

terest of the United States. Democratic development, political pluralism, and respect for internationally recognized human rights are intrinsically linked to economic and social progress. Democracy can only be sustained in a society in which the legitimacy of the government rests firmly on the expressed consent of the governed; the rights of all citizens, including minorities, are respected and protected; and there is effective civilian control over the military and security forces. It is in the interest of the United States and in keeping with our democratic traditions to support democratic aspirations and values, foster the spread of democratic institutions, and encourage universal respect for civil and political liberties.

"(2) ELABORATION ON OBJECTIVE.—(A) Furtherance of the basic objective of democracy requires that the United States promote—

"(i) the ability of all citizens of a country to organize and associate freely and independently of the government;

"(ii) the ability of all citizens to freely choose their government, to hold that government accountable, and to participate in political life;

"(iii) increased respect for internationally recognized human rights and the rule of law;

"(iv) respect for the diversity among the citizens of a country; and

"(v) acceptance of and respect for civilian authority by all elements of society.

"(B) An essential ingredient of development is the growth of indigenous nongovernmental organizations that are committed to democratic values and active in the promotion of democracy. United States efforts to foster democratic pluralism and build democratic institutions are most likely to create enduring bounds of democratic cooperation when United States nongovernmental organizations are involved in strengthening the capacity of nongovernmental organizations in other countries.

"(C) Democracy requires honest and open participatory government. United States assistance should help governments to establish processes of accountability and transparency to eliminate corruption and abuses of power and assist nongovernmental organizations to develop the capability to monitor the government's performance.

"(D) With regard to economic assistance under this Act or the Support for East European Democracy (SEED) Act of 1989 for countries that are in transition from communism to democracy, it shall be the policy of the United States, to the extent feasible, to provide assistance directly to democratically elected governments of states whose incorporation into the Union of Soviet Socialist Republics has never been recognized by the United States: Provided, That economic assistance to Yugoslavia otherwise authorized by law shall not be prohibited as a consequence of this provision. As used in this subparagraph, the term 'democratically elected' means elected through open, free, and fair elections. Nothing in this paragraph shall be construed to preclude assistance to agencies of such federal governments that promote democratic reforms, human rights, the rule of law, and/or market oriented reforms, provided that funds are not provided directly to any such agency.

"(f) EFFECTIVE USES OF ASSISTANCE.—

"(1) BENEFICIARY COUNTRIES.—Assistance furnished under this title should be concentrated in countries that will make the most effective use of that assistance in promoting the four basic objectives set forth in subsection (a).

"(2) ASSISTANCE WITHIN COUNTRIES.—Activities should be undertaken in regions of recipient countries that offer potential for successful development and should not be undertaken if the relevant sector or national economic policies of the country are clearly un-

favorable to the sustainability or broadest possible impact of the assisted program or project.

"(3) TYPES OF ACTIVITIES.—Assistance should focus on those types of activities that the United States can provide most effectively."

(b) REPEAL OF DEVELOPMENT ASSISTANCE AUTHORITIES.—Effective October 1, 1995, sections 103 through 107 of the Foreign Assistance Act of 1961 are repealed.

Amendment submitted by Mr. GILMAN:

Page 3, after line 18, insert the following:

(c) ELEMENTS OF REFORM PLAN.—The plan submitted pursuant to subsection (b) shall include the following elements:

(1) PRINCIPAL OBJECTIVES.—All United States economic assistance shall have as principal objectives the following 4 elements of sustainable development, which are inter-related and mutually reinforcing:

(A) ECONOMIC OPPORTUNITIES.—Expanding economic opportunities for all women and men, especially the poor, to increase their productivity, earning capacity, and income in ways that do not harm the environment.

(B) BASIC HUMAN NEEDS.—Meeting the basic human needs for food, clean water, shelter, health care, and education necessary for all people to be productive and to improve their quality of life.

(C) ENVIRONMENTAL PROTECTION AND SUSTAINABLE USE OF NATURAL RESOURCES.—Promoting environmental protection and sustainable use of land, water, forests, and other natural resources, taking into account the needs of present and future generations.

