

103<sup>D</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 2172

To amend the Congressional Budget and Impoundment Control Act of 1974 and the Balanced Budget and Emergency Deficit Control Act of 1985 to establish categorical spending targets and sequestration against those targets to balance the Federal budget by fiscal year 2000, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 19, 1993

Mr. McMILLAN (for himself, Mr. KASICH, Mr. HOBSON, Mr. KOLBE, Mr. SHAYS, and Mr. SMITH of Michigan) introduced the following bill; which was referred jointly to the Committees on Government Operations and Rules

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## A BILL

To amend the Congressional Budget and Impoundment Control Act of 1974 and the Balanced Budget and Emergency Deficit Control Act of 1985 to establish categorical spending targets and sequestration against those targets to balance the Federal budget by fiscal year 2000, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Health Care Reform  
5 Budget Enforcement Act of 1993”.

1 **SEC. 2. EFFECTIVE DATES.**

2 This Act and the amendments made by it shall take  
3 effect on its date of enactment and shall apply to fiscal  
4 year 1994 and subsequent fiscal years.

5 **TITLE I—REQUIREMENT THAT**  
6 **PRESIDENT SUBMIT AND**  
7 **BUDGET COMMITTEES RE-**  
8 **PORT BUDGETS THAT**  
9 **ACHIEVE A BALANCED BUDG-**  
10 **ET BY FISCAL YEAR 2000**

11 **SEC. 101. SUBMISSION OF BALANCED BUDGET BY THE**  
12 **PRESIDENT.**

13 Section 1105 of title 31, United States code, is  
14 amended by inserting at the end the following new sub-  
15 section:

16 “(g) Any budget submitted to Congress pursuant to  
17 subsection (a) for fiscal year 1994, 1995, 1996, 1997,  
18 1998, 1999, or 2000 shall be a budget for that fiscal year  
19 and the 4 ensuing fiscal years that provides for a balanced  
20 budget for fiscal year 2000 and subsequent fiscal years  
21 and for each such year is within the categorical targets  
22 set forth in paragraphs (1) and (2) of section 601. Any  
23 budget submitted to Congress pursuant to subsection (a)  
24 for a fiscal year after fiscal year 2000 shall be a budget  
25 that provides for a balanced budget for that fiscal year  
26 and the 4 ensuing fiscal years and sets forth appropriate

1 categorical targets for discretionary appropriations and di-  
2 rect spending.”.

3 **SEC. 102. REPORTING OF BALANCED BUDGETS.**

4 Section 301 of the Congressional Budget Act of 1974  
5 is amended by inserting at the end the following new sub-  
6 section:

7 “(j) REPORTING OF BALANCED BUDGETS.—Any  
8 joint resolution on the budget for fiscal year 1994, 1995,  
9 1996, 1997, 1998, 1999, or 2000 as reported by the Com-  
10 mittee on the Budget of each House, shall set forth appro-  
11 priate levels for the fiscal year beginning on October 1  
12 of the calendar year in which it is reported and for each  
13 of the 4 ensuing fiscal years for the matters described in  
14 section 301(a) and for each categorical target set forth  
15 in paragraphs (1) and (2) of section 601 that provides  
16 for a balanced budget by fiscal year 2000 and for each  
17 fiscal year thereafter. Any joint resolution on the budget  
18 for a fiscal year after fiscal year 2000, as reported by the  
19 Committee on the Budget of each House, shall set forth  
20 appropriate levels for the fiscal year beginning on October  
21 1 of the calendar year in which it is reported and for each  
22 of the 4 ensuing fiscal years for the matters described in  
23 section 301(a) and set forth appropriate categorical tar-  
24 gets for discretionary appropriations and direct spending

1 that provides for a balanced budget for that fiscal year  
2 and each of the ensuing 4 fiscal years.”.

