

Whole on the following amendment in the nature of a substitute submitted by Mr. GILMAN:

Strike out all after the resolving clause and insert in lieu thereof the following:

SECTION 1. SHORT TITLE.

This joint resolution may be cited as the "Authorization for Use of United States Armed Forces in Somalia Resolution".

SEC. 2. FINDINGS.

The Congress finds that—
 (1) an estimated 300,000 Somalis reportedly have died of hunger or as casualties of widespread violence since the fall of Siad Barre in January, 1991;

(2) international relief agencies were unable to deliver adequate assistance to those most in need due to increasingly difficult and dangerous security conditions, including pervasive banditry and looting;

(3) the Congress expressed its support for a greater United Nations role in addressing the political and humanitarian situation in Somalia through Senate Concurrent Resolution 132 and House Concurrent Resolution 370 of the 102d Congress;

(4) the United Nations Secretary General and United States officials concluded that intervention in Somalia would be necessary to avert further massive starvation;

(5) the United Nations Security Council on December 3, 1992, adopted Resolution 794, authorizing the use of "all necessary means to establish as soon as possible a secure environment for humanitarian relief operations in Somalia";

(6) President Bush on December 8, 1992, began deploying United States Armed Forces in Somalia in response to United Nations Security Council Resolution 794;

(7) on December 10, 1992, President Bush formally reported to the Congress on the deployment of United States Armed Forces in Somalia;

(8) on January 15, 1993, the Department of Defense announced the beginning of the withdrawal of United States Armed Forces from Somalia;

(9) as of mid-May 1993, approximately 3,800 American servicemen and women remain in and near Somalia;

(10) President Bush emphasized that United States Armed Forces would be withdrawn from Somalia and that the security mission would be assumed by a new United Nations peace-keeping operation (UNOSOM II) as soon as a "secure environment" was created for the delivery of food and other humanitarian assistance;

(11) the deployment of United States Armed Forces in Somalia, together with those from other countries, has led to a substantial increase in the delivery of humanitarian assistance and has opened up access to more remote areas of the country;

(12) further starvation on a massive scale has been averted in Somalia, but there remains a need for continuing humanitarian efforts under UNOSOM II;

(13) in a report dated March 3, 1993, the United Nations Secretary General proposed that the transfer of command from UNITAF to UNOSOM II take place on May 1, 1993;

(14) on March 26, 1993, the United Nations Security Council adopted Resolution 814, approving the Secretary General's report of March 3, 1993;

(15) pursuant to Resolution 814, United States Armed Forces will play a key role in the UNOSOM II operation, United States Armed Forces participating in UNOSOM II will be under the command of a United Nations official, and United States Armed Forces participating in UNOSOM II will be asked to fulfill a mission in Somalia that is much broader and more open-ended than the mission originally outlined by President Bush;

(16) United States Armed Forces in Somalia are not now in a situation of hostilities or a situation in which imminent involvement in hostilities is clearly indicated by the circumstances within the meaning of the War Powers Resolution, nor is it contemplated that they will be in such a situation while participating in UNOSOM II; and

(17) the Congress has not been adequately consulted on the new United Nations mission in Somalia and has not had an opportunity to debate and consider what United States policy should be in the context of a broadened United Nations mandate for that country.

SEC. 3. SUPPORT FOR UNITED STATES ARMED FORCES IN SOMALIA.

(a) FINDINGS.—The Congress finds that—

(1) prior to United Nations-authorized operations in Somalia, over 300,000 Somalis (including one-fourth of the children under the age of five) died due to civil strife, disease, and famine, and at least one-half of Somalia's population of 8,000,000 people, were considered at risk of starvation;

(2) the number of deaths from starvation in Somalia has declined significantly since the arrival of the United States-led force in Somalia; and

(3) the United States contributed immeasurably to UNITAF, including the deployment of over 20,000 members of the Armed Forces and the loss of American lives.

