

Ros-Lehtinen	Smith (NJ)	Vento
Rose	Smith (TX)	Visclosky
Roth	Smith (WA)	Vucanovich
Roukema	Souder	Walker
Roybal-Allard	Spence	Walsh
Royce	Spratt	Wamp
Rush	Stearns	Ward
Sabo	Stenholm	Waters
Salmon	Stockman	Watt (NC)
Sanford	Stokes	Watts (OK)
Sawyer	Stupak	Waxman
Saxton	Talent	Weldon (FL)
Scarborough	Tate	Weldon (PA)
Schaefer	Tauzin	Weller
Schumer	Taylor (NC)	White
Scott	Tejeda	Wicker
Seastrand	Thomas	Williams
Serrano	Thompson	Wilson
Shadegg	Thornberry	Wise
Shaw	Thornton	Wolf
Shays	Thurman	Woolsey
Sisisky	Tiahrt	Wynn
Skaggs	Torkildsen	Yates
Skeen	Torres	Young (AK)
Skelton	Torricelli	Zeliff
Slaughter	Towns	Zimmer
Smith (MI)	Upton	

NAYS—57

Barrett (NE)	Hall (TX)	Quillen
Beilenson	Hancock	Rahall
Bunning	Hansen	Roemer
Campbell	Hefley	Rogers
Chenoweth	Herger	Rohrabacher
Coburn	Jacobs	Sanders
Combest	Jones	Schroeder
Condit	Laughlin	Sensenbrenner
Conyers	Lucas	Shuster
Cooley	McDermott	Solomon
Danner	Meyers	Stark
DeFazio	Miller (CA)	Stump
Doolittle	Minge	Tanner
Duncan	Mollohan	Taylor (MS)
Ehlers	Montgomery	Trafigant
Everett	Neumann	Velazquez
Fattah	Oberstar	Volkmer
Foglietta	Payne (NJ)	Whitfield
Gutknecht	Pombo	Young (FL)

NOT VOTING—11

Bateman	Harman	Radanovich
Calvert	Hastings (FL)	Schiff
Deutsch	Lincoln	Studds
Gibbons	McDade	

□ 1546

Mr. HEFLEY changed his vote from "yea" to "nay."

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PERSONAL EXPLANATION

Mr. DEUTSCH. Mr. Speaker, I missed two rollcall votes earlier today because I was unavoidably detained. Had I been present, I would have voted "no" on rollcall vote No. 227 and "yes" on rollcall vote No. 228.

PROVIDING FOR CONSIDERATION OF H.R. 3603, AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 1997

Mr. LINDER. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 451 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 451

Resolved, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 1(b) of rule XXIII, declare the

House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 3603) making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies programs for the fiscal year ending September 30, 1997, and for other purposes. The first reading of the bill shall be dispensed with. Points of order against consideration of the bill for failure to comply with clause 2(l)(6) of rule XI, clause 7 of rule XXI, or section 302(c) of the Congressional Budget Act of 1974 are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chairman and ranking minority member of the Committee on Appropriations. After general debate the bill shall be considered for amendment under the five-minute rule. Points of order against provisions in the bill for failure to comply with clause 2 or 6 of rule XXI are waived. During consideration of the bill for amendment, the Chairman of the Committee of the Whole may accord priority in recognition on the basis of whether the Member offering an amendment has caused it to be printed in the portion of the Congressional Record designated for that purpose in clause 6 of rule XXIII. Amendments so printed shall be considered as read. The Chairman of the Committee of the Whole may postpone until a time during further consideration in the Committee of the Whole a request for a recorded vote on any amendment. The Chairman of the Committee of the Whole may reduce to not less than five minutes the time for voting by electronic device on any postponed question that immediately follows another vote by electronic device without intervening business, provided that the time for voting by electronic device on the first in any series of questions shall be not less than fifteen minutes. After the reading of the final lines of the bill, a motion that the Committee of the Whole rise and report the bill to the House with such amendments as may have been adopted shall, if offered by the majority leader or a designee, have precedence over a motion to amend. At the conclusion of consideration of the bill for amendment the Committee shall rise and report to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions.

SEC. 2. During consideration of H.R. 3603 pursuant to the first section of this resolution, the appropriate allocation of new discretionary budget authority within the meaning of section 302(f)(1) of the Congressional Budget Act of 1974 shall be \$12,802,000,000. The corresponding level of budget outlays shall be \$13,349,000,000.

The SPEAKER pro tempore (Mr. HEFLEY). The gentleman from Georgia is recognized for 1 hour.

Mr. LINDER. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentleman from Ohio [Mr. HALL], pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

(Mr. LINDER asked and was given permission to revise and extend his remarks and include extraneous material.)

Mr. LINDER. Mr. Speaker, House Resolution 451 is an open rule providing for consideration of H.R. 3603, the

Agriculture, Rural Development, Food and Drug Administration and related agencies appropriations bill for fiscal year 1997.

The rule provides for 1 hour of general debate divided equally between the chairman and ranking minority member of the Committee on Appropriations.

The rule waives clause 2(l)(6) of rule 11, clause 7 of rule 21, or section 302(c) of the Budget Act against consideration of the bill. The rule also waives clause 2 of rule 21—which prohibits unauthorized appropriations and legislation on an appropriations bill—and waives clause 6 of rule 21—which prohibits reappropriating unexpended balances of appropriations in general appropriations bills—against provisions of the bill.

Under the conditions of House Resolution 451, after the reading of the final lines of the bill, a motion to rise, if offered by the majority leader or his designee, will have precedence over a motion to amend.

Mr. Speaker, this rule continues two new approaches on appropriations bills that were implemented during last year's appropriations process. First, the rule accords priority in recognition to Members who have preprinted their amendments in the CONGRESSIONAL RECORD. The rule does not require preprinting, but simply encourages Members to take advantage of the option in order to facilitate consideration of amendments on the House floor and to inform Members of the details of pending amendments.

Second, House Resolution 451 provides that the Chairman of the Committee of the Whole may postpone recorded votes on any amendment and that the Chairman may reduce voting time on postponed questions to 5 minutes, provided that the vote immediately follow another recorded vote and that the voting time on the first in a series of votes is not less than 15 minutes. This will provide a more definite voting schedule for all Members and hopefully will help guarantee the timely completion of the appropriations bills.

House Resolution 451 also provides for one motion to recommit, with or without instructions, as is the right of the minority Members of the House. Finally, in section 2 of the rule, House Resolution 451 provides that the section 602(b) allocations in the budget resolution conference report will be in effect for the consideration of this legislation.

