

107TH CONGRESS
1ST SESSION

S. 1881

To require the Federal Trade Commission to establish a list of consumers who request not to receive telephone sales calls.

IN THE SENATE OF THE UNITED STATES

DECEMBER 20 (legislative day, DECEMBER 18), 2001

Mr. DODD (for himself and Mr. MILLER) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To require the Federal Trade Commission to establish a list of consumers who request not to receive telephone sales calls.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Telemarketing Intru-
5 sive Practices Act of 2001”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) CALLER IDENTIFICATION SERVICE OR DE-
9 VICE.—The term “caller identification service or de-

1 vice” means a telephone service or device that per-
2 mits a consumer to see the telephone number of an
3 incoming call.

4 (2) CHAIRMAN.—The term “Chairman” means
5 the Chairman of the Federal Trade Commission.

6 (3) COMMISSION.—The term “Commission”
7 means the Federal Trade Commission.

8 (4) CONSUMER.—The term “consumer” means
9 an individual who is an actual or prospective pur-
10 chaser, lessee, or recipient of consumer goods or
11 services.

12 (5) CONSUMER GOODS OR SERVICES.—The
13 term “consumer good or service” means an article or
14 service that is purchased, leased, exchanged, or re-
15 ceived primarily for personal, family, or household
16 purposes, including stocks, bonds, mutual funds, an-
17 nnuities, and other financial products.

18 (6) MARKETING OR SALES SOLICITATION.—

19 (A) IN GENERAL.—The term “marketing
20 or sales solicitation” means the initiation of a
21 telephone call or message to encourage the pur-
22 chase of, rental of, or investment in, property,
23 goods, or services, that is transmitted to a per-
24 son.

1 (B) EXCEPTION.—The term does not in-
2 clude a call or message—

3 (i) to a person with the prior express
4 invitation or permission of that person;

5 (ii) by a tax-exempt nonprofit organi-
6 zation;

7 (iii) on behalf of a political candidate
8 or political party; or

9 (iv) to promote the success or defeat
10 of a referendum question.

11 (7) STATE.—The term “State” means each of
12 the several States of the United States and the Dis-
13 trict of Columbia.

14 (8) TELEPHONE SALES CALL.—

15 (A) IN GENERAL.—The term “telephone
16 sales call” means a call made by a telephone so-
17 licitor to a consumer for the purpose of—

18 (i) engaging in a marketing or sales
19 solicitation;

20 (ii) soliciting an extension of credit for
21 consumer goods or services; or

22 (iii) obtaining information that will or
23 may be used for the direct marketing or
24 sales solicitation or exchange of or exten-

1 sion of credit for consumer goods or serv-
2 ices.

3 (B) EXCEPTION.—The term does not in-
4 clude a call made—

5 (i) in response to an express request
6 of the person called; or

7 (ii) primarily in connection with an
8 existing debt or contract, payment, or per-
9 formance that has not been completed at
10 the time of the call.

11 (9) TELEPHONE SOLICITOR.—The term “tele-
12 phone solicitor” means an individual, association,
13 corporation, partnership, limited partnership, limited
14 liability company or other business entity, or a sub-
15 sidiary or affiliate thereof, that does business in the
16 United States and makes or causes to be made a
17 telephone sales call.

18 **SEC. 3. FEDERAL TRADE COMMISSION NO CALL LIST.**

19 (a) IN GENERAL.—The Commission shall—

20 (1) establish and maintain a list for each State,
21 of consumers who request not to receive telephone
22 sales calls; and

23 (2) provide notice to consumers of the establish-
24 ment of the lists.

1 (b) STATE CONTRACT.—The Commission may con-
2 tract with a State to establish and maintain the lists.

3 (c) PRIVATE CONTRACT.—The Commission may con-
4 tract with a private vendor to establish and maintain the
5 lists if the private vendor has maintained a national listing
6 of consumers who request not to receive telephone sales
7 calls, for not less than 2 years, or is otherwise determined
8 by the Commission to be qualified.

9 (d) CONSUMER RESPONSIBILITY.—

10 (1) INCLUSION ON LIST.—Except as provided in
11 subsection (d)(2), a consumer who wishes to be in-
12 cluded on a list established under subsection (a)
13 shall notify the Commission in such manner as the
14 Chairman may prescribe to maximize the consumer's
15 opportunity to be included on that list.

16 (2) DELETION FROM LIST.—Information about
17 a consumer shall be deleted from a list upon the
18 written request of the consumer.

19 (e) UPDATE.—The Commission shall—

20 (1) update the lists maintained by the Commis-
21 sion not less than quarterly with information the
22 Commission receives from consumers; and

23 (2) annually request a no call list from each
24 State that maintains a no call list and update the
25 lists maintained by the Commission at that time to

1 ensure that the lists maintained by the Commission
2 contain the same information contained in the no
3 call lists maintained by individual States.

4 (f) FEES.—The Commission may charge a reasonable
5 fee for providing a list.

6 (g) AVAILABILITY.—

7 (1) IN GENERAL.—The Commission shall make
8 a list available only to a telephone solicitor.

