

8157. A letter from the Administrator, Federal Aviation Administration, transmitting a report on the minimum standards for pilot qualifications and of pay for training, pursuant to 49 U.S.C. 44935 nt.; to the Committee on Transportation and Infrastructure.

8158. A letter from the Secretary of Transportation, transmitting the Department's biennial report entitled "1997 Status of the Nation's Surface Transportation System: Condition and Performance Report," pursuant to 49 U.S.C. 308(e)(1); to the Committee on Transportation and Infrastructure.

8159. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Guidance Document (Memorandum) For Award Of Grants Authorized By This Agency's FY 1998 Appropriations Act—received March 12, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

8160. A letter from the Secretary of Transportation, transmitting a report entitled "The Impact of Increased Speed Limits in the Post-NMSL Era," pursuant to Public Law 104-59; to the Committee on Transportation and Infrastructure.

8161. A letter from the Chief Counsel, Bureau of the Public Debt, Department of the Treasury, transmitting the Department's final rule—Regulations Governing CUBES (Coupons Under Book-Entry Safekeeping) [31 CFR Part 358] received March 6, 1998, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

8162. A letter from the Secretary of the Navy, transmitting a report entitled "U.S. Navy Submarine Solid Waste Management Plan for MARPOL Annex V Special Areas," pursuant to Public Law 105-85; jointly to the Committees on National Security and Transportation and Infrastructure.

8163. A letter from the Secretary of Agriculture, transmitting a draft of proposed legislation to amend the National School Lunch Act, and the Child Nutrition Act of 1966 to provide children with increased access to food and nutrition assistance, to simplify program operations and improve program management, to extend certain authorities contained in such Acts through fiscal year 2002, and for other purposes; jointly to the Committees on Education and the Workforce and Government Reform and Oversight.

8164. A letter from the Director, Defense Security Agency, transmitting a report on the delivery of defense articles for Cambodia to support efforts to locate and repatriate members of the United States Armed Forces and civilians employed directly or indirectly by the USG who remain unaccounted for from the Vietnam War, pursuant to Public Law 104-107, section 540(c) (110 Stat. 736); jointly to the Committees on International Relations and Appropriations.

8165. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a report regarding allocations of all Economic Support Funds, including those allocated for the Middle East, pursuant to Public Law 105-118; jointly to the Committees on International Relations and Appropriations.

8166. A letter from the Administrator, Federal Aviation Administration, transmitting a report on the independent assessment of the acquisition management system, pursuant to 49 U.S.C. 40110 nt.; jointly to the Committees on Transportation and Infrastructure and Appropriations.

8167. A letter from the Secretary of Health and Human Services, transmitting a report entitled "Development of Resource-Based Practice Expense Relative Value Units," pursuant to Public Law 105-33; jointly to the Committees on Ways and Means and Commerce.

8168. A letter from the Commissioner, Social Security Administration, transmitting a draft of proposed legislation to amend the Social Security Act and the Balanced Budget and Emergency Deficit Control Act of 1985 and a related law to make various changes in support of the President's Fiscal Year 1999 Budget respecting the Social Security Administration; jointly to the Committees on Ways and Means and the Budget.

8169. A letter from the Administrator, National Aeronautics and Space Administration, transmitting a draft of proposed legislation to authorize appropriations to the National Aeronautics and Space Administration for human space flight, science, aeronautics, and technology, mission support, and Inspector General, and for other purposes, pursuant to 31 U.S.C. 1110; jointly to the Committees on Science, Government Reform and Oversight, and the Judiciary.

8170. A letter from the General Counsel, Department of Defense, transmitting a draft of proposed legislation to authorize appropriations for fiscal year 1999 for military activities of the Department of Defense, to prescribe military personnel strengths for fiscal year 1999, and for other purposes, pursuant to 31 U.S.C. 1110; jointly to the Committees on National Security, Government Reform and Oversight, Education and the Workforce, the Judiciary, Ways and Means, Transportation and Infrastructure, and Intelligence (Permanent Select).

¶23.4 MESSAGES FROM THE PRESIDENT

Sundry messages in writing from the President of the United States were communicated to the House by Mr. Edwin Thomas, one of his secretaries.

¶23.5 MESSAGE FROM THE PRESIDENT— NATIONAL EMERGENCY WITH RESPECT TO ANGOLA

The SPEAKER pro tempore, Mr. NETHERCUTT, laid before the House a message from the President, which was read as follows:

To the Congress of the United States:

I hereby report to the Congress on the developments since my last report of September 24, 1997, concerning the national emergency with respect to Angola that was declared in Executive Order 12865 of September 26, 1993. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c).

