

FY 1999 BUDGET AMENDMENTS

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

HIS REQUESTS FOR FY 1999 BUDGET AMENDMENTS TOTALING \$294 MILLION FOR PROGRAMS THAT ARE DESIGNED TO STRENGTHEN OUR ABILITY TO DETER AND RESPOND TO TERRORIST INCIDENTS INVOLVING THE USE OF BIOLOGICAL OR CHEMICAL WEAPONS, PURSUANT TO 31 U.S.C. 1107.



JUNE 9, 1998.—Referred to the Committee on Appropriations and ordered to be printed.

U.S. GOVERNMENT PRINTING OFFICE

THE WHITE HOUSE,
Washington, June 8, 1998.

The SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask Congress to consider the enclosed requests for FY 1999 budget amendments totaling \$294 million for programs that are designed to strengthen our ability to deter and respond to terrorist incidents involving the use of biological or chemical weapons. The requests for additional resources for the defense of civilians against these weapons of mass destruction affect the Department of Justice, the Department of Health and Human Services, and the Federal Emergency Management Agency.

As I announced in my recent commencement address at the United States Naval Academy, I have directed my Administration to undertake a concerted effort to protect our people in the event that biological or chemical weapons are ever unleashed by a rogue state, a terrorist group, or an international criminal organization. The key elements of this directive, for which funding is requested in this transmittal, include building—for the first time—a civilian stockpile of antidotes and antibiotics to respond to a large-scale biological or chemical attack; improving the current public health surveillance system to detect biological or chemical agents rapidly and analyze resulting disease outbreaks; providing specialized equipment and training to States and localities for responding to a chemical or biological incident; and, expanding the National Institutes of Health's research into the development of vaccines and therapies.

I also ask Congress to consider the enclosed request for a \$22 million FY 1999 budget amendment to increase funding to deepen the Kill Van Kull channel in the Port of New York and New Jersey. These additional resources will keep construction of this important project on schedule and help to ensure the long-term competitiveness of this Port and the economic health of the region.

The budget totals proposed in my FY 1999 Budget would not be affected by these amendments. The increases requested are offset fully by reductions to other programs contained in this package.

This transmittal also contains FY 1999 budget amendments for the Legislative Branch. As required by law, budget requests for the Legislative Branch are transmitted without change.

The details of these requests are set forth in the enclosed letter from the Acting Director of the Office of Management and Budget. I concur with his comments and observations.

Sincerely,

WILLIAM J. CLINTON.

Enclosure.

Estimate No. 8
105th Congress, 2nd Session



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D. C. 20503

THE DIRECTOR

June 8, 1998

The President

The White House

Submitted for your consideration are requests for FY 1999 budget amendments totaling \$294 million for programs that are designed to strengthen efforts to deter and respond to terrorist incidents involving the use of biological or chemical weapons. These requests are consistent with Presidential Decision Directive-62, which addresses unconventional threats to the United States, that you announced recently in your commencement address at the United States Naval Academy.

As described below and in more detail in the enclosures, these proposals would implement the core elements of your initiative to protect our civilian population from the effects of chemical or biological weapons.

- o **Public Health.** \$94 million for the Department of Health and Human Services (HHS) to build a civilian stockpile of antidotes and antibiotics to respond to a large-scale biological or chemical attack, and to improve the current public health surveillance system to detect biological or chemical agents rapidly and analyze resulting disease outbreaks.
- o **Anticipation and Response Capability.** \$190 million for the Department of Justice, HHS, and the Federal Emergency Management Agency for programs to provide specialized equipment and training for responding to a chemical or biological incident. Most of the training and equipment would be targeted to State and local governments and local law enforcement agencies, which would be the "first responders" to such incidents.
- o **Research.** \$10 million to expand the National Institutes of Health's (NIH's) research on bioterrorist agents and on developing candidate vaccines for these agents. NIH's research efforts will be closely coordinated with research efforts at the Department of Defense.

