

113TH CONGRESS  
1ST SESSION

# H. R. 3116

To promote the development of meaningful treatments for patients.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 17, 2013

Mr. LANCE (for himself, Mr. ROSKAM, Mr. GUTHRIE, Mr. PAULSEN, Mr. RANGEL, Mr. RUNYAN, Ms. SCHWARTZ, Mr. KING of New York, Mr. MCCAUL, Mr. WALDEN, Mr. TIBERI, Mr. LOEBSACK, Mr. BEN RAY LUJÁN of New Mexico, Mr. ELLISON, Mr. JONES, and Mr. LONG) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Ways and Means and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To promote the development of meaningful treatments for patients.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Modernizing Our Drug  
5 & Diagnostics Evaluation and Regulatory Network Cures  
6 Act of 2013” or the “MODDERN Cures Act of 2013”.

1 **SEC. 2. TABLE OF CONTENTS.**

2 The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. Findings.
- Sec. 4. Definitions.

TITLE I—ADVANCING DIAGNOSTICS FOR PATIENTS

- Sec. 101. Developing a common lexicon to facilitate progress on diagnostics.
- Sec. 102. Creating incentives for innovative diagnostics.
- Sec. 103. Promoting the development of innovative diagnostics.

TITLE II—CAPTURING LOST OPPORTUNITIES FOR PATIENTS

- Sec. 201. Dormant therapies.
- Sec. 202. Study regarding new indications for existing therapies.

3 **SEC. 3. FINDINGS.**

4 The Congress makes the following findings:

5 (1) More than 133 million Americans, or 45  
6 percent of the population, have at least one chronic  
7 condition. A quarter of Americans have multiple  
8 chronic conditions.

9 (2) Chronic diseases have become the leading  
10 cause of death and disability in the United States.  
11 Seven out of every 10 deaths are attributable to  
12 chronic disease. Chronic diseases also compromise  
13 the quality of life of millions of Americans.

14 (3) Despite \$80 billion spent annually on re-  
15 search and development, many diseases and condi-  
16 tions lack effective treatments.

17 (4) Many commonly used drugs are effective in  
18 only 50 to 75 percent of the patient population,  
19 which can lead to devastating long-term side effects,

1 resulting in the potential risks outweighing the bene-  
2 fits for some patients.

3 (5) Advanced and innovative diagnostic tests  
4 have the potential to dramatically increase the effi-  
5 cacy and safety of drugs by better predicting how  
6 patients will respond to a given therapy.

7 (6) Despite their promise, many drugs and  
8 diagnostics may go undeveloped due to uncertain  
9 regulatory and reimbursement processes, among  
10 other reasons.

11 (7) In addition, there is reason to believe that  
12 potential treatments with tremendous value to pa-  
13 tients are never developed or are discontinued during  
14 research and development due to insufficiencies in  
15 the intellectual property system.

16 (8) It is in the public interest to address the  
17 hurdles that may be precluding new treatments from  
18 reaching patients and to remove the disincentives for  
19 the development of therapies for these unmet needs.

20 **SEC. 4. DEFINITIONS.**

21 In this Act:

22 (1) The term “biological product” has the  
23 meaning given to that term in section 351 of the  
24 Public Health Service Act (42 U.S.C. 262).

1           (2) The term “drug” has the meaning given to  
2           that term in section 201 of the Federal Food, Drug,  
3           and Cosmetic Act (21 U.S.C. 321).

4           (3) The term “medicine” means a biological  
5           product or a drug.

6           (4) The term “Secretary” means the Secretary  
7           of Health and Human Services.

8                           **TITLE I—ADVANCING**  
9           **DIAGNOSTICS FOR PATIENTS**

10   **SEC. 101. DEVELOPING A COMMON LEXICON TO FACILI-**  
11                           **TATE PROGRESS ON DIAGNOSTICS.**

12           (a) **IN GENERAL.**—Not later than 180 days after the  
13           date of enactment of this Act, the Secretary shall establish  
14           within the Department of Health and Human Services the  
15           Advanced Diagnostics Education Council (in this section  
16           referred to as the “Council”).

17           (b) **DUTIES.**—

18                   (1) **IN GENERAL.**—The Council shall promote  
19           an improved understanding of key concepts related  
20           to innovative diagnostics by recommending standard  
21           terms and definitions for use by patients, physicians,  
22           health care providers, payers, and policymakers.

23                   (2) **GUIDE.**—The Secretary shall publish and  
24           disseminate a guide regarding such recommended

1 terms and definitions for patients, physicians, health  
2 care providers, payers, and policymakers.

3 (3) REPORT.—Not later than 12 months after  
4 the establishment of the Council, the Secretary shall  
5 prepare and submit a report to the Congress and to  
6 the public on the Council’s deliberations, activities,  
7 and determinations with respect to meeting its du-  
8 ties described in paragraphs (1) and (2).

9 (c) CHAIRPERSON.—The Secretary, or the Sec-  
10 retary’s designee, shall serve as chairperson of the Coun-  
11 cil.

12 (d) MEMBERS.—In addition to the Secretary, the  
13 Council shall consist of the following:

14 (1) The head of each of the following agencies  
15 (or a designee thereof):

16 (A) The National Institutes of Health.

17 (B) The Centers for Disease Control and  
18 Prevention.

19 (C) The Food and Drug Administration.

