

105th Congress, 1st Session - - - - - House Document 105-95

REQUESTS FOR AN FY 1997 SUPPLEMENTAL APPROPRIATION AND FOR FY 1998 BUDGET AMENDMENTS

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COMMUNICATION

FROM

**THE PRESIDENT OF THE UNITED STATES**

TRANSMITTING

HIS REQUESTS FOR AN FY 1997 SUPPLEMENTAL APPROPRIATION AND FOR FY 1998 BUDGET AMENDMENTS THAT WILL ADJUST HIS PENDING BUDGET REQUESTS TO BE CONSISTENT WITH THE RECENTLY NEGOTIATED BIPARTISAN BUDGET AGREEMENT BETWEEN THE PRESIDENT AND THE LEADERSHIP OF CONGRESS, PURSUANT TO 31 U.S.C. 1107



JUNE 10, 1997.—Referred to the Committee on Appropriations and ordered to be printed

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WASHINGTON : 1997

THE WHITE HOUSE,  
*Washington, June 9, 1997.*

The SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask Congress to consider the enclosed requests for an FY 1997 supplemental appropriation and for FY 1998 budget amendments that will adjust my pending budget requests to be consistent with the recently negotiated Bipartisan Budget Agreement between the President and the Leadership of Congress.

These proposals would:

Restructure the Administration's request for emergency disaster funding. The pending FY 1998 \$5.8 billion request for the contingent emergency reserve fund within Funds Appropriated to the President would be withdrawn. The FY 1998 funding request for the Federal Emergency Management Activity would be reduced by \$2.4 billion and, instead, these funds are requested as an FY 1997 supplemental.

Shift funding requested for fixed capital assets for the Department of Energy (\$62 million), the Department of the Interior (\$15 million), and the Army Corps of Engineers (\$331 million) from full, up-front funding in FY 1998 to advance appropriations as needed for obligation during FY 1999 through FY 2002.

Increase funding for priority programs, including \$700 million for the Department of the Interior's Priority Federal Land Acquisitions and Exchanges, and \$22 million for Amtrak. The obligation limitation for highway programs would be increased by \$2 billion, and the obligation limitation for mass transit programs would be increased by \$105 million.

Pursuant to the Bipartisan Budget Agreement, shift funding for the Third Grade Literacy initiatives from mandatory to discretionary spending. A request for \$260 million in discretionary funding is included in this transmittal.

Make technical appropriations language adjustments required to implement user fees for the Department of Veterans Affairs and the Social Security Administration.

In addition, the Bipartisan Budget Agreement assumes increased funding for National Defense over the levels proposed in my FY 1998 Budget. I urge the Congress to allocate the additional funds for the following defense priorities:

Implementing the recommendations of the just completed Quadrennial Defense Review (QDR), providing funding increases for the National Missile Defense Program, and countering threats from nuclear, biological, and chemical weapons.

Funding modernization programs that are included in DOD's current Future Years Defense Program (FYDP).

Assuring full funding for planned contingency operations in FY 1998 and for DOD's humanitarian and disaster relief programs.

Eliminating recently identified shortfalls in Navy and Air Force air training operations.

I hereby designate the \$3,487,677,000 requested as an FY 1997 supplemental appropriation for the Federal Emergency Management Agency as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

The details of these requests are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with his comments and observations.

Sincerely,

WILLIAM J. CLINTON.

Enclosure.

Estimate No. 10  
105th Congress, 1st Session



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D. C. 20503

THE DIRECTOR

June 9, 1997

The President

The White House

Submitted for your consideration are requests for FY 1998 budget amendments for the Departments of Education, Energy, the Interior, Transportation, and Veterans Affairs; Funds Appropriated to the President; the Social Security Administration; the Army Corps of Engineers; and, the Federal Emergency Management Agency. Also submitted for your consideration is a request for an FY 1997 emergency supplemental appropriation for the Federal Emergency Management Agency. These amendments and supplemental appropriation are needed to adjust certain aspects of your budget requests, as presented in the FY 1998 Budget, to be consistent with the Bipartisan Budget Agreement between the President and the Leadership of Congress.

