

opportunity to join the National Bone Marrow Registry at various retail outlets across the country. This project will also feature voter registration, providing a user friendly environment for young people to become both registered voters and potential bone marrow donors.

The Choice is Yours campaign exemplifies what can be accomplished when the for-profit and nonprofit sectors, combine their resources to promote civic responsibility. Most importantly, programs of this nature help save lives. The Choice is Yours campaign demonstrates the commitment by the Bertelsmann Music Group and the National Bone Marrow Donor Program, to provide leadership and heighten awareness on these important issues that strongly impact the African-American community.

I am very pleased to recognize this campaign that will be inaugurated at the world's famous Apollo Theater in my district, the 15th Congressional District in the State of New York on February 1, 1996.

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#### PERSONAL EXPLANATION

HON. MIKE WARD

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

*Thursday, January 25, 1996*

Mr. WARD. Mr. Speaker, on January 24, 1996, I was unavoidably detained due to my travel with President Clinton to my district, and missed one rollcall vote. I would like the record to show that had I been present for rollcall vote No. 16, on S. 1124, the Defense authorization for fiscal year 1996, I would have voted "yes."

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#### STATE OF THE UNION MESSAGE

HON. BOB CLEMENT

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Thursday, January 25, 1996*

Mr. CLEMENT. Mr. Speaker, last Tuesday evening we heard the President of the United States eloquently proclaim to the American people that the "era of big government is over," that "big government does not have all the answers," that "there is not a program for every problem," and how "we need a smaller, less bureaucratic government in Washington."

Mr. Speaker, I could not agree with the President more, and I venture the vast majority of working men and women in my district agree with him as well. But at the same time the President is preaching small Government, the Food and Drug Administration is proceeding in the opposite direction.

There are probably few Federal agencies which personify better than the FDA the inherent dangers of the kind of large, unwieldy, arrogant, and power-hungry bureaucracies which characterize the big Government condemned last night by the President.

By its estimates, the Food and Drug Administration regulates approximately 25 cents out of every dollar spent by Americans on products. Food and Drug Administration rules currently occupy approximately 4,270 pages of the Code of Federal Regulations.

But despite, or maybe as a result of, this wide reach, the agency had failed miserably in

carrying out its core mission of approving promptly and efficiently new medical technologies, devices and pharmaceuticals. As a result, costs of these products have propelled skyward; the research and manufacture of these products has been chased overseas, and absurd scarcities have been created whereby literally hundreds of potentially life-saving technologies and medicines are widely available abroad, but not here in America.

For example, during the last fiscal year, it took an average of 7 months for the FDA to review so-called 510K applications for low-risk medical devices—those which may duplicate devices already in the market. This is almost three times longer than it took in 1989 and well beyond the agency's statutory requirement of 90 days. The FDA's review of more complicated products, such as implants and those which may pose serious risks in the event of failure (so-called Class III devices) now takes an average of three years, despite the fact that the law requires this review process to be completed within 180 days.

In addition, the amount of time it takes to move a drug from laboratory to market has doubled since 1962 (from an average of 6 years then, to 12 years now). As approval time for drugs has lengthened, the costs pharmaceutical firms incur bringing a drug to market have similarly increased. In the 1970's, it cost approximately \$50 million and took 5 to 7 years to develop a new drug. By the 1980's, the cost had increased to an average of \$231 million. By the early 1990's, the cost had increased to about \$369 million. Is it any wonder, then, that the cost to American consumers of prescription drugs has increased by 137 percent?

But, instead of seeking ways to do a better job at the tasks to which it is already assigned, the FDA now proposes, in 140 pages of the Federal Register, to expand its jurisdiction to include control over tobacco, its sales, its distribution, its advertising and promotion.

This past Friday, the Department of Health and Human Services published its final rule for implementation of provisions of the Alcohol, Drug, and Mental Health Administration Reorganization Act of 1992 restricting Federal assistance to States which fail to enact and enforce statutes prohibiting tobacco sales to minors, conduct random inspections, and meet certain reporting obligations.

Although almost 2 years and 5 months have passed since the agency published its preliminary regulations, last week's action comes at an opportune time; specifically in the middle of a debate as to what role, if any, the FDA should have in regulating tobacco. If it seems somewhat inconsistent for HHS to be issuing regulations imposing on the States the responsibility for dealing with underage tobacco use at the same time the FDA is attempting to grab authority to manage this issue from the Federal level, that is because it is inconsistent.

Beyond this inconsistency, as a matter of practicality and efficiency, it makes little sense for the FDA to spend its time attempting to assume the very expensive, far-reaching, and time consuming responsibilities entailed in managing underage tobacco use at a time when the agency has proven itself incapable of performing adequately its core mission of approving medical devices and drugs.

