

the amendment and the bill will be postponed until Wednesday next.

There was no objection.

MR. KEARNS: Mr. Speaker, the Committee on the District of Columbia has no further business for today.

MR. HAYS of Ohio: Mr. Speaker, a parliamentary inquiry.

THE SPEAKER: The gentleman will state it.

MR. HAYS of Ohio: Mr. Speaker, am I correct in saying that the second order of business on Wednesday next will be a rollcall on this amendment.

THE SPEAKER: Not a rollcall; it will be a vote on the amendment.

MR. HAYS of Ohio: Mr. Speaker, I made the point of order that a quorum was not present, and under those circumstances the rollcall is automatic. I will not agree to any withholding of it unless there is a rollcall, because a rollcall is automatic. I think the Speaker will agree that a quorum is not present now.

THE SPEAKER: The gentleman is mistaken in his impression. Today a rollcall would be automatic, but not on Wednesday, unless the House so orders.

MR. HAYS of Ohio: I do not want to agree to anything like that, Mr. Speaker.

THE SPEAKER: It has already been agreed to. The gentleman has forfeited any rights he might have. I am very sorry if he did not understand the situation.

§ 57. Reduced Voting Time

Speaker's Authority—Rescinding Announced Intention To Reduce Voting Time on Passage

§ 57.1 The utilization of the authority bestowed by Rule XV clause 2(c) to reduce the voting time on passage of a bill to five minutes, following a 15-minute vote on a motion to recommit, is completely within the Chair's discretion; and he may rescind his announced decision to reduce the time at any time before the vote commences.

An illustration of the Chair's exercise of his discretion is found in the proceedings of Sept. 29, 1993.⁽¹⁴⁾

THE SPEAKER PRO TEMPORE:⁽¹⁵⁾ Without objection, the previous question is ordered on the motion to recommit.

There was no objection.

THE SPEAKER PRO TEMPORE: The question is on the motion to recommit.

The question was taken; and the Speaker pro tempore announced that the noes appeared to have it.

14. 139 CONG. REC. p. _____, 103d Cong. 1st Sess. Under consideration was H.R. 2401, the Department of Defense Appropriations Act for Fiscal Year 1994.

15. Michael R. McNulty (N.Y.).

MR. [FLOYD] SPENCE [of South Carolina]: Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

THE SPEAKER PRO TEMPORE: The Chair wishes to announce that a recorded vote on final passage, if ordered, will be a 5-minute vote.

The vote was taken by electronic device, and there were—yes 192, noes 238, not voting 3. . . .

THE SPEAKER PRO TEMPORE: The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

MR. [ROBERT S.] WALKER [of Pennsylvania]: Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

THE SPEAKER PRO TEMPORE: Notwithstanding the Chair's prior announcement, this will be a 15-minute vote.

The vote was taken by electronic device, and there were—yes 268, noes 162, not voting 3. . . .

—Reducing Voting Time When Votes Are “Back to Back”

§ 57.2 The Speaker's authority to reduce electronic voting times to five minutes where the vote occurs immediately after a 15-minute vote has been expanded since the concept was first introduced in the 96th Congress.

As part of the resolution adopting new rules for the 96th Congress, Rule XV clause 5 was

amended on Jan. 15, 1979,⁽¹⁶⁾ to permit the Speaker to reduce the voting time to five minutes on the passage of a bill or adoption of a resolution or conference report if the electronic roll call immediately followed a 15-minute vote on a motion to recommit.

e pertinent amendment included in House Resolution 5⁽¹⁷⁾ on that date was as follows:

(12) In Rule XV, clause 5, add at the end thereof the following new sentence: “The Speaker may, in his discretion, announce after a rollcall vote has been ordered on a motion to recommit a bill, resolution, or conference report thereon, that he may reduce to not less than five minutes the period of time in which a rollcall vote, if ordered, will be taken by electronic device on the question of passage or adoption, as the case may be, on such bill, resolution, or conference report thereon if the question on final passage or adoption follows without intervening business the vote on the question of recommittal.”

e authority to reduce voting times was supplemented by amendments in the 101st,⁽¹⁸⁾ 102d,⁽¹⁹⁾ and 103d⁽²⁰⁾ Congresses,

16. Rule XV clause 5(b), *House Rules and Manual* §.774bb (1995).

17. 125 CONG. REC. 8, 96th Cong. 1st Sess., Jan. 15, 1979.

18. 135 CONG. REC. 72, 101st Cong. 1st Sess., Jan. 3, 1989 (H. Res. 5).

19. 137 CONG. REC. 39, 102d Cong. 1st Sess., Jan. 5, 1991 (H. Res. 5).

