

**Calendar No. 694**

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

**S. 2475**

**A BILL**

To authorize assistance to promote the peaceful  
resolution of conflicts in Africa.

SEPTEMBER 29 (legislative day, SEPTEMBER 12), 1994

Read twice and placed on the calendar

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## IN THE SENATE OF THE UNITED STATES

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Mr. PELL, from the Committee on Foreign Relations, reported the following original bill; which was read twice and placed on the calendar

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**A BILL**

To authorize assistance to promote the peaceful resolution of conflicts in Africa.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION. 1. SHORT TITLE.**

4 This Act may be cited as the “African Conflict Reso-  
5 lution Act”.

6 **SEC. 2. FINDINGS AND STATEMENT OF POLICY.**

7 (a) FINDINGS.—The Congress makes the following  
8 findings:

1           (1) It is in the national interest of the United  
2 States to help build African capability in conflict  
3 resolution. A relatively small investment of assist-  
4 ance in promoting African conflict resolution—

5           (A) would reduce the enormous human  
6 suffering which is caused by wars in Africa;

7           (B) would help the United States avoid  
8 huge future expenditures necessitated by Soma-  
9 lia-like humanitarian disasters; and

10          (C) would reduce the need for United Na-  
11 tions intervention as African institutions de-  
12 velop the ability to resolve African conflicts.

13          (2) Africa, to a greater extent than any other  
14 continent, is afflicted by war. Africa has been  
15 marred by more than 20 major civil wars since  
16 1960. Rwanda, Somalia, Angola, Sudan, Liberia,  
17 and Burundi are among those countries that have  
18 recently suffered serious armed conflict.

19          (3) In the last decade alone, between 2,000,000  
20 and 4,000,000 Africans have died because of war.  
21 There were 5,200,000 refugees and 13,100,000 dis-  
22 placed people in Africa in 1993.

23          (4) Millions more Africans are currently at risk  
24 of war-related death. Looming or ongoing conflicts

1 in Zaire, Angola, Sudan, Rwanda, and other coun-  
2 tries threaten Africa's future.

3 (5) War has caused untold economic and social  
4 damage to the countries of Africa. Food production  
5 is impossible in conflict areas, and famine often re-  
6 sults. Widespread conflict has condemned many of  
7 Africa's children to lives of misery and, in certain  
8 cases, has threatened the existence of traditional Af-  
9 rican cultures.

10 (6) Conflict and instability in Africa, particu-  
11 larly in large, potentially rich countries such as An-  
12 gola, Sudan, and Zaire, deprive the global economy  
13 of resources and opportunities for trade and invest-  
14 ment. Peace in these countries could make a signifi-  
15 cant contribution to global economic growth, while  
16 creating new opportunities for United States busi-  
17 nesses.

18 (7) Excessive military expenditures threaten po-  
19 litical and economic stability in Africa while divert-  
20 ing scarce resources from development needs. Demo-  
21 bilization and other measures to reduce the size of  
22 African armies, and civilian control of the military  
23 under the rule of law are in the interest of inter-  
24 national security and economic development.

1           (8) Conflict prevention, mediation, and demobi-  
2           lization are prerequisites to the success of develop-  
3           ment assistance programs. Nutrition and education  
4           programs, for example, cannot succeed in a nation  
5           at war. Billions of dollars of development assistance  
6           have been virtually wasted in war-ravaged countries  
7           such as Liberia, Somalia, and Sudan.

8           (9) Africans have a long tradition of informal  
9           mediation. This tradition should be built upon to  
10          create effective institutions through which Africans  
11          can resolve African conflicts.

12          (10) The effectiveness of U.S. support for con-  
13          flict resolution programs requires coordination and  
14          collaboration with multilateral institutions and other  
15          bilateral donors.

16          (11) African institutions are playing an active  
17          role in conflict resolution and mediation utilizing the  
18          experience of elder statesmen. Groups such as the  
19          All African Council of Churches have assisted in de-  
20          fusing conflicts. The Economic Community of West  
21          African States (ECOWAS) has sought to address  
22          the conflict in Liberia by deploying an African  
23          peacekeeping force. The Southern African states  
24          have been working to prevent a crisis in Lesotho.  
25          The Intergovernmental Authority on Desertification

1 and Drought (IGADD) has been engaged in at-  
2 tempting to resolve the conflict in Sudan.