3 **SEC. 103. PROCEDURE IN THE HOUSE OF REPRESENTA-**  
4 **TIVES.**

5 Section 305(a) of the Congressional Budget Act of  
6 1974 is amended by inserting at the end the following:

7 “(8)(A) If the Committee on Rules of the  
8 House of Representatives reports any rule or order  
9 providing for the consideration of any joint resolu-  
10 tion on the budget for a fiscal year, then it shall  
11 also, within the same rule or order, provide for—

12 “(i) the consideration of the text of any  
13 joint resolution on the budget for that fiscal  
14 year reported by the Committee on the Budget  
15 of the House of Representatives pursuant to  
16 section 301(j); and

17 “(ii) the consideration of the text of each  
18 joint resolution on the budget as introduced by  
19 the majority leader pursuant to subparagraph  
20 (B);

21 and such rule or order shall assure that a separate  
22 vote occurs on each such budget.

23 “(B) The majority leader of the House of Rep-  
24 resentatives shall introduce a joint resolution on the  
25 budget reflecting, without substantive revision, the

1 budget submitted by the President pursuant to sec-  
2 tion 1105(g) of title 31, United States Code, as soon  
3 as practicable after its submission.”.

4 **SEC. 104. PROCEDURE IN THE SENATE.**

5 Section 305(b) of the Congressional Budget Act of  
6 1974 is amended by inserting at the end the following:

7 “(7) Notwithstanding any other rule, it shall al-  
8 ways be in order in the Senate to consider an  
9 amendment to a joint resolution on the budget for  
10 a fiscal year comprising the text of any budget sub-  
11 mitted by the President for that fiscal year as de-  
12 scribed in section 1105(g) of title 31, United States  
13 Code.”.

14 **TITLE II—JOINT BUDGET**  
15 **RESOLUTIONS.**

16 **SEC. 201. AMENDMENTS TO THE BUDGET ACT TO CHANGE**  
17 **CONCURRENT BUDGET RESOLUTIONS INTO**  
18 **JOINT BUDGET RESOLUTIONS.**

19 (a) TABLE OF CONTENTS.—The table of contents set  
20 forth in section 1(b) of the Congressional Budget and Im-  
21 poundment Control Act of 1974 is amended by striking  
22 “concurrent” each place it occurs therein and by inserting  
23 “joint” and by striking “Concurrent” and by inserting  
24 “Joint” in the item relating to section 303.

25 (b) DEFINITIONS.—



1 representatives are amended by striking “concurrent” each  
2 place it appears therein and by inserting “joint”.

3 (b) RULE XXIII.—Clause 8 of rule XXIII of the  
4 Rules of the House of Representatives is amended by  
5 striking “concurrent” each place it appears therein and  
6 by inserting “joint”.

7 (c) RULE XLIX.—Rule XLIX of the Rules of the  
8 House of Representatives is repealed.

9 **SEC. 203. TECHNICAL AND CONFORMING AMENDMENTS TO**  
10 **THE DEFICIT CONTROL ACT OF 1985.**

11 (a) SECTION 254.—Section 254(b)(2)(A) of the Defi-  
12 cit Control Act of 1985 is amended by striking “concur-  
13 rent” and by inserting “joint”.

14 (b) SECTION 257.—Section 257(3) of the Deficit  
15 Control Act of 1985 is amended by striking “concurrent”  
16 and by inserting “joint”.

17 **SEC. 204. ESTABLISHMENT OF NEW POINT OF ORDER.**

18 Section 301 of the Congressional Budget Act of 1974  
19 (as amended by section 102) is amended by adding at the  
20 end the following new subsection:

21 “(k)(1) It shall not be in order in the House of Rep-  
22 resentatives or the Senate to consider any appropriation  
23 or authorizing legislation for a fiscal year covered by a  
24 joint resolution on the budget before that joint resolution  
25 is enacted.

1 “(2) The point or order set forth in paragraph (1)  
 2 may only be waived by an affirmative vote of not less than  
 3 two-thirds of those voting, a quorum being present.”.

