

104TH CONGRESS
1ST SESSION

H. R. 252

To improve the operations of the legislative branch of the Federal Government, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 4, 1995

Mr. HAMILTON introduced the following bill; which was referred to the Committee on Rules, and, in addition, to the Committees on Government Reform and Oversight, House Oversight, and Budget, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To improve the operations of the legislative branch of the Federal Government, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Legislative Reorganization Act of 1995”.

6 (b) TABLE OF CONTENTS.—

- Sec. 1. Short title; table of contents.
Sec. 2. Rulemaking power of Senate and House.

- Sec. 101. Scheduling.
- Sec. 102. Committee reports.
- Sec. 103. Notice of jurisdictional violations.
- Sec. 104. Independent investigations and factfinding for ethics investigations.
- Sec. 105. Use of independent factfinders by the Committee on Standards of Official Conduct.
- Sec. 106. Staff training.
- Sec. 107. Availability of legislative information.
- Sec. 108. Public understanding of Congress.
- Sec. 109. House-senate staff salary parity.
- Sec. 110. Expansion of unauthorized appropriations points of order.
- Sec. 111. Recodification of Rules of the House of Representatives.

TITLE II—SENATE

TITLE III—JOINT HOUSE AND SENATE MATTERS

Subtitle A—Congressional Budget Process

CHAPTER I—BIENNIAL BUDGETING

- Sec. 301. Revision of timetable.
- Sec. 302. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 303. Amendments to title 31, United States Code.
- Sec. 304. Two-year appropriations; title and style of appropriations Acts.
- Sec. 305. Conforming amendments to Rules of House of Representatives.
- Sec. 306. Multiyear authorizations.

CHAPTER 2—ADDITIONAL BUDGET PROCESS CHANGES

- Sec. 321. CBO reports to budget committees.
- Sec. 322. GNP budget analysis; fiscal and budget policy reports.
- Sec. 323. Government-wide review.
- Sec. 324. Content of budget resolutions.

CHAPTER 3—EFFECTIVE DATE

- Sec. 331. Effective date; application.

Subtitle B—Staffing and Instrumentalities

- Sec. 341. Authorization and funding of certain congressional instrumentalities.
- Sec. 342. Coordination of legislative branch services.
- Sec. 343. Competitive bidding for legislative branch services and facilities.

Subtitle C—Miscellaneous

- Sec. 351. Sunset agency reporting requirements.
- Sec. 352. Joint Committee on Information Management.

Subtitle D—Budget Control

- Sec. 361. Short title; purpose.
- Sec. 362. Establishment of direct spending targets.
- Sec. 363. Annual review of direct spending and receipts by president.
- Sec. 364. Special direct spending message by President.
- Sec. 365. Required response by Congress.

Sec. 366. Adjustments to direct spending targets.

Sec. 367. Relationship to Balanced Budget and Emergency Deficit Control Act of 1985.

Sec. 368. Estimating margin.

Sec. 369. Consideration of appropriation bills.

Sec. 370. Means-tested programs.

Sec. 371. Effective date.

1 **SEC. 2. RULEMAKING POWER OF SENATE AND HOUSE.**

2 The provisions of this Act (as applicable) are enacted
3 by the Congress—

4 (1) insofar as applicable to the House of Rep-
5 resentatives, as an exercise of the rulemaking power
6 of the House of Representatives, subject to and with
7 full recognition of the power of the House of Rep-
8 resentatives to enact or change any rule of the
9 House at any time in its exercise of its constitutional
10 right to determine the rules of its proceedings; and

11 (2) insofar as applicable to the Senate, as an
12 exercise of the rulemaking power of the Senate and,
13 to the extent so applicable, those sections are
14 deemed a part of the Standing Rules of the Senate,
15 superseding other individual rules of the Senate only
16 to the extent that those sections are inconsistent
17 with those other individual Senate rules, subject to
18 and with full recognition of the power of the Senate
19 to enact or change any rule of the Senate at any
20 time in its exercise of its constitutional right to de-
21 termine the rules of its proceedings.

1 **TITLE I—HOUSE OF**
2 **REPRESENTATIVES**

3 **SEC. 101. SCHEDULING.**

4 (a) LEGISLATIVE ACTIVITIES OF THE HOUSE.—It is
5 the sense of the House of Representatives that there
6 should be established a schedule of legislative activities of
7 the House that—

8 (1) provides for 4 full days of legislative busi-
9 ness per week while the House is in session;

10 (2) sets aside specific periods exclusively for
11 floor proceedings and exclusively for committee
12 meetings and hearings;

13 (3) rationalizes the scheduling of committee and
14 subcommittee meetings and hearings to minimize
15 scheduling conflicts; and

16 (4) encourages the use of computerized schedul-
17 ing to minimize such conflicts and requires that the
18 House Information Systems provide training to com-
19 mittee and subcommittee staff on the use of comput-
20 erized scheduling.

21 (b) NOTIFICATION OF COMMITTEE AND SUBCOMMIT-
22 TEE MEETINGS AND HEARINGS.—Clause 2(g)(3) of rule
23 XI of the Rules of the House of Representatives is amend-
24 ed—

1 (1) in the first sentence by striking “committee
2 hearing” and inserting “committee or subcommittee
3 meeting or hearing”;

4 (2) in the first sentence by inserting “meeting
5 or” before “hearing.”; and

6 (3) in the second sentence by inserting “meet-
7 ing or” before “hearing”.

8 **SEC. 102. COMMITTEE REPORTS.**

9 “Clause 3 of rule XXI of the Rules of the House of
10 Representatives is amended to read as follows:

11 “3. A report from any committee accompanying any
12 bill authorizing or providing obligational authority or tax
13 expenditures (as defined by section 3(3) of the Congres-
14 sional Budget Act of 1974), or the joint explanatory state-
15 ment accompanying a conference report on any bill au-
16 thorizing or providing obligational authority or tax ex-
17 penditures shall contain a concise statement—

18 “(1) describing fully the effect of any provision
19 of the accompanying bill or conference report which
20 directly or indirectly changes the application of ex-
21 isting laws; and

22 “(2) in a separate, clearly identifiable part of
23 the report or joint explanatory statement, list each
24 item in the accompanying bill (or that report) or
25 conference report (or that joint explanatory state-

1 ment) that earmarks the required use of funds below
2 the appropriation account level or provides a specific
3 tax expenditure.”.

4 **SEC. 103. NOTICE OF JURISDICTIONAL VIOLATIONS.**

5 Rule XXI of the Rules of the House of Representa-
6 tives is amended by adding at the end the following new
7 clause:

8 “8. (a) Whenever the Committee on Appropriations
9 orders reported any general appropriation bill which in-
10 cludes any provision in violation of clause 2 or 6 and with-
11 in the jurisdiction of any other standing committee, it
12 shall immediately notify that committee.

13 “(b) Whenever any other committee of the House or-
14 ders reported any bill or resolution, or amendment thereto,
15 carrying an appropriation from a committee not having
16 jurisdiction to report appropriations in violation of clause
17 5, that committee shall immediately notify the Committee
18 on Appropriations.

19 “(c) The Committee on Appropriations shall deliver
20 copies of appropriation bills as passed the House with
21 numbered Senate amendments to the appropriate author-
22 izing committees at least 24 hours before requesting ap-
23 pointment of conferees thereon unless the Speaker deter-
24 mines otherwise. The Committee on Appropriations shall,
25 upon the filing of a conference report on an appropriation

1 measure, deliver copies of the conference report and ac-
2 companying joint explanatory statement to the appro-
3 priate authorizing committees at least 24 hours before
4 floor action thereon unless the Speaker determines other-
5 wise.”.

