

THE HONORABLE BOB BADHAM'S  
70TH BIRTHDAY

**HON. RON PACKARD**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, June 9, 1999*

Mr. PACKARD. Mr. Speaker, I would like to pay tribute to a remarkable man who is celebrating his 70th birthday today. The Honorable Bob Badham is a former colleague, a leader, and a friend.

Congressman Badham served 12 years in the U.S. House of Representatives before he retired in 1988. During my freshman term Bob helped me immensely through his advice and friendship. Today, I am honored to serve many of the constituents that live in parts of his former district.

Congressman Badham has an astute mind and was one of the most knowledgeable members the House Armed Services Committee has known. He was a senior member of the North Atlantic Assembly, which is the legislative arm of NATO, during some of the most crucial times since they were formed.

During Mr. Badham's tenure on the Armed Services Committee he was known on both sides of the aisle as an expert on military matters. He spent many hours evaluating weapons and systems for the benefit of his committee colleagues. Bob has been a valuable service to the defense of this great nation.

I would like to congratulate Bob on his 70th birthday. He has served this country with distinction. I wish him and his family all the best for the future.

A TRIBUTE TO JOHN DOUGHERTY  
RECIPIENT OF THE UNICO GOLD  
MEDAL

**HON. ROBERT A. BRADY**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, June 9, 1999*

Mr. BRADY of Pennsylvania. Mr. Speaker, I rise today to honor the recipient of the 1999 Unico Gold Medal of Achievement, John Dougherty. Unico is continuing its tradition of honoring outstanding Union Leaders with the prestigious Unico Gold Medal of Achievement Award. This year the Greater Philadelphia Chapter Unico has selected John Dougherty, Business Manager of Local 98, International Brotherhood of Electrical Workers.

John began his apprenticeship with Local Union 98, IBEW, in 1981. Active in many positions in the union, he was elected to the Electric Machinists Association in 1987 and in 1998 was unanimously elected to the local Union's Executive Board. In 1993, at the age of 33, John became the youngest Business Manager in the history of Local Union 98.

Since becoming Business Manager, John has given of himself tirelessly. Currently he is President of the Philadelphia Mechanical Trades Council, Vice President of the Philadelphia Building Trade Council, and Vice President of the Philadelphia AFL-CIO. John has been noted by the Philadelphia Business Journal as one of the "Forty under Forty". He sits on both the board of the Philadelphia Inter-Land Commission and the Penns Landing Corporation, and has been chosen to rep-

resent Mayor Rendell on the Mayor's Telecommunications Advisory Commission and also on the Airport Advisory Board.

In conclusion, it is with great pride that I rise to announce the presentation of the Unico Gold Medal of Achievement Award to John Dougherty, a man who exemplifies the Unico Motto "Service Above All."

INTRODUCTION OF MEDICARE  
MODERNIZATION NO. 10: THE  
PAPERLESS CLAIMS PROMOTION  
ACT OF 1999

**HON. FORTNEY PETE STARK**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, June 9, 1999*

Mr. STARK. Mr. Speaker, I am pleased to introduce the Medicare Paperless Claims Promotion Act of 1999, the 10th in a series of Medicare modernization bills designed to improve program administration and the quality of the health care for Medicare beneficiaries.

The Health Insurance Portability and Accountability Act of 1996 (HIPPA), included a number of administrative reforms for Medicare. The submission of electronic claims to Medicare instead of traditional paper claims is one of the main aspects of those administrative simplification efforts.

Currently, a large majority of providers submit their claims utilizing an electronic system. In fact, as of January 1998, about 96 percent of all Medicare Part A claims were submitted electronically while 80 percent of all Medicare Part B claims were submitted in electronic formats. These numbers have continued to increase in the past year.

While these numbers are commendable, the providers who have not yet begun to submit claims electronically are a real concern. Allowing paper claims to be submitted indefinitely will require duplicative systems that will create additional costs and inefficiencies for the Medicare system.

The Administration has responded to this situation by proposing that by the beginning of fiscal year 2000 (October 1, 1999), any claims not submitted electronically will be subject to an administrative fee of \$1. Since that announcement, they have assumed an additional 6 month delay in implementation due to Y2K activities.

Unfortunately, however, such action is likely to have a disproportionate effect on smaller and rural providers that have been less aggressive in developing electronic information systems in their offices.

I understand that developing such systems is labor intensive and expensive. Therefore to accommodate those providers who have not yet developed the capability to submit paperless claims, my bill proposes that the administrative fees charged for claims submitted in paper format would become effective as of January 1, 2003.

In addition my bill would also grant the Secretary the power to waive the imposition of this administrative fee under certain circumstances, as she deems appropriate.

To facilitate the implementation of electronic submission, my bill would also require the Secretary to make public domain software readily available at no charge.

Converting to an all electronic claims system is a critical aspects of modernizing the

Medicare program. In doing so, we must also be certain that we do not unfairly penalize providers in this process. My bill would allow providers ample time to get up to speed with the process prior to the imposition of administration fees for non-compliance.

The Paperless Claims Promotion Act of 1999 is the 10th in my series of Medicare modernizations. It is a sensible change to current law to move us an electronic filing system.

AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 2000

SPEECH OF

**HON. ZACH WAMP**

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, June 8, 1999*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 1906) making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies for the fiscal year ending September 30, 2000, and for other purposes:

Mr. WAMP. Mr. Chairman, I rise today out of concern regarding funding for the Food Contact Notification (FCN) program in H.R. 1906, the FY 2000 Agricultural, FDA and Related Agencies Appropriations bill. This program is new and provides for the expeditious review of new food contact substances. Food contact substances are products like plastic, paper, and aluminum wraps that are used as containers for food products.

It is not commonly known that these materials must be reviewed for their safety before being marketed, because they touch food products. As a result, the Food and Drug Administration Modernization Act of 1997 included FCN to reduce the time and cost involved in marketing a new food packaging material. Although FDA began the initial phase of setting up this program, with \$500,000 designated for the program in FY 1999, the program cannot continue unless the Congress provides \$3 million for FY 2000.

Mr. Chairman, this program is a terrific example of real regulatory reform—it reduces the agency's workload by streamlining regulation, reduces regulatory burdens on the plastics, paper, and aluminum industries, increases the potential for new and improved products to reach consumers, and does all these things without compromising public safety.

As you well know, the Congress is not able to fund every program and we have to make some very difficult choices. However, I believe it would be unfortunate to let this good idea languish. While the Administration and the Appropriations Committee may prefer funding this program with user fees, discussion of such a proposal has not even begun. Even if agreement was near, it will be difficult to enact the authorization this year. As we move to Conference, I urge the Chairman and Ranking Member of the House Agricultural Appropriations Committee to seriously consider funding this program at the authorized level in the event that a fee system is not enacted in time for FY 2000.