

103^D CONGRESS
1ST SESSION

H. R. 565

To amend the Congressional Budget Act of 1974 to reform the Federal budget process, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 25, 1993

Mr. KOLBE introduced the following bill; which was referred to the Committee on Government Operations and Rules

A BILL

To amend the Congressional Budget Act of 1974 to reform the Federal budget process, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. AMENDMENTS TO CONGRESSIONAL BUDGET**

4 **ACT OF 1974.**

5 Except as otherwise expressly provided, whenever any
6 provision of this Act is expressed as an amendment to a
7 section or other provision, the reference shall be deemed
8 to be made to a section or other provision of the Congres-
9 sional Budget Act of 1974.

1 **TITLE I—BIENNIAL BUDGET**
 2 **CYCLE**

3 **SEC. 101. BIENNIAL CONGRESSIONAL BUDGETS.**

4 (a) REVISION OF TIMETABLE.—Section 300 is
 5 amended to read as follows:

6 “TIMETABLE

7 “SEC. 300. The timetable with respect to the Con-
 8 gressional budget process for any Congress (beginning
 9 with the One Hundred Fourth Congress) is as follows:

“First Session

“On or before:	Action to be completed:
First Monday in February	President submits budget recommendations.
February 15	Congressional Budget Office submits reports to Budget Committees.
March 15	Committees submit views and estimates to Budget Committees.
April 15	Joint Budget Committee reports resolution on the biennial budget.
May 15	Congress completes action on resolution on the biennial budget or automatic budget resolution takes effect.
June 10	Annual appropriation bills may be considered. House Appropriations Committee reports last annual appropriation bill.
September 30	Congress completes action on reconciliation legislation. Congress completes action on annual appropriations bills.
October 1	Biennium begins.

“Second Session

“On or before:	Action to be completed:
Fifteenth day after the session begins.	President submits budget revisions.
February 15	Congressional Budget Office submits report to Budget Committee.
June 10	House Appropriations Committee reports last annual appropriation bill.
September 30	Congress completes action on annual appropriation bills.”.

1 (b) AMENDMENTS IMPLEMENTING BIENNIAL CON-
2 GRESSIONAL BUDGETING.—

3 (1) DECLARATION OF PURPOSE.—Section 2(2)
4 is amended by striking “each year” and inserting
5 “biennially”.

6 (2) DEFINITIONS.—(A) Paragraph (4) of sec-
7 tion 3 is amended by striking “fiscal year” each
8 place it appears and inserting “a biennium”.

9 (B) Section 3 is further amended by adding at
10 the end the following new paragraph:

11 “(11) The term ‘biennium’ means the period of
12 2 consecutive fiscal years beginning on October 1 of
13 any odd-numbered year.”.

14 (3) DUTIES OF CBO.—(A) Section 202(f)(1) is
15 amended—

16 (i) by striking “February 15 of each year”
17 and inserting “February 15 of each odd-num-
18 bered calendar year”;

19 (ii) by striking “the fiscal year commenc-
20 ing” and inserting “each fiscal year in the bien-
21 nium commencing”;

22 (iii) by striking “such fiscal year” the first
23 place it appears and inserting “such biennium”;
24 and

1 (iv) by striking “such fiscal year” the sec-
2 ond place it appears and inserting “each fiscal
3 year in such biennium”;

4 (B) Section 202(f) is further amended—

5 (i) in paragraph (2) by striking “para-
6 graph (1)” and inserting “paragraphs (1) and
7 (2)”;

8 (ii) in paragraph (3)—

9 (I) by striking “each year” and insert-
10 ing “each even-numbered calendar year”,

11 (II) by striking “the fiscal year ending
12 September 30 of that calendar year” in
13 clause (A) and inserting “either fiscal year
14 in the biennium beginning October 1 of the
15 preceding calendar year”,

16 (III) by striking “the fiscal year end-
17 ing September 30 of that calendar year” in
18 clause (B) and inserting “either fiscal year
19 of such biennium”, and

20 (IV) by striking “fiscal year beginning
21 October 1 of that calendar year” and in-
22 serting “succeeding biennium”;

23 (iii) by redesignating paragraphs (2) and
24 (3) as paragraphs (3) and (4) respectively; and

1 (iv) by inserting after paragraph (1) the
2 following new paragraph:

3 “(2) On February 15 of each even-numbered
4 year, the Director shall transmit to the Committee
5 on the Budget of the House of Representatives and
6 the Senate such revisions of the report required by
7 paragraph (1) as may be necessary due to changing
8 economic conditions and due to any budget revisions
9 transmitted by the President pursuant to subsection
10 (b) of section 1106 of title 31, United States Code.”.

