

57.20 DEFENSE DEPARTMENT AUTHORIZATION

The SPEAKER pro tempore, Mr. COMBEST, pursuant to House Resolution 430 and rule XXIII, declared the House resolved into the Committee of the Whole House on the state of the Union for the consideration of the bill (H.R. 3230) to authorize appropriations for fiscal year 1997 for military activities of the Department of Defense, to prescribe military personnel strengths for fiscal year 1997, and for other purposes.

The SPEAKER pro tempore, Mr. COMBEST, by unanimous consent, designated Mr. BARRETT of Nebraska as Chairman of the Committee of the Whole; and after some time spent therein,

57.21 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment submitted by Ms. DELAURO:

At the end of title VII (page 298, after line 24), insert the following new section:

SEC. . RESTORATION OF PRIOR POLICY REGARDING RESTRICTIONS ON USE OF DEPARTMENT OF DEFENSE MEDICAL FACILITIES.

Section 1093 of title 10, United States Code, is amended—

(1) by striking out "(a) RESTRICTION ON USE OF FUNDS.—"; and

(2) by striking out subsection (b).

It was decided in the Yeas 192 negative Nays 225

57.22 [Roll No. 167] AYES—192

- Abercrombie Durbin Johnson (CT)
Ackerman Edwards Johnson (SD)
Andrews Ehrlich Johnson, E. B.
Baesler Engel Johnston
Baldacci Eshoo Kelly
Barrett (WI) Evans Kennedy (MA)
Bass Farr Kennedy (RI)
Becerra Fattah Kennelly
Beilenson Fawell Klug
Bentsen Fazio Kolbe
Berman Fields (LA) Lantos
Bishop Filner Leach
Boehlert Flake Levin
Bonior Foglietta Lewis (GA)
Bono Foley Lofgren
Boucher Ford Longley
Brewster Fowler Lowey
Brown (CA) Frank (MA) Luther
Brown (FL) Franks (CT) Maloney
Brown (OH) Franks (NJ) Markey
Bryant (TX) Frelinghuysen Martinez
Campbell Frost Martini
Cardin Furse Matsui
Castle Gejdenson McCarthy
Chapman Gephardt McDermott
Clay Geren McHale
Clayton Gibbons McNinnis
Clement Gilchrest McKinney
Clyburn Gilman Meehan
Coleman Gonzalez Meek
Collins (IL) Gordon Menendez
Collins (MI) Green (TX) Meyers
Condit Greenwood Millender-
Conyers Gutierrez McDonald
Coyne Harman Miller (CA)
Cramer Hastings (FL) Miller (FL)
Cummings Hefner Minge
DeFazio Hilliard Mink
DeLauro Hinchey Moran
Dellums Horn Morella
Deutsch Houghton Nadler
Dicks Hoyer Obey
Dingell Jackson (IL) Olver
Dixon Jackson-Lee Owens
Doggett (TX) Pallone
Dooley Jacobs Pastor
Dunn Jefferson Payne (NJ)

- Payne (VA) Schiff
Pelosi Schroeder
Peterson (FL) Schumer
Pickett Scott
Pomeroy Shays
Porter Sisisky
Ramstad Skaggs
Rangel Slaughter
Reed Spratt
Richardson Stark
Rivers Stokes
Rose Studds
Roukema Tanner
Roybal-Allard Thomas
Rush Thompson
Sabo Thurman
Sanders Torkildsen
Sawyer Torres