As described in the enclosures, the requested budget amendments and supplemental appropriation would do the following:

- Withdraw the Administration's plan to provide disaster funding from a contingent emergency reserve fund of \$5.8 billion within the Funds Appropriated to the President. Instead, emergency funding will continue to be requested directly for individual agencies and provided in accordance with the Budget Enforcement Act.
- Shift funding for Army Corps of Engineers fixed assets from full, up-front funding in the budget year to advance appropriations. Funding requested in FY 1998 for the Construction, General account would be reduced by \$330.8 million, and advance appropriations totaling that amount would be requested for FY 1999 through FY 2002.
- Pursuant to the Bipartisan Budget Agreement, shift the classification of \$260 million in funding for the Department of Education's third grade literacy initiatives from mandatory to discretionary spending. This funding is necessary to ensure that America's children are given the training needed to compete in the global economy. In the FY 1998 Budget, this funding was requested as mandatory spending.

- Shift funding for the Department of Energy's fixed assets from full, up-front funding in FY 1998 to advance appropriations. The FY 1998 requests for the Science Assets Acquisition account and the Energy Assets Acquisition accounts would be reduced by a total of \$62 million. The \$62 million is requested in FY 1998 for the specific fiscal years in which the funding is needed for obligation.
- Shift funding for the Department of the Interior's fixed assets for Water and Related Resources from full, up-front funding in the budget year to advance appropriations. The pending FY 1998 request would be reduced by \$14.8 million and advance appropriations totaling that amount requested for FYs 1999 to 2002.
- Request \$700 million in FY 1998 for Priority Federal Land Acquisitions and Exchanges. This funding would permit the Secretaries of the Interior and Agriculture to complete priority Federal land acquisitions and exchanges.
- Increase obligation limitations requested for the Department of Transportation's highways program by \$2 billion and for mass transit programs by \$105 million. An additional \$22 million in budget authority is requested for Amtrak.
- Make technical appropriations language adjustments required to implement user fees for the Medical Care Cost Recovery program of the Department of Veterans Affairs and for the Social Security Administration.
- Reduce the pending FY 1998 request for the Federal Emergency Management Agency by \$2.4 billion. This funding is, instead, requested as an FY 1997 emergency supplemental appropriation.

The Bipartisan Budget Agreement assumes increased funding for National Defense over the levels proposed in your FY 1998 Budget. We recommend that you urge the Congress to allocate the additional funds for the following defense priorities:

- Implementing the recommendations of the just completed Quadrennial Defense Review (QDR), providing funding increases for the National Missile Defense Program, and countering threats from nuclear, biological, and chemical weapons.
- Adding funds for modernization programs that are anticipated in DOD's current Future Years Defense Program (FYDP).
- Assuring full funding for planned contingency operations in FY 1998 and for DOD's humanitarian and disaster relief programs.
- Adding funds to eliminate recently identified shortfalls in Navy and Air Force air training operations.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join the heads of affected departments and agencies in recommending that these proposals be transmitted to the Congress.

Furthermore, I recommend that you designate the amount requested for the Federal Emergency Management Agency in FY 1997 as an emergency funding requirement in accordance with section 251 (b) (2) (D) (i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. These funds are needed to address requirements from disasters in FY 1997 and prior years.

Sincerely,

A handwritten signature in black ink, appearing to read "Franklin D. Raines", with a stylized flourish at the end.

Franklin D. Raines  
Director

Enclosures

*FY 1998 Budget Amendment*

Agency:	FUNDS APPROPRIATED TO THE PRESIDENT
Bureau:	UNANTICIPATED NEEDS
Heading:	Emergency Requirements for Disasters
FY 1998 Budget Appendix Page:	69
FY 1998 Pending Request:	\$5,800,000,000
Proposed Amendment:	-\$5,800,000,000
Revised Request:	---

(Delete the appropriations language under the above heading.)

Consistent with the Bipartisan Budget Agreement, this appropriations request is withdrawn. Emergency funding for disasters will continue to be requested directly for individual agencies and provided under the provisions of the Budget Enforcement Act.