11 (4) BIENNIAL CONCURRENT RESOLUTION ON
12 THE BUDGET.—(A) Section 301(a) is amended—

13 (i) by striking “April 15 of each year” and
14 inserting “May 15 of each odd-numbered year”;

15 (ii) by striking “the fiscal year beginning
16 on October 1 of such year” the first place it ap-
17 pears and inserting “biennium beginning on Oc-
18 tober 1 of such year”;

19 (iii) by striking “the fiscal year beginning
20 on October 1 of such year” the second place it
21 appears and inserting “each fiscal year in such
22 period”; and

23 (iv) by striking “each of the two ensuing
24 fiscal years” and inserting “each fiscal year in
25 the succeeding biennium”.

1 (B) Section 301(b) is amended—

2 (i) in the matter preceding paragraph (1)
3 by inserting “for a biennium” after “resolution
4 on the budget”;

5 (ii) in paragraph (3) by striking “for such
6 fiscal year” and inserting “for either fiscal year
7 in such biennium”; and

8 (iii) by adding at the end the following:

9 “All matters and procedures set forth pursuant to para-
10 graph (4) shall remain in effect only for the biennium be-
11 ginning on October 1 of such fiscal year.”.

12 (C) The first sentence of section 301(d) is
13 amended by inserting “odd-numbered” before
14 “year”.

15 (D) Section 301(e) is amended—

16 (i) in the first sentence by striking “fiscal
17 year” and inserting “biennium”;

18 (ii) by inserting between the second and
19 third sentences the following new sentence: “On
20 or before April 15 of each odd-numbered year
21 the Committee on the Budget shall report to its
22 House the concurrent resolution on the budget
23 referred to in subsection (a) for the biennium
24 beginning on October 1 of that year.”; and

25 (iii) in paragraph (6)—

1 (I) by striking “five” and inserting
2 “four”,

3 (II) by striking “such fiscal year” and
4 inserting “the first fiscal year of such bien-
5 nium,”,
6 four-fiscal-year period”.

7 (E) Section 301(f) is amended by striking “fis-
8 cal year” each place it appears and inserting “bien-
9 nium”.

10 (F) Section 301(i)(1)(A) is amended—

11 (i) by striking “for a fiscal year” and in-
12 serting “for a biennium”;

13 (ii) by striking “for such fiscal year” the
14 first place it appears and inserting “for either
15 fiscal year in such biennium”.

16 (G) The section heading of section 301 is
17 amended by striking “ANNUAL ADOPTION” and in-
18 serting “BIENNIAL ADOPTION”.

19 (H) The table of contents set forth in section
20 1(b) of the Congressional Budget and Impoundment
21 Control Act of 1974 is amended by striking “Annual
22 Adoption” in the item relating to section 301 and
23 inserting “Biennial Adoption”.

24 (5) SECTION 303 POINT OF ORDER.—(A) Sec-
25 tion 303(a) is amended by striking “for such fiscal

1 year” and inserting “for the biennium including
2 such fiscal year”.

3 (B) Section 303(b) of such Act (2 U.S.C.
4 634(b)) is amended—

5 (i) by striking “fiscal year” each place it
6 appears and inserting “biennium”;

7 (ii) in paragraph (1)(A), by inserting be-
8 fore the semicolon “, if such bill or resolution
9 does not cause the level of entitlement and
10 mandatory spending to be exceeded for the two
11 fiscal years following the biennium to which the
12 concurrent resolution applies”; and

13 (iii) in the matter following paragraph (2),
14 by striking “any calendar year” and inserting
15 “any odd-numbered calendar year” and by
16 striking “in the House of Representatives”.

17 (6) PERMISSIBLE REVISIONS OF CONCURRENT
18 RESOLUTIONS ON THE BUDGET.—(1) Section 304(a)
19 is amended—

20 (A) by striking “fiscal year” the first two
21 places it appears and inserting “biennium”;

22 (B) by striking “for such fiscal year”; and

23 (C) by inserting before the period “for
24 such biennium”.

1 (7) PROCEDURES FOR CONSIDERATION OF
2 BUDGET RESOLUTIONS.—Section 305 is amended—

3 (A) in subsection (a)(3) by striking “for a
4 fiscal year”; and

5 (B) in subsection (b)(3) by striking “for a
6 fiscal year”.

7 (8) REPORTS AND SUMMARIES OF CONGRES-
8 SIONAL BUDGET ACTIONS.—(A)(i) Section 308(a)(1)
9 is amended—

10 (I) in the matter preceding subparagraph
11 (A) by striking “fiscal year (or fiscal years)”
12 and inserting “biennium (or bienniums)”,

13 (II) in subparagraph (A) by striking “fis-
14 cal year (or fiscal years)” and inserting “bien-
15 nium (or bienniums)”, and

16 (III) in subparagraph (C) by striking
17 “such fiscal year (or fiscal years)” and insert-
18 ing “such biennium (or bienniums)”.