(D) PLURALISM, DEMOCRATIC PARTICIPATION, AND HUMAN RIGHTS.—Promoting pluralism, democratic participation in economic and political decisions that affect people's lives (especially participation by poor men and women), and respect for human and civil rights, of females and indigenous peoples.

(2) COUNTRIES IN DEFAULT ON REPAYMENT OF FOREIGN ASSISTANCE LOANS.—The plan shall provide that a country that is in default for a period of more than 3 months on its payments of principal or interest on any foreign assistance loan shall be ineligible to receive foreign assistance.

(3) INCREASED PROCUREMENT OF UNITED STATES GOODS AND SERVICES.—The plan shall propose an increase in the amount of funds provided for the procurement of United States goods and services through tied-aid and other programs.

(4) REPORTING REQUIREMENTS.—The plan shall identify and propose the elimination of obsolete, unnecessary, or burdensome reporting requirements.

(5) REDUCTION IN NUMBER OF ECONOMIC ASSISTANCE RECIPIENTS.—The plan shall provide for a reduction in the number of countries receiving development and other economic assistance to 50, such reduction to be consistent with the objectives specified in paragraph (1) and focused to take advantage of United States comparative advantage as an assistance donor, for example its technical assistance capabilities.

(d) ABOLITION OF AID.—The Agency for International Development shall cease to exist as of the close of business on September 30, 1994.

It was decided in the { Yeas 246 affirmative } Nays 186

69.10 [Roll No. 227] AYES—246

- Abercrombie Baesler Beilenson Ackerman Barca Bereuter Andrews (ME) Barcia Berman Andrews (NJ) Barlow Beville Andrews (TX) Barrett (WI) Bilbray Bacchus (FL) Becerra Bishop

- Blackwell Bonior Borski Boucher Brewster Brooks Browder Brown (CA) Brown (FL) Brown (OH) Bryant Byrne Cantwell Cardin Carr Chapman Clay Clayton Clement Clyburn Coleman Collins (MI) Conyers Cooper Coppersmith Costello Coyne Cramer Danner Darden de la Garza de Lugo (VI) Deal DeFazio DeLauro Dellums Derrick Deutsch Dicks Dingell Dixon Dooley Durbin Edwards (CA) Edwards (TX) Engel English (AZ) English (OK) Eshoo Evans Faleomavaega (AS) Fazio Fields (LA) Filner Fingerhut Flake Foglietta Ford (MI) Ford (TN) Frank (MA) Frost Furse Gejdenson Gephardt Geren Gibbons Glickman Gonzalez Gordon Green Gutierrez Hall (OH) Hall (TX) Hamburg Hamilton Harman Hastings Hayes Hefner Hilliard Hinchey Hoagland Hochbrueckner Holden Hoyer Hutto Insole Jacobs Jefferson Johnson (GA) Johnson (SD) Johnson, E. B. Johnston Kanjorski Kaptur Kennedy Kennelly Kildee Kleczka Klein Kopetski Kreidler LaFalce Lambert Lancaster Lantos LaRocco Laughlin Lehman Levin Lewis (GA) Lipinski Long Lowey Maloney Mann Manton Margolies-Mezvinsky Markey Martinez Matsui Mazzoli McCloskey McCurdy McDermott McHale McKinney McNulty Meehan Meek Menendez Mfume Miller (CA) Mineta Minge Mink Moakley Mollohan Montgomery Moran Murtha Nadler Natcher Neal (MA) Neal (NC) Norton (DC) Oberstar Obey Olver Ortiz Orton Owens

NOES—186

- Allard Applegate Archer Armev Bachus (AL) Baker (CA) Baker (LA) Ballenger Barrett (NE) Bartlett Barton Bateman Bentley Bilirakis Bliley Blute Boehlert Boehner Bonilla Bunning Burton Buyer Callahan Calvert Camp Canady Castle Clinger Coble Collins (GA) Combust Condit Cox Crane Crapo Cunningham DeLay Diaz-Balart Dickey Doolittle Dornan Dreier Duncan Dunn Emerson Everett Ewing Fawell Fields (TX) Fish Fowler Franks (CT) Franks (NJ) Gallegly Gallo Gekas Gilchrist Gillmor Gilman Gingrich Goodlatte Goodling Goss