Mr. Speaker, House Resolution 451 is a typical open rule to be considered for general appropriations bills. This rule does not restrict the normal open amending process in any way and any amendments that comply with the standing rules of the House may be offered for consideration. I know of a number of Members who wish to modify the bill through the amendment process, and I look forward to a thorough debate on those measures. While

a vast number of amendments is not expected, the rule permits those Members who have amendments every opportunity to offer them.

H.R. 3603 appropriates a total of \$53 million, which is \$10.3 billion less than was appropriated last year and is \$5.8 billion less than the amount requested by the President. The Appropriations Committee has once again had to balance a wide array of interests and make tough choices with scarce resources.

Specifically, the bill provides \$8.7 billion for child nutrition programs which is \$706 million more than last year and \$3.7 billion in funding for the special supplemental nutrition program for women, infants, and children. It also provides \$768 million for conservation programs, \$1.87 billion for rural economic and community development programs, \$27.6 billion for the food

stamp program, and \$7.41 billion for agricultural programs. It is also important to note that the appropriations and authorizing committees provided full freedom to farm contract funding.

I also wish to note that, under title 6 funding for the Food and Drug Administration, the Appropriations Committee has redirected funds from program management to assist with the medical device approval process. For some time, the FDA has not met its deadlines for approval of some food additive petitions, drugs and medical devices and I hope that we have sent the message that this Congress expects the FDA to meet their statutory approval requirements.

As we work to get our fiscal house in order, we must ensure that all funding is spent efficiently and where it is needed most. This bill achieves this goal. Notwithstanding the constraints

we now face after decades of fiscal irresponsibility, H.R. 3603 effectively funds programs for food safety, human nutrition, rural development, environmental conservation and agricultural research. In terms of our agricultural base, we must assure the well-being of our farmers, the health and nutrition of our citizens and the state of the environment. This bill responsibly maintains functions that are crucial to the health and safety of the American consumer and the future success of this Nation's farming communities.

H.R. 3603 was favorably reported out of the Committee on Appropriations, as was the open rule by the Rules Committee. I urge my colleagues to support the rule so that we may proceed with general debate and consideration of the merits of the bill.

Mr. Speaker, I submit the following material for the RECORD:

THE AMENDMENT PROCESS UNDER SPECIAL RULES REPORTED BY THE RULES COMMITTEE,¹ 103D CONGRESS V. 104TH CONGRESS

[As of June 10, 1996]

Rule type	103d Congress		104th Congress	
	Number of rules	Percent of total	Number of rules	Percent of total
Open/Modified-open ²	46	44	72	59
Structured/Modified Closed ³	49	47	33	27
Closed ⁴	9	9	17	14
Total	104	100	122	100

¹ This table applies only to rules which provide for the original consideration of bills, joint resolutions or budget resolutions and which provide for an amendment process. It does not apply to special rules which only waive points of order against appropriations bills which are already privileged and are considered under an open amendment process under House rules.

² An open rule is one under which any Member may offer a germane amendment under the five-minute rule. A modified open rule is one under which any Member may offer a germane amendment under the five-minute rule subject only to an overall time limit on the amendment process and/or a requirement that the amendment be preprinted in the Congressional Record.

³ A structured or modified closed rule is one under which the Rules Committee limits the amendments that may be offered only to those amendments designated in the special rule or the Rules Committee report to accompany it, or which preclude amendments to a particular portion of a bill, even though the rest of the bill may be completely open to amendment.

⁴ A closed rule is one under which no amendments may be offered (other than amendments recommended by the committee in reporting the bill).

SPECIAL RULES REPORTED BY THE RULES COMMITTEE, 104TH CONGRESS

[As of June 10, 1996]