9 (2) FORMAT.—The list shall be made available
10 in printed or electronic format, or both, at the dis-
11 cretion of the Chairman.

12 **SEC. 4. TELEPHONE SOLICITOR NO CALL LIST.**

13 (a) IN GENERAL.—A telephone solicitor shall main-
14 tain a list of consumers who request not to receive tele-
15 phone sales calls from that particular telephone solicitor.

16 (b) PROCEDURE.—If a consumer receives a telephone
17 sales call and requests to be placed on the do not call list
18 of that telephone solicitor, the solicitor shall—

19 (1) place the consumer on the no call list of the
20 solicitor; and

21 (2) provide the consumer with a confirmation
22 number which shall provide confirmation of the re-
23 quest of the consumer to be placed on the no call list
24 of that telephone solicitor.

1 **SEC. 5. TELEPHONE SOLICITATIONS.**

2 (a) TELEPHONE SALES CALL.—A telephone solicitor
3 may not make or cause to be made a telephone sales call
4 to a consumer—

5 (1) if the name and telephone number of the
6 consumer appear in the then current quarterly lists
7 made available by the Commission under section 3;

8 (2) if the consumer previously requested to be
9 placed on the do not call list of the telephone solici-
10 ator pursuant to section 4;

11 (3) to be received between the hours of nine
12 o'clock p.m. and nine o'clock a.m. and between five
13 o'clock p.m. and seven o'clock p.m., local time, at
14 the location of the consumer;

15 (4) in the form of an electronically transmitted
16 facsimile; or

17 (5) by use of an automated dialing or recorded
18 message device.

19 (b) CALLER IDENTIFICATION DEVICE.—A telephone
20 solicitor shall not knowingly use any method to block or
21 otherwise circumvent the use of a caller identification serv-
22 ice or device by a consumer.

23 (c) SALE OF CONSUMER INFORMATION TO TELE-
24 PHONE SOLICITORS.—

25 (1) IN GENERAL.—A person who obtains the
26 name, residential address, or telephone number of a

1 consumer from a published telephone directory or
2 from any other source and republishes or compiles
3 that information, electronically or otherwise, and
4 sells or offers to sell that publication or compilation
5 to a telephone solicitor for marketing or sales solici-
6 tation purposes, shall exclude from that publication
7 or compilation, and from the database used to pre-
8 pare that publication or compilation, the name, ad-
9 dress, and telephone number of a consumer if the
10 name and telephone number of the consumer appear
11 in the then current quarterly list made available by
12 the Commission under section 3.

13 (2) EXCEPTION.—This subsection does not
14 apply to a publisher of a telephone directory when
15 a consumer is called for the sole purpose of com-
16 piling, publishing, or distributing a telephone direc-
17 tory intended for use by the general public.

18 **SEC. 6. REGULATIONS.**

19 The Chairman may adopt regulations to carry out
20 this Act that shall include—

21 (1) provisions governing the availability and
22 distribution of the lists established under section 3;

23 (2) notice requirements for a consumer who re-
24 quests to be included on the lists established under
25 section 3; and

1 (3) a schedule for the payment of fees to be
2 paid by a person who requests a list made available
3 under section 3.

4 **SEC. 7. CIVIL CAUSE OF ACTION.**

5 (a) ACTION BY COMMISSION.—

6 (1) UNFAIR OR DECEPTIVE TRADE PRACTICE.—

7 A violation of section 4 or 5 is an unfair or deceptive
8 trade practice under section 5 of the Federal Trade
9 Commission Act (15 U.S.C. 45).

10 (2) CUMULATIVE DAMAGES.—In a civil action
11 brought by the Commission under section 5 of the
12 Federal Trade Commission Act (15 U.S.C. 45) to
13 recover damages arising from more than one alleged
14 violation, the damages shall be cumulative.

15 (b) PRIVATE RIGHT OF ACTION.—

16 (1) IN GENERAL.—A person or entity may, if
17 otherwise permitted by the laws or the rules of court
18 of a State, bring in an appropriate court of that
19 State—

20 (A) an action based on a violation of sec-
21 tion 4, 5, or 6 to enjoin the violation;

22 (B) an action to recover for actual mone-
23 etary loss from a violation of section 4, 5, or 6,
24 or to receive \$500 in damages for each viola-
25 tion, whichever is greater; or

1 (C) an action under paragraphs (1) and
2 (2).

3 (2) WILLFUL VIOLATION.—If the court finds
4 that the defendant willfully or knowingly violated
5 section 4, 5, or 6, the court may, in the discretion
6 of the court, increase the amount of the award to an
7 amount equal to not more than 3 times the amount
8 available under paragraph (1)(B) of this subsection
9 and to include reasonable attorney’s fees.

10 **SEC. 8. EFFECT ON STATE LAW.**

11 Nothing in this Act shall be construed to prohibit a
12 State from enacting or enforcing more stringent legisla-
13 tion in the regulation of telephone solicitors.

14 **SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

15 There are authorized to be appropriated such sums
16 as necessary to carry out the provisions of this Act.

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