20 (D) The Agency for Healthcare Research  
21 and Quality.

22 (E) The Centers for Medicare & Medicaid  
23 Services.

24 (F) The Department of Defense.

25 (G) The Department of Veterans Affairs.

1           (H) The Health Resources and Services  
2 Administration.

3           (I) The Substance Abuse and Mental  
4 Health Services Administration.

5           (J) The Indian Health Service.

6           (2) Seven members appointed by the Secretary  
7 from among individuals who collectively—

8           (A) represent a broad range of perspec-  
9 tives; and

10           (B) have expertise in—

11           (i) basic and translational research,  
12 including with respect to molecular biology  
13 and genetics;

14           (ii) bioinformatics;

15           (iii) the discovery, development, and  
16 commercialization of in vitro diagnostics;  
17 and

18           (iv) law and ethics.

19           (3) Four members appointed by the Secretary  
20 who are each a chief medical or scientific officer of  
21 a patient advocacy organization.

22           (e) PUBLIC INPUT.—In carrying out its duties, the  
23 Council shall solicit input from relevant stakeholders and  
24 the public.

1 (f) TERMINATION.—The Council shall terminate  
2 after publishing the guide required by subsection (b)(2)  
3 and submitting the report required by subsection (b)(3),  
4 or later at the discretion of the Secretary.

5 **SEC. 102. CREATING INCENTIVES FOR INNOVATIVE**  
6 **DIAGNOSTICS.**

7 (a) IMPROVEMENTS TO PROCESS FOR DETERMINING  
8 FEE SCHEDULE AMOUNTS FOR NEW TESTS.—

9 (1) CLARIFYING FACTORS FOR RATE-SET-  
10 TING.—In determining the payment amount under  
11 gapfilling procedures (as described in section  
12 414.508(b) of title 42, Code of Federal Regulations,  
13 or any successor regulation to such section) for new  
14 clinical diagnostic laboratory tests under section  
15 1833(h)(8) of the Social Security Act (42 U.S.C.  
16 1395l(h)(8)), the Secretary of Health and Human  
17 Services (in this section referred to as the “Sec-  
18 retary”) shall take into account, as applicable and  
19 available, the following factors with respect to such  
20 a new test:

21 (A) IMPACT ON PATIENT CARE.—The im-  
22 pact of the new test on patient care, patient  
23 management, or patient treatment.

24 (B) TECHNICAL CHARACTERISTICS.—The  
25 technical characteristics of the new test, and

1 the resources required to develop, validate, and  
2 perform the new test.

3 (C) CLAIMS DATA.—Data from claims for  
4 which payment is made under part B of title  
5 XVIII of the Social Security Act.

6 (D) LABORATORY CHARGES.—Amounts  
7 charged by laboratories to self-pay patients for  
8 the new test.

9 (E) PRIVATE INSURANCE RATES.—  
10 Amounts paid to laboratories for such new test  
11 under private health insurance coverage offered  
12 in the group market and the individual market.

13 (F) ADVISORY PANEL RECOMMENDA-  
14 TIONS.—The findings and recommendations of  
15 the independent advisory panel convened under  
16 paragraph (2) with respect to that new test and  
17 any comments received during the open meeting  
18 of the advisory panel.

19 (G) ADDITIONAL FACTORS.—Such other  
20 factors as the Secretary may specify.

21 (2) INPUT FROM PATIENTS, CLINICIANS, AND  
22 TECHNICAL EXPERTS.—

23 (A) REQUIREMENT FOR INDEPENDENT AD-  
24 VISORY PANEL.—The Secretary shall convene  
25 an independent advisory panel from which the

1 Secretary shall request information and rec-  
2 ommendations regarding any new test (as re-  
3 ferred to under subparagraph (A) of section  
4 1833(h)(8) of the Social Security Act (42  
5 U.S.C. 1395l(h)(8))) for which payment is  
6 made under such section, including technical,  
7 clinical, and quality information.

8 (B) COMPOSITION OF INDEPENDENT ADVI-  
9 SORY PANEL.—Subject to subparagraph (D),  
10 the independent advisory panel shall be com-  
11 prised of 19 members, including—

12 (i) 7 individuals with expertise and ex-  
13 perience with clinical diagnostic laboratory  
14 tests including expertise in the technical  
15 characteristics of the new test as well as  
16 expertise in the requirements to develop,  
17 validate, and perform the new test;

18 (ii) 3 representatives of patients, in-  
19 cluding a patient representative for rare  
20 disorders;

21 (iii) 3 clinicians who use results of the  
22 new test in patient care;

23 (iv) 2 laboratorians;

1 (v) 2 individuals with expertise in the  
2 area of pharmacoeconomics or health tech-  
3 nology assessment; and

4 (vi) 2 individuals with expertise on the  
5 impact of new tests on quality of patient  
6 care, including genetic counselors.

7 (C) TERMS.—Subject to subparagraph  
8 (D), a member of the panel shall be appointed  
9 to serve a term of 6 years, except with respect  
10 to the members first appointed, whose terms of  
11 appointment shall be staggered evenly over 2-  
12 year increments.

13 (D) TEMPORARY APPOINTMENT OF EX-  
14 PERTS.—Insofar as the Secretary determines  
15 with respect to a new test that there are an in-  
16 sufficient number of members of the panel with  
17 expertise with respect to that specific test, the  
18 Secretary may appoint individuals who have ex-  
19 pertise pertaining to the new test involved to  
20 serve on the panel.

