

Calendar No. 414

103D CONGRESS
2D SESSION

S. 2000

[Report No. 103-251]

A BILL

To authorize appropriations for fiscal years 1995 through 1998 to carry out the Head Start Act and the Community Services Block Grant Act, and for other purposes.

APRIL 19 (legislative day, APRIL 11), 1994

Reported with an amendment

Calendar No. 414

103D CONGRESS
2D SESSION

S. 2000

[Report No. 103-251]

To authorize appropriations for fiscal years 1995 through 1998 to carry out the Head Start Act and the Community Services Block Grant Act, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 25 (legislative day, FEBRUARY 22), 1994

Mr. DODD (for himself, Mr. KENNEDY, Mr. DASCHLE, Ms. MIKULSKI, Mr. INOUYE, and Mr. CAMPBELL) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

APRIL 19 (legislative day, APRIL 11), 1994

Reported by Mr. KENNEDY, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To authorize appropriations for fiscal years 1995 through 1998 to carry out the Head Start Act and the Community Services Block Grant Act, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) **SHORT TITLE.**—This Act may be cited as the
 3 “Human Services Reauthorization Act of 1994”.

4 (b) **TABLE OF CONTENTS.**—The table of contents is
 5 as follows:

See. 1. Short title; table of contents.

TITLE I—HEAD START ACT

See. 101. Authorization of appropriations.

TITLE II—COMMUNITY SERVICES BLOCK GRANT ACT

See. 201. Authorization of appropriations.

TITLE III—DEMONSTRATION PARTNERSHIP AGREEMENTS
 ADDRESSING THE NEEDS OF THE POOR

See. 301. Authorization of appropriations.

TITLE IV—LOW INCOME HOME ENERGY ASSISTANCE ACT OF 1981

See. 401. Authorization of appropriations.

TITLE V—COORDINATED SERVICES FOR CHILDREN, YOUTH, AND
 FAMILIES

See. 501. Authorization of appropriations.

6 **TITLE I—HEAD START ACT**

7 **SEC. 101. AUTHORIZATION OF APPROPRIATIONS.**

8 Section 639 of the Head Start Act (42 U.S.C. 9834)

9 is amended—

10 (1) in subsection (a)—

11 (A) by striking “and \$7,660,000,000” and
 12 inserting “\$7,660,000,000”; and

13 (B) by inserting before the period the fol-
 14 lowing: “, and such sums as may be necessary
 15 for each of the fiscal years 1995 through
 16 1998”;

1 (2) in subsection (b), by striking “1996” and
2 inserting “1998”; and

3 (3) in subsection (c)(2), by striking “1992,
4 1993, and 1994” and inserting “1992 through
5 1998”.

6 **TITLE II—COMMUNITY
7 SERVICES BLOCK GRANT ACT**

8 **SEC. 201. AUTHORIZATION OF APPROPRIATIONS.**

9 (a) GENERAL AUTHORIZATION.—Section 672(b) of
10 the Community Services Block Grant Act (42 U.S.C.
11 9901(b)) is amended—

12 (1) by striking “and \$500,000,000” and insert-
13 ing “\$500,000,000”; and

14 (2) by inserting before “to carry out the provi-
15 sions” the following: “, and such sums as may be
16 necessary for each of the fiscal years 1995 through
17 1998”.

18 (b) COMMUNITY FOOD AND NUTRITION PRO-
19 GRAMS.—Section 681A(d) of such Act (42 U.S.C.
20 9910a(d)) is amended—

21 (1) by striking “and \$25,000,000” and insert-
22 ing “\$25,000,000”; and

23 (2) by inserting before “to carry out this sec-
24 tion” the following: “, and such sums as may be nec-

1 essary for each of the fiscal years 1995 through
2 1998".

3 **TITLE III—DEMONSTRATION
4 PARTNERSHIP AGREEMENTS
5 ADDRESSING THE NEEDS OF
6 THE POOR**

7 **SEC. 301. AUTHORIZATION OF APPROPRIATIONS.**

8 Section 408(h) of the Human Services Reauthoriza-
9 tion Act of 1986 (42 U.S.C. 9910b(h)) is amended—

10 (1) in paragraph (1), by striking “1992, 1993,
11 and 1994” and inserting “1992 through 1998”; and
12 (2) in paragraph (2), by striking “1992
13 through 1994” and inserting “1992 through 1998”.

14 **TITLE IV—LOW INCOME HOME
15 ENERGY ASSISTANCE ACT OF
16 1981**

17 **SEC. 401. AUTHORIZATION OF APPROPRIATIONS.**

18 Section 2602 of the Low Income Home Energy As-
19 sistance Act of 1981 (42 U.S.C. 8621) is amended—

20 (1) in subsection (b), by striking “1993, 1994,
21 and 1995” and inserting “1993 through 1998”; and
22 (2) in subsection (d), by striking “1993, 1994,
23 and 1995” and inserting “1993 through 1998”.

TITLE V COORDINATED SERVICES FOR CHILDREN, YOUTH, AND FAMILIES

4 SEC. 501. AUTHORIZATION OF APPROPRIATIONS.

5 (a) IN GENERAL.—Section 934 of the Augustus F.
6 Hawkins Human Services Reauthorization Act of 1990
7 (~~42 U.S.C. 12340~~) is amended—

(1) in subsection (a)(1), by striking "for fiscal years 1992, 1993, and 1994" and inserting "for each of the fiscal years 1992 through 1998"; and

(2) in subsection (d), by striking "1992 through 1994" and inserting "1992 through 1998".

13 (b) NATIONAL CLEARINGHOUSE.—Section 960 of
14 such Act (42 U.S.C. 12355) is amended—

15 (1) in subsection (a), by striking “1992 through
16 1994” and inserting “1992 through 1998”; and

(2) in subsection (b), by striking "1992 through 1994" and inserting "1992 through 1998".

19 ***TITLE I—HEAD START***
20 ***PROGRAMS***

21 SEC. 101. SHORT TITLE; REFERENCES IN TITLE.

22 (a) *SHORT TITLE*.—This title may be cited as the
23 “*Head Start Act Amendments of 1994*”.

(b) REFERENCES.—Except as otherwise specifically provided, whenever in this title an amendment or repeal

1 *is expressed in terms of an amendment to, or a repeal of,*
2 *a section or other provision, the reference shall be considered*
3 *to be made to a section or other provision of the Head Start*
4 *Act (42 U.S.C. 9831 et seq.).*

5 **SEC. 102. DEFINITIONS.**

6 Section 637 (42 U.S.C. 9832) is amended—
7 (1) by striking paragraphs (4) and (5);
8 (2) by striking paragraph (9) and inserting the
9 following new paragraph:
10 “(9) The term ‘poverty line’ means the income
11 official poverty line (as defined by the Office of Man-
12 agement and Budget, and revised annually in accord-
13 ance with section 673(2) of the Community Services
14 Block Grant Act (42 U.S.C. 9902(2)) applicable to a
15 family of the size involved.”;
16 (3) by adding after paragraph (11) the following
17 new paragraphs:
18 “(12) The term ‘family literacy services’ includes
19 activities including interactive literacy activities be-
20 tween parents and their children, training for parents
21 on techniques for being the primary teacher of their
22 children and full partners in the education of their
23 children, parent literacy training, and early child-
24 hood education.

1 “(13) The term ‘Indian tribe’ means any tribe,
2 band, nation, pueblo, or other organized group or
3 community of Indians, including any Native village
4 described in section 3(c) of the Alaska Native Claims
5 Settlement Act (43 U.S.C. 1602(c)) or established
6 pursuant to such Act (43 U.S.C. 1601 et seq.), that
7 is recognized as eligible for the special programs and
8 services provided by the United States to Indians be-
9 cause of their status as Indians.”;

10 (4) by redesignating paragraphs (6), (7), (8),
11 (9), (10), (11), (12), and (13) as paragraphs (7), (8),
12 (9), (11), (5), (6), (4), and (10), respectively; and

13 (5)(A) by transferring paragraph (4), as so re-
14 designated, and inserting the paragraph after para-
15 graph (3);

16 (B) by transferring paragraphs (5) and (6), as
17 so redesignated, and inserting the paragraphs after
18 paragraph (4), as so redesignated; and

19 (C) by transferring paragraph (10), as so redes-
20 ignated, and inserting the paragraph after paragraph
21 (9), as so redesignated.

22 **SEC. 103. SERVICES.**

23 Section 638(a)(1) (42 U.S.C. 9833(a)(1)) is amended
24 by striking ‘health, nutritional, educational, social, and

1 other services" and inserting "health, education, parental
2 involvement, nutritional, social, and other services".

3 **SEC. 104. AUTHORIZATION OF APPROPRIATIONS.**

4 Section 639 (42 U.S.C. 9834) is amended—

5 (1) in subsection (a), by striking all that follows
6 "subchapter" and inserting "such sums as may be
7 necessary for fiscal year 1995 through 1998."; and

8 (2) by striking subsections (b) and (c) and in-
9 serting the following:

10 "(b) From the amount appropriated under subsection
11 (a), the Secretary shall make available—

12 "(1) \$35,000,000 for each of the fiscal years 1995
13 through 1998 to—

14 "(A) carry out the Head Start Transition
15 Project Act; and

16 "(B) carry out activities authorized under
17 section 642(d); and

18 "(2) not more than \$2,000,000 for fiscal year
19 1995, and such sums as may be necessary for each of
20 the fiscal years 1996 through 1998, to carry out longi-
21 tudinal research under section 649(e).".

22 **SEC. 105. ALLOCATION OF FUNDS.**

23 (a) ALLOCATION AND USE OF FUNDS FOR QUALITY
24 IMPROVEMENT.—Section 640(a)(3) (42 U.S.C. 9835(a)(3))
25 is amended—

1 (1) by redesignating subparagraphs (A) and (B)
2 as subparagraphs (C) and (D), respectively;

3 (2) by striking “(3)(C)” and all that follows
4 through “quality improvement activities:” and insert-
5 ing the following:

6 “(3)(A)(i) In order to provide assistance for activities
7 specified in subparagraph (C) directed at the goals specified
8 in subparagraph (B), the Secretary shall reserve, from the
9 amount (if any) by which the funds appropriated under
10 section 639(a) for a fiscal year exceed the adjusted prior
11 year appropriation, a share equal to the sum of—

12 “(I) 25 percent of such excess amount; and

13 “(II) any additional amount the Secretary may
14 find necessary to address a demonstrated need for
15 such activities.

16 “(ii) As used in clause (i), the term ‘adjusted prior
17 year appropriation’ means, with respect to a fiscal year,
18 the amount appropriated pursuant to section 639(a) for the
19 preceding fiscal year, adjusted to reflect the percentage
20 change in the Consumer Price Index for All Urban Consum-
21 ers (issued by the Bureau of Labor Statistics) during such
22 preceding fiscal year.

23 “(B) Funds reserved under this paragraph (referred to
24 in this paragraph as ‘quality improvement funds’) shall be
25 used to accomplish any or all of the following goals:

1 “(i) Ensuring that Head Start programs meet or
2 exceed performance standards pursuant to section
3 641A(a)(1)(A).

4 “(ii) Ensuring that such programs have ade-
5 quate qualified staff, and that such staff are furnished
6 adequate training.

7 “(iii) Ensuring that salary levels and benefits
8 are adequate to attract and retain qualified staff for
9 such programs.

10 “(iv) Using salary increases to improve staff
11 qualifications, and to assist with the implementation
12 of career development programs, for the staff of Head
13 Start programs.

14 “(v) Improving community-wide strategic plan-
15 ning and needs assessments for such programs.

16 “(vi) Ensuring that the physical environments of
17 Head Start programs are conducive to providing ef-
18 fective program services to children and families.

19 “(vii) Making such other improvements in the
20 quality of such programs as the Secretary may des-
21 ignate.

22 “(C) Quality improvement funds shall be used to carry
23 out any or all of the following activities:”;

1 (3) in subparagraph (C), as redesignated in
2 paragraph (1), by adding at the end the following
3 new clause:

4 “(vii) Such other activities as the Secretary may
5 designate.”; and

6 (4) in subparagraph (D), as redesignated in
7 paragraph (1)—

8 (A) in clause (i)—

9 (i) in the matter preceding subclause
10 (I), by striking “for the first, second, and
11 third fiscal years for which funds are so re-
12 served”; and

13 (ii) in subclause (II), by inserting
14 “and Indian and migrant Head Start pro-
15 grams,” after “States.”;

16 (B) by striking clauses (ii) and (iii);

17 (C) in clause (iv)—

18 (i) by striking “To be expended” and
19 all that follows, through “reserved, funds”
20 and inserting “Funds”;

21 (ii) by striking “clause (ii)” the first
22 place it appears and inserting “clause (i)”;

23 (iii) by inserting before the period at
24 the end of the first sentence, “, for expendi-

1 *ture for activities specified in subparagraph
2 (C)’; and*

3 *(iv) by striking the second sentence;*

4 *(D) in clause (vi), by striking ‘paragraphs
5 (2), (4), and (5)’ and inserting ‘paragraph (2)
6 or (4)’; and*

7 *(E) by striking clause (v) and redesignating
8 clauses (iv) and (vi) as clauses (ii) and (iii), re-
9 spectively.*

10 *(b) FUNDS SET-ASIDE.—Section 640(a) (42 U.S.C.
11 9835(a)) is amended—*

12 *(1) in paragraph (1), by striking ‘through (5).’
13 and inserting ‘through (4), and subject to paragraphs
14 (5) and (6).’;*

15 *(2) in paragraph (2)—*

16 *(A) in subparagraph (A), by striking
17 ‘1990’ and inserting ‘1994’; and*

18 *(B) in subparagraph (D), by inserting ‘(in-
19 cluding payments for all costs (other than com-
20 pensation of Federal employees) of reviews of
21 Head Start agencies and programs under section
22 641A(c), and of activities related to the develop-
23 ment and implementation of quality improve-
24 ment plans under section 641A(d)(2))’ after
25 ‘Secretary’;*

1 (3) in paragraph (3), by striking “paragraph
2 (5)” each place it appears and inserting “paragraph
3 (4);

4 (4) by striking paragraph (4), and redesignating
5 paragraphs (5) and (6) as paragraphs (4) and (7),
6 respectively;

7 (5) in paragraph (4), as redesignated in para-
8 graph (4), by striking “The” and inserting “Subject
9 to section 639(b), the”; and

10 (6) by adding after paragraph (4), as redesi-
11 gnated in paragraph (4), the following new para-
12 graphs:

13 “(5)(A) From amounts reserved and allotted pursuant
14 to paragraph (4), the Secretary shall reserve such sums as
15 may be necessary to award the collaboration grants de-
16 scribed in subparagraph (B).