20. The authority to reduce to five minutes the time to vote on adoption of

so the rule was expanded to permit a reduction in voting time to five minutes immediately following a 15-minute vote in three circumstances: the vote on passage immediately following a vote on recommittal; the vote on successive amendments reported to the House from the Committee of the Whole following a roll call on the first of a series of such amendments; and on the adoption of a special order of business reported from the Committee on Rules where there is a 15-minute vote on the previous question. In the 104th Congress,⁽¹⁾ the permitted time for *any* underlying question which immediately follows a 15-minute previous question vote was established at a minimum of five minutes.

—Reducing Time on Postponed Votes

§ 57.3 Where several “clusters” of recorded votes were postponed pursuant to Rule I clause 5(b)(1), to occur “back

a special order reported from the Committee on Rules, following a 15-minute vote on the previous question, was first included in the adoption of the rules of Jan. 5, 1993, 139 CONG. REC. 50, 103d Cong. 1st Sess. (H. Res. 5).

1. Rule XV clause 5(b), *House Rules and Manual* §774bb (1997).

to back,” only the first vote in the first cluster was of the 15-minute variety and succeeding votes, regardless of cluster, were reduced to 5 minutes.

Where the House considered a series of motions to suspend the rules and then took up *seriatim* a number of unanimous-consent requests for the passage of bills and joint resolutions, the Speaker announced postponement of the suspension votes to follow consideration of the bills and then postponed the series of votes on the bills brought up by unanimous consent until after the votes on suspensions. The proceedings of May 17, 1983,⁽²⁾ were as follows:

THE SPEAKER PRO TEMPORE:⁽³⁾ . . . The question is on the motion offered by the gentleman from Illinois (Mr. Rostenkowski) that the House suspend the rules and pass the bill, H.R. 2973.

The question was taken.

MR. [DAN] ROSTENKOWSKI [of Illinois]: Mr. Speaker, on that, I demand the yeas and nays.

The yeas and nays were ordered.

THE SPEAKER PRO TEMPORE: Pursuant to the provisions of clause 5 of rule I, and the Chair's prior announcement, further proceedings on this motion will be postponed.

The Chair will now entertain two requests for consideration of joint resolu-

2. 129 CONG. REC. 12505, 12507, 98th Cong. 1st Sess.
3. E (Kika) de la Garza (Tex.).

tions to be called up by the gentleman from Texas (Mr. Leland). The Chair will postpone the votes on suspensions until after the consideration of these joint resolutions.

MR. [MICKEY] LELAND [of Texas]: Mr. Speaker, I ask unanimous consent that the Committee on Post Office and Civil Service be discharged for further consideration of the Senate joint resolution (S.J. Res. 51) designating May 21, 1983, as "Andrei Sakharov Day," and ask for its immediate consideration in the House.

The Clerk read the title of the Senate joint resolution.

THE SPEAKER PRO TEMPORE: Is there objection to the request of the gentleman from Texas? . . .

THE SPEAKER PRO TEMPORE: The question is on the passage of the Senate joint resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

MR. [MARTY] RUSSO [of Illinois]: Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

THE SPEAKER PRO TEMPORE: Pursuant to clause 5, rule I, and the Chair's prior announcement, further proceedings on this question will be postponed.

The vote will be taken after the recorded vote on H.R. 2973, the last suspension vote.

The point of no quorum is considered withdrawn.

MR. LELAND: Mr. Speaker, I ask unanimous consent that the Committee on Post Office and Civil Service be discharged from further consider-

ation of the joint resolution (H.J. Res. 226) to designate the week of May 22, 1983, through May 28, 1983, as "National Digestive Diseases Awareness Week," and ask for its immediate consideration in the House.

The Clerk read the title of the joint resolution.

THE SPEAKER PRO TEMPORE: Is there objection to the request of the gentleman from Texas? . . .

THE SPEAKER PRO TEMPORE: The question is on the engrossment and third reading of the joint resolution. . . .

THE SPEAKER PRO TEMPORE: The question is on the passage of the joint resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

MR. RUSSO: Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

THE SPEAKER PRO TEMPORE: Pursuant to clause 5 of rule I, and the Chair's prior announcement, further proceedings on this question will be postponed. The vote will be taken after the vote on H.R. 2973, the last suspension vote.

Later in the same day,⁽⁴⁾ votes were taken as indicated:

THE SPEAKER PRO TEMPORE: Debate has been concluded on all motions to suspend the rules and on the two joint resolutions.

Pursuant to clause 5, rule I, the Chair will now put the question on each motion on which further pro-

4. 129 CONG. REC. 12508, 98th Cong. 1st Sess.

ceedings were postponed in the order in which that motion was entertained.

Votes will be taken in the following order:

H.R. 2733, de novo.

House Joint Resolution, by the yeas and nays.