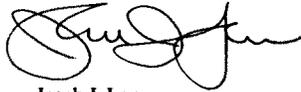
Also submitted for your consideration is a request for a \$22 million FY 1999 budget amendment to increase funding to deepen the Kill Van Kull channel -- the main transportation and shipping artery in the Port of New York and New Jersey. These additional resources will keep construction of this project on schedule and are consistent with Administration plans to help ensure the continued growth and vitality of this Port.

The proposed budget totals would not be affected by these proposals. The requested increases would be offset fully by other proposed amendments in this package.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Accordingly, I join the heads of the affected departments and agencies in recommending that you transmit the proposals to Congress.

Included in this transmittal are FY 1999 budget amendments for the Legislative Branch. As required by law, appropriations requests of the Legislative Branch are transmitted without change.

Sincerely,

A handwritten signature in black ink, appearing to read 'Jacob J. Lew', written in a cursive style.

Jacob J. Lew
Acting Director

Enclosures

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF HEALTH AND HUMAN SERVICES
Heading:	General Provisions
FY 1999 Budget Appendix Page:	433-436
FY 1999 Pending Request:	---
Proposed Amendment:	\$31,000,000
Revised Request:	\$31,000,000

(Insert the following provision after the material in Section 208:)

Sec. 209. In addition to amounts made available in this title for "General Departmental Management," \$111,000,000 is appropriated under that heading for activities to improve the Nation's preparation and response capabilities to acts of chemical and biological terrorism. Provided, That the Secretary of the Department of Health and Human Services may transfer some or all of these funds to other Department of Health and Human Services accounts in this title to carry out these purposes: Provided further, That of the discretionary funds (pursuant to the Balanced Budget and Emergency Deficit Control Act, as amended) otherwise appropriated in this title, \$80,000,000, to be allocated by the Secretary within 15 days after enactment of this Act, are reduced.

This amendment, together with a \$9 million reimbursement from the Department of Justice, would provide an additional \$120 million to improve the Public Health Service's ability to prepare for and respond to acts of biological and chemical terrorism. These funds would be placed in the General Departmental Management account to be transferred to the relevant agencies. Specifically, \$51 million would be used to develop a civilian stockpile of antidotes, antibiotics, and vaccines; \$43 million would be used to improve the public health infrastructure/surveillance system (e.g., public health labs and State epidemiologists) in order to detect biological agents better; \$16 million would help further train national response teams, train hospital personnel, and train additional local first responders; and, \$10 million would expand the National Institutes of Health's (NIH) research on bioterrorist agents and on developing candidate vaccines and therapies for these agents.

(Continued)

The \$80 million in offsets would be allocated by the Secretary on a prorata basis based on the percentage increase from FY 1998 to FY 1999, as follows: Health Resources and Services Administration (-\$6.4 million); Centers for Disease Control and Prevention (-\$2.8 million); NIH (-\$44.5 million); Substance Abuse and Mental Health Services Administration (-\$5.0 million); Agency for Health Care Policy and Research (-\$0.4 million); and, Administration for Children and Families (-\$20.9 million).

This proposal would increase FY 1999 outlays by \$14 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF JUSTICE
Bureau:	GENERAL ADMINISTRATION
Heading:	Counterterrorism Fund
FY 1999 Budget Appendix Page:	586
FY 1999 Pending Request:	\$52,703,000
Proposed Amendment:	\$9,000,000
Revised Request:	\$61,703,000

(In the appropriations language under the above heading, delete "\$16,000,000" and substitute \$25,000,000 and insert , of which not less than \$9,000,000 will be made available to the Department of Health and Human Services to reimburse eligible expenses after "... to State and local agencies".)

This proposal would increase the funds available to reimburse departments and agencies for costs incurred in providing training and equipment for chemical and biological attack prevention and response capabilities. The requested increase will be made available to the Department of Health and Human Services for Metropolitan Medical Strike Teams' training related to chemical and biological incidents.