4 **TITLE III—CATEGORICAL SE-**  
 5 **QUESTRATION AND PAY-AS-**  
 6 **YOU-GO.**

7 **SEC. 301. REVISED MAXIMUM DEFICIT AMOUNTS AND DIS-**  
 8 **CRETIONARY SPENDING TARGETS.**

9 (a) DIRECT SPENDING TARGET.—Section 601(a)(1)  
 10 of the Congressional Budget Act of 1974 is amended to  
 11 read as follows:

12 “(1) DIRECT SPENDING TARGET.—The term  
 13 ‘direct spending target’ means—

**“ENTITLEMENT TARGETS**

(in billions of dollars)

	1994	1995	1996	1997	1998	1999	2000
[NON-MEANS-TESTED]							
Medicare .....	154	164	170	176	182	187	193
Federal civilian retirement .....	37	39	42	44	46	48	50
Military retirement .....	27	28	29	31	32	33	35
Other retirement/disability .....	5	5	5	5	5	5	5
Unemployment compensation ..	26	25	25	25	25	25	25
Veterans’ benefits .....	18	17	16	18	18	18	18
Farm price supports .....	10	9	8	9	9	9	9
Social services .....	6	5	5	5	5	5	5
Credit reform liquidating ac- count .....	2	-2	-8	-6	-7	-1	-1
Other .....	17	16	14	16	17	17	17
[MEANS-TESTED]							
Medicaid .....	85	90	95	100	105	110	115
Food stamps .....	24	24	24	25	26	26	27
SSI .....	24	24	24	28	30	30	30
Family support .....	18	18	19	19	20	20	20
Veterans’ pensions .....	3	3	2	2	3	3	3
Child nutrition .....	7	7	8	8	9	9	9
EITC .....	10	13	13	14	14	14	14
Stafford loans .....	3	3	3	3	3	3	3

**“ENTITLEMENT TARGETS—Continued**

(in billions of dollars)

	1994	1995	1996	1997	1998	1999	2000
Other .....	3	3	4	4	4	4	4
Total mandatory (excluding social security) .....	479	491	498	526	546	565	581”.

1 (b) DISCRETIONARY SPENDING TARGET.—Section  
 2 601(a)(2) of the Congressional Budget Act of 1974 is  
 3 amended to read as follows:

4 “(2) DISCRETIONARY SPENDING TARGET.—The  
 5 term ‘discretionary spending target’ means—

“Fiscal Year	Domestic targets (in billions of dollars)	National security targets (in billions of dollars)
1994 .....	228	293
1995 .....	234	287
1996 .....	234	287
1997 .....	234	287
1998 .....	234	287
1999 .....	234	287
2000 .....	234	287”.

6 (c) ADJUSTMENTS TO DISCRETIONARY SPENDING  
 7 TARGETS.—Section 251(b) of the Balanced Budget and  
 8 Emergency Deficit Control Act of 1985 is amended to  
 9 read as follows:

10 “(b) ADJUSTMENTS TO DISCRETIONARY SPENDING  
 11 TARGETS.—Whenever appropriate, adjustments to the  
 12 discretionary spending targets (and to those targets as cu-  
 13 mulatively adjusted) for one or more fiscal years shall be  
 14 made to reflect the following:

15 “(1) CHANGES IN CONCEPTS.—For any fiscal  
 16 year, the adjustments produced by any change in

1 budget accounting concepts (including scorekeeping  
2 conventions, budget classifications, and definitions)  
3 shall equal the current-year levels of new budget au-  
4 thority using up-to-date concepts minus those levels  
5 using the concepts in effect before the change. Such  
6 changes in concepts may only be made in consulta-  
7 tion with the Committees on Appropriations and the  
8 Budget of the House of Representatives and Senate,  
9 CBO, and OMB. A change in budget classifications  
10 includes any change from the assumption that all  
11 amounts provided in appropriation Acts are classi-  
12 fied as discretionary except those included under the  
13 heading ‘Mandatory Appropriations’ in the joint ex-  
14 planatory statement of managers accompanying the  
15 conference report on the Budget Reform Act of  
16 1993.