17 “(B) From the reserved sums, the Secretary may
18 award a collaboration grant to each State to facilitate col-
19 laboration regarding activities carried out in the State
20 under this subchapter, and other activities carried out in,
21 and by, the State that are targeted to low-income children
22 and families.

23 “(C) A State that receives a grant under subparagraph
24 (B) shall—

1 “(i) appoint an individual to serve as a State li-
2 aison between—

3 “(I) agencies and individuals carrying out
4 Head Start programs in the State; and
5 “(II) agencies and entities carrying out
6 programs serving low-income children and fami-
7 lies;

8 “(ii) involve the State Head Start Association in
9 the selection of the individual, and involve the asso-
10 ciation in determinations relating to the ongoing di-
11 rection of the collaboration;

12 “(iii) ensure that the individual holds a position
13 with sufficient authority and access to ensure that the
14 collaboration described in subparagraph (B) is effec-
15 tive and involves a range of State agencies; and

16 “(iv) ensure that the collaboration described in
17 subparagraph (B) involves coordination of Head
18 Start services with health care, welfare, child care,
19 education, and national service activities, and activi-
20 ties relating to children with disabilities.

21 “(D) As used in this paragraph, the term ‘low-income’,
22 used with respect to children or families, shall not be consid-
23 ered to refer only to children or families that meet the low-
24 income criteria prescribed pursuant to section 645(a)(1)(A).

1 “(6) From amounts reserved and allotted pursuant to
2 paragraphs (2) and (4), the Secretary shall use, for grants
3 for programs described in section 645A(a), a portion of the
4 combined total of such amounts equal to 3 percent for fiscal
5 year 1995, 4 percent for each of fiscal years 1996 and 1997,
6 and 5 percent for fiscal year 1998, of the amount appro-
7 priated pursuant to section 639(a).”.

8 (c) CONSIDERATIONS FOR ALLOCATION OF FUNDS FOR
9 PROGRAM EXPANSION.—Section 640(g) (42 U.S.C.
10 9835(g)) is amended—

11 (1) by striking “(g)” and inserting “(g)(1)”; and
12 (2) by adding at the end the following new para-
13 graphs:

14 “(2) For the purpose of expanding Head Start pro-
15 grams, in allocating funds to an applicant within a State,
16 from amounts allotted to a State pursuant to subsection
17 (a)(4), the Secretary shall take into consideration—

18 “(A) the quality of the applicant’s programs (in-
19 cluding Head Start and other child care or child de-
20 velopment programs) in existence on the date of the
21 allocation, including, in the case of Head Start pro-
22 grams in existence on the date of the allocation, the
23 extent to which such programs meet or exceed per-
24 formance standards and other requirements under
25 this subchapter;

1 “(B) the applicant’s capacity to expand services
2 (including, in the case of Head Start programs in ex-
3 istence on the date of the allocation, whether the ap-
4 plicant accomplished any prior expansions in an ef-
5 fective and timely manner);

6 “(C) the extent to which the applicant has un-
7 dertaken community-wide strategic planning and
8 needs assessments involving other community organi-
9 zations serving children and families;

10 “(D) the numbers of eligible children in each
11 community who are not participating in a Head
12 Start program; and

13 “(E) the concentration of low-income families in
14 each community.

15 “(3) In determining the amount of funds reserved pur-
16 suant to subparagraph (A) or (B) of subsection (a)(2) to
17 be used for expanding Head Start programs under this sub-
18 chapter, the Secretary shall take into consideration, to the
19 extent appropriate, the factors specified in paragraph (2).”.

20 (d) TECHNICAL AMENDMENT.—Section 640(h) (42
21 U.S.C. 9835(h)) is amended by striking “Each Head Start
22 program may” and inserting “Financial assistance pro-
23 vided under this subchapter may be used by each Head
24 Start program to”.

1 (e) *COMPENSATION.*—Section 640 (42 U.S.C. 9835) is
 2 amended by adding at the end the following new subsection:
 3 “(j) Any agency that receives financial assistance
 4 under this subchapter to improve the compensation of staff
 5 who provide services under this Act shall use the financial
 6 assistance to improve the compensation of such staff, re-
 7 gardless of whether the agency has the ability to improve
 8 the compensation of staff employed by the agency who do
 9 not provide Head Start services.”.

10 **SEC. 106. REPORT.**

11 Section 640A (42 U.S.C. 9835a) is repealed.

12 **SEC. 107. DESIGNATION.**

13 (a) *INDIAN RESERVATIONS.*—Section 641(b) (42
 14 U.S.C. 9836(b)) is amended by inserting after “Indian res-
 15 ervation” the following: “(including members of Indian
 16 tribes living near the reservation)”.

17 (b) *DESIGNATION OF AGENCIES*—Section 641(c) (42
 18 U.S.C. 9836(c)) is amended—

19 (1) by striking paragraphs (2) through (4);

20 (2) in the first sentence—

21 (A) by inserting “(subject to paragraph
 22 (2))” before “, the Secretary shall give priority”;
 23 and

24 (B) by striking “unless” and all that follows
 25 through the end of subparagraph (A) and insert-

1 *ing the following: “unless the Secretary makes a*
2 *finding that the agency involved fails to meet*
3 *program, financial management, and other re-*
4 *quirements established by the Secretary.”;*
5 (3) *by redesignating subparagraph (B) as para-*
6 *graph (2);*
7 (4) *in paragraph (2), as so redesignated—*
8 (A) *by striking “except that, if” and insert-*
9 *ing “If”; and*
10 (B) *by striking “subparagraph (A)” and in-*
11 *serting “paragraph (1)”;*
12 (5) *by striking “Notwithstanding any other pro-*
13 *vision of this paragraph” and inserting the following:*
14 “(3) *Notwithstanding any other provision of this*
15 *subsection”; and*
16 (6) *by aligning the margins of paragraph (2)*
17 *with the margins of paragraph (3).*

18 (c) *CONSIDERATIONS IN DESIGNATING NEW HEAD*

19 *START AGENCIES.—Section 641(d) (42 U.S.C. 9836(d)) is*

20 *amended—*

21 (1) *in the first sentence, by striking all that pre-*
22 *cedes “then the Secretary” and inserting “If no entity*
23 *in a community is entitled to the priority specified*
24 *in subsection (c), ”;*

25 (2) *by striking the second sentence;*

1 (3) in the third sentence—

2 (A) in the matter preceding paragraph (1),
3 by striking “and subject to the preceding sen-
4 tence”; and

5 (B) in paragraph (4), to read as follows:

6 “(4) the plan of such applicant—

7 “(A) to seek the involvement of parents of
8 participating children in activities designed to
9 help such parents become full partners in the
10 education of their children;

11 “(B) to afford such parents the opportunity
12 to participate in the development, conduct, and
13 overall performance of the program at the local
14 level;

15 “(C) to offer (directly or through referral to
16 local entities, such as entities carrying out Even
17 Start programs under part B of chapter 1 of
18 title I of the Elementary and Secondary Edu-
19 cation Act of 1965 (20 U.S.C. 2741 et seq.)) to
20 such parents—

21 “(i) family literacy services; and

22 “(ii) parenting skills training;

23 “(D) at the option of such applicant, to
24 offer (directly or through referral to local enti-
25 ties) to such parents—

1 “(i) parental social self-sufficiency
2 training;
3 “(ii) substance abuse counseling; or
4 “(iii) any other activity designed to
5 help such parents become full partners in
6 the education of their children; and
7 “(E) to provide, with respect to each par-
8 ticipating family, a family needs assessment that
9 includes consultation with such parents about
10 the benefits of parent involvement and about the
11 activities described in subparagraphs (C) and
12 (D) in which such parents may choose to become
13 involved (taking into consideration their specific
14 family needs, work schedules, and other respon-
15 sibilities);”;

16 (4) in paragraph (7), by inserting “and” after
17 the semicolon;

18 (5) by striking paragraph (8); and

19 (6) by redesignating paragraph (9) as para-
20 graph (8).

21 (d) CONFORMING AMENDMENT.—Section 641 (42
22 U.S.C. 9836) is amended—
23 (1) by striking subsection (f); and
24 (2) by redesignating subsection (g) as subsection
25 (f).

1 **SEC. 108. MONITORING AND QUALITY ASSURANCE.**

2 *The Act is amended by inserting after section 641 (42
3 U.S.C. 9836) the following new section:*

4 **“SEC. 641A. QUALITY STANDARDS; MONITORING OF HEAD**

5 **START AGENCIES AND PROGRAMS.**

6 “(a) *QUALITY STANDARDS.—*

7 “(1) *ESTABLISHMENT OF STANDARDS.—The Sec-
8 retary shall establish by regulation standards appli-
9 cable to Head Start agencies, programs, and projects
10 under this subchapter, including—*

11 “(A) *performance standards with respect to
12 services required to be provided, including
13 health, education, parental involvement, nutri-
14 tional, social, and other services;*

15 “(B) *administrative and financial manage-
16 ment standards;*

17 “(C) *standards relating to the condition
18 and location of facilities for such agencies, pro-
19 grams, and projects; and*

20 “(D) *such other standards as the Secretary
21 finds to be appropriate.*

22 “(2) *MINIMUM REQUIREMENTS.—The regulations
23 promulgated under this subsection shall establish the
24 minimum levels of overall accomplishment that a
25 Head Start agency shall achieve in order to meet the
26 standards specified in paragraph (1).*

1 “(3) CONSIDERATIONS IN DEVELOPING STAND-
2 ARDS.—In developing the regulations required under
3 paragraph (1), the Secretary shall—

4 “(A) consult with experts in the fields of
5 child development, early childhood education,
6 family services, administration, and financial
7 management, and with persons with experience
8 in the operation of Head Start programs;

9 “(B) take into consideration—

10 “(i) past experience with use of the
11 standards in effect under this subchapter on
12 the date of enactment of this section;

13 “(ii) changes over the period since the
14 date of enactment of this Act in the cir-
15 cumstances and problems typically facing
16 children and families served by Head Start
17 agencies;

18 “(iii) developments concerning best
19 practices with respect to child development,
20 children with disabilities, family services,
21 program administration, and financial
22 management; and

23 “(iv) projected needs of an expanding
24 Head Start program; and

1 “(C)(i) not later than 1 year after the date
2 of enactment of this section, review and revise as
3 necessary the performance standards in effect
4 under 651(b) on the day before the date of enact-
5 ment of this section; and

6 “(ii) ensure that any such revisions in the
7 performance standards will not result in the
8 elimination of or any reduction in the scope or
9 types of health, education, parental involvement,
10 nutritional, social, or other services required to
11 be provided under such standards as in effect on
12 November 2, 1978.

13 “(4) STANDARDS RELATING TO OBLIGATIONS TO
14 DELEGATE AGENCIES.—In developing standards
15 under this subsection, the Secretary shall describe the
16 obligations of a Head Start agency to an agency (re-
17 ferred to in this subchapter as the ‘delegate agency’)
18 to which the Head Start agency has delegated respon-
19 sibility for providing services under this subchapter
20 and determine whether the Head Start agency com-
21 plies with the standards. The Secretary shall consider
22 such compliance during the review described in sub-
23 section (c)(1)(A) and in determining whether to
24 renew financial assistance to the Head Start agency
25 under this subchapter.

1 “(b) PERFORMANCE MEASURES.—

2 “(1) IN GENERAL.—Not later than 1 year after
3 the date of enactment of this section, the Secretary, in
4 consultation with representatives of Head Start agen-
5 cies and with experts in the fields of child develop-
6 ment, family services, and program management,
7 shall develop methods and procedures for measuring,
8 annually and over longer periods, the quality and ef-
9 fectiveness of programs operated by Head Start agen-
10 cies (referred to in this subchapter as ‘performance
11 measures’).

12 “(2) DESIGN OF MEASURES.—The performance
13 measures developed under this subsection shall be de-
14 signed—

15 “(A) to assess the various services provided
16 by Head Start programs and, to the extent the
17 Secretary finds appropriate, administrative and
18 financial management practices of such pro-
19 grams;

20 “(B) to be adaptable for use in self-assess-
21 ment and peer review of individual Head Start
22 agencies and programs; and

23 “(C) for other program purposes as deter-
24 mined by the Secretary.

1 “(3) USE OF MEASURES.—The Secretary shall
2 use the performance measures developed pursuant to
3 this subsection—

4 “(A) to identify strengths and weaknesses in
5 the operation of Head Start programs nationally
6 and by region; and

7 “(B) to identify problem areas that may re-
8 quire additional training and technical assist-
9 ance resources.

10 “(c) MONITORING OF LOCAL AGENCIES AND PRO-
11 GRAMS.—

12 “(1) IN GENERAL.—In order to determine whether Head Start agencies meet standards established under this subchapter with respect to program, administrative, financial management, and other requirements, the Secretary shall conduct the following reviews of designated Head Start agencies, and of the Head Start programs operated by such agencies:

19 “(A) A full review of each such agency at
20 least once during each 3-year period.

21 “(B) A review of each newly designated agency immediately after the completion of the first year such agency carries out a Head Start program.

1 “(C) Followup reviews including prompt re-
2 turn visits to agencies and programs that fail to
3 meet the standards.

4 “(D) Other reviews as appropriate.

5 “(2) CONDUCT OF REVIEWS.—The Secretary
6 shall ensure that reviews described in subparagraphs
7 (A) through (C) of paragraph (1)—

8 “(A) are performed, to the maximum extent
9 practicable, by employees of the Department of
10 Health and Human Services who are knowledge-
11 able about Head Start programs; and

12 “(B) are supervised by such an employee at
13 the site of such Head Start agency.

14 “(d) CORRECTIVE ACTION; TERMINATION.—

15 “(1) DETERMINATION.—If the Secretary deter-
16 mines, on the basis of a review pursuant to subsection
17 (c), that a Head Start agency designated pursuant to
18 section 641 fails to meet the standards described in
19 subsection (c), the Secretary shall—

20 “(A) inform the agency of the deficiencies
21 that shall be corrected;

22 “(B) with respect to each identified defi-
23 ciency, require the agency—

24 “(i) to correct the deficiency imme-
25 diately; or

1 “(ii) at the discretion of the Secretary
2 (taking into consideration the seriousness of
3 the deficiency and the time reasonably re-
4 quired to correct the deficiency), to comply
5 with the requirements of paragraph (2) con-
6 cerning a quality improvement plan; and
7 “(C) initiate proceedings to terminate the
8 designation of the agency unless the agency cor-
9 rects the deficiency.