6 **SEC. 104. INDEPENDENT INVESTIGATIONS AND FACTFIND-**
7 **ING FOR ETHICS INVESTIGATIONS.**

8 (a) APPOINTMENT OF INDEPENDENT PANEL.—(1)
9 The Speaker and the minority leader of the House of Rep-
10 resentatives shall appoint jointly 20 independent
11 factfinders at the beginning of each Congress to carry out
12 investigations on behalf of the House of Representatives
13 as required by the Committee on Standards of Official
14 Conduct. Independent factfinders appointed under this
15 section may include former Members of Congress, former
16 officers or employees of the Congress, or other private
17 citizens.

18 (2) No individual who engages in, or is otherwise em-
19 ployed in, lobbying of the Congress and who is required
20 under the Federal Regulation of Lobbying Act to register
21 with the Clerk of the House of Representatives or the
22 Secretary of the Senate shall be considered eligible for ap-
23 pointment as an independent factfinder under this sub-
24 section.

25 (b) COMPENSATION OF FACTFINDERS.—

1 investigative subcommittee whenever the committee
2 votes to conduct a preliminary inquiry;

3 (2) providing for the joint selection of 4 or 6
4 independent factfinders by the chairman and rank-
5 ing minority party member from the pool of 20 inde-
6 pendent factfinders appointed pursuant to section
7 107(a);

8 (3) providing that whenever independent
9 factfinders are used in lieu of a 4- or 6-member in-
10 vestigative subcommittee—

11 (A) upon completion of an investigation,
12 the independent factfinders shall report their
13 findings of fact and recommendations, if any, to
14 the committee;

15 (B) if the independent factfinders, by ma-
16 jority vote, adopt a statement of alleged viola-
17 tion, the entire committee shall be deemed to be
18 an adjudicatory subcommittee and be governed
19 by the rules adopted by the committee to carry
20 out section 803(d) of the Ethics Reform Act of
21 1989;

22 (4) providing that independent factfinders con-
23 ducting an investigation pursuant to this subsection
24 shall have the same power to investigate as vested
25 in the investigative subcommittee, subject to the ap-

1 proval of the chairman and ranking minority party
2 member; and

3 (5) providing that the staff of the committee
4 shall assist the independent factfinders in carrying
5 out their responsibilities.

6 **SEC. 106. STAFF TRAINING.**

7 It is the sense of the House that the Committee on
8 House Oversight should review the training and orienta-
9 tion programs currently available for the personal, com-
10 mittee, and administrative staff of the House, evaluate
11 their overall effectiveness and utility, and develop, admin-
12 ister, and coordinate a comprehensive training program
13 for House staff employees to enhance their subject exper-
14 tise, skills, and knowledge so they can better assist the
15 House of Representatives in the discharge of its respon-
16 sibilities.

17 **SEC. 107. AVAILABILITY OF LEGISLATIVE INFORMATION.**

18 It is the sense of the House that—

19 (1) the 3-day layover requirement for committee
20 reports on legislation and on conference reports may
21 not be waived unless the legislation and any accom-
22 panying committee report or conference report have
23 been available to each Member for at least 24 hours
24 prior to its consideration on the House floor;

1 (2) an amendment to a bill to be considered
2 under suspension of the rules should be printed and
3 available to each Member for at least 24 hours prior
4 to its consideration;

5 (3) committees and conference committees
6 should endeavor to file reports on word processing
7 computer disks to facilitate availability to Members;

8 (4) an internal cable system, a cable channel, or
9 party specific channels should be developed to pro-
10 vide Members with summaries of the pending legisla-
11 tion and should be available to Members in their of-
12 fices, committee hearing rooms, and in the cloak-
13 rooms;

14 (5) the full text of bills, amendments, reports,
15 Congressional Budget Office cost estimates, General
16 Accounting Office reports, Office of Technology As-
17 sessment reports, Congressional Research Service re-
18 ports and Issue Briefs, the Code of Federal Regula-
19 tions, the annotated Code of Federal Regulations,
20 the Congressional Record, and the Federal Register
21 should be made available to all Members and con-
22 gressional staff via computer no later than the be-
23 ginning of the 105th Congress; and

24 (6) appropriate legislative information referred
25 to under paragraph (5) should also be made avail-

1 able to the public and the Depository Libraries
2 through a low-cost computer connection.

3 **SEC. 108. PUBLIC UNDERSTANDING OF CONGRESS.**

4 It is the sense of the House of Representatives that
5 steps should be taken to improve the public's understand-
6 ing of Congress and the legislative process by—

7 (1) enhancing floor debate on major national is-
8 sues and improving the deliberative process on the
9 floor of the House by, for example, implementing
10 Oxford Union-style debates and related innovations;

11 (2) endorsing the efforts of the United States
12 Capitol Preservation Commission to raise private
13 funds for the creation of a congressional education
14 center;

15 (3) creating a central information telephone line
16 to enable citizens to find out such information as the
17 daily floor schedule, committee schedules, bill status
18 information, issue summaries, newly released re-
19 ports, how to access on-line information, and visitor
20 information;

21 (4) encouraging civic education programs to
22 better inform students, teachers, and citizens in gen-
23 eral about the legislative process; and

24 (5) encouraging the media galleries to orient
25 new journalists to the galleries and the Capitol and

1 to set up parliamentary procedure orientations
2 through the Congressional Research Service or some
3 other entity.

4 **SEC. 109. HOUSE-SENATE STAFF SALARY PARITY.**

5 It is the sense of the House that the Committee on
6 House Oversight and the Committee on Appropriations of
7 the House of Representatives, in consultation with the
8 Committee on Rules and Administration and the Commit-
9 tee on Appropriations of the Senate, should conduct a
10 study of the salary ranges of House and Senate personal,
11 committee, and administrative staff with a view toward
12 achieving bicameral salary parity for House and Senate
13 staff performing analogous functions.

14 **SEC. 110. EXPANSION OF UNAUTHORIZED APPROPRIA-**
15 **TIONS POINTS OF ORDER.**

16 Clause 2(a) of rule XXI of the Rules of the House
17 of Representatives is amended by adding at the end the
18 following new sentence: "It shall not be in order to con-
19 sider any provision of a general appropriation bill (except
20 a conference report) that would exceed any applicable au-
21 thorization level as set forth in any authorization measure
22 as passed by the House."

1 **SEC. 111. RECODIFICATION OF RULES OF THE HOUSE OF**
2 **REPRESENTATIVES.**

3 The Parliamentarian of the House of Representatives
4 shall, at the beginning of the 105th Congress, commence
5 to recodify the Rules of the House of Representatives by
6 clarifying conflicting definitions, eliminating anachro-
7 nisms, and reorganizing the rules into a more coherent
8 and logical structure. Such recodification shall be com-
9 pleted prior to the commencement of the 106th Congress.
10 For the purpose of carrying out the recodification, the
11 Parliamentarian may utilize the services of personnel in
12 the Congressional Research Service and the Government
13 Printing Office.

14 **TITLE II—SENATE**

15 **[Language to be supplied.]**

16 **TITLE III—JOINT HOUSE AND**
17 **SENATE MATTERS**

18 **Subtitle A—Congressional Budget**
19 **Process**

20 **CHAPTER I—BIENNIAL BUDGETING**

21 **SEC. 301. REVISION OF TIMETABLE.**

22 Section 300 of the Congressional Budget Act of 1974
23 (2 U.S.C. 631) is amended to read as follows:

1 “(1) First Monday in April, President submits
2 budget recommendations.

3 “(2) April 20, committees submit views and es-
4 timates to Budget Committees.

5 “(3) May 15, Budget Committees report con-
6 current resolution on the biennial budget.

7 “(4) June 1, Congress completes action on con-
8 current resolution on the biennial budget.

9 “(5) July 1, biennial appropriation bills may be
10 considered in the House.

11 “(6) July 20, House Appropriations Committee
12 reports last biennial appropriation bill.”.

13 **SEC. 302. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
14 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

15 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
16 Congressional Budget and Impoundment Control Act of
17 1974 (2 U.S.C. 621(2)) is amended by striking “each
18 year” and inserting “biennially”.