17 “(2) CHANGES IN INFLATION.—(A) For the  
18 budget year and each outyear through 2000, the ad-  
19 justments produced by changes in inflation shall  
20 equal the discretionary spending target for each  
21 such year multiplied by the inflation adjustment fac-  
22 tor (for the fiscal year immediately preceding the  
23 current year) computed under subparagraph (B).

24 “(B) The inflation adjustment factor shall be  
25 calculated by subtracting 1 from the ratio of (i) the

1 level of year-over-year inflation measured for the fis-  
2 cal year immediately preceding the current year, and  
3 (ii) the applicable estimated level for that year set  
4 forth below:

5 For 1992, 1.030.

6 For 1993, 1.031.

7 For 1994, 1.027.

8 For 1995, 1.027.

9 For 1996, 1.027.

10 Inflation shall be measured by the average of the es-  
11 timated consumer price index for all urban consum-  
12 ers for a fiscal year divided by the average index for  
13 the prior fiscal year.

14 “(3) EXPIRING HOUSING CONTRACTS.—For  
15 each budget year through 2000, the adjustment  
16 shall be the amount of new budget authority needed  
17 to renew expiring multiyear subsidized housing con-  
18 tracts or provide contracts to replace units lost due  
19 to prepayments, with the per-contract renewal/re-  
20 placement cost equal to the average current-year  
21 cost of renewal or replacement contracts.

22 “(4) EMERGENCIES.—If for any fiscal year ap-  
23 propriations for discretionary accounts are enacted  
24 that are designated as emergency requirements by  
25 statute, the adjustment shall be the amount of those

1 appropriations that the President also designates, in  
2 writing, as emergency requirements within 5 days of  
3 the enactment of those appropriations. If any  
4 amount previously designated as an emergency re-  
5 quirement is rescinded, the adjustment shall be the  
6 amount of that rescission.”.

7 (d) REVENUE RAISING RECOMMENDATIONS TO  
8 COVER SHORTFALL.—Section 251 of the Balanced Budg-  
9 et and Emergency Deficit Control Act of 1985 is amended  
10 by adding at the end the following new subsection:

11 “(c) RECONCILIATION PROCESS TO AVOID SEQUES-  
12 TRATION.—Whenever the Committee on Appropriations of  
13 the House or Senate believes that a sequestration would  
14 be necessary under this section to eliminate a budget-year  
15 breach in any discretionary appropriation category as a  
16 result of the enactment of any appropriation Act, that  
17 committee may forward a report to the Committee on  
18 Ways and Means or the Committee on Finance, as the  
19 case may be, recommending a revenue increase to cover  
20 the shortfall. If such a revenue increase measure of suffi-  
21 cient size to cover the shortfall is enacted into law during  
22 that session of Congress, then no categorical sequestration  
23 may occur under this section as a result of that appropria-  
24 tion Act.”.

1 (e) REVENUE SHORTFALL POINT OF ORDER.—Sec-  
2 tion 253 of the Balanced Budget and Emergency Deficit  
3 Control Act of 1985 is amended to read as follows:

4 **“SEC. 253. REVENUE SHORTFALL POINT OF ORDER.**

5 “(a) POINT OF ORDER.—It shall not be in order in  
6 the House of Representatives or the Senate to consider  
7 any bill or joint resolution, or any conference report there-  
8 on or amendment thereto, reducing revenues for any fiscal  
9 year through fiscal year 2000 unless it also contains an  
10 amendment to section 601(a)(1) or 601(a)(2) of the Con-  
11 gressional Budget Act of 1974 to reduce any combination  
12 of entitlement targets or discretionary spending targets in  
13 order to make that bill, joint resolution, conference report,  
14 or amendment deficit-neutral for each such fiscal year.

15 “(b) WAIVER.—The point of order set forth in para-  
16 graph (1) may only be waived by an affirmative vote of  
17 not less than two-thirds of those voting, a quorum being  
18 present.”.

