

104<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 2473

To authorize funding within the Department of the Interior to implement the plan of the Steel Industry Heritage Project, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

OCTOBER 12, 1995

Mr. COYNE introduced the following bill; which was referred to the Committee on Resources

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## A BILL

To authorize funding within the Department of the Interior to implement the plan of the Steel Industry Heritage Project, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Steel Industry Amer-  
5       ican Heritage Area Act of 1995”.

6       **SEC. 2. FINDINGS AND PURPOSE.**

7       (a) FINDINGS.—The Congress finds that—

8               (1) the industrial and cultural heritage of  
9       southwestern Pennsylvania, including the city of  
10       Pittsburgh, and the counties of Allegheny, Arm-

1 strong, Beaver, Fayette, Greene, Washington, and  
2 Westmoreland, related directly to steel and steel-re-  
3 lated industries, is nationally significant;

4 (2) these industries include steelmaking, iron  
5 making, aluminum, specialty metals, glass, coal min-  
6 ing, coke production, machining and foundries,  
7 transportation, and electrical industries;

8 (3) the industrial and cultural heritage of the  
9 steel and related industries in this region includes  
10 the social history and living cultural traditions of the  
11 people of the region;

12 (4) the labor movement of the region played a  
13 significant role in the development of the Nation, in-  
14 cluding the formation of many key unions such as  
15 the Congress of Industrial Organizations (CIO) and  
16 the United Steel Workers of America (USWA), and  
17 crucial struggles to improve wages and working con-  
18 ditions, such as the Rail Strike of 1877, the Home-  
19 stead Strike of 1892, and the Great Steel Strike of  
20 1919;

21 (5) the Department of the Interior is respon-  
22 sible for protecting the Nation's cultural and historic  
23 resources, and there are significant examples of  
24 these resources, within this seven-county region to  
25 merit the involvement of the Federal Government to

1 develop programs and projects, in cooperation with  
2 the Steel Industry Heritage Corporation, the Com-  
3 monwealth of Pennsylvania, and other local and gov-  
4 ernmental bodies, to adequately conserve, protect,  
5 and interpret this heritage for future generations,  
6 while providing opportunities for education and revi-  
7 talization; and

8 (6) the Steel Industry Heritage Corporation  
9 would be an appropriate management entity for a  
10 Heritage Area established in the region.

11 (b) STATEMENT OF PURPOSE.—The objectives of the  
12 Steel Industry American Heritage Area are—

13 (1) to foster a close working relationship with  
14 all levels of government, the private sector, and the  
15 local communities in the steel industry region of  
16 southwestern Pennsylvania and empower the com-  
17 munities to conserve their heritage while continuing  
18 to pursue economic opportunities; and

19 (2) to conserve, interpret, and develop the his-  
20 torical, cultural, natural, and recreational resources  
21 related to the industrial and cultural heritage of the  
22 seven-county region of southwestern Pennsylvania.

1 **SEC. 3. STEEL INDUSTRY AMERICAN HERITAGE AREA.**

2 (a) ESTABLISHMENT.—There is hereby established a  
3 Steel Industry American Heritage Area (in this Act re-  
4 ferred to as the “Heritage Area”).

5 (b) BOUNDARIES.—The Heritage Area shall be com-  
6 prised of the counties of Allegheny, Armstrong, Beaver,  
7 Fayette, Greene, Washington, and Westmoreland in Penn-  
8 sylvania.

9 (c) MANAGEMENT ENTITY.—The management entity  
10 for the Heritage Area shall be the Steel Industry Heritage  
11 Corporation.

12 **SEC. 4. COMPACT.**

13 To carry out the purposes of this Act, the Secretary  
14 of the Interior (in this Act referred to as the “Secretary”)  
15 shall enter into a compact with the management entity.  
16 The compact shall include information relating to the ob-  
17 jectives and management of the area, including the follow-  
18 ing:

19 (1) A delineation of the boundaries of the pro-  
20 posed American Heritage Area.

21 (2) A discussion of the goals and objectives of  
22 the proposed American Heritage Area, including an  
23 explanation of the proposed approach to conserva-  
24 tion and interpretation and a general outline of the  
25 protection measures committed to by the partners  
26 referred to in clause (iv).

1           (3) An identification and description of the  
2           management entity that will administer the proposed  
3           American Heritage Area.

4           (4) A list of the initial partners to be involved  
5           in developing and implementing the management  
6           plan referred to in paragraph (3) for the proposed  
7           American Heritage Area, and a statement of the fi-  
8           nancial commitment of the partners.

9           (5) A description of the role of the State or  
10          States in which the proposed American Heritage  
11          Area is located.

12          The compact shall be prepared with public participation.  
13          Actions called for in the compact shall be likely to be initi-  
14          ated within a reasonable time after designation of the pro-  
15          posed American Heritage Area and shall ensure effective  
16          implementation of the State and local aspects of the com-  
17          pact.

