

## 20. OUTLAYS TO THE PUBLIC, NET AND GROSS

Table 20–1 shows net and gross outlays, and the relationship between them, for all major agencies. Outlays are the measure of Government spending. The budget records outlays when the Government makes payment for such things as Federal employee salaries, the purchase of supplies and equipment, grants to state and local governments, and benefits to individuals. The Government's gross outlays are the sum of all these payments.

The outlay totals in the budget, however whether for the Government as a whole or for agencies, programs, and functions (such as national defense) are net outlays, unless otherwise specified. Gross outlays, as the table shows, are the net outlays plus offsetting collections and receipts from the public. These constitute the income the Government receives from its business-like enterprises and other market activities with the public, such as the proceeds from selling postage stamps, the fees charged for admittance to recreational areas, and the proceeds from selling land or natural resources. The budget refers to them as “offsetting,” because they are subtracted from gross outlays rather than added to taxes and other receipts resulting from governmental activities. The budget focuses on net outlay totals in order to show outlays and receipts that

measure governmental activity rather than a combination of governmental and market activity. As a result, the budget totals represent the amount of resources allocated and distributed by political decision making rather than by private choice and the market mechanism. The surplus is calculated by subtracting total outlays from total receipts. It would be the same if offsetting collections and receipts were included in total receipts and subtracted from gross outlays. This would hold true if outlays exceeded receipts, resulting in a deficit.

The table shows that offsetting receipts and collections are relatively much more important for some agencies than others. The outlays for the Federal Deposit Insurance Corporation are negative amounts, because its collections, mostly insurance premiums, currently exceed its payments. The amounts for “Allowances” cover certain transactions that are expected to increase or decrease outlays but are not, for various reasons, attributed to any specific agency. The amounts labeled “undistributed offsetting receipts” are deducted from the Government-wide outlay totals but not from any specific agency. Chapter 4, “User Fees and Other Collections,” in this volume discusses offsetting collections and receipts in more detail.

**Table 20-1. TOTAL OUTLAYS, NET AND GROSS OF OFFSETTING COLLECTIONS AND RECEIPTS FROM THE PUBLIC, BY AGENCY, 2000-2002**

(In millions of dollars)

(Department or Other Unit)	2000			2001			2002		
	Net Outlays	Offsetting Collections and Receipts from the Public	Outlays Gross of Collections from the Public	Net Outlays	Offsetting Collections and Receipts from the Public	Outlays Gross of Collections from the Public	Net Outlays	Offsetting Collections and Receipts from the Public	Outlays Gross of Collections from the Public
Legislative Branch .....	2,911	85	2,996	3,086	89	3,175	3,268	93	3,361
Judicial Branch .....	4,086	52	4,138	4,300	51	4,351	4,856	53	4,909
<b>Executive Branch</b>									
Agriculture .....	75,663	19,415	95,078	69,599	20,115	89,714	63,250	18,787	82,037
Commerce .....	7,807	1,210	9,017	5,549	1,364	6,913	5,182	1,522	6,704
Defense-Military .....	281,223	12,144	293,367	283,915	10,953	294,868	303,449	10,707	314,156
Education .....	33,900	2,606	36,506	36,652	1,421	38,073	45,230	1,240	46,470
Energy .....	15,010	5,479	20,489	16,739	5,692	22,431	17,245	6,244	23,489
Health and Human Services .....	382,626	23,962	406,588	430,466	25,616	456,082	468,787	29,247	498,034
Housing and Urban Development .....	30,828	2,967	33,795	37,299	3,370	40,669	34,791	2,799	37,590
Interior .....	8,029	2,847	10,876	8,687	3,870	12,557	9,275	3,532	12,807
Justice .....	19,554	2,049	21,603	20,689	2,886	23,575	22,527	3,045	25,572
Labor .....	31,355	2,280	33,635	38,220	2,351	40,571	42,042	2,613	44,655
State .....	6,850	590	7,440	9,302	568	9,870	9,700	577	10,277
Transportation .....	45,964	488	46,452	50,611	413	51,024	54,861	473	55,334
Treasury .....	391,246	18,112	409,358	388,549	18,517	407,066	381,539	19,284	400,823
Veteran Affairs .....	47,087	3,746	50,833	45,235	4,324	49,559	51,480	3,146	54,626
Corps of Engineers .....	4,333	387	4,720	4,571	341	4,912	4,351	396	4,747
Other Defense-Civil Programs .....	32,864	17	32,881	34,400	17	34,417	35,402	17	35,419
Environmental Protection Agency .....	7,238	263	7,501	7,495	232	7,727	7,596	246	7,842
Executive Office of the President .....	283	4	287	289	3	292	309	3	312
Federal Emergency Management Agency .....	3,142	1,499	4,641	3,145	1,577	4,722	3,216	1,655	4,871
General Services Administration .....	28	297	325	603	287	890	-223	589	366
International Assistance Programs .....	12,093	13,228	25,321	11,351	13,247	24,598	12,058	12,835	24,893
National Aeronautics and Space Administration .....	13,442	846	14,288	13,777	839	14,616	14,248	881	15,129
National Science Foundation .....	3,487		3,487	3,967		3,967	4,359		4,359
Office of Personnel Management .....	48,660	6,764	55,424	50,978	7,336	58,314	53,351	8,031	61,382
Small Business Administration .....	-421	1,298	877	-971	2,683	1,712	687	458	1,145
Social Security Administration .....	441,811	5,110	446,921	463,006	5,345	468,351	488,182	5,624	493,806
Export-Import Bank of the United States .....	-743	3,219	2,476	-1,844	3,463	1,619	358	384	742
Federal Deposit Insurance Corporation .....	-2,837	3,459	622	-718	2,310	1,592	-244	2,361	2,117
Postal Service .....	2,129	63,529	65,658	2,689	65,498	68,187	3,205	67,218	70,423
Railroad Retirement Board .....	4,992	24	5,016	5,679	26	5,705	5,184	26	5,210
Other Independent Agencies .....	7,028	10,012	17,040	-873	9,674	8,801	10,497	10,173	20,670
Allowances .....							2,351		2,351
Undistributed Offsetting Receipts .....	-172,842	6,082	-166,760	-190,204	8,503	-181,701	-201,805	7,844	-193,961
<b>Total .....</b>	<b>1,788,826</b>	<b>214,070</b>	<b>2,002,896</b>	<b>1,856,238</b>	<b>222,981</b>	<b>2,079,219</b>	<b>1,960,564</b>	<b>222,103</b>	<b>2,182,667</b>