21 (E) OPEN MEETINGS.—The Secretary shall  
22 receive or review the findings and recommenda-  
23 tions of the independent advisory panel with re-  
24 spect to the new tests described in subpara-  
25 graph (A) involved during a meeting open to

1 the public and provide opportunity for public  
2 comment.

3 (F) CLARIFICATION OF AUTHORITY OF  
4 SECRETARY TO CONSULT CARRIERS.—Nothing  
5 in this section shall be construed as affecting  
6 the authority of the Secretary to consult with  
7 appropriate Medicare administrative contrac-  
8 tors.

9 (3) JUSTIFICATION FOR PAYMENT DETERMINA-  
10 TIONS.—

11 (A) INITIAL JUSTIFICATION.—With respect  
12 to decisions regarding payments made under  
13 the clinical laboratory fee schedule for new clin-  
14 ical diagnostic laboratory tests, the Secretary  
15 shall publicly provide a justification for the pay-  
16 ment basis and payment rate determination, in-  
17 cluding a detailed summary of the information  
18 submitted to, or obtained by, the Secretary re-  
19 garding the factors specified in paragraph (1),  
20 such that interested stakeholders can readily  
21 understand the Secretary's rationale for the  
22 payment basis and rate determinations.

23 (B) RECONSIDERATION PERIOD.—After  
24 providing such justification for a payment basis  
25 and payment rate determination, the Secretary

1 shall provide for a reasonable period of recon-  
2 sideration to receive any appeal of the deter-  
3 mination and to evaluate any additional infor-  
4 mation received regarding the justification and  
5 the factors specified in paragraph (1).

6 (C) FINAL DETERMINATION.—After the  
7 period of reconsideration the Secretary shall  
8 make a final payment basis and payment rate  
9 determination and provide a justification for  
10 such final determination explaining what addi-  
11 tional information was evaluated during the re-  
12 consideration and how such information was  
13 taken into account with respect to the final de-  
14 termination. Nothing in this paragraph shall be  
15 construed as authorizing the Secretary to reveal  
16 proprietary information which is otherwise pro-  
17 hibited from disclosure under law.

18 (b) PROCESS FOR ASSIGNMENT OF TEMPORARY  
19 CODES FOR DIAGNOSTIC TESTS.—The Secretary shall es-  
20 tablish a process for application for the assignment of a  
21 temporary national HCPCS code to uniquely identify a di-  
22 agnostic test until a permanent national HCPCS code is  
23 available for assignment to that test. Assignments of a  
24 temporary national HCPCS code shall occur on a quar-  
25 terly basis. The Secretary shall provide public notice

1 through the Centers for Medicare & Medicaid Services  
2 Web site of applications made for such temporary national  
3 HCPCS codes. Upon assignment of a temporary code  
4 under this process, the Secretary shall treat such test as  
5 a new test for purposes of section 1833(h)(8) of the Social  
6 Security Act.

7       (c) DEVELOPMENT OF FURTHER IMPROVEMENTS IN  
8 RATE-SETTING PROCESSES.—The Secretary shall analyze  
9 the process used for the gapfilling procedure used in deter-  
10 mining payment amounts for new clinical diagnostic lab-  
11 oratory tests under section 1833(h)(8) of the Social Secu-  
12 rity Act. Taking into account the changes made by this  
13 section, the Secretary shall identify further changes to im-  
14 prove the accuracy and appropriateness of resulting rates  
15 and the openness, transparency, and predictability of the  
16 process. The Secretary shall examine what and how many  
17 entities should perform gapfilling, under contract or other-  
18 wise, and how to ensure that the process is informed by  
19 appropriate expertise and proceeds in a transparent and  
20 accountable manner. The Secretary shall implement im-  
21 provements in the process, insofar as these are possible  
22 under the law through regulations, after public notice and  
23 opportunity for comment. For changes the Secretary de-  
24 termines would require a change in law, the Secretary  
25 shall transmit recommendations to the Speaker of the

1 House and the President of the Senate not later than July  
2 1, 2014.

3 (d) DEFINITIONS.—For purposes of this section:

4 (1) NEW CLINICAL DIAGNOSTIC LABORATORY  
5 TESTS.—The term “new clinical diagnostic labora-  
6 tory test” means a clinical diagnostic laboratory  
7 test—

8 (A) that is assigned a new or substantially  
9 revised code on or after January 1, 2013; or

10 (B) for which a temporary national  
11 HCPCS code is granted under subsection (b) on  
12 or after January 1, 2014.

13 (2) SELF-PAY PATIENT.—The term “self-pay  
14 patient” means, with respect to a health care item  
15 or service, an individual who pays out of pocket for  
16 such item or service and who does not have health  
17 insurance coverage for such item or service.

18 (e) EFFECTIVE DATE.—

19 (1) IN GENERAL.—Subject to paragraph (2),  
20 this section shall take effect on the date of enact-  
21 ment of this Act and shall apply with respect to new  
22 clinical diagnostic laboratory tests.

23 (2) APPLICATION OF JUSTIFICATIONS TO CUR-  
24 RENT RATE DETERMINATIONS.—Subsection (a)(3)

1 shall apply to payment basis and payment rate de-  
2 terminations made on or after January 1, 2013.

