

110TH CONGRESS  
1ST SESSION

# S. 1058

To expedite review of the Grand River Bands of Ottawa Indians of Michigan to secure a timely and just determination of whether the Bands are entitled to recognition as a Federal Indian tribe so that the Bands may receive eligible funds before the funds are no longer available.

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## IN THE SENATE OF THE UNITED STATES

MARCH 29, 2007

Mr. LEVIN (for himself and Ms. STABENOW) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

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## A BILL

To expedite review of the Grand River Bands of Ottawa Indians of Michigan to secure a timely and just determination of whether the Bands are entitled to recognition as a Federal Indian tribe so that the Bands may receive eligible funds before the funds are no longer available.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Grand River Bands of Ottawa Indians of Michigan Re-  
6 ferral Act”.

1 (b) TABLE OF CONTENTS.—The table of contents of  
 2 this Act is as follows:

Sec. 1. Short title; table of contents.  
 Sec. 2. Definitions.

TITLE I—REFERRAL TO THE SECRETARY

Sec. 101. Purpose.  
 Sec. 102. Report.  
 Sec. 103. Action by Congress.

TITLE II—MEMBERSHIP; JURISDICTION; LAND

Sec. 201. Recognition.  
 Sec. 202. Membership.  
 Sec. 203. Federal services and benefits.  
 Sec. 204. Rights of the Tribe.  
 Sec. 205. Tribal funds.  
 Sec. 206. Jurisdiction of trust land.

3 **SEC. 2. DEFINITIONS.**

4 In this Act:

5 (1) BANDS; TRIBE.—The terms “Bands” and  
 6 “Tribe” mean the Grand River Bands of the Ottawa  
 7 Indians of Michigan.

8 (2) DATE OF RECOGNITION.—The term “date  
 9 of recognition” means the date on which recognition  
 10 of the Tribe by the Secretary was published in the  
 11 Federal Register under section 201.

12 (3) INDIAN TRIBE.—The term “Indian tribe”  
 13 has the meaning given the term in section 4 of the  
 14 Indian Self-Determination and Education Assistance  
 15 Act (25 U.S.C. 450b).

16 (4) SECRETARY.—The term “Secretary” means  
 17 the Secretary of the Interior.

1           **TITLE I—REFERRAL TO THE**  
2                                   **SECRETARY**

3 **SEC. 101. PURPOSE.**

4           The purpose of this title is to obtain an expedited  
5 review of the petition of the Bands in order to secure a  
6 timely and just determination of whether the Bands are  
7 entitled to recognition as a Federal Indian tribe under the  
8 rules that govern the recognition of a new group as an  
9 Indian tribe.

10 **SEC. 102. REPORT.**

11           (a) IN GENERAL.—Not later than August 31, 2007,  
12 the Secretary shall review the petition of the Bands and  
13 submit to Congress a report describing the findings of the  
14 Secretary regarding whether—

15                   (1) the majority of members of the Bands are  
16                   descendants of, and political successors to, signato-  
17                   ries of—

18                           (A) the treaty made and concluded at Chi-  
19                           cago, in the State of Illinois, between Lewis  
20                           Cass and Solomon Sibley, Commissioners of the  
21                           United States, and the Ottawa, Chippewa, and  
22                           Pottawatamie, Nations of Indians on August  
23                           29, 1821 (7 Stat. 218);

24                           (B) the treaty made and concluded at the  
25                           city of Washington in the District of Columbia,

1 between Henry R. Schoolcraft, commissioner on  
2 the part of the United States, and the Ottawa  
3 and Chippewa nations of Indians, by their  
4 chiefs and delegates on March 28, 1836 (7  
5 Stat. 491); and

6 (C) the articles of agreement and conven-  
7 tion made and concluded at the city of Detroit,  
8 in the State of Michigan, July 31, 1855, be-  
9 tween George W. Manypenny and Henry C. Gil-  
10 bert, commissioners on the part of the United  
11 States, and the Ottawa and Chippewa Indians  
12 of Michigan, parties to the treaty of March 28,  
13 1836;

14 (2) the history of the Bands parallels the his-  
15 tory of Indian tribes the members of which are de-  
16 scendants of the signatories to the treaties described  
17 in subparagraphs (B) and (C) of paragraph (1), in-  
18 cluding—

19 (A) the Grand Traverse Band of Ottawa  
20 and Chippewa Indians;

21 (B) the Sault Ste. Marie Tribe of Chip-  
22 pewa Indians;

23 (C) the Bay Mills Band of Chippewa Indi-  
24 ans;

1 (D) the Little Traverse Bay Band of  
2 Odawa Indians; and

3 (E) the Little River Band of Ottawa Indi-  
4 ans;

5 (3) the majority of members of the Bands con-  
6 tinue to reside in the ancestral homeland of the  
7 Bands (which is now the Western lower quadrant of  
8 the State of Michigan), as recognized in the treaties  
9 described in paragraph (1);