NOES—225

- Allard Gallegly Myrick
Archer Ganske Neal
Armye Gekas Nethercutt
Bachus Gillmor Neumann
Baker (CA) Goodlatte Ney
Baker (LA) Goodling Norwood
Ballenger Goss Nussle
Barcia Graham Ortiz
Barr Greene (UT) Orton
Barrett (NE) Gunderson Oxley
Bartlett Gutknecht Packard
Barton Hall (OH) Parker
Bateman Hall (TX) Peterson (MN)
Bereuter Hamilton Petri
Bevill Hancock Pombo
Bilbray Hansen Portman
Bilirakis Hastert Poshard
Biley Hastings (WA) Quillen
Blute Hayworth Quinn
Boehner Hefley Radanovich
Bonilla Heineman Rahall
Borski Herger Regula
Browder Hilleary Roberts
Brownback Hobson Roemer
Bryant (TN) Hoekstra Rogers
Bunn Hoke Rohrabacher
Bunning Hostettler Ros-Lehtinen
Burr Hunter Roth
Burton Hutchinson Royce
Buyer Hyde Salmon
Callahan Inglis Sanford
Calvert Istook Saxton
Camp Johnson, Sam Scarborough
Canady Jones Schaefer
Chabot Kanjorski Seastrand
Chambliss Kaptur Sensenbrenner
Chenoweth Kasich Shadegg
Christensen Kildee Shuster
Chrysler Kim Skeen
Clinger King Skelton
Coble Kingston Smith (MI)
Coburn Kleczka Smith (NJ)
Collins (GA) Klink Smith (TX)
Combest Knollenberg Smith (WA)
Cooley LaFalce Solomon
Costello LaHood Souder
Cox Largent Spence
Crane Latham Stearns
Crapo LaTourette Stenholm
Creameans Lazio Stockman
Cubin Lewis (CA) Stump
Cunningham Lewis (KY) Stupak
Danner Lightfoot Talent
Davis Linder Tate
Deal Lipinski Tauzin
DeLay Livingston Taylor (MS)
Diaz-Balart LoBiondo Taylor (NC)
Dickey Lucas Tejada
Doolittle Manton Thornberry
Dornan Manzullo Tiahrt
Doyle Mascara Upton
Dreier McCollum Volkmer
Duncan McCreary Vucanovich
Ehlers McDade Walker
Emerson McHugh Walsh
English McIntosh Wamp
Ensign McKeon Watts (OK)
Everett McNulty Weldon (FL)
Ewing Metcalf Weldon (PA)
Fields (TX) Mica Weller
Flanagan Moakley Whitfield
Forbes Montgomery Wicker
Fox Moorhead Wolf
Frisa Murtha Young (AK)
Funderburk Myers Young (FL)

NOT VOTING—16

- de la Garza Laughlin Mollohan
Hayes Lincoln Oberstar
Holden Molinari Paxon

- Pryce Shaw Zimmer
Riggs Thornton
Serrano Towns

So the amendment was not agreed to. After some further time,

57.23 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment submitted by Mr. SHAYS:

At the end of title X (page 359, after line 20), insert the following new section:

SEC. . DEFENSE BURDENSARING.

(a) FINDINGS.—Congress makes the following findings:

(1) Although the Cold War has ended, the United States continues to spend billions of dollars to promote regional security and to make preparations for regional contingencies.

(2) United States defense expenditures primarily promote United States national security interests; however, they also significantly contribute to the defense of our allies.

(3) In 1993, the gross domestic product of the United States equaled \$6,300,000,000,000, while the gross domestic product of other NATO member countries totaled \$7,200,000,000,000.

(4) Over the course of 1993, the United States spent 4.7 percent of its gross domestic product on defense, while other NATO members collectively spent 2.5 percent of their gross domestic product on defense.

(5) In addition to military spending, foreign assistance plays a vital role in the establishment and maintenance of stability in other nations and in implementing the United States national security strategy.

(6) This assistance has often prevented the outbreak of conflicts which otherwise would have required costly military interventions by the United States and our allies.

(7) From 1990-1993, the United States spent \$59,000,000,000 in foreign assistance, a sum which represents an amount greater than any other nation in the world.

(8) In 1995, the United States spent over \$10,000,000,000 to promote European security, while European NATO nations only contributed \$2,000,000,000 toward this effort.

(9) With a smaller gross domestic product and a larger defense budget than its European NATO allies, the United States shoulders an unfair share of the burden of the common defense.

(10) Because of this unfair burden, the Congress previously voted to require United States allies to bear a greater share of the costs incurred for keeping United States military forces permanently assigned in their countries.

(11) As a result of this action, for example, Japan now pays over 75 percent of the non-personnel costs incurred by United States military forces permanently assigned there, while our European allies pay for less than 25 percent of these same costs. Japan signed a new Special Measures Agreement this year which will increase Japan's contribution toward the cost of stationing United States troops in Japan by approximately \$30,000,000 a year over the next five years.

(12) These increased contributions help to rectify the imbalance in the burden shouldered by the United States for the common defense.