H. Res. No. (Date rept.)	Rule type	Bill No.	Subject	Disposition of rule
H. Res. 38 (1/18/95)	O	H.R. 5	Unfunded Mandate Reform	A: 350-71 (1/19/95).
H. Res. 44 (1/24/95)	MC	H. Con. Res. 17	Social Security	A: 255-172 (1/25/95).
		H.J. Res. 1	Balanced Budget Amdt	
H. Res. 51 (1/31/95)	O	H.R. 101	Land Transfer, Taos Pueblo Indians	A: voice vote (2/1/95).
H. Res. 52 (1/31/95)	O	H.R. 400	Land Exchange, Arctic Nat'l. Park and Preserve	A: voice vote (2/1/95).
H. Res. 53 (1/31/95)	O	H.R. 440	Land Conveyance, Butte County, Calif	A: voice vote (2/1/95).
H. Res. 55 (2/1/95)	O	H.R. 2	Line Item Veto	A: voice vote (2/2/95).
H. Res. 60 (2/6/95)	O	H.R. 665	Victim Restitution	A: voice vote (2/7/95).
H. Res. 61 (2/6/95)	O	H.R. 666	Exclusionary Rule Reform	A: voice vote (2/7/95).
H. Res. 63 (2/8/95)	MO	H.R. 667	Violent Criminal Incarceration	A: voice vote (2/9/95).
H. Res. 69 (2/9/95)	O	H.R. 668	Criminal Alien Deportation	A: voice vote (2/10/95).
H. Res. 79 (2/10/95)	MO	H.R. 728	Law Enforcement Block Grants	A: voice vote (2/13/95).
H. Res. 83 (2/13/95)	MO	H.R. 7	National Security Revitalization	PO: 229-199; A: 227-197 (2/15/95).
H. Res. 88 (2/16/95)	MC	H.R. 831	Health Insurance Deductibility	PO: 230-191; A: 229-188 (2/21/95).
H. Res. 91 (2/21/95)	O	H.R. 830	Paperwork Reduction Act	A: voice vote (2/22/95).
H. Res. 92 (2/21/95)	MC	H.R. 889	Defense Supplemental	A: 282-144 (2/22/95).
H. Res. 93 (2/22/95)	MO	H.R. 450	Regulatory Transition Act	A: 252-175 (2/23/95).
H. Res. 96 (2/24/95)	MO	H.R. 1022	Risk Assessment	A: 253-165 (2/27/95).
H. Res. 100 (2/27/95)	O	H.R. 926	Regulatory Reform and Relief Act	A: voice vote (2/28/95).
H. Res. 101 (2/28/95)	MO	H.R. 925	Private Property Protection Act	A: 271-151 (3/2/95).
H. Res. 103 (3/3/95)	MO	H.R. 1058	Securities Litigation Reform	
H. Res. 104 (3/3/95)	MO	H.R. 988	Attorney Accountability Act	
H. Res. 105 (3/6/95)	MO			A: voice vote (3/6/95).
H. Res. 108 (3/7/95)	Debate	H.R. 956	Product Liability Reform	A: 257-155 (3/7/95).
H. Res. 109 (3/8/95)	MC			A: voice vote (3/8/95).
H. Res. 115 (3/14/95)	MO	H.R. 1159	Making Emergency Supp. Approps	PO: 234-191; A: 247-181 (3/9/95).
H. Res. 116 (3/15/95)	MC	H.J. Res. 73	Term Limits Const. Amdt	A: 242-190 (3/15/95).
H. Res. 117 (3/16/95)	Debate	H.R. 4	Personal Responsibility Act of 1995	A: voice vote (3/28/95).
H. Res. 119 (3/21/95)	MC			A: voice vote (3/21/95).
H. Res. 125 (4/3/95)	O	H.R. 1271	Family Privacy Protection Act	A: 217-211 (3/22/95).
H. Res. 126 (4/3/95)	O	H.R. 660	Older Persons Housing Act	A: 423-1 (4/4/95).
H. Res. 128 (4/4/95)	MC	H.R. 1215	Contract With America Tax Relief Act of 1995	A: voice vote (4/6/95).
H. Res. 130 (4/5/95)	MC	H.R. 483	Medicare Select Expansion	A: 228-204 (4/5/95).
H. Res. 136 (5/1/95)	O	H.R. 655	Hydrogen Future Act of 1995	A: 253-172 (4/6/95).
H. Res. 139 (5/3/95)	O	H.R. 1361	Coast Guard Auth. FY 1996	A: voice vote (5/2/95).
H. Res. 140 (5/9/95)	O	H.R. 961	Clean Water Amendments	A: voice vote (5/9/95).
H. Res. 144 (5/11/95)	O	H.R. 535	Fish Hatchery—Arkansas	A: 414-4 (5/10/95).
H. Res. 145 (5/11/95)	O	H.R. 584	Fish Hatchery—Iowa	A: voice vote (5/15/95).
H. Res. 146 (5/11/95)	O	H.R. 614	Fish Hatchery—Minnesota	A: voice vote (5/15/95).
H. Res. 149 (5/16/95)	MC	H. Con. Res. 67	Budget Resolution FY 1996	PO: 252-170; A: 255-168 (5/17/95).
H. Res. 155 (5/22/95)	MO	H.R. 1561	American Overseas Interests Act	A: 233-176 (5/23/95).
H. Res. 164 (6/8/95)	MC	H.R. 1530	Nat. Defense Auth. FY 1996	PO: 225-191; A: 233-183 (6/13/95).
H. Res. 167 (6/15/95)	O	H.R. 1817	MilCon Appropriations FY 1996	PO: 223-180; A: 245-155 (6/16/95).
H. Res. 169 (6/19/95)	MC	H.R. 1854	Leg. Branch Approps. FY 1996	PO: 232-196; A: 236-191 (6/20/95).
H. Res. 170 (6/20/95)	O	H.R. 1868	For. Ops. Approps. FY 1996	PO: 221-178; A: 217-175 (6/22/95).
H. Res. 171 (6/22/95)	O	H.R. 1905	Energy & Water Approps. FY 1996	A: voice vote (7/12/95).
H. Res. 173 (6/27/95)	C	H.J. Res. 79	Flag Constitutional Amendment	PO: 258-170; A: 271-152 (6/28/95).
H. Res. 176 (6/28/95)	MC	H.R. 1944	Emer. Supp. Approps	PO: 236-194; A: 234-192 (6/29/95).
H. Res. 185 (7/11/95)	O	H.R. 1977	Interior Approps. FY 1996	PO: 235-193; D: 192-238 (7/12/95).
H. Res. 187 (7/12/95)	O	H.R. 1977	Interior Approps. FY 1996 #2	PO: 230-194; A: 229-195 (7/13/95).
H. Res. 188 (7/12/95)	O	H.R. 1976	Agriculture Approps. FY 1996	PO: 242-185; A: voice vote (7/18/95).
H. Res. 190 (7/17/95)	O	H.R. 2020	Treasury/Postal Approps. FY 1996	PO: 232-192; A: voice vote (7/18/95).