19 **SEC. 302. LIMITATION ON DIRECT SPENDING.**

20 (a) LIMITATION ON DIRECT SPENDING.—Section  
21 252 of the Balanced Budget and Emergency Deficit Con-  
22 trol Act of 1985 is amended to read as follows:

23 **“SEC. 252. LIMITATION ON DIRECT SPENDING.**

24 “(a) PERMANENT SEQUESTRATION OF DIRECT  
25 SPENDING.—

1           “(1) APPLICATION.—Obligations in sequestered  
2           direct spending accounts shall be reduced in the fis-  
3           cal year in which a sequestration occurs and in all  
4           succeeding fiscal years. Notwithstanding any other  
5           provision of this section, after the first direct spend-  
6           ing sequestration, any later sequestration shall re-  
7           duce direct spending by an amount in addition to,  
8           rather than in lieu of, the reduction in direct spend-  
9           ing in place under the existing sequestration or se-  
10          questrations.

11          “(2) SEQUESTRATION.—Within 15 calendar  
12          days after Congress adjourns to end a session and  
13          on the same day as a sequestration (if any) under  
14          section 251, there shall be a sequestration to elimi-  
15          nate a budget-year breach (if any) in any direct  
16          spending category within the direct spending target.

17          “(b) ELIMINATING EXCESS DIRECT SPENDING.—  
18          The amount required to be sequestered in a fiscal year  
19          under subsection (a) shall be obtained from direct spend-  
20          ing accounts. Each non-exempt direct spending account  
21          in a category within the direct spending target shall be  
22          reduced by a uniform percentage necessary to make the  
23          reduction in direct spending required in that category to  
24          stay within the direct spending target.

1       “(c) RECONCILIATION PROCESS TO AVOID SEQUES-  
2 TRATION.—Whenever a committee of the House or Senate  
3 believes that a sequestration would be necessary under this  
4 section to eliminate a budget-year breach in any direct  
5 spending category as a result of the enactment of any Act  
6 under its jurisdiction, that committee may forward a re-  
7 port to the Committee on Ways and Means or the Commit-  
8 tee on Finance, as the case may be, recommending a reve-  
9 nue increase to cover the shortfall. If such a revenue in-  
10 crease measure of sufficient size to cover the shortfall is  
11 enacted into law during that session of Congress, then no  
12 categorical sequestration may occur under this section as  
13 a result of that Act.”.

14 **SEC. 303. EXEMPT PROGRAMS AND ACTIVITIES.**

15       (a) EXEMPTIONS.—Section 255 of the Balanced  
16 Budget and Emergency Deficit Control Act of 1985 is  
17 amended to read as follows:

18 **“SEC. 255. EXEMPT PROGRAMS AND ACTIVITIES.**

19       “(a) SOCIAL SECURITY BENEFITS.—Benefits payable  
20 under the old-age, survivors, and disability insurance pro-  
21 gram established under title II of the Social Security Act  
22 shall be exempt from reduction from any order issued  
23 under this part.

1       “(b) NET INTEREST.—No reduction of payments for  
2 net interest (all of major functional category 900) shall  
3 be made under any order issued under this part.”.

4       (b) REPEALER.—(1) Section 256 of the Balanced  
5 Budget and Emergency Deficit Control Act of 1985 (relat-  
6 ing to exceptions, limitations, and special rules) is re-  
7 pealed.

8       (2) The item relating to section 255 in the table of  
9 contents set forth in section 250(a) of the Balanced Budg-  
10 et and Emergency Deficit Control Act of 1985 is repealed.

11 **SEC. 304. TECHNICAL AND CONFORMING AMENDMENTS TO**  
12 **THE BALANCED BUDGET AND EMERGENCY**  
13 **DEFICIT CONTROL ACT OF 1985.**

14       (a) DEFINITION OF CATEGORY.—Section 250(c)(4)  
15 of the Balanced Budget and Emergency Deficit Control  
16 Act of 1985 is amended to read as follows:

17               “(4) The term ‘category’ means for fiscal years  
18 1994, 1995, 1996, 1997, 1998, 1999, and 2000—

19                       “(A) when referring to discretionary ap-  
20 propriations, either of the following subsets: na-  
21 tional security (defense and international) or  
22 domestic; and

23                       “(B) when referring to direct spending,  
24 any of the 19 categories set forth in section

1           601(a)(2) of the Congressional Budget Act of  
2           1974.