*FY 1998 Budget Amendment*

<b>Agency:</b>	<b>DEPARTMENT OF DEFENSE -- CIVIL</b>
<b>Bureau:</b>	<b>U.S. ARMY CORPS OF ENGINEERS</b>
<b>Heading:</b>	<b>Construction, General</b>
<b>FY 1998 Budget Appendix Page:</b>	<b>397</b>
<b>FY 1998 Pending Request:</b>	<b>\$1,393,250,000</b>
<b>Proposed Amendment:</b>	<b>-\$330,780,000</b>
<b>Revised Request:</b>	<b>\$1,062,470,000</b>
<b>FY 1999 Pending Request:</b>	<b>\$277,391,000</b>
<b>Proposed Amendment:</b>	<b>\$142,632,000</b>
<b>Revised Request:</b>	<b>\$420,023,000</b>
<b>FY 2000 Pending Request:</b>	<b>\$177,372,000</b>
<b>Proposed Amendment:</b>	<b>\$126,119,000</b>
<b>Revised Request:</b>	<b>\$303,491,000</b>
<b>FY 2001 Pending Request:</b>	<b>\$88,571,000</b>
<b>Proposed Amendment:</b>	<b>\$42,282,000</b>
<b>Revised Request:</b>	<b>\$130,853,000</b>
<b>FY 2002 Pending Request:</b>	<b>\$32,410,000</b>
<b>Proposed Amendment:</b>	<b>\$19,747,000</b>
<b>Revised Request:</b>	<b>\$52,157,000</b>

(In the appropriations language under the above heading, delete "\$1,393,250,000" and substitute \$1,062,470,000; delete the entire proviso beginning with "Provided, That within the total appropriated herein" and ending with "Wilmington Harbor Channel Widening, North Carolina, \$17,512,000"; delete "\$277,391,000" and substitute \$420,023,000; delete "\$177,372,000" and substitute \$303,491,000; delete "\$88,571,000" and substitute \$130,853,000; delete "\$32,410,000" and substitute \$52,157,000 .)

Consistent with the Bipartisan Budget Agreement, this amendment reflects a change from fully funding, up-front, all FY 1998 Army Corps of Engineers new construction starts, including the Continuing Authorities program, to fully funding the same new starts through advance appropriations. It would have no effect on outlays.

*FY 1998 Budget Amendment*

Agency: DEPARTMENT OF EDUCATION

Bureau: OFFICE OF ELEMENTARY AND SECONDARY EDUCATION

Heading: America Reads Challenge

FY 1998 Budget  
Appendix Page: 419

FY 1998  
Pending Request: ---

Proposed Amendment: \$260,000,000

Revised Request: \$260,000,000

(Under the above heading, delete the Legislative Proposal subject to PAYGO and associated Program and Financing Schedule, and add the appropriations language that follows:)

For necessary expenses of the Department of Education for child literacy initiatives consistent with the goals and concepts of the President's America Reads Challenge initiative, \$260,000,000.

Consistent with the Bipartisan Budget Agreement, this amendment would provide discretionary funds, rather than mandatory funds as requested in the President's Budget, for child literacy initiatives consistent with the goals and concepts of the President's America Reads Challenge as described in the America Reads Challenge Act of 1997.

This amendment would increase FY 1998 discretionary outlays by \$31 million and decrease mandatory outlays by \$31 million.

*FY 1998 Budget Amendment*

Agency:	DEPARTMENT OF ENERGY
Bureau:	ENERGY PROGRAMS
Heading:	Science Assets Acquisition
FY 1998 Budget Appendix Page:	460
FY 1998 Pending Request:	\$126,870,000
Proposed Amendment:	-\$16,620,000
Revised Request:	\$110,250,000
FY 1999 Pending Request:	---
Proposed Amendment	\$16,620,000
Revised Request:	\$16,620,000

(In the appropriations language under the above heading, delete "\$126,870,000," and substitute \$110,250,000, and \$16,620,000 to become available on October 1, 1998, all .)

