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5 **UNITED STATES DISTRICT COURT**

6 EASTERN DISTRICT OF CALIFORNIA

7
8 JANETTA SCONIERS,

CASE NO. 1:11-cv-00113-LJO-SMS

9 Plaintiff,

FINDINGS AND RECOMMENDATIONS
RECOMMENDING THAT COMPLAINT
BE DISMISSED FOR FAILURE
TO COMPLY WITH COURT RULES

10 v.

11 FRESNO COUNTY SUPERIOR COURT,
12 et al.,

13 Defendants.

(Doc. 51)

14
15 On October 21, 2011, the Court entered an order, returnable on November 16, 2011,
16 requiring Plaintiff to show cause why the complaint in this matter should not be dismissed for
17 failure to comply with F.R.Civ.P. 8 and 11, and sanctions imposed. Neither Plaintiff nor her
18 counsel having appeared, and having reviewed the record and applicable law, the undersigned
19 recommends that the complaint be dismissed.

20 **I. Procedural and Factual Background**

21 On January 20, 2011, Plaintiff Janetta Sconiers, ostensibly by her attorney, Ralston
22 Courtney, filed a 569-page complaint alleging 128 causes of action against approximately 73
23 named defendants and 50 John Doe defendants. She paid the filing fee. In addition to its
24 excessive length and verbosity, the complaint appeared to name as defendants numerous
25 individuals absolutely exempt from federal court process and to raise numerous previously
26 adjudicated claims. On January 24, 2011, this Court struck Plaintiff's complaint for the failure of
27 Plaintiff's counsel to sign the complaint, noting:

28 Should Plaintiff and Attorney Courtney elect to sign and re-file the complaint at a
later date, they are directed to review carefully the representations that an attorney

1 or unrepresented plaintiff make to the Court by signing a complaint (F.R.Civ.P.
2 11(b)) and the potential sanctions for misrepresentations to the Court (F.R.Civ.P.
3 11(c)). Plaintiff and Attorney Courtney may also wish to review and carefully
4 consider F.R.Civ.P. 8(a), which requires that a complaint include short and plain
5 statements setting forth the grounds for the Court's jurisdiction and short and
6 plain statements of the claim showing that the Plaintiff is entitled to relief. "Each
7 allegation must be simple, concise, and direct." F.R.Civ.P. 8(d)(1).

8 Doc. 5.

9 On March 4, 2011, the Court ordered Plaintiff to show cause why the case should not be
10 dismissed for failure to prosecute. In response, on March 10, 2011, Plaintiff filed the same
11 complaint, purportedly signed by counsel. Plaintiff added a verification:

12 I, Janetta Sconiers, am the PLAINTIFF in this proceeding. I have read the
13 foregoing complaint and know its contents. The facts stated herein are true and
14 are within my personal knowledge.

15 I declare under penalty of perjury under the laws of the State of California that the
16 foregoing is true and correct and that this Verification was executed on MARCH
17 7, 2011 at Fresno, California.

18 /s/ JANETTA SCONIERS
19 JANETTA SCONIERS, DECLARANT

20 On the same date, Plaintiff filed a motion to disqualify Hon. Lawrence J. O'Neill, Hon.
21 Anthony W. Ishii, and Hon. Oliver W. Wanger from hearing the complaint. Plaintiff charged the
22 judges with defamation, failure to comply with their statutory duties, breach of fiduciary duty,
23 and RICO violations, and demanded various damages and equitable relief; a motion to disqualify
24 all judges of the Eastern District of California from hearing the complaints in which she charged
25 the judges with defamation, failure to comply with their statutory duties, breach of fiduciary duty,
26 and RICO violations, and demanded various damages and equitable relief; and a motion
27 demanding the immediate issuance of summonses in this action. On March 11, 2011, Plaintiff
28 filed a motion to continue the order to show cause pending issuance of summonses.

On March 14, 2011, the Magistrate Judge denied Plaintiff's motion for a continuance and
entered an order to show cause why the case should not be dismissed and sanctions imposed for
failure to comply with Rules 8 and 11. The order was returnable March 30, 2011. On March 21,
2011, Plaintiff appealed the Court's order to the U.S. Court of Appeals for the Ninth Circuit and
moved to stay the District Court's action pending the outcome of her appeal. Plaintiff again

1 moved for a stay of March 22, 2011. On March 25, 2011, Plaintiff filed a notice of interlocutory
2 appeal, motion to proceed *in forma pauperis*, and a motion to stay the District Court proceedings
3 pending the outcome of her appeal. On March 28, 2011, the Court stayed proceedings pending
4 appeal.

5 On June 1, 2011, after the Ninth Circuit dismissed the appeal for Plaintiff's failure to
6 respond to a court order, this Court again issued an order to show cause, returnable July 29, 2011.
7 In response, on July 4, 2011, Plaintiff filed two "motions for more definite statement," a motion
8 demanding issuance of summonses, and a motion to disqualify all district judges and magistrate
9 judges in the Eastern District. On July 21, 2011, Plaintiff moved for a preliminary injunction to
10 stay the hearing of the order to show cause. On July 25, 2011, Plaintiff again filed an
11 interlocutory appeal to the Ninth Circuit and a motion to stay district court proceedings pending
12 the outcome of her appeal. On July 26, 2011, the Magistrate Judge entered an order staying
13 district court proceedings. On July 27, 2011, the District Judge entered an order denying
14 Plaintiff's request to appeal *in forma pauperis*. On October 17, 2011, the Ninth Circuit
15 dismissed the appeal for lack of jurisdiction.

16 On October 20, 2011, the Magistrate Judge lifted the stay and entered an order denying
17 Plaintiff's motion for a preliminary injunction barring the July 29, 2011 hearing as moot. The
18 next day, Plaintiff filed "objections to the Magistrate Judge's findings and recommendations,"
19 which challenged the Magistrate Judge's orders of March 14 (Order Denying Plaintiff's Motion
20 for Continuance of Order to Show Cause Why Complaint Should Not Be Dismissed for Failure
21 to Prosecute) (Doc. 13); March 28 (Order Granting Plaintiff's Motion For Stay Pending Appeal)
22 (Doc. 26); July 26 (Order Granting Plaintiff's Motion For Stay Pending Appeal) (Doc. 39); and
23 October 20, 2011 (Order Lifting Stay Following Dismissal by United States Court of Appeals)
24 (Doc. 46) and (Order Denying Plaintiff's Motion for Preliminary Injunction as Moot) (Doc. 47).
25 In an October 21, 2011 order denying the motion, which he characterized as a motion for
26 reconsideration, the District Judge observed that Plaintiff's reason for focusing on these
27 particular motions had no apparent purpose other than to challenge the authority of the Court. He
28 noted that two of the motions granted a stay requested by Plaintiff herself; one lifted a stay when

1 the appeal that formed the basis for the stay was dismissed. Two were “housekeeping motions”:
2 one addressing Plaintiff’s failure to amend her complaint within a reasonable period of time after
3 the Court struck the original complaint, and one clearing motions for preliminary injunctions that
4 had become moot during the pendency of Plaintiff’s second interlocutory appeal.

5 In her October 21, 2011 order denying Plaintiff’s “motions for a more definite statement,”
6 the Magistrate Judge also recognized Plaintiff’s compulsion to repeatedly defy the Court’s
7 authority, noting that the two inappropriately named motions challenged the Court’s authority to
8 require Plaintiff’s pleadings to conform to Rules 8 and 11. Also on October 21, 2011, the
9 Magistrate Judge again entered an order to show cause, returnable November 16, 2011.

