

SWIFT, Mr. SYNAR, Ms. WATERS, Mr. WILSON, and Mr. YATES.

H.J. Res. 468: Mr. HORTON, Mr. KANJORSKI, Mr. MONTGOMERY, Mr. VENTO, Mr. ESPY, Mr. REGULA, Mr. FROST, Mr. JONES of Georgia, Mr. CARDIN, Mr. TOWNS, Mr. FASCELL, Mr. TRAFICANT, Mr. MORRISON, Mr. EMERSON, Mr. DWYER of New Jersey, Mr. JEFFERSON, Mr. LEHMAN of Florida, Mr. ROBERTS, Mr. GOODLING, and Mr. BILIRAKIS.

H.J. Res. 483: Mr. LEHMAN of Florida, Mr. BATEMAN, and Mr. MCNULTY.

H.J. Res. 495: Mr. TRAXLER, Mr. DOWNEY, Mr. MARTINEZ, Mr. CHAPMAN, Mr. SANDERS, and Mr. HAMMERSCHMIDT.

H. Con. Res. 307: Mr. RAY and Mr. HEFLEY.

H. Con. Res. 316: Mr. MAVROULES, Mr. JEFFERSON, Mr. SUNDQUIST, Mr. JOHNSTON of Florida, Mr. STUDDS, Mr. SPRATT, Mr. PANETTA, Mr. STOKES, Mr. BLACKWELL, Mr. BROOMFIELD, Mr. ANDREWS of Maine, Mrs. BOXER, Mr. WYDEN, Mr. JONES of Georgia, and Mr. STAGGERS.

H. Con. Res. 326: Mrs. BENTLEY, Mr. ERDREICH, Mr. LIPINSKI, Mr. CHAPMAN, Mr. DURBIN, Ms. HORN, and Mr. EVANS.

H. Res. 415: Mr. BEVILL, Mr. BILIRAKIS, Mr. ATKINS, Mr. WEBER, Mr. RAVENEL, Mr. CRANE, Mr. ZELIFF, Mr. MARTINEZ, Mr. MACHTLEY, and Mr. MCCLOSKEY.

H. Res. 470: Mr. ECKART, Mr. PENNY, Mr. DELLUMS, Mr. RITTER, Mr. WOLF, Mr. TOWNS, Mr. MRAZEK, Mr. FOGLETTA, Mr. SKAGGS, Mr. SPRATT, Mr. LIPINSKI, Mrs. LLOYD Ms. HORN, Mr. HUGHES, Mr. OBERSTAR, Mr. SISISKY, Mr. WILSON, Mr. LAFALCE, and Mr. ZELIFF.

H. Res. 472: Mr. LEACH, Mr. SHAYS, and Mr. PETRI.

H. Res. 478: Mrs. MEYERS of Kansas, Mr. HASTERT, Mr. PORTER, Mrs. BENTLEY, Mr. EWING, and Mr. LIVINGSTON.

**THURSDAY, JUNE 18, 1992 (73)**

The House was called to order by the SPEAKER.

**173.1 APPROVAL OF THE JOURNAL**

The SPEAKER announced he had examined and approved the Journal of the proceedings of Wednesday, June 17, 1992.

Mr. RAMSTAD, pursuant to clause 1, rule I, objected to the Chair's approval of the Journal.

The question being put, *viva voce*, Will the House agree to the Chair's approval of said Journal?

The SPEAKER announced that the yeas had it.

Mr. RAMSTAD objected to the vote on the ground that a quorum was not present and not voting.

A quorum not being present,

The roll was called under clause 4, rule XV, and the call was taken by electronic device.