This amendment would increase FY 1999 outlays by \$7 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF JUSTICE
Bureau:	FEDERAL BUREAU OF INVESTIGATION
Heading:	Salaries and Expenses
FY 1999 Budget Appendix Page:	604
FY 1999 Pending Request:	\$2,785,214,000
Proposed Amendment:	\$17,754,000
Revised Request:	\$2,802,968,000

(In the appropriations language under the above heading, delete "\$2,785,214,000" and substitute \$2,802,968,000; delete "\$61,800,000" and substitute \$69,846,000; and, insert ; of which not to exceed \$8,046,000 shall be for equipment to address chemical and biological attacks before "; of which \$10,000,000 is authorized to be made available ...")

This proposal would provide funds to increase the capacity of the FBI and State and local law enforcement personnel and first responders to prevent, detect, and react to chemical and biological attacks. Increases are provided for FBI chemical/biological detection devices, protective suits, and bomb technician equipment; personnel for FBI participation and assistance in regional public safety preparedness activities; and, staffing for FBI's Hazardous Materials Response Unit and weapons of mass destruction program management. Funding is also provided for chemical/biological training for State and local bomb squads. The proposal also includes a \$62,000 reduction to reflect a technical adjustment in the FY 1999 request.

This proposal would increase FY 1999 outlays by \$13 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF JUSTICE
Bureau:	OFFICE OF JUSTICE PROGRAMS
Heading:	Justice Assistance
FY 1999 Budget Appendix Page:	617
FY 1999 Pending Request:	\$163,211,000
Proposed Amendment:	\$144,500,000
Revised Request:	\$307,711,000

The requested funds represent the first of a multi-year effort to train and equip State and local response personnel, including firefighters, emergency medical services personnel, HAZMAT unit personnel, law enforcement officers, bomb technicians, and emergency management personnel, to respond to a terrorist incident involving weapons of mass destruction in the United States. This will be accomplished consistent with guidelines established in Presidential Decision Directive-62.

This amendment would increase FY 1999 outlay by \$32 million.

FY 1999 BUDGET AMENDMENT

Agency:	ARMY CORPS OF ENGINEERS
Heading:	Construction, General
FY 1999 Budget Appendix Page:	852
FY 1999 Pending Request:	\$784,000,000
Proposed Amendment:	\$22,000,000
Revised Request:	\$806,000,000

This proposal would increase the funds available to the Army Corps of Engineers construction program in order to increase funding for the ongoing project to deepen the Kill Van Kull channel in the Port of New York and New Jersey.

This amendment would increase FY 1999 outlays by \$13 million.

FY 1999 BUDGET AMENDMENT

Agency:	FEDERAL EMERGENCY MANAGEMENT AGENCY
Heading:	Salaries and Expenses
FY 1999 Budget Appendix Page:	902
FY 1999 Pending Request:	\$171,138,000
Proposed Amendment:	\$1,300,000
Revised Request:	\$172,438,000

This proposal would increase the pending request for Salaries and Expenses by \$1.3 million for an additional 12 full-time equivalent (FTE) positions dedicated to consequence management planning activities associated with preparing for a terrorist incident involving chemical and/or biological weapons. Funding would cover the cost of deploying these additional FTE at the 10 FEMA regional centers and at FEMA headquarters; to evaluate and update response plans at the Federal, regional, State, and local levels; and for conducting preparedness exercises of revised response plans.

This amendment would increase FY 1999 outlays by \$1 million.

FY 1999 BUDGET AMENDMENT

Agency:	FEDERAL EMERGENCY MANAGEMENT AGENCY
Heading:	Emergency Management Planning and Assistance
FY 1999 Budget Appendix Page:	903
FY 1999 Pending Request:	\$195,574,000
Proposed Amendment:	\$11,100,000
Revised Request:	\$206,674,000

This proposal would increase the pending request for Emergency Management Planning and Assistance by \$11.1 million for consequence management planning activities associated with preparing for a terrorist incident involving chemical and/or biological weapons. Funding would be used to evaluate and update response plans at the Federal, regional, State, and local levels, and for conducting preparedness exercises of revised response plans.

This amendment would increase FY 1999 outlays by \$5 million.