Grams	Machtley	Schaefer	Ewing	Lancaster	Ramstad	Whitten	Woolsey	Young (AK)
Grandy	Manzullo	Schiff	Faleomavaega	Lantos	Rangel	Wilson	Wyden	Young (FL)
Greenwood	McCandless	Schroeder	(AS)	LaRocco	Ravenel	Wise	Wynn	Zeliff
Gunderson	McCollum	Sensenbrenner	Fawell	Laughlin	Reed	Wolf	Yates	Zimmer
Hancock	McCrery	Shaw	Fazio	Lazio	Regula			
Hansen	McDade	Shays	Fields (LA)	Leach	Reynolds			
Hastert	McHugh	Shepherd	Fields (TX)	Lehman	Richardson	Gekas	Williams	
Hefley	McInnis	Shuster	Filner	Levin	Ridge			
Herger	McKeon	Skeen	Fingerhut	Levy	Roberts			
Hobson	McMillan	Slattery	Fish	Lewis (CA)	Roemer	Collins (IL)	Henry	Molinari
Hoekstra	Meyers	Slaughter	Flake	Lewis (FL)	Rogers	Costello	Hinchey	Romero-Barcelo
Hoke	Mica	Smith (MI)	Foglietta	Lewis (GA)	Rohrabacher	Dornan	Hunter	(PR)
Horn	Michel	Smith (NJ)	Ford (MI)	Lightfoot	Ros-Lehtinen	Durbin	Hyde	Rose
Houghton	Miller (FL)	Smith (OR)	Ford (TN)	Linder	Rostenkowski	Farr	McCloskey	Slaughter
Huffington	Molinari	Smith (TX)	Fowler	Lipinski	Roth	Gutierrez	McHugh	
Hughes	Moorhead	Snowe	Frank (MA)	Livingston	Roukema			
Hunter	Morella	Solomon	Franks (CT)	Lloyd	Rowland			
Hutchinson	Murphy	Spence	Franks (NJ)	Long	Roybal-Allard			
Inglis	Myers	Stearns	Frost	Lowe	Royce			
Inhofe	Nussle	Stump	Furse	Machtley	Rush			
Istook	Oxley	Sundquist	Gallegly	Maloney	Sabo			
Johnson (CT)	Packard	Talent	Gallo	Mann	Sanders			
Johnson, Sam	Paxon	Tanner	Mantou	Manton	Sangmeister			
Kasich	Petri	Tauzin	Gephardt	Manzullo	Santorum			
Kim	Pombo	Taylor (MS)	Geren	Margolies-	Sarpalius			
King	Portman	Taylor (NC)	Gibbons	Mezvinsky	Sawyer			
Kingston	Pryce (OH)	Thomas (CA)	Gilchrest	Markey	Saxton			
Klink	Quillen	Thomas (WY)	Gillmor	Martinez	Schaefer			
Klug	Quinn	Torkildsen	Gilman	Matsui	Schenk			
Knollenberg	Ramstad	Trafcant	Gingrich	Mazzoli	Schiff			
Kolbe	Ravenel	Upton	Glickman	McCandless	Schroeder			
Kyl	Regula	Vucanovich	Gonzalez	McCollum	Schumer			
Lazio	Ridge	Walker	Goodlatte	McCrery	Scott			
Leach	Roberts	Walsh	Goodling	McCurdy	Sensenbrenner			
Levy	Rogers	Weldon	Gordon	McDade	Serrano			
Lewis (CA)	Rohrabacher	Williams	Goss	McDermott	Sharp			