10 On October 27, 2011, Plaintiff twice filed a motion for reconsideration of her objections
11 to the “magistrate judge’s findings and recommendations that is disguised as an order dated
12 October 21, 2011.”¹ The District Judge struck both motions on October 28, 2011, characterizing
13 them as frivolous, abusing judicial process, lacking good faith, and intended to vex defendants
14 and the Court. The Judge warned Plaintiff that he would strike any additional filings made
15 before the November 16, 2011 hearing on the order to show cause. On October 31, 2011,
16 Plaintiff again appealed to the Ninth Circuit and filed in this Court a motion creatively entitled
17 “Motion Notice of Amended Docketing Statement.” The District Judge struck the motion notice
18 on November 1, 2011.

19 On November 14, 2011, Plaintiff filed a notice in which she attempted to substitute
20 herself as attorney in lieu of Courtney. The Court recharacterized the motion as the appropriate
21 motion to withdraw as attorney and scheduled a hearing date in January 2012.

22 On November 15, 2011, the Ninth Circuit denied Plaintiff’s “motion for reconsideration,”
23 adding, “No further filings shall be accepted in this closed case.” Doc. 65.

24 Neither Plaintiff nor Courtney appeared at the hearing on the order to show cause
25 convened on November 16, 2011.

26
27 ¹ Plaintiff’s second filing indicates that is intended to be the “courtesy copy” of her motion for the District
28 Judge. Plaintiff apparently did not understand that the “courtesy paper copy,” defined in Local R. 101, is a *paper*
copy of any electronically filed document that exceeds twenty-five pages. The rule provides that the litigant will
physically deliver the courtesy paper copy to the Clerk’s office for delivery to chambers.

1 **II. Plaintiff's Prior Litigation**

2 Plaintiff has filed civil rights claims in this court since at least 1989.² *See Sconiers v.*
3 *U.S. Postal Service* (1:89-cv-00796-OWW). She has also frequently filed lawsuits in California
4 state court.

5 On January 4, 2000, the Fresno County Superior Court declared Plaintiff a vexatious
6 litigant in *Sconiers v. Fresno Unified School Dist.* (Fresno County Superior Court, No. 6433106).
7 *See Administrative Office of the Courts, Vexatious Litigants List*, www.courts.ca.gov/12272.htm
8 (November 1, 2011). *See also Sconiers v. Fresno Unified School District*, 2002 WL 31723098
9 (Cal.App., 5th App. Dist., December 5, 2002) (No. F038261). The vexatious litigant
10 classification included a prefiling order. *Sconiers v. McGlothin*, 2006 WL 2130118 at *5
11 (Cal.App., 5th Dist. August 1, 2006) (No.F047446). Plaintiff continues to be classified as a
12 vexatious litigant in California Courts. *Vexatious Litigants List*.

13 Beginning in or about 2006, as Plaintiff exhausted the state appeals in *Fresno Unified*
14 *School District* and *McGlothin*, the frequency and complexity of her federal civil rights claims
15 increased. Proceeding *pro se*, Plaintiff began repeatedly advancing the same claims against the
16 same defendants. The complaint at issue in this case incorporates defendants and claims
17 previously set forth in seven prior federal cases. Awareness of Plaintiff's prior litigation is
18 essential to understanding the frivolity and malice embodied in the complaint that is the subject
19 of these findings and recommendations.

20 **A. The Probate Cases**

21 1. ***Sconiers v. Whitmore, et al. (1:08-cv-01288-LJO-SMS)***
22 ***("Whitmore I")***

23 In *Whitmore I*, Plaintiff alleged constitutional violations in state probate court's
24 administration of the contested distribution of the estate of Plaintiff's mother, Rosie Sconiers.
25 She also alleged claims pursuant to the Americans With Disabilities Act, the Rehabilitation Act,
26 the Fair Housing Act, and numerous pendant state claims.

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28 ² In her dealings with the Court, Plaintiff has used the names Janet Lee Sconiers, Janetta Sconiers, Janetta L. Sconiers, and J. Lee Sconiers.

1 On December 1, 2008, the Magistrate Judge filed findings and recommendations
2 recommending that certain claims be dismissed without right to amend, certain claims be
3 dismissed with right to amend, and certain claims be permitted to be restated in an amended
4 complaint. Within the period for objections to the findings and recommendations, Plaintiff filed
5 objections, numerous other motions, and an amended complaint that did not comply with the
6 Magistrate Judge's recommendations.

7 On February 5, 2009, the District Judge adopted the findings and recommendations,
8 denied Plaintiff's motion to amend, and struck the amended complaint that Plaintiff filed during
9 the objections period. His order provided that, within 30 days, Plaintiff could file an amended
10 complaint in accordance with the provisions of the findings and recommendations. The order
11 reminded Plaintiff that, as a *pro se* litigant, her pleadings would remain subject to screening.

12 Instead of amending the complaint, Plaintiff appealed to the Ninth Circuit. On March 19,
13 2009, in light of Plaintiff's failure to amend her complaint in accordance with the February 5,
14 2009 order, the Magistrate Judge filed findings and recommendations recommending that the
15 case be dismissed for failure to follow a court order. Plaintiff filed objections and lodged another
16 amended complaint on April 14, 2009.

17 The District Judge adopted the findings and recommendations, dismissing the action
18 without leave to amend on April 16, 2009. On April 17, 2009, he *sua sponte* filed an addendum
19 emphasizing the Court's interests in promoting judicial economy and in managing its docket.

20 Plaintiff again appealed to the Ninth Circuit on May 15, 2009. The Ninth Circuit
21 summarily affirmed the District Court decision on January 21, 2010.

22 **2. *Sconiers v. Whitmore, et al.* (1:09-cv-02168-OWW-SKO)**
23 **(*"Whitmore II"*)**

24 While the appeal of *Whitmore I* was still pending, Plaintiff filed a new complaint which
25 again alleged constitutional violations in state probate court's administration of the contested
26 distribution of her mother's estate. For the first time, Plaintiff paid the filing fee, later arguing
27 that the Court erred in screening her complaint since she was not proceeding *in forma pauperis*.
28 On April 21, 2010, this Court dismissed the claims with prejudice for lack of jurisdiction.

1 Plaintiff appealed to the Ninth Circuit. The Ninth Circuit dismissed the appeal after
2 Plaintiff failed to perfect it in accordance with Federal Rules of Appellate Procedure.

3 Noting that Plaintiff had appealed the state court decision to state appellate court, which
4 had remanded to the probate court, this Court again declined to interfere in an ongoing state court
5 proceeding, citing *Younger v. Harris*, 401 U.S. 37, 49-53 (1971). The Court noted that
6 settlement and distribution of decedents' estates are peculiarly matters of state law and that
7 Plaintiff's constitutional claims were more appropriately addressed in the context of the state
8 proceedings. *See Harris v. Zion Savings Bank & Trust Co.*, 317 U.S. 447, 450 (1943); *United*
9 *States v. Security-First Nat'l Bank of Los Angeles*, 130 F. Supp. 521, 524 (S.D. Cal. 1955).
10 Finally, the Court again noted that appellate jurisdiction of state court judgments rests with the
11 U.S. Supreme Court, not the federal district court.

