

105TH CONGRESS  
2D SESSION

# S. 2244

To amend the Fish and Wildlife Act of 1956 to promote volunteer programs and community partnerships for the benefit of national wildlife refuges, and for other purposes.

---

## IN THE SENATE OF THE UNITED STATES

JUNE 26, 1998

Mr. CHAFEE (for himself, Mr. KEMPTHORNE, Mr. BAUCUS, Mr. ALLARD, Mr. DASCHLE, Ms. COLLINS, Mr. GRAHAM, Mrs. FEINSTEIN, Mr. JEFFORDS, Mr. SMITH of Oregon, Mr. D'AMATO, Mr. FAIRCLOTH, Mr. BOND, Mr. DEWINE, and Mr. SMITH of New Hampshire) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

---

## A BILL

To amend the Fish and Wildlife Act of 1956 to promote volunteer programs and community partnerships for the benefit of national wildlife refuges, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “National Wildlife Ref-  
5 uge System Volunteer and Partnership Enhancement Act  
6 of 1998”.

1 **SEC. 2. FINDINGS AND PURPOSES.**

2 (a) FINDINGS.—Congress finds that—

3 (1) the National Wildlife Refuge System (re-  
4 ferred to in this Act as the “System”), consisting of  
5 more than 500 refuges and 93,000,000 acres, plays  
6 an integral role in the protection of the natural re-  
7 sources of the United States;

8 (2) the National Wildlife Refuge System Im-  
9 provement Act of 1997 (Public Law 105–57; 111  
10 Stat. 1252) significantly improved the law governing  
11 the System, although the financial resources for im-  
12 plementing this law and managing the System re-  
13 main limited;

14 (3) by encouraging volunteer programs and do-  
15 nations, and facilitating non-Federal partnerships  
16 with refuges, Federal funding for the refuges can be  
17 supplemented and the System can fully benefit from  
18 the amendments made by the National Wildlife Ref-  
19 uge System Improvement Act of 1997; and

20 (4) by encouraging refuge educational pro-  
21 grams, public awareness of the resources of the Sys-  
22 tem and public participation in the conservation of  
23 those resources can be promoted.

24 (b) PURPOSES.—The purposes of this Act are—

1 (1) to encourage the use of volunteers to assist  
 2 the United States Fish and Wildlife Service in the  
 3 management of refuges within the System;

4 (2) to facilitate partnerships between the Sys-  
 5 tem and non-Federal entities to promote public  
 6 awareness of the resources of the System and public  
 7 participation in the conservation of those resources;  
 8 and

9 (3) to encourage donations and other contribu-  
 10 tions by persons and organizations to the System.

11 **SEC. 3. GIFTS TO PARTICULAR NATIONAL WILDLIFE REF-**  
 12 **UGES.**

13 Section 7(b)(2) of the Fish and Wildlife Act of 1956  
 14 (16 U.S.C. 742f(b)(2)) is amended—

15 (1) by striking “(2) Any” and inserting the fol-  
 16 lowing:

17 “(2) USE OF GIFTS, DEVICES, AND BE-  
 18 QUESTS.—

19 “(A) IN GENERAL.—Any”; and

20 (2) by adding at the end the following:

21 “(B) GIFTS, DEVICES, AND BEQUESTS TO  
 22 PARTICULAR REFUGES.—

23 “(i) DISBURSAL.—Any gift, devise, or  
 24 bequest made for the benefit of a particu-  
 25 lar national wildlife refuge or complex of

1 geographically related refuges shall be dis-  
2 bursed only for the benefit of that refuge  
3 or complex of refuges and without further  
4 appropriations.

5 “(ii) MATCHING.—Subject to the  
6 availability of appropriations and the re-  
7 quirements of the National Wildlife Refuge  
8 Administration Act of 1966 (16 U.S.C.  
9 668dd et seq.) and other applicable law,  
10 the Secretary may provide funds to match  
11 gifts, devises, and bequests made for the  
12 benefit of a particular national wildlife ref-  
13 uge or complex of geographically related  
14 refuges. With respect to each gift, devise,  
15 or bequest, the amount of Federal funds  
16 may not exceed the amount (or, in the case  
17 of property or in-kind services, the fair  
18 market value) of the gift, devise, or be-  
19 quest.”.

20 **SEC. 4. VOLUNTEER ENHANCEMENT.**

21 (a) **PILOT PROJECTS.—**

22 (1) **IN GENERAL.—**Subject to the availability of  
23 appropriations, the Secretary of the Interior shall  
24 carry out a pilot project at 2 or more national wild-  
25 life refuges or complex of geographically related ref-

1       uges in each United States Fish and Wildlife Service  
2       region, but not more than 20 pilot projects nation-  
3       wide.