On September 26, 1993, I declared a national emergency with respect to the National Union for the Total Independence of Angola ("UNITA"), invoking the authority, *inter alia*, of the International Emergency Economic Powers Act (50 U.S.C. 1701 *et seq.*) and the United Nations Participation Act of 1945 (22 U.S.C. 287c). Consistent with United Nations Security Council Resolution ("UNSCR") 864, dated September 15, 1993, the order prohibited the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and petroleum and petroleum products to the territory of Angola other than through designated points of entry. The order also prohib-

ited such sale or supply to UNITA. United States persons are prohibited from activities that promote or are calculated to promote such sales or supplies, or from attempted violations, or from evasion or avoidance or transactions that have the purpose of evasion or avoidance, of the stated prohibitions. The order authorized the Secretary of the Treasury, in consultation with the Secretary of State, to take such actions, including the promulgation of rules and regulations, as might be necessary to carry out the purposes of the order.

1. On December 10, 1993, the Department of the Treasury's Office of Foreign Assets Control (OFAC) issued the UNITA (Angola) Sanctions Regulations (the "Regulations") (58 Fed. Reg. 64904) to implement the imposition of sanctions against UNITA. The Regulations prohibit the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and petroleum and petroleum products to UNITA or to the territory of Angola other than through designated points. United States persons are also prohibited from activities that promote or are calculated to promote such sales or supplies to UNITA or Angola, or from any transaction by any United States persons that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions set forth in the Executive order. Also prohibited are transactions by United States persons, or involving the use of U.S.-registered vessels or aircraft, relating to transportation to Angola or UNITA of goods the exportation of which is prohibited.

The Government of Angola has designated the following points of entry as points in Angola to which the articles otherwise prohibited by the Regulations may be shipped: *Airports:* Luanda and Katumbela, Benguela Province; *Ports:* Luanda and Lobito, Benguela Province; and Namibe, Namibe Province; and *Entry Points:* Malongo, Cabinda Province. Although no specific license is required by the Department of the Treasury for shipments to these designated points of entry (unless the item is destined for UNITA), any such exports remain subject to the licensing requirements of the Departments of State and/or Commerce.

2. On August 28, 1997, the United Nations Security Council adopted UNSCR 1127, expressing its grave concern at the serious difficulties in the peace process, demanding that the Government of Angola and in particular UNITA comply fully and completely with those obligations, and imposing additional sanctions against UNITA. Subsequently, the Security Council adopted UNSCR 1130 postponing the effective date of measures specified by UNSCR 1127 until 12:01 a.m., eastern standard time, October 30, 1997, at which time they went into effect.

On December 12, 1997, I issued Executive Order 13069 to implement in the United States the provisions of UNSCRs 1127 and 1130 (62 Fed. Reg. 65989, December 16, 1997). Executive Order 13069 prohibits (a) the sale, supply, or making available in any form, by United States persons or from the United States or using U.S.-registered vessels or aircraft, of any aircraft or aircraft components, regardless of origin; (i) to UNITA; (ii) to the territory of Angola other than through a specified point of entry; (b) the insurance, engineering, or servicing by United States persons or from the United States of any aircraft owned or controlled by UNITA; (c) the granting of permission to any aircraft to take off from, land in, or overfly the United States if the aircraft, as part of the same flight or as a continuation of that flight, is destined to land in or has taken off from a place in the territory of Angola other than a specified point of entry; (d) the provision or making available by United States persons or from the United States of engineering and maintenance servicing, the certification of airworthiness, the payment of new claims against existing insurance contracts, or the provision, renewal, or making available of direct insurance with respect to (i) any aircraft registered in Angola other than those specified by the Secretary of the Treasury, in consultation with the Secretary of State, and other appropriate agencies; (ii) any aircraft that entered the territory of Angola other than through a specified point of entry; (e) any transaction by any United States person or within the United States that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions set forth in this order. Specific licenses may be issued on a case-by-case basis authorizing, as appropriate, medical emergency flights or flights of aircraft carrying food, medicine, or supplies for essential humanitarian needs. Executive Order 13069 became effective at 12:01 a.m., eastern standard time, December 15, 1997.

There have been no amendments to the Regulations since my report of September 24, 1997.

3. On December 31, 1997, OFAC issued an order to the Center for Democracy in Angola ("CEDA" or "CDA") to immediately close its offices in the United States as required by Executive Order 13069. The CEDA responded that it had closed its only U.S. office, located in Washington, D.C., in compliance with Executive Order 13069.

The OFAC has worked closely with the U.S. financial and exporting communities to assure a heightened awareness of the sanctions against UNITA—through the dissemination of publications, seminars, and a variety of media, including via the Internet, Fax-on-Demand, special fliers, and computer bulletin board information initiated by OFAC and posted through the U.S. Department of Commerce and the U.S. Government Printing Office. There

have been no license applications under the program since my last report.