When there appeared { Yeas ..... 284  
Nays ..... 107

**173.2 [Roll No. 204] YEAS—284**

- Abercrombie
- Ackerman
- Anderson
- Andrews (ME)
- Andrews (NJ)
- Andrews (TX)
- Annunzio
- Applegate
- Archer
- Aspin
- Atkins
- AuCoin
- Bacchus
- Barnard
- Bateman
- Bennett
- Berman
- Bevill
- Bilbray
- Blackwell
- Borski
- Boucher
- Boxer
- Brewster
- Brooks
- Broomfield
- Browder
- Brown
- Bruce
- Bryant
- Bustamante
- Byron
- Callahan
- Campbell (CO)
- Cardin
- Carper

- Carr
- Chapman
- Clement
- Clinger
- Coleman (MO)
- Coleman (TX)
- Collins (IL)
- Collins (MI)
- Combest
- Condit
- Conyers
- Cooper
- Costello
- Cox (CA)
- Cox (IL)
- Cramer
- Darden
- Davis
- de la Garza
- DeFazio
- DeLauro
- Dellums
- Derrick
- Dicks
- Dingell
- Dixon
- Donnelly
- Long
- Dorgan (ND)
- Downey
- Dreier
- Durbin
- Dwyer
- Dymally
- Early
- Eckart
- Edwards (CA)
- English
- Erdreich
- Espy
- Evans
- Ewing
- Fascell
- Fazio
- Fish
- Flake
- Foglietta
- Ford (TN)
- Frank (MA)
- Frost
- Gejdenson
- Gephardt
- Geren
- Gibbons
- Gillmor
- Gilman
- Gonzalez
- Gordon
- Gradison
- Green
- Guarini
- Gunderson
- Hall (OH)
- Hall (TX)
- Hamilton
- Hammerschmidt
- Hansen
- Harris
- Hatcher
- Hayes (IL)
- Hayes (LA)
- Hoagland
- Hochbrueckner
- Horn
- Horton
- Houghton
- Hoyer
- Huckaby
- Hughes
- Hutto
- Hyde
- Jefferson
- Jenkins
- Johnson (SD)
- Johnson (TX)
- Johnston
- Jones (NC)
- Jontz
- Kanjorski
- Kaptur
- Kasich
- Kennedy
- Kennelly
- Kildee
- Klecza
- Kopetski
- Kostmayer
- LaFalce
- Lancaster
- Lantos
- LaRocco
- Laughlin
- Lehman (CA)
- Lehman (FL)
- Lent
- Levin (MI)
- Levine (CA)
- Lewis (GA)
- Lipinski
- Lloyd
- Long
- Luken
- Manton
- Markey
- Martinez
- Matsui
- Mavroules
- Mazzoli
- McCloskey
- McCollum
- English
- McCurdy
- McDade
- McDermott
- McGrath
- McHugh
- McMillan (NC)
- McMillen (MD)
- McNulty
- Mfume
- Miller (CA)
- Mineta
- Mink
- Moakley
- Mollohan
- Montgomery
- Moody
- Moran
- Morella
- Morrison
- Mrazek
- Murtha
- Myers
- Nagle
- Natcher
- Neal (MA)
- Neal (NC)
- Oakar
- Oberstar
- Obey
- Olin
- Olver
- Ortiz
- Orton
- Owens (NY)
- Owens (UT)
- Oxley
- Packard
- Pallone
- Panetta
- Parker
- Pastor
- Patterson
- Payne (NJ)
- Payne (VA)
- Pease
- Pelosi
- Penny
- Peterson (FL)
- Peterson (MN)
- Petri
- Pickle
- Poshard
- Price
- Pursell
- Rahall
- Rangel
- Ravenel
- Richardson
- Rinaldo
- Ritter
- Roe
- Roemer
- Rose
- Rostenkowski
- Roth
- Rowland
- Roybal
- Russo
- Sabo
- Sanders
- Sangmeister
- Santorum
- Sarpalius
- Sawyer
- Scheuer
- Schulze
- Serrano
- Sharp
- Shaw
- Sisisky
- Skaggs
- Skeen
- Slaughter
- Smith (FL)
- Smith (IA)
- Smith (NJ)
- Snowe
- Solarz
- Spence
- Spratt
- Staggers
- Stallings
- Stark
- Stenholm
- Stokes
- Studds
- Sweet
- Swift
- Synar
- Tallon
- Tanner
- Tauzin
- Taylor (MS)
- Thomas (CA)
- Thornton
- Torres
- Torricelli
- Towns
- Traficant
- Unsoeld
- Valentine
- Vander Jagt
- Vento
- Visclosky
- Volkmer
- Walsh
- Waters
- Waxman
- Weiss
- Wheat
- Wise
- Wolpe
- Wyden
- Wyllie
- Yates
- Yatron
- Young (FL)

