

the *de facto* regime in Haiti of funds or other financial or investment assets or credits by any U.S. person or any entity organized under the laws of Haiti and owned or controlled by a U.S. person.

Subsequently, on October 28, 1991, I issued Executive Order No. 12779 adding trade sanctions against Haiti to the sanctions imposed on October 4 (56 FR 55975). Under this order, I prohibited exportation from the United States of goods, technology, and services, and importation into the United States of Haiti-origin goods and services, after November 5, 1991, with certain limited exceptions. The order exempts trade in publications and other informational materials from the import, export, and payment prohibitions and permits the exportation to Haiti of donations to relieve human suffering as well as commercial sales of five food commodities: rice, beans, sugar, wheat flour, and cooking oil. In order to permit the return to the United States of goods being prepared for U.S. customers by Haiti's substantial "assembly sector," the order also permitted, through December 5, 1991, the importation into the United States of goods assembled or processed in Haiti that contained parts or materials previously exported to Haiti from the United States.

2. The declaration of the national emergency on October 4, 1991, was made pursuant to the authority vested in me as President by the Constitution and laws of the United States, including the International Emergency Economic Powers Act (50 U.S.C. 1701, *et seq.*), the National Emergencies Act (50 U.S.C. 1601 *et seq.*), and section 301 of title 3 of the United States Code. I reported the emergency declaration to the Congress on October 4, 1991, pursuant to section 204(b) of the International Emergency Powers Act (50 U.S.C. 1703(b)). The additional sanctions set forth in my order of October 28 were imposed pursuant to the authority vested in me by the Constitution and laws of the United States, including the statutes cited above, and implement in the United States Resolution MRE/RES. 2/91, adopted by the Ad Hoc Meeting of Ministers of Foreign Affairs of the Organization of American States ("OAS") on October 8, 1991, which called on Member States to impose a trade embargo on Haiti and to freeze Government of Haiti assets. The present report is submitted pursuant to 50 U.S.C. 1641(c) and 1703(c) and discusses Administration actions and expenses directly related to the national emergency with respect to Haiti declared in Executive Order No. 12775, as implemented pursuant to that order and Executive Order No. 12779.

3. On March 31, 1992, the Office of Foreign Assets Control of the Department of the Treasury ("FAC"), after consultation with other Federal agencies, issued the Haitian Transactions Regulations, 31 C.F.R. Part 580 (57 FR 10820, March 31, 1992), to implement the prohibitions set forth in Executive Orders Nos. 12775 and 12779.

Prior to the issuance of the final regulations, FAC issued a number of general licenses to address urgent situations requiring an interpretation of U.S. sanctions policy in advance of the final regulations. These general licenses provided agency policy regarding the articles (baggage, personal effects, etc.) that could be exported or imported by travelers to and from Haiti; the treatment of amounts owned to the *de facto* regime by U.S. persons for certain telecommunications services; the movement of diplomatic pouches; the obligation of banks and other financial institutions with respect to Government of Haiti funds in their possession or control; authorization of commercial shipments to Haiti of medicines and medical supplies; and the circumstances under which certain exportations to, or importations from, the "assembly sector" in Haiti would be permitted. These general licenses have been incorporated into the Haitian Transactions Regulations.

4. The ouster of Jean-Bertrand Aristide, the democratically elected President of Haiti, in an illegal coup by elements of the Haitian military on September 30, 1991, was immediately repudiated and vigorously condemned by the OAS. The convening on September 30 of an emergency meeting of the OAS Permanent Council to address this crisis reflected an important first use of a mechanism approved at the 1991 OAS General Assembly in Santiago, Chile, requiring the OAS to respond to a sudden or irregular interruption of the functioning of a democratic government anywhere in the Western Hemisphere. As an OAS Member State, the United States has participated actively in OAS diplomatic efforts to restore democracy in Haiti and has supported fully the OAS resolutions adopted in response to the crisis, including Resolution MRE/RES. 2/91.