4. The expenses incurred by the Federal Government in the 6-month period from September 26, 1997, through March 25, 1998, that are directly attributable to the exercise of powers and authorities conferred by the declaration of a national emergency with respect to UNITA are about \$80,000, most of which represent wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the U.S. Customs Service, the Office of the Under Secretary for Enforcement, and the Office of the General Counsel) and the Department of State (particularly the Office of Southern African Affairs).

I will continue to report periodically to the Congress on significant developments, pursuant to 50 U.S.C. 1703(c).

WILLIAM J. CLINTON.

THE WHITE HOUSE, *March 23, 1998.*

By unanimous consent, the message was referred to the Committee on International Relations and ordered to be printed (H. Doc. 105-233).

¶23.6 MESSAGE FROM THE PRESIDENT—
NATIONAL ENDOWMENT FOR
DEMOCRACY

The SPEAKER pro tempore, Mr. NETHERCUTT, laid before the House a message from the President, which was read as follows:

To the Congress of the United States:

As required by the provisions of section 504(h) of Public Law 98-164, as amended (22 U.S.C. 4413(i)), I transmit herewith the 14th Annual Report of the National Endowment for Democracy, which covers fiscal year 1997.

WILLIAM J. CLINTON.

THE WHITE HOUSE, *March 23, 1998.*

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on International Relations.

And then,

¶23.7 ADJOURNMENT

The SPEAKER pro tempore, Mr. NETHERCUTT, by unanimous consent, and pursuant to the special order agreed to on Thursday, March 19, 1998, at 2 o'clock and 8 minutes p.m., declared the House adjourned until 12:30 p.m. on Tuesday, March 24, 1998.

¶23.8 REPORTS OF COMMITTEES ON
PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

[The following action occurred on March 20, 1998]

Mr. SHUSTER: Committee on Transportation and Infrastructure. H.R. 2843. A bill to direct the Administrator of the Federal Aviation Administration to reevaluate the equipment in medical kits carried on, and to make a decision regarding requiring automatic external defibrillators to be carried on, aircraft operated by air carriers, and for other purposes; with an amendment (Rept.

No. 105-456). Referred to the Committee of the Whole House on the State of the Union.

[Submitted March 23, 1998]

Mr. THOMAS: Committee on House Oversight. H.R. 3485. A bill to amend the Federal Election Campaign Act of 1971 to reform the financing of campaigns for election for Federal office, and for other purposes; with an amendment (Rept. No. 105-457 Pt. 1).

¶23.9 TIME LIMITATION OF REFERRED
BILL

Pursuant to clause 5 of rule X the following action was taken by the Speaker:

H.R. 3485. Referral to the Committees on the Judiciary and Ways and Means extended for a period ending not later than March 23, 1998.

¶23.10 REPORT BILL SEQUENTIALLY
REFERRED

Pursuant to clause 5 of rule X the following action was taken by the Speaker:

[Omitted from the Record of March 23, 1998]

H.R. 3485. Referred to the Committees on the Judiciary and Ways and Means for a period ending not later than March 23, 1998, for consideration of such provisions of the bill and amendment reported from the Committee on House Oversight as fall within the jurisdiction of those committees pursuant to clause 1 (j) and (s), rule X

¶23.11 DISCHARGE OF COMMITTEES

Pursuant to clause 5 of rule X the Committees on the Judiciary and Ways and Means discharged from further consideration. H.R. 3485 referred to the Committee of the Whole House on the State of the Union, and ordered to be printed.

¶23.12 PUBLIC BILLS AND RESOLUTIONS

Under clause 5 of rule X and clause 4 of rule XXII, public bills and resolutions were introduced and severally referred, as follows:

By Mr. COBLE:

H.R. 3528. A bill to amend title 28, United States Code, with respect to the use of alternative dispute resolution processes in United States district courts, and for other purposes; to the Committee on the Judiciary.

By Mr. CHABOT:

H.R. 3529. A bill to establish a national policy against State and local interference with interstate commerce on the Internet or online services, and to excise congressional jurisdiction over interstate commerce by establishing a moratorium on the imposition of exactions that would interfere with the free flow of commerce via the Internet, and for other purposes; to the Committee on the Judiciary, and in addition to the Committees on Rules, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

¶23.13 MEMORIALS

Under clause 4 of rule XXII, memorials were presented and referred as follows:

257. The SPEAKER presented a memorial of the State Senate of Michigan, relative to Senate Resolution Number 141 memorializing March 1998 as Parenting Awareness Month; to the Committee on Education and the Workforce.

258. Also, a memorial of the House of Representatives of the State of New Hampshire,