12 **3. *Sconiers v. Smith, et al.* (1:10-cv-01130-AWI-SMS)**

13 For the third time, Plaintiff alleged constitutional violations in state probate court's
14 administration of the contested distribution of her mother's estate. Plaintiff again paid the filing
15 fee, maintaining that the Court could not screen her complaint if she was not proceeding *in forma*
16 *pauperis*. On August 23, 2010, this Court dismissed the claims with prejudice for lack of
17 jurisdiction.

18 Noting that Plaintiff had appealed the state court decision to state appellate court, which
19 had remanded to the probate court, this Court again declined to interfere in an ongoing state court
20 proceeding, citing *Younger*, 401 U.S. at 49-53. The Court reiterated that settlement and
21 distribution of decedents' estates are peculiarly matters of state law and that Plaintiff's
22 constitutional claims were more appropriately addressed in the context of the state proceedings.
23 *See Harris*, 317 U.S. at 450; *Security-First Nat'l Bank of Los Angeles*, 130 F. Supp. at 524.
24 Finally, the Court noted that appellate jurisdiction of state court judgments rest with the U.S.
25 Supreme Court, not the federal district court.

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1 **B. The Workers' Compensation Case: *Sconiers v. Schwarzenegger, et al.***
2 **(1:08-cv-01289-OWW-DLB)**

3 Plaintiff alleged "at least 24" claims arising from a workers' compensation action,
4 including civil rights claims arising under 42 U.S.C. § 1983, conspiracy under 42 U.S.C. § 1985,
5 the Americans With Disabilities Act, the Rehabilitation Act, the California constitution, and state
6 law. Although the Magistrate Judge included a detailed discussion of each of Plaintiff's claims
7 in his findings and recommendations, he recommended abstention under *Younger*. On December
8 4, 2008, the District Judge adopted the findings and recommendations in full and dismissed the
9 complaint without leave to amend.

10 **3. The In-Home Care Cases**

11 **a. *Sconiers v. California Dept. of Social Services, et al.* (1:06-cv-**
12 **01260-AWI-LJO) ("CDSS I")**

13 Plaintiff filed a 236-page complaint alleging Section 1983 claims against various
14 defendants in connection with a fraud investigation of Plaintiff. In a screening order filed
15 September 27, 2006, the Magistrate Judge dismissed Plaintiff's complaint with leave to amend,
16 describing it as "legally frivolous." On February 15, 2007, the District Judge dismissed the
17 complaint without prejudice for the deficiencies within the original complaint and for failure to
18 comply with a court order.

19 **b. *Sconiers v. California Dept. of Social Services, et al.* (1:07-cv-**
20 **00972-AWI-DLB) ("CDSS II")**

21 Plaintiff alleged numerous constitutional and statutory violations arising from the
22 California Department of Social Services' upholding Fresno County's decision to discontinue in
23 home support services to Plaintiff. In findings and recommendations filed September 7, 2007, the
24 Magistrate Judge addressed certain procedural anomalies and performed an initial screening of the
25 complaint. On February 19, 2008, the District Judge filed an order adopting the findings and
26 recommendations, which dismissed a HIPAA claim and certain defendants. Among the
27 defendants dismissed without prejudice on February 19, 2008, the following are again named in
28 the instant suit: Pao Vang, Jose Plasencia, Timoteo Gomez, Joyce Howell, Elizabeth Parker,
Gregory Martin, and the California Department of Social Services.

1 Ultimately, on April 3, 2009, the Court dismissed the entire complaint with prejudice for
2 Plaintiff's failure to obey court orders. Of the defendants dismissed with prejudice, the following
3 are again named in the instant complaint: Fresno County In-Home Supportive Services,³ Julie
4 Hornbeck, Nellie Go, Valley Family Medical Center, Fresno Community Hospital, and Sandra
5 Shewry.

6 Plaintiff appealed to the Ninth Circuit, which dismissed for failure to respond to the
7 court's order.

8 **4. The Eviction Case: *McGlothin, et al. v. Santos, et al.* (1:08-cv-01290-
LJO-GSA)**

9 In a "rambling and difficult to understand" complaint, Plaintiff, her daughter Tiyeondrea
10 McGlothin, and McGlothin's three children⁴ alleged 60 causes of action arising from McGlothin's
11 eviction from low-income housing. Apparently, Plaintiff's residing in the apartment was one of
12 numerous lease violations cited as reasons for the eviction action. On December 8, 2008,
13 describing the complaint as "legally frivolous," the Magistrate Judge recommended that the
14 complaint be dismissed without leave to amend. He noted that, if the summary dispossession action
15 was still pending in state court, *Younger* precluded jurisdiction, and if final judgment had been
16 issued, jurisdiction was precluded by the *Rooker-Feldman* Doctrine. *See District of Columbia*
17 *Court of Appeals v. Feldman*, 460 U.S. 462 (1983); *Rooker v. Fidelity Trust Co.*, 263 U.S. 413
18 (1923). After an extensive discussion of McGlothin's and Plaintiff's claims, the Magistrate Judge
19 opined that the complaint, considered in light of Plaintiff's litigation history, suggested that
20 Plaintiff did not proceed in good faith but with malice and an intent to vex the administrative
21 defendants who had ruled against her challenge to the eviction.

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26 ³ In *CDSS II*, the Magistrate Judge treated Fresno County In Home Services as a county agency. The
27 current complaint alleges that it is a state agency. For purposes of this analysis, the Court follows Plaintiff's
allegation and treats it as a state entity.

28 ⁴ The Magistrate Judge determined that the three children were not properly named plaintiffs since
McGlothin was not an attorney and could not name herself as their *guardian ad litem*.

1 The District Judge adopted the recommendations on February 26, 2009, including the
2 Magistrate Judge's recommended conclusion that the Court lacked jurisdiction over the
3 defendants. He added:

4 Finally, the court has concerns regarding the veracity of the declaration of Ralston
5 L. Courtney dated August 15, 2008 submitted by both Plaintiffs in support of their
6 request for a temporary restraining order. (Doc. 14) While this document has not
7 served as the basis of this Court's decision, Plaintiffs are advised that filing
8 fraudulent or false documents with the court is a serious offense that can result in
9 civil and/or criminal penalties.

10 Doc. 18 at 3.

11 **II. Rule 8**

12 **Claim for Relief.** A pleading that states a claim for relief must contain:

- 13 1. a short and plain statement of the grounds for the court's jurisdiction, unless
14 the court already has jurisdiction and the claim needs no new jurisdictional
15 support;
- 16 2. a short and plain statement of the claim showing the pleader is entitled to
17 relied; and
- 18 3. a demand for the relief sought, which may include relief in the alternative or
19 different types of relief.

20 F.R.Civ.P. 8(a).

21 Because the complaint fails to comply with the requirements of Rule 8, this Court
22 recommends that the complaint be dismissed. Because the complaint restates claims finally
23 resolved in Plaintiff's prior litigation, the Court recommends that the complaint be dismissed with
24 prejudice.