19 (b) DEFINITIONS.—

20 (1) Section 3(4) of such Act (2 U.S.C. 622(4))
21 is amended by striking “fiscal year” each place it
22 appears and inserting “biennium”.

23 (2) Section 3 of such Act (2 U.S.C. 622) is fur-
24 ther amended by adding at the end the following
25 new paragraph:

1 “(11) The term ‘biennium’ means the period of
2 2 consecutive fiscal years beginning on October 1 of
3 any odd-numbered year.”.

4 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
5 BUDGET.—

6 (1) Section 301(a) of such Act (2 U.S.C.
7 632(a)) is amended—

8 (A) by striking “April 15 of each year”
9 and inserting “April 15 of each odd-numbered
10 year”;

11 (B) by striking “the fiscal year beginning
12 on October 1 of such year” the first place it ap-
13 pears and inserting “the biennium beginning on
14 October 1 of such year”;

15 (C) by striking “the fiscal year beginning
16 on October 1 of such year” the second place it
17 appears and inserting “each fiscal year in such
18 period”;

19 (D) by striking “and planning levels for
20 each of the 2 ensuing fiscal years” and insert-
21 ing “and the appropriate levels for each of the
22 3 ensuing fiscal years”;

23 (E) in paragraph (6) by striking “for the
24 fiscal year of the resolution and for each of the

1 4” and inserting “for the biennium of the reso-
2 lution and each of the 3”; and

3 (F) in paragraph (7) by striking “for the
4 fiscal year of the resolution and for each of the
5 4” and inserting “for the biennium of the reso-
6 lution and each of the 3”.

7 (2) Section 301(b) of such Act (2 U.S.C.
8 632(b)) is amended—

9 (A) in the matter preceding paragraph (1)
10 by inserting “for a biennium” after “concurrent
11 resolution on the budget”; and

12 (B) in paragraph (3) by striking “for such
13 fiscal year” and inserting “for either fiscal year
14 in such biennium”.

15 (3) Section 301(d) of such Act (2 U.S.C.
16 632(d)) is amended by inserting “(or, if applicable,
17 as provided by section 300(b))” after “United States
18 Code”.

19 (4) Section 301(e) of such Act (2 U.S.C.
20 632(e)) is amended—

21 (A) in the first sentence by striking “fiscal
22 year” and inserting “biennium”;

23 (B) by inserting between the second and
24 third sentences the following new sentence: “On
25 or before April 1 of each odd-numbered year

1 (or, if applicable, as provided by section 300(b))
2 the Committee on the Budget of each House
3 shall report to its House the concurrent resolu-
4 tion on the budget referred to in subsection (a)
5 for the biennium beginning on October 1 of
6 that year.”;

7 (C) in paragraph (6) by striking “such fis-
8 cal year,” and inserting “the first fiscal year of
9 such biennium,”; and

10 (D) in paragraph (10) by striking “the fis-
11 cal year covered” and inserting “the biennium
12 covered”.

13 (5) Section 301(f) of such Act (2 U.S.C.
14 632(f)) is amended by striking “fiscal year” each
15 place it appears and inserting “biennium”.

16 (6) Section 301(g)(1) of such Act (2 U.S.C.
17 632(g)(1)) is amended by striking “for a fiscal year”
18 and inserting “for a biennium”.

19 (7) The section heading of section 301 of such
20 Act is amended by striking “**ANNUAL**” and insert-
21 ing “**BIENNIAL**”.

22 (8) The table of contents set forth in section
23 1(b) of such Act is amended by striking “Annual”
24 in the item relating to section 301 and inserting
25 “Biennial”.

1 (d) SECTION 302 COMMITTEE ALLOCATIONS.—Sec-
2 tion 302(a)(2) of such Act (2 U.S.C. 633(a)(2)) is amend-
3 ed by striking “fiscal year of the resolution and for each
4 of the 4 succeeding fiscal years” and inserting “the bien-
5 nium of the resolution and each of the 3 succeeding fiscal
6 years”.

7 (e) SECTION 303 POINT OF ORDER.—

8 (1) Section 303(a) of such Act (2 U.S.C.
9 634(a)) is amended by striking “fiscal year” each
10 place it appears and inserting “biennium”.

11 (2) Section 303(b) of such Act (2 U.S.C.
12 634(b)) is amended—

13 (A) in subparagraphs (A) and (B) of para-
14 graph (1) by striking “the fiscal year” each
15 place it appears and inserting “biennium”;

16 (B) in paragraph (1) by striking “any cal-
17 endar year” and inserting “any odd-numbered
18 calendar year (or, if applicable, as provided by
19 section 300(b))”; and

20 (C) by striking paragraph (2), striking
21 “(1)”, and redesignating subparagraphs (A)
22 and (B) as paragraphs (1) and (2), respectively.

23 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
24 LUTIONS ON THE BUDGET.—Section 304(a) of such Act
25 (2 U.S.C. 635) is amended—

1 (1) by striking “fiscal year” the first two places
2 it appears and inserting “biennium”;

3 (2) by striking “for such fiscal year”; and

4 (3) by inserting before the period “for such
5 biennium”.

6 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
7 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
8 636(b)(3)) is amended by striking “fiscal year” and in-
9 serting “biennium”.

10 (h) REPORTS AND SUMMARIES OF CONGRESSIONAL
11 BUDGET ACTIONS.—Section 308(a)(1)(A) of such Act (2
12 U.S.C. 639(a)(1)) is amended by striking “fiscal year (or
13 fiscal years)” and inserting “biennium”.

14 (i) COMPLETION OF ACTION ON REGULAR APPRO-
15 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
16 640) is amended—

17 (1) by inserting “of any odd-numbered calendar
18 year” after “July”;

19 (2) by striking “annual” and inserting “regu-
20 lar”; and

21 (3) by striking “fiscal year” and inserting “bi-
22 ennium”.

23 (j) RECONCILIATION PROCESS.—

24 (1) Section 310(a) of such Act (2 U.S.C.
25 641(a)) is amended—

1 (A) by striking “any fiscal year” in the
2 matter preceding paragraph (1) and inserting
3 “any biennium”;

4 (B) in paragraph (1) by striking “such fis-
5 cal year” each place it appears and inserting
6 “each fiscal year in such biennium”; and

7 (C) in paragraph (2) by inserting “for each
8 fiscal year in such biennium” after “revenues”.

9 (2) Section 310(f) of such Act (2 U.S.C.
10 641(f)) is amended by striking “for such fiscal year”
11 and inserting “for such biennium”.

12 (k) SECTION 311 POINT OF ORDER.—

13 (1)(A) Section 311(a)(1) of such Act (2 U.S.C.
14 642(a)) is amended—

15 (i) by striking “for a fiscal year” and in-
16 serting “for a biennium”;

17 (ii) by striking “such fiscal year” the first
18 place it appears and inserting “either fiscal
19 year in such biennium”;

20 (iii) by striking “during such fiscal year”
21 and inserting “during either fiscal year in such
22 biennium”;

23 (iv) by striking “revenues for such fiscal
24 year” and inserting “revenues for a fiscal
25 year”; and

1 (v) by striking “budget for such fiscal
2 year” and inserting “budget for either fiscal
3 year in such biennium”.

4 (B) Section 311(a)(2)(A) of such Act is amend-
5 ed—

6 (i) by striking “for the first” and inserting
7 “for either”;

8 (ii) by striking “covering such fiscal year”
9 and inserting “covering such biennium”;

10 (iii) by striking “the first fiscal year cov-
11 ered” and inserting “either fiscal year in such
12 biennium covered”;

13 (iv) by striking “the first fiscal year plus”
14 and inserting “the biennium plus”; and

15 (v) by striking “4 fiscal years” and insert-
16 ing “3 fiscal years”.

17 (2) Section 311(b) of such Act (2 U.S.C.
18 642(b)) is amended by striking “such fiscal year”
19 the second place it appears and inserting “either fis-
20 cal year in such biennium”.