3 **SEC. 103. PROMOTING THE DEVELOPMENT OF INNOVATIVE**  
4 **DIAGNOSTICS.**

5 (a) DETERMINATION.—

6 (1) REQUEST.—The manufacturer or sponsor  
7 of a medicine may request the Secretary to deter-  
8 mine that—

9 (A) a diagnostic test has been developed  
10 by, or with the participation of, the manufac-  
11 turer or sponsor of the medicine; and

12 (B) use of the diagnostic test, as dem-  
13 onstrated through valid scientific information  
14 such as peer-reviewed literature—

15 (i) provides for or improves the identi-  
16 fication of a patient population for which  
17 the medicine will or will not be used in ac-  
18 cordance with its approved indications;

19 (ii) provides for or improves the deter-  
20 mination of the most appropriate treat-  
21 ment option for a patient population with  
22 the medicine in accordance with its ap-  
23 proved indications; or

24 (iii) provides for the detection of a  
25 qualifying pathogen (as defined in section

1                   505E(f) of the Federal Food, Drug, and  
2                   Cosmetic Act (21 U.S.C. 355(f)).

3                   (2) RESPONSE BY SECRETARY.—Not later than  
4                   30 days after the submission of a request under  
5                   paragraph (1), the Secretary, shall—

6                   (A) make the requested determination and  
7                   publish a notice of such determination and any  
8                   extension under this section resulting from such  
9                   determination; or

10                  (B) provide an explanation to the manufac-  
11                  turer or sponsor submitting the request of why  
12                  the determination is not warranted.

13                  (b) APPLICABLE EXTENSION PERIOD.—For purposes  
14                  of subsections (c) and (d), the applicable extension period  
15                  is—

16                  (1) with respect to a diagnostic test developed  
17                  (as described in subsection (a)(1)(A)) contempora-  
18                  neously with the development of the medicine in-  
19                  volved, 12 months; and

20                  (2) with respect to a diagnostic test developed  
21                  otherwise, 6 months.

22                  (c) EXTENSION FOR DRUGS.—If, at the request of  
23                  the manufacturer or sponsor of a drug, the Secretary  
24                  makes the determination described in subsection (a)(1)  
25                  with respect to such drug and a diagnostic test, then—

1           (1) the four- and five-year periods described in  
2 subsections (c)(3)(E)(ii) and (j)(5)(F)(ii) of section  
3 505 of the Federal Food, Drug, and Cosmetic Act  
4 (21 U.S.C. 355), the three-year periods described in  
5 clauses (iii) and (iv) of subsection (c)(3)(E) and  
6 clauses (iii) and (iv) of subsection (j)(5)(F) of such  
7 section 505, or the seven-year period described in  
8 section 527 of the Federal Food, Drug, and Cos-  
9 metic Act (21 U.S.C. 360cc), as applicable, shall be  
10 extended by the applicable extension period;

11           (2) if the drug is the subject of—

12           (A) a listed patent for which a certification  
13 has been submitted under subsection  
14 (b)(2)(A)(ii) or (j)(2)(A)(vii)(II) of such section  
15 505; or

16           (B) a listed patent for which a certification  
17 has been submitted under subsection  
18 (b)(2)(A)(iii) or (j)(2)(A)(vii)(III) of such sec-  
19 tion 505,

20 then the period during which an application may not  
21 be approved under subsection (c)(3) or (j)(5)(B) of  
22 such section 505 shall be extended by the applicable  
23 extension period after the date the patent expires  
24 (including any patent extensions); and

1           (3) if the drug is the subject of a listed patent  
2           for which a certification has been submitted under  
3           subsection (b)(2)(A)(iv) or (j)(2)(A)(vii)(IV) of such  
4           section 505, and in the patent infringement litigation  
5           resulting from the certification the court deter-  
6           mines that the patent is valid and would be in-  
7           fringed, the period during which an application may  
8           not be approved under subsection (c)(3) or (j)(5)(B)  
9           of such section 505 shall be extended by the applica-  
10          ble extension period after the date the patent expires  
11          (including any patent extension).

12          (d) EXTENSION FOR BIOLOGICAL PRODUCTS.—If, at  
13          the request of the manufacturer or sponsor of a biological  
14          product, the Secretary makes the determination described  
15          in subsection (a)(1) with respect to such biological product  
16          and a diagnostic test, then the 12-year period described  
17          in subsection (k)(7)(A) of section 351 of the Public Health  
18          Service Act (42 U.S.C. 262), the 4-year period described  
19          in subsection (k)(7)(B) of such section 351, and the 7-  
20          year period described in section 527 of the Federal Food,  
21          Drug, and Cosmetic Act (21 U.S.C. 360cc), as applicable,  
22          shall be extended by the applicable extension period.

23          (e) RELATION TO PEDIATRIC EXCLUSIVITY.—Any  
24          extension under subsection (c) or (d) of a period shall be  
25          in addition to any extension of the period under section

1 505A of the Federal Food, Drug, and Cosmetic Act (21  
2 U.S.C. 355a) with respect to the medicine.

3 (f) LIMITATIONS.—Extensions under this section  
4 may apply—

5 (1) not more than twice with respect to the  
6 same medicine; and

7 (2) not more than once with respect to the  
8 same indication to be treated by the same medicine.