4           (2) VOLUNTEER COORDINATOR.—Each pilot  
5       project shall provide for the employment of a full-  
6       time volunteer coordinator for the refuge or complex  
7       of geographically related refuges. The volunteer co-  
8       ordinator shall be responsible for recruiting, training  
9       and supervising volunteers. The volunteer coordina-  
10      tor may be responsible for assisting partner organi-  
11      zations in developing projects and programs under  
12      cooperative agreements under section 7(d) of the  
13      Fish and Wildlife Act of 1956 (as added by section  
14      5) and coordinating volunteer activities with partner  
15      organizations to carry out the projects and pro-  
16      grams.

17           (3) REPORT.—Not later than 3 years after the  
18      date of enactment of this Act, the Secretary of the  
19      Interior shall submit a report to the Committee on  
20      Resources of the House of Representatives and the  
21      Committee on Environment and Public Works of the  
22      Senate evaluating and making recommendations re-  
23      garding the pilot projects.

24           (4) AUTHORIZATION OF APPROPRIATIONS.—  
25      There is authorized to be appropriated to carry out

1       this subsection \$2,000,000 for each of fiscal years  
2       1999 through 2002.

3       (b) AWARDS AND RECOGNITION FOR VOLUN-  
4 TEERS.—Section 7(c)(2) of the Fish and Wildlife Act of  
5 1956 (16 U.S.C. 742f(c)(2)) is amended—

6           (1) by inserting “awards (including nominal  
7       cash awards) and recognition,” after “lodging,”; and

8           (2) by inserting “without regard to their places  
9       of residence” after “volunteers”.

10       (c) SENIOR VOLUNTEER CORPS.—Section 7(c) of the  
11 Fish and Wildlife Act of 1956 (16 U.S.C. 742f(c)) is  
12 amended by striking paragraph (6) and inserting the fol-  
13 lowing:

14           “(6) SENIOR VOLUNTEER CORPS.—The Sec-  
15       retary of the Interior may establish a Senior Volun-  
16       teer Corps, consisting of volunteers over the age of  
17       50. To assist in the recruitment and retention of the  
18       volunteers, the Secretary may provide for additional  
19       incidental expenses to members of the Corps beyond  
20       the incidental expenses otherwise provided to volun-  
21       teers under this subsection. The members of the  
22       Corps shall be subject to the other provisions of this  
23       subsection.”.

1 **SEC. 5. COMMUNITY PARTNERSHIP ENHANCEMENT.**

2 Section 7 of the Fish and Wildlife Act of 1956 (16  
3 U.S.C. 742f) is amended by adding at the end the follow-  
4 ing:

5 “(d) COMMUNITY PARTNERSHIP ENHANCEMENT.—

6 “(1) DEFINITION OF PARTNER ORGANIZA-  
7 TION.—In this subsection, the term ‘partner organi-  
8 zation’ means an organization that—

9 “(A) draws its membership from private  
10 individuals, organizations, corporations, aca-  
11 demic institutions, or State or local govern-  
12 ments;

13 “(B) is established to promote the under-  
14 standing of, education relating to, and the con-  
15 servation of the fish, wildlife, plants, and cul-  
16 tural and historical resources of a particular  
17 refuge or complex of geographically related ref-  
18 uges; and

19 “(C) is described in section 501(c)(3) of  
20 the Internal Revenue Code of 1986 and is ex-  
21 empt from taxation under section 501(a) of  
22 that Code.

23 “(2) COOPERATIVE AGREEMENTS.—

24 “(A) IN GENERAL.—The Secretary of the  
25 Interior may enter into a cooperative agreement  
26 (within the meaning of chapter 63 of title 31,

1 United States Code) with any partner organiza-  
2 tion, academic institution, or State or local gov-  
3 ernment agency to carry out 1 or more projects  
4 or programs for a refuge or complex of geo-  
5 graphically related refuges in accordance with  
6 this subsection.

7 “(B) PROJECTS AND PROGRAMS.—Subject  
8 to the requirements of the National Wildlife  
9 Refuge System Administration Act of 1966 (16  
10 U.S.C. 668dd et seq.) and other applicable law,  
11 and such terms and conditions as the Secretary  
12 determines to be appropriate, the Secretary  
13 may approve projects and programs for a ref-  
14 uge or complex of geographically related refuges  
15 that—

16 “(i) promote the stewardship of re-  
17 sources of the refuge through habitat  
18 maintenance, restoration, and improve-  
19 ment, biological monitoring, or research;

20 “(ii) support the operation and main-  
21 tenance of the refuge through constructing,  
22 operating, maintaining, or improving the  
23 facilities and services of the refuge;

24 “(iii) increase awareness and under-  
25 standing of the refuge and the National

1 Wildlife Refuge System through the devel-  
2 opment, publication, or distribution of edu-  
3 cational materials and products;

4 “(iv) advance education concerning  
5 the purpose of the refuge and the mission  
6 of the System through the use of the ref-  
7 uge as an outdoor classroom and develop-  
8 ment of other educational programs; or

9 “(v) contribute financial resources to  
10 the refuge, under terms that require that  
11 the net revenues be used exclusively for the  
12 benefit of the refuge, through donation of  
13 net revenues from the sale of educational  
14 materials and products and through en-  
15 couragement of gifts, devises, and be-  
16 quests.