(13) The relative share of the burden of the common defense still falls too heavily on the United States, and our allies should dedicated more of their own resources to defending themselves.

(b) EFFORTS TO INCREASE ALLIED BURDENSARING.—The President shall seek to have each nation that has cooperative military relations with the United States

(including security agreements, basing arrangements, or mutual participation in multinational military organizations or operations) take one or more of the following actions:

(1) For any nation in which United States military personnel are assigned to permanent duty ashore, increase its financial contributions to the payment of the nonpersonal costs incurred by the United States Government for stationing United States military personnel in that nation, with a goal of achieving the following percentages of such costs:

- (A) By September 30, 1997, 37.5 percent.
(B) By September 30, 1998, 50 percent.
(C) By September 30, 1999, 62.5 percent.
(D) By September 30, 2000, 75 percent.

An increase in financial contributions by any nation under this paragraph may include the elimination of taxes, fees, or other charges levied on United States military personnel, equipment, or facilities stationed in that nation.

(2) Increase its annual budgetary outlays for national defense as a percentage of its gross domestic product by 10 percent or at least to a level commensurate to that of the United States by September 30, 1997.

(3) Increase its annual budgetary outlays for foreign assistance (to promote democratization, economic stabilization, transparency arrangements, defense economic conversion, respect for the rule of law, and internationally recognized human rights) by 10 percent or at least to a level commensurate to that of the United States by September 30, 1997.

(4) Increase the amount of military assets (including personnel, equipment logistics, support and other resources) that it contributes, or would be prepared to contribute, to multinational military activities worldwide, including United Nations or regional peace operations.

(c) AUTHORITIES TO ENCOURAGE ACTIONS BY UNITED STATES ALLIES.—In seeking the actions described in subsection (b) with respect to any nation, or in response to a failure by any nation to undertake one or more of such actions, the President may take any of the following measures:

(1) Reduce the end strength level of members of the Armed Forces assigned to permanent duty ashore in that nation.

(2) Impose on that nation taxes, fees, or other charges similar to those that such nation imposes on United States forces stationed in that nation.

(3) Reduce (through rescission, impoundment, or other appropriate procedures as authorized by law) the amount the United States contributes to the NATO Civil Budget, Military Budget, or Security Investment Program.

(4) Suspend, modify, or terminate any bilateral security agreement the United States has with that nation.

(5) Reduce (through rescission, impoundment or other appropriate procedures as authorized by law) any United States bilateral assistance appropriated for that nation.

(6) Take any other action the President determines to be appropriate as authorized by law.

(d) REPORT ON PROGRESS IN INCREASING ALLIED BURDENSARING.—Not later than March 1, 1997, the Secretary of Defense shall submit to Congress a report on—

(1) steps taken by other nations to complete the actions described in subsection (b);

(2) all measures taken by the President, including those authorized in subsection (c), to achieve the actions described in subsection (b); and

(3) the budgetary savings to the United States that are expected to accrue as a result of the steps described under paragraph (1).

(e) REPORT ON NATIONAL SECURITY BASES FOR FORWARD DEPLOYMENT AND BURDENSARING RELATIONSHIPS.—(1) In order to ensure the best allocation of budgetary resources, the President shall undertake a review of the status of elements of the United States Armed Forces that are permanently stationed outside the United States. The review shall include an assessment of the following:

(A) The alliance requirements that are to be found in agreements between the United States and other countries.

(B) The national security interests that support permanently stationing elements of the United States Armed Forces outside the United States.

(C) The stationing costs associated with the forward deployment of elements of the United States Armed Forces.

(D) The alternatives available to forward deployment (such as material prepositioning, enhanced airlift and sealift, or joint training operations—to meet such alliance requirements or national security interests, with such alternatives identified and described in detail.

(E) The costs and force structure configurations associated with such alternatives to forward deployment.

(F) The financial contributions that allies of the United States make to common defense efforts (to promote democratization, economic stabilization, transparency arrangements, defense economic conversion, respect for the rule of law, and internationally recognized human rights).

(G) The contributions that allies of the United States make to meeting the stationing costs associated with the forward deployment of elements of the United States Armed Forces.

(H) The annual expenditures of the United States and its allies on national defense, and the relative percentages of each nation's gross domestic product constituted by those expenditures.