H.R. 1416, by the yeas and nays.

H.R. 2681, by the yeas and nays.

H.R. 2936, by the yeas and nays.

H.R. 2602, by the yeas and nays.

H.R. 2973, by the yeas and nays.

Senate Joint Resolution 51, de novo.

House Joint Resolution 226, by the yeas and nays.

The Chair will reduce to 5 minutes the time for any electronic votes after the first such vote in this series. . . .

THE SPEAKER PRO TEMPORE: Pursuant to the provisions of clause 5, rule I, the Chair announces that he will reduce to the minimum of 5 minutes the period of time within which a vote by electronic device may be taken on all the additional motions to suspend the rules on which the Chair has postponed further proceedings and the two commemorative joint resolutions called up by the gentleman from Texas (Mr. Leland).

Varying Voting Times by Unanimous Consent

§ 57.4 The House permitted, by unanimous consent, a reduction of voting time to five minutes on the first of a series of postponed suspension votes where that vote was to occur immediately following a five-minute vote on the passage of another measure.

The proceedings of Nov. 8, 1983,⁽⁵⁾ illustrate the use of a unanimous-consent request to “tailor” the clustering authority to meet specific circumstances:

THE SPEAKER:⁽⁶⁾ The question is on the motion to recommit.

The question was taken; and the Speaker announced that the noes appeared to have it.

MR. [SILVIO O.] CONTE [of Massachusetts]: Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

THE SPEAKER: Pursuant to the provisions of clause 5 of rule XV, the Chair announces that he will reduce to a minimum of 5 minutes the period of time within which a vote by electronic device, if ordered, will be taken on the question of the passage of the bill.

The vote was taken by electronic device, and there were—yeas 166, nays 244, not voting 23. . . .

So the motion to recommit was rejected.

The result of the vote was announced as above recorded.

THE SPEAKER: The question is on the passage of the joint resolution.

The question was taken; and the Speaker announced that the ayes appeared to have it.

MR. [GERALD B.] SOLOMON [of New York]: Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The vote was taken by electronic device, and there were—yeas 203, nays 206, not voting 24. . . .

5. 129 CONG. REC. 31505, 31506, 31510, 98th Cong. 1st Sess.

6. Thomas P. O'Neill, Jr. (Mass.).

THE SPEAKER: Pursuant to clause 5, rule I, the Chair will now put the question on each motion to suspend the rules on which further proceedings were postponed earlier today in the order in which that motion was entertained.

Votes will be taken in the following order:

H.R. 2982, de novo, and H.R. 2211, de novo.

The Chair will reduce to 5 minutes the time for any electronic votes after the first such vote in this series.

MR. [ELLIOT H.] LEVITAS [of New York]: Mr. Speaker, I ask unanimous consent that the time for the vote on the first suspension, if a vote be taken, be in a 5-minute period.

THE SPEAKER: Is there objection to the request of the gentleman from Georgia?

There was no objection.

§ 57.5 By unanimous consent, waiving the five-minute minimum time set by clause 5(b)(3) of Rule I, the House authorized the Speaker to put remaining postponed questions to two-minute electronic votes.

On Oct. 4, 1988,⁽⁷⁾ as the House was proceeding toward an adjournment, there were 40 roll call votes taken on suspension motions and procedural questions. After a series of 15-minute votes, unanimous consent was granted to re-

7. 134 CONG. REC. 28126, 28148, 100th Cong. 2d Sess.

duce to two minutes the time for consideration of the 31 remaining suspension motions.

MR. [ROBERT H.] MICHEL [of Illinois]: Mr. Speaker, I ask unanimous consent that after the vote on the next suspension, the Speaker be authorized to reduce the time for the balance of the votes for today to 2 minutes.

THE SPEAKER PRO TEMPORE:⁽⁸⁾ Is there objection to the request of the gentleman from Illinois?

There was no objection.

THE SPEAKER PRO TEMPORE: The Chair will state that the next vote will be 5 minutes, and all votes following that will be 2 minutes. There will be two bells, and the vote will take 2 minutes. . . .

THE SPEAKER PRO TEMPORE: The unfinished business is the question of suspending the rules and passing the Senate bill, S. 795, as amended.

The Clerk read the title of the Senate bill.

THE SPEAKER PRO TEMPORE: The question is on the motion offered by the gentleman from California [Mr. Miller] that the House suspend the rules and pass the Senate bill, S. 795, as amended, on which the yeas and nays are ordered.

This is the final vote. Let us give a great round of applause to the Clerks and the Parliamentarian who did an outstanding job during this whole series.

This will be a 2-minute vote.

The vote was taken by electronic device, and there were—yeas 405, nays 12, not voting 14. . . .