10 “(2) *QUALITY IMPROVEMENT PLAN.*—

11 “(A) *AGENCY RESPONSIBILITIES.*—In order
12 to retain a designation as a Head Start agency
13 under this subchapter, a Head Start agency that
14 is the subject of a determination described in
15 paragraph (1) (other than an agency able to cor-
16 rect a deficiency immediately) shall—

17 “(i) develop in a timely manner, ob-
18 tain the approval of the Secretary regard-
19 ing, and implement a quality improvement
20 plan that specifies—

21 “(I) the deficiencies to be cor-
22 rected;

23 “(II) the actions to be taken to
24 correct such deficiencies; and

1 “(III) the timetable for accom-
2 plishment of the corrective actions
3 specified; and
4 “(ii) eliminate each deficiency identi-
5 fied, not later than the date for elimination
6 of such deficiency specified in such plan
7 (which shall not be later than 1 year after
8 the date the agency received notice of the de-
9 termination and of the specific deficiency to
10 be corrected).

11 “(B) SECRETARIAL RESPONSIBILITY.—Not
12 later than 30 days after receiving from a Head
13 Start agency a proposed quality improvement
14 plan pursuant to subparagraph (A), the Sec-
15 retary shall either approve such proposed plan or
16 specify the reasons why the proposed plan cannot
17 be approved.

18 “(3) TRAINING AND TECHNICAL ASSISTANCE.—
19 The Secretary shall provide training and technical
20 assistance to Head Start agencies with respect to the
21 development or implementation of such quality im-
22 provement plans to the extent the Secretary finds such
23 provision to be feasible and appropriate given avail-
24 able funding and other statutory responsibilities.

1 “(e) *SUMMARIES OF MONITORING OUTCOMES.*—The
2 *Secretary shall publish annually, following the end of each*
3 *fiscal year, a summary report on the findings of reviews*
4 *conducted under subsection (c), and on the outcomes of*
5 *quality improvement plans implemented under subsection*
6 *(d), during such fiscal year.”.*

7 **SEC. 109. TRANSITION COORDINATION WITH SCHOOLS AND**
8 **PARENT INVOLVEMENT.**

9 *Section 642 (42 U.S.C. 9837) is amended—*

10 *(1) in subsection (b)—*

11 *(A) in paragraph (4), to read as follows:*
12 *“(4) seek the involvement of parents of participating children in activities designed to help such parents become full partners in the education of their children, and to afford such parents the opportunity to participate in the development, conduct, and overall performance of the program at the local level;”;*

13 *(B) in paragraph (5), by inserting “and” after the semicolon;*

14 *(C) by striking paragraph (6);*

15 *(D) by redesignating paragraphs (5) and (7) as paragraphs (8) and (9), respectively; and*

16 *(E) by inserting after paragraph (4) the following new paragraphs: “(5) offer (directly or*

1 *through referral to local entities, such as entities*
2 *carrying out Even Start programs under part B*
3 *of chapter 1 of title I of the Elementary and Sec-*
4 *ondary Education Act of 1965 (20 U.S.C. 2741*
5 *et seq.)), to parents of participating children,*
6 *family literacy services and parenting skills*
7 *training; (6) at the option of such agency, offer*
8 *(directly or through referral to local entities), to*
9 *such parents, parental social self-sufficiency*
10 *training, substance abuse counseling, or any*
11 *other activity designed to help such parents be-*
12 *come full partners in the education of their chil-*
13 *dren; (7) provide, with respect to each partici-*
14 *pating family, a family needs assessment that*
15 *includes consultation with such parents about*
16 *the benefits of parent involvement and about the*
17 *activities described in paragraphs (4) through*
18 *(6) in which such parents may choose to be in-*
19 *volved (taking into consideration their specific*
20 *family needs, work schedules, and other respon-*
21 *sibilities);’;*
22 *(2) in subsection (c), by striking ‘schools that*
23 *will subsequently serve children in Head Start pro-*
24 *grams,’; and*

1 (3) by adding after subsection (c) the following
2 new subsection:

3 “(d)(1) Each Head Start agency shall carry out the
4 actions specified in this subsection, to the extent feasible and
5 appropriate in the circumstances (including the extent to
6 which such agency is able to secure the cooperation of par-
7 ents and schools) to enable children to maintain the devel-
8 opmental gains achieved in Head Start programs and to
9 build upon such gains in further schooling.

10 “(2) The Head Start agency shall take steps to coordi-
11 nate with the local educational agency (as defined in section
12 1471(12) of the Elementary and Secondary Education Act
13 of 1965 (20 U.S.C. 2891(12)) serving the community in-
14 volved and with schools in which children participating in
15 a Head Start program operated by such agency will enroll
16 following such program, including—

17 “(A) developing and implementing a systematic
18 procedure for transferring Head Start program
19 records for each participating child to the school in
20 which such child will enroll;

21 “(B) establishing channels of communication be-
22 tween Head Start staff and their counterparts in the
23 schools (including teachers, social workers, and health
24 staff) to facilitate coordination of programs;

1 “(C) conducting meetings involving parents, kin-
2 dergarten or elementary school teachers, and Head
3 Start program teachers to discuss the developmental
4 and other needs of individual children; and

5 “(D) organizing and participating in joint tran-
6 sition-related training of school staff and Head Start
7 staff.

8 “(3) In order to promote the continued involvement of
9 the parents of children that participate in Head Start pro-
10 grams in the education of their children upon transition
11 to school, the Head Start agency shall—

12 “(A) provide training to the parents—

13 “(i) to inform the parents about their rights
14 and responsibilities concerning the education of
15 their children; and

16 “(ii) to enable the parents to understand
17 and work with schools in order to communicate
18 with teachers and other school personnel, to sup-
19 port the school work of their children, and to
20 participate as appropriate in decisions relating
21 to the education of their children; and

22 “(B) take other actions, as appropriate and fea-
23 sible, to support the active involvement of the parents
24 with schools, school personnel, and school-related orga-
25 nizations.

1 “(4) The Secretary of Health and Human Services and
2 the Secretary of Education shall assess the results of the
3 activities funded under the Head Start Transition Project
4 Act (42 U.S.C. 9855 et seq.) and shall work together to pro-
5 vide technical assistance to enable communities to imple-
6 ment proposed practices emerging from the activities, to im-
7 prove the Head Start programs and programs of the
8 schools.”.

9 **SEC. 110. FACILITIES AND ADMINISTRATIVE REQUIRE-**

10 **MENTS.**

11 Section 644 (42 U.S.C. 9839) is amended—

12 (1) in subsection (d), by striking “guidelines, in-
13 structions,”;

14 (2) in subsection (f)—

15 (A) in paragraph (2), by striking
16 ‘‘640(a)(3)(A)(v)’’ and inserting
17 ‘‘640(a)(3)(C)(v)’’; and

18 (B) by adding at the end the following new
19 paragraph:

20 “(3) Upon a determination by the Secretary that suit-
21 able facilities are not otherwise available to Indian tribes
22 to carry out Head Start programs, and that the lack of
23 suitable facilities will inhibit the operation of such pro-
24 grams, the Secretary, in the discretion of the Secretary,
25 may authorize the use of financial assistance, from the

1 amount reserved under section 640(a)(2)(A), to make pay-
2 ments for the purchase of facilities owned by such tribes.

3 The amount of such a payment for such a facility shall
4 not exceed the fair market value of the facility.”; and

5 (3) by adding at the end the following new sub-
6 sections:

7 “(g)(1) Upon a determination by the Secretary that
8 suitable facilities (including public school facilities) are not
9 otherwise available to Indian tribes, rural communities,
10 and other low-income communities to carry out Head Start
11 programs, that the lack of suitable facilities will inhibit the
12 operation of such programs, and that construction of such
13 facilities is more cost effective than purchase of available
14 facilities or renovation, the Secretary, in the discretion of
15 the Secretary, may authorize the use of financial assistance
16 under this subchapter to make payments for capital expend-
17 itures related to facilities that will be used to carry out such
18 programs. The Secretary shall establish uniform procedures
19 for Head Start agencies to request approval for such pay-
20 ments, and shall promote, the extent practicable, the colloca-
21 tion of Head Start programs with other programs serving
22 low-income children and families.

23 “(2) Such payments may be used for capital expendi-
24 tures (including paying the cost of amortizing the prin-

1 *cipal, and paying interest on, loans) such as expenditures*

2 *for—*

3 *“(A) construction of facilities that are not in ex-*
4 *istence on the date of the determination;*

5 *“(B) major renovation of facilities in existence*
6 *on such date; and*

7 *“(C) purchase of vehicles used for programs con-*
8 *ducted at the Head Start facilities.*

9 *“(3) All laborers and mechanics employed by contrac-*
10 *tors or subcontractors in the construction or renovation of*
11 *facilities to be used to carry out Head Start programs shall*
12 *be paid wages at not less than those prevailing on similar*
13 *construction in the locality, as determined by the Secretary*
14 *of Labor in accordance with the Act of March 3, 1931, as*
15 *amended (40 U.S.C. 276a et seq., commonly known as the*
16 *‘Davis-Bacon Act’).*

17 *“(h) In all personnel actions of the American Indian*
18 *Programs Branch of the Head Start Bureau of the Admin-*
19 *istration for Children and Families, the Secretary shall give*
20 *the same preference to individuals who are members of an*
21 *Indian tribe as the Secretary gives to a disabled veteran,*
22 *as defined in section 2108(3)(C) of title 5, United States*
23 *Code. The Secretary shall take such additional actions as*
24 *may be necessary to promote recruitment of such individ-*
25 *uals for employment in the Administration.”.*

1 **SEC. 111. PARTICIPATION.**2 *Section 645 (42 U.S.C. 9840) is amended*3 *(1) in subsection (c)—*4 *(A) in the first sentence, by striking “may*
5 *provide” and all that follows and inserting*
6 *“shall be permitted to provide more than 1 year*
7 *of Head Start services to eligible children in the*
8 *State.”; and*9 *(B) by striking the second sentence; and*10 *(2) by adding at the end the following new sub-*
11 *section:*12 *“(d)(1) An Indian tribe that—*13 *“(A) operates a Head Start program;*
14 *“(B) enrolls as participants in the program all*
15 *children in the community served by the tribe (in-*
16 *cluding a community with a near-reservation des-*
17 *ignation, as defined by the Bureau of Indian Affairs)*
18 *from families that meet the low-income criteria pre-*
19 *scribed under subsection (a)(1)(A); and*20 *“(C) has the resources to enroll additional chil-*
21 *dren in the community who do not meet the low-in-*
22 *come criteria;*23 *may enroll such additional children in a Head Start pro-*
24 *gram, in accordance with this subsection, if the program*
25 *predominantly serves children who meet the low-income*
26 *criteria.*

1 “(2) *The Indian tribe shall enroll the children in the*
2 *Head Start program in accordance with such requirements*
3 *as the Secretary may specify by regulation promulgated*
4 *after consultation with Indian tribes.*

5 “(3) *In providing services through a Head Start pro-*
6 *gram to such children, the Indian tribe may not use funds*
7 *that the Secretary has determined, in accordance with sec-*
8 *tion 640(g)(3), are to be used for expanding Head Start*
9 *programs under this subchapter.”.*

10 **SEC. 112. INITIATIVE ON FAMILIES WITH INFANTS AND**
11 **TODDLERS.**

12 (a) *ESTABLISHMENT.—The Act is amended by adding*
13 *after section 645 (42 U.S.C. 9840) the following new sec-*
14 *tion:*

15 **“SEC. 645A. PROGRAMS FOR FAMILIES WITH INFANTS AND**
16 **TODDLERS.**

17 “(a) *IN GENERAL.—The Secretary shall make grants,*
18 *in accordance with the provisions of this section for—*

19 “(1) *programs providing family-centered services*
20 *for low-income families with very young children de-*
21 *signed to promote the development of the children,*
22 *and to enable their parents to fulfill their roles as*
23 *parents and to move toward self-sufficiency; and*

24 “(2) *provision of training and technical assist-*
25 *ance to entities carrying out programs, and evalua-*

1 *tion of programs, that were supported under the Com-*
2 *prehensive Child Development Act (42 U.S.C. 9881 et*
3 *seq.), as in effect on the day before the date of enact-*
4 *ment of this section.*

5 “*(b) SCOPE AND DESIGN OF PROGRAMS.—In carrying*
6 *out a program described in subsection (a), an entity receiv-*
7 *ing assistance under this section shall—*

8 “*(1) provide, either directly or through referral,*
9 *early, continuous, intensive, and comprehensive child*
10 *development and family support services that will en-*
11 *hance the physical, social, emotional, and intellectual*
12 *development of participating children;*

13 “*(2) ensure that the level of services provided to*
14 *families responds to their needs and circumstances;*

15 “*(3) promote positive parent-child interactions;*

16 “*(4) provide services to parents to support their*
17 *role as parents and to help the families move toward*
18 *self-sufficiency (including educational and employ-*
19 *ment services as appropriate);*

20 “*(5) coordinate services with services provided by*
21 *programs in the State and programs in the commu-*
22 *nity to ensure a comprehensive array of services (such*
23 *as health and mental health services);*

1 “(6) ensure formal linkages with local Head
2 Start programs in order to provide for continuity of
3 services for children and families;

4 “(7) in the case of a Head Start agency that op-
5 erates a program and that also provides Head Start
6 services through the age of mandatory school attend-
7 ance, ensure that children and families participating
8 in the program receive such services through such age;
9 and

10 “(8) meet such other requirements concerning de-
11 sign and operation of the program described in sub-
12 section (a) as the Secretary may establish.

13 “(c) PERSONS ELIGIBLE TO PARTICIPATE.—Persons
14 who may participate in programs described in subsection
15 (a)(1) include—

16 “(1) pregnant women; and

17 “(2) families with children under age 3 (or
18 under age 5, in the case of children served by an en-
19 tity specified in subsection (e)(3));

20 who meet the income criteria specified for families in sec-
21 tion 645(a)(1).

22 “(d) ELIGIBLE SERVICE PROVIDERS.—To be eligible
23 to receive assistance under this section, an entity shall sub-
24 mit an application to the Secretary at such time, in such
25 manner, and containing such information as the Secretary

1 may require. Entities that may apply to carry out activi-
2 ties under this section include—

3 “(1) entities operating Head Start programs
4 under this subchapter;

5 “(2) entities that, on the day before the date of
6 enactment of this section, were operating—

7 “(A) Parent-Child Centers receiving finan-
8 cial assistance under section 640(a)(4), as in ef-
9 fect on such date; or

10 “(B) programs receiving financial assist-
11 ance under the Comprehensive Child Develop-
12 ment Act, as in effect on such date; and

13 “(3) other public entities, and nonprofit private
14 entities, capable of providing child and family serv-
15 ices that meet the standards for participation in pro-
16 grams under this subchapter and meet such other ap-
17 propriate requirements relating to the activities under
18 this section as the Secretary may establish.

19 “(e) TIME-LIMITED PRIORITY FOR CERTAIN ENTI-
20 TIES.—

21 “(1) IN GENERAL.—From amounts allotted pur-
22 suant to paragraphs (2) and (4) of section 640(a), the
23 Secretary shall provide financial assistance in accord-
24 ance with paragraphs (2) through (4).