9 **TITLE II—CAPTURING LOST**  
10 **OPPORTUNITIES FOR PATIENTS**

11 **SEC. 201. DORMANT THERAPIES.**

12 (a) DESIGNATION AS DORMANT THERAPY.—The  
13 Secretary shall designate a medicine as a dormant therapy  
14 if—

15 (1) the sponsor of the medicine submits a re-  
16 quest for such designation meeting the requirements  
17 under subsection (b), and the request has not been  
18 withdrawn under subsection (d)(1); and

19 (2) the Secretary determines that—

20 (A) the medicine is being investigated or is  
21 intended to be investigated for an indication to  
22 address one or more unmet medical needs;

23 (B) a suitable clinical plan for such inves-  
24 tigation of the medicine has been developed by  
25 the sponsor;

1 (C) the sponsor intends to file an applica-  
2 tion pursuant to section 505(b) of the Federal  
3 Food, Drug, and Cosmetic Act (21 U.S.C.  
4 355(b)) or section 351(a) of the Public Health  
5 Service Act (42 U.S.C. 262(a)) for approval or  
6 licensing of the medicine for an indication de-  
7 scribed in subparagraph (A); and

8 (D) the request for designation was made  
9 on or before the date of submission of any ap-  
10 plication under section 505 of the Federal  
11 Food, Drug, and Cosmetic Act (21 U.S.C. 355)  
12 or section 351 of the Public Health Service Act  
13 (42 U.S.C. 262) for the approval or licensure of  
14 commercial marketing or use of a medicine that  
15 in the case of a drug shares an active moiety  
16 that is the same as, and in the case of a bio-  
17 logic contains an active moiety that is highly  
18 similar to, an active moiety in the medicine for  
19 which designation is being requested.

20 (b) REQUIREMENTS FOR REQUEST FOR DESIGNA-  
21 TION AS DORMANT THERAPY.—A request under sub-  
22 section (a)(1) with respect to a medicine may only be made  
23 by the sponsor of the medicine and shall contain each of  
24 the following:

1           (1) A listing of all patents and applications for  
2           patents under which the sponsor has rights and that  
3           may be reasonably construed to provide protection  
4           for the medicine.

5           (2) A waiver of patent rights to the extent re-  
6           quired under subsection (c) to take effect, if at all,  
7           as provided under subsection (c)(3).

8           (3) Such additional information as the Sec-  
9           retary may require by regulation in order to deter-  
10          mine eligibility for designation under subsection (a).

11          (c) WAIVER OF PATENT RIGHTS EXPIRING AFTER  
12          THE PROTECTION PERIOD ENDS.—

13           (1) PATENT WAIVER.—

14           (A) IN GENERAL.—Subject to subpara-  
15           graph (B), the request under this subsection  
16           shall include a waiver of the right to enforce or  
17           otherwise assert any patent described in sub-  
18           section (b)(1) (or any patent issued on the basis  
19           of an application described in subsection  
20           (b)(1)), which may expire after the end of the  
21           protection period for the dormant therapy,  
22           against any applicable product described in  
23           paragraph (2). The waiver shall be made by the  
24           owner of the patent or application for patent,  
25           as the case may be.

1 (B) LIMITATIONS ON PATENT WAIVER.—

2 Any patent waiver provided pursuant to this  
3 section, should it become effective—

4 (i) shall have no effect during the pro-  
5 tection period for the medicine to which  
6 the waiver relates; and

7 (ii) shall have no effect with respect to  
8 the subject matter of a claimed invention  
9 in a patent that does not provide any pro-  
10 tection for such medicine with respect to  
11 an applicable product described in para-  
12 graph (2).

13 (2) APPLICABLE PRODUCTS DESCRIBED.—An  
14 applicable product is described in this paragraph  
15 only if—

16 (A) it is approved or licensed pursuant to  
17 an application that—

18 (i) is filed under section 505(b)(2) or  
19 505(j) of the Federal Food, Drug, and  
20 Cosmetic Act (21 U.S.C. 355(b)(2), (j)) or  
21 section 351(k) of the Public Health Service  
22 Act (42 U.S.C. 262(k)); and

23 (ii) references or otherwise relies upon  
24 the approval or licensure of the dormant  
25 therapy to which the waiver relates; and

1 (B) the approval of the product occurs  
2 after the expiration of the protection period ap-  
3 plicable to the medicine to which the request  
4 under subsection (a)(1) relates.

5 (3) EFFECTIVE DATE OF WAIVER.—A waiver  
6 under subsection (b)(2) with respect to a patent  
7 shall take effect, if at all, on the date the Director  
8 publishes the notice required under subsection  
9 (e)(2)(F) relating to the patent.

10 (d) WITHDRAWAL OF REQUEST FOR DESIGNATION,  
11 REVOCATION BY THE SECRETARY.—

12 (1) IN GENERAL.—The sponsor of a medicine  
13 may withdraw a request for designation under sub-  
14 section (a)(1) with respect to a medicine unless the  
15 medicine has been approved or licensed under sec-  
16 tion 505 of the Federal Food, Drug, and Cosmetic  
17 Act (21 U.S.C. 355) or section 351 of the Public  
18 Health Service Act (42 U.S.C. 262). The Secretary  
19 shall deny a designation request or revoke any des-  
20 ignation granted if at any time the Secretary finds  
21 that the sponsor is not in compliance with sub-  
22 sections (c)(1) and (g)(1).