(b) COMMENDATION OF U.S. ARMED FORCES.—The Congress commends the United States Armed Forces for successfully establishing a secure environment for the humanitarian relief operations in Somalia.

SEC. 4. PARTICIPATION OF UNITED STATES ARMED FORCES IN UNOSOM II.

(a) AUTHORIZATION.—The President is authorized to deploy United States Armed Forces in Somalia in order to participate in UNOSOM II, subject to subsection (b).

(b) EXPIRATION.—The authorization provided in subsection (a) shall expire 6 months after the date of enactment of this joint resolution, unless Congress extends such authorization.

SEC. 5. CONGRESSIONAL POLICY STATEMENTS.

(a) RESTORATION OF SOMALI SELF-GOVERNMENT AND WITHDRAWAL OF FOREIGN MILITARY FORCES.—It is the sense of the Congress that—

(1) the restoration of self-government to Somalia and the withdrawal of all foreign military forces from Somalia at the earliest date consistent with the humanitarian situation in that country are fundamental objectives of the international community;

(2) to achieve these objectives, the United Nations should foster the establishment of competent local authorities in Somalia that will enable the Somali people to reclaim control of their country; and

(3) the size and scope of UNOSOM II should be reduced as quickly as local institutions and the humanitarian situation will permit.

(b) WITHDRAWAL OF UNITED STATES ARMED FORCES.—It is the sense of the Congress that—

(1) United States Armed Forces have performed a humanitarian service in Somalia that the armed forces of very few other countries could have performed;

(2) increasingly, however, the security needs of Somalia can be handled by the armed forces of other countries; and

(3) the mission of UNOSOM II established by United Nations Security Council Resolution 814 is considerably broader than the original United States objective of creating a secure environment for the delivery of humanitarian assistance.

For these reasons, and consistent with the objectives of promptly restoring Somalia self-government and withdrawing foreign military forces from Somalia, the Congress

declares that all United States Armed Forces should be withdrawn from Somalia not later than 6 months after the date of enactment of this joint resolution and their functions assumed by other UNOSOM II personnel or forces to the extent required after that date.

(c) REIMBURSEMENT OF COSTS INCURRED BY THE UNITED STATES IN SOMALIA.—It is the sense of the Congress that the President should seek to ensure that incremental costs incurred by the United States in connection with UNITAF and in connection with UNOSOM II are reimbursed to the maximum extent possible by the United Nations and other members of the international community.

SEC. 6. REPORTING REQUIREMENT.

Not later than 2 months after the date of enactment of this joint resolution and at least once every 2 months thereafter until 2 months after all United States Armed Forces have been withdrawn from Somalia, the President shall submit to the Congress a report on developments related to Somalia. Each such report shall include—

(1) a statement of United States policy objectives in Somalia and an assessment of the progress that has been made in achieving those objectives;

(2) an assessment of the progress that has been made in fostering the establishment of competent local authorities in Somalia;

(3) the projected date for withdrawal of all United States Armed Forces from Somalia and an assessment of the progress that has been made toward completing that withdrawal;

(4) a full accounting of all United States incremental costs in connection with UNITAF and UNOSOM II;

(5) a full accounting of the estimated incremental costs of other countries in connection with UNITAF and UNOSOM II;

(6) a full accounting of all contributions that have been made to the United Nations Somalia Trust Fund, and all disbursements from the Fund; and

(7) a statement of the steps that have been taken, and an assessment of the progress that has been achieved, in obtaining reimbursement of the incremental costs incurred by the United States in connection with UNITAF and UNOSOM II.

SEC. 7. DEFINITIONS.

As used in this joint resolution—

(1) the term "UNITAF" means the Unified Task Force established pursuant to United Nations Security Council Resolution 794 (1992); and

(2) the term "UNOSOM II" means the international force established pursuant to the United Nations Security Council Resolution 814 (1993).