5. In these initial months of the Haitian sanctions program, FAC has made extensive use of its authority to specifically license transactions with respect to Haiti in an effort to mitigate the effects of the sanctions on the legitimate Government of Haiti and on U.S. firms having established relationship with Haiti's "assembly sector," and to ensure the availability of necessary medicines and medical supplies and the uninterrupted flow of humanitarian donations to Haiti's poor. For example, specific licenses have been issued (1) permitting expenditures from blocked assets for the operations of the legitimate Government of Haiti, (2) permitting U.S. firms wishing to terminate assembly operations in Haiti to return equipment, machinery, and parts and materials inventories to the United States and, beginning February 5, 1992, permitting firms wishing to resume assembly operations in Haiti to do so provided the prohibition on payments to the *de facto* regime is complied with, and (3) permitting the continued material support of U.S. and international religious, charitable, public health, and other humanitarian

organizations and projects operating in Haiti.

6. Since the issuance of Executive Order No. 12779, FAC has worked closely with the U.S. Customs Service to ensure both that prohibited imports and exports (including those in which the Government of Haiti has an interest) are identified and interdicted and that permitted imports and exports move to their intended destination without undue delay. Violations and suspected violations of the embargo are being investigated, and appropriate enforcement actions will be taken.

7. The expenses incurred by the Federal Government in the 6-month period from October 4, 1991, through April 3, 1992, that are directly attributable to the authorities conferred by the declaration of a national emergency with respect to Haiti are estimated at \$323,000, most of which represent wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in FAC, the U.S. Customs Service, and the Office of the General Counsel), the Department of State, the Department of Commerce, and the Federal Reserve Bank of New York.

8. The assault on Haiti's democracy represented by the military's forced exile of President Aristide continues to pose an unusual and extraordinary threat to the national security, foreign policy, and economy of the United States. The United States remains committed to a multilateral resolution of this crisis through its actions implementing the resolutions of the OAS with respect to Haiti. I shall continue to exercise the powers at my disposal to apply economic sanctions against Haiti as long as these measures are appropriate, and will continue to report periodically to the Congress on significant developments pursuant to 50 U.S.C. 1703(c).

GEORGE BUSH.

THE WHITE HOUSE, April 7, 1992.

By unanimous consent, the message was referred to the Committee on Foreign Affairs and ordered to be printed (H. Doc. 102-287).

¶41.22 LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted—

To Mr. BILIRAKIS, for today and on April 8; and

To Mr. COSTELLO, for today and the balance of the week.

And then,

¶41.23 ADJOURNMENT

On motion of Mr. DURBIN, pursuant to the special order agreed to on April 3, 1992, at 6 o'clock and 7 minutes p.m., the House adjourned until 11 o'clock a.m. on Wednesday, April 8, 1992.

¶41.24 REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 4276, A bill

to amend the Historic Sites, Buildings, and Antiquities Act to place certain limits on appropriations for projects not specifically authorized by law, and for other purposes. (Rept. No. 102-480). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 3457. A bill to amend the Wild and Scenic Rivers Act to designate certain segments of the Delaware River in Pennsylvania and New Jersey as components of the national wild and scenic rivers system; with amendments (Rept. No. 102-481). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. H.R. 3665. A bill to establish the Little River Canyon National Preserve in the State of Alabama; with an amendment (Rept. No. 102-482). Referred to the Committee of the Whole House on the State of the Union.

Mr. MILLER of California: Committee on Interior and Insular Affairs. S. 749. An act to rename and expand the boundaries of the Mound City Group National Monument in Ohio (Rept. No. 102-483). Referred to the Committee of the Whole House on the State of the Union.

Mr. FROST: Committee on Rules. House Resolution 420. Resolution providing for the recommittal to conference of S.3, a bill to amend the Federal Election Campaign Act of 1971 to provide for a voluntary system of spending limits for Senate elections, campaigns, and for other purposes (Rept. No. 102-484). Referred to the House Calendar.

Mr. TORRES: Committee of Conference. Conference report on H.R. 3337 (Rept. No. 102-485). Ordered to be printed.

Mr. ROSTENKOWSKI: Committee on Ways and Means. H.R. 3837. A bill to make certain changes to improve the administration of the Medicare Program, to reform customs overtime pay practices, to prevent the payment of Federal benefits to deceased individuals, and to require reports on employers with underfunded pension plans; with an amendment (Rept. No. 102-486, Pt. 1). Ordered to be printed.