19 (ii) Section 308(a)(2) by striking “fiscal year
20 (or fiscal years)” and inserting “biennium (or
21 bienniums)”.

22 (B) Section 308(b)(1) is amended—

23 (i) by striking “fiscal year” the first place
24 it appears and inserting “biennium”;

1 (ii) by inserting “for such biennium” after
2 “concurrent resolution on the budget”; and

3 (iii) by striking “the fiscal year preceding
4 such fiscal year” and inserting “each fiscal year
5 in the biennium preceding such biennium”.

6 (C) Section 308(c) is amended—

7 (i) by striking “Five” in the subsection
8 heading and inserting “Four”;

9 (ii) by striking “fiscal year” each place it
10 appears in the matter preceding paragraph (1)
11 and inserting “biennium”; and

12 (iii) by striking “5 fiscal years” and insert-
13 ing “4 fiscal years”.

14 (9) RECONCILIATION PROCESS.—(A) Section
15 310(a) is amended—

16 (i) by striking “any fiscal year” in the
17 matter preceding paragraph (1) and inserting
18 “any biennium”;

19 (ii) in paragraph (1) by striking “such fis-
20 cal year” each place it appears and inserting
21 “each fiscal year in such biennium”; and

22 (iii) in paragraph (2) by inserting “for
23 each fiscal year in such biennium” after “reve-
24 nues”.

25 (B) Section 310(f) is amended—

1 (i) by inserting “of any odd-numbered cal-
2 endar year” after “July”,

3 (ii) by striking “fiscal year beginning on
4 October 1 of the calendar year to which the ad-
5 journment resolution pertains” and inserting
6 “biennium beginning on October 1 of such cal-
7 endar year”, and

8 (iii) by striking “for such fiscal year” and
9 inserting “for such biennium”.

10 (10) SECTION 311 POINT OF ORDER.—Section
11 311(a)(1) is amended by striking “fiscal year” each
12 place it appears and inserting “biennium”.

13 (11) BILLS PROVIDING NEW SPENDING AU-
14 THORITY.—Section 401(b)(2) is amended by striking
15 “for such fiscal year” the second place it appears
16 and inserting “for the biennium in which such fiscal
17 year occurs”.

18 (12) ANALYSIS BY CBO.—Section 403(a) is
19 amended—

20 (A) by striking “the fiscal year” in para-
21 graph (1) and inserting “each fiscal year in the
22 biennium”;

23 (B) by striking “4 fiscal years following
24 such year” in paragraph (1) and inserting
25 “each fiscal year in the succeeding biennium”;

1 (C) by striking “the fiscal year” in para-
2 graph (2) and inserting “each fiscal year in the
3 biennium”; and

4 (D) by striking “four fiscal years following
5 such fiscal year” in paragraph (2) and inserting
6 “each fiscal year in the succeeding biennium”.

7 (c) AMENDMENTS TO THE RULES OF THE HOUSE OF
8 REPRESENTATIVES.—

9 (1) Clause 4(a)(1)(A) of rule X of the Rules of
10 the House of Representatives is amended by insert-
11 ing “odd-numbered” after “each”.

12 (2) Clause 4(a)(2) of rule X of the Rules of the
13 House of Representatives is amended by striking
14 “such fiscal year” and inserting “the biennium in
15 which such fiscal year begins”.

16 (3) Clause 4(b)(2) of rule X of the Rules of the
17 House of Representatives is amended by striking
18 “concurrent resolutions on the budget for each fiscal
19 year” and inserting “concurrent resolution on the
20 budget required under section 301(a) of the Con-
21 gressional Budget Act of 1974 for each biennium”.

22 (4) Clause 4(f) of rule X of the Rules of the
23 House of Representatives is amended by striking
24 “annually” each place it appears and inserting
25 “biennially”.

1 (5) Clause 4(g) of rule X of the Rules of the
2 House of Representatives is amended—

3 (A) by striking “February 25 of each
4 year” and inserting “March 15 of each odd-
5 numbered year”;

6 (B) by striking “fiscal year” the first place
7 it appears and inserting “biennium”; and

8 (C) by striking “that fiscal year” and in-
9 serting “each fiscal year in such ensuing bien-
10 nium”.

11 (6) Clause 4(h) of rule X of the Rules of the
12 House of Representatives is amended by striking
13 “fiscal year” and inserting “biennium”.

14 (7) Clause 4(a) of rule XI of the Rules of the
15 House of Representatives is amended by striking
16 “fiscal year if reported after September 15 preceding
17 the beginning of such fiscal year” and inserting “bi-
18 ennium if reported after August 1 of the year in
19 which such biennium begins”.