21 (I) BILLS PROVIDING NEW SPENDING AUTHORITY.—
22 Section 401(b)(2) of such Act (2 U.S.C. 651(b)(2)) is
23 amended by striking “for such fiscal year” the second
24 place it appears and inserting “for the biennium in which
25 such fiscal year occurs”.

1 (m) DATE OF ADJUSTING ALLOCATIONS.—Section
2 603(a) of such Act (2 U.S.C. 665b) is amended by insert-
3 ing after “April 15” the following “(or if section 300(b)
4 applies by June 15th)”.

5 **SEC. 303. AMENDMENTS TO TITLE 31, UNITED STATES**
6 **CODE.**

7 (a) DEFINITION.—Section 1101 of title 31, United
8 States Code, is amended by adding at the end thereof the
9 following new paragraph:

10 “(3) ‘biennium’ has the meaning given to such
11 term in paragraph (12) of section 3 of the Congres-
12 sional Budget and Impoundment Control Act of
13 1974 (2 U.S.C. 622(12)).”.

14 (b) BUDGET CONTENTS AND SUBMISSION TO THE
15 CONGRESS.—

16 (1) So much of section 1105(a) of title 31,
17 United States Code, as precedes paragraph (1)
18 thereof is amended to read as follows:

19 “(a) On or before the first Monday in February of
20 each odd-numbered year (or, if applicable, as provided by
21 section 300(b) of the Congressional Budget Act of 1974),
22 beginning with the One Hundred Fifth Congress, the
23 President shall transmit to the Congress, the budget for
24 the biennium beginning on October 1 of such calendar
25 year. The budget transmitted under this subsection shall

1 include a budget message and summary and supporting
2 information. The President shall include in each budget
3 the following:”.

4 (2) Section 1105(a)(5) of title 31, United
5 States Code, is amended by striking “the fiscal year
6 for which the budget is submitted and the 4 fiscal
7 years after that year” and inserting “each fiscal
8 year in the biennium for which the budget is submit-
9 ted and in the succeeding 3 years”.

10 (3) Section 1105(a)(6) of title 31, United
11 States Code, is amended by striking “the fiscal year
12 for which the budget is submitted and the 4 fiscal
13 years after that year” and inserting “each fiscal
14 year in the biennium for which the budget is submit-
15 ted and in the succeeding 3 years”.

16 (4) Section 1105(a)(9)(C) of title 31, United
17 States Code, is amended by striking “the fiscal
18 year” and inserting “each fiscal year in the
19 biennium”.

20 (5) Section 1105(a)(12) of title 31, United
21 States Code, is amended—

22 (A) by striking “the fiscal year” in sub-
23 paragraph (A) and inserting “each fiscal year
24 in the biennium”; and

1 (B) by striking “4 fiscal years after that
2 year” in subparagraph (B) and inserting “3 fis-
3 cal years immediately following the second fiscal
4 year in such biennium”.

5 (6) Section 1105(a)(13) of title 31, United
6 States Code, is amended by striking “the fiscal
7 year” and inserting “each fiscal year in the
8 biennium”.

9 (7) Section 1105(a)(14) of title 31, United
10 States Code, is amended by striking “that year” and
11 inserting “each fiscal year in the biennium for which
12 the budget is submitted”.

13 (8) Section 1105(a)(16) of title 31, United
14 States Code, is amended by striking “the fiscal
15 year” and inserting “each fiscal year in the
16 biennium”.

17 (9) Section 1105(a)(17) of title 31, United
18 States Code, is amended—

19 (A) by striking “the fiscal year following
20 the fiscal year” and inserting “each fiscal year
21 in the biennium following the biennium”;

22 (B) by striking “that following fiscal year”
23 and inserting “each such fiscal year”; and

1 (C) by striking “fiscal year before the fis-
2 cal year” and inserting “biennium before the bi-
3 ennium”.

4 (10) Section 1105(a)(18) of title 31, United
5 States Code, is amended—

6 (A) by striking “the prior fiscal year” and
7 inserting “each of the 2 most recently com-
8 pleted fiscal years”;

9 (B) by striking “for that year” and insert-
10 ing “with respect to that fiscal year”; and

11 (C) by striking “in that year” and insert-
12 ing “in that fiscal year”.

13 (11) Section 1105(a)(19) of title 31, United
14 States Code, is amended—

15 (A) by striking “the prior fiscal year” and
16 inserting “each of the 2 most recently com-
17 pleted fiscal years”;

18 (B) by striking “for that year” and insert-
19 ing “with respect to that fiscal year”; and

20 (C) by striking “in that year” each place
21 it appears and inserting “in that fiscal year”.

22 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
23 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
24 United States Code, is amended by striking “each year”
25 and inserting “each even-numbered year”.

1 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
2 FICIENCIES.—Section 1105(c) of title 31, United States
3 Code, is amended—

4 (1) by striking “fiscal year for” each place it
5 appears and inserting “biennium for”;

6 (2) by inserting “or current biennium, as the
7 case may be,” after “current fiscal year”; and

8 (3) by striking “that year” and inserting “that
9 period”.

10 (e) STATEMENT WITH RESPECT TO CERTAIN
11 CHANGES.—Section 1105(d) of title 31, United States
12 Code, is amended by striking “fiscal year” and inserting
13 “biennium”.

14 (f) CAPITAL INVESTMENT ANALYSIS.—Section
15 1105(e) of title 31, United States Code, is amended by
16 striking “ensuing fiscal year” and inserting “biennium to
17 which such budget relates”.

18 (g) SUPPLEMENTAL BUDGET ESTIMATES AND
19 CHANGES.—

20 (1) Section 1106(a) of title 31, United States
21 Code, is amended—

22 (A) in the matter preceding paragraph (1)
23 by striking “fiscal year” and inserting “bien-
24 nium”;

1 (B) in paragraph (1) by striking “that fis-
2 cal year” and inserting “each fiscal year in
3 such biennium”;

4 (C) in paragraph (2) by striking “4 fiscal
5 years following the fiscal year” and inserting “3
6 fiscal years following the biennium”; and

7 (D) by striking “fiscal year” in paragraph
8 (3) and inserting “biennium”.

9 (2) Section 1106(b) of title 31, United States
10 Code, is amended by striking “the fiscal year” and
11 inserting “each fiscal year in the biennium”.

12 (h) CURRENT PROGRAMS AND ACTIVITIES ESTI-
13 MATES.—

14 (1) Section 1109(a) of title 31, United States
15 Code, is amended—

16 (A) by striking “On or before the first
17 Monday after January 3 of each year (on or be-
18 fore February 5 in 1986)” and inserting “At
19 the same time the budget required by section
20 1105 is submitted for a biennium”; and

21 (B) by striking “the following fiscal year”
22 and inserting “each fiscal year of such period”.

23 (2) Section 1109(b) of title 31, United States
24 Code, is amended by striking “before March 1 of
25 each year” and inserting “within 6 weeks of the

1 President's budget submission for each odd-num-
2 bered year (or, if applicable, as provided by section
3 300(b) of the Congressional Budget Act of 1974)".

4 (i) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-
5 ISLATION.—Section 1110 of title 31, United States Code,
6 is amended—

7 (1) by striking “fiscal year” and inserting “bi-
8 ennium (beginning on or after October 1, 1997)”;
9 and

10 (2) by striking “year before the year in which
11 the fiscal year begins” and inserting “second cal-
12 endar year preceding the calendar year in which the
13 biennium begins”.

14 (j) BUDGET INFORMATION ON CONSULTING SERV-
15 ICES.—Section 1114 of title 31, United States Code, is
16 amended—

17 (1) by striking “The” each place it appears and
18 inserting “For each biennium beginning with the bi-
19 ennium beginning on October 1, 1996, the”; and

20 (2) by striking “each year” each place it
21 appears.