23 (2) EFFECTS OF WITHDRAWAL OF REQUEST OR  
24 REVOCATION OF DESIGNATION.—If the sponsor of a  
25 medicine withdraws a request under subsection (b)

1 or the Secretary denies a designation request or re-  
2 vokes a designation with respect to the medicine—

3 (A) any patent waiver submitted under  
4 this section with respect to the medicine, but  
5 not yet effective, is canceled and deemed a nul-  
6 lity;

7 (B) any patent waiver that has taken ef-  
8 fect under this section with respect to the medi-  
9 cine shall remain in effect;

10 (C) any patent term extension granted by  
11 the Director under subsection (e)(2) with re-  
12 spect to the medicine shall be canceled, except  
13 that the Director shall maintain the patent  
14 term extension for one patent, to be selected by  
15 the sponsor of the medicine, for the period of  
16 extension that would have been applicable under  
17 section 156 of title 35, United States Code; and

18 (D) the designation, if made, otherwise  
19 shall be treated as never having been requested  
20 or made or having effect.

21 (3) BASIS FOR REVOCATION.—The Secretary  
22 may revoke a designation made under subsection  
23 (a), but only based upon a finding by the Secretary  
24 under paragraph (1).

1 (e) GUARANTEED PROTECTIONS FOR DORMANT  
2 THERAPIES.—

3 (1) APPLICATIONS FILED DURING THE PROTEC-  
4 TION PERIOD.—During the protection period for a  
5 dormant therapy, notwithstanding any other provi-  
6 sion of the Federal Food, Drug, and Cosmetic Act  
7 (21 U.S.C. 301 et seq.) or the Public Health Service  
8 Act (42 U.S.C. 201 et seq.)—

9 (A) absent a right of reference from the  
10 holder of such approved application for the dor-  
11 mant therapy, the Secretary shall not approve  
12 an application filed pursuant to section  
13 505(b)(2) or section 505(j) of the Federal  
14 Food, Drug, and Cosmetic Act (21 U.S.C.  
15 355(b)(2), (j)) or section 351(k) of the Public  
16 Health Service Act (42 U.S.C. 262(k)) ref-  
17 erencing or otherwise relying on the approval or  
18 licensure of the dormant therapy;

19 (B) the Secretary shall not approve—

20 (i) an application filed pursuant to  
21 such section 505(b)(2) or 505(j) that ref-  
22 erences or otherwise relies on the approval  
23 or licensure of a medicine that is not the  
24 dormant therapy, was approved subsequent  
25 to the approval of the dormant therapy,

1           and contains the same active moiety as the  
2           active moiety in the dormant therapy (or if  
3           the dormant therapy contains more than  
4           one active moiety, all of the active moieties  
5           are the same); or

6           (ii) an application filed pursuant to  
7           such section 351(k) that references or oth-  
8           erwise relies on the approval or licensure of  
9           a medicine that is not the dormant ther-  
10          apy, was approved subsequent to the ap-  
11          proval or licensure of the dormant therapy,  
12          and contains an active moiety that is high-  
13          ly similar to the active moiety in the dor-  
14          mant therapy (or if the dormant therapy  
15          contains more than one active moiety, all  
16          of the active moieties are highly similar);  
17          and

18          (C) the Secretary shall not approve an ap-  
19          plication filed pursuant to section 505(b)(1) of  
20          the Federal Food, Drug, and Cosmetic Act (21  
21          U.S.C. 355(b)(1)) for a drug that contains the  
22          same active moiety as the active moiety in the  
23          dormant therapy (or if the dormant therapy  
24          contains more than one active moiety, all of the  
25          active moieties are the same), or an application

1 filed pursuant to section 351(a) of the Public  
2 Health Service Act (42 U.S.C. 262(a)) for a bi-  
3 ological product that contains an active moiety  
4 that is highly similar to the active moiety in the  
5 dormant therapy (or if the dormant therapy  
6 contains more than one active moiety, all of the  
7 active moieties are highly similar), unless—

8 (i) the information provided to sup-  
9 port approval of such application is com-  
10 parable in scope and extent, including with  
11 respect to design and extent of preclinical  
12 and clinical testing, to the information pro-  
13 vided to support approval of the applica-  
14 tion for the dormant therapy under section  
15 505(b) of the Federal Food, Drug and  
16 Cosmetic Act (21 U.S.C. 355(b)) or sec-  
17 tion 351(a) of the Public Health Service  
18 Act (42 U.S.C. 262(a)); and

19 (ii) if such clinical testing had not  
20 commenced before the approval of the ap-  
21 plication for the dormant therapy, the clin-  
22 ical testing establishes clinical superiority  
23 in the form of a significant therapeutic ad-  
24 vantage over and above that provided by

1 the dormant therapy in one or more of the  
2 following ways:

3 (I) Greater effectiveness on a  
4 clinically meaningful endpoint.

5 (II) Greater safety in a substan-  
6 tial portion of the target populations.

7 (III) Where neither greater safe-  
8 ty nor greater effectiveness has been  
9 shown, a demonstration that the drug  
10 otherwise makes a major contribution  
11 to patient care.