17 “(C) FEDERAL FUNDING AND OWNER-  
18 SHIP.—

19 “(i) MATCHING.—Subject to the avail-  
20 ability of appropriations and the require-  
21 ments of the National Wildlife Refuge Ad-  
22 ministration Act of 1966 (16 U.S.C. 668dd  
23 et seq.) and other applicable law, the Sec-  
24 retary may provide funds to match non-  
25 Federal funds donated under a cooperative

1 agreement under this paragraph. With re-  
2 spect to each project or program, the  
3 amount of funds provided by the Secretary  
4 may not exceed the amount of the non-  
5 Federal funds donated through the project  
6 or program.

7 “(ii) USE OF FEDERAL FUNDS.—Any  
8 Federal funds used to fund a project or  
9 program under a cooperative agreement  
10 may be used only for expenses directly re-  
11 lated to the project or program and may  
12 not be used for operation or administration  
13 of any non-Federal entity.

14 “(iii) OWNERSHIP OF FACILITIES.—  
15 Any new facility, improvement to an exist-  
16 ing facility, or other permanent improve-  
17 ment to a refuge constructed under this  
18 subsection shall be the property of the  
19 United States Government.

20 “(D) TREASURY ACCOUNT.—Amounts re-  
21 ceived by the Secretary of the Interior as a re-  
22 sult of projects and programs under subpara-  
23 graph (B) shall be deposited in a separate ac-  
24 count in the Treasury. Amounts in the account  
25 that are attributable to activities at a particular

1           refuge or complex of geographically related ref-  
2           uges shall be available to the Secretary of the  
3           Interior, without further appropriation, to pay  
4           the costs of incidental expenses related to vol-  
5           unteer activities, and to carry out cooperative  
6           agreements for the refuge or complex of ref-  
7           uges.”.

8   **SEC. 6. REFUGE EDUCATION PROGRAM DEVELOPMENT.**

9           Section 7 of the Fish and Wildlife Act of 1956 (16  
10          U.S.C. 742f) (as amended by section 5) is amended by  
11          adding at the end the following:

12          “(e) REFUGE EDUCATION PROGRAM ENHANCE-  
13          MENT.—

14                 “(1) GUIDANCE.—Not later than 1 year after  
15                 the date of enactment of this subsection, the Sec-  
16                 retary of the Interior shall develop guidance for ref-  
17                 uge education programs to further the mission of  
18                 the National Wildlife Refuge System and the pur-  
19                 poses of individual refuges through—

20                         “(A) providing outdoor classroom opportu-  
21                         nities for students on national wildlife refuges  
22                         that combine educational curricula with the per-  
23                         sonal experiences of students relating to fish,  
24                         wildlife, and plants and their habitat and to the  
25                         cultural and historical resources of the refuges;

1           “(B) promoting understanding and con-  
2           servation of fish, wildlife, and plants and cul-  
3           tural and historical resources of the refuges;  
4           and

5           “(C) improving scientific literacy in con-  
6           junction with both formal and nonformal edu-  
7           cation programs.

8           “(2) REFUGE PROGRAMS.—Based on the guid-  
9           ance developed under paragraph (1), the Secretary  
10          of the Interior may develop or enhance refuge edu-  
11          cation programs as appropriate, based on the re-  
12          sources of individual refuges and the opportunities  
13          available for such programs in State, local, and pri-  
14          vate schools. In developing and implementing each  
15          program, the Secretary should cooperate with State  
16          and local education authorities, and may cooperate  
17          with partner organizations in accordance with sub-  
18          section (d).”.

19 **SEC. 7. AUTHORIZATION OF APPROPRIATIONS.**

20          Section 7 of the Fish and Wildlife Act of 1956 (16  
21 U.S.C. 742f) (as amended by section 6) is amended by  
22 adding at the end the following:

23          “(f) AUTHORIZATION OF APPROPRIATIONS.—There  
24 is authorized to be appropriated to the Secretary of the

- 1 Interior to carry out subsections (b), (c), (d) and (e),
- 2 \$2,000,000 for each of fiscal years 1999 through 2004.”.

○