41.25 PUBLIC BILLS AND RESOLUTIONS

Under clause 5 of rule X and clause 4 of rule XXII, public bills and resolutions were introduced and severally referred as follows:

By Mr. ROSE (for himself, Mr. ROBERTS, Mr. DE LA GARZA, and Mr. COLEMAN of Missouri):

H.R. 4774. A bill to provide flexibility to the Secretary of Agriculture to carryout food assistance programs in certain countries; to the Committee on Agriculture.

By Mr. HAYES of Illinois (for himself, Mr. McCLOSKEY, Mr. McNULTY, Mr. HORTON, Ms. NORTON, Mr. GILMAN, Mr. ACKERMAN, and Mr. CLAY):

H.R. 4775. A bill to promote occupational safety and health with respect to employees of the U.S. Postal Service; to the Committee on Post Office and Civil Service.

By Mr. SCHUMER:

H.R. 4776. A bill to amend the Contract Services for Drug Dependent Federal Offenders Act of 1978 to provide additional authorizations of appropriations; to the Committee on the Judiciary.

By Mr. ANDREWS of Texas:

H.R. 4777. A bill to suspend until January 1, 1995, the duty on 3,5-Dichloro-N-(1,1-dimethyl-2-propenyl)benzamide and on mixtures of 3,5-Dichloro-N(1,1-dimethyl-2-propenyl)benzamide with application adjuvants; to the Committee on Ways and Means.

By Mr. ARMEY:

H.R. 4778. A bill to provide that rates of pay for Members of Congress may not be in-

creased unless the Federal budget is in balance; to the Committee on House Administration.

By Mr. AUCOIN (for himself, Mr. FRANK of Massachusetts, Mrs. UNSOELD, Mr. COLEMAN of Texas, Mr. PICKLE, Mr. ROGERS, Mr. SPENCE, Mr. KLUG, Mr. BONIOR, Mr. PETERSON of Minnesota, Mr. DE LUGO, Mr. TOWNS, Mr. HUCKABY, Mr. MCCANDLESS, Mr. ATKINS, Mr. NEAL of Massachusetts, Mr. KOLTER, Mr. ZELIFF, Mr. HOCHBRUECKNER, Mr. LEVINE of California, Mr. MOLLOHAN, Mr. HALL of Ohio, Mrs. LLOYD, Mr. CRAMER, Mr. WELDON, Mr. DEFazio, Mr. ESPY, Mr. LIPINSKI, Mr. GILMAN, Mr. JEFFERSON, Mr. KENNEDY and Mr. SARPALIUS):

H.R. 4779. A bill to amend title 38, United States Code, to allow the Department of Veterans Affairs to recover from another department or agency of the United States the cost of providing health-care to veterans for non-service-connected disabilities in the case of veterans who are also beneficiaries of that department or agency; to the Committee on Veterans' Affairs.

By Mr. DORGAN of North Dakota:

H.R. 4780. A bill to suspend until January 1, 1995, the duty on Malathion; to the Committee on Ways and Means.

By Mr. DWYER of New Jersey:

H.R. 4781. A bill to suspend until January 1, 1995, the duty on 4-Picolylchloride Hc1, 2H-indol-2-one, 1,3-dihydro-1-phenyl-3-(4-pyridinylmethylene), Linopirdine (active), 3,3-bis(4-pyridinylmethyl)-1,3-dihydro-1-phenyl-2H-indole-2-one, and AVIVA (tablet formulation); to the Committee on Ways and Means.

H.R. 4782. A bill to suspend until January 1, 1995, the duty on 4-Picolylchloride Hc1, 2H-indol-2-one, 1,3-dihydro-1-phenyl-3-(4-pyridinylmethylene), Linopirdine (active), 3,3-bis(4-pyridinylmethyl)-1,3-dihydro-1-phenyl-2H-indole-2-one, and AVIVA (tablet formulation); to the Committee on Ways and Means.

H.R. 4783. A bill to suspend until January 1, 1995, the duty on 4-Picolylchloride Hc1, 2H-indol-2-one, 1,3-dihydro-1-phenyl-3-(4-pyridinylmethylene), Linopirdine (active), 3,3-bis(4-pyridinylmethyl)-1,3-dihydro-1-phenyl-2H-indole-2-one, and AVIVA (tablet formulation); to the Committee on Ways and Means.