12 (2) PATENT TERM ALIGNMENT WITH DATA  
13 PACKAGE PROTECTION PERIOD.—

14 (A) IN GENERAL.—Notwithstanding any  
15 provision of title 35, United States Code, a  
16 sponsor of a medicine designated as a dormant  
17 therapy under subsection (a)(1), upon the ap-  
18 proval or licensure thereof under section 505 of  
19 the Federal Food, Drug, and Cosmetic Act (21  
20 U.S.C. 355) or section 351 of the Public Health  
21 Service Act (42 U.S.C. 262), and in lieu of fil-  
22 ing a patent term extension application under  
23 section 156(d) of such title 35, shall be entitled  
24 to patent term extensions in accordance with  
25 this paragraph.

1 (B) SUBMISSION OF FINAL LISTING OF  
2 PATENTS AND APPLICATIONS FOR PATENTS  
3 FOLLOWING APPROVAL.—

4 (i) SUBMISSION.—The sponsor of the  
5 dormant therapy, within a period to be set  
6 by the Director of not less than 2 months  
7 beginning on the date the Secretary ap-  
8 proves or licenses the dormant therapy,  
9 shall submit to the Director—

10 (I) the listing of patents and ap-  
11 plications for patents provided to the  
12 Secretary under subsection (b)(1);

13 (II) any revisions to such listing  
14 as may be required for compliance  
15 with subsection (b)(1); and

16 (III) any documentation the Di-  
17 rector may require from the patentee  
18 or patent applicant (as the case may  
19 be) of the waiver of patent rights re-  
20 quired under subsection (b)(2).

21 (ii) FAILURE TO PROVIDE SUFFICIENT  
22 DOCUMENTATION OF WAIVER.—If the Di-  
23 rector determines that the sponsor has not  
24 complied with the waiver requirements  
25 under subsection (c), after providing the

1 sponsor the opportunity to remedy any in-  
2 sufficiency, the Director shall so notify the  
3 Secretary that the patent waiver require-  
4 ments for designation have not been satis-  
5 fied.

6 (C) EXTENSION OF PATENTS.—

7 (i) IN GENERAL.—Unless the Director  
8 has notified the Secretary of a determina-  
9 tion under subparagraph (B)(ii), for each  
10 patent identified in a submission pursuant  
11 to subparagraph (B)(i), and for each pat-  
12 ent issuing based upon an application for  
13 patent so identified, the Director shall,  
14 within the 3-month period beginning on  
15 the date of the submission, extend the pat-  
16 ent to expire at the end of the protection  
17 period for the dormant therapy, if the pat-  
18 ent would otherwise expire before the end  
19 of the protection period. If the Director  
20 has so notified the Secretary under sub-  
21 subparagraph (B)(ii), the Director shall ex-  
22 tend one such patent, selected by the spon-  
23 sor, for the period that would have been  
24 applicable had an application for extension  
25 been filed under section 156 of title 35,

1 United States Code, with respect to such  
2 patent.

3 (ii) APPLICATION OF CERTAIN PROVI-  
4 SIONS.—During the period of an extension  
5 under clause (i)—

6 (I) the rights under the patent  
7 shall be limited in the manner pro-  
8 vided under section 156(b) of title 35,  
9 United States Code; and

10 (II) the terms “product” and  
11 “approved product” in such section  
12 156(b) shall be deemed to include  
13 forms of the active moiety of the dor-  
14 mant therapy and highly similar ac-  
15 tive moieties that might be approved  
16 by the Secretary based upon an appli-  
17 cation filed under section 505(b)(2) or  
18 505(j) of the Federal Food, Drug,  
19 and Cosmetic Act (21 U.S.C.  
20 355(b)(2), (j)) or under section  
21 351(k) of the Public Health Service  
22 Act (42 U.S.C. 262(k)) that ref-  
23 erences or otherwise relies upon the  
24 dormant therapy.

1 (D) INTERIM PATENT EXTENSIONS.—Not-  
2 withstanding any provision of title 35, United  
3 States Code, with respect to any patent listed  
4 (or patent issuing on an application listed)  
5 under subsection (b)(1) that would otherwise  
6 expire before the sponsor could make a submis-  
7 sion under subparagraph (B), the Director,  
8 upon application of the patentee, shall grant to  
9 the patentee an interim extension of such pat-  
10 ent, subject to the limitations in section  
11 156(d)(5)(F) of such title 35, for such period  
12 as may be necessary to permit the sponsor to  
13 submit the listing under subparagraph (B) and,  
14 if the patent is therein listed, to extend the pat-  
15 ent as provided under subparagraph (C). The  
16 Director may require, for any patent extended  
17 under this subparagraph, that the sponsor of  
18 the dormant therapy to which the patent relates  
19 provide periodic certifications that development  
20 of the dormant therapy is continuing. The Di-  
21 rector may terminate any interim extension for  
22 which a required certification has not been  
23 made.

24 (E) NOTICE OF EXTENSION.—For each  
25 patent that is extended under this paragraph,

1 the Director shall publish a notice of such ex-  
2 tension and issue a certificate of extension de-  
3 scribed in section 156(e)(1) of title 35, United  
4 States Code.

5 (F) NOTICE OF WAIVER.—For each patent  
6 identified in a submission under subparagraph  
7 (B)(i), and each patent issuing based upon an  
8 application for patent so identified, that expires  
9 after the end of the protection period for the  
10 dormant therapy, the Director shall publish a  
11 notice that the patent is subject to the limited  
12 waiver of the right to enforce described in sub-  
13 section (c)(1).