22 **SEC. 304. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**
23 **OF APPROPRIATIONS ACTS.**

24 (a) TWO-YEAR APPROPRIATIONS.—Section 105 of
25 title 1, United States Code, is amended to read as follows:

1 **“§ 105. Title and style of appropriations Acts**

2 “(a) The style and title of all Acts making appropria-
3 tions for the support of the Government shall be as fol-
4 lows: ‘An Act making appropriations (here insert the ob-
5 ject) for the biennium ending September 30 (here insert
6 the odd-numbered calendar year).’.

7 “(b) All Acts making regular appropriations for the
8 support of the Government shall be enacted for a biennium
9 and shall specify the amount of appropriations provided
10 for each fiscal year in such period.

11 “(c) For purposes of this section, the term ‘biennium’
12 has the same meaning as in section 3(11) of the Congres-
13 sional Budget and Impoundment Control Act of 1974 (2
14 U.S.C. 622(11)).’.

15 (b) CONFORMING CHANGE.—The chapter analysis of
16 chapter 2 of title 1, United States Code, is amended by
17 inserting “and style” after “Title” in the item relating to
18 section 105.

19 **SEC. 305. CONFORMING AMENDMENTS TO RULES OF**
20 **HOUSE OF REPRESENTATIVES.**

21 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
22 House of Representatives is amended by inserting “odd-
23 numbered” after “each”.

24 (b) Clause 4(a)(2) of rule X of the Rules of the House
25 of Representatives is amended by striking “such fiscal

1 year” and inserting “the biennium in which such fiscal
2 year begins”.

3 (c)(1) Clause 4(b)(2) of rule X of the Rules of the
4 House of Representatives is amended by striking “concur-
5 rent resolutions on the budget for each fiscal year” and
6 inserting “concurrent resolution on the budget required
7 under section 301(a) of the Congressional Budget Act of
8 1974 for each biennium”.

9 (2) Clause 4(b) of rule X of the Rules of the House
10 of Representatives is amended by striking “and” at the
11 end of subparagraph (4), by striking the period and insert-
12 ing “; and” at the end of subparagraph (5), and by adding
13 at the end the following new subparagraph:

14 “(6) to use the second year of each biennium to
15 study issues with long-term budgetary and economic
16 implications, which would include—

17 “(A) holding hearings to receive testimony
18 from committees of jurisdiction to identify prob-
19 lem areas and to report on the results of over-
20 sight; and

21 “(B) by January 1 of each odd-numbered
22 year, issuing a report to the Speaker which
23 identifies the key issues facing the Congress in
24 the next biennium.”.

1 (d) Clause 4(f) of rule X of the Rules of the House
2 of Representatives is amended by striking “annually” each
3 place it appears and inserting “biennially”.

4 (e) Clause 4(g) of rule X of the Rules of the House
5 of Representatives is amended—

6 (1) by striking “February 25 of each year” and
7 inserting “March 15 of each odd-numbered year (or,
8 if applicable, as provided by section 300(b) of the
9 Congressional Budget Act of 1974)”;

10 (2) by striking “fiscal year” the first place it
11 appears and inserting “biennium”; and

12 (3) by striking “that fiscal year” and inserting
13 “each fiscal year in such ensuing biennium”.

14 (f) Clause 4(h) of rule X of the Rules of the House
15 of Representatives is amended by striking “fiscal year”
16 and inserting “biennium”.

17 (g) Subdivision (C) of clause 2(l)(1) of rule XI of the
18 Rules of the House of Representatives is repealed.

19 (h) Clause 4(a) of rule XI of the Rules of the House
20 of Representatives is amended by striking “fiscal year if
21 reported after September 15 preceding the beginning of
22 such fiscal year” and inserting “biennium if reported after
23 August 1 of the year in which such biennium begins”.

1 **SEC. 306. MULTIYEAR AUTHORIZATIONS.**

2 (a) IN GENERAL.—Title III of the Congressional
3 Budget Act of 1974 is amended by adding at the end the
4 following new section:

5 “AUTHORIZATIONS OF APPROPRIATIONS

6 “SEC. 314. (a) It shall not be in order in the House
7 of Representatives or the Senate to consider any bill, joint
8 resolution, amendment, or conference report that author-
9 izes appropriations for a period of less than 2 fiscal years,
10 unless the program, project, or activity for which the
11 funds are to be spent is of less than 2 years duration.

12 “(b) It shall not be in order in the House of Rep-
13 resentatives or the Senate to consider any bill, joint resolu-
14 tion, amendment, or conference report that—

15 “(1) appropriates an amount for a program,
16 project, or activity not authorized by existing law in
17 excess of the amount previously appropriated for
18 such program, project, or activity; or

19 “(2) appropriates an amount for a program,
20 project, or activity not authorized by law within the
21 2-year period prior to the date of the appropriation.

22 “(c) By January 2 of each odd-numbered year, each
23 standing committee of the House of Representatives and
24 the Senate shall file a report with its House outlining its
25 oversight activities during the Congress. Each report shall
26 consider the appropriateness of agency missions, the suc-

1 cess of programs in meeting their goals, and issues to con-
2 sider when reauthorizing these programs.”.

3 (b) CONFORMING AMENDMENT.—The table of con-
4 tents set forth in section 1(b) of the Congressional Budget
5 and Impoundment Control Act of 1974 is amended by
6 adding after the item relating to section 313 the following
7 new item:

“Sec. 314. Authorizations of appropriations.”.

8 **CHAPTER 2—ADDITIONAL**
9 **BUDGET PROCESS CHANGES**

10 **SEC. 321. CBO REPORTS TO BUDGET COMMITTEES.**

11 Section 308 of the Congressional Budget Act of 1974
12 is amended by—

13 (1) redesignating subsection (c) as subsection
14 (d); and

15 (2) inserting after subsection (b) the following:

16 “(c) QUARTERLY BUDGET REPORTS.—The Congres-
17 sional Budget Office shall, as soon as practicable after the
18 completion of each quarter of the fiscal year, prepare an
19 analysis comparing revenues, spending, and the deficit for
20 the current fiscal year to assumptions included in the Con-
21 gressional budget resolution. In preparing this report, the
22 Congressional Budget Office shall combine actual budget
23 figures to date with projected revenue and spending for
24 the balance of the fiscal year. The Congressional Budget
25 Office shall include any other information in this report

1 that it deems useful for a full understanding of the current
2 fiscal position of the Federal Government. The reports
3 mandated by this subsection shall be transmitted by the
4 Director to the Senate and House Committees on the
5 Budget, and the Congressional Budget Office shall make
6 such reports available to any interested party upon
7 request.”.

8 **SEC. 322. GNP BUDGET ANALYSIS; FISCAL AND BUDGET**
9 **POLICY REPORTS.**

10 (a) GNP BUDGET ANALYSIS.—Section 3(a) of the
11 Employment Act of 1946 (15 U.S.C. 1022(a)) is amended
12 by striking “and” at the end of paragraph (3), by striking
13 the period and inserting “; and” at the end of paragraph
14 (4), and by adding at the end the following new para-
15 graph:

16 “(5) a GNP budget analysis comprising—

17 “(A) a statement of broad policy objectives
18 for the performance of the economy and the al-
19 location of national output among broad major
20 categories of spending over the next 10 fiscal
21 years; and

22 “(B) a GNP analysis showing how the cur-
23 rent national output is allocated among dif-
24 ferent major categories and how that allocation
25 will be affected in 1 year, 5 years, and 10 years

1 under the policies the President recommends in
2 pursuit of the statement of objectives.”.

3 (b) FISCAL POLICY REPORTS.—Not later than 7 days
4 after the President’s submission under section 3(a) of the
5 Employment Act of 1946, the President shall transmit to
6 the Congress written reports setting forth—

7 (1) the President’s long-term budget and fiscal
8 policy goals as set forth in the most recent analysis
9 under section 3(a) of the Employment Act of 1946;

10 (2) other material including a 10-year projec-
11 tion of Federal revenues by source, outlays by func-
12 tion, and the Federal budget deficit; international
13 comparisons that would help Congress compare
14 United States taxes, spending, deficits, debt, and al-
15 location of national output to that of other coun-
16 tries, especially our international competitors; and
17 program performance indicators to allow Congress to
18 assess the effectiveness of Federal programs in
19 meeting stated objectives.