**NAYS—107**

- Campbell (CA)
- Clay
- Coble
- Coughlin
- Cunningham
- Dannemeyer
- DeLay
- Doolittle
- Duncan
- Edwards (OK)
- Emerson
- Fawell
- Fields
- Franks (CT)
- Gallegly
- Gallo
- Gekas
- Gilchrest
- Gingrich
- Goodling
- Goss
- Grandy
- Hancock
- Hastert
- Hefley
- Henry
- Hergert
- Hobson
- Holloway
- Hopkins

- Inhofe
- Ireland
- Jacobs
- James
- Johnson (CT)
- Klug
- Kolbe
- Kyl
- Lagomarsino
- Leach
- Lewis (CA)
- Lewis (FL)
- Lightfoot
- Livingston
- Lowery (CA)
- Machtley
- Marlenee
- Martin
- McCandless
- McEwen
- Meyers
- Michel
- Miller (OH)
- Miller (WA)
- Molinari
- Moorhead
- Murphy
- Nussle
- Paxon
- Porter
- Ramstad
- Regula
- Rhodes
- Ridge
- Riggs
- Roberts
- Rogers
- Rohrabacher
- Ros-Lehtinen
- Roukema
- Saxton
- Schaefer
- Schiff
- Schroeder
- Sensenbrenner
- Shays
- Shuster
- Sikorski
- Smith (OR)
- Smith (TX)
- Solomon
- Stearns
- Stump
- Sundquist
- Taylor (NC)
- Thomas (CA)
- Thomas (WY)
- Upton
- Vucanovich
- Walker
- Weldon
- Wolf

**NOT VOTING—43**

- Alexander
- Anthony
- Barton
- Beilenson
- Boony
- Chandler
- Coyne
- Crane
- Dickinson
- Dornan (CA)
- Edwards (TX)
- Engel
- Feighan
- Ford (MI)
- Gaydos
- Glickman
- Hefner
- Hertel
- Hubbard
- Hunter
- Jones (GA)
- Kolter
- Lowey (NY)
- Nichols
- Nowak
- Perkins
- Pickett
- Quillen
- Ray
- Reed
- Savage
- Schumer
- Skelton
- Slattery
- Traxler
- Washington
- Weber
- Whitten
- Williams
- Wilson
- Young (AK)
- Zeliff
- Zimmer

So the Journal was approved.

**173.3 COMMUNICATIONS**

Executive and other communications, pursuant to clause 2, rule XXIV, were referred as follows:

3770. A letter from the Secretary, Department of Agriculture, transmitting the animal welfare enforcement report covering fiscal year 1991, pursuant to 7 U.S.C. 2155; to the Committee on Agriculture.

3771. A letter from the Secretary, Department of Agriculture, transmitting the 1991 Youth Conservation Corps [YCC] Program, pursuant to 16 U.S.C. 1705; to the Committee on Education and Labor.

3772. A letter from the Assistant Secretary—Indian Affairs, U.S. Department of the Interior, transmitting a copy of a semi-annual report on tribal self-governance demonstration project, pursuant to Public Law 100-472; to the Committee on Interior and Insular Affairs.

3773. A letter from the Assistant Secretary—Indian Affairs, U.S. Department of the Interior, transmitting a copy of a supplement to the semiannual report on self-governance demonstration project; to the Committee on Interior and Insular Affairs.

3774. A letter from the Secretary, Department of Energy, transmitting a 5-year management plan for environmental restoration and waste management activities of DOE, pursuant to Public Law 101-510, section 3135(b) (104 Stat. 1833); jointly, to the Committees on Armed Services and Energy and Commerce.

3775. A letter from the Director, Office of Management and Budget, transmitting his certification that the amounts appropriated for the Board for International Broadcasting for grants to Radio Free Europe/Radio Liberty, Inc., are less than the amount necessary to maintain the budgeted level of operation because of exchange rate losses in the second quarter of fiscal year 1992, pursuant to 22 U.S.C. 2877(a)(2); jointly, to the Committees on Foreign Affairs and Appropriations.