18          **SEC. 5. MANAGEMENT PLAN.**

19          The management entity shall develop a management  
20          plan for the Heritage Area that presents comprehensive  
21          recommendations for the Heritage Area's conservation,  
22          funding, management and development. Such plan shall  
23          take into consideration existing State, county, and local  
24          plans and involve residents, public agencies, and private  
25          organizations working in the Heritage Area. It shall in-

1 clude actions to be undertaken by units of government and  
2 private organizations to protect the resources of the Herit-  
3 age Area. It shall specify the existing and potential  
4 sources of funding to protect, manage, and develop the  
5 Heritage Area. Such plan shall include specifically as ap-  
6 propriate the following:

7           (1) An inventory of the resources contained in  
8 the Heritage Area, including a list of any property  
9 in the Heritage Area that is related to the themes  
10 of the Heritage Area and that should be preserved,  
11 restored, managed, developed, or maintained because  
12 of its natural, cultural, historic, recreational, or sce-  
13 nic significance.

14           (2) A recommendation of policies for resource  
15 management which consider and detail application of  
16 appropriate land and water management techniques,  
17 including but not limited to, the development of  
18 intergovernmental cooperative agreements to protect  
19 the Heritage Area's historical, cultural, recreational,  
20 and natural resources in a manner consistent with  
21 supporting appropriate and compatible economic via-  
22 bility.

23           (3) A program for implementation of the man-  
24 agement plan by the management entity, including  
25 plans for restoration and construction, and specific

1 commitments of the identified partners for the first  
2 5 years of operation.

3 (4) An analysis of ways in which local, State,  
4 and Federal programs may best be coordinated to  
5 promote the purposes of the Act.

6 (5) An interpretation plan for the Heritage  
7 Area.

8 **SEC. 6. AUTHORITIES AND DUTIES OF MANAGEMENT EN-**  
9 **TITY.**

10 (a) **AUTHORITIES OF THE MANAGEMENT ENTITY.—**  
11 The management entity may, for purposes of preparing  
12 and implementing the management plan under section 5,  
13 use Federal funds made available through this Act—

14 (1) to make loans and grants to, and enter into  
15 cooperative agreements with, States and their politi-  
16 cal subdivisions, private organizations, or any per-  
17 son; and

18 (2) to hire and compensate staff.

19 (b) **DUTIES OF THE MANAGEMENT ENTITY.—**The  
20 management entity shall—

21 (1) develop and submit to the Secretary for ap-  
22 proval a management plan as described in section 5  
23 within 3 years after the date of the enactment of  
24 this Act;

1           (2) give priority to implementing actions set  
2 forth in the compact and the management plan, in-  
3 cluding taking steps to—

4           (A) assist units of government, regional  
5 planning organizations, and nonprofit organiza-  
6 tions in preserving the Heritage Area;

7           (B) assist units of government, regional  
8 planning organizations, and nonprofit organiza-  
9 tions in establishing, and maintaining interpre-  
10 tive exhibits in the Heritage Area;

11          (C) assist units of government, regional  
12 planning organizations, and nonprofit organiza-  
13 tions in developing recreational resources in the  
14 Heritage Area;

15          (D) assist units of government, regional  
16 planning organizations, and nonprofit organiza-  
17 tions in increasing public awareness of and ap-  
18 preciation for the natural, historical and archi-  
19 tectural resources and sites in the Heritage  
20 Area;

21          (E) assist units of government, regional  
22 planning organizations and nonprofit organiza-  
23 tions in the restoration of any historic building  
24 relating to the themes of the Heritage Area;

1 (F) encourage by appropriate means eco-  
2 nomic viability in the Heritage Area consistent  
3 with the goals of the plan;

4 (G) encourage local governments to adopt  
5 land use policies consistent with the manage-  
6 ment of the Heritage Area and the goals of the  
7 plan; and

8 (H) assist units of government, regional  
9 planning organizations and nonprofit organiza-  
10 tions to ensure that clear, consistent, and envi-  
11 ronmentally appropriate signs identifying access  
12 points and sites of interest are put in place  
13 throughout the Heritage Area;

14 (3) consider the interests of diverse govern-  
15 mental, business, and nonprofit groups within the  
16 Heritage Area;

17 (4) conduct public meetings at least quarterly  
18 regarding the implementation of the management  
19 plan;

20 (5) submit substantial changes (including any  
21 increase of more than 20 percent in the cost esti-  
22 mates for implementation) to the management plan  
23 to the Secretary for the Secretary's approval;

24 (6) for any year in which Federal funds have  
25 been received under this Act, submit an annual re-

1 port to the Secretary setting forth its accomplish-  
2 ments, its expenses and income, and the entity to  
3 which any loans and grants were made during the  
4 year for which the report is made; and

5 (7) for any year in which Federal funds have  
6 been received under this Act, make available for  
7 audit all records pertaining to the expenditure of  
8 such funds and any matching funds, and require, for  
9 all agreements authorizing expenditure of Federal  
10 funds by other organizations, that the receiving or-  
11 ganizations make available for audit all records per-  
12 taining to the expenditure of such funds.