10 (4)(A) the Bands filed for reorganization of the  
11 tribal government of the Bands in 1935 under the  
12 Act of June 18, 1934 (commonly referred to as the  
13 “Indian Reorganization Act”) (25 U.S.C. 461 et  
14 seq.);

15 (B) the Commissioner of Indian Affairs attested  
16 to the continued social and political existence of the  
17 Bands and concluded that the Bands were eligible  
18 for reorganization; and

19 (C) due to a lack of Federal appropriations to  
20 implement the provisions of the Indian Reorganiza-  
21 tion Act, the Bands were denied the opportunity to  
22 reorganize;

23 (5)(A) the Bands continued political and social  
24 existence as a viable tribal government during the  
25 participation of the Bands in the Northern Michigan

1 Ottawa Association in 1948, which subsequently  
2 pursued a successful land claim with the Indian  
3 Claims Commission; and

4 (B) the Bands carried out tribal governmental  
5 functions through the Northern Michigan Ottawa  
6 Association while retaining control over local deci-  
7 sions;

8 (6) the Federal Government, the government of  
9 the State of Michigan, and local governments have  
10 had continuous dealings with recognized political  
11 leaders of the Bands from 1836 to the present; and

12 (7) the Bands were included in the Michigan  
13 Indian Land Claims Settlement Act (Public Law  
14 105–143; 111 Stat. 2652) and was required to sub-  
15 mit a fully documented petition not later than De-  
16 cember 15, 2000, to qualify for land claim funds set  
17 aside for the Bands, which the Secretary segregated  
18 and holds in trust for the Bands pending recognition  
19 as the respective share of funds of the Bands under  
20 that Act.

21 (b) CONSULTATION.—In carrying out this section,  
22 the Secretary shall consult with and request information  
23 from—

24 (1) elected leaders of the Bands; and

1           (2) anthropologists, ethno-historians, and gene-  
2           alogists associated with the Bands;

3           (3) attorneys of the Bands; and

4           (4) other experts, as the Secretary determines  
5           appropriate.

6           (c) CONCLUSION.—

7           (1) POSITIVE REPORT.—Not later than August  
8           31, 2007, if the Secretary determines by a prepon-  
9           derance of the evidence that the Bands satisfy each  
10          condition of subsection (a), the Secretary shall sub-  
11          mit to Congress a positive report indicating that de-  
12          termination.

13          (2) NEGATIVE REPORT.—Not later than August  
14          31, 2007, if the Secretary determines by a prepon-  
15          derance of the evidence that the Bands fail to satisfy  
16          a condition of subsection (a), the Secretary shall  
17          submit to Congress a negative report indicating that  
18          determination.

19          (d) FAILURE TO SUBMIT REPORT.—If the Secretary  
20          fails to submit to Congress a report in accordance with  
21          subsection (c)—

22                 (1) not later than November 30, 2007, the Sec-  
23                 retary shall recognize the Bands as an Indian tribe;  
24                 and

25                 (2) title II shall apply to the Bands.

1 **SEC. 103. ACTION BY CONGRESS.**

2 (a) ACTION BY DEADLINE.—

3 (1) IN GENERAL.—If Congress acts on the re-  
4 port of the Secretary under section 102(c) by the  
5 date that is 60 days after the date of receipt of the  
6 report, the Secretary shall carry out the actions de-  
7 scribed in this subsection.

8 (2) POSITIVE REPORT.—If the Secretary sub-  
9 mitted a positive report under section 102(c)(1)—

10 (A) not later than November 30, 2007, the  
11 Secretary shall recognize the Bands as an In-  
12 dian tribe; and

13 (B) title II shall apply to the Bands.

14 (3) NEGATIVE REPORT.—If the Secretary sub-  
15 mitted a negative report under section 102(c)(2), the  
16 Secretary shall—

17 (A) return the petition of the Bands to the  
18 list maintained by the Office of Federal Ac-  
19 knowledgment; and

20 (B) grant the Bands any opportunity avail-  
21 able to the Bands to prove the status of the  
22 Bands as an Indian tribe.

23 (b) FAILURE TO ACT BY DEADLINE.—

24 (1) IN GENERAL.—If Congress fails to act on  
25 the report of the Secretary under section 102(c) by  
26 the date that is 60 days after the date of receipt of

1 the report, the Secretary shall carry out the actions  
2 described in this subsection.

3 (2) POSITIVE REPORT.—If the Secretary sub-  
4 mitted a positive report under section 102(c)(1)—

5 (A) not later than November 30, 2007, the  
6 Secretary shall recognize the Bands as an In-  
7 dian tribe; and

8 (B) title II shall apply to the Bands.

9 (3) NEGATIVE REPORT.—If the Secretary sub-  
10 mitted a negative report under section 102(c)(2), the  
11 Secretary shall—

12 (A) return the petition of the Bands to the  
13 list maintained by the Office of Federal Ac-  
14 knowledgment; and

15 (B) grant the Bands any opportunity avail-  
16 able to the Bands to prove the status of the  
17 Bands as an Indian tribe.