3 (12) The Organization of African Unity, under  
4 the leadership of Secretary General Salim Salim, has  
5 established a conflict resolution mechanism and has  
6 been active in mediation and conflict resolution in  
7 several African countries.

8 (b) UNITED STATES POLICY.—The Congress de-  
9 clares, therefore, that a key goal for United States foreign  
10 policy should be to help institutionalize conflict resolution  
11 capability in Africa.

12 **SEC. 3. IMPROVING THE CONFLICT RESOLUTION CAPABILI-**  
13 **TIES OF THE ORGANIZATION OF AFRICAN**  
14 **UNITY.**

15 (a) AUTHORIZATION OF ASSISTANCE.—The Presi-  
16 dent is authorized to provide assistance to strengthen the  
17 conflict resolution capability of the Organization of Afri-  
18 can Unity, as follows:

19 (1) Funds may be provided to the Organization  
20 of African Unity for use in supporting its conflict  
21 resolution capability, including providing technical  
22 assistance.

23 (2) Funds may be used for expenses of sending  
24 individuals with expertise in conflict resolution to  
25 work with the Organization of African Unity.

1 (b) FUNDING.—Of the foreign assistance funds that  
2 are allocated for sub-Saharan Africa, not less than  
3 \$1,500,000 for each of the fiscal years 1995 through 1998  
4 should be used to carry out subsection (a).

5 **SEC. 4. IMPROVING CONFLICT RESOLUTION CAPABILITIES**  
6 **OF MULTILATERAL SUBREGIONAL ORGANI-**  
7 **ZATIONS IN AFRICA.**

8 (a) AUTHORIZATION OF ASSISTANCE.—The Presi-  
9 dent is authorized to provide assistance to strengthen the  
10 conflict resolution capabilities of subregional organizations  
11 established by countries in sub-Saharan Africa, as follows:

12 (1) Funds may be provided to such organiza-  
13 tions for use in supporting their conflict resolution  
14 capability, including providing technical assistance.

15 (2) Funds may be used for the expenses of  
16 sending individuals with expertise in conflict resolu-  
17 tion to work with such organizations.

18 (b) FUNDING.—Of the foreign assistance funds that  
19 are allocated for sub-Saharan Africa, such sums as may  
20 be necessary for each of the fiscal years 1995 through  
21 1998 may be used to carry out subsection (a).

22 **SEC. 5. IMPROVING CONFLICT RESOLUTION CAPABILITIES**  
23 **OF NON-GOVERNMENTAL ORGANIZATIONS.**

24 (a) AUTHORIZATION OF ASSISTANCE.—The Presi-  
25 dent is authorized to provide assistance to nongovern-

1 mental organizations that are engaged in mediation and  
2 reconciliation efforts in sub-Saharan Africa.

3 (b) FUNDING.—Of the foreign assistance funds that  
4 are allocated for sub-Saharan Africa, such sums as may  
5 be necessary for each of the fiscal years 1995 and 1996  
6 should be used to carry out subsection (a).

7 **SEC. 6. AFRICAN DEMOBILIZATION AND RETRAINING**  
8 **PROGRAM.**

9 (a) AUTHORIZATION OF ASSISTANCE.—In order to  
10 facilitate reductions in the size of the armed forces of  
11 countries of sub-Saharan Africa, the President is author-  
12 ized to—

13 (1) provide assistance for the encampment and  
14 related activities for the purpose of demobilization of  
15 such forces; and

16 (2) provide assistance for the reintegration of  
17 demobilized military personnel into civilian society  
18 through activities such as retraining for civilian oc-  
19 cupations, creation of income-generating opportuni-  
20 ties, their reintegration into agricultural activities,  
21 and the transportation to the home areas of such  
22 personnel.