FY 1999 BUDGET AMENDMENT

Agency: DEPARTMENT OF AGRICULTURE
Bureau: DEPARTMENTAL ADMINISTRATION
Heading: Agriculture Buildings and Facilities and Rental Payments
(Including Transfers of Funds)
FY 1999 Budget Appendix Page: 64
FY 1999 Pending Request: \$155,689,000
Proposed Amendment: -\$8,000,000
Revised Request: \$147,689,000

(In the appropriations language under the above heading, delete "\$23,505,000" and substitute \$15,505,000; and delete "\$155,689,000" and substitute \$147,689,000.)

This proposal would reduce funding for the Department of Agriculture's Strategic Space Plan by \$8 million. This reduction would not have a significant impact on program operations.

This amendment would reduce FY 1999 outlays by \$6 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF ENERGY
Bureau:	ENERGY PROGRAMS
Heading:	Science
FY 1999 Budget Appendix Page:	364
FY 1999 Pending Request:	\$2,482,460,000
Proposed Amendment:	-\$12,000,000
Revised Request:	\$2,470,460,000

This proposal would reduce the pending request by \$12 million. This reduction is possible due to an increase in the estimates of prior-year unobligated balances that will be available in FY 1999 in this account.

This amendment would reduce FY 1999 outlays by \$7 million

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF ENERGY
Bureau:	ENERGY PROGRAMS
Heading:	Non-Defense Environmental Management
FY 1999 Budget Appendix Page:	368
FY 1999 Pending Request:	\$462,000,000
Proposed Amendment:	-\$10,000,000
Revised Request:	\$452,000,000

This proposal would reduce the pending request by \$10 million. This reduction is possible due to an increase in the estimates of prior-year unobligated balances that will be available in FY 1999 in this account.

This amendment would reduce FY 1999 outlays by \$7 million

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF ENERGY
Bureau:	ENERGY PROGRAMS
Heading:	Uranium Enrichment Decontamination and Decommissioning Fund
FY 1999 Budget Appendix Page:	380
FY 1999 Pending Request:	\$277,000,000
Proposed Amendment:	-\$5,000,000
Revised Request:	\$272,000,000

This proposal would reduce the pending request by \$5 million. This reduction is possible due to an upward revision in the estimate of available balances of prior-year authority.

This amendment would reduce FY 1999 outlays by \$3.5 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF JUSTICE
Bureau:	GENERAL ADMINISTRATION
Heading:	Narrowband Communications
FY 1999 Budget Appendix Page:	586
FY 1999 Pending Request:	\$95,894,000
Proposed Amendment:	-\$10,000,000
Revised Request:	\$85,894,000

This amendment would reduce the pending request by \$10 million. These funds are no longer required in FY 1999 because a portion of narrowband radio upgrades will be delayed until later fiscal years.

This proposal would reduce FY 1999 outlays by \$7 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF JUSTICE
Bureau:	GENERAL ADMINISTRATION
Heading:	Working Capital Fund
FY 1999 Budget Appendix Page:	589
FY 1999 Pending Request:	---
Proposed Amendment:	-\$45,326,000
Revised Request:	-\$45,326,000

(Under the above heading, insert the appropriations language that follows:)

Of the unobligated balances available under this heading on October 1, 1998, \$45,326,000 are rescinded.

The funds proposed for rescission are prior-year unobligated balances.

This proposal would reduce FY 1999 outlays by \$45 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF JUSTICE
Bureau:	FEDERAL PRISON SYSTEM
Heading:	Salaries and Expenses
FY 1999 Budget Appendix Page:	613
FY 1999 Pending Request:	\$3,032,494,000
Proposed Amendment:	-\$116,000,000
Revised Request:	\$2,916,494,000

This amendment would reduce the pending request by \$116 million. These funds are no longer required because carryover funds will be available for use in FY 1999 and because annualization costs associated with the activation of new prisons will be below previous estimates.

This proposal would reduce FY 1999 outlays by \$99 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF LABOR
Bureau:	EMPLOYMENT AND TRAINING ADMINISTRATION
Heading:	State Unemployment Insurance and Employment Service Operations
FY 1999 Budget Appendix Page:	637
FY 1999 Pending Request:	\$3,130,476,000
Proposed Amendment:	-\$15,400,000
Revised Request:	\$3,115,076,000

(In the appropriations language under the above heading, delete "\$3,130,476,000" and substitute \$3,115,076,000; and delete "\$196,333,000" and substitute \$180,933,000.)