H. Res. No. (Date rept.)	Rule type	Bill No.	Subject	Disposition of rule
H. Res. 193 (7/19/95)	C	H.J. Res. 96	Disapproval of MFN to China	A: voice vote (7/20/95).
H. Res. 194 (7/19/95)	O	H.R. 2002	Transportation Approps. FY 1996	PQ: 217-202 (7/21/95).
H. Res. 197 (7/21/95)	O	H.R. 70	Exports of Alaskan Crude Oil	A: voice vote (7/24/95).
H. Res. 198 (7/21/95)	O	H.R. 2076	Commerce, State Approps. FY 1996	A: voice vote (7/25/95).
H. Res. 201 (7/25/95)	O	H.R. 2099	VA/HUD Approps. FY 1996	A: 230-189 (7/25/95).
H. Res. 204 (7/28/95)	MC	S. 21	Terminating U.S. Arms Embargo on Bosnia	A: voice vote (8/1/95).
H. Res. 205 (7/28/95)	O	H.R. 2126	Defense Approps. FY 1996	A: 409-1 (7/31/95).
H. Res. 207 (8/1/95)	MC	H.R. 1555	Communications Act of 1995	A: 255-156 (8/2/95).
H. Res. 208 (8/1/95)	O	H.R. 2127	Labor, HHS Approps. FY 1996	A: 323-104 (8/2/95).
H. Res. 215 (9/7/95)	O	H.R. 1594	Economically Targeted Investments	A: voice vote (9/12/95).
H. Res. 216 (9/7/95)	MO	H.R. 1655	Intelligence Authorization FY 1996	A: voice vote (9/12/95).
H. Res. 218 (9/12/95)	O	H.R. 1162	Deficit Reduction Lockbox	A: voice vote (9/13/95).
H. Res. 219 (9/12/95)	O	H.R. 1670	Federal Acquisition Reform Act	A: 414-0 (9/13/95).
H. Res. 222 (9/18/95)	O	H.R. 1617	CAREERS Act	A: 388-2 (9/19/95).
H. Res. 224 (9/19/95)	O	H.R. 2274	Natl. Highway System	PQ: 241-173 A: 375-39-1 (9/20/95).
H. Res. 225 (9/19/95)	MC	H.R. 927	Cuban Liberty & Dem. Solidarity Team Act	A: 304-118 (9/20/95).
H. Res. 226 (9/21/95)	O	H.R. 743	3-Judge Court	A: 344-66-1 (9/27/95).
H. Res. 227 (9/21/95)	O	H.R. 1170	Internat. Space Station	A: voice vote (9/28/95).
H. Res. 228 (9/21/95)	O	H.R. 1601	Continuing Resolution FY 1996	A: voice vote (9/27/95).
H. Res. 230 (9/27/95)	C	H.J. Res. 108	Omnibus Science Auth.	A: voice vote (9/28/95).
H. Res. 234 (9/29/95)	O	H.R. 2405	Disapprove Sentencing Guidelines	A: voice vote (10/11/95).
H. Res. 237 (10/17/95)	MC	H.R. 2259	Medicare Preservation Act	A: voice vote (10/18/95).
H. Res. 238 (10/18/95)	MC	H.R. 2425	Leg. Branch Approps	PQ: 231-194 A: 227-192 (10/19/95).
H. Res. 239 (10/19/95)	C	H.R. 2492	Social Security Earnings Reform	PQ: 235-184 A: voice vote (10/31/95).
H. Res. 245 (10/25/95)	MC	H. Con. Res. 109	Seven-Year Balanced Budget	PQ: 228-191 A: 235-185 (10/26/95).
H. Res. 251 (10/31/95)	C	H.R. 2491	Partial Birth Abortion Ban	A: 237-190 (11/1/95).
H. Res. 252 (10/31/95)	MO	H.R. 1833	D.C. Approps.	A: 241-181 (11/1/95).
H. Res. 257 (11/7/95)	C	H.R. 2546	Cont. Res. FY 1996	A: 216-210 (11/8/95).
H. Res. 258 (11/8/95)	MC	H.J. Res. 115	Debt Limit	A: 220-200 (11/10/95).
H. Res. 259 (11/9/95)	O	H.R. 2586	ICC Termination Act	A: voice vote (11/14/95).
H. Res. 262 (11/9/95)	C	H.R. 2539	Increase Debt Limit	A: 220-185 (11/10/95).
H. Res. 269 (11/15/95)	O	H.R. 2586	Lobbying Reform	A: voice vote (11/16/95).
H. Res. 270 (11/15/95)	C	H.R. 2564	Further Cont. Resolution	A: 249-176 (11/15/95).
H. Res. 273 (11/16/95)	MC	H.J. Res. 122	Prohibition on Funds for Bosnia	A: 239-181 (11/17/95).
H. Res. 284 (11/29/95)	O	H.R. 2606	Amtrak Reform	A: voice vote (11/30/95).
H. Res. 287 (11/30/95)	O	H.R. 1788	Maritime Security Act	A: voice vote (12/6/95).
H. Res. 293 (12/7/95)	C	H.R. 1350	Protect Federal Trust Funds	PQ: 223-183 A: 228-184 (12/14/95).
H. Res. 303 (12/13/95)	O	H.R. 2621	Utah Public Lands	PQ: 221-197 A: voice vote (5/15/96).
H. Res. 309 (12/18/95)	C	H.R. 1745	Budget Res. W/President	PQ: 230-188 A: 229-189 (12/19/95).
H. Res. 313 (12/19/95)	O	H. Con. Res. 122	Texas Low-Level Radioactive	A: voice vote (12/20/95).
H. Res. 323 (12/21/95)	C	H.R. 558	Natl. Parks & Wildlife Refuge	Tabled (2/28/96).
H. Res. 366 (2/27/96)	MC	H.R. 2677	Farm Bill	PQ: 228-182 A: 244-168 (2/28/96).
H. Res. 368 (2/28/96)	O	H.R. 2854	Small Business Growth	Tabled (4/17/96).
H. Res. 371 (3/6/96)	C	H.R. 994	Debt Limit Increase	A: voice vote (3/7/96).
H. Res. 372 (3/6/96)	MC	H.R. 3021	Cont. Approps. FY 1996	PQ: voice vote A: 235-175 (3/7/96).
H. Res. 380 (3/12/96)	C	H.R. 3019	Effective Death Penalty	A: 251-157 (3/13/96).
H. Res. 384 (3/14/96)	MC	H.R. 2703	Immigration	PQ: 233-152 A: voice vote (3/19/96).
H. Res. 386 (3/20/96)	C	H.R. 2202	Further Cont. Approps.	PQ: 234-187 A: 237-183 (3/21/96).
H. Res. 388 (3/21/96)	C	H.J. Res. 165	Gun Crime Enforcement	A: 244-166 (3/22/96).
H. Res. 391 (3/27/96)	C	H.R. 125	Contract w/America Advancement	PQ: 232-180 A: 232-177, (3/28/96).
H. Res. 392 (3/27/96)	MC	H.R. 3136	Health Coverage Affordability	PQ: 229-186 A: Voice Vote (3/29/96).
H. Res. 395 (3/29/96)	MC	H.R. 3103	Tax Limitation Const. Amdmt.	PQ: 232-168 A: 234-162 (4/15/96).
H. Res. 396 (3/29/96)	O	H.J. Res. 159	Truth in Budgeting Act	A: voice vote (4/17/96).
H. Res. 409 (4/23/96)	O	H.R. 842	Paperwork Elimination Act	A: voice vote (4/24/96).
H. Res. 410 (4/23/96)	O	H.R. 2715	Natl. Wildlife Refuge	A: voice vote (4/24/96).
H. Res. 411 (4/23/96)	C	H.R. 1675	Further Cont. Approps. FY 1996	A: voice vote (4/24/96).
H. Res. 418 (4/30/96)	O	H.J. Res. 175	U.S. Marshals Service	PQ: 219-203 A: voice vote (5/1/96).
H. Res. 419 (4/30/96)	O	H.R. 2641	Ocean Shipping Reform	A: 422-0 (5/1/96).
H. Res. 421 (5/2/96)	O	H.R. 2149	Crimes Against Children & Elderly	A: voice vote (5/7/96).
H. Res. 422 (5/2/96)	O	H.R. 2974	Witness & Jury Tampering	A: voice vote (5/7/96).
H. Res. 426 (5/7/96)	O	H.R. 3120	U.S. Housing Act of 1996	PQ: 218-208 A: voice vote (5/8/96).
H. Res. 427 (5/7/96)	O	H.R. 2406	Omnibus Civilian Science Auth.	A: voice vote (5/9/96).
H. Res. 428 (5/7/96)	MC	H.R. 3322	Adoption Promotion & Stability	A: voice vote (5/9/96).
H. Res. 430 (5/9/96)	S	H.R. 3286	DoD Auth. FY 1997	A: 235-149 (5/10/96).
H. Res. 435 (5/15/96)	MC	H.R. 3230	Con. Res. on the Budget, 1997	PQ: 227-196 A: voice vote (5/16/96).
H. Res. 436 (5/16/96)	C	H. Con. Res. 178	Repeal 4.3 cent fuel tax	PQ: 221-181 A: voice vote (5/21/96).
H. Res. 437 (5/16/96)	MO	H.R. 3415	Intell. Auth. FY 1997	A: voice vote (5/21/96).
H. Res. 438 (5/16/96)	MC	H.R. 3259	Defend America Act	A: 219-211 (5/22/96).
H. Res. 440 (5/21/96)	MC	H.R. 3144	Small Bus. Job Protection	A: voice vote (5/30/96).
H. Res. 442 (5/29/96)	O	H.R. 3448	Employee Commuting Flexibility	A: voice vote (6/5/96).
H. Res. 445 (5/30/96)	O	H.R. 1227	Mil. Const. Approps. FY 1997	A: 363-59 (6/6/96).
H. Res. 446 (6/5/96)	MC	H.R. 3517	For. Ops. Approps. FY 1997	
H. Res. 448 (6/6/96)	MC	H.R. 3540	WI Works Waiver Approval	
H. Res. 450 (6/10/96)	O	H.R. 3562	Shipbuilding Trade Agreement	
		H.R. 2754	Agriculture Appropriations, FY 1997	

Codes: O-open rule; MO-modified open rule; MC-modified closed rule; S/C-structured/closed rule; A-adoption vote; D-defeated; PQ-previous question vote. Source: Notices of Action Taken, Committee on Rules, 104th Congress.