It was decided in the { Yeas 179
 negative } Nays 248

¶61.15 [Roll No. 179]
 AYES—179

Abercrombie	Buyer	Dunn
Allard	Callahan	Emerson
Applegate	Calvert	Everett
Archer	Canady	Ewing
Armey	Castle	Fawell
Bachus (AL)	Clinger	Fields (TX)
Baker (CA)	Coble	Filner
Baker (LA)	Collins (GA)	Fish
Ballenger	Combest	Fowler
Barrett (NE)	Cox	Franks (CT)
Bartlett	Crane	Franks (NJ)
Barton	Crapo	Gallegly
Bateman	Cunningham	Gallo
Bentley	Deal	Gekas
Bereuter	DeLay	Gilchrest
Bilirakis	Diaz-Balart	Gillmor
Bliley	Dickey	Gilman
Blute	Doolittle	Gingrich
Boehner	Dornan	Goodlatte
Bunning	Dreier	Goodling
Burton	Duncan	Goss

Grams	Machtley	Ros-Lehtinen
Grandy	Manzullo	Roth
Greenwood	McCandless	Roukema
Gunderson	McCollum	Royce
Hamburg	McCrery	Santorum
Hancock	McDade	Saxton
Hansen	McHugh	Schaefer
Hastert	McInnis	Schiff
Hefley	McKeon	Schroeder
Herger	McMillan	Sensenbrenner
Hobson	Meyers	Shaw
Hoekstra	Mica	Shays
Hoke	Michel	Shuster
Horn	Miller (FL)	Skeen
Houghton	Molinari	Smith (MI)
Huffington	Moorhead	Smith (NJ)
Hunter	Morella	Smith (OR)
Hutchinson	Murphy	Smith (TX)
Hyde	Myers	Snowe
Inglis	Nadler	Solomon
Inhofe	Nussle	Spence
Istook	Oxley	Stearns
Johnson (CT)	Packard	Stump
Johnson (SD)	Parker	Sundquist
Kasich	Paxon	Taylor (NC)
Kim	Petri	Thomas (CA)
King	Pombo	Thomas (WY)
Kingston	Porter	Torkildsen
Klug	Portman	Upton
Knollenberg	Pryce (OH)	Vucanovich
Kolbe	Quillen	Walker
Kyl	Quinn	Walsh
Lazio	Ramstad	Weldon
Levy	Ravenel	Wolf
Lewis (CA)	Regula	Young (AK)
Lewis (FL)	Ridge	Young (FL)
Lightfoot	Roberts	Zeliff
Linder	Rogers	Zimmer
Livingston	Rohrabacher	

NOES—248

Ackerman	Durbin	LaFalce
Andrews (ME)	Edwards (CA)	Lambert
Andrews (NJ)	Edwards (TX)	Lancaster
Andrews (TX)	English (AZ)	Lantos
Bacchus (FL)	English (OK)	LaRocco
Baessler	Eshoo	Laughlin
Barcia	Evans	Lehman
Barlow	Faleomavaega	Levin
Barrett (WI)	(AS)	Lewis (GA)
Becerra	Fazio	Lipinski
Beilenson	Fields (LA)	Lloyd
Berman	Fingerhut	Long
Bevill	Flake	Lowe
Bilbray	Foglietta	Maloney
Bishop	Ford (MI)	Mann
Blackwell	Ford (TN)	Manton
Boehlert	Frank (MA)	Margolies-
Bonilla	Frost	Mezvinsky
Borski	Furse	Markey
Boucher	Gejdenson	Martinez
Brewster	Gephardt	Matsui
Brooks	Geran	Mazzoli
Browder	Gibbons	McCloskey
Brown (CA)	Glickman	McCurdy
Brown (FL)	Gonzalez	McDermott
Brown (OH)	Gordon	McHale
Bryant	Green	McKinney
Byrne	Gutierrez	McNulty
Camp	Hall (OH)	Meehan
Cantwell	Hall (TX)	Meek
Cardin	Hamilton	Menendez
Carr	Harman	Mfume
Chapman	Hastings	Miller (CA)
Clay	Hayes	Mineta
Clayton	Hefner	Minge
Clement	Hinche	Mink
Clyburn	Hoagland	Moakley
Coleman	Hochbrueckner	Mollohan
Collins (IL)	Holden	Montgomery
Collins (MI)	Hoyer	Moran
Condit	Hughes	Murtha
Cooper	Hutto	Natcher
Coppersmith	Inslee	Neal (MA)
Costello	Jacobs	Neal (NC)
Coyne	Jefferson	Norton (DC)
Cramer	Johnson (GA)	Oberstar
Danner	Johnson, E.B.	Obey
Darden	Johnson, Sam	Olver
de la Garza	Johnston	Ortiz
de Lugo (VI)	Kanjorski	Orton
DeFazio	Kaptur	Owens
DeLauro	Kennedy	Pallone
Dellums	Kennelly	Pastor
Derrick	Kildee	Payne (NJ)
Deutsch	Kleczka	Payne (VA)
Dicks	Klein	Pelosi
Dingell	Klink	Penny
Dixon	Kopetski	Peterson (FL)
Dooley	Kreidler	Peterson (MN)