20 (c) COMMITTEE REVIEW.—Section 301(a) of the Full
21 Employment and Balanced Growth Act of 1978 (15
22 U.S.C. 3131(a)) is amended by inserting after “System,”
23 the following: “the fiscal and budget policy reports re-
24 quired under section 322 of the Legislative Reorganization
25 Act of 1993,”.

1 **SEC. 323. GOVERNMENT-WIDE REVIEW.**

2 (a) The Director of the Congressional Budget Office
3 shall, within 90 days of the enactment of this Act, conduct
4 a review of all Government user fees. This report will set
5 forth the current level of such fees, the dates at which
6 the current fees were established, and any alteration in
7 such fees required to adjust their levels as a result of
8 changes in consumer price levels since the most recent ad-
9 justment. The Director shall transmit such findings to the
10 Congress and to the President.

11 (b) It shall not be in order in the House of Represent-
12 atives or the Senate to consider any concurrent resolution
13 on the budget for the fiscal year beginning the following
14 October 1 after the date of enactment of this Act until
15 the report described in subsection (a) has been received
16 by each House of Congress, and referred to the appro-
17 priate committees.

18 **SEC. 324. CONTENT OF BUDGET RESOLUTIONS.**

19 Section 301(a) of the Congressional Budget Act of
20 1974 is amended by redesignating paragraphs (3) through
21 (7) as paragraphs (4) through (8), respectively, and by
22 inserting after paragraph (2) the following new paragraph:

23 “(3) total revenue losses attributable to provi-
24 sions of Federal tax laws which allow a special exclu-
25 sion, exemption, or deduction from gross income or
26 which provide a special credit, a preferential rate of

1 tax, or a deferral of tax liability and the aggregate
2 amount by which such total shall be increased or
3 decreased;”.

4 **CHAPTER 3—EFFECTIVE DATE**

5 **SEC. 331. EFFECTIVE DATE; APPLICATION.**

6 (a) IN GENERAL.—Except as provided in subsection
7 (b), chapter 1 of this subtitle and the amendments made
8 by it shall become effective January 1, 1997, and shall
9 apply to bienniums beginning after September 30, 1997.

10 (b) FISCAL YEAR 1997.—Notwithstanding subsection

11 (a), the provisions of—

12 (1) the Congressional Budget Act of 1974, and

13 (2) title 31, United States Code,

14 (as such provisions were in effect on the day before the
15 effective date of chapter 1 of this subtitle) shall apply to
16 the fiscal year beginning on October 1, 1996.

17 (c) DEFINITION.—For purposes of this section, the
18 term “biennium” shall have the meaning given to such
19 term in paragraph (11) of section 3 of the Congressional
20 Budget and Impoundment Control Act of 1974 (2 U.S.C.
21 622(11)), as added by section 302(b)(2) of this Act.

1 **Subtitle B—Staffing and**
2 **Instrumentalities**

3 **SEC. 341. AUTHORIZATION AND FUNDING OF CERTAIN CON-**
4 **GRESSIONAL INSTRUMENTALITIES.**

5 (a) IN GENERAL.—It is the intent of Congress that
6 the General Accounting Office, Congressional Budget Of-
7 fice, Congressional Research Service of the Library of
8 Congress, Government Printing Office, and Office of
9 Technology Assessment shall be authorized for 8 fiscal
10 years in accordance with this section.

11 (b) CYCLE.—The instrumentalities listed in sub-
12 section (a) shall be authorized by the enactment every
13 eighth year beginning for fiscal year 1997 of an Act to
14 authorize appropriations for those offices for the next 8
15 fiscal years.

16 (c) REPEALERS.—

17 (1) GENERAL ACCOUNTING OFFICE.—Section
18 736 of title 31, United States Code, is repealed.

19 (2) CONGRESSIONAL BUDGET OFFICE.—Section
20 201(f) of the Congressional Budget Act of 1974 (2
21 U.S.C. 601(f)) is repealed.

22 (3) CONGRESSIONAL RESEARCH SERVICE.—Any
23 authorization of appropriations for the Congressional
24 Research Service of the Library of Congress in effect
25 on the effective date of this paragraph is repealed.

1 flag office, (8) parking permits, (9) security, (10) Con-
2 gressional Budget Office, (11) disbursements and receipts,
3 (12) legal services, (13) Architect of the Capitol, (14)
4 maintenance of grounds and buildings, (15) library, (16)
5 drafting services, (17) research, and (18) computer
6 services.

7 **SEC. 343. COMPETITIVE BIDDING FOR LEGISLATIVE**
8 **BRANCH SERVICES AND FACILITIES.**

9 (a) IN GENERAL.—Not later than the end of the sec-
10 ond session of the 104th Congress, the appropriate com-
11 mittees of the House and the appropriate committees of
12 the Senate are to study and report on the feasibility of
13 providing for competitive bidding for the right to operate
14 the legislative branch facilities and provide the legislative
15 branch services specified in subsection (b). The study is
16 to consider whether the periodic reauthorization of such
17 facilities and services is necessary and the appropriate du-
18 ration for such reauthorizations.

19 (b) FACILITIES AND SERVICES.—The facilities and
20 services referred to in subsection (a) are (1) barber and
21 beauty shops, (2) gymnasium, (3) health and medical, (4)
22 restaurants, (5) automobile services, and (6) child care.

1 **Subtitle C—Miscellaneous**

2 **SEC. 351. SUNSET AGENCY REPORTING REQUIREMENTS.**

3 (a) IN GENERAL.—The Committee on Government
4 Reform and Oversight of the House of Representatives
5 and the Committee on Governmental Affairs of the Senate
6 shall conduct, with the assistance of the General Account-
7 ing Office, a comprehensive survey of all statutory report-
8 ing requirements, soliciting the views of House and Senate
9 standing committees, during the One Hundred Fourth
10 Congress and report legislation on or before December 31,
11 1996, to eliminate obsolete, nonessential, or duplicative re-
12 ports.

13 (b) 5-Year Period.—The Committee on Government
14 Reform and Oversight of the House of Representatives
15 and the Committee on Governmental Affairs of the Senate
16 shall establish a uniform and appropriate procedure for
17 requiring agency reports to Congress to expire after 5
18 years, subject to their specific reauthorization, and report
19 legislation by December 31, 1996, to sunset statutory re-
20 porting requirements.

21 **SEC. 352. JOINT COMMITTEE ON INFORMATION MANAGE-** 22 **MENT.**

23 (a) ABOLITION OF JOINT COMMITTEE ON PRINT-
24 ING.—Chapter 1 of title 44, United States Code, is re-
25 pealed.

1 (b) ABOLITION OF JOINT COMMITTEE OF CONGRESS
2 ON THE LIBRARY.—Sections 223 and 224 of the Legisla-
3 tive Reorganization Act of 1946 (2 U.S.C. 132B and 133)
4 are repealed.

5 (c) ESTABLISHMENT OF JOINT COMMITTEE ON IN-
6 FORMATION MANAGEMENT.—(1) There is established a
7 Joint Committee on Information Management (hereafter
8 in this section referred to as the “Committee”).

9 (2) The Committee shall be composed of 10 members
10 as follows:

11 (A) 5 members from the Committee on House
12 Oversight of the House of Representatives to be ap-
13 pointed by the Speaker and 5 members of the Rules
14 and Administration of the Senate to be appointed by
15 _____.

16 (d) FUNCTIONS.—The Committee shall—

17 (1) coordinate information management for
18 Congress;

19 (2) establish standards and applications policies
20 for Congress and its support agencies for informa-
21 tion technologies, including telecommunications, elec-
22 tronic files and indexing, publishing, and informa-
23 tion dissemination within Congress and to the public
24 pursuant to chapters 17 and 19 of title 44, United
25 States Code;

1 (3) ensure dissemination of executive branch in-
2 formation to the public as provided in title 44, Unit-
3 ed States Code; and

4 (4) carry out all functions heretofore carried
5 out by the Joint Committee on Printing and the
6 Joint Committee of Congress on the Library.

