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FOREWORD

FLOYD M. RIDDICK has participated in and observed the operations of the United States Senate for more than a half century. No other staff member or independent scholar in the Senate's two-hundred-year history has had his mastery of the institution's precedents and practices. Among the many distinctions of Dr. Riddick's remarkable career, two major contributions are worthy of special commendation. He is the second person to have served as the Senate's official Parliamentarian, and he is the principal author of this indispensable volume.

Born on July 13, 1908, in Trotville, North Carolina, Floyd Riddick received his M.A. from Vanderbilt University, and his B.A. and Ph.D. degrees from Duke University. While conducting research for his doctoral dissertation, he spent a year observing the workings of the U.S. House of Representatives. In 1941, he published that dissertation in a book entitled *Congressional Procedure.* In 1947, he was invited to establish a "Daily Digest"—or synopsis of events—in the *Congressional Record.* From that post, in 1951, he joined the office of the Senate Parliamentarian, where he remained for twenty-four years. From 1964 until 1974 he held the post of Senate Parliamentarian. Since that time, he has faithfully served the Senate as its Parliamentarian Emeritus.

Dr. Riddick is the author of numerous books, pamphlets, and articles on Congress. From the Seventy-sixth Congress in 1939 to the Ninetieth Congress in 1968, he wrote a series of articles, summarizing each congressional session. These valuable accounts appeared in the *American Political Science Review* and the *Western Political Quarterly.* In addition to *Congressional Procedure* (1941), he wrote *Congress in Action* (1948); *The U.S. Congress: Organization and Procedure* (1949); *History of the Committee on Rules and Administration* (1980); *Majority and Minority Leaders of the Senate* (various editions through 1988); and *Riddick's Rules of Procedure* (1985).

In 1954, under the supervision of then-Parliamentarian Charles L. Watkins, Dr. Riddick began work on the first edition of *Senate Procedure.* The Senate published this volume in 1958 and in 1964. Then, as sole compiler, he revised and updated the editions of *Senate Procedure,* issued in 1974 and 1981. This special Bicentennial Edition represents the crowning achievement of Dr. Riddick's many decades of distinguished service to the Senate.

In speeches of tribute at the time of Dr. Riddick's 1974 retirement, Senators called him "the Senate's truly indispensable man," and noted that "without his daily wisdom and guidance and constant reassurance," the Senate would not have functioned as effectively as a legislative body. The Parliamentarian's office, they suggested, might have seemed quiet, but it was "the quiet at the center of the storm." Seated at the lower dais in the Senate Chamber, immediately before the Presiding Officer, Dr. Riddick was

"always at the center of every major Senate debate." In *Senate Procedure,* therefore, this truly unique scholar preserves and shares his many decades of experience with the parliamentary precedents and procedures of the United States Senate.

ALAN S. FRUMIN was born on December 26, 1946, in New York City, and was raised in New Rochelle, New York. He received his undergraduate degree in economics and political science from Colgate University, and his *Juris Doctor* degree from Georgetown University. Before coming to the Senate, he worked for the House of Representatives as an editor of *Deschler's Precedents,* and *Deschler's Procedure in the House of Representatives.* He began working for the Senate in January, 1977, as Third Assistant Parliamentarian, became First Assistant in January, 1981, and has served as Parliamentarian of the Senate since January, 1987.

Although previous Parliamentarians had enjoyed long office apprenticeships before assuming floor duties, Mr. Frumin accepted these responsibilities within his first year at the Senate. He was often the Parliamentarian on duty during a most difficult and contentious filibuster in the Fall of 1977, barely nine months after he first came to the Senate.

In 1981, in conjunction with personnel from the Senate Computer Center, Mr. Frumin designed the Senate's Rules and Precedents computer database. In order to maintain that database, he was given full responsibility for compiling, analyzing, and writing the current precedents of the Senate. These precedents have now been incorporated by Mr. Frumin, with Dr. Riddick's assistance, into the 1981 edition of *Senate Procedure.* These new precedents—together with amendments to the *Standing Rules of the Senate,* pertinent statutory provisions, and revised explanatory material—comprise *Riddick's Senate Procedure.*

Mr. Frumin is the first sitting Parliamentarian to revise *Senate Procedure* since Dr. Riddick accomplished this in 1974. He has done this while serving as the Senate's chief parliamentary advisor and while managing the daily operations of his office. Initially, he set out to include material through the end of the Ninety-ninth Congress. However, ongoing parliamentary developments, most significantly in the area of the congressional budget process, necessitated the inclusion of the precedents and related statutory material from the 100th and 101st Congresses. Consequently, Mr. Frumin is presenting all operative precedents through the 101st Congress (he has added some one thousand precedents to the 1981 edition), and a greatly expanded treatment of the congressional budget process, with over one hundred new precedents and relevant statutory and explanatory material. In addition to this expanded treatment of the budget process and the statement of recent precedents, Mr. Frumin has researched and analyzed for inclusion in this volume previously unpublished material of historical and contemporary significance in a number of areas. Most notable is a new chapter on germaneness of amendments generally, and a revised treatment of cloture, and germaneness of amendments to general appropriations bills.

The careers of Dr. Riddick and Mr. Frumin span more than four decades of service to the Senate. Their collaboration on this volume is a testimony to the continuity of the Senate's rules, precedents and practices, and the dedication of the Senators and career staff to preserving the traditions of the United States Senate.

ROBERT C. BYRD
President Pro Tempore