Mr. LINDER. Mr. Speaker, I reserve the balance of my time.

Mr. HALL of Ohio. Mr. Speaker, I yield myself such time as I may consume and I thank my colleague from Georgia, Mr. LINDER, for yielding me the time.

(Mr. HALL of Ohio asked and was given permission to revise and extend his remarks and include extraneous material.)

Mr. HALL of Ohio. Mr. Speaker, House Resolution 451 is an open rule which will allow full and fair debate on H.R. 3603, a bill appropriating \$52.7 billion in fiscal year 1997 for agriculture, rural development, Food and Drug Administration, and related agencies.

As my colleague from Georgia has described, this rule provides 1 hour of general debate, equally divided and

controlled by the chairman and ranking minority member of the Committee on Appropriations.

Under this rule, germane amendments will be allowed under the 5-minute rule, the normal amending process in the House. All Members, on both sides of the aisle, will have the opportunity to offer amendments.

The Rules Committee reported the rule by a voice vote.

I recognize that the Appropriations Committee was forced to make difficult choices in allocating a shrinking pie. However, I am disturbed with the levels appropriated under title II of Public Law 480 Food for Peace Program which provides American-grown food to foreign countries to combat hunger and malnutrition.

With the greatest agricultural productivity in the world, the United States is the best positioned nation to provide international food aid. However, since 1993, the quantity of U.S. food shipped to hungry people of the world has already been cut in half. As the United States has backed away from its responsibility, so have other donor nations.

The committee approved the President's request of \$837 million for this program, which is an increase of \$16 million over last year's level. However, because grain price increases exceed the funding increase, the result will severely erode the purchasing power of Food for Peace and drive down to record lows the amount of food that we send to poor countries.

The money in this bill for title II will only purchase an estimated 1.8 million metric tons, falling well short of the 2.25 million metric ton minimum floor level authorized in the 1995 farm bill. This represents a meager 23 percent of the amount shipped only 4 years earlier.

I want to stress that the money is used to purchase American-grown commodities. Thus, this program has a direct benefit to our own farmers, processors, shippers, ports, baggers, fortifiers, and workers.

The prospect of any further cuts in U.S. food assistance is especially alarming in light of recent reports from the Department of Agriculture and the U.N.'s Food and Agriculture Organization that point to a looming gap between food needs and supplies. Conditions in Africa are especially alarming, with an estimated 22 million people facing a food emergency and 9 million at risk of malnutrition in east Africa alone.

During the Rules Committee consideration of this bill, I requested a waiver to offer an amendment that would have permitted a transfer of money from the Export Enhancement Program to the Food for Peace Program at the discretion of the Agriculture Secretary. My proposed amendment was similar to a provision in the farm bill that was adopted on the House floor last year, but that was later dropped in conference. The amendment would not require any program to be cut. However, the committee rejected my request.

Mr. Speaker, I am disappointed that I will not have an opportunity to offer my amendment. I will continue to look for a way to at least maintain the amount of food aid we give to poor countries because I believe that we have a moral responsibility as a world leader, because I believe that our Food for Peace Program helps American farmers and has the support of the American people, and because I know this program means the difference between life and death for millions of people.

Unless more funds can be added to this account, the United States will be unable to respond to food emergencies around the globe and many could die. Our Nation has the power to avert this tragedy.

I am frustrated that we refuse to use that power to save lives.

□ 1600

Mr. Speaker, I reserve the balance of my time.

Mr. LINDER. Mr. Speaker, I yield 2 minutes to the gentleman from Florida [Mr. GOSS], a colleague on the Committee on Rules.

(Mr. GOSS asked and was given permission to revise and extend his remarks.)

Mr. GOSS. Mr. Speaker, I thank my friend from Tucker, GA, for yielding me this time. I rise in strong support of this fair and open rule. When it comes to the core congressional responsibility of spending, and savings, Americans' tax dollars, it is vital that all Members have the opportunity for direct input.

It is through open rules that we provide this opportunity to those Members who do not sit on the Appropriations Committee, and I am pleased to note that our record for rules on appropriations bills this year is 100 percent open.

Mr. Speaker, this Congress' record on restoring fiscal responsibility is also impressive. It is hard to believe that just 2 years ago our congressional budgets never sought to reach balance—now we are on a glidepath to balance the budget by 2002. It hasn't been easy to do; we've met with strong resistance from the White House and others, but we have persisted and I applaud Chairman LIVINGSTON and the Appropriations Committee for having the strength and the courage to stay the course. Of course, there will always be areas of disagreement over specific issues, and the bill before us today—the agriculture appropriations bill—has its share of controversial provisions. Under this open rule, I look forward to a full debate on all of these important spending decisions. I urge my colleagues to support this rule.

Mr. HALL of Ohio. Mr. Speaker, I yield myself such time as I may consume to say that at the beginning of this Congress the Republican majority claimed the House was going to consider bills under an open process, and I would like to point out that 65 percent of the legislation this session has been considered under a restrictive process, and I include for the RECORD information regarding same.