1 “(2) PARENT-CHILD CENTERS.—The Secretary
2 shall make financial assistance available under this
3 section for each of fiscal years 1995, 1996, and 1997
4 to any entity that—

5 “(A) complies with subsection (b); and

6 “(B) received funding as a Parent-Child
7 Center pursuant to section 640(a)(4), as in effect
8 on the day before the date of enactment of this
9 section, for fiscal year 1994.

10 “(3) COMPREHENSIVE CHILD DEVELOPMENT
11 CENTERS.—

12 “(A) In the case of an entity that received
13 a grant for fiscal year 1994 to operate a project
14 under the Comprehensive Child Development Act,
15 the Secretary—

16 “(i) shall make financial assistance
17 available under this section, in a com-
18 parable amount and scope to the assistance
19 provided for fiscal year 1994, for the dura-
20 tion of the project period specified in the
21 grant award to such entity under such Act;
22 and

23 “(ii) shall permit such entity, in car-
24 rying out activities assisted under this sec-

1 *tion, to serve children from birth through*
2 *age 5.*

3 “(B) In the case of an entity that received
4 a grant for fiscal year 1989 to operate a project
5 under the Comprehensive Child Development Act,
6 the Secretary shall make assistance available
7 under this section for each of fiscal years 1995,
8 1996, and 1997 to any entity that complies with
9 subsection (b).

10 “(4) EVALUATIONS, TRAINING, AND TECHNICAL
11 ASSISTANCE.—The Secretary shall make financial as-
12 sistance available under this section as necessary to
13 provide for the evaluation of, and furnishing of train-
14 ing and technical assistance to, programs specified in
15 paragraph (3)(A).

16 “(f) SELECTION OF OTHER GRANT RECIPIENTS.—
17 From the balance remaining of the portion specified in sec-
18 tion 640(a)(6), after making grants to the eligible entities
19 specified in subsection (e), the Secretary shall award grants
20 under this subsection on a competitive basis to applicants
21 meeting the criteria specified in subsection (d) (giving pri-
22 ority to entities with a record of providing early, continu-
23 ous, and comprehensive childhood development and family
24 services).

1 “(g) *DISTRIBUTION.*—In awarding grants to eligible
2 applicants under this section, the Secretary shall—

3 “(1) ensure an equitable national geographic dis-
4 tribution of the grants; and

5 “(2) award grants to applicants proposing to
6 serve communities in rural areas and to applicants
7 proposing to serve communities in urban areas.

8 “(h) *SECRETARIAL RESPONSIBILITIES.*—

9 “(1) *GUIDELINES.*—Not later than September
10 30, 1994, the Secretary shall develop program guide-
11 lines concerning the content and operation of pro-
12 grams assisted under this section—

13 “(A) in consultation with experts in early
14 childhood development, experts in health, and ex-
15 perts in family services; and

16 “(B) taking into consideration the knowl-
17 edge and experience gained from other early
18 childhood programs, including programs under
19 the Comprehensive Child Development Act.

20 “(2) *STANDARDS.*—Not later than December 30,
21 1994, the Secretary shall develop and publish per-
22 formance standards for programs assisted under this
23 section, and a grant announcement based on the
24 guidelines developed under paragraph (1).

1 “(3) MONITORING, TRAINING, TECHNICAL ASSIST-
2 ANCE, AND EVALUATION.—In order to ensure the suc-
3 cessful operation of programs assisted under this sec-
4 tion, the Secretary shall use funds from the balance
5 described in subsection (f) to monitor the operation of
6 such programs, evaluate their effectiveness, and pro-
7 vide training and technical assistance tailored to the
8 particular needs of such programs.”.

9 (b) CONSOLIDATION.—In recognition that the Com-
10 prehensive Child Development Centers Act has dem-
11 onstrated positive results, and that its purposes and func-
12 tions have been consolidated into section 645A of the Head
13 Start Act, the Comprehensive Child Development Centers
14 Act of 1988 (42 U.S.C. 9801 note) and the Comprehensive
15 Child Development Act (42 U.S.C. 9881 et seq.) are
16 repealed.

17 **SEC. 113. APPEALS, NOTICE, AND HEARING.**

18 (a) MEDIATION AND HEARING FOR DISPUTES WITH
19 DELEGATE AGENCIES.—Section 646(a) (42 U.S.C.
20 9841(a)) is amended—

21 (1) at the end of paragraph (2), by striking
22 “and”;
23 (2) at the end of paragraph (3), by striking the
24 period and inserting “; and”; and

1 (3) by adding at the end the following new para-
2 graph:

3 “(4) the Secretary shall develop and publish pro-
4 cedures (including mediation procedures) to be used
5 in order to—

6 “(A) resolve in a timely manner conflicts
7 potentially leading to adverse action between—

8 “(i) recipients of financial assistance
9 under this subchapter; and

10 “(ii) delegate agencies or Head Start
11 Parent Policy Councils; and

12 “(B) avoid the need for an administrative
13 hearing.”.

14 (b) TERMINATION OF DESIGNATION NOT STAYED
15 PENDING APPEAL.—Section 646 (42 U.S.C. 9841) is fur-
16 ther amended by striking subsection (b) and inserting the
17 following new subsection:

18 “(b) In prescribing procedures for the mediation de-
19 scribed in subsection (a)(4), the Secretary shall specify—

20 “(1) the date by which a Head Start agency en-
21 gaged in a conflict described in subsection (a)(4) will
22 notify the appropriate regional office of the Depart-
23 ment of the conflict;

24 “(2) a reasonable period for the mediation;

1 “(3) a timeline for an administrative hearing, if
2 necessary, to resolve the conflict; and

3 “(4) a timeline by which the person conducting
4 the administrative hearing shall issue a decision
5 based on the hearing.

6 “(c) In any case in which a termination, reduction,
7 or suspension of financial assistance under this subchapter
8 is upheld in an administrative hearing under this section,
9 such termination, reduction, or suspension shall not be
10 stayed pending any judicial appeal of such administrative
11 decision.

12 “(d)(1) The Secretary shall by regulation specify a
13 process by which an Indian tribe may identify and estab-
14 lish an alternative agency, and request that the alternative
15 agency be designated under section 641 as the Head Start
16 agency providing services to the tribe, if—

17 “(A) the Secretary terminates financial assist-
18 ance under section 646 to the only agency that was
19 receiving financial assistance to provide Head Start
20 services to the Indian tribe; and

21 “(B) the tribe would otherwise be precluded from
22 providing such services to the members of the tribe.

23 “(2) The regulation required by this subsection shall
24 prohibit such designation of an alternative agency that in-
25 cludes an employee who—

1 “(A) served on the administrative staff or pro-
2 gram staff of the agency described in paragraph
3 (1)(A); and
4 “(B) was responsible for a deficiency that—
5 “(i) relates to the performance standards or
6 financial management standards described in
7 section 641A(a)(1); and
8 “(ii) was the basis for the termination of fi-
9 nancial assistance described in paragraph
10 (1)(A);
11 as determined by the Secretary after providing the
12 notice and opportunity described in subsection
13 (a)(3).”.

14 **SEC. 114. GOALS AND PRIORITIES FOR TRAINING AND
15 TECHNICAL ASSISTANCE.**

16 Section 648 (42 U.S.C. 9843) is amended—
17 (1) in the section heading to read as follows:
18 “TECHNICAL ASSISTANCE AND TRAINING”;
19 (2) in subsection (a)(2), by striking “Head Start
20 programs, including” and inserting “Head Start pro-
21 grams, in accordance with the process, and the provi-
22 sions for allocating resources, set forth in subsections
23 (b) and (c). The Secretary shall provide, either di-
24 rectly or through grants or other arrangements.”;

1 (3)(A) by redesignating the final sentence of sub-
2 section (a), as amended by paragraph (2), as sub-
3 section (e);

4 (B) by transferring such subsection to the end of
5 the section; and

6 (C) by indenting such subsection and aligning
7 the margins of such subsection with the margins of
8 subsection (d);

9 (4) by striking subsections (b) and (c); and

10 (5) by inserting after subsection (a) the following
11 new subsections:

12 “(b) The process for determining the technical assist-
13 ance and training activities to be carried out under this
14 section shall—

15 “(1) ensure that the needs of local Head Start
16 agencies and programs relating to improving pro-
17 gram quality and to program expansion are ad-
18 dressed to the maximum extent feasible; and

19 “(2) incorporate mechanisms to ensure respon-
20 siveness to local needs, including an ongoing proce-
21 dure for obtaining input from the individuals and
22 agencies carrying out Head Start programs.

23 “(c) In allocating resources for technical assistance
24 and training under this section, the Secretary shall—

- 1 “(1) give priority consideration to activities to
2 correct program and management deficiencies identi-
3 fied through reviews pursuant to section 641A(c) (in-
4 cluding the provision of assistance to local programs
5 in the development of quality improvement plans
6 under section 641A(d)(2));
- 7 “(2) address the training and career development
8 needs of classroom staff (including instruction for
9 providing services to children with disabilities) and
10 nonclassroom staff, including home visitors and other
11 staff working directly with families, including train-
12 ing relating to increasing parent involvement and
13 services designed to increase family literacy and im-
14 prove parenting skills;
- 15 “(3) assist Head Start agencies and programs in
16 conducting and participating in communitywide
17 strategic planning and needs assessment;
- 18 “(4) assist Head Start agencies and programs in
19 the development of sound management practices, in-
20 cluding financial management procedures; and
- 21 “(5) assist in efforts to secure and maintain ade-
22 quate facilities for Head Start programs.”.

23 **SEC. 115. STAFF QUALIFICATIONS AND DEVELOPMENT.**

24 The Head Start Act is amended by inserting after sec-
25 tion 648 (42 U.S.C. 9843) the following new section:

1 **“SEC. 648A. STAFF QUALIFICATIONS AND DEVELOPMENT.**

2 “(a) *CLASSROOM TEACHERS.*—

3 “(1) *DEGREE REQUIREMENTS.*—*The Secretary*
4 *shall ensure that not later than September 30, 1996,*
5 *each Head Start classroom in a center-based program*
6 *is assigned one teacher who has—*

7 “(A) *a child development associate (CDA)*
8 *credential that is appropriate to the age of the*
9 *children being served in center-based programs;*

10 “(B) *a State-awarded certificate for pre-*
11 *school teachers that meets or exceeds the require-*
12 *ments for a child development associate creden-*
13 *tial;*

14 “(C) *an associate, a baccalaureate, or an*
15 *advanced degree in early childhood education; or*

16 “(D) *a degree in a field related to early*
17 *childhood education with experience in teaching*
18 *preschool children and a State-awarded certifi-*
19 *cate to teach in a preschool program.*

20 “(2) *WAIVER.*—*On request, the Secretary shall*
21 *grant a 180-day waiver of the requirements of para-*
22 *graph (1) with respect to an individual who—*

23 “(A) *is first employed after September 30,*
24 *1996, by a Head Start agency as a teacher for*
25 *a Head Start classroom;*

1 “(B) is enrolled in a program that grants
2 any credential, certificate, or degree specified in
3 subparagraph (A), (B), (C), or (D) of paragraph
4 (1); and

5 “(C) will receive such credential under the
6 terms of such program not later than 180 days
7 after beginning employment as a teacher with
8 such agency.

9 “(3) LIMITATION.—The Secretary may not grant
10 more than one such waiver with respect to such indi-
11 vidual.

12 “(b) MENTOR TEACHERS.—

13 “(1) DEFINITION; FUNCTION.—For purposes of
14 this subsection, the term ‘mentor teacher’ means an
15 individual responsible for observing and assessing the
16 classroom activities of a Head Start program and
17 providing on-the-job guidance and training to the
18 Head Start program staff and volunteers, in order to
19 improve the qualifications and training of classroom
20 staff, to maintain high quality education services,
21 and to promote career development, in Head Start
22 programs.

23 “(2) REQUIREMENT.—In order to assist Head
24 Start agencies in establishing positions for mentor
25 teachers, the Secretary shall—

1 “(A) provide technical assistance and train-
2 ing to enable Head Start agencies to establish
3 such positions;

4 “(B) give priority consideration, in provid-
5 ing assistance pursuant to subparagraph (A), to
6 Head Start programs that have substantial
7 numbers of new classroom staff or that are expe-
8 riencing difficulty in meeting applicable edu-
9 cation standards; and

10 “(C) encourage Head Start programs to
11 give priority consideration for such positions to
12 Head Start teachers at the appropriate level of
13 career advancement in such programs.

14 “(c) *FAMILY SERVICE WORKERS.*—In order to im-
15 prove the quality and effectiveness of staff providing in-
16 home and other services (including needs assessment, devel-
17 opment of service plans, family advocacy, and coordination
18 of service delivery) to families of children participating in
19 Head Start programs, the Secretary, in coordination with
20 concerned public and private agencies and organizations
21 examining the issues of standards and training for family
22 service workers, shall—

23 “(1) review and, as necessary, revise or develop
24 new qualification standards for Head Start staff pro-
25 viding such services;

1 “(2) promote the development of model curricula
2 (on subjects including parenting training and family
3 literacy) designed to ensure the attainment of appro-
4 priate competencies by individuals working or plan-
5 ning to work in the field of early childhood and fam-
6 ily services; and

7 “(3) promote the establishment of a credential
8 that indicates attainment of the competencies and
9 that is accepted nationwide.

10 “(d) HEAD START FELLOWSHIPS.—

11 “(1) AUTHORITY.—The Secretary may establish
12 a program of fellowships, to be known as ‘Head Start
13 Fellowships’, in accordance with this subsection. The
14 Secretary may award the fellowships to individuals,
15 to be known as ‘Head Start Fellows’, who are staff in
16 local Head Start programs or other individuals work-
17 ing in the field of child development and family
18 services.

19 “(2) PURPOSE.—The fellowship program estab-
20 lished under this subsection shall be designed to en-
21 hance the ability of Head Start Fellows to make sig-
22 nificant contributions to programs authorized under
23 this subchapter, by providing opportunities to expand
24 their knowledge and experience through exposure to

1 activities, issues, resources, and new approaches, in
2 the field of child development and family services.

3 “(3) ASSIGNMENTS OF FELLOWS.—

4 “(A) PLACEMENT SITES.—Fellowship posi-
5 tions under the fellowship program may be lo-
6 cated (subject to subparagraphs (B) and (C))—

7 “(i) in agencies of the Department of
8 Health and Human Services administering
9 programs authorized under this subchapter
10 (in national or regional offices of such agen-
11 cies);

12 “(ii) in local Head Start agencies and
13 programs;

14 “(iii) in institutions of higher edu-
15 cation;

16 “(iv) in public or private entities and
17 organizations concerned with services to
18 children and families; and

19 “(v) in other appropriate settings.