3           Discretionary appropriations in the domestic cat-  
4           egory and in the national security (defense and  
5           international) category and accounts in the 19 direct  
6           spending categories referred to in the preceding sen-  
7           tence shall be those so designated in the joint state-  
8           ment of managers accompanying this Act. New ac-  
9           counts or activities shall be categorized in consulta-  
10          tion with the Committees on Appropriations and the  
11          Budget of the House of Representatives and the  
12          Senate.”.

13          (b) DEFINITION OF BUDGETARY RESOURCES.—Sec-  
14          tion 250(c)(6)(B) of the Balanced Budget and Emergency  
15          Deficit Control Act of 1985 is amended by striking “or  
16          1995” and inserting “1995, 1996, 1997, 1998, 1999, or  
17          2000”.

18          (c) ENFORCING DISCRETIONARY SPENDING TAR-  
19          GETS.—Section 251 of the Balanced Budget and Emer-  
20          gency Deficit Control Act of 1985 is amended—

21                  (1) in subsection (a), by striking “and section  
22                  253” and by striking “1995” in its side heading and  
23                  inserting “2000”;

1           (2) in subsection (b)(1), by striking “or 1995”  
2 both places it appears and inserting “1995, 1996,  
3 1997, 1998, 1999, or 2000”;

4           (3) in subsection (b)(2), by striking “or 1995”  
5 the first place it appears and inserting “1995, 1996,  
6 1997, 1998, 1999, or 2000” and by striking  
7 “through 1995” and inserting “through 2000”; and

8           (4) in subsection (b)(2)(D), by striking “or  
9 1995” and inserting “1995, 1996, 1997, 1998,  
10 1999, or 2000”.

11       (d) REPORTS AND ORDERS.—Section 254 of the Bal-  
12 anced Budget and Emergency Deficit Control Act of 1985  
13 is amended—

14           (1) by striking subsection (c);

15           (2)(A) in subsection (d)(1), by striking “, pay-  
16 as-you-go, and deficit” and inserting “and direct  
17 spending” and by striking “1995” and inserting  
18 “2000”;

19           (B) in subsection (d), by amending paragraph  
20 (3) to read as follows:

21           “(3) DIRECT SPENDING SEQUESTRATION RE-  
22 PORTS.—The preview reports shall set forth esti-  
23 mates, for the current year and each subsequent  
24 year through 2000, of the applicable direct spending  
25 targets for each category.”; and

1 (C) by striking paragraph (4) of subsection (d);  
2 and

3 (3)(A) in subsection (g)(2)(A), by striking  
4 “1995” and inserting “2000”; and

5 (B) by amending paragraph (3) of subsection  
6 (g) to read as follows:

7 “(3) DIRECT SPENDING SEQUESTRATION RE-  
8 PORTS.—The final reports shall set forth estimates  
9 for each of the following:

10 “(A) For the current year and each subse-  
11 quent year through 2000 the applicable direct  
12 spending targets for each category.

13 “(B) For the current year and the budget  
14 year the estimated new budget authority and  
15 outlays for each category and the breach, if  
16 any, in each category.

17 “(C) For each category for which a seques-  
18 tration is required, the sequestration percent-  
19 ages necessary to achieve the required reduc-  
20 tion.

21 “(D) For the budget year, for each ac-  
22 count to be sequestered, estimates of the base-  
23 line level of sequesterable budgetary resources  
24 and resulting outlays and the amount of budg-

1           etary resources to be sequestered and resulting  
2           outlay reductions.”.

3           (e) EXTENSION OF EXPIRATION DATE.—Section  
4 274(b) of the Balanced Budget and Emergency Deficit  
5 Control Act of 1985 is amended by striking “1995” and  
6 inserting “2000”.