14 (f) CERTAIN FDA PROTECTIONS INAPPLICABLE.—If  
15 a medicine has been designated as a dormant therapy  
16 under subsection (a), the protections otherwise applicable  
17 with respect to such medicine under sections 505A, 505E,  
18 and 527 of the Federal Food, Drug, and Cosmetic Act  
19 (21 U.S.C. 355a, 355f, 360cc) shall not apply. The pre-  
20 ceding sentence shall not be construed to affect any pro-  
21 tections applicable with respect to a drug, including a drug  
22 designated under section 526 of such Act (21 U.S.C.  
23 360bb) for a rare disease or condition, under provisions  
24 other than such sections 505A, 505E, and 527.

25 (g) DEVELOPMENT CERTIFICATIONS.—

1           (1) IN GENERAL.—The Secretary shall require  
2           that the sponsor of a dormant therapy provide peri-  
3           odic certifications that development of the dormant  
4           therapy to address one or more unmet medical needs  
5           is continuing.

6           (2) DETERMINATION OF NONCOMPLIANCE.—If  
7           the Secretary concludes that the sponsor has not  
8           complied with paragraph (1), after providing the  
9           sponsor the opportunity to remedy any insufficiency,  
10          the Secretary shall, for purposes of subsection  
11          (d)(1), determine that the sponsor is not in compli-  
12          ance with the certification requirement under para-  
13          graph (1).

14          (h) COLLABORATION.—Nothing in this section shall  
15          be construed as preventing a sponsor from collaborating  
16          with other entities in developing a dormant therapy or ap-  
17          plying for a dormant therapy designation.

18          (i) DEFINITIONS.—For purposes of this section:

19                 (1) The term “address one or more unmet med-  
20                 ical needs” refers to—

21                         (A) addressing a need for medicines for  
22                         the treatment of one or more life-threatening or  
23                         other serious diseases or conditions for which  
24                         no therapy exists; or

1 (B) if one or more therapies are available  
2 for the treatment of such a disease or condition,  
3 demonstrating through clinical investigations—

4 (i) one or more improved effects on  
5 serious outcomes of the disease or condi-  
6 tion that are affected by alternative thera-  
7 pies, such as superiority of the medicine  
8 used alone or in combination with other  
9 therapies in an active controlled trial as-  
10 sessing an endpoint reflecting serious mor-  
11 bidity;

12 (ii) one or more effects on serious out-  
13 comes of the disease or condition not  
14 known to be affected by alternative thera-  
15 pies, such as progressive disability in mul-  
16 tiple sclerosis when alternative therapies  
17 have shown an effect on exacerbations but  
18 have not shown an effect on progressive  
19 disability;

20 (iii) an ability—

21 (I) to provide one or more bene-  
22 fits in patients who are unable to tol-  
23 erate or are unresponsive to alter-  
24 native therapies, such as an

1 antipsychotic agent that is effective in  
2 people failing standard therapy; or

3 (II) to be used effectively in com-  
4 bination with other critical agents  
5 that cannot be combined with alter-  
6 native therapies;

7 (iv) an ability to provide one or more  
8 benefits similar to those of alternative  
9 therapies while—

10 (I) avoiding serious toxicity that  
11 is present in alternative therapies; or

12 (II) avoiding less serious toxicity  
13 that is common in alternative thera-  
14 pies and causes discontinuation of  
15 treatment of a life-threatening or seri-  
16 ous disease; or

17 (v) an ability to provide one or more  
18 benefits similar to those of alternative  
19 therapies but with improvement in some  
20 factor, such as compliance or convenience,  
21 that is shown to lead to improved effects  
22 on serious outcomes.

23 (2) The term “Director” means the Under Sec-  
24 retary of Commerce for Intellectual Property and

1 Director of the United States Patent and Trade-  
2 mark Office.

3 (3) The term “dormant therapy” means a med-  
4 icine designated as a dormant therapy under sub-  
5 section (a).

6 (4) The term “protection period” for a dormant  
7 therapy means the period that—

8 (A) begins on the date on which the Sec-  
9 retary first approves an application under sec-  
10 tion 505(b) of the Federal Food, Drug, and  
11 Cosmetic Act (21 U.S.C. 355(b)) or section  
12 351(a) of the Public Health Service Act (42  
13 U.S.C. 262(a)) for the dormant therapy for any  
14 indication; and

15 (B) ends on the date that is 15 years after  
16 the date of such approval.

17 (5) The term “sponsor” for a dormant therapy  
18 is the person who takes responsibility for the des-  
19 ignation and development of the dormant therapy.  
20 The sponsor may be a single entity or an entity col-  
21 laborating with one or more other entities.

22 **SEC. 202. STUDY REGARDING NEW INDICATIONS FOR EX-**  
23 **ISTING THERAPIES.**

24 Not later than one year after the date of the enact-  
25 ment of this Act, the Secretary shall enter into an ar-

1 rangement with the Institute of Medicine (or, if the Insti-  
2 tute declines, another appropriate entity)—

3           (1) to conduct a study on intellectual property  
4           laws and their impact on therapy and diagnostic de-  
5           velopment in order to formulate recommendations on  
6           how to facilitate the clinical evaluation and develop-  
7           ment of therapies currently available on the market  
8           for new potential indications; and

9           (2) not later than 18 months after such date of  
10          the enactment, to submit a report to the Secretary  
11          and the Congress containing the results of such  
12          study.

○