20 “(B) LIMITATION FOR FELLOWS OTHER
21 THAN HEAD START EMPLOYEES.—A Head Start
22 Fellow who is not an employee of a local Head
23 Start agency or program may be placed only in
24 a fellowship position located in an agency or

1 *program specified in clause (i) or (ii) of sub-*
2 *paragraph (A).*

3 “*(C) NO PLACEMENT IN LOBBYING ORGANI-*
4 *ZATIONS.—Head Start Fellowship positions may*
5 *not be located in any agency whose primary*
6 *purpose, or one of whose major purposes, is to*
7 *influence Federal, State, or local legislation.*

8 “*(4) SELECTION OF FELLOWS.—Head Start Fel-*
9 *lowships shall be awarded on a competitive basis to*
10 *individuals (other than Federal employees) selected*
11 *from among applicants who are working, on the date*
12 *of application, in local Head Start programs or oth-*
13 *erwise working in the field of child development and*
14 *children and family services.*

15 “*(5) DURATION.—Head Start Fellowships shall*
16 *be for terms of 1 year, and may be renewed for a term*
17 *of 1 additional year.*

18 “*(6) AUTHORIZED EXPENDITURES.—From*
19 *amounts appropriated under this subchapter and al-*
20 *lotted under section 640(a)(2)(D), the Secretary is au-*
21 *thorized to make expenditures of not to exceed*
22 *\$1,000,000 for any fiscal year, for stipends and other*
23 *reasonable expenses of the fellowship program.*

24 “*(7) STATUS OF FELLOWS.—Except as otherwise*
25 *provided in this paragraph, Head Start Fellows shall*

1 *not be considered to be employees or otherwise in the*
2 *service or employment of the Federal Government.*
3 *Head Start Fellows shall be considered to be employ-*
4 *ees for purposes of compensation for injuries under*
5 *chapter 81 of title 5, United States Code. Head Start*
6 *Fellows assigned to positions located in agencies spec-*
7 *ified in paragraph (3)(A)(i) shall be considered em-*
8 *ployees in the executive branch of the Federal Govern-*
9 *ment for the purposes of chapter 11 of title 18, United*
10 *States Code, and for purposes of any administrative*
11 *standards of conduct applicable to the employees of*
12 *the agency to which they are assigned.*

13 “(8) REGULATIONS.—The Secretary shall pro-
14 *mulgate regulations to carry out this subsection.*

15 “(e) MODEL STAFFING PLANS.—Not later than 1 year
16 *after the date of enactment of this subsection, the Secretary,*
17 *in consultation with appropriate public agencies, private*
18 *agencies, and organizations and with individuals with ex-*
19 *pertise in the field of children and family services, shall*
20 *develop model staffing plans to provide guidance to local*
21 *Head Start agencies and programs on the numbers, types,*
22 *responsibilities, and qualifications of staff required to oper-*
23 *ate a Head Start program.”.*

1 SEC. 116. RESEARCH, DEMONSTRATIONS, EVALUATION.

Section 649 (42 U.S.C. 9844) is amended to read as

3 follows:

4 *"SEC. 649. RESEARCH, DEMONSTRATIONS, AND EVALUA-*
5 *TION.*

6 “(a) *IN GENERAL.*—

7 “(1) REQUIREMENT; GENERAL PURPOSES.—The
8 Secretary shall carry out a continuing program of re-
9 search, demonstration, and evaluation activities, in
0 order to—

11 “(A) foster continuous improvement in the
12 quality of the Head Start programs under this
13 subchapter and in their effectiveness in enabling
14 participating children and their families to suc-
15 ceed in school and otherwise; and

16 “(B) use the Head Start programs to de-
17 velop, test, and disseminate new ideas and ap-
18 proaches for addressing the needs of low-income
19 preschool children (including children with dis-
20 abilities) and their families and communities,
21 and otherwise to further the purposes of this sub-
22 chapter.

“(2) *PLAN.*—The Secretary shall develop, and periodically update, a plan governing the research, demonstration, and evaluation activities under this section.

1 “(b) *CONDUCT OF RESEARCH, DEMONSTRATION, AND*
2 *EVALUATION ACTIVITIES.*—*The Secretary, in order to con-*
3 *duct research, demonstration, and evaluation activities*
4 *under this section—*

5 “(1) *may carry out such activities directly, or*
6 *through grants to, or contracts or cooperative agree-*
7 *ments with, public or private entities;*

8 “(2) *shall, to the extent appropriate, undertake*
9 *such activities in collaboration with other Federal*
10 *agencies, and with non-Federal agencies, conducting*
11 *similar activities;*

12 “(3) *shall ensure that evaluation of activities in*
13 *a specific program or project is conducted by persons*
14 *not directly involved in the operation of such pro-*
15 *gram or project;*

16 “(4) *may require Head Start agencies to provide*
17 *for independent evaluations;*

18 “(5) *may approve, in appropriate cases, commu-*
19 *nity-based cooperative research and evaluation efforts*
20 *to enable Head Start programs to collaborate with*
21 *qualified researchers not directly involved in program*
22 *administration or operation; and*

23 “(6) *may collaborate with organizations with ex-*
24 *pertise in inclusive educational strategies for pre-*
25 *schoolers with disabilities.*

1 “(c) CONSULTATION AND COLLABORATION.—In carry-
2 ing out activities under this section, the Secretary shall—
3 “(1) consult with—

4 “(A) individuals from relevant academic
5 disciplines;

6 “(B) individuals who are involved in the
7 operation of Head Start programs and individ-
8 uals who are involved in the operation of other
9 child and family service programs; and

10 “(C) individuals from other Federal agen-
11 cies, and individuals from organizations, in-
12 volved with children and families, ensuring that
13 the individuals described in this subparagraph
14 reflect the multicultural nature of the children
15 and families served by the Head Start programs
16 and the multidisciplinary nature of the Head
17 Start programs;

18 “(2) whenever feasible and appropriate, obtain
19 the views of persons participating in and served by
20 programs and projects assisted under this subchapter
21 with respect to activities under this section; and

22 “(3) establish, to the extent appropriate, working
23 relationships with the faculties of institutions of high-
24 er education, as defined in section 1201(a) of the
25 Higher Education Act of 1965 (20 U.S.C. 1141(a)),

1 *located in the area in which any evaluation under*
2 *this section is being conducted, unless there is no such*
3 *institution of higher education willing and able to*
4 *participate in such evaluation.*

5 “(d) *SPECIFIC OBJECTIVES.*—The research, dem-
6 onstration, and evaluation activities under this subchapter
7 shall include components designed to—

8 “(1) permit ongoing assessment of the quality
9 and effectiveness of the programs under this sub-
10 chapter;

11 “(2) contribute to developing knowledge concern-
12 ing factors associated with the quality and effective-
13 ness of Head Start programs and in identifying ways
14 in which services provided under this subchapter may
15 be improved;

16 “(3) assist in developing knowledge concerning
17 the factors that promote or inhibit healthy develop-
18 ment and effective functioning of children and their
19 families both during and following participation in a
20 Head Start program;

21 “(4) permit comparisons of children and families
22 participating in Head Start programs with children
23 and families receiving other child care, early child-
24 hood education, or child development services and
25 with other appropriate control groups;

1 “(5) contribute to understanding the characteristics
2 and needs of population groups eligible for services provided under this subchapter and the impact of
3 such services on the individuals served and the communities in which such services are provided;

6 “(6) provide for disseminating and promoting the use of the findings from such research, demonstration, and evaluation activities; and

9 “(7) promote exploration of areas in which knowledge is insufficient, and that will otherwise contribute to fulfilling the purposes of this subchapter.

12 “(e) *LONGITUDINAL STUDIES.*—In developing priorities for research, demonstration, and evaluation activities under this section, the Secretary shall give special consideration to longitudinal studies that—

16 “(1) examine the developmental progress of children and their families both during and following participation in a Head Start program, including the examination of factors that contribute to or detract from such progress;

21 “(2) examine factors related to improving the quality of the Head Start programs and the preparation the programs provide for children and their families to function effectively in schools and other set-

1 *tings in the years following participation in such a*
2 *program; and*

3 “(3) as appropriate, permit comparison of chil-
4 *dren and families participating in Head Start pro-*
5 *grams with children and families receiving other*
6 *child care, early childhood education, or child devel-*
7 *opment services, and with other appropriate control*
8 *groups.*

9 “(f) *OWNERSHIP OF RESULTS.*—The Secretary shall
10 *take necessary steps to ensure that all studies, reports, pro-*
11 *posals, and data produced or developed with Federal funds*
12 *under this subchapter shall become the property of the Unit-*
13 *ed States.”.*

14 **SEC. 117. ANNOUNCEMENTS AND EVALUATIONS.**

15 *Section 650 (42 U.S.C. 9845) is repealed.*

16 **SEC. 118. REPORTS.**

17 (a) *IN GENERAL.—Section 651 (42 U.S.C. 9846) is*
18 *amended—*

19 (1) *by striking the section heading and all that*
20 *follows through subsection (f) and inserting:*

21 **“SEC. 651. REPORTS.”;**

22 (2) *by striking “(g)”;*

23 (3) *in paragraph (10), by striking “evaluations*
24 *conducted under section 641(c)(2)” and inserting*
25 *“monitoring conducted under section 641A(c)”;* and

1 (4)(A) by striking “and” at the end of para-
2 graph (11);

3 (B) by striking the period at the end of para-
4 graph (12) and inserting “; and”; and

5 (C) by adding after paragraph (12) the following
6 new paragraph:

7 “(13) a summary of information concerning the
8 research, demonstration, and evaluation activities
9 conducted under section 649, including—

10 “(A) a status report on ongoing activities;
11 and

12 “(B) results, conclusions, and recommenda-
13 tions, not included in any previous report, based
14 on completed activities.”.

15 (b) *REDESIGNATION*.—Section 651 is redesignated as
16 section 650.

17 **SEC. 119. REPEALS.**

18 Sections 651A and 652 (42 U.S.C. 9846a and 9847)
19 are repealed.

20 **SEC. 120. STUDY OF BENEFITS FOR HEAD START EMPLOY-
21 EES.**

22 (a) *STUDY*.—The Secretary of Health and Human
23 Services shall conduct a study regarding the benefits avail-
24 able to individuals employed by Head Start agencies under
25 the Head Start Act (42 U.S.C. 9831 et seq.).

1 (b) REPORT.—

2 (1) PREPARATION.—The Secretary shall prepare
3 a report, containing the results of the study, that—

4 (A) describes the benefits, including health
5 care benefits, family and medical leave, and re-
6 tirement pension benefits, available to such indi-
7 viduals;

8 (B) includes recommendations for increas-
9 ing the access of the individuals to benefits, in-
10 cluding access to a retirement pension program;
11 and

12 (C) addresses the feasibility of participation
13 by such individuals in the Federal Employees'
14 Retirement System under chapter 84 of title 5,
15 United States Code.

16 (2) SUBMISSION.—The Secretary shall submit
17 the report to the appropriate committees of Congress.

18 **SEC. 121. AUTOMATIC ELIGIBILITY OF HEAD START PAR-
19 TICIPANTS.**

20 The National School Lunch Act (42 U.S.C. 1751 et
21 seq.) is amended—

22 (1) in section 9(b)(6) (42 U.S.C. 1758(b)(6))—

23 (A) in subparagraph (A)—

24 (i) in the matter preceding clause (i),
25 by striking “a member of”;

1 (ii) in clause (i)—
2 (I) by inserting “a member of”
3 after “(i)”; and
4 (II) by striking “or” at the end of
5 the clause;
6 (iii) in clause (ii)—
7 (I) by inserting “a member of”
8 after “(ii)”; and
9 (II) by striking the period at the
10 end of the clause and inserting “; or”;
11 and
12 (iv) by adding at the end the following
13 new clause:
14 “(iii) enrolled as a participant in a Head Start
15 program authorized under the Head Start Act (42
16 U.S.C. 9831 et seq.), on the basis of a determination
17 that the child is a member of a family that meets the
18 low-income criteria prescribed under section
19 645(a)(1)(A) of the Head Start Act (42 U.S.C.
20 9840(a)(1)(A)).”; and
21 (B) in subparagraph (B), by striking “food
22 stamps or aid to families with dependent chil-
23 dren” and inserting “food stamps, aid to fami-
24 lies with dependent children, or enrollment or

1 *participation in the Head Start program on the*
2 *basis described in subparagraph (A)(iii)’; and*
3 *(2) in section 17(c) (42 U.S.C. 1766(c)), by add-*
4 *ing at the end the following new paragraph:*
5 “*(5) A child shall be considered automatically eligible*
6 *for benefits under this section without further application*
7 *or eligibility determination, if the child is enrolled as a par-*
8 *ticipant in a Head Start program authorized under the*
9 *Head Start Act (42 U.S.C. 9831 et seq.), on the basis of*
10 *a determination that the child is a member of a family that*
11 *meets the low-income criteria prescribed under section*
12 *645(a)(1)(A) of the Head Start Act (42 U.S.C.*
13 *9840(a)(1)(A)).’.*

14 **SEC. 122. READY TO LEARN PROGRAM REAUTHORIZATION.**

15 (a) *ELIGIBLE ENTITIES.—Section 4702(b)(1) of the*
16 *Elementary and Secondary Education Act of 1965 (20*
17 *U.S.C. 3161a(b)(1)) is amended by striking “, nongovern-*
18 *mental entity” and inserting “entity (including public tele-*
19 *communications entities)”.*

20 (b) *AUTHORIZATION OF APPROPRIATIONS.—Section*
21 *4706(a) of the Elementary and Secondary Education Act*
22 *of 1965 (20 U.S.C. 3161e(a)) is amended—*

23 (1) *by striking “\$25,000,000 for fiscal year*
24 *1993” and inserting “\$30,000,000 for fiscal year*
25 *1995”; and*

1 (2) by striking “for fiscal year 1994.” and in-
2 serting “for each of fiscal years 1996 and 1997.”.

3 **SEC. 123. STATE DEPENDENT CARE DEVELOPMENT PRO-**

4 **GRAMS.**

5 Section 670A of the State Dependent Care Develop-
6 ment Grants Act (42 U.S.C. 9871) is amended by striking
7 “are authorized to be appropriated” and all that follows
8 and inserting “is authorized to be appropriated
9 \$13,000,000 for fiscal year 1995.”.

10 **SEC. 124. REAUTHORIZATION OF CHILD DEVELOPMENT AS-**

11 **SOCIATE SCHOLARSHIP ASSISTANCE ACT OF**
12 **1985.**

13 Section 606 of the Child Development Associate Schol-
14 arship Assistance Act of 1985 (42 U.S.C. 10905) is amended
15 by striking “\$1,500,000” and all that follows and inserting
16 “to carry out this title such sums as may be necessary for
17 fiscal year 1995.”.