25 **A. Short and Plain Statement of Claim**

26 Although the requirement of a short and plain statement of claim should be liberally
27 construed in favor of the drafter, the Court must interpret the rule so that common sense and the
28 ends of justice are not circumvented. *See Powers v. Troy Mills, Inc.*, 303 F.Supp. 1377, 1379 (D.
N.H. 1969). Rule 8 is intended "to protect defendants from undefined charges, and to keep the
federal courts free of frivolous suits." *Howard v. Koch*, 575 F.Supp. 1299, 1304 (E.D. N.Y. 1982).
Excessive verbiage and irrelevant comments "are neither simple, concise or direct." *Walter
Reade's Theatres, Inc. v. Loew's Inc.*, 20 F.R.D. 579, 582 (S.D.N.Y. 1957). Prolix and complex

1 diatribes do not constitute acceptable pleading. *Id.* Put another way, “[t]he purpose of Rule
2 8(a)(2) is to avoid verbose allegations; to notify the defendants of the claim upon which plaintiff
3 seeks recovery; to assist and not deter the disposition of the litigation on its merits; to achieve
4 brevity and clarity in pleading and to shape the issues for trial.” *Levine v. McDonald’s Corp.*, 1979
5 WL 1648 at *1 (D. Ariz. June 12, 1979) (No. Civ. 77-601 Phx. WPC). The *Levine* court noted:

6 When attorneys admitted to practice in Federal courts prepare complaints, neither
7 the Court or opposing counsel should be required to expend time and effort
8 searching through large masses of conclusory, argumentative, evidentiary and other
9 extraneous allegations in order to discover whether the essentials of claims asserted
10 can be found in such a melange. It is the duty and responsibility, especially of
11 experienced counsel, to state those essentials in short, plain, and non-redundant
12 allegations.

13 *Levine*, 1979 WL 1648 at *2, quoting *Silver v. Queen’s Hospital*, 53 F.R.D. 223, 226 (D.
14 Hawaii 1971).

15 Plaintiff is well aware that over-long complaints offend this portion of Rule 8. In *CDSS II*,
16 the Court struck her third amended complaint (820 pages) for over-length and directed her to file
17 an amended complaint no longer than 35 pages.

18 The 569-page, single-spaced complaint in this case embodies the unacceptable complex and
19 prolix complaint that Rule 8 is intended to prevent. The violation is especially egregious since the
20 complaint is composed almost entirely of vindictive argument and legal conclusions.

21 “Rule 8(a)’s simplified pleading standard applies to all civil actions, with limited
22 exceptions.” *Swierkiewicz v. Sorema N. A.*, 534 U.S. 506, 512 (2002). Pursuant to Rule 8(a), a
23 complaint must contain “a short and plain statement of the claim showing that the pleader is
24 entitled to relief . . .” Fed. R. Civ. P. 8(a). “Such a statement must simply give the defendant fair
25 notice of what the plaintiff’s claim is and the grounds upon which it rests.” *Swierkiewicz*, 534 U.S.
26 at 512. Detailed factual allegations are not required, but “[t]hreadbare recitals of the elements of
27 the cause of action, supported by mere conclusory statements, do not suffice.” *Ashcroft v. Iqbal*,
28 ___ U.S. ___, 129 S.Ct. 1937, 1949 (2009), citing *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544,
555 (2007). “Plaintiff must set forth sufficient factual matter accepted as true, to ‘state a claim that
is plausible on its face.’” *Iqbal*, 129 S.Ct. at 1949, quoting *Twombly*, 550 U.S. at 555. While
factual allegations are accepted as true, legal conclusions are not. *Iqbal*, 129 S.Ct. at 1949.

1 Although accepted as true, “[f]actual allegations must be [sufficient] to raise a right to relief
2 above the speculative level.” *Twombly*, 550 U.S. at 555 (*citations omitted*). A plaintiff must set
3 forth “the grounds of his entitlement to relief,” which “requires more than labels and conclusions,
4 and a formulaic recitation of the elements of a cause of action.” *Id.* at 555-56 (*internal quotation*
5 *marks and citations omitted*). *Twombly* and *Iqbal* “set a minimal standard which complaints must
6 meet in federal court.” *Allen v. Life Ins. Co. of N. Amer.*, 267 F.R.D. 407, 410 (N.D. Ga. 2009).
7 Despite its extraordinary length, this complaint does not meet that minimal standard.

8 Dismissal of a complaint is appropriate when it is overlong or indiscipherable or both. *See*,
9 *e.g.*, *Vicom, Inc. v. Harbridge Merchant Services, Inc.*, 20 F.3d 771, 776 (7th Cir. 1994) (observing
10 that district court should have dismissed 119-page complaint, less-than-coherent complaint);
11 *Gordon v. Green*, 602 F.2d 743, 744-45 (5th Cir. 1979) (“verbose, confusing, scandalous, and
12 repetitious pleadings” do not comply with Rule 8's requirement of “a short and plain statement”);
13 *Corcoran v. Yorty*, 347 F.2d 222, 223 (9th Cir.), *cert. denied*, 382 U.S. 966 (1965) (affirming
14 dismissal of complaint that was verbose, confused, and redundant); *Carrigan v. California State*
15 *Legislature*, 263 F.2d 560, 564 (9th Cir.), *cert. denied*, 359 U.S. 980 (1959) (affirming dismissal of
16 186-page complaint filled with extraneous material); *Silver*, 53 F.R.D at 225-27 (dismissing an
17 over-100-page complaint that was a “confusing and foggy mixture of evidentiary statements,
18 arguments and conclusory matter”); *Buckley v. Altheimer*, 2 F.R.D. 285, 286 (N.D. Ill. 1942)
19 (dismissing 260-page complaint composed of 237 paragraphs consisting primarily of run-on
20 sentences). When a complaint is “argumentative, prolix, replete with redundancy, and largely
21 irrelevant,” dismissal is appropriate even if some allegations would have been cognizable.
22 *McHenry v. Renne*, 84 F.3d 1172, 1175-78 (9th Cir. 1996). Accordingly, the complaint properly is
23 dismissed solely for violating Rule 8.

24 **B. Short and Plain Statement of Jurisdiction**

25 **1. Previously Adjudicated Claims**

26 Although the complaint includes a five-page subdivision entitled “Jurisdiction and Venue,”
27 it ignores a fatal jurisdictional flaw: The Court previously held that it lacked jurisdiction over
28 ///

1 nearly all of the defendants and claims advanced, and previously dismissed the same claims against
2 the same defendants with prejudice.

3 In this complaint, Plaintiff raises the same probate-based claims against the same
4 defendants despite the prior decisions holding that the court lacked jurisdiction in all three probate
5 cases. Relevant defendants are M. Bruce Smith; Ronald M. George; William C. Vickrey; Donald
6 S. Black; Hillary Chittick; Don Penner; W. Kent Hamlin; Deborah Kazanjian; Tamara Beard;
7 James Ardiaz; Coleman & Horowitz, LLP; Darryl Horowitz; William Coleman; Bonnie Anderson;
8 J. Stanley Teixeira; Mario Santos; Steven R. Hrdlicka; Steven R. Hrdlicka & Assoc.; Clarence
9 Whitmore, Jr.; Zachary Sconiers; Rita Sconiers Washington; Nathaniel Sconiers, Frankie Sconiers
10 Freitas; Priscilla Sconiers Dorsey; Jack Sconiers, Jr.; Phyllis Sconiers Watt; Dolores Sconiers
11 Washington; County of Fresno; Fresno County Sheriff's Department; Margaret Mimms; John
12 Capriola; Robert Buenrostro; and Stephen Wilkins. Plaintiff's claims against these defendants
13 having previously been dismissed *with prejudice*, she cannot renew those claims in this action.