Consistent with the Bipartisan Budget Agreement, this amendment would request an advance appropriation for high-energy and nuclear physics capital projects that had been fully-funded in the President's FY 1998 Budget. There would be no effect on outlays.

*FY 1998 Budget Amendment*

Agency:	DEPARTMENT OF ENERGY
Bureau:	ENERGY PROGRAMS
Heading	Energy Assets Acquisition
FY 1998 Budget Appendix Page:	463
FY 1998 Pending Request:	\$88,914,000
Proposed Amendment:	-\$45,332,000
Revised Request:	\$43,582,000
FY 1999 Pending Request:	---
Proposed Amendment:	\$36,471,000
Revised Request:	\$36,471,000
FY 2000 Pending Request:	---
Proposed Amendment:	\$8,861,000
Revised Request:	\$8,861,000

(In the appropriations language under the above heading, delete "\$88,914,000," and substitute \$43,582,000, and to become available on October 1 of the fiscal year specified and to remain available until expended, as follows: 1999, \$36,471,000 and 2000, \$8,861,000, all )

Consistent with the Bipartisan Budget Agreement, this amendment would request an advance appropriation for energy supply research and development capital projects that had been fully-funded in the President's FY 1998 Budget. There would be no effect on outlays.

*FY 1998 Budget Amendment*

<b>Agency:</b>	<b>DEPARTMENT OF THE INTERIOR</b>
<b>Bureau:</b>	<b>BUREAU OF RECLAMATION</b>
<b>Heading:</b>	<b>Water and Related Resources</b>
<b>FY 1998 Budget Appendix Page:</b>	<b>595</b>
<b>FY 1998 Pending Request:</b>	<b>\$666,372,000</b>
<b>Proposed Amendment:</b>	<b>-\$14,820,000</b>
<b>Revised Request:</b>	<b>\$651,552,000</b>
<b>FY 1999 Pending Request:</b>	<b>\$11,155,000</b>
<b>Proposed Amendment:</b>	<b>\$1,914,000</b>
<b>Revised Request:</b>	<b>\$13,069,000</b>
<b>FY 2000 Pending Request:</b>	<b>\$9,027,000</b>
<b>Proposed Amendment:</b>	<b>\$10,752,000</b>
<b>Revised Request:</b>	<b>\$19,779,000</b>
<b>FY 2001 Pending Request:</b>	<b>\$144,000</b>
<b>Proposed Amendment:</b>	<b>\$2,015,000</b>
<b>Revised Request:</b>	<b>\$2,159,000</b>
<b>FY 2002 Pending Request:</b>	<b>\$712,000</b>
<b>Proposed Amendment:</b>	<b>\$139,000</b>
<b>Revised Request:</b>	<b>\$851,000</b>

(In the appropriations language under the above heading, delete "\$666,372,000" and substitute ~~\$651,552,000~~; delete the proviso, "Provided further, That within the total appropriated herein, funds sufficient to complete the following projects are provided within the amounts specified: the safety of dams modification work at Horse Mesa Dam, Salt River Project, Arizona, \$15,606,000: and the arsenic wellhead treatment demonstration project, Middle Rio Grande Project, New Mexico, \$914,000:". In the second paragraph, delete, "\$11,155,000" and substitute ~~\$13,069,000~~; delete "\$9,027,000" and substitute ~~\$19,779,000~~; delete "\$144,000" and substitute ~~\$2,159,000~~ ; and. delete "\$712,000" and substitute ~~\$851,000~~ .)

Consistent with the Bipartisan Budget Agreement, this amendment would request an advance appropriation for two Bureau of Reclamation new starts that had been fully-funded in the President's FY 1998 Budget. There would be no effect on outlays.

*FY 1998 Budget Amendment*

Agency: DEPARTMENT OF THE INTERIOR  
 Bureau: DEPARTMENTAL MANAGEMENT  
 Heading: Priority Federal Land Acquisitions and Exchanges  
 FY 1998 Budget Appendix Page: 644  
 FY 1998 Pending Request: --  
 Proposed Amendment: \$700,000,000  
 Revised Request: \$700,000,000

(Insert the above heading and the appropriations language that follows immediately after the material under the heading "Everglades Restoration Account".)