Pickett	Sharp	Torricelli
Pickle	Shepherd	Towns
Pomeroy	Sisisky	Trafcant
Poshary	Skaggs	Tucker
Price (NC)	Skelton	Underwood (GU)
Rahall	Slattery	Unsoeld
Rangel	Slaughter	Valentine
Reed	Smith (IA)	Velazquez
Reynolds	Spratt	Vento
Richardson	Stark	Visclosky
Roemer	Stokes	Volkmer
Rose	Strickland	Washington
Rostenkowski	Studds	Waters
Roland	Stupak	Watt
Roybal-Allard	Swett	Waxman
Rush	Swift	Wheat
Sabo	Synar	Whitten
Sanders	Talent	Wilson
Sangmeister	Tanner	Wise
Sarpalius	Tauzin	Woolsey
Sawyer	Taylor (MS)	Wyden
Schenk	Tejeda	Wynn
Schumer	Thornton	Yates
Scott	Thurman	
Serrano	Torres	

NOT VOTING—10

Bonior	Hilliard	Stenholm
Conyers	Leach	Thompson
Engel	Romero-Barcelo	Williams
Henry	(PR)	

So the amendment in the nature of a substitute was not agreed to.

After some further time,

¶61.16 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment submitted by Mr. ROTH:

Page 8, strike out line 11 and all that follows through line 22 on page 9 and insert in lieu thereof the following:

(8) Upon completion of the transfer of operations from the United States-led force in Somalia to the United Nations-led force in Somalia, all United States Armed Forces should be withdrawn from Somalia. Thereafter United States Armed Forces should not participate in or operate in support of the United Nations-led force in Somalia and the United States should not contribute to the costs of the United Nations-led force in Somalia.

Page 10, line 3, strike out "Congress supports" and insert in lieu thereof "United States has provided more support than any other country for".

Page 10, strike out line 14 and all that follows through line 6 on page 11 and insert in lieu thereof the following:

SEC. 4. USE OF THE ARMED FORCES IN SOMALIA.

(a) AUTHORIZATION.—The President is authorized to use United States Armed Forces to implement United Nations Security Council Resolutions 794 (1992) and 814 (1993) until June 30, 1993.

(b) WITHDRAWAL OF UNITED STATES ARMED FORCES.—All United States Armed Forces shall be withdrawn from Somalia not later than June 30, 1993. After that date United States Armed Forces shall not participate in or operate in support of the United Nations-led force in Somalia.

Page 11, line 7, strike out "(b)" and insert in lieu thereof "(c)"; and strike out line 17 and all that follows through line 2 on page 12.

Page 12, strike out line 3 and all that follows through line 20 on page 14 (section 5) and insert in lieu thereof the following:

SEC. 5. TERMINATION OF UNITED STATES FINANCIAL CONTRIBUTIONS TO UNITED NATIONS PEACEKEEPING OPERATIONS IN SOMALIA.