14 Defendants in *Schwarzenegger* who are again named in the instant case are Richard
15 Starkesan, Joseph M. Miller, Joy L. Krikorian, Ronnie G. Caplane, Merle C. Rabine, and James C.
16 Cuneo. Similarly, because claims against the following defendants in the second in-home care
17 case were previously dismissed with prejudice, they are inappropriately included in this complaint:
18 Fresno County In-Home Supportive Services, Julie Hornbeck, Nellie Go, Valley Family Medical
19 Center, Fresno Community Hospital, and Sandra Shewry. Further, regardless of defendant, all of
20 the In-Home Care claims were dismissed with prejudice. Finally, in the eviction case, the Court
21 held that it lacked jurisdiction over Plaintiff's claims against Mario Santos, Patricia Soto, Steven
22 Hrdlicka, Law Firm of Steven Hrdlicka, Ronald George, Judicial Council of California, Fresno
23 County Superior Court, Hillary Chittick, Tamara Beard, Susan Yepiz, William C. Vickery, Don
24 Penner, and Donald S. Black, all of which Plaintiff attempts to revive in this complaint.

25 Despite the outcomes in the prior proceedings, the complaint attempts to justify
26 jurisdiction, contending that, because litigation in state court has ended, *Younger* no longer applies.
27 In challenging the state court's application of restrictions applicable to vexatious litigants, Plaintiff
28 ignores her continuing classification as a vexatious litigant in the California courts. She also fails

1 to acknowledge that, under the *Rooker-Feldman* doctrine, state court decisions may not be
2 appealed to the district court.

3 **2. Absolute Immunity**

4 Absolute immunity has been granted to the President, judges, prosecutors, witnesses,
5 officials performing quasi-judicial functions, and legislators. *Fry v. Melaragno*, 939 F.2d 832, 836
6 (9th Cir. 1991). Section 1983 did not abrogate immunities that were well-established when § 1983
7 was enacted. *Buckley v. Fitzsimmons*, 509 U.S. 259, 268 (1993). Accordingly, the following
8 defendants are absolutely immune from suit: County of Fresno District Attorney, Elizabeth Egan,
9 M. Bruce Smith, Donald S. Black, Hillary Chittick, Don Penner, W. Kent Hamlin, Deborah
10 Kazanjian, Tamara Beard, James M. Petrucelli, James Ardiarz, Edward Sarkisian, Ronald M.
11 George, William C. Vickery, Ronald G. Overholt, Mary Roberts, Chad Finke, and Mark Snauffer.⁵

12 Because a clerk of court's duties are an integral part of the judicial process, they too have
13 absolute immunity. *Mullis v. U.S. Bankruptcy Court*, 828 F.2d 1385, 1390 (9th Cir. 1987), *appeal*
14 *dismissed, cert. denied*, 486 U.S. 1040 (1988). A district court may appropriately dismiss a § 1983
15 lawsuit against court clerks who allegedly failed to respond to a plaintiff's letters and failed to file
16 various motions and appeals. *Essell v. Carter*, __ Fed.Appx. __, 2011 WL 4498844 (9th Cir.,
17 September 29, 2011) (No. 10-55819). Accordingly, the following defendants are also immune
18 from suit: Janice Cohan, Susan Yepiz, Tiffany Langford, and Anita Morris.

19 **III. Rule 11 (b)**

20 **Representations to the Court.** By presenting to the court as pleading, written
21 motion, or other paper—whether by signing, filing, submitting, or later advocating
22 it—an attorney or unrepresented party certifies that to the best of the person's
knowledge, information, and belief, formed after a inquiry reasonable under the
circumstances:

- 23 1. It is not being presented for any improper purpose, such as to harass, cause
24 unnecessary delay, or needlessly increase the cost of litigation;
- 25 2. the claims, defenses, and other legal contentions are warranted by existing
26 law or by a nonfrivolous argument for extending, modifying, or reversing
existing law or for establishing new law;

27 ///

28 ⁵ The complaint does not identify that Snauffer is a superior court judge.

- 1 3. the factual contentions have evidentiary support or, if specifically so
2 identified, will likely have evidentiary support after a reasonable opportunity
3 for further investigation or discovery; and
- 3 4. the denials of factual contentions are warranted on the evidence of, if
4 specifically so identified, are reasonably based on belief or a lack of
5 information.

5 F.R.Civ.P. 11(b).

6 “[T]he central purpose of Rule 11 is to deter baseless filings in district court and thus . . .
7 streamline the administration and procedure of the federal courts.” *Cooter & Gell v. Hartmarx*
8 *Corp.*, 496 U.S. 384, 392 (1990). *See also Federal Rules of Civil Procedure*, 97 F.R.D. 165, 190
9 (1983). The Seventh Circuit has described pleadings subject to Rule 11 sanctions as “groundless
10 or frivolous.” *LaSalle Nat’l Bank of Chicago v. County of DuPage*, 10 F.3d 1333, 1339 (7th Cir.
11 1993). When a court examines a complaint to determine the propriety of sanctions under Rule 11,
12 it must determine both (1) whether the complaint is legally or factually baseless from an objective
13 perspective, and (2) whether the attorney conducted a reasonable and competent inquiry before
14 signing it. *Holgate v. Baldwin*, 425 F.3d 671, 676 (9th Cir. 2005).

15 **A. The Complaint is Legally and Factually Baseless**

16 **1. Improper Purpose**

17 As outlined in the discussion of prior litigation above, this Court has repeatedly recognized
18 Plaintiff’s habit of maliciously initiating federal litigation to harass those who take actions against
19 her, including judges and court personnel; state agencies, officials, employees, and administrative
20 judges; individuals and entities that sought to enforce legitimate claims against her; and her own
21 family members. As she does in this case, Plaintiff brings the same claims again and again, adding
22 as defendants the judges and court personnel who fail to agree with her creative understanding of
23 constitutional rights and federal law.

24 Although this Court provides a screening process to assist *pro se* litigants in framing
25 cognizable claims when legitimate claims are apparent from their pleadings, Plaintiff has
26 demonstrated no interest in conforming this complaint, or any prior complaint, to applicable legal
27 standards. Her improper purpose is apparent in her refusal to conform her complaints to the
28 requirements of the Federal Rules of Civil Procedure, to appear and defend her pleadings at

1 hearings on the Court's orders to show cause, and to follow the orders of this Court and the Ninth
2 Circuit Court of Appeals.

3 In defining a vexatious litigant, California's law includes, among others, those attempting
4 to relitigate a claim or an issue previously determined against him or her and in favor of the same
5 defendant and those who engage in frivolous or delaying tactics during the course of litigation. *In*
6 *re Natural Gas Anti-Trust Cases I, II, III & IV*, 137 Cal.App.4th 387, 396 (2006). These categories
7 well describe Plaintiff's behavior before this Court. Plaintiff's malicious and vexatious purpose in
8 this action violates F.R.Civ.P. 11(b)(1).

9 **2. Frivolous Legal Argument**

10 This Court declines to examine in detail the more than 128 causes of action alleged in this
11 complaint. This Court has well articulated both broadly applicable legal principles and specific
12 claims in its examinations of Plaintiff's prior complaints against the same defendants. Not only are
13 the legal claims set forth in the complaint frivolous, Plaintiff was unwilling to appear to show
14 cause why the Court should not dismiss the complaint for failure to comply with the Federal Rules
15 of Civil Procedure.

