

Food and Drug Administration, HHS

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(c) A FEDERAL REGISTER notice determining that a substance is a food additive shall provide for the use of the additive in food or food-contact surfaces as follows:

(1) It may promulgate a food additive regulation governing use of the additive.

(2) It may promulgate an interim food additive regulation governing use of the additive.

(3) It may require discontinuation of the use of the additive.

(4) It may adopt any combination of the above three approaches for different uses or levels of use of the additive.

(d) If the Commissioner of Food and Drugs is aware of any prior sanction for use of the substance, he will concurrently propose a separate regulation covering such use of the ingredient under this subchapter E. If the Commissioner is unaware of any such applicable prior sanction, the proposed regulation will so state and will require any person who intends to assert or rely on such sanction to submit proof of its existence. Any regulation promulgated pursuant to this section constitutes a determination that excluded uses would result in adulteration of the food in violation of section 402 of the act, and the failure of any person to come forward with proof of such an applicable prior sanction in response to the proposal will constitute a waiver of the right to assert or rely on such sanction at any later time. The notice will also constitute a proposal to establish a regulation under this subchapter E., incorporating the same provisions, in the event that such a regulation is determined to be appropriate as a result of submission of proof of such an applicable prior sanction in response to the proposal.

[41 FR 38644, Sept. 10, 1976, as amended at 42 FR 4717, Jan. 25, 1977; 42 FR 15675, Mar. 22, 1977; 42 FR 55207, Oct. 14, 1977; 54 FR 18281, Apr. 28, 1989]

PART 571—FOOD ADDITIVE PETITIONS

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AUTHORITY: 21 U.S.C. 321, 342, 348, 371; 42 U.S.C. 241.

SOURCE: 41 FR 38647, Sept. 10, 1976, unless otherwise noted.

Subpart A—General Provisions

§ 571.1 Petitions.

(a) Petitions to be filed with the Commissioner under the provisions of section 409(b) of the act shall be submitted in triplicate. If any part of the material submitted is in a foreign language, it shall be accompanied by an accurate and complete English translation. The petition shall state petitioner's post office address to which published notices or orders issued or objections filed pursuant to section 409 of the act may be sent.

(b) Pertinent information may be incorporated in, and will be considered as part of, a petition on the basis of specific reference to such information submitted to and retained in the files of the Food and Drug Administration. However, any reference to unpublished information furnished by a person other than the applicant will not be considered unless use of such information is authorized in a written statement signed by the person who submitted it. Any reference to published information offered in support of a food-additive petition should be accompanied by reprints or photostatic copies of such references.

(c) Petitions shall include the following data and be submitted in the following form:

(Date)
Name of petitioner _____
Post office address _____
Date _____

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Name of food additive and proposed use _____

Food and Drug Administration
CENTER FOR VETERINARY MEDICINE,
Director, Division of Animal Feeds (HFV-220),
7500 Standish Pl., Rockville, MD 20855.

DEAR SIRs: The undersigned, _____
submits this petition pursuant to section
409(b)(1) of the Federal Food, Drug, and
Cosmetic Act with respect to _____

(Name of the food additive and proposed use)
Attached hereto, in triplicate, and consti-
tuting a part of this petition, are the fol-
lowing:

A. The name and all pertinent information
concerning the food additive, including
chemical identity and composition of the
food additive, its physical, chemical, and bi-
ological properties, and specifications pre-
scribing the minimum content of the desired
component(s) and identifying and limiting
the reaction byproducts and other impuri-
ties. Where such information is not avail-
able, a statement as to the reasons why it is
not should be submitted.

When the chemical identity and composi-
tion of the food additive is not known, the
petition shall contain information in suffi-
cient detail to permit evaluation regarding
the method of manufacture and the analyt-
ical controls used during the various stages
of manufacturing, processing, or packing of
the food additive which are relied upon to es-
tablish that it is a substance of reproducible
composition. Alternative methods and con-
trols and variations in methods and controls
within reasonable limits that do not affect
the characteristics of the substance or the
reliability of the controls may be specified.

If the food additive is a mixture of chemi-
cals, the petition shall supply a list of all
substances used in the synthesis, extraction,
or other method of preparation, regardless of
whether they undergo chemical change in
the process. Each substance should be iden-
tified by its common English name and com-
plete chemical name, using structural for-
mulas when necessary for specific identifica-
tion. If any proprietary preparation is used
as a component, the proprietary name should
be followed by a complete quantitative
statement of composition. Reasonable alter-
natives for any listed substance may be spec-
ified.