7 (e) TRANSFER OF FUNCTIONS.—Effective upon the
8 effective date of this section, all functions of the Joint
9 Committee on Printing and the Joint Committee of Con-
10 gress on the Library except those functions carried out
11 by the Joint Committee of Congress on the Library related
12 to the supervision of the Botanic Garden and the Capitol
13 art collection, which shall be transferred to the Committee
14 on House Oversight of the House of Representatives and
15 the Committee on Rules and Administration of the Senate,
16 are transferred to the Committee.

17 (f) VACANCIES; CHAIRMANSHIP.—Vacancies in the
18 membership of the Committee shall not affect the power
19 of the remaining members to execute the functions of the
20 Committee, and shall be filled in the same manner as the
21 original selection. The chairmanship and vice chairman-
22 ship of the Committee shall alternate between the chair-
23 man of the Committee on Rules and Administration of the
24 Senate and the chairman of the Committee on House
25 Oversight of the House of Representatives with each Con-

1 gress. The initial chairman of the Committee shall be the
2 chairman of the Committee on House Oversight and the
3 initial vice chairman shall be the chairman of the Commit-
4 tee on Rules and Administration.

5 (g) EFFECTIVE DATE.—This section shall take effect
6 at the beginning of the One Hundred Fifth Congress.

7 **Subtitle D—Budget Control**

8 **SEC. 361. SHORT TITLE; PURPOSE.**

9 (a) SHORT TITLE.—This subtitle may be cited as the
10 “Budget Control Act of 1995”.

11 (b) PURPOSE.—The purpose of this subtitle is to cre-
12 ate a mechanism to monitor total costs of direct spending
13 programs, and, in the event that actual or projected costs
14 exceed targeted levels, to require the President and Con-
15 gress to address adjustments in direct spending.

16 **SEC. 362. ESTABLISHMENT OF DIRECT SPENDING TARGETS.**

17 (a) IN GENERAL.—The initial direct spending targets
18 for each of fiscal years 1996 through 1999 shall equal
19 total outlays for all direct spending except net interest and
20 deposit insurance as determined by the Director of the Of-
21 fice of Management and Budget (hereinafter referred to
22 in this subtitle as the “Director”) under subsection (b).

23 (b) INITIAL REPORT BY DIRECTOR.—

24 (1) Not later than 30 days after the date of en-
25 actment of this Act, the Director shall submit a re-

1 port to Congress setting forth projected direct
2 spending targets for each of fiscal years 1996
3 through 1999.

4 (2) The Director's projections shall be based on
5 legislation enacted as of 5 days before the report is
6 submitted under paragraph (1). To the extent fea-
7 sible, the Director shall use the same economic and
8 technical assumptions used in preparing the concur-
9 rent resolution on the budget for fiscal year 1995
10 (H. Con. Res. 218).

11 (c) ADJUSTMENTS.—Direct spending targets shall be
12 subsequently adjusted by the Director under section 386.

13 **SEC. 363. ANNUAL REVIEW OF DIRECT SPENDING AND RE-**
14 **CEIPTS BY PRESIDENT.**

15 As part of each budget submitted under section
16 1105(a) of title 31, United States Code, the President
17 shall provide an annual review of direct spending and re-
18 ceipts, which shall include (1) information supporting the
19 adjustment of direct spending targets pursuant to section
20 366, (2) information on total outlays for programs covered
21 by the direct spending targets, including actual outlays for
22 the prior fiscal year and projected outlays for the current
23 fiscal year and the 5 succeeding fiscal years, and (3) infor-
24 mation on the major categories of Federal receipts, includ-
25 ing a comparison between the levels of those receipts and

1 the levels projected as of the date of enactment of this
2 Act.

3 **SEC. 364. SPECIAL DIRECT SPENDING MESSAGE BY PRESI-**
4 **DENT.**

5 (a) TRIGGER.—In the event that the information sub-
6 mitted by the President under section 363 indicates—

7 (1) that actual outlays for direct spending in
8 the prior fiscal year exceeded the applicable direct
9 spending target, or

10 (2) that outlays for direct spending for the cur-
11 rent or budget year are projected to exceed the ap-
12 plicable direct spending targets,

13 the President shall include in his budget a special direct
14 spending message meeting the requirements of subsection
15 (b).

16 (b) CONTENTS.—(1) The special direct spending
17 message shall include:

18 (A) An explanation of any adjustments to the
19 direct spending targets pursuant to section 366.

20 (B) An analysis of the variance in direct spend-
21 ing over the adjusted direct spending targets.

22 (C) The President's recommendations for ad-
23 dressing the direct spending overages, if any, in the
24 prior, current, or budget year.

1 (2) The President's recommendations may consist of
2 any of the following:

3 (A) Proposed legislative changes to reduce di-
4 rect spending outlays, increase revenues, or both, in
5 order to recoup or eliminate the overage for the
6 prior, current, and budget years in the current year,
7 the budget year, and the 4 outyears.

8 (B) Proposed legislative changes to reduce di-
9 rect spending outlays, increase revenues, or both, in
10 order to recoup or eliminate part of the overage for
11 the prior, current, and budget year in the current
12 year, the budget year, and the 4 outyears, accom-
13 panied by a finding by the President that, because
14 of economic conditions or for other specified reasons,
15 only some of the overage should be recouped or
16 eliminated by direct spending outlay reductions or
17 revenue increases, or both.

18 (C) A proposal to make no legislative changes
19 to recoup or eliminate any overage, accompanied by
20 a finding by the President that, because of economic
21 conditions or for other specified reasons, no legisla-
22 tive changes are warranted.

23 (3) Any proposed legislative change under paragraph
24 (2) to reduce outlays may include reductions in direct
25 spending.

1 (c) PROPOSED SPECIAL DIRECT SPENDING RESOLU-
2 TION.—

3 (1) PRESIDENT'S RECOMMENDATIONS TO BE
4 SUBMITTED AS DRAFT RESOLUTION.—If the Presi-
5 dent recommends reductions consistent with sub-
6 section (b)(2) (A) or (B), the special direct spending
7 message shall include the text of a special direct
8 spending resolution implementing the President's
9 recommendations through reconciliation directives
10 instructing the appropriate committees of the House
11 of Representatives and Senate to determine and rec-
12 ommend changes in laws within their jurisdictions to
13 reduce direct spending outlays or increase revenues
14 by specified amounts. If the President recommends
15 no reductions pursuant to (b)(2)(C), the special di-
16 rect spending message shall include the text of a
17 special resolution concurring in the President's rec-
18 ommendation of no legislative action.

19 (2) RESOLUTION TO BE INTRODUCED IN
20 HOUSE.—Within 10 days after the President's spe-
21 cial direct spending message is submitted, the text
22 required by paragraph (1) shall be introduced as a
23 concurrent resolution in the House of Representa-
24 tives by the chairman of the Committee on the
25 Budget of the House of Representatives without sub-

1 stantive revision. If the chairman fails to do so, after
2 the tenth day the resolution may be introduced by
3 any Member of the House of Representatives. A con-
4 current resolution introduced under this paragraph
5 shall be referred to the Committee on the Budget.

6 **SEC. 365. REQUIRED RESPONSE BY CONGRESS.**

7 (a) REQUIREMENT FOR SPECIAL DIRECT SPENDING
8 RESOLUTION.—Whenever the President submits a special
9 direct spending message under section 364, the Committee
10 on the Budget of the House of Representatives shall re-
11 port, not later than April 15, the concurrent resolution
12 on the budget and include in it a separate title that meets
13 the requirements of subsections (b) and (c).