The information referred to follows:

FLOOR PROCEDURE IN THE 104TH CONGRESS 1ST SESSION; COMPILED BY THE RULES COMMITTEE DEMOCRATS

Bill No.	Title	Resolution No.	Process used for floor consideration	Amendments in order
H.R. 1*	Compliance	H. Res. 6	Closed	None.
H. Res. 6	Opening Day Rules Package	H. Res. 5	Closed	None.
H.R. 5*	Unfunded Mandates	H. Res. 38	Restrictive	N/A.
H.J. Res. 2*	Balanced Budget	H. Res. 44	Restrictive	2R: 4D.
H. Res. 43	Committee Hearings Scheduling	H. Res. 43 (OJ)	Restrictive	N/A.
H.R. 101	To transfer a parcel of land to the Taos Pueblo Indians of New Mexico.	H. Res. 51	Open	N/A.
H.R. 400	To provide for the exchange of lands within Gates of the Arctic National Park Preserve.	H. Res. 52	Open	N/A.
H.R. 440	To provide for the conveyance of lands to certain individuals in Butte County, California.	H. Res. 53	Open	N/A.
H.R. 2*	Line Item Veto	H. Res. 55	Open	N/A.
H.R. 665*	Victim Restitution Act of 1995	H. Res. 61	Open	N/A.
H.R. 666*	Exclusionary Rule Reform Act of 1995	H. Res. 63	Open	N/A.
H.R. 667*	Violent Criminal Incarceration Act of 1995	H. Res. 63	Restrictive	N/A.
H.R. 668*	The Criminal Alien Deportation Improvement Act	H. Res. 69	Open	N/A.
H.R. 728*	Local Government Law Enforcement Block Grants	H. Res. 79	Restrictive	N/A.
H.R. 7*	National Security Revitalization Act	H. Res. 83	Restrictive	N/A.
H.R. 729*	Death Penalty/Habeas	N/A	Restrictive	N/A.
S. 2	Senate Compliance	N/A	Closed	None.
H.R. 831	To Permanently Extend the Health Insurance Deduction for the Self-Employed.	H. Res. 88	Restrictive	1D.
H.R. 830*	The Paperwork Reduction Act	H. Res. 91	Open	N/A.
H.R. 889	Emergency Supplemental/Rescinding Certain Budget Authority	H. Res. 92	Restrictive	1D.
H.R. 450*	Regulatory Moratorium	H. Res. 93	Restrictive	N/A.
H.R. 1022*	Risk Assessment	H. Res. 96	Restrictive	N/A.
H.R. 926*	Regulatory Flexibility	H. Res. 100	Open	N/A.
H.R. 925*	Private Property Protection Act	H. Res. 101	Restrictive	1D.
H.R. 1058*	Securities Litigation Reform Act	H. Res. 105	Restrictive	1D.
H.R. 988*	The Attorney Accountability Act of 1995	H. Res. 104	Restrictive	N/A.
H.R. 956*	Product Liability and Legal Reform Act	H. Res. 109	Restrictive	8D; 7R.
H.R. 1158	Making Emergency Supplemental Appropriations and Rescissions	H. Res. 115	Restrictive	N/A.
H.J. Res. 73*	Term Limits	H. Res. 116	Restrictive	1D; 3R.
H.R. 4*	Welfare Reform	H. Res. 119	Restrictive	5D; 26R.
H.R. 1271*	Family Privacy Act	H. Res. 125	Open	N/A.
H.R. 660*	Housing for Older Persons Act	H. Res. 126	Open	N/A.
H.R. 1215*	The Contract With America Tax Relief Act of 1995	H. Res. 129	Restrictive	1D.
H.R. 483	Medicare Select Extension	H. Res. 130	Restrictive	1D.
H.R. 655	Hydrogen Future Act	H. Res. 136	Open	N/A.
H.R. 1361	Coast Guard Authorization	H. Res. 139	Open	N/A.
H.R. 961	Clean Water Act	H. Res. 140	Open	N/A.
H.R. 535	Corning National Fish Hatchery Conveyance Act	H. Res. 144	Open	N/A.
H.R. 584	Conveyance of the Fairport National Fish Hatchery to the State of Iowa.	H. Res. 145	Open	N/A.
H.R. 614	Conveyance of the New London National Fish Hatchery Production Facility.	H. Res. 146	Open	N/A.
H. Con. Res. 67	Budget Resolution	H. Res. 149	Restrictive	3D; 1R.
H.R. 1561	American Overseas Interests Act of 1995	H. Res. 155	Restrictive	N/A.