To carry out priority Federal land exchange agreements and priority Federal land acquisitions by the National Park Service, U.S. Fish and Wildlife Service, Bureau of Land Management, and U.S. Forest Service, \$700,000,000, to be derived from the Land and Water Conservation Fund, to remain available until expended, of which not to exceed \$65,000,000 is for the acquisition of identified lands and interests in lands and for other purposes to carry out the Agreement of August 12, 1996, to acquire interests to protect and preserve Yellowstone National Park, and not to exceed \$250,000,000 is for the acquisition of identified lands and interests in lands, at the purchase price specified in the September 28, 1996, Headwaters Forest Agreement. Provided, That the Secretary shall consult with affected agency heads, Congress, and other interested parties prior to submitting to Congress a list of additional national priority land acquisitions and exchanges. Provided further, That the Secretary may transfer funds to the Secretary of Agriculture for land acquisitions or land exchanges to be conducted by the U.S. Forest Service.

Consistent with the Bipartisan Budget Agreement, this provision would enable the Secretaries of the Interior and Agriculture to complete priority Federal land acquisitions and exchanges that are of a scale that cannot readily be funded through amounts regularly appropriated directly to the land management agencies from the Land and Water Conservation Fund (LWCF). It would appropriate \$700 million from the LWCF to the Secretary of the Interior, who may transfer any portion of these funds to the Secretary of Agriculture for U.S. Forest Service priority land acquisition and exchanges.

The provision specifies that not to exceed \$65 million would be available to acquire lands and interests in lands in Montana and for other purposes that are identified in the August 12, 1996, agreement to protect and preserve Yellowstone National Park, and not to exceed \$250 million would be available to acquire lands and interests in lands in California that are identified in the Headwaters Forest (CA) Agreement. By ratifying the specific lands to be acquired and the purchase prices

**Forest (CA) Agreement.** By ratifying the specific lands to be acquired and the purchase prices contained in those negotiated agreements, these provisions would also obviate the need for the United States to undertake additional and costly appraisals under the Uniform Relocation Assistance and Real Property Acquisition Policies Act.

For the remaining funds, the Secretary of the Interior, not later than July 15, 1997, will provide a list of additional national priority land acquisitions and exchanges that are authorized, but for which funds are not currently requested in the FY 1998 Budget for the National Park Service, U.S. Fish and Wildlife Service, Bureau of Land Management, and U.S. Forest Service. The Secretary shall consult with affected agency heads, (including the Secretaries of Agriculture and Commerce, Attorney General, Administrator of the Environmental Protection Agency, the Chair of the Council on Environmental Quality, and others), Congress, and other interested parties prior to submitting this list to Congress. We anticipate that the Appropriation Committees will follow the normal procedures through report language in the FY 1998 appropriations process for these land acquisition projects.

This budget amendment would increase outlays by \$300 million in FY 1998, \$150 million in FY 1999, \$150 million in FY 2000, and \$100 million in FY 2001.

*FY 1998 Budget Amendment*

Agency: DEPARTMENT OF TRANSPORTATION  
Bureau: FEDERAL HIGHWAY ADMINISTRATION  
Heading: Federal-Aid Highways  
(Limitation on Obligations)  
(Highway Trust Fund)

FY 1998 Budget  
Appendix Page: 787-88

FY 1998  
Pending Request: \$18,170,000,000 (obligation limitation)

Proposed Amendment: \$2,000,000,000 (obligation limitation)

Revised Request: \$20,170,000,000 (obligation limitation)

This amendment would change the obligation limitation level requested for this account in the President's FY 1998 Budget to conform to the levels agreed to in the Bipartisan Budget Agreement. This amendment would increase FY 1998 outlays in this account by \$298.6 million.