After June 30, 1993, the United States may not make any payment to the United Nations (including the United Nations Trust Fund for Somalia) as a contribution (either assessed or voluntary) toward costs incurred

after that date for peacekeeping or other military operations in Somalia authorized by the United Nations Security Council acting under Chapter VI or VII of the Charter of the United Nations.

Page 15, line 22, after "States" insert "(subject to the limitation provided in section 5)".

It was decided in the	Yea	127
negative			

¶61.17 [Roll No. 180] AYES—127

Allard	Grandy	Packard
Archer	Green	Petri
Bacchus (AL)	Hancock	Pombo
Baker (CA)	Hansen	Portman
Baker (LA)	Hastert	Quillen
Ballenger	Hefley	Quinn
Barrett (NE)	Herger	Ramstad
Bartlett	Hobson	Ravenel
Barton	Hoekstra	Regula
Bentley	Hoke	Roberts
Bereuter	Horn	Rogers
Bilirakis	Huffington	Rohrabacher
Blute	Hunter	Ros-Lehtinen
Bonilla	Inglis	Roth
Bunning	Inhofe	Roukema
Burton	Istook	Royce
Callahan	Johnson (CT)	Saxton
Camp	Johnson, Sam	Schaefer
Clinger	Kim	Sensenbrenner
Coble	Kingston	Shaw
Collins (GA)	Klink	Shuster
Combest	Klug	Smith (MI)
Cox	Knollenberg	Smith (OR)
Crane	Kyl	Smith (TX)
Crapo	Levy	Snowe
Cunningham	Lewis (FL)	Solomon
DeLay	Lightfoot	Spence
Doolittle	Linder	Stearns
Duncan	Livingston	Stump
Dunn	Machtley	Sundquist
Everett	Manzullo	Taylor (NC)
Ewing	McCollum	Thomas (CA)
Fields (TX)	McHugh	Thomas (WY)
Franks (CT)	McInnis	Vucanovich
Franks (NJ)	McKeon	Walker
Galleghy	McMillan	Walsh
Gallo	Meyers	Weldon
Gekas	Mica	Young (AK)
Gilchrest	Moorhead	Young (FL)
Gilman	Murphy	Zeliff
Goodling	Myers	Zimmer
Goss	Nussle	
Grams	Oxley	

NOES—299

Abercrombie	Castle	English (OK)
Ackerman	Chapman	Eshoo
Andrews (ME)	Clay	Evans
Andrews (NJ)	Clayton	Faleomavaega
Andrews (TX)	Clement	(AS)
Applegate	Clyburn	Fawell
Armey	Coleman	Fazio
Bacchus (FL)	Collins (IL)	Fields (LA)
Baessler	Collins (MI)	Filner
Barcia	Condit	Fingerhut
Barlow	Cooper	Fish
Barrett (WI)	Coppersmith	Flake
Bateman	Costello	Foglietta
Becerra	Coyne	Ford (MI)
Beilenson	Cramer	Ford (TN)
Berman	Danner	Fowler
Bevill	Darden	Frank (MA)
Bilbray	de la Garza	Frost
Bishop	de Lugo (VI)	Furse
Blackwell	Deal	Gejdenson
Bliley	DeFazio	Gephardt
Boehlert	DeLauro	Geran
Boehner	Dellums	Gibbons
Borski	Derrick	Gillmor
Boucher	Deutsch	Gingrich
Brewster	Diaz-Balart	Glickman
Brooks	Dickey	Gonzalez
Browder	Dicks	Goodlatte
Brown (CA)	Dingell	Gordon
Brown (FL)	Dixon	Greenwood
Brown (OH)	Dooley	Gunderson
Bryant	Dornan	Gutierrez
Buyer	Dreier	Hall (OH)
Byrne	Durbin	Hall (TX)
Calvert	Edwards (CA)	Hamburg
Canady	Edwards (TX)	Hamilton
Cantwell	Emerson	Harman
Cardin	Engel	Hastings
Carr	English (AZ)	Hayes