23 (b) FUNDING.—Of the foreign assistance funds that  
24 are allocated for sub-Saharan Africa, \$25,000,000 for  
25 each of the fiscal years 1995 and 1996 should be used

1 for the assistance described in subsection (a), if conditions  
2 permit.

3 (c) CIVILIAN INVOLVEMENT.—The President is also  
4 authorized to promote civilian involvement in the planning  
5 and organization of demobilization and reintegration ac-  
6 tivities.

7 **SEC. 7. TRAINING FOR AFRICANS IN CONFLICT RESOLU-**  
8 **TION AND PEACEKEEPING.**

9 (a) AUTHORIZATION.—The President is authorized to  
10 establish a program to provide education and training in  
11 conflict resolution and peacekeeping for civilian and mili-  
12 tary personnel of countries in sub-Saharan Africa.

13 (b) FUNDING.—Of the funds made available under  
14 chapter 5 of part II of the Foreign Assistance Act of 1961,  
15 such sums as may be necessary for each of the fiscal years  
16 1995 and 1996 should be used for the purposes of sub-  
17 section (a).

18 **SEC. 8. PLAN FOR UNITED STATES SUPPORT FOR CON-**  
19 **FLICT RESOLUTION AND DEMOBILIZATION IN**  
20 **SUB-SAHARAN AFRICA.**

21 (a) IN GENERAL.—Pursuant to the provisions of sec-  
22 tions 3 through 7, the President should develop an inte-  
23 grated long-term plan, which incorporates local perspec-  
24 tives, to provide support for the enhancement of conflict

1 resolution capabilities and demobilization activities in sub-  
2 Saharan Africa.

3 (b) CONTENTS OF PLAN.—Such plan should include:

4 (1) The type, purpose, amount, and duration of  
5 assistance that is planned to be provided to conflict  
6 resolution units in sub-Saharan Africa.

7 (2) The type and amount of assistance that is  
8 planned to be provided for the demobilization of  
9 military personnel of countries of sub-Saharan Afri-  
10 ca, including—

11 (A) a list of which countries will receive  
12 such assistance and an explanation of why such  
13 countries were chosen for such assistance; and

14 (B) a list of other countries and inter-  
15 national organizations that are providing assist-  
16 ance for such demobilization.

17 (3) The type and amount of assistance that is  
18 planned to be provided to nongovernmental organi-  
19 zations that are engaged in mediation and reconcili-  
20 ation efforts in sub-Saharan Africa.

21 (4) A description of proposed training programs  
22 for Africans in conflict resolution and peacekeeping  
23 under section 7, including a list of prospective par-  
24 ticipants and plans to expand such programs.

1           (5) The mechanisms to be used to coordinate  
2 interagency efforts to administer the plan.

3           (6) Efforts to seek the participation of other  
4 countries and international organizations to achieve  
5 the objectives of the plan.

6           (c) REPORT.—Not later than 180 days after the date  
7 of the enactment of this Act, the President shall submit  
8 to the appropriate congressional committees a report con-  
9 taining a description of the plan developed under this sec-  
10 tion.

11 **SEC. 9. REPORTING REQUIREMENT.**

12           (a) REQUIREMENT.—The President shall submit to  
13 the appropriate congressional committees a report describ-  
14 ing the efforts and progress made in carrying out the pro-  
15 visions of this Act.

16           (b) DATE OF SUBMISSION.—The first report submit-  
17 ted under subsection (a) shall be submitted no latter than  
18 180 days after the date of the enactment of this Act, and  
19 shall be submitted annually thereafter.

20 **SEC. 10. CONSULTATION REQUIREMENT.**

21           The President shall consult with the appropriate con-  
22 gressional committees prior to providing assistance under  
23 sections 3 through 7.

1 **SEC. 11. APPROPRIATE CONGRESSIONAL COMMITTEES DE-**  
2 **FINED.**

3 For purposes of this Act, the term “appropriate con-  
4 gressional committees” means the Committee on Foreign  
5 Affairs and the Committee on Appropriations of the  
6 House of Representatives and the Committee on Foreign  
7 Relations and the Committee on Appropriations of the  
8 Senate.