3776. A letter from the Secretary, Department of the Interior, transmitting a copy of the annual report for fiscal year 1991 covering the Outer Continental Shelf [OCS] Natural Gas and Oil Leasing and Production Pro-

gram, pursuant to 43 U.S.C. 1343; jointly, to the Committees on Interior and Insular Affairs and Merchant Marine and Fisheries.

3777. A letter from the Secretary of the Interior, transmitting the April 1992 Proposed Final Comprehensive Outer Continental Shelf [OCS] Natural Gas and Oil Resource Management Program for 1992-97, pursuant to 43 U.S.C. 1344(a); jointly, to the Committees on Interior and Insular Affairs and Merchant Marine and Fisheries.

¶73.4 MESSAGE FROM THE SENATE

A message from the Senate by Mr. Hallen, one of its clerks, announced that the Senate had passed a bill of the following title, in which the concurrence of the House is requested:

S. 1985. An Act to establish a commission to review the Bankruptcy Code, to amend the Bankruptcy Code in certain aspects of its application to cases involving commerce and credit and individual debtors and add a temporary chapter to govern reorganization of small businesses, and for other purposes.

¶73.5 WAIVING POINTS OF ORDER AGAINST H. CON. RES. 192

Ms. SLAUGHTER, by direction of the Committee on Rules, called up the following resolution (H. Res. 481):

*Resolved*, That during consideration of the concurrent resolution (H. Con. Res. 192) to establish a Joint Committee on the Organization of Congress, it shall be in order to consider the amendment in the nature of a substitute recommended by the Committee on Rules now printed in the concurrent resolution, said amendment shall be considered as having been read, and all points of order against the amendment for failure to comply with the provisions of clause 7 of rule XVI are hereby waived. The concurrent resolution and the amendment shall be debatable for not to exceed one hour, equally divided and controlled by the chairman and ranking minority member of the Committee on Rules. The previous question shall be considered as ordered on the concurrent resolution and amendment thereto to final adoption without intervening motion.

When said resolution was considered. After debate,

On motion of Ms. SLAUGHTER, the previous question was ordered on the resolution to its adoption or rejection and under the operation thereof, the resolution was agreed to.

A motion to reconsider the vote whereby said resolution was agreed to was, by unanimous consent, laid on the table.

¶73.6 JOINT COMMITTEE ON ORGANIZATION OF CONGRESS

Mr. MOAKLEY, by direction of the Committee on Rules, called up the following privileged concurrent resolution (H. Con. Res. 192):

*Resolved by the House of Representatives (the Senate concurring).*

**SECTION 1. ESTABLISHMENT OF COMMITTEE.**

(A) ESTABLISHMENT AND MEMBERSHIP.—There is established a Joint Committee on the Organization of the Congress (hereinafter referred to as the "Committee") to be composed of—

(1) 8 Members of the Senate—  
(A) 4 to be appointed by the Majority Leader; and

(B) 4 to be appointed by the Minority Leader; and

(2) 8 Members of the House of Representatives

(A) 4 to be appointed by the Speaker; and  
(B) 4 to be appointed by the Minority Leader.

(b) ADVISORY MEMBERS.—The Majority Leader and the Minority Leader of the Senate and the Speaker and the Minority Leader of the House of Representatives shall each name 1 person to the Committee, to serve as an advisory, non-voting, member of the Committee. Advisory members may be former Members of Congress as well as leading private citizens.

(c) ORGANIZATION OF COMMITTEE.—(1) A chairman from each House shall be designated by the Majority Leader of the Senate and the Speaker of the House of Representatives. A vice chairman from each House shall be designated by the Minority Leader of the Senate and the Minority Leader of the House of Representatives. The Committee may establish subcommittees comprised of only Members from one House.

(2) No recommendation shall be made by the Committee except upon a majority vote of the Members representing each House, taken separately.

**SEC. 2. STUDY OF ORGANIZATION AND OPERATION OF THE CONGRESS.**

(a) IN GENERAL.—The Committee shall—  
(1) make a full and complete study of the organization and operation of the Congress of the United States; and

(2) recommend improvements in such organization and operation with a view toward strengthening the effectiveness of the Congress, simplifying its operations, improving its relationships with other branches of the United States Government, and improving the orderly consideration of legislation.