I agree with the goal of preventing underage tobacco use. But if the FDA cannot currently perform its core missions, what reason is

there to believe it can effectively prevent underage tobacco use? Further diluting FDA's energies to take on a task which is outside its statutory jurisdiction will not prevent teenagers from smoking. But it will serve to further detract the agency from its primary mission of approving promptly safe new medicines and medical devices.

That is why the public interest will best be served by the FDA dropping its unauthorized campaign against tobacco and refocusing its efforts to fulfill its core mission while the States and the Federal Government work together to assure efficient and effective implementation of the ADAMHA Reorganization Act of 1992.

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#### APPEASEMENT DOES NOT WORK: NATO MUST EXPAND

HON. GERALD B.H. SOLOMON

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, January 25, 1996*

Mr. SOLOMON. Mr. Speaker, I insert for the RECORD the following three quotes which clearly display the flaccidity, moral bankruptcy, and ahistorical nature of current Western policy toward Central Europe:

I want to make it clear that I don't see this as a great ambition of NATO to get bigger. What of NATO's future? There can be no security without taking Russia into account.—British Defense Minister Michael Portillo, 1/23/96.

There is basically no difference between what he (Portillo) said and what we are saying.—U.S. State Dept. Official, 1/23/96.

Today, out of fear of Russia, Western countries are no longer prepared to enlarge NATO. But by hesitating, they have stirred Russia's interest in this region. The longer these hesitations last, the more Russia's ambitions increase because it feels that this area is empty. If the West is not careful, I think that we can still expect many troubles.—Czech President Vaclav Havel, 1/23/96.

Mr. Speaker, the sellouts of Munich, Yalta, and detente are being repeated as we speak. We are once again reaching over the heads of smaller Central European countries to do a deal with a larger aggressor. It is important to remember that Munich, Yalta, and detente were not just immoral sellouts, they were huge intellectual failures which led to tragedies of incalculable proportions.

Mr. Speaker, there is no better source than Vaclav Havel when it comes to Russian behavior or the danger of leaving a vacuum in Central Europe, and we should heed his words. We need to expand NATO—now.

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#### JOHN F. HENNING, UNIONIST OF THE YEAR

HON. RONALD V. DELLUMS

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, January 25, 1996*

Mr. DELLUMS. Mr. Speaker, I rise today to share with my colleagues the illustrious public career of my friend John F. Henning, the executive secretary-treasurer of the California Labor Federation of the AFL-CIO. This coming February, Jack will be honored by the men

and women of organized labor in Alameda County as this year's "Unionist of the Year," an honor granted each year by the Alameda County Central Labor Council.

Jack Henning has dedicated his life to improving the lot of working men and women throughout the United States. As a young union member, he fought to integrate his local union. His leadership and skills were recognized early, and he was put to work as a union representative for organized labor.

Twenty-one years after graduating from St. Mary's College, he became the director of the California State Department of Industrial Relations—1959–62. His public service career would include contributions as United States Under Secretary of Labor, 1962–67 and United States Ambassador to New Zealand, 1967–69. These extraordinary achievements for one from a working class background allowed the entire Nation and, indeed, the world to witness the skill, vision, and leadership for which Jack has become legendary. They are a testament to the fact that all of our citizens can achieve great goals when the resources and support are available to them.

Jack has made many other public contributions as well—serving on the board of regents of both the University of California and Lone Mountain College (San Francisco) and the board of trustees of St. Mary's College. He has served on several San Francisco City and County commissions and is the past president of both the San Francisco Archdiocesan Council of Catholic Men and the St. Mary's College Alumni Association.

Since 1970, Jack has been the executive secretary-treasury of the California Labor Federation, AFL–CIO, and one of the Nation's most respected labor leaders. Under his leadership the labor federation has assumed its rightful place in the coalition of forces that have fought for civil rights for all Americans and an end to apartheid in South Africa. Labor under his leadership helped to secure representation rights for the Nation's farm workers. And, in league with ethical visionaries such as Dr. Martin Luther King, Jack Henning helped to bring the California labor movement into the effort to end our terrible involvement in the war in Indochina.

In this time when we despair so much of a loss of public compassion, diminution of public spiritedness, and the demise of the social contribution, Jack Henning's life continues to shine as a beacon of moral commitment. He is truly one of the Nation's heroes—a man who has without fail pursued equality, justice, and a fair share for working men and women throughout his distinguished career.

I am very proud to share this brief account of the significant career of a very public servant with my colleagues and I commend it as an example for us all.

TRIBUTE FOR CHIEF MASTER  
SERGEANT FRED M. BEARD

HON. G.V. (SONNY) MONTGOMERY  
OF MISSISSIPPI

IN THE HOUSE OF REPRESENTATIVES

Thursday, January 25, 1996

Mr. MONTGOMERY. Mr. Speaker, I ask colleagues to join me in paying tribute to Chief Master Sergeant Fred M. Beard, who will be retiring from the Air Force after 30 years of

faithful service. The chief is culminating his service to the United States as a noncommissioned officer in charge, Airman Management Branch, Airman Assignments Division, Directorate of Assignments, Headquarters Air Personnel Center, Randolph Air Force Base, TX.