(2) The President shall submit to Congress a report on the review under paragraph (1). The report shall be submitted not later than March 1, 1997, in classified and unclassified form.

It was decided in the affirmative { Yeas 353 Nays 62

57.24 [Roll No. 168] AYES—353

Table listing names of representatives: Abercrombie, Ackerman, Allard, Andrews, Archer, Armev, Bachus, Baesler, Baldacci, Ballenger, Barcia, Barrett (WI), Barton, Bass, Becerra, Bentsen, Bevill, Bilbray, Bilirakis, Bishop, Bliley, Blute, Boehlert, Bonior, Bono, Borski, Boucher, Brewster, Browder, Brown (CA), Brown (FL), Brown (OH), Brownback, Bryant (TN), Bryant (TX), Bunn, Burr, Callahan, Calvert, Camp, Campbell, Canady, Cardin, Castle, Chabot, Chambliss, Chapman, Christensen, Clay, Clayton, Clement, Clyburn, Coble, Coburn, Coleman, Collins (GA), Collins (IL), Collins (MI), Condit, Conyers, Cooley, Costello, Cox, Coyne, Cramer, Crane, Crapo, Cremeans, Cubin, Cummings, Cunningham, Danner, Davis, Deal, DeFazio, DeLauro, Dellums, Deutsch, Diaz-Balart, Dickey, Dingell, Dixon, Doggett, Dooley, Doyle, Dreier, Duncan, Dunn, Durbin, Ehlers, Ehrlich, Emerson, Engel, English, Ensign, Eshoo, Evans, Everett, Ewing, Farr, Fattah, Fawell, Fazio, Fields (LA), Filner, Flake, Flanagan, Foglietta, Foley, Forbes, Ford, Fowler, Fox, Frank (MA), Franks (CT), Franks (NJ), Frelinghuysen, Frisa, Frost, Furse, Gallegly, Ganske, Gejdenson, Gephardt, Gibbons, Gilchrest, Gillmor, Gonzalez, Goodlatte, Goodling, Gordon, Goss, Graham, Green (TX), Greene (UT), Greenwood, Gunderson, Gutierrez, Gutknecht, Hall (OH), Hall (TX), Hamilton, Hancock, Harman, Hastert, Hastings (FL), Hefley, Hefner, Heineman, Herger, Hilleary, Hilliard, Hinchey, Hobson, Hoekstra, Hoke, Horn, Hoyer, Hutchinson, Inglis, Istook, Jackson (IL), Jackson-Lee (TX), Jacobs, Jefferson, Johnson (SD), Johnson, E. B., Kanjorski, Kaptur, Kasich, Kelly, Kennedy (MA), Kennedy (RI), Kennelly, Kildee, Kim, Kingston, Klink, Klug, LaFalce, LaHood, Lantos, Largent, LaTourette, Lazio, Leach, Leavin, Lewis (CA), Lewis (GA), Lewis (KY), Lightfoot, Linder, Lipinski, LoBiondo, Lofgren, Longley, Lowey, Lucas, Luther, Maloney, Manton, Manzullo, Markey, Martinez, Martini, Mascara, Matsui, McCarthy, McCollum, McDade, McDermott, McHale, McInnis, McIntosh, McKeon, McKinney, McNulty, Meehan, Meek, Menendez, Metcalf, Meyers, Millender, McDonald, Miller (CA), Miller (FL), Minge, Mink, Moakley, Montgomery, Moorhead, Moran, Morella, Myers, Myrick, Nadler, Neal, Nethercutt, Neumann, Ney, Norwood, Nussle, Oberstar, Obey, Olver, Ortiz, Orton, Owens, Oxley, Pallone, Parker, Pastor, Payne (NJ), Payne (VA), Pelosi, Peterson (MN), Petri, Pombo, Pomeroy, Porter, Portman, Poshard, Quillen, Quinn, Radanovich, Rahall, Ramstad, Rangel, Reed, Regula, Richardson, Riggs, Rivers, Roberts, Roemer, Rohrabacher, Ros-Lehtinen, Rose, Roth, Roukema, Roybal-Allard, Royce, Rush, Sabo, Sanders, Sanford, Sawyer, Schaefer, Schiff, Schroeder, Schumer, Scott, Seastrand, Sensenbrenner, Shaw, Shays, Shuster, Sisisky, Skaggs, Skeean, Slaughter, Smith (MI), Smith (NJ), Smith (TX), Smith (WA), Solomon, Souder, Spratt, Stark, Stearns, Stenholm, Stockman, Stokes, Studts, Stupak, Talent, Tanner, Tate, Tauzin, Taylor (MS), Tejeda, Thomas, Thompson, Thornton, Thurman, Tiahrt, Torres, Torricelli, Towns, Traficant, Upton, Velazquez, Vento, Visclosky, Volkmr, Walsh, Wamp, Ward, Waters, Watt (NC), Watts (OK), Waxman, Weldon (FL), Weldon (PA), Weller, Whitfield, Wicker, Williams, Wilson, Wise, Wolf, Woolsey, Wynn, Young (FL), Baker (CA), Baker (LA), Barr, Barrett (NE), Bartlett, Bateman, Beilenson, Bereuter, Berman, Bonilla, Bunning, Burton, Chenoweth, Chrysler, Combust, DeLay, Dicks, Doolittle, Edwards, Funderburk, Gekas, Geren, Gilman, Hansen, Hastings (WA), Hayworth, Hostettler, Houghton, Hunter, Hyde, Johnson (CT), Johnson, Sam, Jones, King, Knollenberg, Kolbe, Latham, Laughlin, Livingston