*FY 1998 Budget Amendment*

Agency: DEPARTMENT OF TRANSPORTATION  
Bureau: FEDERAL RAILROAD ADMINISTRATION  
Heading: Capital Grants to the National Railroad Passenger Corporation  
(Highway Trust Fund)  
FY 1998 Budget  
Appendix Page: 807  
FY 1998  
Pending Request: \$423,450,000  
Proposed Amendment: \$22,000,000  
Revised Request: \$445,450,000

(In the appropriations language under the above heading, delete "\$423,450,000" and substitute \$445,450,000; and delete, "\$223,450,000" and substitute \$245,450,000 .)

This amendment would change the budget authority level requested for this account in the President's FY 1998 Budget to conform to the levels agreed to in the Bipartisan Budget Agreement. This amendment would increase FY 1998 outlays by \$8.8 million.

*FY 1998 Budget Amendment*

Agency: DEPARTMENT OF TRANSPORTATION  
Bureau: FEDERAL TRANSIT ADMINISTRATION  
Heading: Major Capital Investments  
(Limitation on Obligations)  
(Highway Trust Fund, Mass Transit Account)  
FY 1998 Budget  
Appendix Page: 811  
FY 1998  
Pending Request: \$634,000,000 (obligation limitation)  
Proposed Amendment: \$ 16,000,000 (obligation limitation)  
Revised Request: \$650,000,000 (obligation limitation)

This amendment would change the obligation limitation requested for this account in the President's FY 1998 Budget to conform to the levels agreed to in the Bipartisan Budget Agreement. This amendment would increase FY 1998 outlays by \$1 million.

*FY 1998 Budget Amendment*

Agency: DEPARTMENT OF TRANSPORTATION  
Bureau: FEDERAL TRANSIT ADMINISTRATION  
Heading: Formula Programs  
(Limitation on Obligations)  
(Highway Trust Fund, Mass Transit Account)  
FY 1998 Budget  
Appendix Page: 815  
FY 1998  
Pending Request: \$3,409,500,000 (obligation limitation)  
Proposed Amendment: \$89,000,000 (obligation limitation)  
Revised Request: \$3,498,500,000 (obligation limitation)

This amendment would change the obligation limitation requested for this account in the President's FY 1998 Budget to conform to the levels agreed to in the Bipartisan Budget Agreement. This amendment would increase FY 1998 outlays by \$4 million.

*FY 1998 Budget Amendment*

Agency: DEPARTMENT OF VETERANS AFFAIRS  
 Bureau: VETERANS HEALTH ADMINISTRATION  
 Heading: Medical Care  
 FY 1998 Budget Appendix Page: 889  
 Pending Request: \$16,958,846,000  
 Proposed Amendment: Language  
 Revised Request: \$16,958,846,000

(In the appropriations language under the above heading, immediately following "aid to State homes as authorized by 38 U.S.C. 1741;" insert administrative and legal expenses of the Department for collecting and recovering amounts owed the Department as authorized under 38 U.S.C., chapter 17, and the Federal Medical Care Recovery Act, 42 U.S.C. 2651 et seq.; . Also, insert the following new sentence at the end of the existing appropriations language: In addition, contingent on enactment of legislation establishing the Medical Collections Fund, such sums as may be derived pursuant to 38 U.S.C. 1729(g) shall be deposited to such Fund and may be transferred to this account, to remain available until expended for the purposes of this account.)

This amendment provides appropriations language needed to implement the Department of Veterans Affairs (VA) user fee proposal included in the Bipartisan Budget Agreement. The user fee proposal provides that all collections from veterans and third-party insurers will be available to fund the activities of the Medical Care account. There are two steps for implementing this proposal. First, the Administration has proposed language that would earmark all such receipts to a new special Treasury account (Medical Collections Fund). The VA would deposit all veteran co-payments and insurance collections into this new Fund, which is authorized specifically for spending on VA medical care. Once the authorization language passes, this budget amendment would allow the VA Medical Care account to fund the administrative cost of debt collection and to use the receipts to cover the full range of VA medical care services.