FLOOR PROCEDURE IN THE 104TH CONGRESS 1ST SESSION; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration	Amendments in order
H.R. 1530	National Defense Authorization Act: FY 1996	H. Res. 164	Restrictive	36R: 18D: 2 Bipartisan.
H.R. 1817	Military Construction Appropriations: FY 1996	H. Res. 167	Open	N/A
H.R. 1854	Legislative Branch Appropriations	H. Res. 169	Restrictive	5R: 4D: 2 Bipartisan.
H.R. 1868	Foreign Operations Appropriations	H. Res. 170	Open	N/A
H.R. 1905	Energy & Water Appropriations	H. Res. 171	Open	N/A
H.J. Res. 79	Constitutional Amendment to Permit Congress and States to Prohibit the Physical Desecration of the American Flag.	H. Res. 173	Closed	N/A
H.R. 1944	Recessions Bill	H. Res. 175	Restrictive	N/A
H.R. 1868 (2nd rule)	Foreign Operations Appropriations	H. Res. 177	Restrictive	N/A
H.R. 1977 *Rule Defeated*	Interior Appropriations	H. Res. 185	Open	N/A
H.R. 1977	Interior Appropriations	H. Res. 187	Open	N/A
H.R. 1976	Agriculture Appropriations	H. Res. 188	Open	N/A
H.R. 1977 (3rd rule)	Interior Appropriations	H. Res. 189	Restrictive	N/A
H.R. 2020	Treasury Postal Appropriations	H. Res. 190	Open	N/A
H.J. Res. 96	Disapproving MFN for China	H. Res. 193	Restrictive	N/A
H.R. 2002	Transportation Appropriations	H. Res. 194	Open	N/A
H.R. 70	Exports of Alaskan North Slope Oil	H. Res. 197	Open	N/A
H.R. 2076	Commerce, Justice Appropriations	H. Res. 198	Open	N/A
H.R. 2099	VA/HUD Appropriations	H. Res. 201	Open	N/A
S. 21	Termination of U.S. Arms Embargo on Bosnia	H. Res. 204	Restrictive	1D.
H.R. 2126	Defense Appropriations	H. Res. 205	Open	N/A
H.R. 1555	Communications Act of 1995	H. Res. 207	Restrictive	2R/3D/3 Bipartisan.
H.R. 2127	Labor/HHS Appropriations Act	H. Res. 208	Open	N/A
H.R. 1594	Economically Targeted Investments	H. Res. 215	Open	N/A
H.R. 1655	Intelligence Authorization	H. Res. 216	Restrictive	N/A
H.R. 1162	Deficit Reduction Lock Box	H. Res. 218	Open	N/A
H.R. 1670	Federal Acquisition Reform Act of 1995	H. Res. 219	Open	N/A
H.R. 1617	To Consolidate and Reform Workforce Development and Literacy Programs Act (CAREERS).	H. Res. 222	Open	N/A
H.R. 2274	National Highway System Designation Act of 1995	H. Res. 224	Open	N/A
H.R. 927	Cuban Liberty and Democratic Solidarity Act of 1995	H. Res. 225	Restrictive	2R/2D.
H.R. 743	The Teamwork for Employees and Managers Act of 1995	H. Res. 226	Open	N/A
H.R. 1170	3-Judge Court for Certain Injunctions	H. Res. 227	Open	N/A
H.R. 1601	International Space Station Authorization Act of 1995	H. Res. 228	Open	N/A
H.J. Res. 108	Making Continuing Appropriations for FY 1996	H. Res. 230	Closed	N/A
H.R. 2405	Omnibus Civilian Science Authorization Act of 1995	H. Res. 234	Open	N/A
H.R. 2259	To Disapprove Certain Sentencing Guideline Amendments	H. Res. 237	Restrictive	1D.
H.R. 2425	Medicare Preservation Act	H. Res. 238	Restrictive	1D.
H.R. 2492	Legislative Branch Appropriations Bill	H. Res. 239	Restrictive	N/A
H.R. 2491	7 Year Balanced Budget Reconciliation Social Security Earnings Test Reform.	H. Res. 245	Restrictive	1D.
H. Con. Res. 109				
H.R. 1833	Partial Birth Abortion Ban Act of 1995	H. Res. 251	Closed	N/A
H.R. 2546	D.C. Appropriations FY 1996	H. Res. 252	Restrictive	N/A
H.J. Res. 115	Further Continuing Appropriations for FY 1996	H. Res. 257	Closed	N/A
H.R. 2586	Temporary Increase in the Statutory Debt Limit	H. Res. 258	Restrictive	5R.
H.R. 2539	ICC Termination	H. Res. 259	Open	N/A
H.J. Res. 115	Further Continuing Appropriations for FY 1996	H. Res. 261	Closed	N/A
H.R. 2586	Temporary Increase in the Statutory Limit on the Public Debt	H. Res. 262	Closed	N/A
H. Res. 250	House Gift Rule Reform	H. Res. 268	Closed	2R.
H.R. 2564	Lobbying Disclosure Act of 1995	H. Res. 269	Open	N/A
H.R. 2606	Prohibition on Funds for Bosnia Deployment	H. Res. 273	Restrictive	N/A
H.R. 1788	Amtrak Reform and Privatization Act of 1995	H. Res. 289	Open	N/A
H.R. 1350	Maritime Security Act of 1995	H. Res. 287	Open	N/A
H.R. 2621	To Protect Federal Trust Funds	H. Res. 293	Closed	N/A
H.R. 1745	Utah Public Lands Management Act of 1995	H. Res. 303	Open	N/A
H. Res. 304	Providing for Debate and Consideration of Three Measures Relating to U.S. Troop Deployments in Bosnia.	N/A	Closed	1D: 2R.
H. Res. 309	Revised Budget Resolution	H. Res. 309	Closed	N/A
H.R. 558	Texas Low-Level Radioactive Waste Disposal Compact Consent Act	H. Res. 313	Open	N/A
H.R. 2677	The National Parks and National Wildlife Refuge Systems Freedom Act of 1995.	H. Res. 323	Closed	N/A
PROCEDURE IN THE 104TH CONGRESS 2D SESSION				
H.R. 1643	To authorize the extension of nondiscriminatory treatment (MFN) to the products of Bulgaria.	H. Res. 334	Closed	N/A
H.J. Res. 134	Making continuing appropriations/establishing procedures making the transmission of the continuing resolution H.J. Res. 134.	H. Res. 336	Closed	N/A
H. Con. Res. 131				
H.R. 1358	Conveyance of National Marine Fisheries Service Laboratory at Gloucester, Massachusetts.	H. Res. 338	Closed	N/A
H.R. 2924	Social Security Guarantee Act	H. Res. 355	Closed	N/A
H.R. 2854	The Agricultural Market Transition Program	H. Res. 366	Restrictive	5D: 9R: 2 Bipartisan.
H.R. 994	Regulatory Sunset & Review Act of 1995	H. Res. 368	Open rule; Rule tabled	N/A
H.R. 3021	To Guarantee the Continuing Full Investment of Social Security and Other Federal Funds in Obligations of the United States.	H. Res. 371	Closed rule	N/A
H.R. 3019	A Further Downpayment Toward a Balanced Budget	H. Res. 372	Restrictive	2D/2R
H.R. 2703	The Effective Death Penalty and Public Safety Act of 1996	H. Res. 380	Restrictive	6D: 7R: 4 Bipartisan.
H.R. 2202	The Immigration and National Interest Act of 1995	H. Res. 384	Restrictive	12D: 19R: 1 Bipartisan.
H.J. Res. 165	Making further continuing appropriations for FY 1996	H. Res. 386	Closed	N/A
H.R. 125	The Gun Crime Enforcement and Second Amendment Restoration Act of 1996.	H. Res. 388	Closed	N/A
H.R. 3136	The Contract With America Advancement Act of 1996	H. Res. 391	Closed	N/A
H.R. 3103	The Health Coverage Availability and Affordability Act of 1996	H. Res. 392	Restrictive	N/A
H.J. Res. 159	Tax Limitation Constitutional Amendment	H. Res. 395	Restrictive	1D
H.R. 842	Truth in Budgeting Act	H. Res. 396	Open	N/A
H.R. 2715	Paperwork Elimination Act of 1996	H. Res. 409	Open	N/A
H.R. 1675	National Wildlife Refuge Improvement Act of 1995	H. Res. 410	Open	N/A
H.J. Res. 175	Further Continuing Appropriations for FY 1996	H. Res. 411	Closed	N/A
H.R. 2641	United States Marshals Service Improvement Act of 1996	H. Res. 418	Open	N/A
H.R. 2149	The Ocean Shipping Reform Act	H. Res. 419	Open	N/A
H.R. 2974	To amend the Violent Crime Control and Law Enforcement Act of 1994 to provide enhanced penalties for crimes against elderly and child victims.	H. Res. 421	Open	N/A
H.R. 3120	To amend Title 18, United States Code, with respect to witness retaliation, witness tampering and jury tampering.	H. Res. 422	Open	N/A
H.R. 2406	The United States Housing Act of 1996	H. Res. 426	Open	N/A
H.R. 3322	Omnibus Civilian Science Authorization Act of 1996	H. Res. 427	Open	N/A
H.R. 3286	The Adoption Promotion and Stability Act of 1996	H. Res. 428	Restrictive	1D: 1R
H.R. 3230	Defense Authorization Bill FY 1997	H. Res. 430	Restrictive	41 amends: 20D: 17R: 4 bipartisan
H.R. 3415	Repeal of the 4.3-Cent Increase in Transportation Fuel Taxes	H. Res. 436	Closed	N/A
H.R. 3259	Intelligence Authorization Act for FY 1997	H. Res. 437	Restrictive	N/A
H.R. 3144	The Defend America Act	H. Res. 438	Restrictive	1D.
H.R. 3448/H.R. 1227	The Small Business Job Protection Act of 1996, and The Employee Commuting Flexibility Act of 1996.	H. Res. 440	Restrictive	2R.