8. John P. Murtha (Pa.).

*In Committee of the Whole***§ 57.6 The Chairman of the Committee of the Whole has discretion regarding which votes should be reduced to five minutes.**

Instance where the Chair, contemplating the exercise of his authority under clause 2(c), Rule XXIII, to conduct a recorded vote on the pending amendment to the bill as a five-minute vote if ordered without intervening business after a 15-minute vote on a substitute therefor, announced that another recorded vote, already ordered on an earlier amendment but postponed pursuant to a previous order⁽⁹⁾ would also be a five-minute vote if taken without intervening business after the questions on the pending amendments.⁽¹⁰⁾

9. On June 12, 1991, a unanimous-consent request was agreed to in the House which authorized the Chairman of the Committee of the Whole, during the further consideration of the bill H.R. 2508, the International Cooperation Act of 1991, to "postpone recorded votes, if ordered, on any amendment to the bill until later that legislative day, and that he be authorized to reduce to a minimum of five minutes the period of time for recorded votes after the first vote in any series." 137 CONG. REC. 14403, 102d Cong. 1st Sess.
10. 137 CONG. REC. 15602, 15609, 15613-15, 102d Cong. 1st Sess., June 20, 1991.

Mr. [DOUG] BEREUTER [of Nebraska]:

Mr. Chairman, I offer an amendment. It is printed in the Record.

The Clerk read as follows:

Amendment offered by Mr. Bereuter:

Page 705, after line 13, insert the following new chapter 4 and redesignate existing chapter 4 of title X (and sections thereof) accordingly:

CHAPTER 4—HORN OF AFRICA
RECOVERY AND FOOD
SECURITY

SEC. 1061. FINDINGS.

The Congress makes the following findings: . . .

THE CHAIRMAN PRO TEMPORE: The question is on the amendment offered by the gentleman from Nebraska [Mr. Bereuter]. . . .

MR. BEREUTER: Mr. Chairman, I demand a recorded vote.

A recorded vote was ordered.

THE CHAIRMAN PRO TEMPORE:⁽¹¹⁾ Pursuant to a previous order of the House, the vote on the amendment offered by the gentleman from Nebraska [Mr. Bereuter] will be postponed until after debate on the next amendment.

MR. [DAN] BURTON of Indiana: Mr. Chairman, I offer an amendment.

THE CHAIRMAN PRO TEMPORE: Is the amendment printed in the Record?

MR. BURTON of Indiana: It is, Mr. Chairman.

The Clerk read as follows:

Amendment offered by Mr. Burton of Indiana: Page 688, after line 3, insert the following: . . .

MR. [ROBERT S.] WALKER [of Pennsylvania]: Mr. Chairman, I offer an

11. Jim McDermott (Wash.).

amendment as a substitute for the amendment, as amended.

The Clerk read as follows:

Amendment offered by Mr. Walker as a substitute for the amendment offered by Mr. Burton of Indiana, as amended: In lieu of the matter proposed to be inserted, insert the following:

“Limitation on Assistance”. Assistance for any fiscal year under the Foreign Assistance Act of 1961, including assistance with funds appropriated before the date of enactment of this Act, may not be delivered to the Communist Party of South Africa or any affiliated or associated organization. . . .

MR. WALKER: Mr. Chairman, I demand a recorded vote.

A recorded vote was ordered.

THE CHAIRMAN PRO TEMPORE: Pursuant to clause 2(c), rule XXIII, the Chair announces that he will reduce to 5 minutes the time for a recorded vote, if ordered, on the Burton amendment, as amended, if the vote occurs immediately following the pending vote, and then the postponed vote on the Bereuter amendment, immediately thereafter, will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 279, noes 134, not voting 19. . . .

THE CHAIRMAN PRO TEMPORE: The pending business is the vote on the amendment offered by the gentleman from Indiana [Mr. Burton], as amended.

The amendment, as amended, was agreed to.

THE CHAIRMAN PRO TEMPORE: The pending business is the vote on the amendment offered by the gentleman from Nebraska [Mr. Bereuter], on which a recorded vote is ordered.

This vote will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 410, noes 0, not voting 22.

§ 58. Separate Votes on Amendments in the House

Amendments Adopted in Committee of the Whole and Reported Back to the House

§ 58.1 Where demand is made for separate votes in the House on several amendments adopted in the Committee of the Whole, the amendments are voted on in the order in which they appeared in the bill.

The order of voting in the House on amendments reported from the Committee of the Whole normally mirrors that of their sequence in the bill. However, the order may be varied by terms of a special rule providing for the consideration of the bill and structuring the amendment process.

One frequently utilized form of special order occurs where a bill being considered in the Committee of the Whole House on the state of the Union has a complete amendment in the nature of a substitute. The customary rule