14 (b) CONTENTS OF SEPARATE TITLE.—The separate
15 title of the concurrent resolution on the budget shall con-
16 tain reconciliation directives to the appropriate committees
17 of the House of Representatives and Senate to determine
18 and recommend changes in laws within their jurisdictions
19 to reduce direct spending outlays or increase revenues by
20 specified amounts (which in total equal or exceed the re-
21 ductions recommended by the President, up to the amount
22 of the overage). If this separate title recommends that no
23 legislative changes be made to recoup or eliminate an over-
24 age, then a statement to that effect shall be set forth in
25 that title.

1 (c) REQUIREMENT FOR SEPARATE VOTE TO IN-
2 CREASE TARGETS.—If the separate title of a concurrent
3 resolution on the budget proposes to recoup or eliminate
4 less than the entire overage for the prior, current, and
5 budget years, then the Committee on the Budget of the
6 House of Representatives shall report a resolution direct-
7 ing the Committee on Government Reform and Oversight
8 to report legislation increasing the direct spending targets
9 for each applicable year by the full amount of the overage
10 not recouped or eliminated. It shall not be in order in the
11 House of Representatives to consider that concurrent reso-
12 lution on the budget until the House of Representatives
13 has agreed to the resolution directing the increase in direct
14 spending targets.

15 (d) CONFERENCE REPORTS MUST FULLY ADDRESS
16 OVERAGE.—It shall not be in order in the House of Rep-
17 resentatives to consider a conference report on a concur-
18 rent resolution on the budget unless that conference report
19 fully addresses the entirety of any overage contained in
20 the applicable report of the President under section 364
21 through reconciliation directives requiring direct spending
22 reductions, revenue increases, or changes in the direct
23 spending targets.

24 (e) PROCEDURE IF HOUSE BUDGET COMMITTEE
25 FAILS TO REPORT REQUIRED RESOLUTION.—

1 (1) AUTOMATIC DISCHARGE OF HOUSE BUDGET
2 COMMITTEE.—If a special direct spending resolution
3 is required and the Committee on the Budget of the
4 House of Representatives fails to report a resolution
5 meeting the requirements of subsections (b) and (c)
6 by April 15, then the committee shall be automati-
7 cally discharged from further consideration of the
8 concurrent resolution reflecting the President’s rec-
9 ommendations introduced pursuant to section
10 364(c)(2) and the concurrent resolution shall be
11 placed on the appropriate calendar.

12 (2) CONSIDERATION BY HOUSE.—Ten days
13 after the Committee on the Budget of the House of
14 Representatives has been discharged under para-
15 graph (1), any Member may move that the House
16 proceed to consider the resolution. Such motion shall
17 be highly privileged and not debatable.

18 (f) APPLICATION OF CONGRESSIONAL BUDGET
19 ACT.—To the extent that they are relevant and not incon-
20 sistent with this subtitle, the provisions of title III of the
21 Congressional Budget Act of 1974 shall apply in the
22 House of Representatives and the Senate to special direct
23 spending resolutions, resolutions increasing targets under
24 subsection (c), and reconciliation legislation reported pur-
25 suant to directives contained in those resolutions.

1 **SEC. 366. ADJUSTMENTS TO DIRECT SPENDING TARGETS.**

2 (a) **REQUIRED ANNUAL ADJUSTMENTS.**—Prior to
3 the submission of the President’s budget for each of fiscal
4 years 1997 through 1999, the Director shall adjust the
5 direct spending targets in accordance with this section.
6 Any such adjustments shall be reflected in the targets
7 used in the President’s report under section 363 and mes-
8 sage (if any) under section 364.

9 (b) **ADJUSTMENT FOR INCREASES IN BENE-**
10 **FICIARIES.**—(1) The Director shall adjust the direct
11 spending targets for increases (if any) in actual or pro-
12 jected numbers of beneficiaries under direct spending pro-
13 grams for which the number of beneficiaries is a variable
14 in determining costs.

15 (2) The adjustment shall be made by—

16 (A) computing, for each program under para-
17 graph (1), the percentage change between (i) the an-
18 nual average number of beneficiaries under that pro-
19 gram (including actual numbers of beneficiaries for
20 the prior fiscal year and projections for the budget
21 and subsequent fiscal years) to be used in the Presi-
22 dent’s budget with which the adjustments will be
23 submitted, and (ii) the annual average number of
24 beneficiaries used in the adjustments made by the
25 Director in the previous year (or, in the case of ad-
26 justments made in 1996, the annual average number

1 of beneficiaries used in the Director's initial report
2 under section 362(b));

3 (B) applying the percentages computed under
4 subparagraph (A) to the projected levels of outlays
5 for each program consistent with the direct spending
6 targets in effect immediately prior to the adjust-
7 ment; and

8 (C) adding the results of the calculations re-
9 quired by subparagraph (B) to the direct spending
10 targets in effect immediately prior to the adjust-
11 ment.

12 (3) No adjustment shall be made for any program
13 for a fiscal year in which the percentage increase com-
14 puted under paragraph (2)(A) is less than or equal to
15 zero.

16 (c) ADJUSTMENTS FOR REVENUE LEGISLATION.—

17 (1) The Director shall adjust the targets as follows—

18 (A) they shall be increased by the amount of
19 any increase in receipts; or

20 (B) they shall be decreased by the amount of
21 any decrease in receipts,

22 resulting from receipts legislation enacted after the date
23 of enactment of this subtitle, except legislation enacted
24 under section 365.

1 (d) ADJUSTMENTS TO REFLECT CONGRESSIONAL
2 DECISIONS.—Upon enactment of a reconciliation bill pur-
3 suant to instructions under section 365, the Director shall
4 adjust direct spending targets for the current year, the
5 budget year, and each outyear through 1997 by—

6 (1) increasing the target for the current year
7 and the budget year by the amount stated for that
8 year in that reconciliation bill (but if a separate vote
9 was required by section 365(c), only if that vote has
10 occurred); and

11 (2) decreasing the target for the current, budg-
12 et, and outyears through 1997 by the amount of re-
13 ductions in direct spending enacted in that reconcili-
14 ation bill.

15 (e) DESIGNATED EMERGENCIES.—The Director shall
16 adjust the targets to reflect the costs of legislation that
17 is designated as an emergency by Congress and the Presi-
18 dent under section 252(b) of the Balanced Budget and
19 Emergency Deficit Control Act of 1985.

20 **SEC. 367. RELATIONSHIP TO BALANCED BUDGET AND**
21 **EMERGENCY DEFICIT CONTROL ACT OF 1985.**

22 Reductions in outlays or increases in receipts result-
23 ing from legislation reported pursuant to section 365 shall
24 not be taken into account for purposes of any budget en-

1 enforcement procedures under the Balanced Budget and
2 Emergency Deficit Control Act of 1985.

3 **SEC. 368. ESTIMATING MARGIN.**

4 For any fiscal year for which the overage is less than
5 one-half of 1 percent of the direct spending target for that
6 year, the procedures set forth in sections 364 and 365
7 shall not apply.

8 **SEC. 369. CONSIDERATION OF APPROPRIATION BILLS.**

9 (a) POINT OF ORDER.—It shall not be in order in
10 the House of Representatives to consider any general ap-
11 propriation bill if the President has submitted a direct
12 spending message under section 364 until Congress has
13 adopted a concurrent resolution on the budget for the
14 budget year that meets the requirements of section 365.

15 (b) WAIVER.—The point of order established by sub-
16 section (a) may only be waived for all general appropria-
17 tion bills for that budget year through the adoption of one
18 resolution waiving that point of order.

19 **SEC. 370. MEANS-TESTED PROGRAMS.**

20 In making recommendations under sections 364 and
21 365, the President and the Congress should seriously con-
22 sider all other alternatives before proposing reductions in
23 means-tested programs.

1 **SEC. 371. EFFECTIVE DATE.**

2 This subtitle shall apply to direct spending targets
3 for fiscal years 1996 through 1999 and shall expire at the
4 end of fiscal year 1999.

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