By Mr. GLICKMAN:

H.R. 4784. A bill entitled the "Department of Agriculture Reorganization Act of 1992"; to the Committee on Agriculture.

By Mr. GUNDERSON:

H.R. 4785. A bill to amend the Solid Waste Disposal Act to define the term "yard waste"; to the Committee on Energy and Commerce.

By Mr. HANSEN:

H.R. 4786. A bill to designate the facility of the U.S. Postal Service located at 20 South Main in Beaver City, UT, as the "Abe Murdock United States Post Office Building"; to the Committee on Post Office and Civil Service.

By Mr. HENRY:

H.R. 4787. A bill to amend the Internal Revenue Code of 1986 to permit penalty-free withdrawals from individual retirement accounts for purposes of starting a new business; to the Committee on Ways and Means.

By Mr. HOYER (for himself and Mr. McMILLEN of Maryland):

H.R. 4788. A bill to require the District of Columbia to close the Cedar Knoll Facility by January 1, 1993; to the Committee on the District of Columbia.

By Mr. MARKEY (for himself, Mr. BRYANT, and Mr. COOPER):

H.R. 4789. A bill to amend the Communications Act of 1934 to require the Federal Communications Commission to establish and

enforce telecommunications network reliability standards, and for other purposes; to the Committee on Energy and Commerce.

By Mr. McDERMOTT (for himself and Mrs. UNSOELD):

H.R. 4790. A bill to amend the Internal Revenue Code of 1986 to clarify the exemption from the unrelated business income tax of income from the use of the name or logo of sponsors of agricultural fairs, community celebrations, festivals, art events, and expositions and from the sale of the rights to broadcast events thereof; to the Committee on Ways and Means.

By Mr. McGRATH:

H.R. 4791. A bill to provide for a temporary suspension of duty for certain glass articles; to the Committee on Ways and Means.

By Mrs. MINK (for herself and Mr. ABERCROMBIE):

H.R. 4792. A bill to amend the Earthquake Hazards Reduction Act of 1977 to encourage implementation of research results, to protect life and property, and to facilitate the provision of insurance against the risk of catastrophic earthquakes and volcanic eruptions, and for other purposes; jointly, to the Committees on Science, Space, and Technology and Banking, Finance and Urban Affairs.

By Mr. PAXON:

H.R. 4793. A bill to amend part A of title IV of the Social Security Act and title XIX of such act to discourage persons from moving to a State to obtain greater amounts of aid to families with dependent children or additional medical assistance under State Medicaid plans; jointly, to the Committees on Ways and Means and Energy and Commerce.

By Mr. PORTER:

H.R. 4794. A bill to amend the Congressional Budget and Impoundment Control Act of 1974 to require each item of appropriation in an appropriation measure to be enrolled separately for presentation to the President; jointly, to the Committees on Rules and House Administration.

By Mr. RAMSTAD:

H.R. 4795. A bill to suspend until January 1, 1995, the duty on certain internally lighted ceramic and porcelain miniatures of cottages, houses, churches, and other buildings, and associated accessories and figurines; to the Committee on Ways and Means.

By Mr. REED:

H.R. 4796. A bill to suspend until January 1, 1995, the duty on certain photo-active compounds used in the manufacture of photo-resistant chemicals; to the Committee on Ways and Means.

By Mr. SCHUMER:

H.R. 4797. A bill to direct the U.S. Sentencing Commission to make sentencing guidelines for Federal criminal cases that provide sentencing enhancements for hate crimes; to the Committee on the Judiciary.

By Ms. SLAUGHTER:

H.R. 4798. A bill relating to the tariff treatment of certain footwear; to the Committee on Ways and Means.

By Mr. SWIFT:

H.R. 4799. A bill relating to customs fees charged with respect to certain commercial truck arrivals in Whatcom County, WA; to the Committee on Ways and Means.

By Mr. THOMAS of California:

H.R. 4800. A bill to extend until January 1, 1995, the existing suspension of duty on certain yttrium bearing materials and compounds; to the Committee on Ways and Means.

By Mr. VENTO (by request):

H.R. 4801. A bill to amend the National Historic Preservation Act to extend the authorization for the Historic Preservation Fund; to the Committee on Interior and Insular Affairs.

By Mr. ANDERSON (for himself, Mr. DORNAN of California, Mr. DUNCAN,