpts from, ch 16 § 37; ch 25 § 5
- Papers, reading from, ch 16 § 28
- Patriotism, references to others’—
  - rulings, illustrative, ch 16 § 43
- Permitting Member to proceed, ch 16 §§ 31, 32
- Personalities, engaging in—
  - call to order for, ch 16 § 22
- Personal privilege, question of, not based on words in debate, ch 16 § 27
- President, references to, ch 16 § 25
- Procedure upon demand that words be taken down, see below, Taking down the words, procedure for, upon demand
- Proceed in order, permitting Member to, ch 16 §§ 31, 32
- Record, expunging remarks from, ch 15 § 3; ch 16 §§ 29, 32
- Record, material inserted in, ch 16 §§ 22, 28
- Sarcasm or satire—
  - context of debate as factor in determining propriety, ch 16 § 38

### WORDS, UNPARLIAMENTARY—

Continued

- Sarcasm or satire—Continued
  - rulings, illustrative, ch 16 § 38
  - tone and mannerisms as factors in determining propriety, ch 16 § 38
- Senate, references to, see SENATE, REFERENCES TO, IN DEBATE
- Speaker, criticism of—
  - conduct that is subject of investigation, ch 16 § 35
  - ruling of Speaker, remarks questioning propriety of, ch 16 § 35
  - ruling, Speaker may appoint Member to make, ch 16 § 35
  - timeliness of challenge to remarks, ch 16 § 35
  - vote count, questioning, ch 16 § 35
- Speaker’s ruling—
  - appeals from, ch 16 § 31
  - context of debate as factor in determining propriety, ch 16 §§ 22, 31, 38
  - dictionary, use of, ch 16 § 31
  - disciplinary action by House, ch 16 §§ 31, 32
  - factors considered in judging propriety, ch 16 §§ 22, 31, 38
  - mannerisms as factor in determination, ch 16 § 38
  - tone of voice as factor in determination, ch 16 § 38
- Taking down the words, procedure for, upon demand—
  - Committee of the Whole, rising of, ch 12 § 16
  - debate on words objected to not in order, ch 16 §§ 28, 31
  - form of demand, ch 16 § 28
  - permission to explain words, ch 16 §§ 28, 30
  - Speaker’s ruling, see above, Speaker’s ruling
  - timeliness of demand, ch 16 § 28
  - withdrawal of demand, ch 16 § 28
- Timeliness of objection to words, ch 16 § 28

## HOUSE PRACTICE

### WORDS, UNPARLIAMENTARY—

Continued

Truth of allegations as to unethical behavior not a defense to point of order, ch 16 § 37

Vice President, references to, ch 16 § 25

Withdrawal of demand that words be taken down, ch 16 § 28; ch 59 § 4

Withdrawal or modification of words, ch 16 §§ 29, 31; ch 59 § 4

Words considered as out of order—

- committees or their actions, remarks critical of, illustrative rulings on, ch 16 § 34
- cutthroat or gambler, ch 16 § 38
- demagoguery, charges of, ch 16 § 36
- deception, charges as to, ch 16 §§ 37, 40
- falsehood, charges as to, ch 16 §§ 37, 40
- gambler or cutthroat, ch 16 § 38
- House or membership generally, remarks critical of, illustrative rulings on, ch 16 § 33
- identifiable Member, personal remarks about, ch 16 § 37
- intelligence, lack of, ch 16 § 41
- knowledge, lack of, ch 16 § 41
- lying, accusations of, ch 16 § 40
- Members, other, illustrative rulings on remarks criticizing, ch 16 § 37
- motives, personal, remarks questioning, ch 16 §§ 36, 37, 39
- personalities, engaging in, ch 16 § 22
- President, personal or offensive references to, ch 16 § 25
- race, reference to another's, ch 16 § 42
- racism, ch 16 §§ 36, 42
- religion, gratuitous reference to another's, ch 16 § 42
- Senate, references to, see SENATE, REFERENCES TO, IN DEBATE

### WORDS, UNPARLIAMENTARY—

Continued

Words considered as out of order—

Continued

- snooper, ch 16 § 37
- Speaker, criticism of, see above, Speaker, criticism of
- stool pigeon, ch 16 § 38
- vice and meannesses, prodigy of, ch 16 § 38

Words not considered as out of order—

- arguments or position on legislative proposal, remarks criticizing, as allowed wide latitude, ch 16 § 37
- committees or their actions, remarks critical of, illustrative rulings on, ch 16 § 34
- House or membership generally, remarks critical of, illustrative rulings on, ch 16 § 33
- legislative actions or proposals, criticism of, not impugning personal motives, ch 16 § 36
- Members, other, illustrative rulings on remarks criticizing, ch 16 § 37
- motives, political, remarks questioning, ch 16 § 36
- political motives, remarks questioning, ch 16 § 36
- President, motives of, remarks as to, ch 16 § 25

### “WORKS-IN-PROGRESS”

**EXCEPTION, see**  
**APPROPRIATIONS,**  
**UNAUTHORIZED**

**YIELDING FLOOR, see**  
**AMENDMENTS; DEBATE;**  
**PARLIAMENTARY INQUIRY**