13 If a management plan is not submitted to the Secretary  
14 as required under paragraph (1) within the specified time,  
15 the Heritage Area shall no longer qualify for Federal  
16 funding.

17 (c) PROHIBITION ON THE ACQUISITION OF REAL  
18 PROPERTY.—The management entity may not use Fed-  
19 eral funds received under this Act to acquire real property  
20 or an interest in real property. Nothing in this Act shall  
21 preclude any management entity from using Federal funds  
22 from other sources for their permitted purposes.

23 (d) ELIGIBILITY FOR RECEIVING FINANCIAL ASSIST-  
24 ANCE.—

1           (1) ELIGIBILITY.—The management entity  
2 shall be eligible to receive funds appropriated  
3 through this Act for a period of 13 years after the  
4 day on which the compact under section 4 is signed  
5 by the Secretary and the management entity, except  
6 as provided in paragraph (2).

7           (2) EXCEPTION.—The management entity’s eli-  
8 gibility for funding under this Act may be extended  
9 for a period of not more than 5 additional years,  
10 if—

11                   (A) the management entity determine such  
12 extension is necessary in order to carry out the  
13 purposes of this Act and notify the Secretary  
14 not later than 180 days prior to the termination  
15 date;

16                   (B) the management entity, not later than  
17 180 days prior to the termination date, present  
18 to the Secretary a plan of their activities for the  
19 period of the extension, including provisions for  
20 becoming independent of the funds made avail-  
21 able through this Act; and

22                   (C) the Secretary, with the advice of the  
23 Governor of Pennsylvania approves such exten-  
24 sion of funding.

1 **SEC. 7. DUTIES AND AUTHORITIES OF FEDERAL AGENCIES.**

2 (a) DUTIES AND AUTHORITIES OF THE SEC-  
3 RETARY.—

4 (1) TECHNICAL AND FINANCIAL ASSISTANCE.—

5 (A) IN GENERAL.—The Secretary may,  
6 upon request of the management entity, provide  
7 technical and financial assistance to the Herit-  
8 age Area to develop and implement the manage-  
9 ment plan. In assisting the Heritage Area, the  
10 Secretary shall give priority to actions that in  
11 general assist in—

12 (i) conserving the significant natural,  
13 historic, and cultural resources which sup-  
14 port its themes; and

15 (ii) providing educational, interpretive,  
16 and recreational opportunities consistent  
17 with its resources and associated values.

18 (B) SPENDING FOR NONFEDERALLY  
19 OWNED PROPERTY.—The Secretary may spend  
20 Federal funds directly on nonfederally owned  
21 property to further the purposes of this Act, es-  
22 pecially in assisting units of government in ap-  
23 propriate treatment of districts, sites, buildings,  
24 structures, and objects listed or eligible for list-  
25 ing on the National Register of Historic Places.  
26 The Historic American Building Survey/His-

1           toric American Engineering Record shall con-  
2           duct those studies necessary to document the  
3           industrial, engineering, building, and architec-  
4           tural history of the region.

5           (2) APPROVAL AND DISAPPROVAL OF COMPACTS  
6           AND MANAGEMENT PLANS.—

7                   (A) IN GENERAL.—The Secretary, in con-  
8                   sultation with the Governor of Pennsylvania  
9                   shall approve or disapprove a compact or man-  
10                  agement plan submitted under this Act not  
11                  later than 90 days after receiving such compact  
12                  or management plan.

13                  (B) ACTION FOLLOWING DISAPPROVAL.—  
14                  If the Secretary disapproves a submitted com-  
15                  pact or management plan, the Secretary shall  
16                  advise the management entity in writing of the  
17                  reasons therefor and shall make recommenda-  
18                  tions for revisions in the compact or plan. The  
19                  Secretary shall approve or disapprove a pro-  
20                  posed revision within 90 days after the date it  
21                  is submitted.

22                  (3) APPROVING AMENDMENTS.—The Secretary  
23                  shall review substantial amendments to the manage-  
24                  ment plan for the Heritage Area. Funds appro-  
25                  priated pursuant to this Act may not be expended to

1       implement the changes until the Secretary approves  
2       the amendments.

3               (4) PROMULGATING REGULATIONS.—The Sec-  
4       retary shall promulgate such regulations as are nec-  
5       essary to carry out the purposes of this Act.

6               (b) DUTIES OF FEDERAL ENTITIES.—Any Federal  
7       entity conducting any activity directly affecting the Herit-  
8       age Area shall consider the potential effect of the activity  
9       on the management plan for the area and shall consult  
10      with the Governor of Pennsylvania with respect to the ac-  
11      tivity to minimize the adverse effects of the activity on  
12      the area.

13      **SEC. 8. AUTHORIZATION OF APPROPRIATIONS.**

14      There are authorized to be appropriated such sums  
15      as may be necessary to carry out this Act.

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