18 **TITLE II—MEMBERSHIP;**  
19 **JURISDICTION; LAND**

20 **SEC. 201. RECOGNITION.**

21 Not later than November 30, 2007, if subsection  
22 (a)(2) or (b)(2) of section 103 applies, the Secretary  
23 shall—

24 (1) recognize the Tribe; and

1           (2) publish notice of the recognition by the Sec-  
2           retary in the Federal Register.

3 **SEC. 202. MEMBERSHIP.**

4           (a) LIST OF PRESENT MEMBERSHIP.—Not later  
5 than 120 days after the date of recognition, the Tribe shall  
6 submit to the Secretary a list of all individuals that were  
7 members of the Tribe on the date of recognition.

8           (b) LIST OF INDIVIDUALS ELIGIBLE FOR MEMBER-  
9 SHIP.—

10           (1) IN GENERAL.—Not later than the date that  
11 is 18 months after the date of recognition, the Tribe  
12 shall submit to the Secretary a membership roll list-  
13 ing all individuals enrolled for membership in the  
14 Tribe.

15           (2) QUALIFICATIONS.—The qualifications for  
16 inclusion on the membership roll of the Tribe shall  
17 be determined by the Tribe, in consultation with the  
18 Secretary, based on the membership clause in the  
19 governing document of the Tribe.

20           (3) PUBLICATION OF NOTICE.—On receiving  
21 the membership roll under paragraph (1), the Sec-  
22 retary shall publish notice of the membership roll in  
23 the Federal Register.

24           (c) MAINTENANCE OF ROLLS.—The Tribe shall en-  
25 sure that the membership roll of the Tribe is maintained.

1 **SEC. 203. FEDERAL SERVICES AND BENEFITS.**

2 (a) IN GENERAL.—Not later than October 31, 2007,  
3 the Tribe and each member of the Tribe shall be eligible  
4 for all services and benefits provided by the Federal Gov-  
5 ernment to Indians because of their status as Indians  
6 without regard to—

7 (1) the existence of a reservation; or

8 (2) the location of the residence of a member on  
9 or near an Indian reservation.

10 (b) JURISDICTION.—

11 (1) IN GENERAL.—Subject to paragraph (2),  
12 for the purpose of delivering a Federal service to an  
13 enrolled member of the Tribe, the jurisdiction of the  
14 Tribe extends to—

15 (A) all land and water designated to the  
16 Ottawa in the treaties described in subpara-  
17 graphs (A) and (B) of section 102(a)(1); and

18 (B) all land and water described in any  
19 other treaty that provides for a right of the  
20 Tribe.

21 (2) EFFECT OF FEDERAL LAW.—Notwith-  
22 standing paragraph (1), the jurisdiction of the Tribe  
23 shall be consistent with Federal law.

24 **SEC. 204. RIGHTS OF THE TRIBE.**

25 (a) ABROGATED AND DIMINISHED RIGHTS.—Any  
26 right or privilege of the Tribe or any member of the Tribe

1 that was abrogated or diminished before the date of rec-  
2 ognition under section 201 is reaffirmed.

3 (b) EXISTING RIGHTS OF TRIBE.—

4 (1) IN GENERAL.—This Act does not diminish  
5 any right or privilege of the Tribe or any member  
6 of the Tribe that existed prior to the date of recogni-  
7 tion.

8 (2) LEGAL AND EQUITABLE CLAIMS.—Except  
9 as otherwise provided in this Act, nothing in this Act  
10 alters or affects any legal or equitable claim of the  
11 Tribe to enforce any right or privilege reserved by  
12 or granted to the Tribe that was wrongfully denied  
13 to or taken from the Tribe prior to the date of rec-  
14 ognition.

15 (c) FUTURE APPLICATIONS.—This Act does not ad-  
16 dress the merits of, or affect the right of the Tribe to sub-  
17 mit, any future application regarding—

18 (1) placing land into trust; or

19 (2) gaming (as defined in section 4 of the In-  
20 dian Gaming Regulatory Act (25 U.S.C. 2703)).

21 **SEC. 205. TRIBAL FUNDS.**

22 Notwithstanding section 110 of the Michigan Indian  
23 Land Claims Settlement Act (111 Stat. 2663), effective  
24 beginning on the date of enactment of this Act, any funds

1 set aside by the Secretary for use by the Tribe shall be  
2 made available to the Tribe.

3 **SEC. 206. JURISDICTION OF TRUST LAND.**

4 (a) IN GENERAL.—The Tribe shall have jurisdiction  
5 over all land taken into trust by the Secretary for the ben-  
6 efit of the Tribe, to the maximum extent allowed by law.

7 (b) SERVICE AREA.—The Tribe shall have jurisdic-  
8 tion over all members of the Tribe that reside in the serv-  
9 ice area of the Tribe in matters pursuant to the Indian  
10 Child Welfare Act of 1978 (25 U.S.C. 1901 et seq.), as  
11 if the members resided on a reservation (as defined in that  
12 Act).

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