If the petitioner does not himself perform
all the manufacturing, processing, and pack-
ing operations for a food additive, the peti-
tion shall identify each person who will per-
form a part of such operations and designate
the part.

The petition shall include stability data,
and, if the data indicate that it is needed to
ensure the identity, strength, quality, or pu-

rity of the additive, the expiration date that
will be employed.

B. The amount of the food additive pro-
posed for use and the purposes for which it is
proposed, together with all directions, rec-
ommendations, and suggestions regarding
the proposed use, as well as specimens of the
labeling proposed for the food additive and
any labeling that will be required by applica-
ble provisions of the Federal Food, Drug, and
Cosmetic Act on the finished food by reason
of the use of the food additive. If the additive
results or may reasonably be expected to re-
sult from the use of packaging material, the
petitioner shall show how this may occur
and what residues may reasonably be antici-
pated.

(Typewritten or other draft-labeling copy
will be accepted for consideration of the pe-
tition, provided a statement is made that
final printed labeling identical in content to
the draft copy will be submitted as soon as
available and prior to the marketing of the
food additive.

If the food additive is one for which a tol-
erance limitation is required to assure its
safety, the level of use proposed should be no
higher than the amount reasonably required
to accomplish the intended physical or other
technical effect, even though the safety data
may support a higher tolerance.)

C. Data establishing that the food additive
will have the intended physical or other
technical effect or that it may reasonably be
expected to become a component, or to affect
the characteristics, directly or indirectly, of
food and the amount necessary to accom-
plish this. These data should include infor-
mation in sufficient detail to permit evalua-
tion with control data.

D. A description of practicable methods to
determine the amount of the food additive in
the raw, processed, and/or finished food and
of any substance formed in or on such food
because of its use. The test proposed shall be
one that can be used for food-control pur-
poses and that can be applied with consistent
results by any properly equipped and trained
laboratory personnel.

E. Full reports of investigations made with
respect to the safety of the food additive.

(A petition may be regarded as incomplete
unless it includes full reports of adequate
tests reasonably applicable to show whether
or not the food additive will be safe for its
intended use. The reports ordinarily should
include detailed data derived from appro-
priate animal and other biological experi-
ments in which the methods used and the re-
sults obtained are clearly set forth. The peti-
tion shall not omit without explanation any
reports of investigations that would bias an
evaluation of the safety of the food additive.)

F. Proposed tolerances for the food addi-
tive, if tolerances are required in order to en-
sure its safety. A petitioner may include a
proposed regulation.

G. If submitting petition to modify an existing regulation issued pursuant to section 409(c)(1)(A) of the act, full information on each proposed change that is to be made in the original regulation must be submitted. The petition may omit statements made in the original petition concerning which no change is proposed. A supplemental petition must be submitted for any change beyond the variations provided for in the original petition and the regulation issued on the basis of the original petition.

H. The petitioner is required to submit either a claim for categorical exclusion under §25.30 or §25.32 of this chapter or an environmental assessment under §25.40 of this chapter.

Yours very truly,

Petitioner _____

By _____

(Indicate authority)

(d) The petitioner will be notified of the date on which his petition is filed, and an incomplete petition, or one that has not been submitted in triplicate, will usually be retained but not filed as a petition under section 409 of the act. The petitioner will be notified in what respects his petition is incomplete.

(e) The petition must be signed by the petitioner or by his attorney or agent, or (if a corporation) by an authorized official.

(f) The data specified under the several lettered headings should be submitted on separate sheets or sets of sheets, suitably identified. If such data have already been submitted with an earlier application, the present petition may incorporate it by specific reference to the earlier. If part of the data have been submitted by the manufacturer of the food additive as a master file, the petitioner may refer to the master file if and to the extent he obtains the manufacturer's written permission to do so. The manufacturer may authorize specific reference to the data without disclosure to the petitioner. Nothing herein shall prevent reference to published data.

(g) A petition shall be retained but shall not be filed if any of the data prescribed by section 409(b) of the act are lacking or are not set forth so as to be readily understood.

(h)(1) The following data and information in a food additive petition are available for public disclosure, unless extraordinary circumstances are shown, after the notice of filing of the

petition is published in the FEDERAL REGISTER or, if the petition is not promptly filed because of deficiencies in it, after the petitioner is informed that it will not be filed because of the deficiencies involved:

(i) All safety and functionality data and information submitted with or incorporated by reference in the petition.

(ii) A protocol for a test or study, unless it is shown to fall within the exemption established for trade secrets and confidential commercial information in §20.61 of this chapter.

