

AMENDMENTS TO THE
FISCAL YEAR 1998 APPROPRIATIONS

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

AMENDMENTS TO THE FISCAL YEAR 1998 APPROPRIATIONS RE-
QUESTS FOR THE DEPARTMENT OF LABOR, THE DEPARTMENT
OF STATE, AND THE ARMS CONTROL AND DISARMAMENT AGEN-
CY, PURSUANT TO 31 U.S.C. 1106(b)



JULY 22, 1997.—Referred to the Committee on Appropriations and ordered
to be printed

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THE WHITE HOUSE,
Washington, July 17, 1997

SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask Congress to consider the enclosed amendments to the FY 1998 appropriations requests for the Department of Labor, the Department of State, and the Arms Control and Disarmament Agency. The Department of Labor proposal would provide \$6.2 million to administer the "Welfare-to-Work Jobs" program. An additional \$13 million is requested for the Arms Control and Disarmament Agency for implementation of the Comprehensive Nuclear Test Ban Treaty. Finally, a technical budget amendment is submitted to adjust the user fee treatment proposed in the FY 1998 budget for the Department of State.

These requests would not increase the budget totals. The \$13 million increase for the Arms Control and Disarmament Agency is offset by a reduction to a Department of State account. Budgetary resources for the Department of Labor request and the user fee proposals for the Department of State are already assumed in the pending request.

The details of these actions are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with his comments and observations.

Sincerely,

WILLIAM J. CLINTON.

Enclosure.

Estimate No. 14
105th Congress, 1st Session



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

July 17, 1997

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SPEAKER'S ROOMS
U.S. HOUSE OF REPS.

The President

The White House

Submitted for your consideration are amendments to your FY 1998 appropriations requests for the Department of Labor, the Department of State, and the Arms Control and Disarmament Agency.

The Department of Labor proposal would provide \$6.2 million in discretionary funding needed to administer the "Welfare-to-Work Jobs" program. The Bipartisan Budget Agreement assumes \$3 billion in mandatory spending for this program through FY 2001. The \$6.2 million requested herein is for the administrative costs of the program and was included in the FY 1998 Budget as a legislative proposal for later transmittal. This amendment transmits the appropriations request for this program, which is contingent upon enactment of authorizing legislation.

An additional \$13 million is requested for the Arms Control and Disarmament Agency to provide funding necessary to implement the Comprehensive Nuclear Test Ban Treaty. The funding would be used to pay administrative costs and to help develop and install an international monitoring system to detect nuclear explosions.

A technical amendment for the Department of State's Diplomatic and Consular Programs would replace the original legislative proposal affecting the use of passport and other consular fees contained in the FY 1998 Budget.

These proposals would not increase FY 1998 budget authority or outlays. The \$6.2 million requested for the Department of Labor "Welfare-to-Works Job" program was already included in the budget totals. The \$13 million for the Arms Control and Disarmament Agency is offset by a requested reduction of \$13 million to the Department of State's Contributions to International Organizations account, made possible by exchange rate savings. The technical amendment for the Department of State's Diplomatic and Consular Programs would result in no net increase in FY 1998 budget authority or outlays.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join the Secretary of Labor, the Secretary of State, and the Director of the Arms Control and Disarmament Agency in recommending that they be transmitted to Congress.

Sincerely,

A handwritten signature in black ink, appearing to read "Franklin D. Raines", with a stylized flourish at the end.

Franklin D. Raines
Director

Enclosures

FY 1998 Budget Amendment

Agency: DEPARTMENT OF LABOR
 Bureau: EMPLOYMENT AND TRAINING ADMINISTRATION
 Heading: Welfare-to-Work Jobs
 FY 1998 Budget Appendix Page: 708
 FY 1998 Pending Request: ---
 Proposed Amendment: \$6,200,000
 Revised Request: \$6,200,000

(Under the above heading, insert the following appropriations language:)

For expenses of administering a Welfare-to-Work Jobs initiative, subject to enactment of legislation authorizing such program, \$6,200,000.

The Welfare-to-Work Jobs initiative would provide grants to States and localities to help move one million of the hardest-to-employ welfare recipients into jobs by the year 2000. Grantees could spend grant funds to help move eligible individuals into the workforce by means of job creation, on-the-job training, job placement, job vouchers, or job retention services.

