

## 20. OUTLAYS TO THE PUBLIC, NET AND GROSS

Table 20–1 shows net and gross outlays, and the relationship between them, for all major agencies. Outlays are the measure of Government spending. The budget records outlays when the Government makes payment for such things as Federal employee salaries, the purchase of supplies and equipment, grants to state and local governments, and benefits to individuals. The Government's gross outlays are the sum of all these payments.

The outlay totals in the budget, however whether for the Government as a whole or for agencies, programs, and functions (such as national defense) are net outlays, unless otherwise specified. Gross outlays, as the table shows, are the net outlays plus offsetting collections and receipts from the public. These constitute the income the Government receives from its business-like enterprises and other market activities with the public, such as the proceeds from selling postage stamps, the fees charged for admittance to recreational areas, and the proceeds from selling land or natural resources. The budget refers to them as "offsetting," because they are subtracted from gross outlays rather than added to taxes and other receipts resulting from governmental activities. The budget focuses on net outlay totals in order to show outlays and receipts that

measure governmental activity rather than a combination of governmental and market activity. As a result, the budget totals represent the amount of resources allocated and distributed by political decision making rather than by private choice and the market mechanism. The surplus is calculated by subtracting total outlays from total receipts. It would be the same if offsetting collections and receipts were included in total receipts and subtracted from gross outlays. This would hold true if outlays exceeded receipts, resulting in a deficit.

The table shows that offsetting receipts and collections are relatively much more important for some agencies than others. The outlays for the Federal Deposit Insurance Corporation are negative amounts, because its collections, mostly insurance premiums, currently exceed its payments. The amounts for "Allowances" cover certain transactions that are expected to increase or decrease outlays but are not, for various reasons, attributed to any specific agency. The amounts labeled "undistributed offsetting receipts" are deducted from the Government-wide outlay totals but not from any specific agency. Chapter 4, "User Fees and Other Collections," in this volume discusses offsetting collections and receipts in more detail.

**Table 20-1. TOTAL OUTLAYS, NET AND GROSS OF OFFSETTING COLLECTIONS AND RECEIPTS FROM THE PUBLIC, BY AGENCY, 1999-2001**

(In millions of dollars)

(Department or other unit)	1999			2000			2001		
	Net Outlays	Offsetting Collections and Receipts from the Public	Outlays Gross of Collections from the Public	Net Outlays	Offsetting Collections and Receipts from the Public	Outlays Gross of Collections from the Public	Net Outlays	Offsetting Collections and Receipts from the Public	Outlays Gross of Collections from the Public
Legislative Branch.									
Legislative Branch .....	2,609	176	2,785	3,197	197	3,394	3,022	203	3,225
Judicial Branch .....	3,790	55	3,845	4,378	53	4,431	4,555	54	4,609
Agriculture .....	62,834	17,944	80,778	71,096	21,281	92,377	64,940	22,028	86,968
Commerce .....	5,036	1,074	6,110	8,134	1,145	9,279	5,407	1,322	6,729
Defense Military .....	261,380	9,199	270,579	277,476	9,174	286,650	277,484	8,817	286,301
Education .....	32,436	2,829	35,265	36,444	1,138	37,582	38,155	2,242	40,397
Energy .....	16,048	4,959	21,007	15,269	5,038	20,307	16,365	5,120	21,485
Health and Human Services .....	359,701	23,511	383,212	387,339	23,689	411,028	421,395	25,490	446,885
Housing and Urban Development .....	32,734	6,696	39,430	30,076	9,401	39,477	32,277	2,875	35,152
Interior .....	7,815	2,920	10,735	8,397	2,818	11,215	8,496	2,655	11,151
Justice .....	18,317	1,826	20,143	18,536	1,997	20,533	22,368	2,414	24,782
Labor .....	32,461	1,963	34,424	33,986	2,268	36,254	38,604	2,553	41,157
State .....	6,456	403	6,859	8,402	542	8,944	8,831	487	9,318
Transportation .....	41,829	400	42,229	45,925	442	46,367	49,042	713	49,755
Treasury .....	386,698	14,688	401,386	388,412	16,475	404,887	388,374	17,746	406,120
Veteran Affairs .....	43,168	3,619	46,787	46,723	3,565	50,288	46,442	3,109	49,551
Corps of Engineers .....	4,191	426	4,617	4,498	334	4,832	2,901	1,311	4,212
Other Department of Defense Civil .....	32,014	11	32,025	33,008	77	33,085	33,970	20	33,990
Environmental Protection Agency .....	6,750	356	7,106	7,040	307	7,347	7,453	300	7,753
Executive Office of the President .....	417	1	418	267	3	270	288	3	291
Federal Emergency Management Agency .....	4,039	1,435	5,474	3,198	1,560	4,758	2,222	1,771	3,993
General Services Administration .....	-46	288	242	525	247	772	475	278	753
International Assistance Programs .....	10,059	13,631	23,690	10,498	12,310	22,808	12,207	12,182	24,389
National Aeronautics and Space Administration .....	13,664	848	14,512	13,447	956	14,403	13,676	875	14,551
National Science Foundation .....	3,283	0	3,283	3,596	0	3,596	3,972	0	3,972
Office of Personnel Management .....	47,515	6,161	53,676	49,352	6,680	56,032	51,829	7,198	59,027
Small Business Administration .....	57	1,254	1,311	107	1,025	1,132	675	529	1,204
Social Security Administration .....	419,787	4,814	424,601	439,465	5,006	444,471	455,595	5,194	460,789
Federal Deposit Insurance Corporation .....	-5,026	4,684	-342	-1,047	2,645	1,598	-1,246	1,295	49
Postal Service .....	1,050	61,957	63,007	1,598	63,998	65,596	540	67,421	67,961
Other Independent Agencies .....	11,051	14,328	25,379	13,450	11,993	25,443	14,920	9,786	24,706
Allowances .....	0	0	0	843	0	843	-993	8,792	7,799
Undistributed Offsetting Receipts .....	-159,077	4,852	-154,225	-174,073	5,626	-168,447	-189,208	.....	-189,208
<b>Total Outlays .....</b>	<b>1,703,040</b>	<b>207,308</b>	<b>1,910,348</b>	<b>1,789,562</b>	<b>211,990</b>	<b>2,001,552</b>	<b>1,835,033</b>	<b>214,783</b>	<b>2,049,816</b>