

specifics, but the debate we should be having here is, How do we reduce illegal immigration?

I believe the proper place to start is by focusing on those who are lawbreakers, whether they are employees or employers, whether they are those who come over the border without documents or those who overstay their visas or if they are a criminal alien. I think it is important for us to take a very simple philosophical approach to deal with these problems.

For those who are yearning to be free, who are willing to play by the rules and wait their turn, for them we should throw open the door to the land of liberty, which has been available as long as this country has existed. On the other hand, for those who flout our laws, they should find that Lady Liberty has turned her back on them, that she will not rise up to aid those who trample on the law on which liberty is built.

Though Lady Liberty yearns to aid the righteous, those willing to work hard and to build a better life for themselves and their families, she does not allow people to come to this country simply to take advantage of the laws and of the citizens here.

Those who prize both law and liberty, those who would be Americans are those we should protect with any legislation that we should address in this context.

Mr. President, as virtually every Member of the Senate, I have a heritage that began in another part of the world. In my case, it was my grandparents who came here approximately a century ago. They did not come to this country in search of welfare payments. They did not come to this country for any ulterior motives. They came here because they wanted to live in a country that was free. They wanted their children and their grandchildren to know what it was like to be born in a nation that was free, and they made a positive contribution, both in what they did and in bringing up strong families who have made their own contributions.

Last fall, I had the opportunity for the first time to go to Ellis Island in New York where my grandparents made their first visit to these shores. I was struck as I went there and as I looked through the history of Ellis Island of what it meant and what it still means. I believe as we address immigration issues, we should never lose sight of what Ellis Island and the various other points of disembarkation have meant to those who truly wanted to come to this country to enjoy all that America offers—the American dream.

Legal immigration is the American way. It strengthens us economically, culturally, and spiritually, because by letting in those who come here playing by the rules and seeking to build a better life for their families, we welcome true Americans and live up to our own ideals. Indeed, an overwhelming per-

centage of people in our country have made it clear that they think we should address illegal immigration problems long before we consider changes in the legal immigration laws of this country, and indeed, Mr. President, as I will say at a later point in these debates, it is clear to me that these are very separate issues and, as a threshold matter, we have done the right thing in the Judiciary Committee, as the House did the right thing, in separating legal and illegal immigration.

Cutting legal immigration precipitously could backfire and cause more people to come here illegally. So for those reasons, I strongly support the illegal immigration bill that is before us and believe it should be considered on its own merits as a freestanding piece of legislation. Indeed, that is the position that two-thirds of the members of the Judiciary Committee took when we began this debate a few weeks ago.

I am convinced that we must concentrate on the real problem facing our country from immigration—lawbreakers—and we should not allow any fear of immigrants to distract us from the task of keeping the illegal immigrants out of the country.

Mr. President, after we conclude that and once S. 1664 has been disposed of, then it would be appropriate to consider changes that we might wish to make in the laws pertaining to legal immigration. But it is my sincere hope and certainly will be my effort here on the floor to maintain the separation that we achieved in the Judiciary Committee and that was achieved in the House of Representatives.

I think that we will make a major step forward if we pass S. 1664, hopefully with certain modifications. I think we would make a big mistake if we backtrack and begin to try and confuse and merge issues that I do not believe are appropriately linked together.

I look forward in the days ahead to working hard on the floor, as we did in the Judiciary Committee, to make sure our country moves aggressively and forcefully to address the problems of illegal immigration.

I strongly commend Senator SIMPSON and all the members of the subcommittee who worked hard to bring us to this point.

Mr. President, I yield the floor.

#### ADJOURNMENT UNTIL 9:45 A.M. TOMORROW

The PRESIDING OFFICER. Under the previous order, the Senate stands adjourned until 9:45 a.m., Tuesday, April 16.

Thereupon, the Senate, at 6:35 p.m., adjourned until Tuesday, April 16, 1996, at 9:45 a.m.