18 **SEC. 125. TECHNICAL AND CONFORMING AMENDMENTS.**

19 (a) HEAD START TRANSITION PROJECT ACT.—Section
20 133(a) of the Head Start Transition Project Act is amended
21 by striking “639(c)” and inserting “639(b)”.

22 (b) SOCIAL SECURITY ACT.—Section 1924(d)(3)(A)(i)
23 of the Social Security Act (42 U.S.C. 1396r-5(d)(3)(A)(i))
24 is amended by striking “sections 652 and 673(2)” and in-
25 serting “section 673(2)”.

1 **SEC. 126. EFFECTIVE DATE AND APPLICATION.**

2 (a) *EFFECTIVE DATE.*—*This title, and the amendments made by this title, shall take effect on the date of enactment of this title.*

5 (b) *APPLICATION.*—*The requirements of this title and the amendments made by this title shall not apply to Head Start agencies and other recipients of financial assistance under the Head Start Act until October 1, 1994.*

9 **TITLE II—COMMUNITY SERVICES**

10 **BLOCK GRANT AMENDMENTS**

11 **SEC. 201. SHORT TITLE AND REFERENCES.**

12 (a) *SHORT TITLE.*—*This title may be cited as the “Community Services Block Grant Amendments of 1994”.*

14 (b) *REFERENCES.*—*Except as otherwise expressly provided, whenever in this title an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Community Services Block Grant Act (42 U.S.C. 9901 et seq.).*

20 **SEC. 202. AUTHORIZATIONS OF APPROPRIATIONS.**

21 (a) *AUTHORIZATION OF APPROPRIATION AND REPEAL.*—

23 (1) *AUTHORIZATION OF APPROPRIATIONS.*—*Subsection (b) of section 672 (42 U.S.C. 9901(b)) is amended to read as follows:*

1 “(b) There are authorized to be appropriated
2 \$525,000,000 for fiscal year 1995, and such sums as may
3 be necessary for each of fiscal years 1996 through 1998, to
4 carry out the provisions of this subtitle.”.

5 (2) *REPEAL.*—Section 408 of the Human Serv-
6 ices Reauthorization Act of 1986 (42 U.S.C. 9910b) is
7 repealed.

8 (b) *STATE ALLOCATIONS.*—Section 674 (42 U.S.C.
9 9903) is amended—

10 (1) by redesignating subsections (a), (b) and (c)
11 as subsections (b), (c) and (d), respectively; and

12 (2) by inserting before subsection (b) (as so re-
13 designated), the following new subsection:

14 “(a) Of the amounts appropriated for a fiscal year
15 pursuant to section 672(b), the Secretary may reserve not
16 less than one-half of 1 percent and not more than 1 percent
17 for training, technical assistance, planning, and evaluation
18 activities related to programs or projects carried out under
19 this Act. Such activities may be carried out by the Sec-
20 retary directly or through grants, contracts, or cooperative
21 agreements.”.

22 (c) *APPLICATIONS AND REQUIREMENTS.*—

23 (1) *FORM AND ASSURANCES.*—Section 675(a) (42
24 U.S.C. 9904(a)) is amended by inserting “or signifi-

1 cant amendments thereof" before "shall contain assur-
2 ances".

3 (2) USE OF FUNDS.—Section 675(c)(1) (42
4 U.S.C. 9904(c)(1)) is amended by striking "use the
5 funds available under this Act" and inserting "ensure
6 that, at its discretion and consistent with agreements
7 with the State, each recipient of funds available under
8 this Act will use such funds".

9 (3) ASSURED ACTIVITIES.—Section 675(c)(1)(B)
10 (42 U.S.C. 9904(c)(1)(B)) is amended by inserting
11 "homeless individuals and families, migrants, and"
12 before "the elderly poor".

13 (4) STATE RESPONSIBILITIES.—Section
14 675(c)(2)(B) (42 U.S.C. 9904(c)(2)(B)) is amended to
15 read as follows:

16 "(B) if less than 100 percent of the allotment is
17 expended under subparagraph (A), provide assurances
18 that with respect to the remainder of the allotment a
19 reasonable amount shall be used for—

20 "(i) providing training and technical as-
21 sistance to those entities in need of such assist-
22 ance and such activities will not be considered
23 administrative expenses;

24 "(ii) coordinating State-operated programs
25 and services targeted to low-income children and

1 *families with services provided by eligible enti-*
2 *ties funded under this Act, including outposting*
3 *appropriate State or local public employees into*
4 *entities funded under this Act to ensure in-*
5 *creased access to services provided by such State*
6 *or local agencies;*

7 “(iii) *supporting statewide coordination*
8 *and communication among eligible entities;*

9 “(iv) *administrative expenses at the State*
10 *level, including monitoring activities, but not*
11 *more than \$55,000 or 5 percent of its allotment*
12 *under section 674; and*

13 “(v) *considering the distribution of funds*
14 *under this Act within the State to determine if*
15 *such funds have been targeted to the areas of*
16 *highest need.”.*

17 (5) *TRIPARTITE BOARD.—Section 675(c)(3) (42*
18 *U.S.C. 9904(c)(3)) is amended—*

19 (A) *by inserting “selected by the community*
20 *action agency or nonprofit private organization*
21 *and” after “board will be”;*

22 (B) *by redesignating subparagraphs (A),*
23 *(B), and (C) as clauses (i), (ii), and (iii), respec-*
24 *tively;*

1 (C) by striking the comma after “provide
2 assurances that” and inserting “(A)”; and

3 (D) by inserting before the semicolon at the
4 end thereof “, and (B) in the case of a public or-
5 ganization receiving funds under this subtitle,
6 such organization either establish—

7 “(i) a board of which at least one-third
8 of the members are persons chosen in ac-
9 cordance with democratic selection proce-
10 dures adequate to assure that they are rep-
11 resentative of the poor in the area served; or
12 “(ii) another mechanism specified by
13 the State to assure low-income citizen par-
14 ticipation in the planning, administration,
15 and evaluation of projects for which such
16 organization has been funded;”.

17 (6) REGULATIONS.—The next to last sentence of
18 section 675(c) (42 U.S.C. 9904(c)) is amended by
19 striking “may not” and inserting “shall by regula-
20 tion”.

21 (d) COMMUNITY ACTION AGENCY PLAN.—Section
22 675(c) (42 U.S.C. 9904(c)) is amended—

23 (1) in paragraph (11)—

- 1 (A) by redesignating clauses (i) through
2 (iii) of subparagraph (A) as items (aa) through
3 (cc), respectively;
- 4 (B) by realigning the margin of the sentence
5 beginning with “For purposes of” so as to align
6 with subparagraph (A) of paragraph (1);
- 7 (C) by striking “For purposes of” and in-
8 serting “(A) For purposes of”;
- 9 (D) by striking “(A) a statewide” and in-
10 serting “(i)(I) a statewide”;
- 11 (E) by striking “(B) the failure” and in-
12 serting “(ii) the failure”;
- 13 (F) by inserting immediately before para-
14 graph (12) the following:
- 15 “(B) for purposes of making a determina-
16 tion with respect to a termination, the term
17 ‘cause’ includes the material failure of an eligible
18 entity to comply with the terms of its agreement
19 and community action plan to provide services
20 under this subtitle;”.
- 21 (2) in paragraph (12) by striking the period and
22 inserting a semicolon; and
- 23 (3) by inserting after paragraph (12) the follow-
24 ing new paragraphs:

1 “(13) secure from each eligible entity as a condi-
2 tion to its receipt of funding under this Act a commu-
3 nity action plan (which shall be available to the Sec-
4 retary for inspection) that includes—

5 “(A) a community needs assessment (in-
6 cluding food needs);

7 “(B) a description of the service delivery
8 system targeted to low-income individuals and
9 families in the service area;

10 “(C) a description of how linkages will be
11 developed to fill identified gaps in services
12 through information, referral, case management,
13 and followup consultations;

14 “(D) a description of how funding under
15 this Act will be coordinated with other public
16 and private resources; and

17 “(E) a description of outcome measures to
18 be used to monitor success in promoting self-suf-
19 ficiency, family stability, and community
20 revitalization; and

21 “(14) provide assurances that cost and account-
22 ing standards of the Office of Management and Budg-
23 et shall apply to a recipient of funds under this Act.”.

1 (e) *PUBLIC INSPECTIONS OF PLANS.*—Section
2 675(d)(2) (42 U.S.C. 9904(d)(2)) is amended by inserting
3 “or revision” after “Each plan”.

4 (f) *AUDITS.*—The last sentence of section 675(f) (42
5 U.S.C. 9904(f)) is amended by inserting before “to the legis-
6 lature” the following: “to the eligible entity at no charge.”.

7 **SEC. 203. DISCRETIONARY AUTHORITY OF SECRETARY.**

8 (a) *TRAINING AND ACTIVITIES.*—Section 681(a) (42
9 U.S.C. 9910(a)) is amended—

10 (1) in the matter preceding paragraph (1), by
11 striking “to provide for—” and inserting “to provide
12 for”;

13 (2) by striking paragraphs (1) and (3);

14 (3) in paragraph (2)—

15 (A) by striking “(2) ongoing” and inserting
16 ‘ongoing’;

17 (B) by striking “including special emphasis
18 programs for” and inserting “with special em-
19 phasis on”; and

20 (C) by striking subparagraphs (A) through
21 (F); and

22 (4) by inserting the following new paragraphs:

23 “(1) a Community Initiative Program, awarded
24 on a competitive basis, to fund private, nonprofit
25 community development corporations for the purposes

1 of planning and carrying out community and eco-
2 nomic development activities in economically dis-
3 tressed areas and in rural areas, as described in sub-
4 section (c);

5 “(2) grants to eligible entities for the develop-
6 ment and implementation of innovative approaches to
7 deal with critical needs or problems of low-income in-
8 dividuals that are common to a number of commu-
9 nities, including grants to provide opportunities for
10 leadership development, community involvement and
11 education success to disadvantaged persons between
12 the ages of 14 and 25; and

13 “(3) grants to support the design, development,
14 and widespread availability of interactive informa-
15 tion technology among the nationwide network of
16 Community Service Block Grant eligible entities,
17 State administrators, national associations and orga-
18 nizations, and program recipients to promote elec-
19 tronic communication and access to program infor-
20 mation that would enhance the effective delivery of so-
21 cial services.”.

22 (b) COMMUNITY INITIATIVE PROGRAM.—Subsection (b)
23 of section 681 (42 U.S.C. 9910) is amended to read as
24 follows:

25 “(b) COMMUNITY INITIATIVE PROGRAM.—

1 “(1) *IN GENERAL.*—

2 “(A) *ECONOMIC DEVELOPMENT ACTIVI-*
3 *TIES.*—*Economic development activities under*
4 *this section shall be designed to address the eco-*
5 *nomic needs of low-income individuals and fami-*
6 *lies by creating employment and business devel-*
7 *opment opportunities.*

8 “(B) *CONSULTATION.*—*The Secretary shall*
9 *exercise the authority provided under subparagraph*
10 *(A) in consultation with other relevant*
11 *Federal officials.*

12 “(C) *GOVERNING BOARDS.*—*Each commu-*
13 *nity development corporation receiving funds*
14 *under this section shall be governed by a board*
15 *that shall consist of residents of the community*
16 *and business and civic leaders and shall have as*
17 *a principal purpose planning, developing or*
18 *managing low-income housing and community*
19 *development projects.*

20 “(D) *GEOGRAPHIC DISTRIBUTION.*—*In pro-*
21 *viding assistance or entering into other arrange-*
22 *ments under this section, the Secretary shall take*
23 *into consideration the geographic distribution of*
24 *funds among States and the relative proportion*
25 *of funding among rural and urban areas.*

1 “(E) *RESERVATION.*—*Of the amounts made*
2 *available to carry out this section, the Secretary*
3 *may reserve not to exceed 1 percent for each fis-*
4 *cal year to make grants to private nonprofit or-*
5 *ganizations or to enter into contracts with pri-*
6 *ivate nonprofit or for profit organizations to pro-*
7 *vide technical assistance to aid community devel-*
8 *opment corporations in developing or imple-*
9 *menting projects funded under this section and*
10 *to evaluate projects funded under this section.*

11 “(2) *RURAL COMMUNITY DEVELOPMENT ACTIVI-*
12 *TIES.*—*Rural community development activities*
13 *under this section shall include—*

14 “(A) *grants to private, nonprofit corpora-*
15 *tions that provide assistance to rural low-income*
16 *families in home repair and in planning and de-*
17 *veloping low-income rural rental housing units;*
18 *and*

19 “(B) *grants to multistate, regional private,*
20 *nonprofit organizations that provide training*
21 *and technical assistance to small, rural commu-*
22 *nities in meeting their community facility*
23 *needs.”.*

1 **SEC. 204. COMMUNITY FOOD AND NUTRITION.**

2 Subsection (d) of section 681A (42 U.S.C. 9910a(d))
3 is amended to read as follows:

4 “(d) There are authorized to be appropriated
5 \$25,000,000 for fiscal year 1995, and such sums as may
6 be necessary for each of fiscal years 1996 through 1998, to
7 carry out this section.”.

8 **SEC. 205. EFFECTIVE DATE.**

9 This title, and the amendments made by this title,
10 shall take effect on October 1, 1994.

11 **TITLE III—LOW-INCOME HOME
12 ENERGY ASSISTANCE AMEND-
13 MENTS**

14 **SECTION 301. SHORT TITLE AND REFERENCES.**

15 (a) *SHORT TITLE.*—This title may be cited as the
16 “Low-Income Home Energy Assistance Amendments of
17 1994”.

18 (b) *REFERENCES.*—Except as otherwise expressly pro-
19 vided, whenever in this title an amendment or repeal is ex-
20 pressed in terms of an amendment to, or repeal of, a section
21 or other provision, the reference shall be considered to be
22 made to a section or other provision of the Low-Income
23 Home Energy Assistance Act of 1981 (42 U.S.C. 8621 et
24 seq.).

1 **SEC. 302. STATEMENT OF PURPOSE.**

2 Subsection (a) of section 2602 (42 U.S.C. 8621(a)) is
3 amended to read as follows:

4 “(a) The Secretary is authorized to make grants, in
5 accordance with the provisions of this title, to States to as-
6 sist low-income households, particularly those that pay a
7 high proportion of household income for home energy, pri-
8 marily in meeting their immediate home energy needs and,
9 where appropriate, to reduce the energy needs and costs of
10 such households and thereby improve their capacity to meet
11 such needs in the future.”.

12 **SEC. 303. AUTHORIZATION OF APPROPRIATIONS.**

13 (a) *AMOUNTS AUTHORIZED.*—Section 2602 (42 U.S.C.
14 8621) is amended—

15 (1) in subsection (b), by striking “this title” and
16 all that follows through the end of the first sentence
17 and inserting “this title, \$2,000,000,000 for each of
18 fiscal years 1995 through 1999.”; and

19 (2) in the last sentence of subsection (c)—

20 (A) by striking “July 1” and inserting “Oc-
21 tober 1”; and

22 (B) by striking “for which” and inserting
23 “following the year in which”.