20 (8) Clause 2 of rule XLIX of the Rules of the
21 House of Representatives is amended by striking
22 “fiscal year” and inserting “biennium”.

1 **SEC. 102. AMENDMENTS TO TITLE 31, UNITED STATES**
2 **CODE.**

3 (a) DEFINITION.—Section 1101 of title 31, United
4 States Code, is amended by adding at the end the follow-
5 ing new paragraph:

6 “(3) ‘biennium’ has the meaning given to such
7 term in paragraph (11) of section 3 of the Congres-
8 sional Budget and Impoundment Control Act of
9 1974 (2 U.S.C. 622(11))”.

10 (b) BUDGET AND APPROPRIATIONS AUTHORITY OF
11 THE PRESIDENT.—Section 1104(c) of title 31, United
12 States Code, is amended—

13 (1) by inserting “(1)” after “(c)”;

14 (2) by striking the second sentence; and

15 (3) by adding at the end the following new
16 paragraph:

17 “(2) The budget submitted pursuant to section 1105
18 for the biennium beginning on October 1, 1995, and the
19 estimates of outlays and proposed budget authority re-
20 quired to be submitted under section 1109 for such bien-
21 nium, shall be set forth in the same accounts which are
22 set forth in the Budget Accounts Listing contained in the
23 budget submitted for fiscal year 1995 under section 1105.
24 Any change in the accounts used in the budget submitted
25 under section 1105 for the biennium beginning on October
26 1, 1995, or any succeeding biennium, or in the estimates

1 of outlays and proposed budget authority required under
2 section 1109 for any such biennium, from the accounts
3 set forth in the Budget Accounts Listing contained in the
4 budget submitted under section 1105 for fiscal year 1995,
5 or the previous biennium, as the case may be, shall be
6 made only in consultation with the Committees on Appro-
7 priations, the Committees on the Budget, and the commit-
8 tees having legislative jurisdiction over the programs or
9 activities which will be affected by such changes. The pro-
10 visions of this paragraph do not prohibit the inclusion of
11 proposed new accounts in the Budget Accounts Listing
12 contained in the budget submitted pursuant to section
13 1105 solely for purposes of presenting estimates for pro-
14 posed new programs.”.

15 (c) BUDGET CONTENTS AND SUBMISSION TO THE
16 CONGRESS.—(1) So much of section 1105(a) of title 31,
17 United States Code, as precedes paragraph (1) is amended
18 to read as follows:

19 “(a) On or before the first Monday in February dur-
20 ing the first session of a Congress, beginning with the One
21 Hundred Fourth Congress, the President shall transmit
22 to the Congress, the budget for the biennium beginning
23 on October 1 of such calendar year. The budget transmit-
24 ted under this subsection shall include a budget message

1 and summary and supporting information. The President
2 shall include in each budget the following:”.

3 (2) Section 1105(a)(5) of title 31, United States
4 Code, is amended by striking “the fiscal year for which
5 the budget is submitted and the 4 fiscal years after that
6 year” and inserting “each fiscal year in the biennium for
7 which the budget is submitted and in the succeeding bien-
8 nium”.

9 (3) Section 1105(a)(6) of title 31, United States
10 Code, is amended by striking “the fiscal year for which
11 the budget is submitted and the 4 fiscal years after that
12 year” and inserting “each fiscal year in the biennium for
13 which the budget is submitted and in the succeeding bien-
14 nium”.

15 (4) Section 1105(a)(9)(C) of title 31, United States
16 Code, is amended by striking “the fiscal year” and insert-
17 ing “each fiscal year in the biennium”.

18 (5) Section 1105(a)(12) of title 31, United States
19 Code, is amended—

20 (A) by striking “the fiscal year” in subpara-
21 graph (A) and inserting “each fiscal year in the bi-
22 ennium”; and

23 (B) by striking “4 fiscal years after that year”
24 in subparagraph (B) and inserting “2 fiscal years

1 immediately following the second fiscal year in such
2 biennium”.

3 (6) Section 1105(a)(13) of title 31, United States
4 Code, is amended by striking “the fiscal year” and insert-
5 ing “each fiscal year in the biennium”.

6 (7) Section 1105(a)(14) of title 31, United States
7 Code, is amended by striking “that year” and inserting
8 “each fiscal year in the biennium for which the budget
9 is submitted”.

10 (8) Section 1105(a)(16) of title 31, United States
11 Code, is amended by striking “the fiscal year” and insert-
12 ing “each fiscal year in the biennium”.

13 (9) Section 1105(a)(17) of title 31, United States
14 Code, is amended—

15 (A) by striking “the fiscal year following the
16 fiscal year” and inserting “each fiscal year in the bi-
17 ennium following the biennium”;

18 (B) by striking “that following fiscal year” and
19 inserting “each such fiscal year”; and

20 (C) by striking “fiscal year before the fiscal
21 year” and inserting “biennium before the bien-
22 nium”.