#### NOMINATIONS

Executive nominations received by the Senate April 15, 1996:

#### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

ELIZABETH K. JULIAN, OF TEXAS, TO BE AN ASSISTANT SECRETARY OF HOUSING AND URBAN DEVELOPMENT, VICE ROBERTA ACHTENBERG, RESIGNED, TO WHICH POSITION SHE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### METROPOLITAN WASHINGTON AIRPORTS AUTHORITY

ROBERT CLARKE BROWN, OF OHIO, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE METROPOLITAN WASHINGTON AIRPORTS AUTHORITY FOR A TERM OF 6 YEARS, VICE JACK EDWARDS, RESIGNED, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### OCCUPATIONAL SAFETY AND HEALTH REVIEW COMMISSION

DANIEL GUTTMAN, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE OCCUPATIONAL SAFETY AND HEALTH REVIEW COMMISSION FOR A TERM EXPIRING APRIL 27, 2001, VICE EDWIN G. FOULKE, JR., TERM EXPIRED, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### FARM CREDIT ADMINISTRATION

LOWELL LEE JUNKINS, OF IOWA, TO BE MEMBER OF THE BOARD OF DIRECTORS OF THE FEDERAL AGRICULTURAL MORTGAGE CORPORATION, VICE EDWARD CHARLES WILLIAMSON, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### EXPORT-IMPORT BANK OF THE UNITED STATES

MARTIN A. KAMARCK, OF MASSACHUSETTS, TO BE PRESIDENT OF THE EXPORT-IMPORT BANK OF THE UNITED STATES FOR THE REMAINDER OF THE TERM EXPIRING JANUARY 20, 1997, VICE KENNETH D. BRODY, RESIGNED, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### NATIONAL CREDIT UNION ADMINISTRATION

YOLANDA TOWNSEND WHEAT, OF MISSOURI, TO BE A MEMBER OF THE NATIONAL CREDIT UNION ADMINISTRATION BOARD FOR THE TERM OF 6 YEARS EXPIRING AUGUST 2, 2001, VICE ROBERT H. SWAN, TERM EXPIRED, TO WHICH POSITION SHE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### DEPARTMENT OF STATE

MORRIS N. HUGHES, JR., OF NEBRASKA, A CAREER MEMBER OF THE SENIOR FOREIGN SERVICE, CLASS OF COUNSELOR, TO BE AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY OF THE UNITED STATES OF AMERICA TO THE REPUBLIC OF BURUNDI.

#### IN THE AIR FORCE

THE FOLLOWING-NAMED OFFICER FOR APPOINTMENT OF THE GRADE OF LIEUTENANT GENERAL WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, UNITED STATES CODE, SECTION 601:

#### To be lieutenant general

MAJ. GEN. CARL E. FRANKLIN, 000-00-0000, U.S. AIR FORCE.

THE FOLLOWING-NAMED OFFICER FOR APPOINTMENT TO THE GRADE OF GENERAL IN THE U.S. AIR FORCE WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, UNITED STATES CODE, SECTION 601:

#### To be general

LT. GEN. WALTER KROSS, 000-00-0000.

#### IN THE ARMY

THE FOLLOWING-NAMED OFFICER, ON THE ACTIVE DUTY LIST, FOR PROMOTION TO THE GRADE INDICATED IN THE U.S. ARMY IN ACCORDANCE WITH SECTIONS 624 AND 628, TITLE 10, UNITED STATES CODE. THE OFFICER IS ALSO NOMINATED FOR REGULAR APPOINTMENT IN ACCORDANCE WITH SECTION 531 OF TITLE 10, UNITED STATES CODE:

#### ARMY COMPETITIVE

#### To be major

MARK H. LAUBER, 000-00-0000

THE FOLLOWING-NAMED OFFICERS APPOINTMENT IN THE RESERVE OF THE ARMY WITHOUT CONCURRENT ORDER TO ACTIVE DUTY, UNDER THE PROVISIONS OF TITLE 10, UNITED STATES CODE, SECTIONS 12203(A), 12204(A), 3353, AND 3359:

#### DENTAL CORPS

#### To be lieutenant colonel

JEFFERY DOOTSON, 000-00-0000  
JON E. SCHIFF, 000-00-0000

THE FOLLOWING-NAMED OFFICERS, ON THE ACTIVE DUTY LIST, FOR PROMOTION TO THE GRADE INDICATED IN THE U.S. ARMY IN ACCORDANCE WITH SECTIONS 624 AND 628, TITLE 10, UNITED STATES CODE:

#### ARMY COMPETITIVE

#### To be lieutenant colonel

DANIEL BOLAS, 000-00-0000  
KENNETH R. LEE, 000-00-0000  
CARL D. WILEY, 000-00-0000