16 Plaintiff's legal claims stem from her belief that the Fresno County Superior Court
17 conspired to declare her a vexatious litigant to preclude her exercise of her constitutional rights
18 through court action. Plaintiff's challenge to the state court's declaring her a vexatious litigant was
19 properly brought more than eleven years ago through her advocacy in and appeal of *Sconiers v.*
20 *Fresno Unified School Dist.* (Fresno County Superior Court, No. 6433106). When Plaintiff did not
21 prevail in her state appeals, her recourse was to United States Supreme Court, not to the district
22 court.

23 Plaintiff's behavior in this and her prior federal cases falls squarely within the provisions of
24 California's vexatious litigant statute, both as to re-litigation of decided claims and as to frivolous
25 and delaying tactics in the course of litigation. *See California Code of Civil Proc.* §391(b)(2) and
26 (3). Judge Harris's observations in *Fresno Unified School District* apply equally well in this
27 opinion:

28 ///

1 The purpose of the statutory scheme is to deal with the problem created by the
2 persistent and obsessive litigant who has constantly pending a number of groundless
3 actions, often against the judges and other court officers who decided or were
4 concerned in the decision of previous actions adversely to him or her. (*First
Western Development Corp. v. Superior Court* (1989) 212 Cal.App.3d 860, 867-
868, 261 Cal.Rptr. 116.)

5 The “constant suer for himself” or herself becomes a serious problem to people
6 other than the defendant he or she dogs. By clogging court calendars, he or she
7 causes real detriment to those who have legitimate controversies to be determined
8 and to the taxpayers who must provide the courts. (*Taliaferro v. Hoogs* (1965) 237
9 Cal.App.2d 73, 74, 46 Cal.Rptr. 643.) A litigant who loses, then burdens the courts
10 with new actions and repeated appeals based on the same controversy and with no
11 reasonable possibility of prevailing, wastes valuable court time. It is axiomatic in
12 our system of justice that every person is entitled to his or her day in court.
13 However, a litigant is not entitled to two days in court. (*First Western Development
Corp. v. Superior Court, supra*, 212 Cal.App.3d at p. 870, 261 Cal.Rptr. 116.)

14 2002 WL 31723098 at *6.

15 As was already settled long before the Superior Court declared Plaintiff a vexatious litigant,
16 California’s vexatious litigant statutes are constitutional. *See Wolfe v. George*, 486 F.3d 1120 (9th
17 Cir. 2007); *Pine Assoc., Inc. v. Chase Mortgage Holdings, Inc.*, 234 Fed.Appx. 697 (9th Cir. 2007);
18 *In re R.H.*, 170 Cal.App. 4th 678, 667-68 (2009); *In re Whitaker*, 6 Cal.App.4th 54, 56 (1992). The
19 complaint pleads no legal rationale for setting aside this long-standing precedent.

20 **3. Absence of Factual Contentions**

21 The most telling indication of the frivolity and maliciousness of the complaint is the near-
22 total absence of factual allegations. As already detailed in the discussion of F.R.Civ.P. 8 above,
23 the complaint is a 569-page diatribe in which Plaintiff expounds on the Defendants’ failure to
24 concede to her personal interpretation of law and fact.

25 **B. Absence of Reasonable and Competent Inquiry**

26 **1. Attorney Courtney Is Subject to Rule 11 Sanctions**

27 When a party is represented by an attorney, Rule 11(a) requires the attorney to sign the
28 pleadings. Rule 11(b) provides that the attorney who signs, files, submits, or advocates the
pleading certifies that he or she made the regulatory certifications after reasonable inquiry.

The reasonable inquiry test requires a court to determine whether an attorney, after
conducting an objectively reasonable inquiry into applicable facts and law, would have concluded
that the allegations of the complaint were well-founded. *Holgate*, 425 F.3d at 677. If the attorney

1 could have identified the elements of the asserted claims through a “cursory legal inquiry,” but the
2 complaint did not allege those elements, the attorney could not have conducted a reasonable
3 inquiry. *Id.* See also *King v. Idaho Funeral Service Ass’n*, 862 F.2d 744, 747-48 (9th Cir. 1988)
4 (holding that District Court did not abuse its discretion in imposing sanctions against an attorney
5 who produced no evidence that he conducted an inquiry of any type before filing the complaint).
6 Sanctions are also appropriate when the attorney should have reviewed documentary evidence that
7 revealed inaccuracies in the complaint’s factual assertions or that would have provoked suspicions
8 sufficient to merit further research. *Wold v. Minerals Engineering Co.*, 575 F.Supp. 166, 167
9 (D.C. Colo. 1983).

10 A filing that is “both baseless and made without a reasonable and competent inquiry” is
11 frivolous. *Townsend v. Holman Consulting Corp.*, 929 F.2d 1358, 1362 (9th Cir. 1990). For
12 example, a filing is frivolous when reasonable inquiry would have revealed that a case was barred
13 by principles of *res judicata* and collateral estoppel. *Buster v. Greisen*, 104 F.3d 1186, 1190 (9th
14 Cir.), *cert. denied*, 522 U.S. 981 (1997), *abrogated on other grounds by Fossen v. Blue Cross and*
15 *Blue Shield of Montana, Inc.*, ___ F.3d ___, 2011 WL 4926006 (9th Cir., October 18, 2011) (No.
16 10-36001). “[F]iling a complaint that includes factual or legal contentions that are barred by a
17 prior judgment violates Rule 11.” *Ivanova v. Columbia Pictures Industries, Inc.*, 217 F.R.D. 501,
18 512 (C.D.Cal. 2003), *aff’d*, 116 Fed.Appx. 100 (2004), *cert. denied*, 545 U.S. 1159 (2005). Had
19 Courtney even superficially reviewed Plaintiff’s prior litigation in this Court, it would have been
20 clear to him that Plaintiff had previously advanced the same claims, which had been dismissed for
21 lack of federal jurisdiction or dismissed with prejudice.

22 An attorney is entitled to reasonably rely on information provided by a client who has first-
23 hand knowledge. *Oliveri v. Thompson*, 803 F.2d 1265, 1274 (2d Cir. 1986), *cert. denied*, 480 U.S.
24 918 (1987). Nonetheless, an attorney is not entitled to blindly accept his or her client’s
25 representations, particularly when their content suggests a need for corroboration. *Hendrix v.*
26 *Naphtal*, 971 F.2d 398, 400 (9th Cir. 1992). This is especially true when a baseless claim could
27 have been avoided by the attorney’s simply reviewing courthouse records of the Plaintiff’s prior
28 litigation. *Southern Leasing Partners, Ltd. v. McMullan*, 801 F.2d 783, 788 (5th Cir. 1986),

1 *abrogated on other grounds, Childs v. State Farm Mut. Auto. Ins. Co.*, 29 F.3d 1018, 1024 n. 18
2 (5th Cir. 1994). An attorney's inquiry is particularly incompetent if he accepts the client's legal
3 conclusions without independent investigation. *Id.* See also *Lloyd v. Schlag*, 884 F.2d 409, 412
4 (9th Cir. 1989) (requiring the attorney to conduct a reasonable and independent inquiry before filing
5 the complaint).