23 (10) Section 1105(a)(18) of title 31, United States
24 Code, is amended—

1 (A) by striking “the prior fiscal year” and in-
2 sserting “each of the 2 most recently completed fiscal
3 years”;

4 (B) by striking “for that year” and inserting
5 “with respect to that fiscal year”; and

6 (C) by striking “in that year” and inserting “in
7 that fiscal year”.

8 (11) Section 1105(a)(19) of title 31, United States
9 Code, is amended—

10 (A) by striking “the prior fiscal year” and in-
11 sserting “each of the 2 most recently completed fiscal
12 years”;

13 (B) by striking “for that year” and inserting
14 “with respect to that fiscal year”; and

15 (C) by striking “in that year” each place it ap-
16 pears and inserting “in that fiscal year”.

17 (d) ESTIMATED EXPENDITURES OF LEGISLATIVE
18 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
19 United States Code, is amended by striking “each year”
20 and inserting “each even-numbered year”.

21 (e) RECOMMENDATIONS TO MEET ESTIMATED DEFICI-
22 CIENCIES.—Section 1105(c) of title 31, United States
23 Code, is amended—

24 (1) by striking “fiscal year for” each place it
25 appears and inserting “biennium for”;

1 (2) by inserting “or current biennium, as the
2 case may be,” after “current fiscal year”; and

3 (3) by striking “that year” and inserting “that
4 period”.

5 (f) STATEMENT WITH RESPECT TO CERTAIN
6 CHANGES.—Section 1105(d) of title 31, United States
7 Code, is amended by striking “fiscal year” and inserting
8 “biennium”.

9 (g) CAPITAL INVESTMENT ANALYSIS.—Section
10 1105(e) of title 31, United States Code, is amended by
11 striking “ensuing fiscal year” and inserting “biennium to
12 which such budget relates”.

13 (h) COMPLIANCE WITH MAXIMUM DEFICIT
14 AMOUNT.—Section 1105(f) of title 31, United States
15 Code, is amended by striking “a fiscal year” and inserting
16 “a biennium” and by striking “fiscal years” and inserting
17 “bienniums”.

18 (i) SUPPLEMENTAL BUDGET ESTIMATES AND
19 CHANGES.—(1) Section 1106(a) of title 31, United States
20 Code, is amended—

21 (A) in the matter preceding paragraph (1) by
22 striking “fiscal year” and inserting “biennium”;

23 (B) in paragraph (1) by striking “that fiscal
24 year” and inserting “each fiscal year in such bien-
25 nium”;

1 (C) in paragraph (2) by striking “4 fiscal years
2 following the fiscal year” and inserting “2 fiscal
3 years following the biennium”;

4 (D) by striking “future fiscal years” in para-
5 graph (3) and inserting “the 2 fiscal years following
6 the biennium for which the budget is submitted”;
7 and

8 (E) by striking “fiscal year” in paragraph (3)
9 and inserting “biennium”.

10 (2) Section 1106(b) of title 31, United States Code,
11 is amended by—

12 (A) striking “Before July 16 of each year” and
13 inserting “On or before the fifteenth day after the
14 day on which the second session of a Congress con-
15 venes”;

16 (B) striking “the fiscal year” and inserting
17 “each fiscal year in the biennium”; and

18 (C) striking the last sentence.

19 (j) CURRENT PROGRAMS AND ACTIVITIES ESTI-
20 MATES.—(1) Section 1109(a) of title 31, United States
21 Code, is amended—

22 (A) by striking “On or before the first Monday
23 after January 3 of each year (on or before February
24 5 in 1986)” and inserting “At the same time the

1 budget required by section 1105 is submitted for a
2 biennium”; and

3 (B) by striking “the following fiscal year” and
4 inserting “each fiscal year of such period”.

5 (2) Section 1109(b) of title 31, United States Code,
6 is amended by inserting “odd-numbered calendar” after
7 “each”.

8 (k) YEAR-AHEAD REQUESTS FOR AUTHORIZING
9 LEGISLATION.—Section 1110 of title 31, United States
10 Code, is amended—

11 (1) by striking “fiscal year” and inserting “bi-
12 ennium (beginning on or after October 1, 1995)”,
13 and

14 (2) by striking “year before the year in which
15 the fiscal year begins” and inserting “second cal-
16 endar year preceding the calendar year in which the
17 biennium begins”.

18 (l) BUDGET INFORMATION ON CONSULTING SERV-
19 ICES.—Section 1114 of title 31, United States Code, is
20 amended—

21 (1) by striking “The” each place it appears and
22 inserting “For each biennium beginning with the bi-
23 ennium beginning on October 1, 1995, the”; and

24 (2) by striking “each year” each place it ap-
25 pears.