24 (b) *INCENTIVE PROGRAM FOR LEVERAGING NON-FED-
25 ERAL SOURCES.*—Subsection (d) of section 2602 (42 U.S.C.
26 8621(d)) is amended to read as follows:

1 “(d) There are authorized to be appropriated to carry
2 out section 2607A, \$50,000,000 for each of the fiscal years
3 1995 and 1996, and such sums as may be necessary for
4 each of the fiscal years 1997 through 1999.”.

5 **SEC. 304. EMERGENCY FUNDS.**

6 (a) AUTHORIZATION OF APPROPRIATIONS.—Section
7 2602 (42 U.S.C. 8621) as amended by section 3, is further
8 amended by adding at the end thereof the following new
9 subsection:

10 “(d) There are authorized to be appropriated in any
11 fiscal year for payments under this title, in addition to
12 amounts appropriated for distribution to all the States in
13 accordance with section 2604 (other than subsection (g)),
14 \$600,000,000 for each of the fiscal years 1995 through 1999,
15 to meet the additional home energy assistance needs of one
16 or more States arising from a natural disaster or other
17 emergency. Funds appropriated pursuant to this subsection
18 are hereby designated to be emergency requirements pursu-
19 ant to section 251(b)(2)(D) of the Balanced Budget and
20 Emergency Deficit Control Act of 1985, except that such
21 funds shall be made available only after the submission to
22 Congress of a formal budget request by the President (for
23 all or a part of the appropriation pursuant to this sub-
24 section) that includes a designation of the amount requested
25 as an emergency requirement as defined in such Act.”.

1 (b) *HOME ENERGY.*—Section 2603 (42 U.S.C.

2 8622(3)) is amended—

3 (1) by redesignating paragraphs (1), (2), (3),
4 (4), (5), (6), and (7) as paragraphs (2), (4), (5), (6),
5 (7), (8), and (9), respectively;

6 (2) by inserting before paragraph (2) (as so re-
7 designated), the following new paragraph:

8 “(1) The term ‘energy burden’ means the expend-
9 itures of the household for home energy divided by the
10 income of the household.”; and

11 (3) by inserting before paragraph (4) (as so re-
12 designated), the following new paragraph:

13 “(3) The term ‘highest home energy needs’ means
14 the home energy requirements of households that in-
15 clude members of vulnerable populations, including
16 very young children and the frail elderly.”

17 (c) *ALLOTMENT OF EMERGENCY FUNDS.*—Section
18 2604 (42 U.S.C. 8623) is amended by adding at the end
19 thereof the following new subsection:

20 “(g) Notwithstanding subsections (a) through (f), the
21 Secretary may allot amounts appropriated pursuant to sec-
22 tion 2602(d) to one or more than one State. In determining
23 to which State or States additional funds may be allotted,
24 the Secretary shall take into account the extent to which
25 a State was affected by the emergency or disaster, the avail-

1 ability to an affected State of other resources under this
2 or any other program, and such other factors as the Sec-
3 retary determines relevant.”.

4 **SEC. 305. AUTHORIZED USES OF FUNDS.**

5 (a) *IN GENERAL.*—Paragraph (1) of section 2605(b)
6 (42 U.S.C. 8624(b)(1)) is amended to read as follows:

7 “(1) use the funds available under this title to—
8 “(A) conduct outreach activities and pro-
9 vide assistance to low income households in meet-
10 ing their home energy costs, particularly those
11 that pay a high proportion of household income
12 for home energy, consistent with paragraph (5);

13 “(B) intervene in energy crisis situations;

14 “(C) provide low-cost residential weather-
15 ization and other cost-effective energy-related
16 home repair; and

17 “(D) plan, develop, and administer the
18 State’s program under this title including
19 leveraging programs,

20 and the State agrees not to use such funds for any
21 purposes other than those specified in this title;”.

22 (b) *ENCOURAGED REDUCED HOME ENERGY NEEDS.*—

23 Section 2605(b) (42 U.S.C. 8624(b)) is amended—

1 (1) in paragraph (9)(B), by inserting before the
2 semicolon the following: “(except for the costs of the
3 activities described in paragraph (16))”;

4 (2) in paragraph (15), by striking the period
5 and inserting “; and”; and

6 (3) by inserting after paragraph (15) the follow-
7 ing new paragraph:

8 “(16) subject the use of such funds to the require-
9 ments of paragraph (9)(A) if it uses such funds to
10 provide services that encourage and enable households
11 to reduce their home energy needs and thereby the
12 need for energy assistance, including needs assess-
13 ments, counseling, and assistance with energy ven-
14 dors.”.

15 **SEC. 306. TARGETING OF ASSISTANCE TO HOUSEHOLDS**

16 **WITH HIGH HOME ENERGY BURDENS.**

17 (a) *HOUSEHOLD INCOME*.—Section 2605(b)(2)(B) (42
18 U.S.C. 8624(b)(2)(B)) is amended by striking the matter
19 following clause (ii) and inserting the following:

20 “except that a State may not exclude a household
21 from eligibility in a fiscal year solely on the
22 basis of household income if such income is less
23 than 110 percent of the poverty level for such
24 State, but the State may give priority to those

1 *households with the highest home energy costs or*
2 *needs in relation to household income;”.*

3 (b) *OUTREACH ACTIVITIES.—Section 2605(b)(3) (42*
4 *U.S.C. 8624(b)(3)) is amended by striking “are made*
5 *aware” and inserting “and households with high home en-*
6 *ergy burdens, are made aware”.*

7 (c) *ASSISTANCE LEVELS.—Section 2605(b)(5) (42*
8 *U.S.C. 8624(b)(5)) is amended by inserting “or needs” after*
9 *“highest energy costs”.*

10 (d) *STATE PLAN.—Section 2605(c)(1) (42 U.S.C.*
11 *8624(c)(1)) is amended—*

12 (1) *by redesignating subparagraphs (E) and (F)*
13 *as subparagraphs (F) and (H), respectively; and*
14 (2) *by inserting after subparagraph (D) the fol-*
15 *lowing new subparagraph:*

16 “(E) *describes any steps that will be taken (in*
17 *addition to those necessary to carry out the assurance*
18 *contained in paragraph (5) of subsection (b)) to tar-*
19 *get assistance to households with high home energy*
20 *burdens;”.*

21 **SEC. 307. REMOVAL OF CONSTRAINT ON SECRETARIAL PRO-**
22 **GRAM GUIDANCE.**

23 *Section 2605(b) (42 U.S.C. 8624(b)) is amended by*
24 *striking the first flush sentence immediately following para-*
25 *graph (14).*

1 **SEC. 308. CLARIFICATION OF AUDIT REQUIREMENT.**

2 *Section 2605 (42 U.S.C. 8624) is amended—*

3 *(1) in subsection (b)(10), by striking “and pro-*
4 *vide that” and all that follows and inserting “and*
5 *provide that the State will comply with the provisions*
6 *of chapter 75 of title 31, United States Code (com-*
7 *monly known as the ‘Single Audit Act’);”; and*

8 *(2) in subsection (e), by striking “at least every*
9 *two years” and all that follows and inserting “in ac-*
10 *cordance with chapter 75 of title 31, United States*
11 *Code.”.*

12 **SEC. 309. USE OF DEPARTMENT OF ENERGY WEATHERIZA-**
13 **TION RULES TO ACHIEVE PROGRAM CONSIST-**
14 **ENCY.**

15 *Section 2605(c)(1)(D) (42 U.S.C. 8624(c)(1)(D)) is*
16 *amended by inserting before the semicolon at the end thereof*
17 *the following: “, including any steps the State will take to*
18 *address the weatherization and energy-related home repair*
19 *needs of households that have high home energy burdens,*
20 *and describes any rules promulgated by the Department of*
21 *Energy for administration of its Low Income Weatheriza-*
22 *tion Assistance Program which the State, to the extent per-*
23 *mitted by the Secretary to increase consistency between fed-*
24 *erally assisted programs, will follow regarding the use of*
25 *funds provided under this title by the State for such weath-*

1 erization and energy-related home repairs and improve-
 2 ments".

3 **SEC. 310. MATTERS TO BE DESCRIBED IN ANNUAL APPLICA-**
 4 **TION.**

5 Section 2605(c)(1) (42 U.S.C. 8624(c)(1)) is amend-
 6 ed—

7 (1) in subparagraph (F) (as so redesignated by
 8 section 306(d) of this Act)—

9 (A) by striking “and (13)” and inserting
 10 “(13), and (15)”; and

11 (B) by striking “and” at the end thereof;
 12 and

13 (2) by inserting after subparagraph (F) (as so
 14 redesignated by section 306(d) of this Act), the follow-
 15 ing new subparagraph:

16 “(G) states, with respect to the 12-month period
 17 specified by the Secretary, the number and income
 18 levels of households which apply and the number
 19 which are assisted with funds provided under this
 20 title, and the number of households so assisted with—

21 “(i) one or more members who has attained
 22 60 years of age;

23 “(ii) one or more members who were dis-
 24 abled; and

25 “(iii) one or more young children; and”.

1 **SEC. 311. REPORT OF FUNDS AVAILABLE FOR OBLIGATION.**

2 *Section 2607(a) (42 U.S.C. 8628(a)) is amended—*

3 *(1) by inserting “(1)” after the subsection des-
4 ignation; and*

5 *(2) by adding at the end thereof the following
6 new paragraph:*

7 *“(2) Each State shall notify the Secretary, not later
8 than 2 months prior to the close of a fiscal year, of the
9 amount (if any) of its allotment for such year that will
10 not be obligated in such year, and, if such State elects to
11 submit a request described in subsection (b)(2), such State
12 shall submit such request at the same time. The Secretary
13 shall make no payment under paragraph (1) to a State for
14 a fiscal year unless the State has complied with this para-
15 graph with respect to the prior fiscal year.”.*

16 **SEC. 312. MISCELLANEOUS AND TECHNICAL AMENDMENTS.**

17 *(a) IN GENERAL.—*

18 *(1) TREATMENT OF HOUSEHOLDS.—Section
19 2605(b)(7)(D) (42 U.S.C. 8624(b)(7)(D)) is amended
20 to read as follows:*

21 *“(D) ensure that the provision of vendored
22 payments remains at the option of the State in
23 consultation with local grantees and may be con-
24 tingent on vendors taking appropriate measures
25 to alleviate the energy burdens of eligible house-
26 holds, including providing for compacts between*

1 suppliers and individuals eligible for benefits
2 under this Act that seek to reduce home energy
3 costs, minimize the risks of home energy crisis,
4 and encourage regular payments by individuals
5 receiving financial assistance for home energy
6 costs;’.

7 (2) *INCENTIVE PROGRAM*.—Section 2607A(e) (42
8 U.S.C. 8626a(e)) is amended by striking “July 31, of
9 each year” and inserting “2 months after the close of
10 the fiscal year during which the State provided lever-
11 aged resources to eligible households, as described in
12 subsection (b)’.

13 (3) *TRAINING AND TECHNICAL ASSISTANCE*.—
14 Section 2609A(a) is amended by striking “\$500,000”
15 and inserting “\$250,000”.

16 (b) *TECHNICAL AMENDMENTS*.—

17 (1) Section 2602(b) (42 U.S.C. 8621(b)) is
18 amended—

19 (A) by inserting “(other than section
20 2607A)” after “to carry out the provisions of this
21 title”; and

22 (B) by striking the second period at the end
23 thereof.

24 (2) Section 2603(2) (42 U.S.C. 8622(2)) is
25 amended—

1 (A) by striking “the” in paragraph (2) and
2 inserting “The”; and

3 (B) by striking the semicolon at the end
4 thereof and inserting a period.

5 (3) The sentence that immediately precedes para-
6 graph (15) of section 2605(b) (42 U.S.C. 8624(b)) is
7 transferred so as to appear as a flush sentence imme-
8 diately after paragraph (16).

9 (4) Section 2605(b)(3) (42 U.S.C. 8624(b)(3)) is
10 amended by striking “handicapped” and inserting
11 “disabled”.

12 (5) Section 2607A(c)(2) (42 U.S.C. 8626a(c)(2))
13 is amended by striking “.0008 percent” and inserting
14 “0.08 percent”.

15 (6) Section 2610(a) (42 U.S.C. 8629(a)) is
16 amended—

17 (A) in paragraph (2), by striking the semi-
18 colon after “used” and inserting a semicolon
19 after “title”; and

20 (B) in paragraph (5)—

21 (i) by striking “handicapped” and in-
22 serting “disabled”; and

23 (ii) by inserting before the semicolon at
24 the end thereof “or include young children”.

1 SEC. 313. EFFECTIVE DATE.

2 *The amendments and repeals made by this title shall*
3 *become effective on October 1, 1994.*

4 *TITLE IV—COMMUNITY-BASED*

5 *FAMILY RESOURCE PROGRAMS*

6 SEC. 401. COMMUNITY-BASED FAMILY RESOURCE PRO-

7 GRAMS.

8 (a) IN GENERAL.—Section 933 of the Claude Pepper
9 Young Americans Act of 1990 (42 U.S.C. 12339) is amend-
10 ed to read as follows:

11 "SEC. 933. COMMUNITY-BASED FAMILY RESOURCE PRO-

12 GRAMS.

“(a) *PURPOSE*.—It is the purpose of this section to promote a systemic approach to prevention through the promotion of innovative funding mechanisms for networks of comprehensive family resource services provided through collaborative approaches, including public-private partnerships.

“(b) *AUTHORITY.*—The Commissioner shall make grants to States on a formula basis for the purpose of—

21 “(1) establishing and expanding statewide net-
22 works of community-based family resource programs,
23 including funds for the initial costs of providing spe-
24 cific family resource services, that ensure family in-
25 volvement in the design and operation of family re-

1 *source programs which are responsive to the unique
2 and diverse strengths of children and families;*

3 “(2) *promoting child abuse and neglect prevention
4 activities;*

5 “(3) *promoting the establishment and operation
6 of State trust funds or other mechanisms for integrating
7 child and family services funding streams in
8 order to provide flexible funding for the development
9 of community-based family resource programs;*

10 “(4) *establishing or expanding community-based
11 collaboration to foster the development of a continuum
12 of preventive services for children and families, which
13 are family-centered and culturally-relevant; and*

14 “(5) *encouraging public and private partnerships in the establishment and expansion of family
15 resource programs.*

17 “(c) *ELIGIBILITY FOR GRANTS.—A State is eligible for
18 a grant under this section for any fiscal year if—*

19 “(1) *such State has established or maintained in
20 the previous fiscal year—*

21 “(A) *a trust fund, including appropriations
22 for such fund; or*

23 “(B) *any other mechanism that pools State,
24 Federal, and private funds for integrating child
25 and family service resources; and*

1 “(2) such trust fund or other funding mechanism
2 includes (in whole or in part) provisions making
3 funding available specifically for a broad range of
4 child abuse and neglect prevention activities and fam-
5 ily resource programs.