7           (f) TABLE OF SECTIONS.—The table of sections set  
8 forth in section 250(a) of the Balanced Budget and Emer-  
9 gency Deficit Control Act of 1985 is amended—

10           (1) in the item relating to section 252, by strik-  
11           ing “Enforcing pay-as-you-go” and inserting “Limi-  
12           tation on direct spending”; and

13           (2) by striking the item relating to section 253.

14 **SEC. 305. TECHNICAL AND CONFORMING AMENDMENTS TO**  
15                                   **TITLE VI OF THE CONGRESSIONAL BUDGET**  
16                                   **ACT OF 1974.**

17           (a) POINT OF ORDER IN THE SENATE.—Section  
18 601(b)(1) of the Congressional Budget Act of 1974 is  
19 amended by striking “or 1995” and inserting “1995,  
20 1996, 1997, 1998, 1999, or 2000”.

21           (b) COMMITTEE ALLOCATIONS AND ENFORCE-  
22 MENT.—Section 602 of the Congressional Budget Act of  
23 1974 is amended by striking “1995” each place it appears  
24 and inserting “2000”.

1 (c) 5-YEAR BUDGET RESOLUTIONS.—Section 606 of  
2 the Congressional Budget Act of 1974 is amended—

3 (1) in subsection (a), by striking “or 1995” and  
4 inserting “1995, 1996, 1997, 1998, 1999, or 2000”;  
5 and

6 (2) in subsection (d), by striking “and 1995”  
7 and inserting “1995, 1996, 1997, 1998, 1999, and  
8 2000”.

9 (d) EFFECTIVE DATE.—Section 607 of the Congres-  
10 sional Budget Act of 1974 is amended by striking “1995”  
11 and inserting “2000”.

## 12 **TITLE IV—THE BUDGET**

### 13 **BASELINE**

#### 14 **SEC. 401. THE PRESIDENT’S BUDGET.**

15 Paragraph (5) of section 1105(a) of title 31, United  
16 States Code, is amended to read as follows:

17 “(5) except as provided in subsection (b) of this  
18 section—

19 “(A) estimated expenditures and proposed  
20 appropriations for each function and  
21 subfunction in the current fiscal year;

22 “(B) estimated expenditures and proposed  
23 appropriations the President decides are nec-  
24 essary to support the Government for each

1 function and subfunction in the fiscal year for  
2 which the budget is submitted; and

3 “(C) a comparison of levels of estimated  
4 expenditures and proposed appropriations for  
5 each function and subfunction in the current  
6 fiscal year and the fiscal year for which the  
7 budget is submitted, along with the proposed  
8 increase or decrease of spending in percentage  
9 terms for each function and subfunction;”.

10 **SEC. 402. CONGRESSIONAL BUDGET.**

11 Section 301(e) of the Congressional Budget Act of  
12 1974 is amended by—

13 (1) inserting after the second sentence the fol-  
14 lowing: “The starting point for any deliberations in  
15 the Committee on the Budget of each House on the  
16 joint resolution on the budget for the next fiscal year  
17 shall be the estimated level of outlays for the current  
18 year in each function and subfunction. Any increases  
19 or decreases in the congressional budget for the next  
20 fiscal year shall be from such estimated levels.”;

21 (2) striking paragraphs (2) and (3) and insert-  
22 ing the following:

23 “(2) a comparison of levels for the current fis-  
24 cal year with proposed spending for the subsequent  
25 fiscal years along with the proposed increase or de-



1 outlays under current law for all entitlement programs for  
2 the next fiscal year, (B) alternative levels of total reve-  
3 nues, total new budget authority, and total outlays (in-  
4 cluding related surpluses and deficits), and (C) the levels  
5 of tax expenditures under existing law, taking into account  
6 projected economic factors and any changes in such levels  
7 based on proposals in the budget submitted by the Presi-  
8 dent for such fiscal year.”.

○

HR 2172 IH—2