1 **TITLE II—BINDING BUDGET**
2 **RESOLUTION**

3 **SEC. 201. JOINT RESOLUTION ON THE BUDGET.**

4 (a) DEFINITIONS.—Paragraph (4) of section 3 of the
5 Congressional Budget and Impoundment Control Act of
6 1974 is amended to read as follows:

7 “(4) The term ‘joint resolution on the budget’
8 means—

9 “(A) a joint resolution setting forth the
10 simplified budget for the United States Govern-
11 ment for a biennium as provided in section 301;
12 and

13 “(B) any other joint resolution revising the
14 budget for the United States Government for a
15 biennium as described in section 304.”.

16 (b) CONFORMING TECHNICAL AMENDMENTS CHANG-
17 ING “CONCURRENT” TO “JOINT” RESOLUTION.—(1) Sec-
18 tions 300, 301, 302, 303, 304, 305, 308, 310, 311, 601,
19 602, 603, 604, 605, and 606 are amended by striking
20 “concurrent resolution” each place it appears and by in-
21 serting in its place “joint resolution”.

22 (3) The table of contents set forth in section 1(b) of
23 the Congressional Budget and Impoundment Control Act
24 of 1974 is amended by striking “Concurrent” in the items

1 relating to sections 301, 303, and 304 and inserting
2 “Joint”.

3 (3) Clauses 4(a)(2), 4(b)(2), 4(g), and 4(h) of rule
4 X, clause 8 of rule XXIII, and rule XLIX of the Rules
5 of the House of Representatives are amended by striking
6 “concurrent” and by inserting in its place “joint”.

7 (4) Section 258C(1)(B) of the Deficit Control Act of
8 1985 is amended by striking “concurrent” and inserting
9 “joint”.

10 **TITLE III—ENHANCED** 11 **RESCISSIONS**

12 **SEC. 301. EXPEDITED CONSIDERATION OF CERTAIN PRO-** 13 **POSED RESCISSIONS.**

14 (a) IN GENERAL.—Part B of title X of the Congres-
15 sional Budget and Impoundment Control Act of 1974 (2
16 U.S.C. 681 et seq.) is amended by redesignating sections
17 1013 through 1017 as sections 1014 through 1018, re-
18 spectively, and inserting after section 1012 the following
19 new section:

20 “EXPEDITED CONSIDERATION OF CERTAIN PROPOSED
21 RESCISSIONS

22 “SEC. 1013. (a) PROPOSED RESCISSION OF BUDGET
23 AUTHORITY.—In addition to the method of rescinding
24 budget authority specified in section 1012, the President
25 may propose, at the time and in the manner provided in
26 subsection (b), the rescission of any budget authority pro-

1 vided in an appropriations Act. Funds made available for
2 obligation under this procedure may not be proposed for
3 rescission again under this section or section 1012.

4 “(b) TRANSMITTAL OF SPECIAL MESSAGE.—

5 “(1) Not later than 3 days after the date of en-
6 actment of an appropriation Act, the President may
7 transmit to Congress a special message proposing to
8 rescind amounts of budget authority provided in
9 that Act and include with that special message a
10 draft bill or joint resolution that, if enacted, would
11 only rescind that budget authority.

12 “(2) In the case of an appropriation Act that
13 includes accounts within the jurisdiction of more
14 than one subcommittee of the Committee on Appro-
15 priations, the President in proposing to rescind
16 budget authority under this section shall send a sep-
17 arate special message and accompanying draft bill or
18 joint resolution for accounts within the jurisdiction
19 of each such subcommittee.

20 “(3) Each special message shall specify, with
21 respect to the budget authority proposed to be re-
22 scinded, the matters referred to in paragraphs (1)
23 through (5) of section 1012(a).

24 “(c) LIMITATION ON AMOUNTS SUBJECT TO RESCIS-
25 SION.—

1 “(1) The amount of budget authority which the
2 President may propose to rescind in a special mes-
3 sage under this section for a particular program,
4 project, or activity for a fiscal year may not exceed
5 25 percent of the amount appropriated for that pro-
6 gram, project, or activity in that Act.

7 “(2) The limitation contained in paragraph (1)
8 shall only apply to a program, project, or activity
9 that is authorized by law.

10 “(d) PROCEDURES FOR EXPEDITED CONSIDER-
11 ATION.—

12 “(1)(A) Before the close of the second day of
13 continuous session of the applicable House after the
14 date of receipt of a special message transmitted to
15 Congress under subsection (b), the majority leader
16 or minority leader of the House of Congress in
17 which the appropriation Act involved originated shall
18 introduce (by request) the draft bill or joint resolu-
19 tion accompanying that special message. If the bill
20 or joint resolution is not introduced as provided in
21 the preceding sentence, then, on the third day of
22 continuous session of that House after the date of
23 receipt of that special message, any Member of that
24 House may introduce the bill or joint resolution.