Lewis (FL)	Ros-Lehtinen	Wolf	Grams	McHale	Shaw			
Lightfoot	Roth	Young (AK)	Grandy	McInnis	Shays			
Linder	Royce	Young (FL)	Green	McKeon	Shepherd			
Livingston	Santorum	Zeliff	Greenwood	McKinney	Shuster			
Lloyd	Saxton	Zimmer	Gunderson	McMillan	Sisisky			
			Hall (OH)	McNulty	Skaggs			
			Hall (TX)	Meehan	Skeen			
			Hamburg	Meek	Skelton			
			Hamilton	Menendez	Slattery			
			Hancock	Meyers	Smith (IA)			
			Hansen	Mfume	Smith (MI)			
			Harman	Mica	Smith (NJ)			
			Hastert	Michel	Smith (OR)			
			Hastings	Miller (CA)	Smith (TX)			
			Hayes	Miller (FL)	Snowe			
			Hefley	Mineta	Solomon			
			Hefner	Minge	Spence			
			Herger	Mink	Spratt			
			Hilliard	Moakley	Stark			
			Hoagland	Mollohan	Stearns			
			Hobson	Montgomery	Stenholm			
			Hochbrueckner	Moorhead	Stokes			
			Hoekstra	Moran	Strickland			
			Hoke	Morella	Studds			
			Holden	Murphy	Stump			
			Horn	Murtha	Stupak			
			Houghton	Myers	Sundquist			
			Hoyer	Nadler	Sweet			
			Huffington	Natcher	Swift			
			Hughes	Neal (MA)	Synar			
			Hutchinson	Neal (NC)	Talent			
			Hutto	Norton (DC)	Tanner			
			Inglis	Nussle	Tauzin			
			Inhofe	Oberstar	Taylor (MS)			
			Inslee	Obey	Taylor (NC)			
			Istook	Olver	Tejeda			
			Jacobs	Ortiz	Thomas (CA)			
			Jefferson	Orton	Thomas (WY)			
			Johnson (CT)	Owens	Thompson			
			Johnson (GA)	Oxley	Thornton			
			Johnson (SD)	Packard	Thurman			
			Johnson, E. B.	Pallone	Torkildsen			
			Johnson, Sam	Parker	Torres			
			Johnston	Pastor	Torrice			
			Kanjorski	Paxon	Towns			
			Kaptur	Payne (NJ)	Trafcant			
			Kasich	Payne (VA)	Tucker			
			Kennedy	Pelosi	Underwood (GU)			
			Kennelly	Penny	Unsoeld			
			Kildee	Peterson (FL)	Upton			
			Kim	Peterson (MN)	Valentine			
			King	Petri	Velazquez			
			Kingston	Pickett	Vento			
			Klecicka	Pickle	Visclosky			
			Klein	Pombo	Volkmer			
			Klink	Pomeroy	Vucanovich			
			Klug	Porter	Walker			
			Knollenberg	Portman	Walsh			
			Kolbe	Poshard	Washington			
			Kopetski	Price (NC)	Waters			
			Kreidler	Pryce (OH)	Watt			
			Kyl	Quillen	Waxman			
			LaFalce	Quinn	Weldon			
			Lambert	Rahall	Wheat			