6 “(d) AMOUNT OF GRANT.—

7 “(1) IN GENERAL.—Amounts appropriated for a
8 fiscal year to provide grants under this section shall
9 be allotted, among eligible States in each fiscal year
10 so that—

11 “(A) 50 percent of the total amount appro-
12 priated for such fiscal year is allotted among
13 each State based on the number of children
14 under the age of 18 residing in each State, except
15 that each State shall receive not less than
16 \$100,000; and

17 “(B) the remaining 50 percent of the total
18 amount appropriated for such fiscal year is al-
19 lotted in an amount equal to 25 percent of the
20 total amount allocated by each such State to the
21 State’s trust fund or other mechanism for inte-
22 grating family resource services in the fiscal year
23 prior to the fiscal year for which the allotment
24 is being determined.

1 “(e) EXISTING GRANTS.—A State that has a grant in
2 effect on the date of enactment of this section under the
3 Family Resource and Support Program or the Temporary
4 Child Care and Crisis Nurseries Program shall continue to
5 receive funds under such Programs, subject to the original
6 terms under which such funds were granted, through the
7 end of the applicable grant cycle.

8 “(f) APPLICATION.—No grant may be made to any eli-
9 gible State under this section unless an application is pre-
10 pared and submitted to the Secretary at such time, in such
11 manner, and containing or accompanied by such informa-
12 tion as the Commissioner determines to be essential to carry
13 out the purposes and provisions of this section, including—

14 “(1) a description of the agency designated by
15 the Chief Executive Officer of the State to administer
16 the funds provided under this section and assume re-
17 sponsibility for implementation and oversight of the
18 family resource programs and other child abuse and
19 neglect prevention activities, and an assurance that
20 the agency so designated—

21 “(A) is the trust fund advisory board or an
22 existing quasi-public organization with inter-
23 disciplinary governance that pools State, Fed-
24 eral, and private funds for family resource pro-

1 *grams or integrating child and family service re-*
2 *sources; or*

3 “(B) with respect to a State without a trust
4 fund mechanism or quasi-public organization
5 that meets the requirements of subparagraph (A),
6 is an existing State agency, or other public,
7 quasi-public, or nonprofit private agency respon-
8 sible for the development and implementation of
9 a statewide network of community-based family
10 resource programs;

11 “(2) assurances that the agency designated under
12 paragraph (1) can demonstrate the capacity to fulfill
13 the purposes described in subsection (a), and shall
14 have—

15 “(A) a demonstrated ability to work with
16 other State and community-based agencies, to
17 provide training and technical assistance; and

18 “(B) a commitment to parental participa-
19 tion in the design and implementation of family
20 resource programs;

21 “(3) an assurance that the State has an inter-
22 agency process coordinated by the agency designated
23 in paragraph (1) for effective program development
24 that—

1 “(A) does not duplicate existing processes
2 for developing collaborative efforts to better serve
3 children and families;

4 “(B) provides a written plan for the estab-
5 lishment of a network of family resource pro-
6 grams publicly available; and

7 “(C) involves appropriate personnel in the
8 process, including—

9 “(i) parents and prospective partici-
10 pants in family resource programs, includ-
11 ing respite care programs;

12 “(ii) staff of existing programs provid-
13 ing family resource services, including staff
14 of Head Start programs and community
15 action agencies that provide such services;

16 “(iii) representatives of State and local
17 government such as social service, health,
18 mental health, education, employment, eco-
19 nomic development agencies, and organiza-
20 tions providing community services activi-
21 ties;

22 “(iv) representatives of the business
23 community;

24 “(v) representatives of general purpose
25 local governments;

1 “(vi) representatives of groups with ex-
2 pertise in child abuse prevention, including
3 respite and crisis care;

4 “(vii) representatives of local commu-
5 nities in which family resource programs
6 are likely to be located; and

7 “(viii) other individuals with expertise
8 in the services that the family resource and
9 support programs of the State intend to
10 offer;

11 “(4) a description of the current family resource
12 programs operating in the State, the current unmet
13 need for the services provided under such programs,
14 including the need for building increased capacity to
15 provide specific family resource services, including
16 respite care, and the intended scope of the State fam-
17 ily resource program, the population to be served, the
18 manner in which the program will be operated, and
19 the manner in which such program will relate to
20 other community services and public agencies;

21 “(5) evidence that Federal assistance received
22 under this section—

23 “(A) has been supplemented with non-
24 Federal public and private assistance, including
25 a description of the projected level of financial

1 *commitment by the State to develop a family re-*
2 *source program; and*

3 “(B) will be used to supplement and not
4 supplant other State and local public funds ex-
5 pended for family resource programs;

6 “(6) a description of the core services, as re-
7 quired by this section, and other support services to
8 be provided by the program and the manner in which
9 such services will be provided, including the extent to
10 which either family resources, centers, home visiting,
11 or community collaboratives will be used;

12 “(7) a description of any public information ac-
13 tivities the agency designated in paragraph (1) will
14 undertake for the purpose of promoting family stabil-
15 ity and preventing child abuse and neglect, including
16 child sexual abuse;

17 “(8) an assurance that the State will provide
18 funds for the initial startup costs associated with spe-
19 cific family resource services, including respite serv-
20 ices, and a description of the services to be funded;

21 “(9) assurances that the State program will
22 maintain cultural diversity;

23 “(10) a description of the guidelines for requir-
24 ing parental involvement in State and local program
25 development, policy design, and governance and the

1 process for assessing and demonstrating that parental
2 involvement in program development, operation, and
3 governance occurs;

4 “(11) a description of the State and community-
5 based interagency planning processes to be utilized to
6 develop and implement family resource programs;

7 “(12) a description of the criteria that the State
8 will utilize for awarding grants for local programs so
9 that they meet the requirements of subsection (g);

10 “(13) a plan for providing training, technical
11 assistance, and other assistance to local communities
12 in program development;

13 “(14) a description of the methods to be utilized
14 to evaluate the implementation and effectiveness of the
15 family resource programs within the State;

16 “(15) a description of proposed actions by the
17 State that will reduce practical and regulatory bar-
18 riers to the provision of comprehensive services to
19 families, including family resource programs; and

20 “(16) an assurance that the State will provide
21 the Secretary with reports, at such time and contain-
22 ing such information as the Secretary may require.

23 “(g) LOCAL PROGRAM REQUIREMENTS.—

24 “(1) IN GENERAL.—A State that receives a grant
25 under this section shall use amounts received under

1 such grant to establish local family resource programs
2 that—

3 “(A) undertake a community-based needs
4 assessment and program planning process which
5 involves parents, and local public and nonprofit
6 agencies (including those responsible for provid-
7 ing health, education, employment training,
8 Head Start and other early childhood, child wel-
9 fare, and social services);

10 “(B) develop a strategy to provide com-
11 prehensive services to families to meet identified
12 needs through collaboration, including public-
13 private partnerships;

14 “(C) identify appropriate community-based
15 organizations to administer such programs lo-
16 cally;

17 “(D) provide core services, and other serv-
18 ices directly or through contracts or agreements
19 with other local agencies; and

20 “(E) involve parents in the development,
21 operation, and governance of the program.

22 “(2) PRIORITY.—In awarding local grants under
23 this section, a State shall give priority to programs
24 serving low-income communities and programs serv-
25 ing young parents or parents with young children

1 *and shall ensure that such grants are equitably dis-*
2 *tributed among urban and rural areas.*

3 “*(h) DEFINITIONS.—As used in this section:*

4 “(1) *COMMUNITY REFERRAL SERVICES.—The*
5 *term ‘community referral services’ means services to*
6 *assist families in obtaining community resources, in-*
7 *cluding respite services, health and mental health*
8 *services, employability development and job training*
9 *and other social services.*

10 “(2) *FAMILY RESOURCE PROGRAM.—The term*
11 *‘family resource program’ means a program that of-*
12 *fers community-based services that provide sustained*
13 *assistance to families at various stages in their devel-*
14 *opment. Such services shall promote parental com-*
15 *petencies and behaviors that will lead to the healthy*
16 *and positive personal development of parents and*
17 *children through—*

18 “(A) *the provisions of assistance to build*
19 *family skills and assist parents in improving*
20 *their capacities to be supportive and nurturing*
21 *parents;*

22 “(B) *the provision of assistance to families*
23 *to enable such families to use other formal and*
24 *informal resources and opportunities for assist-*

1 *ance that are available within the communities
2 of such families; and*

3 “*(C) the creation of supportive networks to
4 enhance the childbearing capacity of parents and
5 assist in compensating for the increased social
6 isolation and vulnerability of families.*

7 “(3) *FAMILY RESOURCE SERVICES.*—The term
8 ‘family resource services’ means—

9 “*(A) core services that must be provided di-
10 rectly by the family resource program under this
11 section, including—*

12 “*(i) education and support services
13 provided to assist parents in acquiring
14 parenting skills, learning about child devel-
15 opment, and responding appropriately to
16 the behavior of their children;*

17 “*(ii) early developmental screening of
18 children to assess the needs of such children
19 and to identify the types of support to be
20 provided;*

21 “*(iii) outreach services;*

22 “*(iv) community referral services; and
23 (v) follow-up services; and*

24 “*(B) other services, which may be provided
25 either directly or through referral, including—*

1 “(i) early care and education (such as
2 child care and Head Start);
3 “(ii) respite care;
4 “(iii) job readiness and counseling
5 services (including skill training);
6 “(iv) education and literacy services;
7 “(v) nutritional education;
8 “(vi) life management skills training;
9 “(vii) peer counseling and crisis inter-
10 vention, and family violence counseling
11 services;
12 “(viii) referral for health (including
13 prenatal care) and mental health services;
14 and
15 “(ix) substance abuse treatment.

16 “(4) INTERDISCIPLINARY GOVERNANCE.—The
17 term ‘interdisciplinary governance’ includes govern-
18 ance by representatives from communities and rep-
19 resentatives from existing health, mental health, edu-
20 cation, employment and training, child welfare, and
21 other agencies within the State.”.

22 “(5) RESPITE SERVICES.—The term ‘respite
23 services’ means short-term care services provided in
24 the temporary absence of the regular caregiver (par-
25 ent, other relative, foster parent, adoptive parent,

1 *guardian) to children who meet one or more of the fol-*
2 *lowing categories:*

3 “(A) *The children are in danger of abuse or*
4 *neglect.*

5 “(B) *The children have experienced abuse or*
6 *neglect.*

7 “(C) *The children have disabilities, or*
8 *chronic or terminal illnesses.*

9 *Services provided within or outside the child’s home*
10 *shall be short-term care, ranging from a few hours to*
11 *a few weeks of time, per year, and be intended to en-*
12 *able the family to stay together and to keep the child*
13 *living in the child’s home and community.”.*

14 (b) *DEFINITION.—Section 926(7) of such Act (42*
15 *U.S.C. 12332(7)) is amended by inserting “, and other care-*
16 *takers” after “parents”.*

17 (c) *AUTHORIZATION OF APPROPRIATIONS.—Section*
18 *934 of such Act (42 U.S.C. 12340) is amended—*

19 (1) *in paragraph (1) of subsection (a), to read*
20 *as follows:*

21 “(1) *There are authorized to be appropriated to*
22 *carry out section 931 such sums as may be necessary*
23 *for each of the fiscal years 1995 through 1998.”; and*

24 (2) *in subsection (d), to read as follows:*

1 “(h) COMMUNITY-BASED FAMILY RESOURCE PRO-
2 GRAMS.—There are authorized to be appropriated to carry
3 out section 933, \$75,000,000 for fiscal year 1995, and such
4 sums as may be necessary for each of the fiscal years 1996
5 through 1998.”.

6 (d) REPEAL OF EXISTING PROGRAMS.—

7 (1) COMMUNITY-BASED CHILD ABUSE AND NE-
8 GLECT PREVENTION GRANTS.—Title II of the Child
9 Abuse Prevention and Treatment Act (42 U.S.C. 5116
10 et seq.) is repealed.

11 (2) EMERGENCY CHILD ABUSE PREVENTION
12 SERVICES GRANTS.—Sec. 107A of the Child Abuse
13 Prevention and Treatment Act (42 U.S.C. 5106a-1)
14 is repealed.

15 (3) TEMPORARY CHILD CARE AND CRISIS NURS-
16 ERIES.—The Temporary Child Care for Children
17 with Disabilities and Crisis Nurseries Act of 1986 (42
18 U.S.C. 5117 et seq.) is repealed.

19 **SEC. 402. FEDERAL COUNCIL ON CHILDREN, YOUTH, AND**
20 **FAMILIES.**

21 Section 918 of the Claude Pepper Young Americans
22 Act of 1990 (42 U.S.C. 12314) is amended—

23 (1) in subsection (k)—

24 (A) in paragraph (3), by striking out “and”
25 at the end thereof;

1 (B) in paragraph (4), by striking out the
2 period and inserting in lieu thereof a semicolon;
3 and

4 (C) by adding at the end thereof the follow-
5 ing new paragraphs:

6 “(6) identify program regulations, practices, and
7 eligibility requirements that impede coordination and
8 collaboration and make recommendations for their
9 modifications or elimination; and

10 “(7) develop recommendations for creating joint-
11 ly funded programs, unified assessments, eligibility,
12 and application procedures, and confidentiality pro-
13 tections that facilitate information sharing.”;

14 (2) in subsection (o), by striking “1991 through
15 1994” and inserting “1995 through 1998”; and

16 (3) in subsection (p), by striking “1995” and in-
17 serting “1998”.

18 **SEC. 403. FAMILY RESOURCE ACT.**

19 (a) NATIONAL CENTER.—Section 958(b)(3) of the
20 Claude Pepper Young Americans Act of 1990 (42 U.S.C.
21 12353(b)(3)) is amended by strike “model”.

22 (b) AUTHORIZATION OF APPROPRIATIONS.—Section
23 960 of the Claude Pepper Young Americans Act of 1990
24 (42 U.S.C. 12355) is amended—

1 (1) in subsection (a), by striking “\$2,300,000”
2 and all that follows through the end thereof and in-
3 serting “\$2,000,000 for each of the fiscal years 1995
4 through 1998.”; and

5 (2) in subsection (b), by striking “\$700,000” and
6 all that follows through the end thereof and inserting
7 “\$1,000,000 for fiscal year 1995, and such sums as
8 may be necessary for each of the fiscal years 1996
9 through 1998.”.

S 2000 RS—2

S 2000 RS—3

S 2000 RS—4

S 2000 RS—5

S 2000 RS—6

S 2000 RS—7

S 2000 RS—8