6 Courtney's attempt to withdraw as counsel the day before the hearing on the order to show
7 cause indicates his consciousness of his violation of Rule 11. Significantly, Courtney has
8 represented Plaintiff on and off at least since December 9, 2002, when he stepped into her lawsuit
9 against her former paramour for payment of his share of chiropractic treatments allegedly provided
10 to their daughter, Tiyeondrea McGlothlin. *Sconiers v. McGlothlin*, 2006 WL 2130118 at *8
11 (Cal.App., 5th Dist. August 1, 2006) (No.F047446). In his declaration filed in support of Plaintiff
12 in *McGlothlin, et al. v. Santos, et al.* (1:08-cv-01290-LJO-GSA), Courtney complained that the
13 Fresno County Superior Court inaccurately assumed him to be Plaintiff's counsel. Nonetheless, in
14 the probate case (*Est. of Rosie Lee Sconiers aka Rosie Sconiers aka Rosie Lee Hamlett aka Rosie*
15 *Lee Davis aka Rosie Lee Lewis*, Fresno County Superior Court No. 07CEPRO0976), Courtney
16 initially represented Plaintiff. See *Sconiers v. Smith*, 1:10-cv-01130-AWI-SMS, Doc. 5 at 100-01,
17 115. Thereafter, Plaintiff periodically attempted to substitute herself for Courtney and to appear at
18 hearings on her own behalf. See *Sconiers v. Smith*, 1:10-cv-01130-AWI-SMS, Doc. 5 at 97-99,
19 112-14. Courtney also prepared the declaration questioned by the district judge in *McGlothlin, et al.*
20 *v. Santos, et al.* (1:08-cv-01290-LJO-GSA).

21 California courts recognize that vexatious litigants frequently are able to establish
22 relationships with attorneys who allow themselves to be used as "puppets" of the vexatious
23 litigants. See, e.g., *In re Natural Gas Anti-Trust Cases I, II, III & IV*, 137 Cal.App.4th at 394; *In re*
24 *Shieh*, 17 Cal. App.4th 1154, 1167 (1993), *cert. denied*, 511 U.S. 1052 (1994); *Hiramanek v.*
25 *Hiramanek*, 2011 WL 3208657 at *8 (Cal App., 6th Dist., July 27, 2011) (No. H035695). Courtney
26 has maintained such a relationship with Plaintiff.

27 Courtney's last minute attempt to withdraw as counsel does not shield him from Rule 11
28 sanctions. *Holgate*, 425 F.3d at 677; *Bader v. Intel Corp.*, 791 F.2d 672, 675 (9th Cir. 1986), *cert.*

1 *denied*, 479 U.S. 1033 (1987). Under the plain terms of the rule, the Court may appropriately
2 impose sanctions on Courtney for violation of his certification if the allegations of the pleading
3 lacked factual or legal support or were filed for an improper purpose, and if he did not make an
4 inquiry reasonable under the circumstances. Any such sanction “must be limited to what suffices
5 to deter repetition of the conduct or comparable conduct by others similarly situated” and may
6 include payment of a penalty into Court. F.R.Civ.P. 11 (c)(4).

7 Had Plaintiff merely retained Courtney to prosecute this lawsuit, Courtney could easily
8 have determined its malicious and frivolous nature through simple investigation of federal and
9 state court records. But Courtney has maintained a long-term relationship with Plaintiff, indicating
10 that he had to have been aware of Plaintiff’s status as a vexatious litigant in California state court
11 and the nature of her repeated vexatious litigation in federal court. As such, Courtney’s conduct
12 degraded and impugned the integrity of this Court and interfered with its administration of justice.
13 Local R. 180(e).

14 This Court recommends imposition of sanctions against Courtney in the form of a \$5000.00
15 penalty to be paid to the Clerk of Court for deposit into the Court’s Nonappropriated Fund. The
16 Court also recommends that Courtney be formally censured for conduct that degraded and
17 impugned the integrity of this Court and interfered with its administration of justice.

18 **2. Plaintiff Is Also Subject to Rule 11 Sanctions**

19 Under Rule 11(c)(1), “the court may impose an appropriate sanction on any attorney, law
20 firm or party that violated the rule or is responsible for the violation.” This means that a court may
21 impose Rule 11 sanctions on an attorney who signs the pleadings, the party that he or she
22 represents, or both. *Oliveri*, 803 F.2d at 1274. Rule 11 applies to those individuals who signed the
23 pleadings. *Id.* In this instance, in addition to Courtney’s signature, Plaintiff signed the pleadings
24 and verified the truth of the facts alleged in them.

25 Like attorneys, represented parties are subject to the reasonable inquiry standard. *Business*
26 *Guides, Inc. v. Chromatic Comm. Enterprises, Inc.*, 498 U.S. 533, 549 (1991). In the case of
27 represented individuals, the Court’s inquiry must be flexible, considering what inquiry is
28 reasonable for the client him- or herself to have made. *Id.* at 551. Plaintiff is clearly capable of

1 understanding basic legal concepts such as “lack of jurisdiction” and “dismissed without
2 prejudice.” Plaintiff has repeatedly and knowingly filed frivolous lawsuits invented to harass
3 anyone who has failed to concede to her demands. Accordingly, Plaintiff, too, is subject to
4 sanctions. Under Rule 11, sanctions against a party may not include financial sanctions.
5 F.R.Civ.P. 11(c)(5).

6 Although this Court has recommended dismissal of the case for failure to comply with Rule
7 8, dismissal, usually considered a harsh sanction, does not function as a sanction against Plaintiff
8 in this case. The numerous previous dismissals of Plaintiff’s frivolous and malicious complaints
9 have not been sufficient to deter repetition of her conduct. Accordingly, this Court recommends
10 that the District Court declare Plaintiff to be a vexatious litigant and impose the requirement that
11 any complaint submitted to this Court by or on behalf of Plaintiff be “lodged” with the Court,
12 subject to pre-filing review by such judge as may be designated for that purpose by the presiding
13 district judge. The complaint should be accepted for filing only if it is neither frivolous nor
14 malicious, and if it states claims cognizable in federal district court.

15 “Flagrant abuse of the judicial process cannot be tolerated because it enables one person to
16 preempt the use of judicial time that properly could be used to consider the meritorious claims of
17 other litigants.” *DeLong v. Hennessey*, 912 F.2d 1144, 1148 (9th Cir.), *cert. denied*, 498 U.S. 1001
18 (1990). The All Writs Act (28 U.S.C. § 1651) grants federal courts the power to issue an
19 injunction against vexatious litigants and repetitive litigation. *Id.* at 1147. *See also Moy v. United*
20 *States*, 906 F.2d 467, 469 (9th Cir. 1990) (“It is clear that the district court has authority to issue
21 pre-filing injunctions pursuant to 28 U.S.C. § 1651”); *Wood v. Santa Barbara Chamber of*
22 *Commerce, Inc.*, 705 F.2d 1515, 1524 (9th Cir. 1983), *cert. denied*, 465 U.S. 1081 (1984) (“district
23 courts have the power to reinforce the effects of [collateral estoppel and res judicata] by issuing an
24 injunction against repetitive litigation”); *In re Hartford Textile Corp.*, 681 F.2d 895, 897 (2d Cir.
25 1982), *cert. denied*, 459 U.S. 1206 (1983).

26 Under California law, a vexatious litigant is one a person who does any of the following:

27 (1) In the immediately preceding seven-year period has commenced,
28 prosecuted, or maintained in propria persona at least five litigations other than in a
small claims court that have been (i) finally determined adversely to the person or

1 (ii) unjustifiably permitted to remain pending at least two years without having been
2 brought to trial or hearing.