1 “(B) The bill or joint resolution shall be re-
2 ferred to the Committee on Appropriations of that
3 House. The committee shall report the bill or joint
4 resolution without substantive revision and with or
5 without recommendation. The bill or joint resolution
6 shall be reported not later than the seventh day of
7 continuous session of that House after the date of
8 receipt of that special message. If the Committee on
9 Appropriations fails to report the bill or joint resolu-
10 tion within that period, that committee shall be
11 automatically discharged from consideration of the
12 bill or joint resolution, and the bill or joint resolu-
13 tion shall be placed on the appropriate calendar.

14 “(C) A vote on final passage of the bill or joint
15 resolution shall be taken in that House on or before
16 the close of the 10th calendar day of continuous ses-
17 sion of that House after the date of the introduction
18 of the bill or joint resolution in that House. If the
19 bill or joint resolution is agreed to, the Clerk of the
20 House of Representatives (in the case of a bill or
21 joint resolution agreed to in the House of Represent-
22 atives) or the Secretary of the Senate (in the case
23 of a bill or joint resolution agreed to in the Senate)
24 shall cause the bill or joint resolution to be en-
25 grossed, certified, and transmitted to the other

1 House of Congress on the same calendar day on
2 which the bill or joint resolution is agreed to.

3 “(2)(A) A bill or joint resolution transmitted to
4 the House of Representatives or the Senate pursu-
5 ant to paragraph (1)(C) shall be referred to the
6 Committee on Appropriations of that House. The
7 committee shall report the bill or joint resolution
8 without substantive revision and with or without rec-
9 ommendation. The bill or joint resolution shall be re-
10 ported not later than the seventh day of continuous
11 session of that House after it receives the bill or
12 joint resolution. A committee failing to report the
13 bill or joint resolution within such period shall be
14 automatically discharged from consideration of the
15 bill or joint resolution, and the bill or joint resolu-
16 tion shall be placed upon the appropriate calendar.

17 “(B) A vote on final passage of a bill or joint
18 resolution transmitted to that House shall be taken
19 on or before the close of the 10th calendar day of
20 continuous session of that House after the date on
21 which the bill or joint resolution is transmitted. If
22 the bill or joint resolution is agreed to in that
23 House, the Clerk of the House of Representatives
24 (in the case of a bill or joint resolution agreed to in
25 the House of Representatives) or the Secretary of

1 the Senate (in the case of a bill or joint resolution
2 agreed to in the Senate) shall cause the engrossed
3 bill or joint resolution to be returned to the House
4 in which the bill or joint resolution originated.

5 “(3)(A) A motion in the House of Representa-
6 tives to proceed to the consideration of a bill or joint
7 resolution under this section shall be highly privi-
8 leged and not debatable. An amendment to the mo-
9 tion shall not be in order, nor shall it be in order
10 to move to reconsider the vote by which the motion
11 is agreed to or disagreed to.

12 “(B) Debate in the House of Representatives
13 on a bill or joint resolution under this section shall
14 not exceed 4 hours, which shall be divided equally
15 between those favoring and those opposing the bill
16 or joint resolution. A motion further to limit debate
17 shall not be debatable. It shall not be in order to
18 move to recommit a bill or joint resolution under
19 this section or to move to reconsider the vote by
20 which the bill or joint resolution is agreed to or dis-
21 agreed to.

22 “(C) Appeals from decisions of the Chair relat-
23 ing to the application of the Rules of the House of
24 Representatives to the procedure relating to a bill or

1 joint resolution under this section shall be decided
2 without debate.

3 “(D) Except to the extent specifically provided
4 in the preceding provisions of this subsection, con-
5 sideration of a bill or joint resolution under this sec-
6 tion shall be governed by the Rules of the House of
7 Representatives.

8 “(4)(A) A motion in the Senate to proceed to
9 the consideration of a bill or joint resolution under
10 this section shall be privileged and not debatable. An
11 amendment to the motion shall not be in order, nor
12 shall it be in order to move to reconsider the vote
13 by which the motion is agreed to or disagreed to.

14 “(B) Debate in the Senate on a bill or joint res-
15 olution under this section, and all debatable motions
16 and appeals in connection therewith, shall not exceed
17 10 hours. The time shall be equally divided between,
18 and controlled by, the majority leader and the mi-
19 nority leader or their designees.