This request would provide \$6.2 million and 75 full-time equivalents (FTEs) to administer the Welfare-to-Work Jobs program. Of the 75 FTEs total, it is estimated that 45 FTEs would be required for grants/contracts management and oversight; 15 FTEs would provide technical assistance and training to States and local areas administering the program; eight FTEs would manage program design and implementation; five FTEs would provide financial, budgeting, accounting, and performance management activities; and, two FTEs would perform activities related to policy, research, and evaluation. Of the 75 FTEs requested, 30 FTEs would be assigned to the national office, and 45 FTEs would be in the field. The majority of staff to be hired would be temporary staff.

This proposal was included in the FY 1998 Budget as an item to be transmitted to the Congress at a later date. The proposed budget totals would not be affected.

FY 1998 Budget Amendment

Agency:	DEPARTMENT OF STATE
Bureau:	ADMINISTRATION OF FOREIGN AFFAIRS
Heading:	Diplomatic and Consular Programs
FY 1998 Budget Appendix Pages:	735
FY 1998 Pending Request:	\$1,290,787,000
Proposed Amendment:	\$455,000,000
Revised Request:	\$1,745,787,000

(In the appropriations language under the above heading, delete "\$1,290,787,000" and substitute the following:)

\$1,745,787,000: Provided, That notwithstanding section 140(a)(5), and the second sentence of section 140(a)(3) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103-236), fees may be collected during fiscal year 1998 under the authority of section 140(a)(1) of that Act: Provided further, That all fees collected under the preceding proviso shall be deposited in fiscal year 1998 as an offsetting collection to appropriations made under this heading to recover the costs of providing consular services and shall remain available until expended

This proposal would increase the pending appropriations request for Diplomatic and Consular Programs of the Department of State by \$455 million. In addition, the proposed change restores previous language that will allow the Department of State to collect and retain a surcharge on Machine Readable Visas to support the cost of providing consular services and border security improvements. This proposal modifies the President's FY 1998 request to be consistent with the Bipartisan Budget Agreement and Administration policy regarding State Department fee retention.

The increased budget authority and associated outlays contained in this amendment were included in the budget as a legislative proposal. This technical amendment replaces the original legislative proposal on page 737 of the Budget Appendix under the heading "Diplomatic and Consular Programs (Legislative proposal, subject to PAYGO)" and results in no net increase in FY 1998 outlays.

FY 1998 Budget Amendment

Agency: DEPARTMENT OF STATE
Bureau: INTERNATIONAL ORGANIZATIONS AND CONFERENCES
Heading: Contributions to International Organizations

FY 1998 Budget
Appendix Page: 747

FY 1998
Pending Request: \$1,023,000,000
Proposed Amendment: -\$13,000,000
Revised Request: \$1,010,000,000

This amendment reduces the Contributions to International Organizations account to reflect net savings resulting from exchange rate fluctuations. These savings are proposed to offset increased costs for the Comprehensive Nuclear Test Ban Treaty Preparatory Commission, which are contained in the accompanying proposal for the Arms Control and Disarmament Agency. The combination of these two proposals would have a net FY 1998 outlay effect of zero.

FY 1998 Budget Amendment

Agency:	ARMS CONTROL AND DISARMAMENT AGENCY
Heading:	Arms Control and Disarmament Activities
FY 1998 Budget Appendix Page:	1014
FY 1998 Pending Request:	\$46,200,000
Proposed Amendment:	\$13,000,000
Revised Request:	\$59,200,000

Funds would be used to pay the United States' share of the FY 1998 costs of the Comprehensive Nuclear Test Ban Treaty Preparatory Commission (the Prepcom), as well as to pay unmet assessments for FY 1997. In addition to paying the United States' share of the costs of the Provisional Technical Secretariat, funding is required to support the Prepcom's mandate to develop and install an international monitoring system (IMS) to detect nuclear explosions. The IMS would form the verification infrastructure necessary to implement the Comprehensive Nuclear Test Ban Treaty.

United States' support for the Prepcom is essential to supporting the President's goal of securing entry into force of the treaty at the earliest possible date. Based on the work of the Prepcom to date, the Administration anticipates a United States assessment well in excess of the funding requested for this purpose in the Arms Control and Disarmament Agency budget request for FY 1998. Depending on the outcome of ongoing negotiations, payment of additional FY 1998 Prepcom costs may be necessary. Options under consideration could generate additional costs of up to \$12 million which, if necessary, would be considered in the context of preparing the FY 1999 Budget.

This proposal would be offset by the accompanying proposed reduction to the Contributions to International Organizations account of the Department of State. The combination of these two proposals would have a net FY 1998 outlay effect of zero.