NOES—2

NOT VOTING—16

So the amendment, as amended, was agreed to.

After some further time,

¶69.13 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment submitted by Mr. KYL:

Page 9, line 11, strike "\$903,820,000" and insert "\$200,000,000"; and at the end of line 16, add the following: ", except that none of the funds authorized to be appropriated by this paragraph may be used with respect to Russia".

It was decided in the { Yeas 118
negative } Nays 317

¶69.14 [Roll No. 229]

AYES—118

Allard	Franks (CT)	Portman
Andrews (NJ)	Gallegly	Poshard
Applegate	Gekas	Pryce (OH)
Archer	Goss	Quillen
Baker (CA)	Grams	Quinn
Baker (LA)	Grandy	Rahall
Barcia	Green	Ramstad
Bartlett	Hall (TX)	Rangel
Barton	Hancock	Roemer
Bentley	Hansen	Rogers
Bilirakis	Hefley	Rohrabacher
Blute	Herger	Ros-Lehtinen
Bonilla	Hoke	Roth
Bunning	Huffington	Roukema
Buyer	Hunter	Santorum
Bryan	Hutchinson	Saxton
Callahan	Inglis	Schaefer
Camp	Inhofe	Sensenbrenner
Canady	Inslee	Shuster
Chapman	Jacobs	Smith (TX)
Coble	Johnson, Sam	Snowe
Collins (GA)	Kasich	Solomon
Collins (MI)	Kim	Stearns
Combest	Kingston	Stump
Condit	Kolbe	Sundquist
Cox	Kyl	Tanner
Crapo	LaRocco	Tauzin
Cunningham	Lazio	Taylor (NC)
Danner	Lewis (FL)	Thomas (WY)
DeFazio	McCandless	Thurman
DeLay	McInnis	Trafcant
Diaz-Balart	Mfume	Valentine
Dickey	Mica	Vucanovich
Doolittle	Miller (FL)	Walker
Dornan	Moorhead	Walsh
Duncan	Murphy	Waters
Everett	Nussle	Young (FL)
Fields (LA)	Packard	Zimmer
Fields (TX)	Petri	
Ford (TN)	Pombo	

NOES—317

Abercrombie	Berman	Bryant
Ackerman	Bevill	Byrne
Andrews (ME)	Bilbray	Calvert
Andrews (NJ)	Bishop	Cantwell
Andrews (TX)	Blackwell	Cardin
Applegate	Bliley	Carr
Archer	Bacchus (FL)	Castle
Armey	Bachus (AL)	Clay
Bacchus (FL)	Baessler	Boehner
Bachus (AL)	Ballenger	Bonior
Baessler	Barca	Borski
Baker (CA)	Barlow	Boucher
Baker (LA)	Barrett (NE)	Brewster
Ballenger	Barrett (WI)	Brooks
Barca	Bateman	Browder
Barlow	Becerra	Brown (CA)
Barrett (NE)	Beilenson	Brown (FL)
Barrett (WI)	Bereuter	Brown (OH)
Bartlett		
Barton		
Bateman		
Becerra		
Beilenson		
Bentley		
Bereuter		
Berman		
Bevill		
Bilbray		
Bilirakis		
Bishop		
Blackwell		
Bliley		
Blute		
Boehlert		
Boehner		

NOT VOTING—7

Collins (IL)	Hyde	Rose
Farr	Romero-Barcelo	Tucker
Henry	(PR)	

So the substitute amendment was agreed to.

¶69.11 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the foregoing amendment, as amended, submitted by Mr. GILMAN.

It was decided in the { Yeas 421
affirmative } Nays 2

¶69.12 [Roll No. 228]
AYES—421

Abercrombie	Bonilla	Coppersmith
Ackerman	Bonior	Cox
Allard	Borski	Coyne
Andrews (ME)	Boucher	Cramer
Andrews (NJ)	Brewster	Crane
Andrews (TX)	Brooks	Crapo
Applegate	Browder	Cunningham
Archer	Brown (CA)	Danner
Armey	Brown (FL)	Darden
Bacchus (FL)	Brown (OH)	de la Garza
Bachus (AL)	Bryant	de Lugo (VI)
Baessler	Bunning	Deal
Baker (CA)	Burton	DeFazio
Baker (LA)	Buyer	DeLauro
Ballenger	Byrne	DeLay
Barca	Callahan	Dellums
Barcia	Calvert	Derrick
Barlow	Camp	Deutsch
Barrett (NE)	Canady	Diaz-Balart
Barrett (WI)	Cantwell	Dickey
Bartlett	Cardin	Dicks
Barton	Carr	Dingell
Bateman	Castle	Dixon
Becerra	Chapman	Dooley
Beilenson	Clay	Doolittle
Bentley	Clayton	Dreier
Bereuter	Clement	Duncan
Berman	Clinger	Dunn
Bevill	Clyburn	Edwards (CA)
Bilbray	Coble	Edwards (TX)
Bilirakis	Coleman	Emerson
Bishop	Collins (GA)	Engel
Blackwell	Collins (MI)	English (AZ)
Bliley	Combest	English (OK)
Blute	Condit	Eshoo
Boehlert	Conyers	Evans
Boehner	Cooper	Everett