20 “(C) Debate in the Senate on any debatable
21 motion or appeal in connection with a bill or joint
22 resolution under this section shall be limited to not
23 more than 1 hour, to be equally divided between,
24 and controlled by, the mover and the manager of the
25 bill or joint resolution, except that in the event the

1 manager of the bill or joint resolution is in favor of
2 any such motion or appeal, the time in opposition
3 thereto, shall be controlled by the minority leader or
4 his designee. Such leaders, or either of them, may,
5 from time under their control on the passage of a
6 bill or joint resolution, allot additional time to any
7 Senator during the consideration of any debatable
8 motion or appeal.

9 “(D) A motion in the Senate to further limit
10 debate on a bill or joint resolution under this section
11 is not debatable. A motion to recommit a bill or joint
12 resolution under this section is not in order.

13 “(e) AMENDMENTS PROHIBITED.—No amendment to
14 a bill or joint resolution considered under this section shall
15 be in order in either the House of Representatives or the
16 Senate. No motion to suspend the application of this sub-
17 section shall be in order in either House, nor shall it be
18 in order in either House to suspend the application of this
19 subsection by unanimous consent.

20 “(f) REQUIREMENT TO MAKE AVAILABLE FOR OBLI-
21 GATION.—Any amount of budget authority proposed to be
22 rescinded in a special message transmitted to Congress
23 under subsection (b) shall be made available for obligation
24 on the day after the date on which either House defeats

1 the bill or joint resolution transmitted with that special
2 message.

3 “(g) DEFINITIONS.—For purposes of this section—

4 “(1) the term ‘appropriation Act’ means any
5 general or special appropriation Act, and any Act or
6 joint resolution making supplemental, deficiency, or
7 continuing appropriations; and

8 “(2) continuity of a session of either House of
9 Congress shall be considered as broken only by an
10 adjournment of that House sine die, and the days on
11 which that House is not in session because of an ad-
12 journment of more than 3 days to a date certain
13 shall be excluded in the computation of any period.”.

14 (b) EXERCISE OF RULEMAKING POWERS.—Section
15 904 of such Act (2 U.S.C. 621 note) is amended—

16 (1) by striking “and 1017” in subsection (a)
17 and inserting “1013, and 1018”; and

18 (2) by striking “section 1017” in subsection (d)
19 and inserting “sections 1013 and 1018”; and

20 (c) CONFORMING AMENDMENTS.—

21 (1) Section 1011 of such Act (2 U.S.C. 682(5))
22 is amended—

23 (A) in paragraph (4), by striking “1013”
24 and inserting “1014”; and

25 (B) in paragraph (5)—

1 (i) by striking “1016” and inserting
2 “1017”; and

3 (ii) by striking “1017(b)(1)” and in-
4 sserting “1018(b)(1)”.

5 (2) Section 1015 of such Act (2 U.S.C. 685)
6 (as redesignated by section 2(a)) is amended—

7 (A) by striking “1012 or 1013” each place
8 it appears and inserting “1012, 1013, or
9 1014”;

10 (B) in subsection (b)(1), by striking
11 “1012” and inserting “1012 or 1013”;

12 (C) in subsection (b)(2), by striking
13 “1013” and inserting “1014”; and

14 (D) in subsection (e)(2)—

15 (i) by striking “and” at the end of
16 subparagraph (A);

17 (ii) by redesignating subparagraph
18 (B) as subparagraph (C);

19 (iii) by striking “1013” in subpara-
20 graph (C) (as so redesignated) and insert-
21 ing “1014”; and

22 (iv) by inserting after subparagraph
23 (A) the following new subparagraph:

1 “(B) he has transmitted a special message
2 under section 1013 with respect to a proposed
3 rescission; and”.

4 (3) Section 1016 of such Act (2 U.S.C. 686)
5 (as redesignated by section 2(a)) is amended by
6 striking “1012 or 1013” each place it appears and
7 inserting “1012, 1013, or 1014”.

8 (d) CLERICAL AMENDMENTS.—The table of sections
9 for subpart B of title X of such Act is amended—

10 (1) by redesignating the items relating to sec-
11 tions 1013 through 1017 as items relating to sec-
12 tions 1014 through 1018; and

13 (2) by inserting after the item relating to sec-
14 tion 1012 the following new item:

“Sec. 1013. Expedited consideration of certain proposed rescissions.”.

15 **TITLE IV—SUPERMAJORITY**
16 **POINTS OF ORDER**

17 **SEC. 401. SUPERMAJORITY POINTS OF ORDER.**

18 Section 904(c) of the Congressional Budget Act of
19 1974 is amended by adding at the end the following new
20 sentence: “Any point of order set forth in title III, IV,
21 or VI may be waived or suspended in the House of Rep-
22 resentatives only by the affirmative vote of three-fifths of
23 the Members voting, a quorum being present.”.

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