(b) FOCUS OF STUDY.—The study shall include an examination of—

(1) the organization and operation of each House of the Congress, including the employment of personnel by the Members and the committees of the Congress and the structure of, and the relationships between, the various standing, special, and select committees of the Congress;

(2) the relationship between the 2 Houses; and

(3) the relationship between the Congress and the Executive branch of the Government.

**SEC. 3. AUTHORITY AND EMPLOYMENT AND COMPENSATION OF STAFF.**

(a) AUTHORITY OF COMMITTEE.—The Committee, or any duly authorized subcommittee thereof, is authorized to—

(1) sit and act at such places and times during the sessions, recesses, and adjourned periods of the 102d Congress;

(2) require by subpoena or otherwise the attendance of such witnesses and the production of such books, papers, and documents, administer such oaths, take such testimony, procure such printing and binding; and

(3) make such expenditures, as it deems advisable.

(b) APPOINTMENT AND COMPENSATION OF STAFF.—The Committee is empowered to appoint and fix the compensation of such experts, consultants, technicians, and clerical and stenographic assistants as it deems necessary and advisable. The Committee may utilize such voluntary and uncompensated services as it deems necessary and is authorized to utilize the services, information, facilities, and personnel of the departments and agencies of the Government.

(c) EXPENSES.—The Committee shall spend such sums as it requires.

(d) APPROPRIATED FUNDS.—All funds necessary to carry out this section are subject to appropriations.

**SEC. 4. COMMITTEE REPORT.**

The Committee shall report to the Senate and the House of Representatives the result of its study, together with its recommenda-

tions, not later than the adjournment sine die of the 102d Congress. If the Senate, the House of Representatives, or both, are in recess or have adjourned, the report shall be made to the Secretary of the Senate or the Clerk of the House of Representatives, or both, as the case may be. All reports and findings of the Committee shall, when received, be referred to the Committee on Rules and Administration of the Senate and the appropriate committees of the House of Representatives.

When said concurrent resolution was considered.

Pursuant to House Resolution 481, the following amendment in the nature of a substitute reported from the Committee on Rules was considered:

Strike out all after the resolving clause and insert the following:

**SECTION 1. ESTABLISHMENT OF COMMITTEE.**

(a) ESTABLISHMENT AND MEMBERSHIP.—There is established an ad hoc Joint Committee on the Organization of the Congress (hereinafter referred to as the "committee") to be composed of—

(1) 12 Senators, of whom 6 shall be appointed by the majority leader and 6 of whom shall be appointed by the minority leader; and

(2) 12 Members of the House of Representatives, 6 of whom shall be appointed by the Speaker, and 6 of whom shall be appointed by the minority leader.

(b) EX OFFICIO MEMBERS.—The majority leader and the minority leader of the Senate and the majority leader and the minority leader of the House of Representatives shall be ex officio members of the committee, to serve as voting members of the committee. Ex officio members shall not be counted for the purpose of ascertaining the presence of a quorum of the committee.

(c) ORGANIZATION OF COMMITTEE.—(1) A co-chairman from each House shall be designated from among the members of the committee by the majority leader of the Senate and the Speaker of the House of Representatives.

(2) A co-vice-chairman from each House shall be designated from among the members of the committee by the minority leader of the Senate and the minority leader of the House of Representatives.

(3) The committee may establish subcommittees comprised of only members from one House. A subcommittee comprised of members from one House may consider only matters related solely to that House.

(4)(A) No recommendation shall be made by the committee except upon a majority vote of the members representing each House, respectively.

(B) Notwithstanding subparagraph (A), any recommendation with respect to the rules and procedures of one House which only affects matters related solely to that House may only be made and voted on by the members of the committee from that House, and, upon its adoption by a majority of such members, shall be considered to have been adopted by the full committee as a recommendation of the committee. Once such recommendation is adopted, the full committee may vote to make an interim or final report containing any such recommendation.

**SEC. 2. STUDY OF ORGANIZATION AND OPERATION OF THE CONGRESS.**

(a) IN GENERAL.—The committee shall—  
(1) make a full and complete study of the organization and operation of the Congress; and

(2) recommend improvements in such organization and operation with a view toward strengthening the effectiveness of the Congress, simplifying its operations, improving its relationships with, and oversight of,