Table listing names of representatives: Levin, Lewis (CA), Lewis (GA), Lewis (KY), Lightfoot, Linder, Lipinski, LoBiondo, Lofgren, Longley, Lowey, Lucas, Luther, Maloney, Manton, Manzullo, Markey, Martinez, Martini, Mascara, Matsui, McCarthy, McCollum, McDade, McDermott, McHale, McInnis, McIntosh, McKeon, McKinney, McNulty, Meehan, Meek, Menendez, Metcalf, Meyers, Millender, McDonald, Miller (CA), Miller (FL), Minge, Mink, Moakley, Montgomery, Moorhead, Moran, Morella, Myers, Myrick, Nadler, Neal, Nethercutt, Neumann, Ney, Norwood, Nussle, Oberstar, Obey, Olver, Ortiz, Orton, Owens, Oxley, Pallone, Parker, Pastor, Payne (NJ), Payne (VA), Pelosi, Peterson (MN), Petri, Pombo, Pomeroy, Porter, Portman, Poshard, Quillen, Quinn, Radanovich, Rahall, Ramstad, Rangel, Reed, Regula, Richardson, Riggs, Rivers, Roberts, Roemer, Rohrabacher, Ros-Lehtinen, Rose, Roth, Roukema, Roybal-Allard, Royce, Rush, Sabo, Sanders, Sanford, Sawyer, Schaefer, Schiff, Schroeder, Schumer, Scott, Seastrand, Sensenbrenner, Shaw, Shays, Shuster, Sisisky, Skaggs, Skeean, Slaughter, Smith (MI), Smith (NJ), Smith (TX), Smith (WA), Solomon, Souder, Spratt, Stark, Stearns, Stenholm, Stockman, Stokes, Studts, Stupak, Talent, Tanner, Tate, Tauzin, Taylor (MS), Tejeda, Thomas, Thompson, Thornton, Thurman, Tiahrt, Torres, Torricelli, Towns, Traficant, Upton, Velazquez, Vento, Visclosky, Volkmr, Walsh, Wamp, Ward, Waters, Watt (NC), Watts (OK), Waxman, Weldon (FL), Weldon (PA), Weller, Whitfield, Wicker, Williams, Wilson, Wise, Wolf, Woolsey, Wynn, Young (FL), Baker (CA), Baker (LA), Barr, Barrett (NE), Bartlett, Bateman, Beilenson, Bereuter, Berman, Bonilla, Bunning, Burton, Chenoweth, Chrysler, Combust, DeLay, Dicks, Doolittle, Edwards, Funderburk, Gekas, Geren, Gilman, Hansen, Hastings (WA), Hayworth, Hostettler, Houghton, Hunter, Hyde, Johnson (CT), Johnson, Sam, Jones, King, Knollenberg, Kolbe, Latham, Laughlin, Livingston

NOES—62