(iii) Adverse reaction reports, product experience reports, consumer complaints, and other similar data and information, after deletion of:

(a) Names and any information that would identify the person using the product.

(b) Names and any information that would identify any third party involved with the report, such as a physician or hospital or other institution.

(iv) A list of all ingredients contained in a food additive, whether or not it is in descending order of predominance. A particular ingredient or group of ingredients shall be deleted from any such list prior to public disclosure if it is shown to fall within the exemption established in §20.61 of this chapter, and a notation shall be made that any such ingredient list is incomplete.

(v) An assay method or other analytical method, unless it serves no regulatory or compliance purpose and is shown to fall within the exemption established in §20.61 of this chapter.

(2) The following data and information in a food additive petition are not available for public disclosure unless they have been previously disclosed to the public as defined in §20.81 of this chapter or they relate to a product or ingredient that has been abandoned and they no longer represent a trade secret or confidential commercial or financial information as defined in §20.61 of this chapter:

(i) Manufacturing methods or processes, including quality control procedures.

(ii) Production, sales, distribution, and similar data and information, except that any compilation of such data and information aggregated and prepared in a way that does not reveal

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data or information which is not available for public disclosure under this provision is available for public disclosure.

(iii) Quantitative or semiquantitative formulas.

(3) All correspondence and written summaries of oral discussions relating to a food additive petition are available for public disclosure in accordance with the provisions of part 20 of this chapter when the food additive regulation is published in the FEDERAL REGISTER.

(4) For purposes of this regulation, safety and functionality data include all studies and tests of a food additive on animals and humans and all studies and tests on a food additive for identity, stability, purity, potency, performance, and usefulness.

(i)(1) Within 15 days after receipt, the Commissioner will notify the petitioner of acceptance or nonacceptance of a petition, and if not accepted the reasons therefor. If accepted, the date of the notification letter sent to petitioner becomes the date of filing for the purposes of section 409(b)(5) of the act. If the petitioner desires, he may supplement a deficient petition after being notified regarding deficiencies. If the supplementary material or explanation of the petition is deemed acceptable, petitioner shall be notified. The date of such notification becomes the date of filing. If the petitioner does not wish to supplement or explain the petition and requests in writing that it be filed as submitted, the petition shall be filed and the petitioner so notified. The date of such notification becomes the date of filing.

(2) The Commissioner will publish in the FEDERAL REGISTER within 30 days from the date of filing of such petition, a notice of the filing, the name of the petitioner, and a brief description of the proposal in general terms. In the case of a food additive which becomes a component of food by migration from packaging material, the notice shall include the name of the migratory substance, and where it is different from that of one of the original components, the name of the parent component, the maximum quantity of the migratory substance that is proposed for use in food, and the physical or other tech-

nical effect which the migratory substance or its parent component is intended to have in the packaging material. A copy of the notice will be mailed to the petitioner when the original is forwarded to the FEDERAL REGISTER for publication.

(j) The Commissioner may request a full description of the methods used in, and the facilities and controls used for, the production of the food additive, or a sample of the food additive, articles used as components thereof, or of the food in which the additive is proposed to be used, at any time while a petition is under consideration. The Commissioner shall specify in the request for a sample of the food additive, or articles used as components thereof, or of the food in or on which the additive is proposed to be used, a quantity deemed adequate to permit tests of analytical methods to determine quantities of the food additive present in foods for which it is intended to be used or adequate for any study or investigation reasonably required with respect to the safety of the food additive or the physical or technical effect it produces. The date used for computing the 90-day limit for the purposes of section 409(c)(2) of the act shall be moved forward 1 day for each day after the mailing date of the request taken by the petitioner to submit the sample. If the information or sample is requested a reasonable time in advance of the 180 days, but is not submitted within such 180 days after filing of the petition, the petition will be considered withdrawn without prejudice.

(k) If nonclinical laboratory studies are involved, petitions filed with the Commissioner under section 409(b) of the act shall include, with respect to each study, either a statement that the study was conducted in compliance with the requirements set forth in part 58 of this chapter, or, if the study was not conducted in compliance with such regulations, a brief statement of the reason for the noncompliance.

[41 FR 38647, Sept. 10, 1976, as amended at 42 FR 15675, Mar. 22, 1977; 50 FR 7518, Feb. 22, 1985; 50 FR 16668, Apr. 26, 1985; 52 FR 8583, Mar. 19, 1987; 57 FR 6476, Feb. 25, 1992; 62 FR 40600, July 29, 1997]