*FY 1998 Budget Amendment*

Agency:	SOCIAL SECURITY ADMINISTRATION
Heading:	Limitation on Administrative Expenses
FY 1998 Budget Appendix Page:	1006
FY 1998 Budget Pending Request:	\$6,486,040,000
Proposed Amendment:	\$35,000,000
Revised Request:	\$6,521,040,000

(In the appropriations language under the above heading, insert the following paragraph immediately after the fourth paragraph:)

In addition, \$35,000,000 to be derived from administration fees in excess of \$5.00 per supplementary payment collected pursuant to section 1616(d) of the Social Security Act or section 212(b)(3) of P.L. 93-66, to remain available until expended: Provided, That these additional amounts may be collected and are available only upon enactment of legislation that authorizes the Social Security Administration to charge administration fees in excess of \$5.00 per supplementary payment, and authorizes the appropriation of such fees: Provided further, That any additional amounts collected pursuant to such legislation in excess of \$35,000,000 in fiscal year 1998 shall be available in fiscal year 1999 only to the extent provided in advance in appropriations acts.

This amendment provides appropriations language needed to implement the Social Security Administration (SSA) user fee proposal included in the Bipartisan Budget Agreement. This budget amendment makes \$35 million available to the Social Security Administration (SSA) for administrative expenses, but only to the extent that SSA collects fees from the States in excess of \$5.00 per payment for Federal administration of State supplementary payments. The amendment includes language making the availability contingent upon enactment of authorization to increase the current fee above \$5.00. Any additional fees collected above \$35 million would be available in FY 1999 only to the extent provided in appropriations acts. The amendment would result in an increase in budget authority in the Supplemental Security Income account of \$35 million in FY 1998 and additional outlays of \$33 million.

*FY 1998 Budget Amendment*

Agency:	OTHER INDEPENDENT AGENCIES
Bureau:	FEDERAL EMERGENCY MANAGEMENT AGENCY
Heading:	Disaster Relief
FY 1998 Budget Appendix Page:	1047
FY 1998 Pending Request:	\$2,757,677,000
Proposed Amendment:	-\$2,387,677,000
Revised Request:	\$370,000,000

The FY 1998 budget requested \$2,757,677,000 for FEMA's Disaster Relief account, of which \$2,387,677,000 was intended to satisfy all remaining requirements for disasters declared prior to FY 1997 and estimated requirements from disaster declarations made during FY 1997. Since funding for FY 1997 disasters and prior disasters is to be made available in FY 1997 through the Supplemental Appropriations and Rescissions Bill, FY 1997, a request for FY 1998 funding for this purpose is not necessary. Consistent with the Bipartisan Budget Agreement, this FY 1998 request is withdrawn.

There would be no outlay effect if these funds were appropriated as FY 1997 funding instead for FY 1998 funding. Given the lateness in the fiscal year in which the funds would become available, it is likely that the outlays associated with the \$2,387,677,000 would occur in FY 1998.

*Revised FY 1997 Supplemental Request*

## OTHER INDEPENDENT AGENCIES

## FEDERAL EMERGENCY MANAGEMENT AGENCY

## Disaster Relief

For an additional amount for "Disaster Relief" for emergency expenses resulting from flooding and other natural disasters, \$3,487,677,000, to remain available until expended, of which \$2,387,677,000 shall become available on September 30, 1997: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This revised request would provide supplemental funding to the Federal Emergency Management Agency (FEMA) for its emergency response and recovery efforts throughout the United States for disasters that occurred in FY 1997 and prior years. This funding would be used for unmet requirements from previously declared disasters in 49 States and all territories.

On March 19, 1997, the President requested \$979 million for FEMA Disaster Relief, of which \$541 million was designated by the President as an emergency requirement. This request of \$3,488 million replaces the March 19th request and increases the total amount requested on March 19th by \$2,509 million. The entire amount of this revised request has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Of the requested increase, \$2,388 million represents an acceleration of funds requested in the President's 1998 Budget for unmet requirements from disasters that occurred in FY 1997 and prior years. The accompanying FY 1998 budget amendment reduces the FY 1998 Budget request by this same amount.