During his career, Chief Beard consistently demonstrated the highest standards of leadership and management expertise in effecting major changes in the management of base closures, unit activations and deactivations, retraining, and the integration of computer programs to implement new policies in support of enlisted assignments.

His dedication and commitment were evident when he took the lead in the complete reorganization and reengineering effort for the Airman Branch ensuring each section was structured and aligned with the appropriate personnel to meet the challenges for the future.

Chief Beard unselfishly volunteered his assignment expertise as a member of the Air Force Budget Review team that was chartered to conduct a systematic "cradle-to-grave" review of the process and provide viable recommendations to reduce annual expenditures. His ability to analyze all reassignment processes and provide viable recommendations to reduce costs were key to the success of this review team.

Chief Beard's accomplishments culminate a long and distinguished career in the service to our Nation and the U.S. Air Force.

FAREWELL AND THANK YOU TO  
INDIA'S AMBASSADOR RAY

HON. ROBERT E. ANDREWS

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Thursday, January 25, 1996

Mr. ANDREWS. Mr. Speaker, I would like to bid farewell to a close friend in the diplomatic community, Ambassador Siddhartha Shankar Ray of India. Ambassador Ray's work here has greatly improved the relationship between the United States and India. During his tenure, he focused not only on government-to-government relations, but on business-to-business relations as well. He returns to India to run for elected office, and I am sure he will serve his constituents well.

Ambassador Ray is no stranger to elected life. Before coming to Washington both he and his wife served as Members of Parliament. He served in both majority and minority positions in his home state of West Bengal, and served as the Minister of Education, Social Welfare, and Culture in the Indian Cabinet. Before his appointment as Ambassador to the United States, he served as Governor of Punjab.

Ambassador Ray has always understood that good relations with the United States would have to be built upon with more than just political diplomacy. He has focused a considerable amount of his efforts on improving business relations between our two nations. Following the dramatic economic reforms instituted by Prime Minister Rao in 1991, Ambassador Ray worked hard to encourage United States companies to go into India. He knew that having American business leaders meet their Indian counterparts would improve relations.

Because of his efforts, a number of high-level American officials traveled to India to

promote United States investment there. Commerce Secretary Brown and Energy Secretary O'Leary both led delegations that succeeded in finalizing multibillion-dollar deals. From India, both the Prime Minister and the Finance Minister came to spread a message of opportunity and goodwill.

I join with my colleagues in thanking Ambassador Ray for his service, and I wish both him and his wife happiness in the future.

AWARDING CONGRESSIONAL GOLD  
MEDAL TO RUTH AND BILL GRAHAM

SPEECH OF

HON. BOB CLEMENT

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 23, 1996

Mr. CLEMENT. Mr. Speaker, I rise in support of H.R. 2657, legislation which would award a Congressional Gold Medal to Ruth and Billy Graham. In a time when we are searching for leaders to show us the way back toward the values of community, hope, faith, and character, Ruth and Billy Graham stand among us as the embodiment of that kind of leadership. For over 60 years, together they have worked in a nonpartisan way to bring reconciliation, justice, peace, and salvation to the people and leaders of America and the world. As they have sought to follow the will of Jesus Christ in their lives and lead many toward faith, they are living sacraments of God's love and the highest American ideals.

It is no wonder that the Grahams consistently rank among America's most respected people. When numerous ministries and their leaders have disappointed us with their insincerity and greed, the Billy Graham ministries stand as an unfailing rock of integrity and conviction. When a majority of evangelical ministers were content to preach a message of salvation from within their church walls while ignoring social issues like racism and poverty, Billy and Ruth Graham, looking deep into the heart of the Gospel they proclaimed, stepped into the public arena to confront its greatest evils with love and truth. When most of us are content to settle for partisan bickering and alienation, Billy and Ruth Graham have served America's Presidents and the world's leaders in our times of greatest crises without regard to party or platform. Truly, they are a man and woman of and for our times.

My father and mother, the late Frank G. and Lucille Clement, found faithful friends in Billy and Ruth Graham. They visited together on numerous occasions during and after the time my father served as Governor of the State of Tennessee. They often took trips together, and Dr. Graham begged Dad to leave politics and join the Billy Graham crusades. My Dad was a man steeped in biblical knowledge—he even taught a Sunday School class while he was Governor. My father assisted Dr. Graham with his crusades in Nashville, but also around the country. Dad was honored by Dr. Graham's invitation, but his calling lay in politics, not preaching.

Dad asked the Tennessee poet Peck Gunn to work with Billy Graham on the road, and together they organized train crusades originating from Nashville, TN and stretching across the country. These were memorable moments