This proposal would amend the pending request to reduce the amount available for additional State allocations to administer unemployment insurance compensation laws to finance increases in the number of unemployment insurance claims filed. This contingency amount is over and above the base allocation for grants to States to administer the unemployment insurance system. Because of the low unemployment rates experienced in recent months, the workload of unemployment insurance claims is projected to be lower than was assumed in the FY 1999 Budget. Consequently, this reduction would have no adverse programmatic effects.

This amendment would reduce FY 1999 outlays by \$15.4 million.

FY 1999 BUDGET AMENDMENT

Agency:	DEPARTMENT OF TRANSPORTATION
Bureau:	MARITIME ADMINISTRATION
Heading:	Maritime Guaranteed Loan (Title XI) Program Account
FY 1999 Budget Appendix Page:	752
FY 1999 Pending Request:	\$16,000,000
Proposed Amendment:	-\$10,000,000
Revised Request:	\$6,000,000

This proposal would reduce the pending subsidy budget authority for loan guarantees request by \$10 million. This reduction is possible due to an upward revision in the estimate of available balances of prior-year authority. Program activity would not be affected.

This amendment would reduce FY 1999 outlays by \$10 million.

FY 1999 BUDGET AMENDMENT

Agency:	ENVIRONMENTAL PROTECTION AGENCY
Heading:	Science and Technology
FY 1999 Budget Appendix Page:	876
FY 1999 Pending Request:	\$633,460,000
Proposed Amendment:	-\$1,370,000
Revised Request:	\$632,090,000

This proposal would reduce the FY 1999 request for science and technology activities by \$1,370,000. There would be no programmatic effect, however, because activities losing FY 1999 funding would be compensated with authority to obligate funding from old no-year research and development accounts with existing unobligated balances.

This amendment would reduce FY 1999 outlays by \$494,000.

FY 1999 BUDGET AMENDMENT

Agency:	ENVIRONMENTAL PROTECTION AGENCY
Heading:	Environment Programs and Management
FY 1999 Budget Appendix Page:	878
FY 1999 Pending Request:	\$1,993,780,000
Proposed Amendment:	-\$3,630,000
Revised Request:	\$1,990,150,000

This proposal would reduce the FY 1999 request for environmental programs and management activities by \$3,630,000. There would be no programmatic effect, however, because activities losing FY 1999 funding would be compensated with authority to obligate funding from old no-year accounts for abatement and control, and operations, research and facilities.

This amendment would reduce FY 1999 outlays by \$1,452,000.

FY 1999 BUDGET AMENDMENT

Agency:	LEGISLATIVE BRANCH
Bureau:	SENATE
Heading:	Office of Senate Legal Counsel
FY 1999 Budget Appendix Page:	15
FY 1999 Pending Request:	\$985,000
Proposed Amendment:	\$19,000
Revised Request:	\$1,004,000

This amendment would increase the pending request by \$19 thousand. FY 1999 outlays would increase by the same amount.

FY 1999 BUDGET AMENDMENT

Agency:	LEGISLATIVE BRANCH
Bureau:	SENATE
Heading:	Expenses of the United States Senate Caucus on International Narcotics Control
FY 1999 Budget Appendix Page:	15
FY 1999 Pending Request:	\$378,000
Proposed Amendment:	-\$8,000
Revised Request:	\$370,000

This amendment would reduce the pending request by \$8 thousand. FY 1999 outlays would decrease by the same amount.

FY 1999 BUDGET AMENDMENT

Agency:	LEGISLATIVE BRANCH
Bureau:	SENATE
Heading:	Senators' Official Personnel and Office Expense Account
FY 1999 Budget Appendix Page:	15
FY 1999 Pending Request:	\$249,156,000
Proposed Amendment:	-\$5,275,000
Revised Request:	\$243,881,000

This amendment would reduce the pending request by \$5,275 thousand. FY 1999 outlays would decrease by the same amount.