FLOOR PROCEDURE IN THE 104TH CONGRESS 1ST SESSION; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration	Amendments in order
H.R. 3517	Military Construction Appropriations FY 1997	H. Res. 442	Open	N/A
H.R. 3540	Foreign Operations Appropriations FY 1997	H. Res. 445	Open	N/A
H.R. 3562	The Wisconsin Works Waiver Approval Act	H. Res. 446	Restrictive	N/A
H.R. 2754	Shipbuilding Trade Agreement Act	H. Res. 448	Restrictive	1R
H.R. 3603	Agriculture Appropriations FY 1997	H. Res. 451	Open	N/A

* Contract Bills, 67% restrictive; 33% open. ** All legislation 1st Session, 53% restrictive; 47% open. *** All legislation 2d Session, 65% restrictive; 35% open. **** All legislation 104th Congress, 57% restrictive; 43% open. ***** Restrictive rules are those which limit the number of amendments which can be offered, and include so-called modified open and modified closed rules as well as completely closed rules and rules providing for consideration in the House as opposed to the Committee of the Whole. This definition of restrictive rule is taken from the Republican chart of resolutions reported from the Rules Committee in the 103d Congress. N/A means not available.

Mr. LINDER. Mr. Speaker, I yield back the balance of my time and I move the previous question on the resolution.

The previous question was ordered.

The resolution was agreed to.

A motion to reconsider was laid on the table.

GENERAL LEAVE

Mr. SKEEN. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 3603 and that I may include tabular and extraneous material.

The SPEAKER pro tempore (Mr. HEFLEY). Is there objection to the request of the gentleman from New Mexico?

There was no objection.

AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 1996

The SPEAKER pro tempore (Mr. HEFLEY). Pursuant to House Resolution 451 and rule XXIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the consideration of the bill, H.R. 3603.

The Chair designates the gentleman from Virginia [Mr. GOODLATTE] as Chairman of the Committee of the Whole, and requests the gentleman from Georgia [Mr. LINDER] to assume the chair temporarily.

□ 1603

IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 3603) making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies programs for the fiscal year ending September 30, 1997, and for other purposes with Mr. LINDER (Chairman pro tempore) in the chair.

The Clerk read the title of the bill.

The CHAIRMAN pro tempore. Pursuant to the rule, the bill is considered as having been read the first time.

Under the rule, the gentleman from New Mexico [Mr. SKEEN] and the gentleman from Illinois [Mr. DURBIN] will each be recognized for 30 minutes.

The Chair recognizes the gentleman from New Mexico [Mr. SKEEN]

Mr. SKEEN. Mr. Chairman, I am pleased to bring before the House today

H.R. 3603, a bill making appropriations for fiscal year 1997 for Agriculture, Rural Development, Food and Drug Administration and Related Agencies.

This bill is the product of 15 days of hearings conducted in March and April. We have published seven volumes of hearing records totaling 5,775 pages, with all the budget presentations and the full testimony of 304 witnesses including 19 Members of Congress.

Mr. Chairman, the bill was voted out of the subcommittee unanimously on May 30 and from the full committee on June 6. It was filed on June 7 and the copies of the bill, as amended, and the report have been available since Monday morning.

Our original allocation required us to cut nearly \$1 billion in budget authority from \$13 billion in discretionary spending, a nearly impossible task. However, our allocation situation improved considerably up to the day of the full committee markup, making our situation still difficult but much better than the original one, and for that I want to thank the gentleman from Louisiana, Chairman LIVINGSTON, for his help and his understanding of our situation.

Mr. Chairman, I would like to make clear for the benefit of all my colleagues, because we had several inquiries today, that the extra allocation mentioned in the press this morning is already factored in our bill. No extra allocation was given to this subcommittee that was not already factored into the full committee markup last week.

The bill totals \$52.7 billion in budget authority, which is \$10.4 billion less than fiscal year 1996, and \$5.8 billion less than the administration requested. The mandatory spending total in the bill is \$39.9 billion and the discretionary is \$12.8 billion.

This bill meets our targets for both budget authority and outlays. In discretionary spending the bill reduces the budget authority by \$509 million and outlays by \$228 million from fiscal year 1996.

Our priorities for funding this year, I think, are shared by most Members of the House, regardless of party. They are nutrition, food safety, research, rural development and the maintenance of programs that keep American agriculture strong and progressive.

Like all the appropriations subcommittees, we were severely hampered by the very late arrival of the Administration's budget, and complicating our task was the fact that the Administration budget proposal did not

reflect the reality of the recently passed farm bill.

Mr. Chairman, I would like now to summarize some of the major spending and saving elements of the bill.

The reorganizing and streamlining of the Department of Agriculture, which began in the Bush administration, continues. Some 43 agencies have been reduced to 29, and the work force has been reduced by 10,000 staff years since 1993. Our bill reduced Farm Service Agency salaries by more than \$48 million from fiscal year 1996.

Nearly two-thirds of the USDA budget is spent on nutrition and feeding programs, mainly mandatory programs such as food stamps and school lunch. WIC—the Women, Infants and Children feeding program—is a discretionary account but it may be the most important one we have in our jurisdiction. WIC is maintained at last year's funding level but with a substantial carryover. Some of this carryover may be directed to other critical programs at the discretion of the Secretary of Agriculture.

Child nutrition programs, including school lunch, school breakfast, and the child and adult food programs are funded at \$8.7 billion.

Spending on rural development has been reduced by more than \$258 million from fiscal year 1996 but we have consolidated programs and given the administration the flexibility it requested to better meet the requirements of each individual State.

Before I conclude, Mr. Chairman, I must say I read with considerable disappointment statements in the press attributed to Secretary Glickman regarding funding levels for rural development. When I met with the Secretary about a month ago to discuss the Fund for Rural America, he was not able to indicate what plans the administrations had for this new \$100 million program, even though he personally lobbied for its inclusion in the Farm Bill 3 months earlier. The administration also continues to ignore the serious problem for loan programs caused by the rise of interest rates.

Furthermore, the subcommittee was told back in February that an additional \$36 million would be transferred from WIC carryover funds into rural and water and sewer programs, which the administration claims he is a very high priority with them. This authority was given to USDA in the fiscal year 1996 appropriations bill and, as of last week, those funds have still not been transferred.

I would strongly suggest to the Secretary, with the best of intention, that