3 (2) After litigation has been finally determined against the person, repeatedly
4 relitigates or attempts to relitigate, in propria persona, either (i) the validity of the
5 determination against the same defendant or defendants as to whom the litigation
6 was finally determined or (II) the cause of action, claim, controversy, or any of the
7 issues of fact or law, determined or concluded by the final determination against the
8 same defendant or defendants as to whom the litigation was finally determined.

9 (3) In any litigation while acting in propria persona, repeatedly files
10 unmeritorious motions, pleadings or other papers, conducts unnecessary discovery,
11 or engages in other tactics that are frivolous or solely intended to cause unnecessary
12 delay.

13 (4) Has previously been declared to be a vexatious litigant by any state or
14 federal court of record in any action or proceeding based on the same or
15 substantially similar facts, transaction, or occurrence.

16 California Code of Civil Procedure § 391(b).

17 Federal law applies a narrower focus, considering the number of frivolous or malicious
18 suits rather than on suits that were simply decided against the plaintiff. *DeLong*, 912 F.2d at 1147-
19 48. “The plaintiff’s claims must not only be numerous, but also be patently without merit.” *Moy*,
20 906 F.2d at 470. “Before declaring a litigant “vexatious” and issuing a pre-filing order, the Court
21 must (1) provide the litigant with adequate notice and an opportunity to oppose entry of the order;
22 (2) create an adequate record for review; (3) make substantive findings as to the frivolous or
23 harassing nature of the litigant’s actions, and (4) narrowly tailor the order to closely fit the specific
24 vice encountered. *Hendon v. Baroya*, 2011 WL 2680033 (E.D.Cal. July 8, 2011) (No. 1:05-cv-
25 01247-AWI-GSA-PC).

26 Prefiling orders infringe on the fundamental right to access the courts. They are
27 properly reserved for extreme situations where there is absolutely no possibility that
28 the allegations could support judicial relief *and* filing the suit is a burden on both
the court and the opposing party—a costly exercise in futility. Under those
circumstances, less draconian sanctions will not suffice.

Milski v. Evergreen Dynasty Corp., 521 F.3d 1215, 1216 (9th Cir.) (Berzon, C.J.,
dissenting), *cert. denied*, 129 S.Ct. 594 (2008).

No less severe sanction is likely to remedy Plaintiff’s continued abuse of the judicial
system. Eleven years after being declared a vexatious litigant in state court, Plaintiff has merely
moved the focus of her activities down the street to the federal courthouse. Whether an ordinary
citizen, a government official, or a state or federal judge, anyone unfortunate enough to have

1 thwarted Plaintiff's "rights," as she personally defines them, has been subjected to never-ending
2 lawsuits on the same topic.

3 The pre-filing order against Plaintiff must also include review of those complaints in which
4 Plaintiff purports to be represented by an attorney. As California courts have recognized,
5 vexatious litigants frequently are able to establish relationships with attorneys who facilitate the
6 vexatious litigants' circumvention of pre-filing orders. In such cases, the pre-filing order is
7 amended to prohibit new litigation filed either *in propria persona* or through counsel absent a
8 pre-filing order. See, e.g., *In re Natural Gas Anti-Trust Cases I, II, III & IV*, 137 Cal.App.4th at
9 394; *In re Shieh*, 17 Cal. App.4th at 1167; *Hiramanek*, 2011 WL 3208657 at *8. Plaintiff's having
10 demonstrated her ability to secure the compliant services of an attorney willing to facilitate her
11 continued litigation, Plaintiff's future complaints must be reviewed before filing, whether Plaintiff
12 submits them *in propria persona* or through an attorney.

13 Finally, by paying the filing fee with the intent to circumvent the screening of her
14 complaints, Plaintiff has demonstrated that she has the ability to pay the fee when payment suits
15 her own purposes. Accordingly, the Court recommends that Plaintiff be required to pay the filing
16 fee for her complaints at the time she lodges them with the Clerk of Court for pre-filing review.⁶

17 **IV. Conclusion and Recommendations**

18 Plaintiff's complaint complies with neither Rule 8 nor Rule 11. Its repetitive claims are
19 frivolous and malicious, intended to harass the defendants. After multiple attempts to circumvent
20 the Court's orders that they comply with Rules 8 and 11, neither Plaintiff nor Attorney Courtney
21 appeared at the hearing on the Order to Show Cause Why the Complaint Should Not Be Dismissed
22 and Sanctions Imposed. Accordingly, the undersigned recommends that:

- 23 1. The complaint in this matter be dismissed with prejudice.

24 ///

25
26 ⁶ In the event that Plaintiff can demonstrate a material change of financial circumstances at some future
27 date, she would be entitled to petition the Court for reconsideration of the requirement that she pay the filing fee.
28 Because Plaintiff has demonstrated her ability to pay and a propensity to manipulate 28 U.S.C. § 1915 to her own
advantage, however, any future decision to permit Plaintiff to again proceed *in forma pauperis* should require an
evidentiary showing of her inability to pay rather than relying solely on Plaintiff's subjective assertion of her
financial abilities.

- 1 2. Plaintiff's attorney, Ralston Courtney, be sanctioned for his failure to
2 conduct a reasonable and competent inquiry regarding (a) Plaintiff's motives
3 for proceeding with the complaint; (b) the legal sufficiency of the asserted
4 claims; and (c) the factual sufficiency of the asserted claims. The sanctions
5 should consist of Courtney's being ordered to pay a \$5000.00 penalty into
6 the Court's Nonappropriated Fund.
- 7 3. The Court shall formally reprimand Courtney for his conduct in this matter,
8 which degraded and impugned the integrity of this Court and interfered with
9 its administration of justice.
- 10 4. Plaintiff Janetta Sconiers be sanctioned for her failure to conduct a
11 reasonable and competent inquiry regarding the legal and factual sufficiency
12 of her claims, and for her determination to file repetitive claims intended to
13 harass the individuals named as defendants. The Court should sanction
14 Plaintiff by entering an order that:
 - 15 a. Declares Plaintiff to be a vexatious litigant.
 - 16 b. Requires Plaintiff to pay the filing fee in all future actions initiated *in*
17 *propria persona* or by legal counsel on her behalf.
 - 18 c. And provides that, upon presentation by Plaintiff or her attorney of a
19 complaint in any action initiated after the date of the Court's order,
20 the Clerk of Court shall lodge the complaint pending its review by
21 the Chief District Judge or such judge as he or she may designate to
22 ensure that the complaint is neither frivolous nor malicious and that
23 it states claims cognizable in this Court. No complaint shall be filed
24 prior to such screening and approval.

25 These Findings and Recommendations will be submitted to the United States District Judge
26 assigned to the case, pursuant to the provisions of 28 U.S.C § 636(b)(1). Within **twenty (20) days**
27 after being served with these Findings and Recommendations, Plaintiff and Courtney may file
28 written objections with the Court. The objections may not exceed thirty-five (35) pages in length.
An such document should be captioned "Objections to Magistrate Judge's Findings and
Recommendations." Plaintiff and Courtney are advised that, by failing to file objections within the
specified time, she or he may waive the right to appeal the District Court's order. *Martinez v. Ylst*,
951 F.2d 1153 (9th Cir. 1991).

IT IS SO ORDERED.

Dated: November 23, 2011

/s/ Sandra M. Snyder
UNITED STATES MAGISTRATE JUDGE